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PATROL REPORTS

DISTRICT: EASTERN HIGHLANDS

STATION: HENGANOFI

VOLUME No: 10

ACCESSION No: 496.

1970 - 1971

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Papua New Guinea Patrol Reports

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PATROL REPORT OF: Henganof: Subdistrict
ACCESSION No. 496
VOL. No: 10: 1970-71 NUMBER OF REPORTS: 1

I Report No 24 - 70/71 only in Folder J MAPS/ PHOTOS PERIOD OF PATROL OFFICER CONDUCTING PATROL AREA PATROLLED PEPORT NO: FOLIO Part Fayantina Ceusus Division. Imap 7/6/71- 18/6/71 [1]24-70/71 1- 18 Wainetti, G. TPO

67-13-13

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PATROL REPORT 16.24-70-71.

BY

G. WAINETTI.

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HENGANOFI.

LATERN

HIGHLANDS

NSTRCT.



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Keport Number Henganofi Pa	atrol No.24 of 1970/71
Subdistrict Henganofi	
District Eastern High	nlands
Type of Patrol Road mainten	nance
Patrol Conducted by G. WAINETTI	, Trainee Patrol Officer
Area Patrolled	Part Fayantina C.D.
(Council and/or	Map enclosed
Census Division/s.)	
Personnel Accompanying Patrol P.Constab Warima Epujifa	
P.COMSCEE WEFTER EPUJITA	
7 6	19 6 71
	6 . 18 / 6 / 71
	21 02 1070/71
Last D.D.A. Patrol to Area: No.	원 X M R N N N N N N N N N N N N N N N N N N
Date	Duration 8 days
	intenance settlement; political education; '1971 Lo Bilong Graun'; general administration.
Total Population of Area Patrolled1	192
Director of District Administration,	
KONEDOBU.	
	Forwarded, please.
/ /19	
	District Commissioner.
	District Commissioner
G.P.—P&NG/B1657.	· ·

P.O. DOR 2396, KONEDOBU

67-13-131

9th December, 1971.

STATE OF STATE

The pistrict Commissioner. Eastern Highlands District. GOROKA

HENGANOFY PATROL NO. 24 OF 73/71

Your reference 67-8-2 of 23rd September, 1971.

I acknowledge with thanks receipt of Special Report by Hr G. Waineltz, Trainee Patrol Officer, to part of FAYANTIRA Conque Division.

Hr Nainetti appears to have carried out as effective rawels

(T.W. ELLIS)

DISCOM



Division of District Administration

GOROKA - Eastern Highlands District.

September 23rd, 1971

The Assistant District Commissioner, Sub-District Office, HENGABORI

REPORT HENGANOFI PATROL NO. 24 of 1970/71

meccipt is acknowledged with thanks of the above report sub-mitted by Mr. Mainetti, Assistant Patrol Officer, together with your covering comments.

Mr. Wainetti sets a high standard for efficiency um readwork as his report indicates performence was not as high as he come sidered it would have been. This is good but I notice you have a higher assessment of the work done than does Mr. Wrinetti. ACTO O

I have noticed presentation of reports by Mr. Weinetti has im-proved with each submission and feel this report is a better reflection on his ability as a Field Officer than his earlier Patrol Reports.

Yor your information please.

(J.P. SINGLAIR)

A/R District Comissions. to the state of th

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1. Jun 1. 19

G.c. Mr. G. Wainetti,
Sub District Office,
HENGANOFI

Q.o. Secretary, Department of the Administrator, AS THE

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CHARLESTON BALLS Secretary Department of the Administrator.

Attached please find original and one copy of the report, the copies of covering comment by the Assistant District Commissioner and original of the Patrol map.

Appendix C relates to your memorandum 67-13-55 of 9th February, 1971. For your information please.

(J.P. SINCLAIR)

Regarding your comments on the House of Assembly, and the local member. Undoubtedly, ignorance still exists in terms of comprehension of the House of Assembly, and I taink that a sound grip of the Local Government system is partly a prior prerequisite in overcoming this problem. The Fayantina people do not, in my opinion, support the present Hember of the Huse of Assembly, perhaps because they wish to field a candidate against him at the next general elections. However, I can state with confidence that if these people have yet to see Mr Aganifa's face, then it is because they avoid contact with him. He has frequently visited the Fayantina during the last twelve months. One of Ar Aganifa's main complaints is the lack of interest shown by these people when he visits their area to discuss problems, etc.

