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# **PATROL REPORTS**

DISTRICT: MILNE BAY

STATION: ESA'ALA

VOLUME No: 25

ACCESSION No: 496.

1971 - 1972

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# Papua New Guinea Patrol Reports

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PATROL REPORT OF: ESA'ALA  
 ACCESSION NO. 496  
 VOL, NO: 25 : 1971/72 NUMBER OF REPORTS: 14

REPORT NO ESA'ALA	FOLIO	OFFICER CONDUCTING PATROL	AREA PATROLLED	MAPS/ PHOTOS	PERIOD OF PATROL
1] 1 OF 1971/72	1-39	G. JONES A.P.O.	DOBU LOCAL GOVERNMENT COUNCIL	MAP	9.8.71 -- 17.9.71
2] 4 OF 1971/72	1-11	S. B. LIA: LWORTH	NEBI ISLAND PART EAST & WEST FERBUSON CENSUS		18.2.72 - 10.3.72
3] 5 OF 1971/72	1-4	A. D. STEVENS A.D.O.	SENATATAI PLANTATION		9.3.72 - 10.3.72
4] 6 OF 1971/72	1-27	D. J. FRECKELTON A.D.O.	EAST FERBUSON CENSUS DIVISION		N.A.
]					
5] 1 OF 1971/72	1-5	A. D. STEVENS A.D.O.	PORTIONS ONLY OF WEST FERBUSON & GOLDENROUGH IS	MAP	5.7.71 - 14.7.71
6] 2 OF 1971/72	1-10	G. K. STAPLES	PART GOLDENROUGH ISLANDS CENSUS DIVISION	MAP	3.7.71 - 11.7.71
7] 3 OF 1971/72	1-10	NENAI KORA P.O.	PART GOLDENROUGH ISLAND COUNCIL	MAP	4.7.71 - 10.7.71
8] 4 OF 1971/72	1-67	NENAI KORA P.O.	WEST FERBUSON CENSUS DIVISION	MAP	25.8.71 - 9.10.71
9] 5 OF 1971/72	1-21	G. K. STAPLES A.D.O.	GOLDENROUGH LOCAL GOVT COUNCIL		6.9.71 - 5.10.71
10] 6 OF 1971/72	1-22	D. J. FRECKELTON A.P.O.	GOLDENROUGH ISLAND CENSUS DIVISION		18.2.72 - 11.3.71
]					
11] 1 OF 1971/72	1-11	R. NEHMY	SOUTHERN & NORTHERN NORMANBY CENSUS DIV	MAP	9.7.71 - 13.7.71
12] 2 OF 1971/72	1-9	J. C. EDGAR P.O.	PART SOUTH NORMANBY CENSUS DIVISION	MAP	5.7.71 - 14.7.71
13] 3 OF 1971/72	1-13	P. D. BUCKNELL P.O.	SOUTH NORMANBY CENSUS DIVISION		19.7.72 - 3.5.72
14] 4 OF 1971/72	1-14	P. D. BUCKNELL P.O.	SOUTH NORMANBY CENSUS DIVISION	MAP	16.6.72 - 30.6.72
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MILNE BAY DISTRICT

PATROL REPORT

1971-72

ESA'ALA, BOLUBOLU & SCHULEA .

<u>Report No.</u>	<u>Officer conducting Patrol.</u>	<u>Area Patrolled</u>
<u>ESA'ALA</u>		
1-71-72	G.JONES	Dobu Local Government Council
2-71-72	_____	Not used
3-71-72	_____	Not used
4-71-72	S.B.HALLWORTH	Dobu Island Part East and West Fergusson Census Division.
5-71-72	A.D.STEVENS	Sewatatai Plantation
6-71-72	D.J.FRECKELTON	East Fergusson Census Division
<u>BOLUBOLU</u>		
1-71-72	A.D.STEVENS	Portions only of West Fergusson and Goodenough Islands
2-71-72	G.K.STAPLES	Part Goodenough Islands Census Division Goodenough Island Local Government.
3-71-72	NENAI KORA	Part Goodenough Island Council
4-71-72	NENAI KORA	West Fergusson Census Division Local Government Council Area.
5-71-72	G.K.STAPLES	Goodenough Local Council Area.
6-71-72	D.J.FRECKELTON	Goodenough Island Census Division
<u>SEHULEA.</u>		
1-71-72	R.NEHMY	Southern and Northern Normanby C.D.
2-71-72	J.C.EDGAR	Part South Normanby Census Division
3-71-72	P.D.BUCKNELL	South Normanby Census Division+71-72
4-71-72	P.D.BUCKNELL	South Normanby Census Division



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

Report Number **1 - 1971/72**

Subdistrict **ESA'ALA**

District **MILNE BAY**

Type of Patrol **CENSUS**

Patrol Conducted by **G.JONES A.P.O.**

Area Patrolled **DOBU LOCAL GOVERNMENT COUNCIL**

(Council and/or

Census Division/s.)

Personnel Accompanying Patrol

**S.HALLWORTH A.P.O.**

**REUBEN MORIOGA** Patrol Interpreter

**BAIGISA SIPATELANGA** Const I/c

Duration of Patrol--from **9/8 /1971** to **17 9 /71** (BROKEN)

No. of Days **32**

Last D.D.A. Patrol to Area: **30/6/70 to 10/7/70** **ESA'ALA No.1-1970/71**

Date..... Duration **11 DA YS**

Objects of Patrol (Briefly) **ANNUAL CENSUS and AREA STUDY UPDATE and POLITICAL**

**EDUCATION TALKS**

.....

.....

Total Population of Area Patrolled **9,667**

Director of District Administration,  
KONEDOBU.

*Mae Jimmy O'Leary*

Forwarded, please.

/ /19

*Mae Jimmy  
O'Leary*

.....  
District Commissioner

P.O. Box 2396,  
KOMEDOBU.

67-4-24

19th January, 1972.

The District Commissioner,  
Milne Bay District,  
ALOTAU.

ESA'ALA PATROL NO. 1/71-72.

Your reference 67-6-4 of 5/1/72.

I acknowledge with thanks receipt of Annual Census, Area Study and Situation Report by Mr. G. Jones, A.P.O. of the East Fergusson, Amphletts and Sanaroa and Northern Normanby Census Divisions.

Mr. Hallworth, A.P.O. should have been required to produce a report as a training exercise.

In similar situations of blatant disregard of instructions and delay in submission of documentation, a written deadline must be set down with the clear understanding that breach will involve charges under the Public Service Ordinance.

I await a copy of clarification of the true situation in the area as requested from the A.D.C. Esa'ala. I do not consider the objects of the patrol involved a high work load as time was not limited.

*see also P. 1886*

(S.J. PEARSALL)  
a/Secretary.

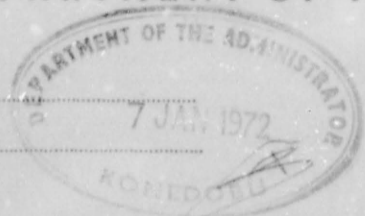


827 67-4-24

35

DEPARTMENT OF THE ADMINISTRATOR

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M.



In Reply  
Please Quote

No. 67-6-4

Division of District Administration,  
District Headquarters,  
ALOTAU,  
Milne Bay District.

5th January, 1972.

The Secretary,  
Department of the Administrator,  
KONEDOBU.

ESA'ALA PATROL REPORT NO.1 - 1971/72.

Enclosed is the above covering a patrol conducted by Patrol Officer G. Jones of the Dobu Local Government Council.

2. I feel that the Patrolling Officer was over-burdened in his work load. This being more so with Mr. Jones who loses concentration quickly. One finds that there is the normal cross pressure remedy by most Officers when compiling a report. This, coupled with a patrol of three Census Divisions covering 10,309 people, and bearing in mind this Officer's natural flitting nature, does not augment the possibilities of a worthwhile report.

3. Having recently read a report by Patrol Officer Kora of a patrol of West Fergusson, it is interesting to note the differences. There are no national boundaries on Fergusson Island, and trade and fraternisation are free flowing, this must be taken into consideration :

WEST FERGUSSON  
(P.O. Kora)

EAST FERGUSSON  
(P.O. Jones).

Lineage:  
Patrilineal.

Lineage:  
Matrilineal

Political:  
Politically aware,  
but little interest.

Political:  
Little interest or understanding.

Local Government:  
Held in healthy respect.

Local Government:  
Little interest.

Further differences can be located, however the above are the most glaring. The major similarity was that both patrols were well received.

.../2

34

67-6-4

The Secretary,  
Department of the Administrator,  
KONEDOBU.

5th January, 1972.

4. I will request the A.D.C., Ese'Ala to comment on the above, as well as explain why such a work load was given Mr. Jones. If the Officer was above average, this would be understandable, but it now means duplication of work, as another Officer will have to patrol those areas the A.D.C. thinks warranted, in my view the complete Council area.

*W. J. G. Lambden*  
(W.J.G. Lambden)  
A/District Commissioner

Encls.



67-3-1

XXXXXX  
Division  
Sub District Office,  
ESA'ALA,  
Milne Bay District.

23rd December, 1971

The District Commissioner,  
Milne Bay District,  
District Office,  
ALOTAU.

ESA'ALA PATROL REPORT No.1 -1971/72

The attached Patrol Report refers.

2. On page 2 of the Situation Report under "Economic" paragraph 8, Mr. Jones mentions that the Dobu Local Government Council is "considering starting a cattle project" at Sebunia on 8 - 10 acres of land. This of course is not feasible. On local conditions the Council would be limited to a stock of two beasts.

3. On page 2 the first paragraph under "Social" refers to a "high standard" of housing, "kept clean and tidy". I do not agree with this statement. The villages I have seen have scope for vast improvement in both the standard of housing and the cleanliness.

4. On page 3 in the final sentences of paragraph Mr. Jones mentions D.D.T. in rest houses. I agree that D.D.T. should not be left in rest houses. Earlier in the year I contacted Dr. Doerr, Malaria Services, Alotau and he informed me the practice should cease. He advised that D.D.T. should be buried at 6 feet beneath the ground in an area free from seepage eg. a clay ridge top. This has been done on Goodenough Island but not in this area. I shall take steps to see it is done.

5. Page 3 under "Social" para. 5 Mr. Jones' Migrations Out were excessive on his original V.P.R.'s, he showed M.O. exceeding M.I. by 1,27% - in a population of approximately 10,000. The explanation for this was that Mr. Jones counted all persons who had been absent for 6 months or more as permanent Migrations Out which, of course, may be completely erroneous. These comments also refer to the first complete paragraph on page 3 of the Area Study.

6. Page 13 - Mr. Jones' original population figures were completely wrong - the figure is now 10,309.

7. His statement that "Average per capita income figure from above earnings for village population of 9,667 is \$5.00 a head" is typical of Mr. Jones' inefficient laziness. Using his "above" figures and not counting the

Papua New Guinea Development Bank loans as income gives a per capita income of \$6.10. If he used the Development Bank loans figure as income the figure should have been \$7.76.

8. I have included the Papua New Guinea Development Bank loans as income as they are mostly for new plantings of coconuts i.e. money for labour, seed nuts etc. The corrected figure is \$7.25 per capita. The average for taxpaying adults (including females) is very close to double that amount.

9. Mr. Jones' lack of attention to the Assistant District Commissioner's Patrol Instructions is almost monumental: In paragraph 3 of those instructions he was asked to compile a Situation Report on the completion of each Census Division. This was not done. Paragraph 4 was not adhered to: almost all census work was left until he ~~finally returned~~ returned to the station. Then when he finally submitted the Village Population Registers they were so inefficiently compiled - with glaring mistakes that they had to be re-done. They were re-compiled by Assistant Patrol Officer Mr. Hallworth on the new forms. He had to practically re-do the entire census and did a creditable job. Paragraph 8 of the instructions was completely disregarded. Sixty-eight (68) calendar days expired before the report was finished. Mr. Jones was given no other tasks and was "hounded" most of the time, but to no avail - as far as powers of concentration are concerned, he seemed to be completely destitute.

10. Mr. Hallworth's instruction by example (Patrol Instructions paragraph 2) were mainly negative i.e. "How not to conduct a patrol". Luckily Mr. Hallworth is an astute person and realized early in the piece that he was not being set a good solid example.

11. Mr. Jones left the Sub District on transfer the day after his report was handed in. It is hoped that the change of posting will inspire him with some industriousness.

12. Camping allowance claims for both officers and Mr. Hallworth's patrol diary are attached.

Submitted for your information and further comment please.

(Alan D Stevens)  
a/Assistant District Commissioner

c.c. Mr. G. L. Jones,  
Department of the Administrator,  
WABAG.

Sub-District Office,  
Sas'ala,  
Milne Bay District.

33

5th August, 1971

Mr. G.L. Jones,  
Assistant Patrol Officer,  
Sas'ala.

PATROL INSTRUCTIONS - SAS'ALA PATROL No. 1/1971-72

1. Prepare to depart from Sas'ala on Monday, 9th August, 1971, to commence a patrol of the Oka Local Government Council area. The area to be covered includes three census divisions: East Ferguson, Laphietts and Sandra, and Northern Normandy.

2. Other members of the patrol will be Mr. W.B. Hallworth A.S.C., Reuben Moxiege, Patrol Interpreter and Const. I/O Division of Sas'ala Police Detachment. This is Mr. Hallworth's first patrol and you are to acquaint him with patrol procedure census revision work, and compilation of patrol reports including revision of area study. You are responsible for the proper and efficient conduct of the patrol.

3. The objects of the patrol are:
- (a) Census revision
  - (b) Revision of area study
  - (c) The holding of political education talks and discussions
  - (d) Routine administration

As each census division is completed you will compile a situation report. The area study is to cover the whole Council area. Study closely the last area study compiled by Mr. J. A. Edwards, A.S.C., but do not feel bound to follow his observations. Make a fresh assessment of the area and express yourself in a clear, straightforward manner, without padding or striving for effect. Consult the Department Standing Instructions which are to be observed closely.

4. The census registers have been recently re-written at Sub-District Office. However, you will need to take the old tax (census books) with you in order to revise the census figures. Also take with you an ample supply of spare census register pages and Village Population Register sheets for compiling the figures for each village. Work on these figures day by day on patrol-

do not leave them until your return to the station.

5. Mr. Hallworth has just visited some of the villages on Northern Normanby, giving political education talks and holding discussions and so he should be useful on this patrol. Try to encourage the people to join in with questions and opinions. Read the recent circulars on political education and cover all the points required in your report.

