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OF PAPUA NEW GUINEA

# **PATROL REPORTS**

DISTRICT: Bougainville

STATION: BOKU

VOLUME No: 9

ACCESSION No: 496.

1969 - 1970

Filmed by/for the National Archives of Papua New Guinea,  
PORT MORESBY - 1989.

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# Papua New Guinea Patrol Reports

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BOUGAINVILLE DISTRICT PATROL REPORTS

1969-1970

BOKU KONGA BUIN

<u>Report no.</u>	<u>Officer conducting Patrol</u>	<u>Area patrolled</u>
<u>BOKU</u>		
1-69-70	C Oaeke	Area under Bana Council
2-69-70	C. Oaeke	Banoni and Nagovasi
<u>KONGA</u>		
1-69-70	J.G. Steven	Council area of Siwai C.D.
2-69-70	J.G. Steven	Part Council areas of the Siwai C.D.
<u>BUIN</u>		
1-69-70	S.F.J. Priestly	Oria valley
4-69-70	Y. U-Yassi	Terekina area
5-69-70	P.B. Laming	Part of Kono C.D.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of BOUGAINVILLE Report No. 1 OF 1969/70

Patrol Conducted by MR. C. OAKER, LOCAL GOVERNMENT OFFICER

Area Patrolled AREA UNDER BANA COUNCIL

Patrol Accompanied by Europeans NIL

Natives MR. J. IURAN, COUNCIL CLERK

Duration—From 15/7/1969 to 15/8/1969

Number of Days 31

Did Medical Assistant Accompany? NIL

Last Patrol to Area by—District Services 30/8/1968

Medical NIL / / 19

Map Reference NIL

Objects of Patrol WAX COLLECTION AND THE BANA COUNCIL BYE 1969/70

Director of District Administration,  
PORT MORESBY.

Forwarded, please.

/ / 19

District Commissioner

Amount Paid for War Damage Compensation .... \$.....

Amount Paid from D.N.E. Trust Fund .... \$.....

Amount paid from P.E.D.P. Trust Fund .....

GFB:KA

67-11-5  
Division of District Administration,  
KONEDOBU. PAFUA.

19th December, 1969.

The District Commissioner,  
Bougainville District,  
NIETA.

PATROL NO. BOKU 1/69-70

Your reference 67-1-7 of 3rd December, 1969.

I acknowledge with thanks receipt of Special Report  
by Mr. C. Caeke, Local Government Officer, to BANA Local  
Government Council Area.

The detailed covering comments are noted with interest.

Mr. Caeke has conducted an effective patrol. His report  
gives an informative account of the tax collecting, and the  
attitudes of the people.

(T.W. ELLIS)

Secretary

Department of the Administrator.

Mr. C. Caeke,  
Sub-District Office,  
BUIN. Bougainville District.

Whilst political education is a continuing process it is  
becoming a more specialised task, and you are still expected  
to participate fully in its extension at every opportunity.



TERRITORY OF PAPUA AND NEW GUINEA

67.11.5.

10

Telegrams—

Telephone

67-1-7

Our Reference.....

If calling ask for

DBM; jmc

Mr.....



Department of the Administrator,

District Headquarters,  
Bougainville District,  
KIETA.

3rd. December, 1969.

The Secretary,  
Department of the Administrator,  
K O N E D O B U.

BOKU PATROL REPORT NO.1 OF 1969/70  
C. OAEKE. BANA COUNCIL.

The Patrol Report and the Assistant District Commissioner's covering remarks indicate that the BANA people's attitude towards their Council is unchanged.

2. Segments of the people feel the Councillors should not have the right to set tax rates, which should be set by the people at Tax Payers' Meetings. The people's reluctance to pay a reasonable amount of tax bears no relation to their ability to pay, which is much higher than the current tax rate. It is an indication of their attitude towards the Council. This attitude will remain as, without ~~goals~~ <sup>goals</sup>, the Council is unable to expand its capital works programme. As long as the people are unwilling to increase their taxes they will see very little capital expenditure.

3. An engineering survey by the Local Government section of Public Works Department has already been carried out and in view of the peoples firm decision that they will do no work on the roads themselves, the intended re-sheeting is to be done by machinery. Upon receipt of the Engineer's report an immediate application will be processed by the District Co-ordinating Committee strongly recommending funds allocation. The Council already has its own funds and will arrange a bank loan if required. The attitude of regarding maintenance of all roads, including feeder roads, as the responsibility of either the Administration or the Council is premature in that while the people have shelved their own personal responsibilities, they have not made up the deficiency by an increase in Council Tax. Nevertheless, while voluntary labour is not being provided and legal responsibilities are not being carried out under the Roads Maintenance Ordinance, it is considered that the situation cannot improve, especially as there are two fully equipped road building plants operating in the BOKU area.

4. I concur with Mr. Kelliher's remarks concerning the Tax Review Committee. It is gratifying to see that at last some Council members are effectively operating despite adverse criticism from the people.

5. It is unfortunate that this Council has never got off its feet and it will not be able to do so effectively. It is essentially a low revenue Council in an area that has great economic potential. The people are actively engaged in their own cash cropping pursuits and they are both unable and unwilling to assist.

9

6. Mr. Oaeke has obviously conducted a good patrol and his reporting ability is subjective and voluable.

*D. N. Ashton*  
(D. N. ASHTON)  
District Commissioner.