With regard to economic development, it would appear that the people in the area you patrolled are as yet contented with their general subsistence level of existence. Gertainly, any alteration of this state, which concerns greater involvement in a money economy will cause greater utilisation of those economic resources that currently are dorment.

Your coments at paragraphs 20 to 22 are most interesting. It is pleasing to note that the people of this area are now defending their own interests in the matter of commodity crop sales. Not so long ago, these people frequently accepted a price and then complained to patrolling officers that prices paid for crops were unfair.

I have not noted the Forestry activity that you mention -

Action has been taken regarding the Aid Post at Hamu,

and I intend to further discuss the matter with those involved.

Appendix 'C' of your report is rather interesting. Probably a single overnight with a villager would be of more benefit than an extended stay. Extended periods, such as that which you spent at the Councillor's house, can tend to overstrain a good relationship. I am sure that Headquarters will be interested in your corrects.

In all, a good offer .

Assistant District Commissioner

e.c. District Commissioner

Appended hereto the original and two copies of Mr Wainetti's report. Also attached is a claim for camping allowance submitted by Mr Wainetti. This is forwarded for authorisation of payment, funding and return to this office for payment.

Assistant District Commissioner

Attabhed



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams
Telephone
Our Reference 67-1-2
If calling ask for

In Reply Please Quote

No.

Department of the Administrator. Sub District Office HEN GANOFI, R.H.D.

4th June 1971

Mr G. Wainetti Trainee Patrol Officer Sub-District Office HENGANOFI.

HENGANOFI PATROL No.24 of 1973/71 Fayantina Cens & Division

As previously discussed, please be prepared to mount a patrol to the Fayantina Census Division, departing this Station on Monday, June 7th, 1971. This patrol should be completed by Friday June 18th, 1971. A vehicle will pick you and your personnel up, on this day.

The main objectives of this patrol will be to attempt a settlement of road maintenance responsibilities on that section of road in the lower Fayantina, between the Nupuru turn-off and EHI village. I would suggest that you set up camp at EHI village and work from there. However, should you consider it necessary, you may alter your camp base. As you are aware, the people of both lenganofi and Lufa Sul Districts, are involved in this dispute, thus you will need to liase carefully with both groups, if any settlement is to be reached. Should you encounter any difficult situation that you feel you require assistance with, immediately refer the matter to myself. I shall endeavour to visit your patrol, at least once, during its duration.

Apart from the matter of the dispute, you are to encourage effective road maintenance along the Kuru-Nupuru road. Thursday is normally set aside for maintenance in the Fayantina area. Ensure that drainage is raised to an adequate standard, and attempt to locate local sources of road surfacing material such as river gravel, blue stone etc. Should you be successful in this. Findicate the location of such sources, on your patrol mr.p.

Second to your main objective, continue the Sub-District Political Education programme in this area. Emphasis should be given to matters concerning Local overnment, the House of assembly and its members, and last, but not least, the electoral process. Prior to your departure on patrol, make yourself familiar with the contents of the Chief Electoral Officer's circular memorandum, CEO 1/70, dated September 30th, 1970, located as folio (2) on Sub District file 1-10-6.

You will by now have received a copy of a pamphlet entitled '1971 Lo Bilong Graun'. You are to explain this pamphlet to all people that you have contact with. I think you will find it reneficial to relate your explanation to discussions of the fouse of a sembly, its functions etc.

As opportunities present themselves, remind the people in the firu area of the impending census. You are familiar with the vill es that will be involved in the 1971 census, it will commence on July 5th.

Do not neglect to publicise the Highland Labour Scheme, and accept any persons who may volunteer. Such reople are to be forwarded to this station as promptly as possible.

Liase with Sub-Inspector Gentle regarding the provision of a police constable to accompany your patrol. An interpreter will not accompany you, however, interpreter Apo Kia will be located with Patrol 25, in the Kuru-Ulele area. Should it be necessary, you may obtain this interpreter's services by contacting Mr A.P.O. Hartley, who is lealing that patrol. I would suggest that the police constable could carry out day trips to various villages whilst attached to your patrol, however, obtain Mr Gentle's approval on this.

Your patrol will move to the Fayantina in company with Patrol 25. Draw a small patrol advance (\$1.0) to facilitate patrol movements.