6. What is required is a thorough, unhurried patrol. I have not set a time limit but I would anticipate that you could usefully spend up to six weeks in the field. These people have had a number of patrols in the past eighteen months for council elections, common roll revision, House of Assembly elections and so on. Do not rush through the area. Take time to get to know the people. You have already been referred to the anthropological notes compiled by the Rev. Fr. Aitchison of the Catholic Mission.

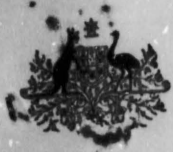
7. Take an adequate cash advance for payment of carriers. Draw adequate supplies of patrol gear etc. from the D.B.A. store at Esa'ala. M.V. BAGAHA will carry you from Esa'ala to Wade on Monday. You can send word by messenger when you are close enough to the last village on East Fergusson to fix a time for the BAGAHA to collect your patrol. Any court cases should be sent in to the Local Court Magistrate at Esa'ala.

8. If you require guidance or assistance at any point please ask for it. On completion of the patrol you will have ten clear days and no more for the completion of your report.

*R. W. Hallahan*  
(R. W. Hallahan)

Assistant District Commissioner

c.c. District Commissioner,  
ALOTAU



TERRITORY OF PAPUA AND NEW GUINEA

31

Telegrams—  
Telephone  
Our Reference.....  
If calling ask for  
Mr.....

Department of the Administrator,  
Division of District Administration,  
Sub District Office,  
ESA'ALA,  
Milne Bay District.

10th November, 1971

Assistant District Commissioner,  
Sub District Office,  
ESA'ALA.

ESA'ALA PATROL REPORT NO. 1-1971/72

Please find attached 5 copies of Esa'ala  
Patrol Report No. 2-1971/72 and Area Study Update for  
1971.

*G. Jones*

(G. Jones)  
Assistant Patrol Officer

20

9/8/71 Left Esa'ala 10.15am on M.V. Bagana arriving Nade 2.30pm. Rough surf opposite village necessitated landing  $\frac{1}{2}$  mile down the coast. Nade village clean and tidy with large well constructed houses. People cheerful and healthy looking. Many wearing neat, clean European clothing. Many coconut and banana trees, tapioca plantings, oranges and poultry (including ducks) in evidence. Pigs kept outside the village. The two mission schools and the 4 year old permanent materials trade store were in good condition. The Aid Post was freshly painted. A Burns Philp small ship 'Govilon' calls every fortnight and is used to transport some 10 bags of copra for marketing about 6 times a year - this being the village's source of income. Overnight in village rest house.

10/8/71 Census held 9.05am - 2.30pm, the people patient and co-operative during the proceedings. 2.45 - 4.00 pm - a political education talk given on the structure of government and what self-government and independence involves, using simple chart illustrations. About 120 men and women (sitting separately) listened politely to the talk with two men taking notes. Several men had questions and comments to make after the talk (see end of para.38 of accompanying Area Study Update). Overnight in rest house.

11/8/71 Nade - Si'ilugi, 8.20am - 9.40am, along muddy track and beach. Census 2.00pm - 5.00pm. Audience polite and subdued during political education talk given after the census. Had long talk with Inter.Certificate educated man, F.Kalade (see para.23 Area Study Update), about village affairs and conditions. Although some copra, coffee and cocoa grown, main income source seems to be selling market produce to Esa'ala. He feels a Co-operative would be popular in the area. Village sing-sing held in evening. Overnight in rest house.

12/8/71 7.50am - 9.00am Si'ilugi to Gomwa along beach and muddy track. Welcomed with tea, scones and cake by village women who served same again in the afternoon. Village clean and tidy, as are the people. Everyone dressed in European clothing except for a few old women in traditional grass skirts. Good permanent materials trade store. Use of nails and dressed timber in houses (influence of Salamo Mission) Census held 11.30am - 2.00pm/Overnight in rest house.

13/8/71 9.05am - 10.05am Gomwa to Salamo along fair track - muddy in places. Census held 12.00am - 1.00pm under rest house due to rain, followed by political education talk to 2.45pm. Inspected gardens, new cocoa crop, chilli crops. Major income from selling yams, tapioca, bananas, etc. to Salamo Mission. Village diet supplemented by fish speared in Salamo Rivier. Children came to sing and play guitars in rest house in the evening. Overnight in Rest house.

29

Patrol Diary - ESA'ALA NO. 1-1971/72

- 14/8/71 9.30am - 10.15 <sup>GALUBWA</sup> Salamo - Gomwabira along muddy track. Two knee high rivers crossed. Census held 12.00 - 3.30pm. Political Education talk 4.15 - 5.45pm. A pleasant, tidy village built around a large central playing area, and bounded on two sides by a river which is clean and fast flowing. Overnight rest house.
- 15/8/71 (Sunday) Talked with various people. Taken by children to see impressive water fall/swimming pool outside village. Overnight rest house.
- 16/8/71 8.35 - 9.40am <sup>GALUBWA</sup> Gomwabira to Wagala track muddy in places. Village built along narrow ridge and fairly scattered. Villagers sell betel nut, sago and bananas to Esa'ala and buy tinned food at Kedidia trade store with proceeds. The village also supplies Kedidia plantation with some workers, and Salamo with saw-mill labourers. Census held 11.15 - 12.20pm, political education talk 12.25 - 1.35pm. Invited to stay the night in mission house, as the rest house is so wall to it. Big sing-sing held in evening.
- 17/8/71 8.45 - 9.30am to DuUna by easy track. Consists of widely scattered houses build along ridges. Census held 10.05am - 12.20pm. Rest house only half built so proceeded on to Daguiara (12.30 - 1.30pm) along good track. Overnight Daguiara rest house.
- 18/8/71 Daguiara Census held 9.30 - 11.25am. Political education talk 12.30 - 1.45pm. Small village scattered over wide area. Excellent evening meal organised by the village Councillor - soup, prawns, yams, sweet potato, scones, jam, rice, tea, spinach, etc.
- 19/8/71 Daguiara - Deidei in 1 hour along fair track and beach, crossing 4 rivers enroute - one being hot water. Deidei census 9.45 - 11.15am, political education talk 11.20 - 12.30pm. Rest house very poor so went on to Bwaiou along wet, slippery track. (1.45 - 2.45pm) Invited to stay at Pudoya Mission overnight.
- 20/8/71 Bwaiou census ~~9.00~~ 11.15 - 2.10pm. Talked with village family for awhile then on to Sanaedi (2.30 - 3.30pm). Overnight Sanaedi rest house.
- 21/8/71 Sanaedi census 9.00 - 12.00am. Inspected village and talked with various people. Houses and sailing canoes well looked after. Wells used for drinking water. Hot spring on sea shore used for washing. Pigs kept inside pens. People very friendly. Overnight Sanaedi rest house.
- 22/8/71 (Sunday) Observed Sanaedi. Overnight rest house.

Patrol Diary - ESA'ALA PATROL NO. 1-1971/72

- 23/8/71 <sup>w</sup>Saxaedi - NumaNuma 9.30 - 10.30am along track up and down over coastal hillocks. Large tidy village. Big rest house but leaky roof. Census held 11.15 - 3.15pm. Hot water river and coastal hot springs near the village. Had evening meal with village family.
- 24/8/71 8.30 - 10.00 NumaNuma to Kedidia in heavy rain. Waited until 1.30 for rain to lessen, then on to <sup>57</sup>Sebutuia, along extremely muddy track and crossing chin high Asapoi River. Everyone lined up to welcome patrol. The words "Welcome Officer" in large, plaited grass letters were raised over the track. Big evening (or allnight) sing-sing! Overnight rest house.
- 25/8/71 Census delayed due to D.A.S.F. talks given in the morning by Agricultural Officer from Alotau, Mr. D. Underwood. Garaa villagers had come down for their census, which was completed by 4.30pm. Political education talk given to both villages. Overnight rest house.
- 26/8/71 Sebutuia census held 9.00 - 11.30am. Village clean and tidy. Aid Post in good condition. Village income mainly from selling copra and garden food to Kedidia. 12.30 - 3.45 Sebutuia to Duduna along up and down track over rocky headlands. Invited to tea by Agricultural Officer who runs efficient looking Agricultural Station in the village. The people reported to be very interested in crop development and techniques. Overnight rest house - evening sing-sing.
- 27/8/71 Duduna census 9.15 - 10.50am. Political education talks 10.55 - 12.30pm. Arrested man for hitting his wife with a stick, causing bad head wound. Village constable took him in to Esa'ala for trial. Dressed woman's wound and sent her off to Sebutuia Aid Post with some friends. 1.30 - 2.35pm to Basima along muddy track. 3.00 - 5.20pm Political education talk given. Overnight rest house. (Children seem to use growing fungi at night for facial ornaments - weird effect!)
- 28/8/71 Basima census 8.30 - 11.05am. Very scattered village. 11.30 - 12.15 to Urua along a good track. Urua census 12.45 - 1.35pm. Political education talk given 1.45 - 3.20pm. Overnight Urua rest house.
- 29/8/71 (Sunday) Observed Urua. Small village - neat and clean. Village Constable operates small trade store. Aid Post water tank used frequently as general water supply. Wild pigs caught by use of giant nets (20yds x 6ft high) strung across pig tracks. Overnight Urua.



(21)

Patrol Diary 8 ESA'ALA PATROL NO. 1-1971/72

- 30/8/71 8.00 - 8.50am to Gameta along good track. Small hamlet of scattered houses.  
9.10 - 9.55 census held.  
10.00 - 11.45 political education talk given.  
12.00 - 2.00pm to Wadalei along a good track  
Census held 2.30 - 4.30pm. Patrol told that Bosalewa people were coming down for census tomorrow.  
Overnight Wadalei rest house.
- 31/8/71 9.05 - 11.05am Bosalewa census.  
11.20 - 12.45pm political education talks given to both villages. Good village trade store, operating successfully at Wadalei.  
Overnight at Wadalei rest house.
- 1/9/71 9.00am departed M.V. BAGANA which had arrived previous night. Arrived Nabwageta in the Amphletts at 11.00am. Small tidy village living close together on narrow coastal strip. Census held 11.15 - 11.55am.  
Political education talk given 12.00 - 1.30pm.  
Departed 1.45pm and arrived Gunawana 2.30pm.  
Very compact village built on extremely narrow coastal strip that has been made seaproof by stone breakwaters forming small artificial docks along its front. The patrol was offered several clay pots for sale by the villagers.  
Gunawana and Iava census held 2.50 - 3.20pm.  
Political education talk given 3.25 - 4.20pm.  
4.45pm Departed Gunawana for overnight anchorage at Duduna, arriving 7.00pm.  
Slept night at anchor.
- 2/9/71 7.45 - 9.15 Duduna to Tewara Island.  
9.20 - 9.30 Census completed, very small village.  
10.30 - 12.30 Tewara Island to Sanaroa Island.  
Difficult approach owing to coral reefs.  
Inspected village at south end of island and paid a visit to the new owner of the large copra plantation on the island, Mr. D.Mills, who was engaged in building a house for himself. Census to be held next day to allow people time to assemble. Overnight Sanaroa.
- 3/9/71 9.00 - 10.35 Census held.  
10.45 - 12.15 Political education talk given.  
Only Etana village inspected due to lack of time. Main problem is drinking water, as rather dirty water is drawn from small wells for this purpose. A new water tank for the Aid Post will help alleviate the problem, and this is to be installed this month.  
12.30 - 2.30pm Sanaroa to Esa'ala.
- 8/9/71 9.30 - 10.45 walked to Taulu village along muddy track. Census held 1.30 - 3.15pm. Inspected small copra and cocoa plantation near village.  
3.45 - 4.35 walked back to Esa'ala.

Patrol Diary - ESA'ALA PATROL NO. 1-1971/72

- 10/9/71 8.30 - 9.10 Esa'ala to Sisiada by truck.  
Census held 10.40 - 1.00pm (interruptions by frequent rains)  
2.30 - 3.10pm to Esa'ala by truck.
- 14/9/71 8.50 - 10.15am Esa'ala to Miadeba by truck.  
Census held 12.00 - 1.30pm. Inspected dead whale on small island 1/2 mile off shore by canoe.  
Back to Esa'ala 2.30 - 3.10 by truck.
- 15/9/71 8.30 - 9.45am Esa'ala to Awarai Bay by truck.  
9.45 - 10.30am walked to Darubia along beach track and good track. Census held 1.15 - 2.20pm.  
Small village with a Councillor run trade store, and 4 full grown cattle.  
2.30 - 3.30 back to Awarai Bay and thence to Esa'ala.
- 16/9/71 8.30 - 8.50 Speed boat to Dobu Island. People not ready for census (out in gardens) so arranged census for next day.  
Inspected nearby village and United Church's Mission.
- 17/9/71 8.30am Outboard motor U/S so paddled canoe across to Dobu (40 minutes). People assembled by 12.00 by which time the rest of the census team had arrived in repaired outboard.  
Census 12.00 - 4.00pm (whole of Dobu).  
Back to Esa'ala by canoe.

(G. Jones)  
Assistant Patrol Officer

(25)

SITUATION REPORT - DOBU LOCAL GOVERNMENT COUNCIL AREA

ESA'ALA PATROL NO. 4-1971/72

A. POLITICAL

(1) From conversations with the people of the Dobu Council Area during the patrol it seems apparent that there is generally little interest or understanding of the functions and aims of their Council. Only when they become involved with a council project that affects their own situation, does their interest become stronger. However for the majority this is a rare event.

(2) A fairly common complaint encountered was that they were not getting any benefit from the council taxes they were paying. For most, it seemed the main reason for paying their taxes was to avoid being gaoled or fined. According to the present Council Clerk, Mr. Marc Ginu, there were only two projects completed in 1970/71. These were a classroom at Bwakeru, and on Sanarua Island and Aid Post. Mr. Ginu said that the lack of projects carried out was due to a misuse of the Council funds by the former clerk. Naturally with little being done for them, the people could only get more even more disenchanted with their Council. The 1971/72 projects planned should help matters.

(3) Similarly the awareness of the functions of the House of Assembly is generally low. Indifference to national political progress is the usual attitude. Of course, a main reason for this would be the lack of available information on the subject which, after all, has little effect on the pattern of their lives at this stage. Perhaps distribution of a regular House of Assembly 'newsletter' would increase interest?

(4) The lack of visits from their House of Assembly member seemed to be a sore point with a few of the people who are politically interested. These complained that they were promised improvements to their 'lot', but they never get the chance to hear their member tell them what he is doing for them.

(5) No desire for early self-government or independence was noticed. Some people even consider that their situation would be worsened without the Australian 'umbrella' over them. The attitude seemed to be that a change in the 'status' 'quo' might possibly be for the worse, so don't change. Political propaganda would be necessary to alter this attitude.