(a) "Inspection" - as per the report...

(b) "Inspection" - as per the report...

(c) "Inspection" - as per the report...

OIC

67-2-3

TMK

Patrol Post,  
BOKU,  
via BUIN.  
Bougainville District.

22nd October, 1969.

The Assistant District Commissioner,  
Sub-District Office,  
BUIN. Bougainville District.

PATROL REPORT - BOKU NO. 1 OF 1969/70  
MR. C. OAEKE, LOCAL GOVT. OFFICER:

Forwarded herewith please find the above report.

2. Comments as follows:

(a) "General opinions on taxation" - Mr. Oaeke has submitted an accurate picture of the opinion of the Council area regarding taxation. The differential tax rate does give rise to problems although in this case it appears to have been used as an excuse by a group trying to avoid taxation. The tax rates, far from being excessive, lag far behind the taxpayers' ability to pay tax.

(b) "Incidents" - as can be seen from the report the incidents were not violent although there was some unpleasantness at BORJOKO. The incidents are important as they demonstrate the peoples' lack of respect for the Council and their insistence that it conform to their individual desires. It is true that the KOROVI people do have a produce transportation problem but their carrying distance would be much reduced if they, and the rest of the people in the TOROKINA area had co-operated to maintain the old army road system.

In the Local Court case referred to in paragraph six, the defendant was convicted for his and not his groups' refusal to pay tax.

(c) "Works programme for 1969/70" - it is clear that useful discussions were held with the people on this subject. The people still show lack of reality when speaking about what the Council should be achieving. They expect great things for the meagre amount which they contribute and expect achievements without responsibility or involvement on their own part. The Council's decision to expend money on the hire of expensive machinery was brought about by this refusal on the part of the people to involve themselves and the lack of value received from labour in the area. Councillors have an appalling lack of resolve in the enforcement of Council Rules relating to roads. It will be put to the Council that they should request the Local Government Engineer to carry out a survey on road and equipment needs so that some concrete goal can be established.

⑦

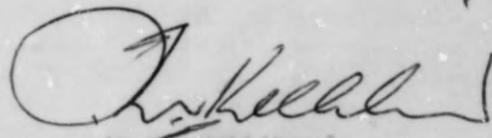
(d) "Tax Review Committee" - this committee carried out its duties capably and effectively. They are to be congratulated as is Mr. Cacke for his training and assistance to them as it is solely due to his efforts that this first effective committee has emerged. It is heartening to observe that the machinations of Councillor GENERAL, who continues to be one of the major retarding factors in the Council, were defeated.

(e) "Conclusion" - I do agree that "the people of BANA Council area do understand the importance of Council Taxation." However, as pointed out by Mr. Cacke later in his Conclusion, their basic misunderstanding of the Local Government system precludes the development of an effective body capable of utilising their taxes.

3. Mr. Cacke has submitted a relatively well expressed and concise report and his field work continues to be of a high standard.

4. Claim for Camping Allowance is forwarded for funding by yourself or the District Commissioner as second quarter funds have not yet been received.

5. For your information, please.



(T.M. Kelliher)  
OFFICER-IN-CHARGE

~~C.C. Mr. C. Cacke,  
Local Government Officer,  
BOKU.~~

Please note the contents of paragraph 2(c) and bring this up at the next Council meeting. If the Council agrees dispatch a memorandum to: The Director, Department of Public Works, P.O. Box 1108, BOROHO, Papua. FOR ATTENTION LOCAL GOVERNMENT ENGINEER. (Re: Local Government Circular No. 8 of 1968 - file 40-1-2)

Inform the Local Government Engineer that the Council requires a survey of its needs, both in equipment and staff, in order to maintain present roads and to proceed with new construction and up-gradings.

(T.M. Kelliher)  
OFFICER-IN-CHARGE

INTRODUCTION .

The whole object of the patrol is to accompany Council Clerk and Tax Review Committee for the collection of BANA Local Government Council Tax. The Tax Rates , however, has increased from \$2.20 to \$4.40 and \$3.30 according to the advancement of the areas.

It was felt that the patrol would have the opportunity to discuss with the people the Capital Works' Programme for 1969/70. In any case, it was necessary for anybody who wish to voice any query with the work and the running of the Council before the Committee as the patrol was accompanied by both the President and Vice President of the Council.

This report covers mainly the object of the patrol.

5

PATROL DIARY.