On your return from this patrol you will be required to submit a report in accordance with the Secretary's 67-1-0 of June 21st, 1968. In addition, a Political Education assessment must be submitted as instructed by D.H.Q. circular 67-1-1/51-2-1 of January 4th, 1971.

I wish you a successful patrol.

A.A. Brodie

G. WAINETTI: PATROL DIARY

HENGANOFI PATROL no. 24 of 1970/71

Monday 7th June

o745 reported to office, packed necessary gear for patrol, 0930 left the station by truck, with A.P.O. Mr Hartley, a police constable and interpreter to FAYANTINA Census Division via Lufa road, 1130 arrived EHI, set up camp with Councillor, due to condition of rest house, 1215 truck arrived from Kuru; lunch, 1300 set out by truck to notify people involved in road maintenance settlement. 1400 returned to rest house, visited village 1600 to 2000 informal discussion with Councillor and other villagers on road maintenance and political education.

O/N Ehi.

Tuesday 8th June

0800 waited for people to assemble for meeting, by 1000 people still did not turn up so set out to see the villages, found Committee and sent them to get people, 1500 people arrived. Spoke to them until 1700 on road maintenance, and after settling this matter, political education. Set out to try to locate sand for road surface, found very little deposits. Returned to rest house. 1800 to 2000 informal discussion on '1971 Lo Bilong Graun' and especially electoral process.

O/N Ehi.

Wednesday 9th June

0800 started work with the people, but as there were no tools, decided to go to station for some. 0830 left Ehi 0845 called in at Imaka Mission for help, but no help. 0930 continued walking, 1530 arrived at station. Collected tools from council. 1600 left by Council vehicle via Lufa road, 1800 arrived Ehi, unloaded tools and truck left 1815.

O/N Ehi.

Thursday 10th June

0800 started work on the road with the people, breaking stones for road surface, putting these on road and breaking them, worked on like this until 1600. Back to rest house, had informal talks with the villagers and Councillor until 2200.

O/N Ehi.

Friday 11th June

0700 prepared to go out on road work while waiting for A.D.C. to arrive and talk to the people. 1500 returned to rest house, A.D.C. did not come. Lunch, visited villagers near by back to rest house 1700.

O/N Ehi.

Saturday 12th June

Observed 11.

O/N Ehi.

Sunday 13th June

Observed Ehi.

APARTON OF THE PROPERTY OF T

O/N Ehi.

Monday 14th June

0800 started on roadwork, as not much gravel told people to break stones, worked with people until 1530, half hour lunch, back to work until 1630.

O/N Ehi.

Tuesday 15th June

0300 went to work on road, worked until 0930 and left for Nupuru, to see road section there, found only few people working. 1200 arrived at Mupuru; 1230 tractor arrived. Returned to Ehi at 1500. Lunch, back to work until 1600.

O/N Ehi.

Wednesday 16th June

0800 started work on the road, loading stones in to the tractor until 1200, met Doctor from Kalnantu patrolling Fayantina C.D. Doctor's team proceeded to Kuru, lunch and back to work until 1600, not many people now working on the road.

O/N Ehi.

Thursday 17th June

0800 worked on the road supervising tractor putting stones on road surface walked to Habaru and then to Nupuru on road inspection, people did not do a good job and parts of road still very bad, worked on until 1600. Met hospital truck taking one of Doctor's team up to Kuru; went with him, met Doctor on the way, coming to ask patrol for assistance in moving gear to Ehi. Went on to Kuru, loaded gear on truck, 1630 arrived Kuru. Returned to Ehi at 1645. Set up camp for medical team. Informal talks with Doctor until 2200, on location of rest houses in Fayantina C.D. and particulars of his patrol.

O/N Ehi.

Friday 18th June

0800 prepared to leave Ehi for station, called people to assemble for injection, arranged carriers for Doctor for movement to Negire. 1000 track arrived, went to collect A.P.O. Mr Hartley. 1130 arrived at Ehi. 1145 left Ehi with Doctor, Interpreter and Mr Hartley for station. 1530 arrived Henganofi, unloaded patrol gear, office acquitted advance.

End of Patrol.

a

Part: Fayantina Census Division

Introduction

- 1. This patrol which was mounted to the Fayantina Census Division, covered that part of the Census Division where the road maintenance responsibility had to be settled, parts of the road being looked after by villages in the Lufa Sub-District.
- 2. Accompanying the patrol was a corporal from the Henganofi Police Station.
- 3. Although the patrol did not have a good reception at the meeting, it had a good turn out for the road work. For further information on the road maintenance, I refer you to Appendix B of this report.
- 4. For the whole period the patrol stayed out, it carried on with the road work.