(6) The Dobu Council Estimates for 1971 equals \$9,428.00 so far they have collected \$8,658. 1971 projects include: an Aid Post for Darubia; Women's Club Houses at Io'o, Begasi, Dobu; water wells for DeiDei, Dobu, Sa'naedi and Bwakeru; \$2,000 to be allocated for the S.E. Fergusson road project. Major maintenance figures: \$4,240 (est) for the Esa'ala - Miadeba road maintenance, and airstrip; \$1,717 plus a further \$4,240 applied for from P.W.D. for the same purpose.

24

B. ECONOMIC

(1) The re-opening of the copra plantation on Sanaroa Island by Mr. D. Mills should provide a welcome boost to the economy of that island. Mr. Mills should provide work for local labour, and estimates that this should be worth some \$1,500 - 2,000 a year to the islanders. He also intends opening a trade store on the island, and this should increase the material prosperity of the Sanaroans.

(2) Sebulugomua plantation on S.E. Fergusson is also reported to be re-opening in the near future, thereby restoring a past asset to the economy of the area.

(3) The re-opening of the S.E. Fergusson road project by Dobu Council in 1971 should provide a helpful service towards the island's economy.

(4) D.A.S.F. talks concerning the formation of agriculture clubs (communal cash cropping) were given recently at Sebutuia by Alotau Agricultural Officer, Mr. D. Underwood, to stimulate interest in forming communal plantations as a more efficient method of running a cash crop for increased profit. The scheme is concentrating on copra at this stage.

(5) Recent agricultural figures show a swing away from coffee in favour of cocoa as a cash crop. Coffee production is decreasing while cocoa is increasing quite rapidly. Copra remains fairly static. Teak is becoming important for the future, and chillies are becoming more popular as a small crop with the farmers.

(6) The many migrations out of the E. Fergusson area - especially of the skilled population - are hampering the expansion of the area's manpower potential.

(7) Plenty of land is available for expansion of cash crops - especially on E. Fergusson. For example, at Sebutuia 10,000 more trees could be planted on nearby available land suitable for them. However, the people are generally not interested in expansion of crops at this stage.

(8) Dobu Council is considering starting a cattle project at Sebutuia - 8-10 acres of suitable land is available there, and the people are willing to give this land for the project.

(9) Extensive mineral surveys have been made around the Dobu Council area over the last year or so by the 'Planet' Company. The results of the surveys are not yet known.

C. SOCIAL

(1) Housing and villages are generally of high standard. All appeared in good repair and kept clean and tidy. Houses in villages situated close to mission centres often showed use of modern constructional techniques eg. nails, dressed timber, carpenter joints, etc.

23

(2) Health appears reasonably good, Aid Posts are listed in the 1971 Area Study Update. Aid Post orderlies are sometimes reported to be reluctant to patrol their areas. Budoya Mission is currently engaged in a B.C.G. inoculation programme against T.B. in children. Tinea Imbricator is commonly seen. Malaria, pneumonia, influenza and diarrhoea seem to be most common illnesses treated at Aid Posts. Elephantiasis, and eye diseases are to be seen in small numbers.

Budoya and Salamo Missions have maternity sections to their hospitals. Unfortunately a few pregnant women brought in occasionally become frightened and run away from the hospital to their detriment. In almost every village rest house are stored cartons of D.D.T. left there by the Malaria Spray teams. These cartons are often open and leaking. I consider that a definite health hazard exists because of the practice of not taking the cartons away after spraying has been completed. D.D.T. spraying might be a necessary evil, but in view of recent scientific findings on the substance the presence of these biological time bombs as part of a village scene, accessible to children, adults, village dogs, etc, is to be deplored.

(3) The area is quite peaceable, violent crimes being rare. Stealing and adultery appear to be the major crimes. Prisoners at Esa'ala Corrective Institute are in small numbers for short periods.

(4) Organised sport is popular with the people when opportunity permits. Many teams engage in inter-village matches with the finals played out for silver cups at Esa'ala. Soccer, Net Ball, Softball and Cricket are the main team sports played. Unfortunately organised sport is almost exclusive to the villages close to the main centres Esa'ala, Budoya and Salamo, the remoter villages missing out due to distance and lack of opportunity.

(5) The migrating out of the area's less developed spots by the more educated and skilled persons tends to keep the area down culturally. Incentive for these people to study is lacking.

(6) Women's Clubs are quite popular with many village ladies, and the trends seem to be increasing.

(7) Details of schools are listed in the 1971 Area Study Update. There are 16 Primary and 1 High school in the area, run by a total of 52 teachers. The schools were inspected and found to be in good condition.

*G. Jones*

(G. Jones)

Assistant Patrol Officer

22

ADDENDA

This was A.P.O. S.Hallworth's first patrol. He proved to be a keen and efficient member of the patrol team, and carried out his duties in a capable manner.

The accompanying interpreter and policeman carried out their duties in a cheerful and efficient manner.

The patrol was universally well received by the people of the area, who were never lacking in willingness to give assistance to the patrol members.

1971 UPDATE OF 1969 AREA STUDY - DOBU LOCAL GOVT. COUNCIL AREA  
PATROL REPORT - ESA'ALA NO. 1-1971/72.

A. INTRODUCTION

1. The Dobu Local Government Council Area consists of the eastern half of Fergusson Island, the north eastern portion of Normanby Island, Dobu, Sanaroa and Tewara Islands, and the Amphlett Group, of the D'Entrecasteaux Islands of the Milne Bay District.

2. All areas are covered with typical tropical lowland forest with no significant grassland areas. Inland mountain ranges slope down to narrow coastal plains in each island with the exceptions of Sanaroa island, which is low-lying apart from a 700' hill on its northern end, and an area of about 16 square miles between Gomwa and Sebutuia Bays on the S.E. corner of Fergusson Island. These flat areas are generally swampy - as all the low-lying parts of the area tend to be.

3. Temperatures range from 75 degrees to 94 degrees at sea level.

4. Rainfall figures for 1969/70 are:  
July-345, Aug-431, Sep-200, Oct-1270, Nov-669, Dec-335,  
Jan-429, Feb-744, Mar-777, April-571, May-768, June-373,  
TOTAL - 6912.

5. The sole Administration station in the area is the Sub District Headquarters at Esa'ala. Access to the station is either by sea to its well-built small ships wharf, or via 15½ miles of dirt road from Miadeba Airstrip at Awarai Bay situated S.E. of Esa'ala. The airstrip is all-weather Category B, and has been operating now for some two years. T.A.A. flights run on fortnightly Fridays, and Government Charter 'planes on fortnightly

21 (20)

Tuesdays and Thursdays in the same week. The airstrip road (the only existing road in the area) is maintained by Council work men, and, in spite of occasional blockages from landslips, washaways and muddy conditions after rain, is generally usable by 4 wheel drive vehicle.

6. Embarking from the airstrip to Esa'ala by sea is sometimes made difficult in the S.E. season by the surf conditions at Awarai Bay that occur at that time.

7. The District Headquarters at Alotau is about 25 minutes flying time (to Gurney) away, and about ~~65~~<sup>80</sup> miles by sea.

8. Administration contact, influences, etc. is detailed in the 1969 Area Study. The easy-going and complacent attitude of the people mentioned in that report is still very evident. Progress is not sought after in this region for its own sake, the vast majority of people being apparently content to live in the traditional subsistence manner.

B. POPULATION - DISTRIBUTION AND TRENDS

9. Points of note are:-

(a) The growth of the area's population, due to natural increase, is slowed down substantially by the many migrations out that occur. (See II)

(b) There appears ample land available, both for the present population and for future expansion.

10. All villages on the islands are connected by foot tracks (see map). Esa'ala, Sisiana and Miadeba villages are connected by the airstrip road. The Amphletts, Tewara and Sanaroa Islands are all very sparsely populated due to their limited resources, and, to a lesser

\* EXCEPT FOR APPROX. 1 MILE OF ROAD CONNECTING MISSION BUILDINGS TO THE WHARF AT SALOMO MISSION.



extent, their more isolated situation.

II. A striking feature noted during the census patrol was the numbers of migrations out from the villages to more major centres such as Lae, Moresby, Samarai, etc. So much so, that the population remains fairly static in spite of the natural increase. This was especially noted amongst those who had achieved some form of higher learning or skill, eg. secondary schooling or carpentry. This seems to be because of the lack of opportunity in their villages to make use of those skills.

#### C. SOCIAL GROUPINGS

I2. A full description is given in the 1969 Study. In summary:- Matrilineal, basic family with extended family unit, Dobu language common as lingua franca. No apparent hostility or rivalries appear to exist among the villagers of the area.

#### D. LEADERSHIP

I3. Apparently very few, if any, real leaders are to be found in the area. There is little interest shown in the local Council by the people, and little interest shown in their Councillors, who seem to be elected more from the necessity to elect someone, rather than from any reasons of popularity in regard to having 'a man of progress' to lead them. The Council itself seems rather lack-lustre.

I4. On a domestic level, married women of the area are supposed to have quite a deal of power of decision over the menfolk in the house and village situation.

E. LAND TENURE AND USE.

15. The traditional tenure and inheritance system is fully detailed in the 1969 Study, together with the people's attitude to tenure conversion.

16. Communal cropping is not favoured in the area, individual holdings being the rule. An exception was found at Salamo village where 100 cocoa trees (planted 1971) were shared by 10 men using one man's land.

17. A significant contribution to cash cropping in the area is the Agricultural Station at Duduna village. The people there have lent the land for the station, without payment, for the development of agricultural techniques. Staff consists of an Agricultural Officer and one Trainee plus village help which is apparently readily offered as the people are interested in the project. The officer says he pays the helpers out of his own pocket. Demonstration gardens include chillies, rice, peanuts, coffee, cocoa, copra and tropic fruits. 500 teak seeds are to be planted this year, as well as 1,000 coconut plantings. Sea fishing, using a net is also demonstrated by this officer.

18. Mr. D. Underwood, Agricultural Officer from Alotau, has recently given several village talks for the purpose of starting 'agricultural clubs' in the area, ie. communal cash cropping.

F. LITERACY

19. Appendix 'C' lists the area's schools, standards, pupils and teachers.

20. Because of the matrilineal system in this area, the women make the family decisions. Unfortunately, they do not see the benefits of education, and are not very

interested in sending their children to school - as a rule. Therefore, attendance is often poor. A further consequence is that parents are not strong supporters of the schools. The fact that anyone that manages to get a higher education usually leaves the area for greener pastures, probably has a bearing on this situation.

21. Approximately half the Standard 6 pupils attending Esa'ala Primary School reach High School.

22. The literacy figures have probably changed little since 1969. Perhaps 4% read and write English, and 16% Dobu.

23. The only person in the area found to have received a higher education was 30 years old Francis Kalade of Si'ilugu village. Ex-schoolteacher, Intermediate Certificate and Candidate for 1968 House of Assembly, Councillor 1961-1965. Now working his garden in the village. He receives Australian newsletters every month, is President of Nade/Si'ilugu P&C Assoc., member of Co-operative Society, is active in village affairs. He is keen to get people interested in Council procedures, lectures frequently on forms of government and the House of Assembly, and tries to organise the people into community plantations. Seems sincerely concerned with raising the living standards of his area.

24. Every village visited seems to have at least one radio receiver working, some with half a dozen or more. Listening habits are given in the 1969 Study.

#### G. STANDARD OF LIVING.

25. Relevant details in 1969 Area Study. Women's clubs, interest in organised sport, wearing of European clothing, purchase of tinned foods and usage of European artifacts - all seem to diminish with increasing distance from the area of European influence - Mission,

Administration, school and trade centres - centralised around Esa'ala.

26. There is no food shortage, as food grows easily in this area. Wells are used in a few villages for their water supply, sometimes becoming rather stagnant in dry periods, eg. Miabari village and Sanaroa.

27. Health is generally good. Tinea Imbricata and tuberculosis seem to be the most common diseases. Other ailments include elephantiasis, malaria leprosy, eye troubles and pneumonia. Aid Posts are never more than a few hours away; and there are Mission hospitals at Salamo and Budoya. Influenza is also rather common, probably caused by the prevailing high humidity due to the prevalence of nearby swamps, in all areas.

28. Aid Posts are located at Nade, Garubwa, NumaNuma, Sebutuia, Sanaroa, Urua, Bosalewa, Bwakera, Darubia and Esa'ala.

29. A list of the people's diet is given in the 1969 Study. Additions to the list should include: the general practice of sea fishing by line and spear; the river fishing ~~by line~~ carried out by the inland villages along the Salamo, Asapoi and Membulibuli rivers; the snaring of wild pigs, frequently accomplished by the villagers north of Sebutia on Fergusson Island, by driving the pigs into several nets - each 50 yards long and 6 feet high - joined together across the pigs' normal travelling tracks.

30. Organised sport - soccer and netball - is popular among the villages close to the main centres of the area. Inter-village competitions are often held - usually the finals being played out at Esa'ala.

## H. MISSIONS

31. A list of the Missions operative in the area is given in the 1969 Study, as are details of their influence. There are no signs of conflict or antagonism between the respective members.

32. Mission services include: The hospitals at Salamo (United Church), Budoya (Catholic), Ubuia (Methodist) their schools (see Schools Appendice) trade stores - attached to the main centres ie. at Salamo, Budoya and Dobu.

## I. NON - INDIGENEES

33. Unchanged from the 1969 situation except for the death of Mr.N.Evenett of Sebulugomwa plantation, and the reduction of the Budoya Mission staff to 3 Australians - a Sister, and two fathers. Also, a Mr.D.Mills has recently purchased, and is managing, an existing copra plantation on Sanaroa Island. He has 6 men working for him at present, and will eventually employ perhaps a dozen more. All his workers are expected to be hired from the island's population, thus giving a welcome boost to its economy. He also intends developing a trade store on the island.

## J. COMMUNICATIONS.

34. The only road in the area is the Esa'ala/ Miadeba airstrip road (15½ miles - see 5). The East Fergusson road project is expected to be renewed by the Dobu Council in the near future. (See 1969 Study para.83)

35. Wharves exist at Esa'ala, Salamo Mission (also a slipway for repairs and construction), Budoya Mission and Dobu Mission, Sebulugomwa Plantation, Ubuia and Koruwea. A Burns Philp cargo boat - the 'Govilon' - calls to the area every 10 days or so, delivering cargo and

and taking on produce, etc. Salamo Mission small ships provide frequent services in the Dawson Strait eg. mail deliveries between the islands. The Mission also provides small ships for charter or hire at around 20 dollars a day.