- 15/7/69 Departed Boku at 0830 hrs. by tractor, arrived JABA at 1930 hrs. The road was very wet, caused by a constant rainfall in the area. The patrol was accompanied by a chairman of Bana Society, Mr. KARIA, to TOROKINA area. Overnight spent at JABA.
- 16/7/69 Whole day spent waiting for H.V. ISIS.
- 17/7/69 Departed for KOIARE at 0530 hrs by canoes, arrived at 0800 hrs. The village was deserted as the people attended 'big singsing' at KAREKOPA village. V.H. ISIS arrived KOIARE at 1430 hrs. via TOROKINA. Overnight at KEGERI.
- 18/7/69 Tax collected, compiled new Council Tax and Census Book. Talks given on Works' Programme for 1969/70. Chairman of Bana Society discussed the establishment a branch of Bana Society at TOROKINA. All present were in favour. Overnight spent at KEGERI.
- 19/7/69 Tax collected, compiled new Council Tax and Census Book at KARIANA. Talks given on Works' Programme for 1969/70. These people objected that they were not ready to Bana Society. Overnight at TENGEREPAIA.
- 20/7/69 Tax and Council Tax and Cesus Book compiled at night. Discussed works' programmed for 1969/70. People agreeded with the idea of establishing a branch of Bana Society at TOROKINA. Night spent at TEGENREPAIA.
- 21/7/69 Departed TENGERRIPAIA at 0800 hrs. arrived KOROBI at 1130 hrs. Overnight at KOROBI.
- 22/7/69 People from KOROBI refused to pay tax, issued order to pay up their tax within two months. Departed KOROBI at 0900 hrs. arrived KAREKOPA at 1430 hrs. Difficult track to follow between these two villages, through mountainous country. Overnight at KAREEOPA.
- 23/7/69 Tax collected and compiled Census book. Talks given on Works' Programme for 1969/70. Half of the people did not agreed with Bana Society as they have no means of transporting their products to the coast. Departed KAREKOPA at 1100 hrs., walking through swampy areas of TOROKINA, the most difficult path in the Council area. In some section of the walking path, the water is high as four feet above the ground. The walking time is approximately six hours. Tax collected at night at KOIARE.
- 24/7/69 Departed KOIARE at 0700 hrs. arrived JABA at 0900 hrs. by foot along the beach. Night spent at JABA.
- 25/7/69 Departed JABA at 0600 hrs. arrived KUPON at 0930 hrs. collected tax in the afternoon. Night spent at KUPON.
- 26/7/69 Collected tax at AGABAI, talks on Works' programme for 1969/70 was given. Night at AGABAI.
- 27/7/69 Sunday observed at AGABAI.

(4)

- 28/7/69 Departed for MOKOKOLEO, tax collected and talks on works' programme for 1969/70 was given. Departed again for KORO where night was spent.
- 29/7/69 Tax collected in the morning and departed for BORIOKO where the people refused to pay \$4 tax. The patrol explained to them that they are breaking the Council's rule. Departed BORIOKO for Waruwaru, where tax was collected at and discussed Works' Programme for 1969/70.
- 30/7/69 By-Election was conducted resulted NAOROPA /MARUKO of Barario Village was elected unopposed. Tax collected discussed works' programme for 1969/70. Overnight at Waruwaru.
- 1/8/69 Tax collected at Panam talks given on Works Programme for 1969/70. Returned to Waruwaru.
- 2/8/69 Departed Waruwaru at 6700 hrs. ,arrived OSIONGE at 0800 hrs. Collected tax, discussed work's programme for 1969/70. Departed for NUKUI, overnight at NUKUI.
- 3/8/69 Collected tax and talks given works' programme for 69/70, departed for Beretemba at 1100 hrs. arrived at 1330 hrs. Overnight spent at Beretemba.
- 4/8/69 Departed Beretemba at 0800 hrs. arrived MOINU at 1000 hr collected tax and discussed work's programme for 69/70 returned to Beretemba.
- 5/8/69 Departed Beretemba for BANORAM 1 and BIROS. Tax collected, talks given on works' programme for 69/70. One man refused to pay tax and taken to Boku for his case to heard by the District Officer, Mr. R.A.Road. He <sup>was</sup> told to pay tax. Overnight at Beretemba.
- 6/8/69 Tax collected at BIROI and later discussed works' programme for 1969/70. Returned to Beretemba.
- 7/8/69 Departed for WAITABU. Collected tax and talks given on works' programme for 1969/70. Returned to Beretemba.
- 8/8/69 Collected tax at LORO, discussed works' programme and returned to Beretemba.
- 9/8/69 Tax collected at Beretemba and discussed estimates for 1969/70.
- 10/8/69 Sunday observed at BERETEMBA.
- 11/8/69 Monday went MENDAI by TOYOTA, collected tax and given talks on works' programme for 1969/70 then returned to BOKU .
- 12/8/69 Collected tax at MOSIGETA and discussed works programme for 69/70. Returned by TOYOTA.
- 13/8/69 Departed by tractor to MABIS, collected tax, discussed estimates, returned to BOKU.
- 14/8/69 Departed for HAISI, village was deserted, returned to BOKU and collected tax at BOKU STATION.
- 15/8/69 Departed for HAISI, collected tax and discussed estimates returned to BOKU STATION.

END OF TAX PATROL.

OBSERVATION AND COMMENTS.

General opinions on Taxation.

(1) The people of BANA Council area are well aware of the importance of taxation. It is quite obvious to the people that a Council without money is of no use to the community, just as a tractor without a petrol. As far as I am concerned, the people of this Council have no objections to pay Council tax. However, they strongly opposed tax rates which are not the same as they have suggested at the Tax Payers' Meetings. This lead to a situation whereby the people accept Council only to voice the opinions of the people, relating to the development of the area but do not want to be governed by the Council.

(2) The general belief of these people are that, it is them who elect Council members, therefore members cannot act without their (people) decision. They strongly objected that the Council must listen or accept their suggestions which were made at the Tax Payers' Meeting and set the Tax Rate in line with those suggested at the meetings. This is however, would be impossible, nevertheless, it is for this reason that these people of two villages refused to pay tax which was set by the Council.

(3) Another point was raised by the people during the patrol concerning two different tax rates - \$4.40 and \$3.30. This has created a feeling of resentments between those who pay \$4.40 while others pay only \$3.30. The people objected that they are one people, one Council and therefore they *have should* have one tax rate. This was explained to them at the Tax Payers' Meetings and were notified two months before the tax rates were approved by the Council.