POLITICAL EDUCATION

Local Government

- 5. This is understood as far as the Council in the area is concerned; Council was talked about in relation to a representative government. Understanding of this is gradually dawning on the people and ' ir reaction to the work council is doing is very high.
- 6. More discussion on the council with particular reference to a representative government is required.
- 7. The younger generation of the area patrolled know quite well what a Council is, but with the older people, the Council has yet to be explained thoroughly to them.
- 8. I suggest that the Council consider bringing older people to attend a Council Meeting. If they could be present at an actual meeting, they are more likely to gain some understanding of council administration.

Local Government Councillors

The people are happy with their councillor, in the area patrolled, and the patrol, including the medical team, were accommodated by the Councillor. This is not to say that the patrol could not have stayed in the rest house provided, but the Councillor offered to accommodate it. A prief report on this can be found in Appendix C of this report.

House of Assembly

- 10. The House of Assembly was generally understood by the people as their government; as the was stressed, repeatedly, for their understanding.
- 11. The people complained that they did not have any idea as to what the House was doing. When the patrol enquired about things they did know about the House, the reply was received, that the House of Assembly is going to give us Self-Government.
- 12. Many people whom the patrol met informally in the evenings, said that they have not seen their MHA's face yet in their area.
- 13. The patrol explained to them that since the MHA Mr Azanifa was both a councillor and their member, he does not have a great deal of spare time to travel around to visit his people.

House of Assembly Members

- 15. The work of the MHA's was explained to the people with emphasis put on Representative Government, Elected Representative and the Responsibilities of the Members. When it was explained to the people about the work of Ministerial Members it confused them.
- 16. Confusion especially arose out of the fact that the members had to look after the different departments instead of their own people.
- 17. It was again explained to the people, the Australian Government's policy to give more power to the House of Assembly as the Territory was on its way to Self-Government. This did not mean that the Ministerial Members did not speak for their people, but that they have been given this power to look after different departments of the government in the Territory.

ECONOMIC

General Rural Development

- 18. There is very little development in the area on a commercial basis due to the people's level of agricultural and economic knowledge. Despite the continual contact by Administration and Council, the people still seem to be unaware of the opportunities open to them to improve their standard of living and to produce surplus food to sell.
- 19. At the moment all the people live at subsistence level, except for those who have big coffee gardens and sell their cross for high prices.
- 20; The people do not sell their coffee to the first buyer, but wait until what they consider a fair price is offered. This fact was discovered when making informal visits to the people in the villages and sitting with them in their houses.
- 21. The patrol could not really find out which company was offering the best prices for coffee.
- 22. One local dealer was offered \$24 by Bena Coffee, for 120 lbs. of coffee. The local man decided this was not enough and took his coffee back to his house.
- 23. Kau kau is the staple food of the people, supplemented by corn, cabbages, carrots and other vegetables.

Activities of Development Departments

- 24. There are three departments which are always active, DASF, Forestry and the Council, that is if the Council can be called a Department. I consider that the Council plays a large part in advising people of the progress which can be made in the area.
- 25. Both DASF and Forestry have a network of projects all over the area patrolled. It was found, too, that the people wanted more and more help from these spartments. Eventually I foresee projects established by these departments being run en a commercial basis.

Market Facilities

26. There is only one small market at Hamu, which is attended by a few people.

Non-Indigenous Development

There is very little non-indigenous development in the

area apart from a Bena store at Ehi, and another at Hamu.

SOCIAL

Education

- 28. At the moment there is no school in the area patrolled. The two nearest schools are one run by the Mission at Hamu and an Education Department school in the Lufa Sub-District.
- 29. Parents are not sending their children to school for two reasons. One being lack of local facilities and the other their unwillingness to pay school fees. Consequently those children who were attending school have dropped out.