36. The only airstrip in the area is at Miadeba (see 5.) See also para.95 of the 1969 Area Study.

37. There are <sup>no</sup> navigable rivers in the area.

#### K. TECHNICAL AND CLERICAL SKILLS

37. Only four people with trade skills were found during the whole patrol. People with such skills usually leave the area in order to find opportunities to practise them (see II.). The men were: Francis Kalade (see 23.) who had been a cash sales assistant in Samarei; K.Dosi a certified carpenter, at present building a house in Nade, where he lives; and Christopher Aitape, who worked 4 years in Rabaul as a plumber 3 years ago, and is now tending his cocoa/copra plantation at Taulu village; ULAIASI Balenauna of Bwakera is a certified carpenter, has built all the permanent material Aid Posts in the area, and the Primary school at Bwakera.

#### L. THE STAGE OF POLITICAL DEVELOPMENT.

38. The situation appears unchanged since the 1969 Area Study. Political education lectures were incorporated in the census patrol involving the following:

- (a) The three parts of Government,
- (b) The relationship between the Government of Australia and that of the Government of the Territory as it exists now.
- (c) The relationship between the Government of Australia and that of the Territory after internal self-

(13)

government.

This was followed by a short talk on the difference self-government and independence. The lectures were illustrated by simple, pictorial flip charts.

RESULTS: Quoting from Assistant Patrol Officer S.Hallworth's report on the lectures given - "The level of sophistication and response was generally poor, exceptions being the Local Government Councillors who had all previously attended similar meetings at Esa'ala and in one case Alotau." At all areas visited a spokesman stated that previous to our visit they had almost no idea of the subject; but thanks mainly to the flip charts, they now understood the subject (I have my doubts!).

In all cases much more interest was shown in the latter part of the lecture (dealing with Self-government and Independence). Of people that asked questions on this, a high proportion showed a certain amount of fear, chiefly because of the monetary cost to the individual envisaged (even though it was emphasised that financial aid from the Australian Government would continue after Self-government).  
Some sample questions and statements recorded during the talks and discussions.

Will our own people take over all the courts at Self-govt.?

Will all white men go home as soon as we are independent?

Fighting will break out as soon as we get Independence.

Would the Administration still be all Australian after Self-government?

Does Independence mean that I will have to pay my brother of he gives me a meal?

What will happen if we are attacked by a hostile country?

Why have the Southern Cross on our flag?

When will Australia stop giving us money, and will we have

(17)

to pay it all back.

Hospital treatment and school will cost us more, so we do not want Selg-government or Independence.

Any change from our own ways means we have to pay more money, like Local Government Councils. Before Local Government Councils we paid 50¢ tax; now we pay 6 Dollars.

The people we elect to the House of Assembly say at election time they will speak for us; but once elected they only speak for themselves and forget about the village people."

M. THE ECONOMY OF THE AREA.

39. The Agricultural Office at Esa'ala has recorded the area's economic trees on a divisional basis rather than on a village basis. These are listed in Appendix 'D'.

40. Points of note include: Coffee crops are being generally neglected, especially in N.Normanby, with no new plantings recorded; cocoa is increasing rapidly as a cash crop - E.Fergusson total crop almost doubling last year's, - and newly starting up in N.Normanby; an increase of around 100 tons of copra above the 1969 Area Study figures; chillies and teak emerging in importance.

41. Esa'ala Agricultural Office production figures (1970) are:-

	p.a.
<u>COPRA</u>	E.Fergusson .....180 tons (Potential 305 tons)
	- Estimated no. of growers - 900
	N.Normanby .....147 tons (Potential 180 tons)
	- Estimated no. of growers - 520
	Amphletts & Sanaroa.... 20 tons (Potential 32 tons)
	TOTAL.....347 tons (Potential 517 tons)
	TOTAL GROWERS.....1650

Earnings @ 100.80 a ton:-	
E.Fergusson.....	\$18,144.00
N.Normanby.....	\$14,817.00
Amphletts & Sanaroa.....	\$ 2,016.00
TOTAL	<u>\$34,977.00</u>



42. COFFEE (Robusta)

E.Fergusson.....350lbs @ 15¢/LB = \$52.50  
 Estimated no. growers - 15.  
 N.Normanby.....Nil  
 Estimated no. growerx - 30

COCOA

E.Fergusson..... 59lbs @ 12¢ lb = \$70.92  
 Estimated no.growers - 5.

43. From various talks to local people in the area a rough estimate of money spent on market gardening produce per week at the main outlets was as follows:-

Esa'ala.....	60 dollars a week
Budoya.....	10 dollars a week
Salamo Mission.....	25 Dollars a week
Ubuia.....	15 dollars a week
Kedidia Plantation....	15 dollars a week
<b>TOTAL</b>	<b>125 dollars a week</b>
or	<u>6,500 dollars a year.</u>

44. The total cash earnings by wage labour and other sources are minutely detailed in the 1969 Study. The situation today is virtually unchanged. Although closed down for the past year, Sebulugomwa Plantation is to be shortly re-opened by its new owner; so its figures will continue to form a valid part of the total cash earnings.

45. The only significant cottage industry in the area is the traditional pottery production of the Amphletts. This is reported to have achieved 7,000 pots per year valued at \$3,000 from the 40-50 villagers involved.

46. Small cattle herds exist - 23 head at Salamo Mission, 20 at Kedidia Plantation, and 4 at Sisiana Village.

10

47. In 1970/71 there were 42 borrowers from the Development Bank listed for the area. These were mostly involving copra, mainly new plantings. Six men each borrowed \$200 for copra driers. Total Borrowed - \$16,194.

48. There is only one Co-operative operating in the area. This is at Koruwa, and was started in 1965. It has 245 members and a total Share Capital of \$8,351 from \$1.00 shares. It successfully operates a very good trade store patronised by the surrounding villages.

49. The Co-operative Office at Esa'ala intends carrying out a survey in the near future to ascertain the possibilities of opening more Co-operatives in the area. At present the people generally seem to be uninterested in the idea.

50. There are no Rural Progress Societies operating in the area.

51. There appears to be no outstanding entrepreneurs in the area.

52. 88 people of Nade village are members of the Morima Co-operative (400 members) situated in the nearby West Fergusson area.

53. Tax defaulters for 1970/71 number 131 in E Fergusson, and 42 in N; Normanby and Dobu. Many people apparently feel the results don't justify the tax payments.

54. Co-operative profits per member per year average out at around \$6, including the Nade Co-op. members with those of Koruwa, total profits equal \$2,000 pa.

55. D.D.A. patrols have added about \$100.00 to the area's yearly income.

56. Profits from indigenous trade stores are estimated at about \$1400 per year.

9

13/

57. Locally employed labour - estimated earnings about ₹2,500 a year.

58. Average per capita income figure from above earnings for village population of <sup>9667</sup>~~9775~~ is ₹5.00 a head.

CONT. p 14 →

59. The above estimated figure would vary roughly according to the distance from the main economic centres, i.e. Esa'ala, Salamo, Kedidia. Those people living closest to these places would naturally have more opportunity as regards selling market garden produce, labour employment, artifact selling, etc.

N. POSSIBILITIES OF EXPANDING THE ECONOMY.

60. There is plenty of suitable land available for cash crop expansion on Esat Fergusson, and on North Normanby to a lesser extent. Against this is the fact that the majority of people are not particularly interested in expansion at this stage.

61. Transport of produce has always been a problem in the area. However, this should be eased somewhat by the impending purchase of a new work boat by the Dobu Council, and the re-opening of the S.E. Fergusson road project in 1971.

62. Cattle projects are increasing in the Milne Bay District, and Dobu Council is currently investigating the possibilities at Sebutuia (see Economy section of the Situation Report).

Teak is becoming important in the area as a future cash crop (see Agric. section).

63. A limiting factor in the expansion of the economy of the area is the non-growth of manpower (see II.) although at this stage there is ample for the labour requirements of employers.

64. There have been numerous mineral surveys carried out in the Dobu Council area over the last year by the 'Planet' <sup>and other</sup> mining companies. The results of the surveys are not yet available.

151  
①  
U. ATTITUDE TOWARDS LOCAL & CENTRAL GOVTS.

- see par. 38 for details.

P. ACCOMMODATION SERVICES & FACILITIES.

65. There are no Hotels or Guest Houses in the Dobu Council Area. Every village has a Govt. Rest House. These were found to be in generally reasonable condition, or - only a few requiring some maintenance - during the course of the patrol.
66. Fuel agencies exist at Salamo Mission and Kedidia Plantation, the latter having bulk fuel tanks adjoining the wharf at Esa'ala.
67. Boat building and repairing is carried out at the Salamo Mission slipway.
68. Workboats can be hired from Salamo and Budoya Missions, speedboat from Kedidia Plantation.
69. Salamo Mission runs a sawmill using hardwood timbers taken from Awarai Bay.
70. Dobu Council, Salamo Mission and Kedidia Plantation own and operate tractors.
71. Trade stores exist at: Koruwea (Co-operative), Io'eo, Taulu, Aisia ( $\frac{1}{2}$  mile from Esa'ala), Darubia, Nade, Gomwa, Salamo Mission, Kedidia Plantation, Budoya Mission, Dwaioa, Sebutuia, Urus, and Wadalei.
72. An air-conditioned Vulcanological Station is situated at Esa'ala. The Operator carries out weekly temperature checks of the numerous 'hot' areas on Fergusson and Dobu Islands.

G. Jones  
(Ass. Patrol Officer)

(6)

APPENDIX 'B'.

Individuals Holding Administration Leases.

<u>Name.</u>	<u>Where lease situated,</u>
J. Wilkinson	Miadeba
J. Wilkinson	Maibari
J. Wilkinson	Bwakera
J. Wilkinson	Miadeba
D. Mills	Sanaroa
M. Preece	Kedidia
M. Preece	Iaisia
M. Preece	Esa'ala (Bulk fuel storage)
W. Harrison	Urua
W. Harrison	Miadeba
G. Miller	Wadalei
L. Wilkinson	Bosalewa
L. Wilkinson	Bosalewa
L. Wilkinson	Bosalewa
L. Baloiloi	Daiwaia (near Sisia)
T. Amos	Gomwa
R. Kaiapa	Esa'ala (outskirts)
I. Aisake	Nade
A. Domaliko	Salamo
N. Doikwa	Dobu

Total = 20 leases held by 12 individuals,

(9)

SCHOOLS.

SCHOOL	TEACHERS	TRAINING	RANK	STANDARD	ENROLMENTS			GRADE OF SCHOOL.	
					BOYS	GIRLS	TOTALS		
NADE (R.CATHOLIC)	2	'A' Course	Teacher	I	13	11	23	48	2
		'A' "	T.Gr.I	3	16	9	25		
NADE (U/CHURCH)	1	'A' "	Teacher	2	6	17	23	23	I
SALAMO (U/CHURCH)	7	3 'A' "	2 Teachers	I	29	9	38	250	3
		1 'B' "	4 T.Gr.I	2	22	15	37		
		2 'B2' "	1 E.O.I.	IV	27	9	36		
		1 'C' "		3	23	8	31		
				4	21	14	35		
				5	18	15	33		
		6	20	20	40				
DEIDEI (U/CHURCH)	4	I 'A' "	1 Teacher	I	6	25	31	106	3
		I 'A2' "	2 T.Gr.I	2	13	9	22		
		I 'B2' "	1 P.to T.	3	21	12	33		
		I Nil "		4	13	7	20		
BUDOYA (R.CATHOLIC)	8	I 'A' "	1 Teacher	2	16	14	30	221	3
		I 'B' "	4 ER. Off.	3	7	14	21		
		2 'B2' "	3 T.Gr.I	4A	29	9	38		
		3 'C' "		4B	16	11	27		
		I AUSTCERT.		5B	13	18	31		
				5A	15	13	28		
				6A	17	7	24		
		6B	16	6	22				
MALUWANAI (U/CHURCH)	1	'A' "	Teacher	2	11	8	19	19	I
SULOGA (R. CATHOLIC)	1	'A' "	"	2	13	8	21	21	I
MOMOAWA (R.CATHOLIC)	1	'A' "	"	2	11	13	24	24	I
RASIMA (R. CATHOLIC)	2	'A' "	"	I	19	16	35	68	2
		'B' "	T. Gr.I	3	17	16	33		
BOSALEWA (R.CATHOLIC)	1	'A' "	Teacher	1	17	4	21	49	2
DOBU (U/CHURCH)	5	2 'A' "	3 Teachers	I	18	16	34	152	3
		1 'A2' "	2 Gr. I	2	12	16	28		
		2 'B2' "		3	15	14	29		
				4	11	20	31		
				5	13	16	29		
ESA'ALA (ADMIN.)	3	I 'B' "	T. Gr.I	1&3	11,4	8,7	19,11	85	2
		I 'A' "	Teacher	4	13	5	18		
		I 'E' "	E30.2(Act.)	6	24	13	37		
LASALOBUYA (R. CATHOLIC)	2	I 'B2' "	T.Gr.I	2	19	11	30	49	2
		I 'C2' "	E.O.I	3	11	8	19		

cont. next page.....

(4)

SCHOOL	TEACHER	TRAINING	RANK	STANDARD	ENROLMENTS			GRADE OF SCHOOL	
					BOYS	GIRLS	TOTALS		
WEGADAGADA (U/ CHURCH)	2	'B' Course 'C' "	T.Gr.I E.O.I.	5	19	14	33	73	2
				6	29	11	40		
ULISALOLO (U/ CHURCH)	3	2'A' I'B' "	2 Teachers T.Gr.I	1	19	6	25	84	2
				2	11	16	27		
				3	16	16	32		
BWAKERA (ADMIN)	1	'B2' "	T.Gr.I	3	9	8	17	35	2
				4	4	5	9		
				5	6	3	9		

Area agent N. Normanby  
& E. Fergusson - Mr. G. Lacey  
Centre Esa'ala.

TOTAL PUPILS = 1,207.  
(Primary school)

SALAMO HIGH SCHOOL. (U/ CHURCH)

<u>ENROLMENT</u>	<u>FORMS</u>	<u>TEACHERS</u>	<u>No. TEACHERS.</u>
108	1	3	3
99	2	3	3
35	3	1	1
<u>27</u>	4	<u>1</u>	<u>1</u>
<u>269</u>		<u>8</u>	<u>8</u>

School % boys to girls = 67% to 33%.

The school intends advertising for a further 6 teachers  
in 1972.