Incidents.

(4) As mentioned in para. 2, the patrol was aware to meet some oppositions somewhere along the patrol. Such incident was not expected earlier of the patrol through TOROKINA area. However, the people from KOROBY village were the first to refuse to pay \$3.30, the rate which was approved by the Council for that area. These people however, did not show or appear to be hostile towards the patrol nor did they argued strongly with the Councillors. They simply came before the Tax Review Committee and requested that they should be allowed to pay \$2.20 instead of \$3.30. They had mentioned that, \$3.30 was forced upon them by the Council as they did not mention it at the Tax Payers' Meeting. They also stated that it is not easy to find money in TOROKINA area, and they never received full paymentes of their produce as half of it used to rotten in the bush because of a great distance from the coast - about 4 to 5 hours walk to TOROKINA Mission Station. The Tax Review Committee, together with the help of their <sup>conversion</sup> and the people of the neighbouring village, SITO, examined the situation and later reported that these people are able to pay \$3.30 and were given two months to pay their tax. They all paid up their tax without further incidents.

2

Incident.....continued.

The next village where the people refused to pay Tax was at BORIOKO. It was here that the atmosphere was changed to somewhat hostile towards the patrol. The men came forward and all called out at the same time, that they would not pay \$4.40. They would only pay \$3.30 as they were all in favour of it at the Tax Payers' Meetings. Some of the men were calling out in their own language which was later translated, that they were not willing to pay \$4.40 because some of the people were allowed to pay only \$3.30. The arguments continued on for about a quarter of an hour before the President of the Council, Mr. AWAI, asked the people whether they are willing to pay \$4.40. The reply came immediately by one of the men, saying that they will only pay \$3.30. At this stage, either <sup>side</sup> was prepared to listen to what was been said as everyone was in a hostile mood. The patrol continued on to the next village, waruwaru.

(6) At the end of the patrol, the Council Clerk issued Ordersto every person at BORIOKO Village to pay \$4.40 by the end of August. All these people paid up their tax before the end of the month. One summon was issued to NAWIKA of BORIOKO, who was expected to be a ring-leader of the group who had refused to pay tax. He appeared before the Local Court and found guilty on the grounds that he and his group had refused to pay ~~to pay~~ tax at the time the Tax Review Committee was at BORIOKO. He was fined \$8.00

Works Programme for 1969/70.

(7) The general discussions were conducted at every place after the Tax Collection. At the general discussions, the Vice/President, Mr. TALIAU outlined the Capital Works' Programme for 1969/70. This is to provide a wider publicity of how the Council is spending the public's money and to provide a better understandings of how their money is spent, where it is spent and what it is spent on. The villagers reported that they were well informed about the useage of their money and believed that such explanation would help the people to understand more about the Council Taxation.

(8) Some villagers suggested that Council should only spend <sup>on</sup> money items that would help everyone in the Council area. Others objected that Council should not waste tax money on building water tanks as it helps the people of only <sup>one</sup> village. Almost at every place, the tax-payers asked about how the Council is going to spend the money on Roads Work. They had seen the example on JADA road, where the Council had spent about \$100 to improve the road condition, unfortunately the flood had damaged the road. To-day, the condition of the road remains as it was before. The President, told the people that the Council would do its best to hire machineries from Barclay Brothers to work on three estimated roads for 1969/70. Equipments and machineries are very scarce in the Council area and this cause a major problem to the Council to provide maintenance to feeder economic roads. The Council is a standing by to hire any machineries would be made available by the company to work on roads.

①

Tax Review Committee.

(9) The Tax Review Committee consisted of five Councillors, including President, Vice President and three other members. The Committee had done its duty in relation to the issue of exemptions. The majority of the previous exemptions were been cancelled by the committee as they were not applicable. This resulted an extra \$130 of the estimated amount of \$6240 for 1969/70.

(10) The work that carried out by the committee was of a high standard, examining all previous exemptions, reasons were given to those whose exemptions been cancelled and also assisted Council Clerk in book work whenever it was necessary. The committee had a fairly good knowledge of the work of Dana Council and were able to answer nearly all the questions raised by the tax-payers without the assistance of Council Adviser or Clerk

(11) During September's meeting of the Council, an item was submitted by Cr. GENANAI of Beretenba, seeking for reasons for the cancellations of exemptions from the old people. The chairman of the Council explained that the committee had done it best to investigate the reasons for granting exemptions and discovered the majority of them were not necessary; ie a man has 6 or 7 children was exempted for life. At the meeting, half of the members were against the cancellations of exemptions. Councillor GENANAI told the meeting that he is speaking on behalf of the old people. It was later found out that GENANAI himself composed the item as he was the very man who was against the cancellation of exemptions.

(12) In most cases, it was necessary for the Tax Review Committee to cancel the majority of the exemptions. The reasons were quite obvious; an example of a man who had a defined leg, age about 50; owned a large plantation of cocoa, earning about \$100 a month and yet was given an exemption for life in 1966. Such exemptions were cancelled by the committee thus causing about half the members of the Council who were against the work been done by the 1969/70 Tax Review Committee. It would have been an interesting result if the committee was headed by GENANAI and his group. I hope that the next committee would carry on the good work ahead, showned by this committee.

Conclusion.