Health

- 30. There is no Aid Post in the area patrolled except for the one now run by the Mission. While the patrol was there this Aid Post was not functioning, because as informed, the Missionary at Hamu had asked the local people to build a new house for the Aid Post Orderly and they had not done so. The Missionary therefore closed the post.
- 31. This, I think is very dangerous because as it is the only Aid Post giving service to the people, those who are very seriously ill cannot be looked after.
- 32. The p atrol found, with the help of the Medical team patrolling at the same time, several cases of severe tropical ulcers and a case of Chicken Pox.
- 33. I would suggest that, as the medicines are supplied by the Administration, and the Mission because of lack of co-operation from the people, are closing the Aid Post periodically without regard for the people's health, that the Council and the Public Health Department consider establishing a permanent materials Aid Post and closing down the Mission one.
- 34. As mentioned earlier, the Infant Welfare Sister from Goroka tours the area to weigh children and inspect the mothers.
- 35. While on patrol, a medical team was also found patrolling the area giving Whooping Cough injections to small children. This medical patrol is covering the whole Fayantina Census Division.

MISSIONS

36. The Lutheran Mission and the 3.D.A. Mission found in the area patrolled, have very little influence and do not even regularly visit their churches in the villages.

CULT & UNREST

37. There appeared to be no sign of cult or unrest during the patrol's stay.

MISCELL ANEOUS

Highland Labour Scheme

38. This was advertised as widely as possible but no one came forward to volunteer.

Road Maintenance

39. This has been settled between the Nupura, Yagusa villages in the Lufa Sub-District and Kaito, Henegaru and Ehi villages in Henganoif Sub-District. See Appendix B for brief report on this matter.

'1971 Lo Bilong Graun'

- 40. This pamphlet was explained to the people, with reference to the talks that were currently held in the House of Assembly with regard to the proposed laws.
- 41. The people I think were not very clear as to the meaning of this law, although explained repeatedly, and the patrol especially found the elderly persons refusing to accept them. They said "You cannot change the way we hold our land now."

Covaineti

G. WAINETTI Trainee Patrol Officer

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HENGANOFI PATROL No. 24 of 1970/71

Appendix 'A'

Section 1

Political Education

Topic and Assessment Code

The numbers allocated to each Political Education topic is as follows:

- 1. Majority Rule
- Rule of Law 2.
- Electoral Process
- Local Government
- Taxes
- House of Assembly and Ministerial Members
 Administration
- 7. Administration 8. Courts and Law Groups
- 9. Interest Groups and Political Parties
 0. Self Government
- 10. Self Government
- 11. Independence.
 - A signifies a reasonable grasp of the topic
 - B some knowledge, but more coverage required
 - C no knowledge, nor comprehension.

Section

Part Favantina C.D.	1	2	3	4	5	6	7	8	9	10	11
Ehi	В	A	A	A	В	C	В	A	C	В	В
Henagaru	В	A	A	A	В	C	3	A	C	В	В
Kaito	В	A	A	A	В	C	В	A	C	В	В

Yagaria C.D. (Lufa S.D.)

Yagusa

Section 3

Summary of Topics

Majority Rule Relating to Council, House of Assembly and the Government, the people did not find this hard to unlerstand.

Rule of Law this topic. There were only a few old men who confused it with customary laws.

Electoral Process This was well understood following a thorough explanation of the C.E.O. circular.

Local Government With the Council contact in this area topic was easily understood.

This is Understood insofar as the Council is concerned, but no further. The different kinds of tax more discussion.

House of Assembly and Ministerial Members

The House of Assembly is understood quite well but the w of its Members still confuse the people.

Administration This is beginning to be understood by the people. More discussion is needed on the other Departments before they will fully understand.

Courts and Law This was not difficult to explain and the people readily understood the topic.

Interest Groups and Political Parties More discussion required in the light of the existing political parties in the Territory.

Self-Government and Independence The difference and their meaning is gradually being absorbed by the people. With more discussion, these will be understood in time.

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HENGANOFI PATROL No. 24 of 1970-71 Part Fayantina Census Division

Appendix 'B'

REPORT ON ROAD MAINTENANCE

The road maintenance work covered the road between Kuru and Nupuru. The section that the patrol was mainly concerned with was that between Habaru and Nupuru. Because of this, the patrol stayed at Ehi and worked from there.

The part of the road which was to be maintained is being looked after by villages from Lufa and Henganofi Sub Districts. A dispute arose over who should maintain this section. The villagers from Lufa area would not listen to the Councillor from Henganofi and vice versa. While the dispute continued no one worked on the road.

The patrol called a meeting of all those concerned in both Sub Districts, settled the dispute and worked with both teams to ensure that their sections of the road were maintained.