Village where above hamlet primary schools situated near:

Maluvanai - Sau'aedi

Guliga - Nama Kuna

Memouwa - Sebutia

Lasalobuya - Taula

Wegadagada - Sisiana

Ulisalolo - Koruwea

TOTAL SCHOOLS = 16 Primary, 1 High School.

TOTAL TEACHERS = 44 " , 8 " "



(2)

Nth Normaby.

	<u>Mature</u>		<u>Immature</u>		<u>New plants</u>	<u>Total.</u>
	<u>Grow</u>	<u>Loss</u>	<u>Grow</u>	<u>Loss</u>		
Coconut	29,110	224	38,558	133	14,492	82,190.
Coffee	100	-	-	-	-	100.
Cocoa	-	-	30	-	346	376.
Teak	-	-	169	-	-	169.
Chilli	196	-	20	-	-	216.

Note: 1970 coffee total (N. Norm.) = 1,482.

Amphletts

& Sanarea. (1970) No 1971 figures available yet.

Coconut	5,118	21	4,691	18	1,264	11,073.
---------	-------	----	-------	----	-------	---------

~~Es'ala~~E. Ferguson.

Coconut	31,588	130	42,241	150	8,397	82,226.
Coffee	9,274	499	162	150	-	9,436.
Cocoa	716	-	1,330	452	452	2,498.
Teak	-	119	1,275	-	503	1,708.
Chilli	-	-	836	-	1,035	1,872.

Note: 1972 prediction for cocoa - 4,000-5,000 trees.

Above figures taken from Esa'ala Agricultural Office.

(7)

**POPULATION**

DATE OF CENSUS	VILLAGE	TOTALS (Excluding Absentees)				ABSENTEES (Resident outside Electorate)				GRAND TOTAL
		CHILD (Under 15 yrs)		ADULT		CHILD (Under 15 yrs)		ADULT		
		M.	F.	M.	F.	M.	F.	M.	F.	
<u>Eastern Fergusson Census Division.</u>										
20.8.71	Basima	71	79	149	142	1	1	3	4	450
31.8.71	Bosalewa	81	63	96	101	3	-	1	1	346
20.8.71	Bwaioa	73	74	119	131	-	-	29	12	438
18.8.71	Daguiara	30	31	41	53	-	-	1	-	136
19.8.71	Deidei	31	29	41	54	-	-	12	3	170
27.8.71	Duduna	50	59	84	83	-	-	-	1	277
17.8.71	Du'una	35	53	60	69	-	-	11	-	278
14.8.71	Galubwa	97	99	128	132	-	-	20	5	481
30.8.71	Gameta	30	43	53	40	-	-	2	-	168
25.8.71	Garea	44	52	83	85	-	1	8	-	273
12.8.71	Gomwa	82	37	100	112	6	6	19	9	371
19.8.71	Nade	85	91	114	120	2	2	24	9	447
23.8.71	Numanuma	143	131	185	183	3	4	20	8	677
1.8.71	Salamo	36	20	30	25	2	2	3	3	121
21.8.71	Sawa'edi	100	93	116	140	-	2	9	6	466
26.8.71	Sebutuia	96	102	126	137	-	-	5	2	468
11.8.71	Si'ilugu	75	61	84	95	-	1	16	-	332
28.8.71	Urua	28	30	64	51	-	-	1	-	174
30.8.71	Wadalei	96	87	127	99	-	-	4	-	413
16.8.71	Wagara	19	30	30	39	-	-	5	1	124
		1352	1264	1830	1871	17	19	193	64	6610 S.T.
<u>Northern Normanby Census Division.</u>										
21.9.71	Bwakera	120	1111	173	153	-	2	9	2	570
15.9.71	Darubia	38	47	88	73	-	-	1	-	247
10.9.71	Dobu	166	189	259	258	1	3	36	7	919
23.9.71	In'o	59	53	55	56	2	-	-	1	226
22.9.71	Koruwea	80	68	91	88	-	-	1	-	328
20.9.71	Maiabari	30	30	39	37	1	-	-	-	137
14.9.71	Miadeba	35	19	56	53	-	-	1	-	164
10.9.71	Sisiana	44	53	83	76	-	-	7	-	263
8.9.71	Taulu	65	67	69	75	5	3	13	5	302
		637	637	913	869	9	8	68	15	3156 S.T.
<u>Amphletts and Sanaroa Census Division.</u>										
3.9.71	Etana	49	47	48	42	-	-	1	-	187
1.9.71	Gumuwana	17	20	37	28	-	-	1	-	103
1/9/71	Iava	7	5	18	14	-	-	-	-	44
1.9.71	Nabwageta	17	15	33	24	-	-	-	-	89
3.9.71	Siawana	5	16	19	31	-	-	-	-	71
2.9.71	Tewarra	3	5	9	8	-	-	-	-	25
3.9.71	Udaudana	2	3	10	9	-	-	-	-	24
		100	111	174	156	-	-	2	-	543 S.T.
		2089	2012	2917	2896	26	27	263	79	<u>10309</u>

DOBU LGC AREA

①

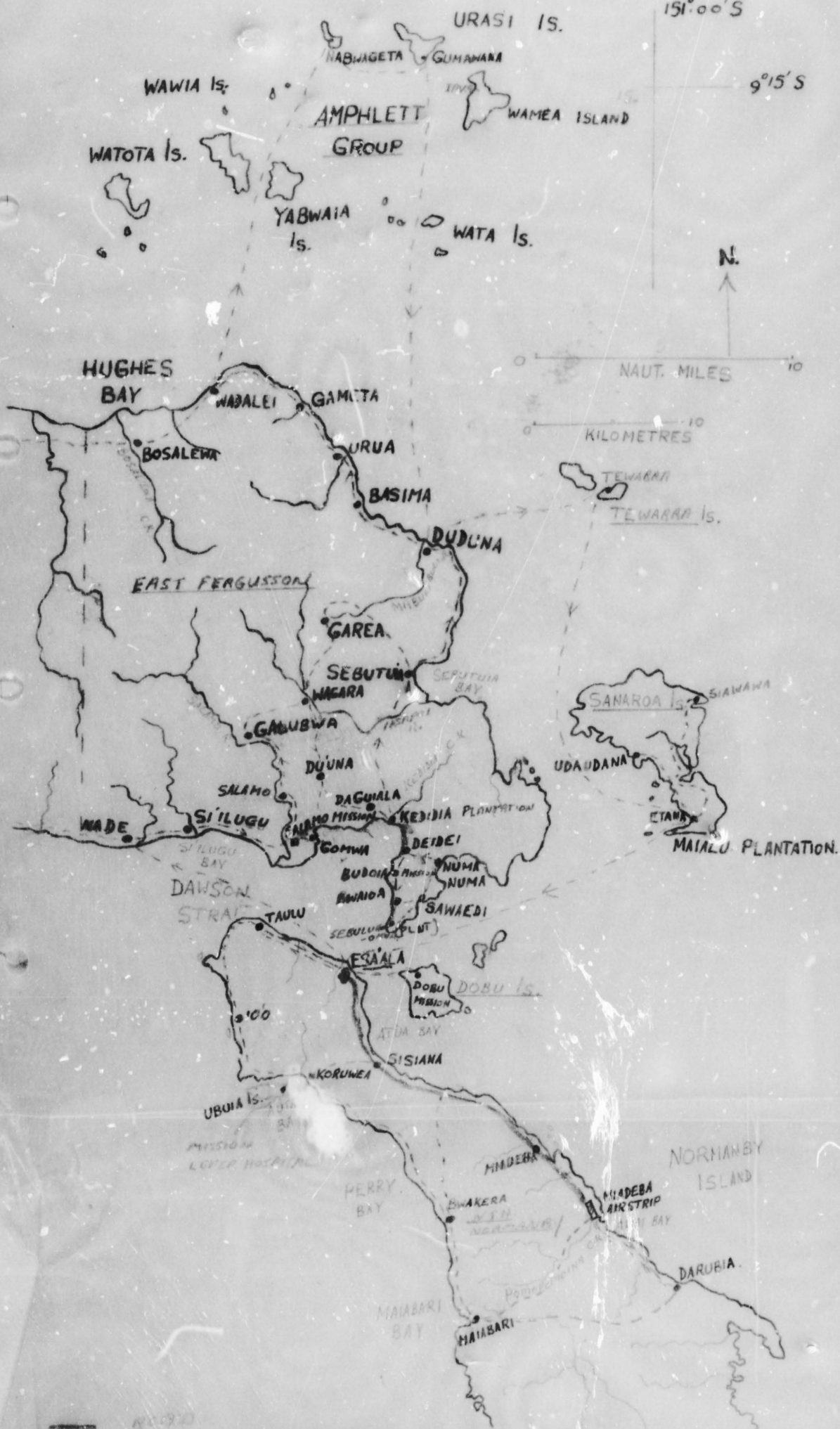
151°00'S

9°15'S

N.

NAUT. MILES

KILOMETRES



ROAD  
 PARALLEL STRIP  
 WALKING TRACK

1" = 4 miles



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

Report Number..... No. **3** - 1971/1972 **ESA'ALA**

Subdistrict..... **ESA'ALA**

District..... **MILNE BAY**

Type of Patrol..... **SPECIAL- HOUSE OF ASSEMBLY GENERAL ELECTIONS**

Patrol Conducted by..... **S.P. HALLWORTH A.P.O.**

Area Patrolled	} Dobu Island Part East and West	
(Council and/or		Fergusson, Dobu & Iamalele Council
Census Division/s.)		Part Esa'ala Open Electorate

Personnel Accompanying Patrol.....

**E. KULIA - A.R.D.O.**.....

**G. SIMULAETA - POLL CLERK**.....

**R. MORIOGA - INTERPRETER**.....

Duration of Patrol—from..... **18th February** to..... **10/3/72**

No. of Days..... **21 (19 nights camped out)**

Last D.D.A. Patrol to Area:..... **July/August 1971**

Date..... Duration..... **32 days**

Objects of Patrol (Briefly)..... **To conduct polling in the House of Assembly General Elections.**

Total Population of Area Patrolled..... **6419**

Director of District Administration,  
KONEDOBU.

Forwarded, please.

*2/10/19 72*

*[Signature]*  
District Commissioner.

P.O. Box 2226,  
KONEDOBU.

67-4-68

6th November, 1972.

The District Commissioner,  
Milne Bay District,  
MELOTAU.

ESA'ALA PATROL NO. 4-1971/72.

Reference your 67-6-7 of 2nd October, 1972.

I acknowledge with thanks receipt of Situation Reports 1 and 2 arising out of the above patrol of parts of the EAST AND WEST FERGUSSON Census Divisions, etc., together with the appropriate comments, as submitted by Mr. S.B. HALLWORTH, Assistant Patrol Officer.

The elapse in time between the undertaking of this patrol and receipt of the reports negates any worthwhile comments.

However, the following procedural comments are made :-

- (i) Copies of patrol reports are not required at this Headquarters; they terminate at District Headquarters.
- (ii) Each Situation Report must be accompanied by an Asserment undertaken by both the Assistant District Commissioner and District Commissioner. This was not done for either of the two Situation Reports submitted by Mr. Hallworth.

For your information and advice to the Assistant District Commissioner, ESA'ALA, please.

S. J. P  
(S.J. PEARSALL) )  
a/Secretary.



TERRITORY OF PAPUA AND NEW GUINEA

10067-4-68

9

Telegrams  
Telephone 67-6-7  
Cable Reference  
If calling ask for BSS/kv  
Mr.

RECEIVED  
4 OCT 1972

In Reply  
Please Quote

No.  
Division of District Administration,  
Department of the Administrator,  
District Headquarters,  
Milne Bay District,  
ALOTAU.

2nd October, 1972.

The Secretary,  
Department of the Administrator,  
P.O. Box 2396,  
KONEDOBU.

ESA'ALA PATROL REPORT 4/71-72.

Enclosed are copies of the above covering the  
General Election of the House of Assembly.

2. The report was returned to the Assistant  
District Commissioner, Esa'ala, for further action. It  
has now been returned with a covering memorandum from the  
A.D.C. Due to his explanation, no further action on this  
report will be taken.

(F.G. DRIVER)  
District Commissioner.

c.c. Assistant District Commissioner,  
Sub-District Office,  
ESA'ALA.

67-3-3

JA/ga

4

Sub-District Office,  
EEA'ALA,

Milne Bay.  
~~27-7-72.~~

The District Commissioner,  
District Office,  
ALOTAD.

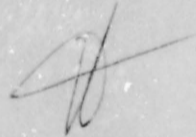
EEA'ALA PATROL REPORT 4/71-72.

I refer your memo 67-6-7 of 10th May, 1972.

As Mr Hallworth has now departed on leave I would appreciate it if copies of his Situation Reports 1 and 2 could be made on the photo copier at District Office.

I would also appreciate it if my comments could be accepted in this case. In future all Patrol Reports from this Sub-district will be submitted on the correct form and in the correct manner.

Please refer to my memo 67-3-1 of today's date.



J. Absalom  
Assistant District Commissioner.

JA/ch

67-3-3

6

Sub-District Office,  
Esa'ala,  
Milne Bay District,  
P.N.G.  
4th May, 1972.

District Commissioner,  
District Office,  
ALOTAU.

ESA'ALA PATROL REPORT No. 4/7172

I attach the original and three copies of the above patrol report, submitted by Mr. S. Hallworth, Assistant Patrol Officer, together with his claim for camping allowance.

My comments are as follows:-

Vide patrol report, page 2, paragraph 1. Mr. Hallworth commented on the waste of time in keeping a polling booth open in a given area for more than one day. I am inclined to agree. His comments will be noted on the election files for the use of future Returning Officers.

It may be interesting to note here the futility of keeping the polling booths at Esa'ala, Sehulea and Bolubolu open for the whole of the polling period. In all of the stationary polling booths in the Esa'ala Open Electorate, virtually no votes were recorded after the first week. I suggest that in future all stationary polling booths remain open for one week only; <sup>even</sup> it is a great waste of time and money to keep these any longer.

Vide patrol report, page 2, paragraph 2. In my experience in rural areas the Village Councillors and "Komitis" have always formed a type of Identification Tribunal - in many ways we are just giving them official recognition now, by paying them. Mr. Hallworth also comments on this.

Vide paragraph 3, page 2. It is pleasing to note that the people of this area are not holding the pig incident against the Administration as an entity, but against the officer concerned as an individual.

Vide Situation Report No. 1 - the above comment applies.

Vide Situation Report No. 2. The position as described by Mr. Hallworth regarding the Regional electorate, existed all through the Esa'ala Electorate. The list of suggested reasons for this, given by Mr. Hallworth, seems to cover most of the possibilities for this, lack of interest.