(13) I personally believe that the people of BANA Council area do understand the importance of Council Taxation. It must be remembered that the present tax rates had its first increment, mainly through a constant persuasions from the Commissioner for Local Government, Regional Local Government Officer; Senior Local Government Officer visited Bana on 25th. May, 1968, previous Adviser, and the current Adviser that finally the increase of \$1.10 and \$2.20 was made for this financial year.

The incidents which occurred at the two villages KOROBI and BORIOKO, was the first of that nature in the history of the Council from the first increments on tax rates. I feel that the present tax rates would be still remained for another 3 or 4 years before any sort of reform or changes might occur. On the whole, the members believe that they cannot and will not act without the decisions of the people regarding Council Tax. In other word, the people do not want to be governed by the Council. I do believe that such attitudes will have to changed eventually in order to make Council to become strong and effective body. However, unless the people respect the Council and accept its rules, the Council does not mean anything to them.

( C. Cacke ) Local Government Officer



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of BOUGAINVILLE Report No. 2 of 1969/70

Patrol Conducted by MR. C. OAEKE - LOCAL GOVERNMENT OFFICER.

Area Patrolled BANONI ANE NAGOVISI

Patrol Accompanied by Europeans NIL

Natives CONST. 1/c 1159 TAPIAKO

Duration—From 1 / 12 / 1969 to 14 / 12 / 1969

Number of Days 14

Did Medical Assistant Accompany? NIL

Last Patrol to Area by—District Services 15 / 8 / 1969

Medical NIL / / 19

Map Reference NIL

Objects of Patrol PUBLICITY : PROSPECTING AUTHORITY PA2011 TO THE PEOPLE

BANONI ANE NAGOVISI.

Director of District Administration,  
PORT MORESBY.

Forwarded, please.

4, 5, 70  
19

District Commissioner

Amount Paid for War Damage Compensation .... \$.....

Amount Paid from D.N.E. Trust Fund .... \$.....

Amount paid from P.E.D.P. Trust Fund ....

.....

.....

.....

TERRITORY OF PAPUA AND NEW GUINEA

Division of District Administration,  
Department of the Administrator,  
KONEDOBU. PAPUA.

19/5/70.

The Assistant Secretary,  
International Relations & Internal Affairs,  
Department of the Administrator,  
KONEDOBU.

~~The Head of Special Branch,  
R.P. & N.G.O.,  
KONEDOBU.~~

EXTRACT FROM PATROL REPORT/AREA STUDY.

The following information has been extracted  
from Patrol Report/Area Study No. 2 ..... 69/70 BOKU

covering .....

..... Sub-District, ..... District

Patrolling Officer M. C. OAEKE .....

The period of patrol: 1/12/69 to 14/12/69.

Extract/Precis

Copy of report on attitudes  
to PA No 202 NG

*W. E. P.*

Secretary  
Department of the Administrator

67-11-25.

HRD/JT.

Division of District Administration,

KORIEDOBU, Papua.

18th May, 1970.

The District Commissioner,  
Bougainville District,  
KIETA.

BOKU PATROL NO. 2-69/70.

Your reference 67-1-7 of 4th May, 1970.

I acknowledge, with thanks, receipt of Special Report by Mr. C. Oaeks, Local Government Officer, of the Bronni and Nagovisi Census Divisions.

Your comments and those of the Assistant District Commissioner, Buin, adequately cover the points of interest raised by the report.

Mr. Oaeks has demonstrated his ability to acquire a good appreciation of attitudes concerning publicity of PA. No. 202NG. I believe officers must seize every opportunity to encourage understanding and acceptance of the Territory Mining legislation through patient explanations to village people. I look forward to noting what positive action is being taken in this area to resolve current misgivings by the people.

*T.W. Ellis*

(T.W. ELLIS)

Secretary,

Department of the Administrator.



TERRITORY OF PAPUA AND NEW GUINEA

67. 11. 29 (9)

Department of the Administrator,  
District Headquarters,  
Bougainville District,  
P.O. Box 33,  
KIETA.

Telegrams—  
Telephone  
Our Reference..... 67-1-7  
If calling ask for DBM/ek  
Mr.....



4th May, 1970.

The Secretary,  
Department of the Administrator,  
KOROROE.

BOKU PATROL No. 2 OF 1969/70

BANONI AND NAGOVISI AREAS

Original and copy of the report of the above specified patrol conducted by Mr. C. Oaeka, Local Government Officer, are forwarded herewith. Also attached are copies of the Assistant District Commissioner, Buin's covering memorandum 67-2-2 of 18th April, 1970, which adequately covers the matters raised in the report.

2. The Mining Warden has only now completed hearings in this area concerning application for prospecting authority number 202NG by Rabac Explorations Ltd. The evidence to date indicates the people are strongly opposed to the granting of any further applications.

3. Although Mr. Oaeka has done a useful job of work, the late submission of this report makes it of historical interest only.

*[Handwritten signature]*  
DISTRICT COMMISSIONER.

c.c. Assistant District Commissioner,  
Sub District Office,  
KOROROE.

TERRITORY OF PAPUA & NEW GUINEA.

In Reply Please  
Quote No. 67-2-2

ML.ML

Department of the Administrator,  
Division of District Administration,  
B U I N,  
Bougainville District,

18th April, 1970.

The District Commissioner,  
District Headquarters,  
K I E T A.