In the first week of the work about two hundred to two hundred and fifty (200-250) people turned out to work. But as the week came to an end, and in the second week, people started to lose interest and very few turn up.

A tractor was sent up by the Council to help on the road. Difficulties encountered were many. First, as mentioned, the people's gradual loss of interest. Probably because this is the busy coffee season.

Secondly, while the road was being repaired, coffee trucks and other vehicles kept on coming through and spoiling the whole work. I said 'spoiling the whole work' because thirdly, there was no sand, river gravel or blue stone to be found or put on the road surface, and as it was raining all the time, and the trucks kept on coming through or the wet muddy road, without any surface material the wheels just dug into the mud and left the road as if it was not being maintained.

To try to solve the third problem, the patrol told the people to break stones to put on the road surface so as to hold it together in the particularly muddy patches, to prevent trucks from getting bogged.

There are two places in the area patrolled where I would strongly recommend to the council that they put in permanent drainage. These are the bridge just past Yagusa and the one before Ehi.

There has apparently been Deveral accidents reported at these bridges, especially at Yagusa bridge. I refer you to the map for indication of these places.

The peop a suggested that the road be diverted from a point just beyond Yag sa to the road along to Ehi. I refer you again to the ma, for an indication of this proposed diversion.

Everything possible was done to try to improve the road, but owing to the problems mentioned, it was not brought up to the required standard.

Can aineti

G. WAINETTI Trainee Patrol Officer

Part Fayantina Census Division

Appendix 'C'

Brief Report on Accommodation Provided by the Eni Councillor

Due to the condition of the rest house, the Councillor at EHI offered to accommodate the patrol during its two week stay at Ehi.

As this was the first time a councillor had offered to accommodate a patrol, and since it had been suggested on a previous report, that patrolling officers could possibly be accommodated by councillors whilst on duty in the field, his offer was accepted.

For these reasons, it was decided to make this a test case and to find out the advantages and disadvantages which would be encountered while living with a Councillor.

One advantage to the patrol while staying withthe Councillor was that nearly every evening, people came around to have informal talks and conversation with the patrolling team.

The Councillor did his best to make the patrol feel at home and did all he could to ensure that everybody worked on the road every day.

While being accommodated by the Councillor, the patrol shared its food with the family and relatives of the councillor who happened to come to the house. This idea proved unsuccessful as the patrol soon ran out of supplies.

It cannot be doubted that the Councillors can accommodate patrolling officers, but there is a danger that people may get to know an officer too well and might reach a point where they would not take notice of him when it came to working.

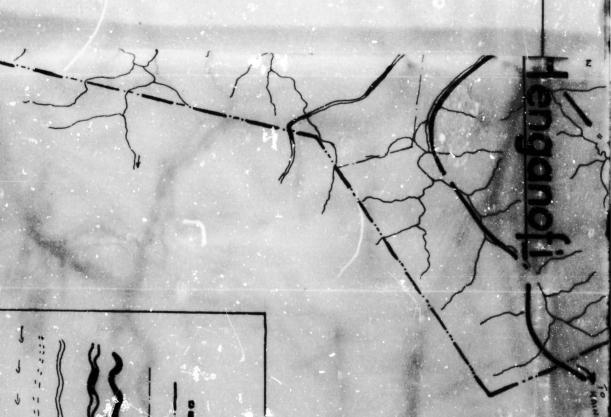
One major problem encountered was language. Most of the people could not speak pidgin, which is the main <u>lingua franca</u> used in the area by patrolling officers. As there was no interpreter to translate, it was very hard at times to ascertain what the people really said. Of those who could speak pidgin, none of them could translate all that was said.

Another problem was that at times the Councillor left the patrol working and went gardening. He was told that while the patrol was there, his help was needed at all times.

Apart from what has been said, the accommodation provided by the Councillor was very much appreciated.

I would suggest that if the suggestion referred to in the Headquarters comments on Patrol No.9-70/71, applied to both overseas and local officers, it would work better if local officers were posted to their home districts. At least there the local officer would know the language, and with a good background knowledge of his own traditions, the officer would be able to perform his duties even better.





Sub DISTRICT HQ.

DISTAICT BOUNDARY

Sys-DISTRICT BOUNDARY CENSUS DIVISION BOUNDARY

Minion Road SECONDARY ROAD

UNDER CONSTRUCTION
PATROL ROUTE.