/2 cont.



/2.

I also agree with the first sentence in the last paragraph of Mr. Hallworth's Situation Report No. 2.

Mr. Hallworth has submitted a readable and neat report.

For your comments, please.

J. Absalom  
Assistant District Commissioner

c.c. Mr. S.B. Hallworth,  
Sub-District Office,  
ESA'RLA.

4

Patrol Report - Special

ESA'ALA PATROL No. 4 of 1971/2

The aim of this patrol was to collect votes, in the part visited of the Esa'ala Open Electorate and Milne Bay Regional Electorate.

The patrol was designated Mobile Patrol No. 4 and covered the Dobu Island, the South Eastern and Southern coast of Fergusson Island from Numanuma to Toagesi, with one inland area centered at Gomwabira.

The patrol consisted of a team of four, myself as presiding Officer; Mr. E. Kulia, an A.R.D.O. from Bolubolu, as Assistant Presiding Officer; Mr. G. Simulata, a trainee mechanic from Salamo Mission as Poll Clerk; and Mr. R. Morioga the Esa'ala Patrol Interpreter. With the exception of the Patrol Interpreter, none of this team had been involved in polling teams previous to this one, but after a short instructional course at Esa'ala prior to departure, the team functioned smoothly.

Out of an estimated number of Eligible voters of 3086, 1935 people voted, giving a poll of 62.7%. However 242 section 130 votes were recorded which would reduce the percentage to 55. These figures cannot be assumed to be accurate for two main reasons. Firstly, it doesn't take into account the number of absent workers (which is high in this area). Secondly, the electoral roll appears to be at least three years out of date.

Considering that this is the fourth time the people of this area have voted in House of Assembly elections and the second time they have used this type of ballot paper, a high percentage (estimated at, at least 40%) of the voters required assistance in recording their votes. Judging from the number of informal votes (18%) assistance was probably required by almost 60% of the voters. Perhaps in future any pre-election patrols should devote more time to instructions in this direction.

Several places were allocated more than one day for polling. In general it was found that the second and, in one instance the third day was wasted. Good publicity could ensure that everyone voted the first day. At a throughput of 40 to 50 voters an hour the ten hours aday that the booth was open would easily cope with the numbers. If, as I have <sup>been</sup> stated the extra day is to allow people to walk to the polling place, surely this means that they start walking a day earlier.

The Voters Identification Tribunal successfully identified every voter requiring identification. It usually consisted of village Councillors or Committee men. A job they would probably do in any case. I was sometimes unable to get three people to stay in attendance for the whole of the time the booth was open. Several times only one of the tribunal turned up. I personally do not think that the V.I.T. was as essential in the area I patrolled as it probably was in the urban and town areas.

Finally, as this was the first D.D.A. Patrol to this area since Mr. Segal's patrol involving the pig dispute, it is worthy of note, that no ill feeling was shown towards my patrol.

The patrol enjoyed for the most part good weather with calm seas; essential on this coast when patrolling by boat.

(S.B. Hallworth)

A.P.O.

②  
2

PAGE 1.

SITUATION REPORT NO. 1

STATION... ESA'ALA .....OFFICER COMPILING S. B. Hallworth A.P.O.  
DISTRICT... Milne Bay .....SUB-DISTRICT . . ESA'ALA .....  
Parts of North Normanby  
CENSUS DIVISION East Fergusson ..L.G. COUNCIL .. Dobu .....  
West Fergusson

(For the reporting of information specifically of Headquarters value and requiring Headquarters knowledge or actions. Information is required on matters of political significance, important trends in the economic and social structure, cult and unrest situations, law and order problems, and miscellaneous matters that Headquarters needs to know. One report will be compiled for each specific topic. Each to be submitted to Headquarters in duplicate).

(Use Reverse side if necessary)

SUBJECT: Pig Killing - Eastern Fergusson

As stated in the Patrol Report this was the first D.D.A. Patrol to this area since Mr. Sega's patrol involving the pig killing dispute.

Although the subject was never broached; the team being fully employed on the object of this patrol i.e. House of Assembly General Election; no animosity or ill feeling was displayed towards the patrol. The patrol enjoyed the same friendliness and co-operation from the people as was shown on the last occasion that I visited the area - which was prior to Mr. Sega's patrol.

My only observation to the fact that this incident had occurred was the depleted numbers in the pig population of the villages in Eastern Fergusson. This was more apparent when compared with the pigs to be seen in abundance in the villages of Western Fergusson, an area not covered by Mr. Sega's patrol.

SGD : ..... S. B. Hallworth .....  
DATE: ..... 23-3-72 .....

SITUATION REPORT NO. 2

STATION.. ESA'ALA .....OFFICER COMPILING S.B. Hallworth.....  
DISTRICT. Milne Bay.....SUB-DISTRICT . . ESA'ALA.....  
CENSUS DIVISION Parts of North Normanby  
East Fergusson L.G. COUNCIL Dobu.....  
West Fergusson

(For the reporting of information specifically of Headquarters value and requiring Headquarters knowledge or actions. Information is required on matters of political significance, important trends in the economic and social structure, cult and unrest situations, law and order problems, and miscellaneous matters that Headquarters needs to know. One report will be compiled for each specific topic. Each to be submitted to Headquarters in duplicate).

(Use Reverse side if necessary)

SUBJECT: Political

Eight candidates contested the seat for the Esa'ala Open Electorate. Two candidates contested the seat for the Milne Bay Regional Electorates.

Of the eight candidates for the Esa'ala seat, three were expatriates which included the sitting member and eventual winner Mr. T. Ward.

Few if any of the candidates appeared to have fully covered the area of the patrol in their pre-election canvassing campaign. Some had been to the area almost two months before polling day and were, consequently, almost forgotten. One candidate was reported to be one day ahead of the polling team, a ploy that had little effect as he polled only 60 votes out of the 2,000 recorded by my team.

Intensity of canvassing in the Regional Seat (where an expatriate opposed an indigene) bore no resemblance to the support obtained. The European was by far the most vigorous campaigner but only received just over 30% of the formal votes.

Informal votes accounted for 25% of the total regional votes. My views as to the reason for this are:

- (a) Did not involve locally known men.
- (b) Lack of knowledge for the reason for a regional seat.

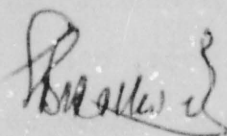
SGD : ..... /over  
DATE: .....

①  
/continued

- (c) A regional member will not be involved as much in our affairs, i.e. the area he represents is too large.
- (d) The last election, being a by-election, only involved the marking of one ballot paper.
- (e) The ballot paper was much smaller (2 candidates as opposed to 8 on the 'open' paper) and therefore assumed a position of less importance.

Political knowledge amongst the people seems to be improving slowly. I myself gave a series of Political Education talks in this area about six months ago and was encouraged to hear that some of the discussions were readily remembered. No Political Education discussions were entered into during the course of this patrol.

I would think that individual person preferences had more influence on the voters than Party Politics. No cult activity or political interest was evident at any time. Although on one occasion one female voter was most insistent on voting for me.



S.B. HALLWORTH

A.P.O.

23rd March 1972.

# PATROL REPORT

Report number: ESA'ALA 5/71-72	Objects of patrol: Land Dispute
District: Milne Bay	Station: ESA'ALA
Patrol conducted by: A.D. STEVENS	Subdistrict: ESA'ALA
Area patrolled: Sewatatai Plantation	Designation: Assistant District Officer
Duration of patrol: 9-10/3/72	Personnel accompanying: nil
Last D.D.A. patrol:	Number of days: 2 days
Last O.L.G. patrol:	Total population of area: 200 approx.
Map reference:	Council area: DUAU
	House of Assembly Electorate: ESA'ALA

The District Commissioner,  
 District,  
ALOTAU

In respect of this patrol, I attach

Field Officers Journal Folios To ,	( )
Patrol Instructions,	( )
The Report and my comments,	( )
Area study,	( )
Updating of area study,	( )
Situation Reports No's 1— ,	( x )
Patrol map,	( )

DATE: 3 / 5 19 72

*J. Absalom*  
 J. Absalom  
 Assistant District Commissioner

The Secretary,  
 Department of the Administrator,  
 Division of District Administration,  
 KONE DOBU, Papua New Guinea.

In respect of this patrol, I attach

Area study,	( )
Updating of area study,	( )
Situation Report No's. 1—	( )
.....	( )
.....	( )
District Headquarters assessment of	Above average
Patrol & Report.....	Average
	Below average

Date: / /19

.....  
 District Commissioner



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams  
Home  
Our office  
If calling as  
Mr.

Division of District Administration,  
Department of the Administrator,  
Sub-district Office,  
ESA'ALA  
Milne Bay District  
17th March, 1972



Assistant District Commissioner,  
Sub-District Office,  
ESA'ALA

ESA'ALA PATROL REPORT No. 5 1971/1972

SITUATION REPORT

On Thursday March 9th, 1972 I departed for Sewataitai plantation in answer to a request from a surveyor who had been commissioned to mark the boundaries of that plantation.

The following is a direct quotation from my Field Officers Journal which seems to cover the situation adequately.

0700 Departed for Sewatattai plantation where the people were reputedly disputing the right of the Administration to have a surveyor place cement pegs on the boundary.

Spent the entire afternoon discussing matter with the people who own the land surrounding the plantation. One particular man, NIWALA BWAIO'IODI, seemed to be the main instigator of the dispute. He had attempted to purchase the plantation for approximately eighteen dollars (\$18) several months previously:- The plantation covers approximately one thousand acres and has approximately 24,000 mature trees.

NIWALA was reputedly told by the previous owner of Sewat aitai that the plantation was worth sixty thousand dollars (\$60,000.00). It is my opinion that NIWALA BWAIO'IODI assumed that the new owner, Mr. Wood, must have paid that amount and decided the people should have some of that money because their grandfathers only received thirtyeight dollars worth of trade goods in 1920 for the land.

NIWALA's father came from the opposite side of Normanby island (near Sewa Bay) where NIWALA has land rights. However NIWALA claims land rights near Sewataitai through matrilineal inheritance.

NIWALA BWAIO'IODI began by saying that the surveyor was placing the boundaries in the wrong position - he claimed the boundary should be where the coconuts are planted to and no further. When this was disproved



(5) (2)

means of copies of the original survey plans etc. - NIWALA being literate)  
NIWALA claimed that the original owners had not been paid.

Then when the surveyor said he had seen copies of the original purchase documents he again changed his story to say that may have been so but the price was not fair. It was explained that the price was probably fair in 1920 and their forefathers had agreed to the price. If they had not been content they could have refused to sell the land. NIWALA then changed the story again to say that their grandfathers only agreed to the price because they were threatened to be shot with shotguns if they did not agree.

By this stage I began to form the opinion that NIWALA BWAIO'IODI was not necessarily sincere with his evidence - that he was making a determined effort to regain some of the land or obtain cash from the transfer of ownership of the plantation.

NIWALA said that if the surveyor installed permanent boundary markers they (the people) would pull them up. We explained that the maximum penalty for such an offence was a two hundred dollar fine and/or six months imprisonment. He claimed they would still remove such markers. I then asked several other people if they would help NIWALA, but all replied in the negative. They said once the markers were in place they would not remove them but did not want them placed because the land had not been paid for.

Several of the owners of adjoining land were not present so all were asked to report to the rest house the following morning so that everyone could hear what had to be said and to voice their own opinions.

MARCH 10th. 0630 PROCEEDED to rest house. People assembled by 0830. They were told that the survey markers would not be placed until we obtained copies of the purchase documents from Moresby so it could be proved how much land had actually been purchased and who had received what payment. We had sent a radio message the previous night for the firms and they should arrive on Saturday.

It was carefully explained that both parties would have to abide by what was contained in the documents. If the documents showed all the land had been purchased and the boundaries as surveyed were correct - the pegs or markers would be placed in position and would not be removed - such removal would render the person/s who removed any marker ~~liable~~ liable to prosecution.

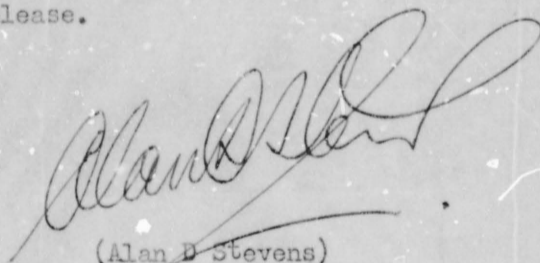
One point that seems worthy of mention is that the last of the original owners died in 1966 whilst the first of the disputes or arguments was brought to light in 1967.

All people were asked if they had anything more to say: A relatively small hard core of men kept on claiming that the unplanted land had not been paid for and they would not sell it.

The meeting was asked to allow some of the women to speak as the land of these people is inherited through the matrilineal system. Most women said they did not wish to sell the unplanted land if it was not sold. It was explained they could not alter history - if the land had already been sold then there was nothing they could do about it. The meeting finished on a good note (relatively speaking) when a confident young woman rose and said: "I am fairly sure that all the land referred to has been sold but what I think is that our grandfathers were like babies and were overawed by the European artifacts and sold the land for rubbish prices. However I realize we cannot change what our grandfathers did - we will accept what is in the documents.

At this Mr. Wood, the new owner of Sewataitai, said that the people could harvest the gardens that they have already planted on Sewataitai ground and they could continue to use any coconuts which they (the people had planted since 1920) However there was to be no new planting and when his expanding plantings reached the coconuts planted by the village people on Sewataitai ground he would then take over those coconuts but would pay compensation to the owners at a fair rate of say one dollar fifty cents for each mature tree.

After the closure of the meeting I returned to Esa'ala.  
For your information please.



(Alan D. Stevens)  
Assistant District Officer.

PATROL REPORT NO. 6. 71. 72

ESA ALA

MILNE BY DISTRICT

~ BY ~

MR. D. J. FRECKELTON

P.O. Box 2396  
KONNORU

67-1-69

2nd November, 1972.

The District Commissioner,  
Milne Bay District,  
ALOTAU

ESA'ALA PATROL NO. 6-71/72

Reference your 67-6-9 of 3rd October, 1972.

I acknowledge with thanks receipt of Situation Reports 1 to 6 arising out of the above patrol of the East Fergusson Census Division together with the appropriate assessments, as submitted by Mr. B.J. Freckleton, Assistant Patrol Officer.

This is the second patrol commented upon under the heading BOLUBOLU Report No 6-71/72 (your 67-12-17 of 2nd October, 1972 refers); however, I feel that the correct title is Esa'ala Patrol No 6 of 1971/72 under which heading the A.D.C. Esa'ala has made his comments.