BOKU PATROL REPORT NO. 2 OF 1969/70 - MR. C. OAEKE -  
LOCAL GOVERNMENT OFFICER.

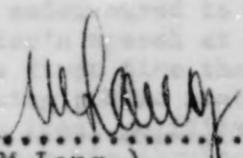
Attached please find original and two copies of the abovementioned Patrol Report. The object of Mr. Oaeke's patrol was to publicise the applications for Prospecting Authorities made by M. Baral, in the Boku area.

2. The reaction of the people in the tree Boku census divisions, Baitsi, Banoni, and Nagovisi was predictably, that no further minerals should be extracted from the ground in Bougainville, that these minerals are part of the natural heritage of the Bougainville people, and that they should only be exploited by the Bougainville people themselves when they are sufficiently advanced to be able to do this. There are also the usual fears that agriculture will be destroyed, etc.

3. The Boku people have also taken very literally statements attributed to the Administrator, whether true or not, "that no further land will be acquired in Bougainville for mining purposes". The effect of further applications to prospect in Bougainville is that the people of this area believe that the Administration, and more particularly the Administrator, Mr. Kay, has broken a promise.

4. Mr. Oaeke has completed a very useful term at Boku, and is to be congratulated upon the quality of his work during this period.

5. In addition to Mr. Oaeke's claim for camping allowance in respect of the present patrol, please also find attached for your approval, Mr. Oaeke's claim in respect of Boku Patrol No. 1 of 1969/70, which was not submitted with the earlier report.

  
.....  
(M.Lang.)

Assistant District Commissioner.

OIC  
67-2-3  
TMK

Division of District Administration,  
Patrol Post,  
BOKU,  
via BUIW.  
Bougainville District.

10th March, 1970.

The Assistant District Commissioner,  
Sub-District Office,  
BUIW. Bougainville District.



PATROL REPORT - BOKU 2 OF 1969/70:

Forwarded herewith please find the above report. Patrol instructions were issued from your office and no copy of these is held here.

2. The prime object of the patrol was to inform the people of Mr. M. Baral's application for a prospecting authority. As a matter of interest, in most cases, the first question which was asked by the people was "Em usat" or "Wonem kampani bilongen". I must confess, that, even to this date, I am not aware of the answers to these questions.

3. It is obvious from the report that the people of the BANONI, BAITSI and NAGOVINI are not in favour of the granting of a prospecting authority mainly because of their deep emotional attachment to their land and their belief that the minerals contained therein belong to them and that such minerals should remain in the ground until they or their children are sufficiently advanced to extract them.

4. The people are not interested at this stage in promises of compensation and "fringe benefits" such as roads, bridges, etc. Their public stand against further company development does not allow them to discuss these subjects reasonably as such discussion would imply acceptance of company development in their eyes.

5. It is interesting to note the comments by Mr. J. Honna, Administration driver at BOKU, as I have endeavoured to clarify his thoughts in respect of the Administrator's speech at the time of the ROROVANA incident. This is not the first time that I have observed a local officer in this area making public statements of such a nature. Mr. Honna's involvement in local politics and business affairs has reached the stage where his termination or transfer would be indicated. This will be the subject of later correspondence of different reference.

6. Mr. Oaeke's recommendation in the ultimate paragraph of his report has certain merits. However, agricultural products alone will not supply a strong stable economy. Mr. Oaeke's report is well expressed and he is to be congratulated for the standard of his field work.

7. Camping Allowance claims are forwarded as no patrol funds have been received this quarter.

*T.M. Kelliher*  
(T.M. Kelliher)  
OFFICER-IN-CHARGE

c.c. Mr. C. Oaeke, BOGIA.

INTRODUCTION.

This special patrol was conducted in the Banoni and Nagovisi areas of Bana Local Government Council. The patrol was instructed to visit as many villages as possible to inform the people about the Application of the Prospecting Authority by Martin Baral over approximately 4,000 sq. miles in the Bougainville District.

The patrol was also instructed to report the reactions of the people concerning the Application which was lunched by Martin Baral. The opinions of the people were recorded in order to provide a written evidence of what the people actually said before the patrol. From the recorded statements, it proved that the people of Banoni and Nagovisi will not welcome any Mining Companies to their areas.

Some of these Statements are shown on the body of this report under their appropriate headings.

PATROL DIARY.

1/12/69 Departed Boku Station at 0830 hrs. by Toyota to Haisi. Very good attendance, including some people from the Siwai Local Government Council. Explanations given on the Prospecting Authority, Occupation Fees, Royalties and the State Ownership of minerals. Recorded the opinions of the people regarding the Application of the Prospecting Authority by Martin Baral. Returned to Station.

2/12/69 Departed Boku at 0730hrs., walked overland to MADES. Attendance good, explanation given on the Prospecting Authority, Occupation Fees, Royalties and State Ownership of Minerals. Recorded the Statements made by the people regarding the Application lunched by Martin Baral. Returned to Boku.

3/12/69 Departed Boku by Toyota to Mosigeta. The people from the non-Council Villages were also attended the meeting. Explained the Prospecting Authority, Occupation Fees, Royalties and State Ownership of Minerals. All gave their views against the Application for the Prospecting Authority by Martin Baral. Afternoon went to Beretemba discussed the same subject and no-one was in favour of the Application by Martin Baral. Returned to Boku.

4/12/69 Departed Boku, together with the patrol equipments for Mendai, discussed Prospecting Authority etc. and informed the people of the Application of Martin Baral. No-one was in favour of it. Afternoon, went Loro Village and held discussions concerning the Prospecting Authority by Martin Baral, in relation to Occupation Fees, Royalties and State ownership of Minerals. All those ~~present~~ present, were not in favour of the Application. Overnight at Beretemba.

5/12/69 Departed Beretemba at 0730hrs. for Bakoram 1, arrived at 0900 hrs. Informed the people about the Application lunched by Martin Baral and explained the Prospecting Authority, Occupation Fees and State ownership of Minerals. Everyone gave his view against the Application. Afternoon spent with the people of Biroi, Pomalate and Loperé villages, and discussed the same subject all had the same opinions as the people of Biros. Night spent at Pomalate Village.

6/12/69 Departed Pomalate at 0700 hrs. for Moaino, arrived at 1000 hrs. Informed the people about the Application of the Prospecting Authority lunched by Martin Baral for about 4,000 sq. miles in the Bougainville District. Explained the Prospecting Authority, Occupation Fees, Royalties, and State Ownership of Minerals from the notes provided. No-one was in favour of the application by Martin Baral to investigate minerals in the Bougainville District. Overnight spent at Bakupa Aid Post.

7/12/69

Departed Bakupa Aid Post at 0700 hrs. for Lomari arrived at 0830 hrs. Informed the people about the Application by Martin Baral for the Prospecting Authority over 4,000 sq. miles in the Bougainville District. All those present were against the application. Overnight at Lomari.

8/12/69

Departed Lomari at at 0700 hrs., arrived Waitabina at 0830 hrs. Infotmed the people about the Application by Martin Baral for the Prospecting Authority over 4,000 sq. mile in the Bougainville District. No-one was infavour of the Application. Afternoon, spent at Osiange for the same subject and everybody had a negetive opinions on the application by Martin Baral. Ovdrrnight at Waruwaru.

9/12/69

Started meeting at 0800 hrs., attendance was very good. Informed the people about the Application by Martin Baral for the Prospecting /Authority over 4,000 sq. mile in the Bougainville District. Not noe person was infavour of the application. Overnight at Waruwaru.

10/12/69

Departed Waruwaru at 0700hrs. for Panam. Attendance very good. Told the people about the application lunched Martin Baral over approximately 4,000 sq. miles in the Bougainville District.No-one was infavour of the application. Overnight at Waruwaru.

11/12/69

Departed Waruwaru at 0700 hrs., arrived at 0810 hrs. at Borioke. Explained the prospecting authority, Occupation Fees, Royalties, and State ownership of Minerals and informed the people about the application lunched by Martin Baral for the prospecti prospecting authority over approximately 4,000 sq. miles in the Bougainville District. Not one person was infavour of the application. Overnight at Mokokoleo.

12/12/69

Started meeting at 0830 hrs. and informed the p people about the application for the prospecting authority by Martin Baral over approximately 4,000 sq. miles in the Bougainville District.Everyone was against the application. Afternoon, departed for Taroba where the overnight was spent.

13/12/69

I was accompanied by Mr. CSanderson , District Officer who was at Taroba to investigate the damages caused CRA on Jaba River and to record the owners of the river in order to receive the compensation. Infirmed the people about the application by Martin Baral and explained the compensation, royalties, occupation fees etc. no-one was infavour of the application. Overnight at Wareba, Kupon.

14/12/69

Attendance very good. Explained the people about the prospecting authority, compensation fees, royalties etc. and informed them about the application lunched Martin Baral for prospecting authority over 4.000 sq.miles in the Bougainville District. No-one was infavour.

END OF PATROL.

PROSPECTING AUTHORITY.

From the "Revised Notes on Mining Legislation and Prospecting Operations", the patrol explained to the people the meaning of the prospecting authority, prospecting operations and prospecting on private lands. The majority of the people seemed to understand the purpose of the prospecting authorities, however, they are not willing to let their lands for such purposes. According to the evidence recorded at the meeting during the patrol, showed that the people of NAGIVISI and BANEHI are against any mining companies to come to their areas.

The following statements illustrate the opinions of the people from different villages, regarding the application of the prospecting authority by Martin Baral.

DODOI OF KONGARA VILLAGE (Councillor)

"CRA is the last company in the Bougainville District and it is sufficient for such a small island like Bougainville. The land disputes had caused a great concern among the Bougainvillian people when CRA came to Kieta. I do not want troubles of that nature to happen again in the Bougainville and to conclude to conclude my speech, I strongly oppose Martin Baral and any other Mining Companies to come to Bougainville."

MR. JOSEPH HONNA OF HIRUHIRU VILLAGE.

"During the Rorowana incident, the Administrator Mr D.Hay had promised the people of Kieta that the Government will not buy any more lands from them. However, if the prospecting authority is granted to Martin Baral, the Administration, in turn must find some lands from the people for the company to settle in order to do the minings in the area. If this happens, the people of Bougainville will have no trust in the Administration, especially, The Administrator, Mr.Hay."

MR. PAUL KAILO OF MOSIGETA VILLAGE (Edmission Teacher)

"We appreciate that the mining industries bring about the rapid developments to the rural areas than any other industries from the agricultural products. The Administration, however, should appreciate that the people of Papua and New Guinea regarded lands as their prime property in their lives. Lack of education will prevent us to obtain reasonable jobs to earn our living if our lands are destroyed through mining industries."