Mr. Freckleton has again submitted a good set of Situation Reports; however much of their value has been lost because of late processing at Sub-District Office. This is quite unfair on the patrolling officer and I trust the A.D.C. will be far more prompt in the processing of future patrol reports.

The Political Situation Sitrep is particularly interesting.

G.T.L.  
(G.W. LINSLEY) *WJ*  
a/Secretary. *J*

Box 67-4-69



DEPARTMENT OF THE ADMINISTRATOR

Telegrams  
Telephone 67-6-9  
Our Reference  
If calling ask for ESS/kv  
Mr.

In Reply  
Please Quote

No.  
Division of District Administration,  
District Headquarters,  
Milne Bay District,  
ALOTAU.

3rd October, 1972.

The Secretary,  
Department of the Administrator,  
P.O. Box 2396,  
KONEDORU.

BOLUBOLU PATROL REPORT NO. 6/71-72.  
ESA'ALA SUB-DISTRICT.

Enclosed is the above report submitted by A.P.O. Freckelton.

2. My previous memorandum covers the laxity of submission. The report and situation reports are above average for an Assistant Patrol Officer, but once again marred by lateness of submission from Sub-District Headquarters.

(F.G. DRIVER)  
District Commissioner.

c.c. A.D.C.,  
ESA'ALA.

18

DISTRICT OFFICE  
ALOTAU

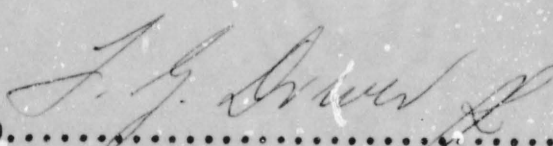
DATE RECEIVED 19 / 9 / 1972

ASSESSMENT DISTRICT COMMISSIONER

Mr. Freckelton is showing the benefits of his Political Education training. I agree with the assessment by the A.D.C. in regard to accommodation payments.

ACTION TAKEN :

SGD.....  
DATE 3 / 10 / 1972



HEADQUARTERS

DATE RECEIVED 7 / 1972

FORWARDED & \_\_\_\_\_ SECTION

PROJECT OFFICER.....  
DATE / / 1972

SITUATION REPORT NO. 1

STATION : ESA'ALA

OFFICER COMPILING : D.J.FRECKELTON

DISTRICT : MIINE BAY

SUB DISTRICT : ESA'ALA

CENSUS DIVISION : EAST FERGUSON ( AND AMPHLETTS & SANAROA )

L.G.COUNCIL : DOBU

PATROL : ESA'ALA NO.6 of 1971/1972.

subject ; COUNCIL ELECTION

SUB DISTRICT OFFICE

ESA'ALA

ASSESSMENT ASSISTANT DISTRICT

COMMISSIONER

DATE RECEIVED .....<sup>29</sup>/ 6 / 1972

No comment required.

.....  
DATE 6 / 9 / 1972  
ACTION TAKEN :

SGD.....

DATE 6 / 9 / 1972

S. OF T. ...

DISTRICT OFFICE ASSESSMENT DISTRICT COMMISSIONER

ALOTAN

DATE RECEIVED

19/9/72

It is interesting to note the one case of active participation and the other of reluctant participation by women in this election. Passive resistance by wards who feel the Council is not materially assisting them is becoming all too frequent. In this case at Bosalewa.

ACTION TAKEN:

SGD.....

LATE 3 / 10 / 1972

HEADQUARTERS

DATE RECEIVED

.....

FORWARDED \_\_\_\_\_ SECTION

PROJECT OFFICER.....

DATE.....



SITUATION REPORT NO. 2

STATION : ESA'ALA                      OFFICER COMPILING : D.J.FRECKELTON  
DISTRICT : MILNE BAY                  SUB DISTRICT : ESA'ALA  
CENSUS DIVISION : ESA'ALA ( & AMPHLETTS AND SANAROM )  
L.G.COUNCIL : DCBU                    PATROL : ESA'ALA NO.6 of 1971/1972

SUBJECT : POLITICAL EDUCATION

SUB DISTRICT OFFICE

ASSESSMENT ASSISTANT DISTRICT

ESA'ALA

COMMISSIONER

DATE RECEIVED

..29-6-72.....

Mr Freckelton is particularly interested in Political Education and as a result shows particular attention to this aspect.

Vide para 4. The misconception referred to by Mr Freckelton seems to have arisen from travelling Administration Officers, giving accommodation warrants out when they stay in other people's houses.

The remainder of the report requires no further comment from me, except to say that is very interesting and indicates a job well done.

ACTION TAKEN :

SGD.....

6 / 9 / 1972

15.

DATE RECEIVED 19/ 9 / 1972

ASSESSMENT DISTRICT COMMISSIONER

Another incident happening all too frequently,

careless disregard of human welfare and government funds.

Public Service action has been taken on two similar incidents, and will be taken in this instance.

ACTION TAKEN : The D.H.O. has been informed.

*J. J. [Signature]*

SGD.....

DATE 3 / 10 / 1972

HEADQUARTERS

DATE RECEIVED 2 / / 19\_\_

Forwarded \_\_\_\_\_ Section

PROJECT OFFICER.....

DATE / / 197\_

SITUATION REPORT NO.5

STATION : ESA'ALA                      OFFICER COMPILING : D.J.FRECKELTON  
DISTRICT : MILNE BAY                  SUB DISTRICT : ESA'ALA  
CENSUS DIVISION : EAST FERGUSSON ( & AMPHLETTS AND SANAROA )  
L.G.COUNCIL : DOBU                      PATROL : ESA'ALA NO.6 of 1971/1972.

SUBJECT : ANTIMALARIAL D.D.T. SPRAYING

SUB DISTRICT OFFICE

ESA'ALA

DATE RECEIVED : 29 / 6 / 1972

ASSESSMENT ASSISTANT DISTRICT COMMISSIONER

I am most concerned regarding this situation and request that urgent action be taken by the Malaria Prevention section of P.H.D. to remedy the situation.

It seems to me that this programme is simply replacing one evil with another.

ACTION TAKEN :

Could these comments please be forwarded onto the Public Health Department.

SGD.....

DATE 6 / 9 / 1972

DISTRICT OFFICE ASSESSMENT DISTRICT COMMISSIONER  
ALOTAU

DATE RECEIVED. 10.../.../1972

Perhaps the Council, in this case Dobu, could consider the passing of truancy rule covering the schools mentioned. I have little faith in the effectiveness of this rule, however it is a morale builder in regard to the teachers in charge. For model rule refer to Regulation of School Attendance Rule contained in the Local Government Gazette of 31st December 1971.

ACTION TAKEN :

*J. G. Power*

SGD.....

DATE 3 / 10 / 1972

HEADQUARTERS

DATE RECEIVED .....

FORWARDED \_\_\_\_\_ SECTION

PROJECT OFFICER.....

DATE.....



DISTRICT OFFICE

ALOTAU

DATE RECEIVED 19/ 9/ 1972

ASSESSMENT OF DISTRICT COMMISSIONER

No comment required

ACTION TAKEN : Situation report referred to D.H.O. for his comments.

*J. J. Brown*  
SGD.....  
DATE 3/10/ 1972

HEADQUARTERS

DATE RECEIVED / / 1972

FORWARDED \_\_\_\_\_ SECTION

PROJECT OFFICER.....  
DATE / /1972

STATION : ESA'ALA

OFFICER COMPILING : D.J.FRECKEL-  
TC.

DISTRICT : MILNE BAY

SUB DISTRICT : ESA'ALA

CENSUS DIVISION : EAST FERGUSSON ( & AMPHLETTS AND SANAROA )

I.G.COUNCIL : DOBU

PATROL : ESA'ALA No. 6 of 71/72

subject : AID POSTS AT BOSALEWA, SEBUTUIA AND NUMANUMA

SUB DISTRICT OFFICE

ESA'ALA

DATE RECEIVED 29 / 6 / 1972

ASSESSMENT OF ASSISTANT DISTRICT  
COMMISSIONER

No further comment required.

ACTION TAKEN :

Contents of the report communicated to the  
Dobu Local Government Council for action.

SGD.....

*J. J. J. J.*  
6 / 9 / 1972

67-3-3

JA/ga

12  
Sub-District Office,  
BEA'ALA,

Milne Bay District.  
6th September, 1972.

The District Commissioner,  
District Office,  
ALOTAU.

BEA'ALA PATROL REPORT 6/71-72.

My memo 67-1-3 of 27th July, 1972 refers.

Attached please find 3 copies of the above report submitted by Mr D. Freckelton, together with his camping allowance claim.

My comments are as follows:-

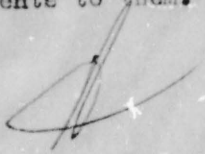
1. This report has been submitted in the correct form. Mr Freckelton conducted a good patrol and was observant throughout.

2. Vide paragraph 4. Could the Welfare Officer in Alotau please be requested to visit this Sub-District and give a short re-training course to the Council Welfare girls in order that their services be utilised to the full. I am rather concerned that the girls are being wasted.

Vide para 6. Mr J. Area, Land's Assistant, will be dispatched to Wagara in the near future to carry out a closer investigation of the question of land disputes in that area.

Vide para 7. Could this information please be passed onto the proper University authorities.

My comments on the Situation Reports are enclosed. I have not attached them to the Situation Reports as you will no doubt want to add your comments to them.

  
J. Absalom.  
Assistant District Commissioner.



DISTRICT OFFICE

ASSESSMENT DISTRICT COMMISSIONER

ALOTAU

DATE RECEIVED  
19/9/72

No comment as this matter has, and is being, dealt with by confidential memorandum.

ACTION TAKEN :

*J. G. Brown*

SGD .....  
DATE 3 10/ 1972

HEADQUARTERS

DATE RECEIVED  
.....

Forwarded \_\_\_\_\_ Section.

PROJECT OFFICER .....  
DATE.....

SITUATION REPORT NO.4

STATION : ESA'ALA OFFICER COMPILING : D.J.FRECKELTON  
DISTRICT : MILNE BAY SUB DISTRICT : ESA'ALA  
C.D. : ESA'ALA (& AMPHLETTS AND SANAROA)  
L.G.COUNCIL : DOBU PATROL : ESA'ALA NO. 6 of 1971/1972  
SUBJECT : PIG KILLING AT BOSALEWA

SUB DISTRICT OFFICE  
ESA'ALA

ASSESSMENT ASSISTANT DISTRICT  
COMMISSIONER

DATE RECEIVED 29-6-72

.....  
This matter has been reported on considerably  
since the incident occurred last year.

It seems to have died a natural death since the  
allocation of \$2000 in an ex-gratia payment at the end of  
June, 1972. This money will be used to breed pigs for  
sale at a cheaper price than usual.

ACTION TAKEN :

SGD 

6 /9/ 1972



STATION : ESA'ALA

OFFICER COMPILING : D.J.FRECKELTON

DISTRICT : MILNE BAY

SUB DISTRICT : ESA'ALA

CENSUS DIVISION : EAST FERGUSON (&amp; AMPHLETT AND SANAROA )

L.G.COUNCIL : DORU

1. This patrol was for the purposes of conducting the seventh Dobu Local Government Council elections at Sanaroa, the Amphlett Islands and in the East Fergusson area, and also for carrying out political education in those areas.
2. The itinerary of the patrol was as follows
 

20/4/72	arrived SANAROA on M.V.YELANGILI
21/4/72	to WADALEI via AMPHLETT ISLANDS (no polling at AMPHLETT)
22/4/72	BOSALEWA - polling
23/4/72	WADALEI
24/4/72	WADALEI - polling
25/4/72	URUA - polling
26/4/72	BASIMA - polling
27/4/72	DUDUNA - polling
28/4/72	SEBUTUIA - polling
29/4/72	GAREA - polling
30/4/72	GAREA
1/5/72	WAGARA - polling
2/5/72	GOMWABILA - polling
3/5/72	GOMWA - polling
4/5/72	SI'ILUCU - polling
5/5/72	NADE - polling
6/5/72	walked to GOMWA
7/5/72	hired M.V.NONOLETA to GOMULI
8/5/72	GOMULI - polling
9/5/72	SEWAEDI - polling
10/5/72	NUMANUMA - poor weather prevented polling
11/5/72	NUMANUMA - polling
12/5/72	returned to ESA'ALA
3. The patrol was accompanied by Maro Gimu, the Dobu L.G.C. clerk, who acted as poll clerk and interpreter and also took over much of the political education.
4. The Dobu Council welfare assistants, Regina Isekaiea and Margaret Maidedena, accompanied the patrol as far as Wagara. At each village polling was arranged so that these welfare girls could have as much time as possible with the village women. In fact they merely talked with the women, sometimes for as little as 15 minutes. The presence of the welfare girls on a patrol of this nature is an excellent idea as it can make the day interesting and profitable for the women who come to vote and this applies to the present patrol. However, future patrols should ensure that welfare girls have some definite activities planned and that they have at least a softball and a basketball.
5. The procedure at each polling place was to wait until most of the people had gathered then Maro gave a talk on the work of the councillor as a representative of his ward. After nominations had been taken Maro gave another talk on how to vote. Women voted first then went aside for their meeting with the welfare assistants. The men then voted. The votes were counted and the winner announced.

Finally the men and women were divided into two groups for discussions about self government - Maro talking to the men and myself talking to the women. After sunset few people moved about the villages or came to the rest house to talk. Sometimes the village string band gathered at the rest house but most times it was necessary to go out and talk to people in the village.

6. At Wagara the men wanted to talk about their land problems. Many of the men want to start growing cash crops and although there appears to be plenty of land available (I could not investigate closely) the men say that there are many land disputes in the area and they do not wish to start planting until their land problems are cleared up. They would therefore like the government to investigate the matter and to mark their boundaries for them.

7. At various villages along the coast from Wadalei to Sebutuia and notably at Basima complaints were made about the poor shipping services to the area. No boat had called along the coast during the past month and 10 or more bags of copra were stored in some copra driers. Throughout the patrol the sea was rough along this coast and this is probably the reason for the failure of boats to call.

8. At Numanuma a child welfare sister and two nurses from Budoya R.C. Mission were working in the rest house. A large number of village women were attending this meeting so it appears that these girls are doing a worth while job.