MR THOMAS MAMATAU OF SOVELE .

"Martin Baral has applied to look for all the minerals in the Bougainville District and therefore he is likely to investigate from different areas, thereby destroying alot of lands. It must be understood that not only the owners of lands from which the minerals are found would loose their lands but also those whose lands will have to used for township, roads, wharfs and air-strip as well. For these reasons I am not infavour of the application by Martin Baral.

COMPENSATION, OCCUPATION FEES, AND ROYALTIES.

The explanation was given to the people that any damages are made to their properties would be paid for by the Administration. Further payments would be made to the land owners if a company mine minerals in their lands.

COMPENSATION, OCCUPATION FEES AND ROYALTIES. continued.

The people regarded these payments as a small amount of money which would last for a short period of time. They now receive money from their lands (ie cocoa and coconuts) and strongly believe that economic trees would provide, in a long run, more cash for them and their children than any payments they might receive from the Administration for their damaged properties.

Here are some of the recorded statements during the patrol, regarding compensation, occupation fees and royalties.

MISIANO OF BIROI VILLAGE.

"To-day, most of our lands are been planted with cocoa and coconuts from which we receive some money. However, these have also occupy suitable lands for our food crops which our bodies require to live. If this company is permitted to enter our lands and destroy them through minings, our lives will also be destroyed."

RUARA (female) OF LORO VILLAGE.

"In Loro village to-day, all the lands owned by the people are under the plantations of either cocoa or coconuts. These cash crops are our only products to receive cash economy. If all these are destroyed by the Mining Company, we will be left with emptiness for (a) no cocoa and coconut and (b) no other lands to plant new cocoa and coconuts."

GR. TALJAI OF BIROI VILLAGE.

"The people of Bougainville never see the money from the compensations, occupation fees and royalties, however, they have already seen the money from cocoa. Therefore, we rely from cocoa to receive cash economy."

CLEMENT TAKI - STUDENT of the University of PNG.

"To-day Bougainville is second to Gazelle Peninsula in the production cocoa and third to New Ireland in copra production. It is true to say that everybody in the Bougainville District receive money from their products and in a long run, the cash crops provide more cash to individual person in his life time than a compensation, occupation fees and royalties. The Administration of Papua and New Guinea do understand that the people of Bougainville District get their money from the agricultural products, therefore if the company is permitted to enter Bougainville, the people's lands together with their cash crops will be destroyed. It is certain that there would be a great sorrow among the people for they won't be able to look after families with food, clothes, as well as Council tax, school fees and hospital fees".

ISIRAS OF LOMANI VILLAGE. DAG.

"We were encouraged by the Administration to plant cash crops but it is the Administration who allow these companies to look for minerals in our lands which are already planted with cocoa and coconuts. To mine minerals means to destroy our cash crops from which we all depend upon to get money for our life time as well as our children. Compensations, occupation fees and royalties are only a small amount of money which last for a day or two."

STATE OWNERSHIP OF MINERALS.

Many people objected that the "State ownership of Minerals" in the Territory of Papua and New Guinea, especially in Bougainville is not the law of PNG. This policy of 'State ownership of minerals' was brought to Papua and New Guinea by the Australian people. The laws of our TUBUNAS will still remain as it is (ie the owner of the land owns everything both beneath and above the ground). They strongly believe that the laws of Tubunas still exist to-day. As some of the people put it - 'if the Administration do not recognise the laws of our Tubunas, we will strongly support the idea of the independence of Bougainville District.'

The following statements show the opinions of some people regarding the State ownership of Minerals.

MRS. GENANAI (Wife of Cr. Genanai of Beretemba).

"I personally, do not want minerals to be taken out of our lands by these Australian companies because when our children are taught to do the jobs as the Europeans, they will be able to use their knowledge to mine these minerals for themselves."

ISIRAS OF LOMARD VILLAGE DAC.

"If Papua and New Guinea becomes in independence, and if all the minerals are taken out of the ground, the independence country will look like a tin without a meat."

SIPONARE OF NUKUI VILLAGE.

"To-day, the Administration of Papua and New Guinea is providing primary, secondary and tertiary education to our children. There is no doubt that some of these children will undertake the same jobs as the Europeans in the Mining Industries. I therefore consider that any minerals is left, apart from the copper at Panguna, must left for our educated children in the future."

CR. LOBI OF WARUWARU VILLAGE.

"The Government of Papua and New Guinea is now mainly control by the Australian people and therefore are in favour of the policy of State ownership of Minerals in the Territory. We, the people of Bougainville are not affected by this policy, we will still follow the laws of our Tubunasei. we own everything both beneath and above the ground."

CONCLUSION.

I am well convinced that <sup>not</sup> one person in the Banoni and Nagovisi areas has in favour of either Martin Baral or any companies to be given the prospecting authorities to investigate minerals in these areas. From some of the recorded comments showed in the body of the report, indicate their dissent of the Administration Law, regarding the State Ownership of Minerals in the Territory.

These areas (Banoni and Nagovisi) are well suited for the agricultural products, mainly cocoa and coconuts. The soil is fairly rich and the topography of the area is fairly flat. As far as my knowledge of the area is concerned, these areas are suitable for the agricultural products. I recommend that as far as possible, the Mining Industries should be limited in areas where there is an intense activities in the Agricultural products.

*Ch*  
(Charles Oake)

Local Government Officer.