9. At Gomuli, Sewaedi, and Numanuma I talked with a number of big-men about the Kula Trade. Although much interesting information was gathered it is too incomplete to make a worthwhile situation report. However it was interesting to hear a version of the Kula origin story which I have previously heard from the Morima coast of Fergusson Island. Briefly the story is that Masibwaibwaileta and his brother Tauwau (Literally "white man") had to make a choice between two boats, one a native canoe and the other a European type boat. Masibwaibwaileta chose the native canoe (being attracted by the carvings and only being able to see the bow anyway). Tauwau took the European boat and sailed to Australia. This was told to me by a very old man at Numanuma who claimed that it was the original and authentic story.

10. Situation reports are attached as follows:

- (1) Council elections.
- (2) Political education.
- (3) Education.
- (4) Pig killing at Bosalewa .
- (5) Antimalarial DDT spraying.
- (6) Aid Posts at Bosalewa, Sebutuia and Numanuma.

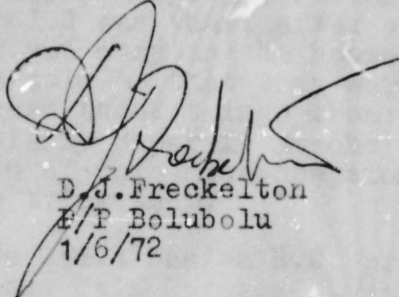
*D. J. Freckelton*  
 D. J. FRECKELTON A.P.O.  
 5/6/1972

STATION : ESA'ALA                      OFFICER COMPILING : D?J.FRECKELTON  
DISTRICT : MILNE BAY                  SUB DISTRICT : ESA'ALA  
CENSUS DIVISION : EAST FERGUSSON (AND AMPHLETTS & SANAROA )  
L.G.COUNCIL : DOBU                    PATROL : ESA'ALA NO.6 of 1971/1972.

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SUBJECT : COUNCIL ELECTIONS

1. This patrol was conducted for the purpose of carrying out the seventh general elections of the Dobu Local Government Council. The area patrolled covered all of the council wards in the eastern part of Fergusson Island and included Sanaroa and the Amphlett Islands.
2. At each polling place a talk was given on the role of the councillor as a representative of his people. After taking nominations another talk was given on how to vote ; visual aids were used during all talks. Polling was carried out and the votes were counted and the winner(s) announced.
3. During this patrol 18 councillors were elected for 16 wards from the total of 26 councillors in 22 wards. Attendance at polling was good considering the poor weather conditions encountered; 26.2% of people were absent without any apparent reason.
4. One woman nominated during this patrol and received 12.4% of the votes for her ward (Nade). At Sewaedi there was pressure by the women on one woman to nominate but she refused.
5. No election was held at Amphlett Islands since only one village knew of the elections. Polling was postponed and carried out by another patrol from Esa'ala at a later date.
6. At Bosalewa there was difficulty in obtaining nominations. This village obtains little benefit from the council and is annoyed at losing their pigs (situation report No.4). ~~which they~~  
No other significant incidents occurred.

  
D.J. Freckelton  
E/P Bolubolu  
1/6/72

STATION : ESA'ALA

OFFICER COMPILING : D.FRECKELTON

DISTRICT : MILNE BAY

SUB DISTRICT : ESA'ALA

CENSUS DIVISION : EAST FERGUSSON ( & AMPHLETTS AND SANAROA ).

L.G.COUNCIL : DOBU

PATROL : ESA'ALA NO.6 of 71/72.

SUBJECT : POLITICAL EDUCATION

1. The aims of this patrol were to conduct the Dobu Local Government Council elections and to carry out political education. The political education was fitted in with the elections by using the following programme (with some variations) at each polling place:

When most of the people had gathered at the polling place the Dobu L.G.C. clerk, Maro Gimu, talked to them about the work of a councillor and stressed the councillors role as a representative of his ward. The flipchart "The Good Councillor" was used as a visual aid. After nominations for the council elections had been taken, Maro gave a further talk, using a demonstration "ballot paper", on the correct way to vote in an election. When the election was completed the men and women were divided into separate groups. Maro talked to the men while I talked with the women; the subject matter in both cases was Self Government and a visual aid illustrating self government and a picture of the flag were used. Finally time was allowed for questions to be asked.

2. Advantage was taken of every occasion on which it was necessary to count pre second preference votes. Each vote was described as it was distributed in the hope that the audience could see why it is preferable to include more than the first preference vote.

3. The discussions with the women were successful. When the discussion was on self government or even the meaning of the flag interest and attention waned noticeably after only about 5 to 10 minutes but when the talk was liberally laced with references to women who are active in politics or who are working for the government the interest continued to increase throughout the discussion. It was not possible to get any feedback of opinions from the women but simple answers to questions were readily obtained, particularly to leading questions.

4. The principal, and very widespread, misconception found throughout the area patrolled was that, after self government, it will be necessary to pay if you stay in the house of a friend or relative. The women at Nade told me that they were told this by the men and that the men heard these things from the men who returned from the towns, especially Samarai. At one village where I tried to deny the truth of this misconception I was told that I was only trying to trick them.

5. Lessons were given to std.4 Basima R.C. primary school and to form 4 Wesley High School. Self Government was discussed in both schools. The level of understanding of the students in the High School was very high indeed, and a further lesson could rely on students' questions only.

6. Summary of talks given

In the following table the pre-election talk refers to the discussions on the work of the councillor and "S/G" refers to discussions on self government.

VILLAGE	SUBJECT OF POL. EDUCATION	ATTENDANCE	ACTIVE PARTICIPATION	DURATION	TALK GIVEN BY:
BOSALEWA	PRE ELECTION	80	3	30min	FRECKELTON
WADALEI	" "	50 men	4	30min	"
"	" "	65 women	0	15min	"
"	S/G	75 men	2	30min	"
URUA	PRE ELECTION	110	0	20min	"
"	S/G	73 men	5+	45min	"
BASIMA	PRE ELECTION	137	0	20min	MARO
"	S/G	74 men	4	40min	FRECKELTON
DUDUNA	PRE ELECTION	58	nil	20min	MARO
"	S/G	58	5	60min	FRECKELTON
SEBUTUIA	PRE ELECTION	133	0	20min	MARO
"	S/G	133	4	35min	FRECKELTON
MAREA	PRE ELECTION	65	0	20min	MARO
"	S/G	65	5	60min	"
WAGARA	PRE ELECTION	89	0	20min	"
"	S/G	48 men	5	60min	"
"	S/G	41 women	5	30min	FRECKELTON
GOMWABILA	PRE ELECTION	136	0	20min	MARO
"	S/G	71 men	6	30min	"
"	S/G	65 women	6	30min	FRECKELTON
GOMWA	PRE ELECTION	98	0	20min	MARO
"	S/G	44 men	1	30min	"
"	S/G	54 women	5	45min	FRECKELTON
SI'ILUGU	PRE ELECTION	100	0	20min	MARO
"	S/G	51 men	3	40min	"
"	S/G	49 women	2	30min	FRECKELTON
NADE	PRE ELECTION	128	0	20min	MARO
"	S/G	62 men	7	60min	"
"	S/G	66 women	0	40min	FRECKELTON
GOMULI	PRE ELECTION	160	0	30min	MARO
"	S/G	75 men	4	40min	"
"	S/G	85 women	4	30min	FRECKELTON
SEWAEDI	PRE ELECTION	144	0	20min	MARO
"	PRE ELECTION	83 women	8	20min	FRECKELTON
"	S/G	83 women	8	20min	"
"	S/G	61 men	4	30min	MARO
NUMANUMA	PRE ELECTION	138	0	20min	MARO

TOTALS                      108                      19hrs 10mins

In the villages the total number of people contacted was 1,716. Talks were given in 15 villages.

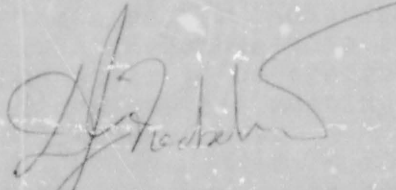
7. Talks were given in two schools during the patrol. At the Basima RC primary school a lesson was given to standard 4 on the role of councillors and House of Assembly members as representatives of the people. The meaning of the flag was also discussed. There were 24 students of whom 20 took an active part in the lesson which lasted for 45 minutes.

8. At Salamo's "John Wesley High School" a lesson was given to form 4 students about aspects of self government. There were 36 students of whom 6 took an active part but all of these students were interested and had a very full knowledge and understanding of current political developments.



9. The level of political knowledge varied found in the villages varied in direct proportion to the closeness to Esa'ala. The more distant villages (Bosalewa to Garea) have very few radios, only one or two per village and reception appeared to be poor - at Numanuma no-one had knowledge of a cyclone warning which was frequently broadcast on Radio Milne Bay. Knowledge of current events was very poor.

10. At a number of villages close to Esa'ala a previous patrol by the interpreter from Esa'ala Sub-district Office had discussed the flag. Retention of information from this patrol was good, for instance, most people could recall the name of the designer of the flag.



D.J. Freckelton A.P.O.

30/5/1972

STATION ESA'ALA

OFFICER COMPILING : D.J.FPECKELTON

DISTRICT : MILNE BAY

SUB DISTRICT : ESA'ALA

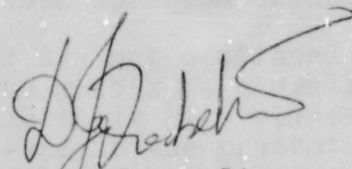
CENSUS DIVISION : EAST FERGUSSON ( & AMPHLETTS AND SANAROA )

L.G.COUNCIL : DOBU

PATROL : ESA'ALA NO.6 of 1971/1972.

SUBJECT : EDUCATION

1. The teachers of the Roman Catholic primary schools at Bosalewa, Basima and Sebutuia and the missionary in charge of these and other schools in the area (Fr. Anderson) complained that school attendance was poor. At Sebutuia this complaint was made in sufficient time to allow the matter to be brought up at the village meeting. Weather conditions at this meeting were very poor so this talk possibly had little effect.
2. As the children of this area appear to have had little chance of receiving a useful education in the past and as the Roman Catholic mission has built a number of schools in the area and has staffed them with good teachers and supervises the schools well, then a useful function of future patrols should be to encourage people to make use these schools.
3. During the present patrol there was little time available to discuss the matter and the fact that attendances were poor over much of the patrol area was not realised until late in the patrol.

  
D.J. Freckelton.  
31/5/1972

STATION : ESA'ALA

OFFICER COMPILING : D.J.FRECKELTON

DISTRICT : MILNE BAY

SUB DISTRICT : ESA'ALA

CENSUS DIVISION : EAST FERGUSSON (&amp; AMPHLETTS AND SANAROA)

L.G.COUNCIL : DOBU

PATROL : ESA'ALA No.6 of 1971/1972

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SUBJECT : PIG KILLING AT BOSALEWA

1. Bosalewa was the only village which mentioned the pig killing incident and several men spoke very strongly about the matter. They are dissatisfied because :

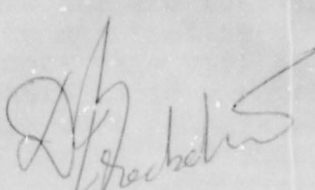
- (1) They had killed many pigs because they had thought that the council advisers order to kill them was a law made by the central government and that that failure to obey would result in a prison term.
- (2) Pigs are claimed to be the main source of income of this village. Pigs were sold to villages along the East Fergusson coast and last year they had sold pigs worth \$400 in one deal alone (with Enosi Baloiloi and the Esa'ala magistrate).
- (3) They are uncertain about what is being done for them and have received conflicting reports saying that they will and that they will not receive compensation.
- (4) They feel that any action that is being taken is far too slow.

2. Since pigs were their main source of income and since only a few people make copra they say that they will be unable to pay council tax this year unless some compensation is paid.

3. The pig killing incident was not mentioned at any other village. At Garea I mentioned the matter to a small group of men at night ; they said that hid their pigs whenever there was a patrol in the area and no-one in the present patrol saw any pigs in the Garea area.

4. There would seem to be something very wrong with making a rule such as the pig fencing rule which is not in accordance with traditional pig husbandry. If it is essential that pigs be fenced then there must be a programme of education in the feeding and housing and breeding of pigs - on all of these matters I found people to be ignorant and to be keen to hear what little I know of these things.

A better approach would probably be to encourage garden fencing. One way of doing this would be to make wire pig fencing available and to show its use, for this fencing is virtually unknown to most of the people.

  
D.J.FRECKELTON A.P.O.  
BOLUBOLU

2

SITUATION REPORT NO. 5

STATION : ESA'ALA

OFFICER : D.J.FRECKELTON BSc (Hons)

DISTRICT : MILNE BAY

SUB DISTRICT : ESA'ALA

CENSUS DIVISION : EAST FERGUSSON ( AND AMPHLETTS AND SANAROA )

L.G.COUNCIL : DOBU

PATROL : ESA'ALA NO. 6 of 1971/1972.

SUBJECT : ANTIMALARIAL DDT SPRAYING

1. During this patrol I observed the following possible routes by which DDT can enter the bodies of village people.

(1) Cartons of DDT are stored inside or underneath rest houses. Very often these cartons are broken and the powder falls to the ground and thickly covers the outside of the carton. Men often sit on the cartons and women are in the habit of sitting on the ground underneath the rest houses. In one village a carton had fallen over and a baby was playing in the spilt powder.

(2) The interior walls of houses in this area are well constructed from sago frond stems. It is the habit of people sitting inside houses to lean against the walls and in all houses the DDT spray is worn off the walls. The powder can sometimes be seen sticking on peoples backs.

(3) Chickens, dogs, pigs and cats scavenge underneath houses. All of these may become ill after DDT spraying and cats and chickens frequently die. Dogs, cats, pigs, chickens and chicken eggs are all eaten by village people.

2. The following facts are known about DDT :

(1) DDT is fat soluble and is concentrated in fatty tissue. Thus DDT is concentrated in the tissues of village animals and in the yolks of eggs and when these animals or eggs are eaten by humans the DDT is further concentrated in human fat tissue

(2) DDT is readily and rapidly absorbed through skin.

(3) DDT is not easily broken down to a non toxic form.

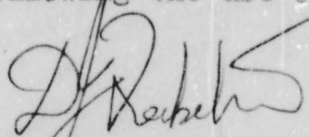
(4) DDT is excreted slowly.

Therefore DDT accumulates in the body.

3. The effect of mild DDT poisoning is to cause mild subtle mental changes such as insomnia and increased feelings of anxiety. Such effects could be quite serious yet it would be difficult to show that, if they occurred, they were due to DDT. It is even more difficult to connect the two since the effects of DDT poisoning are most likely to occur when body fat reserves are depleted which may occur many months after the DDT was stored in the body, such as during a food shortage ~~occurs~~ or during disease.

4. It seems that the people who use DDT and that the people who have to live with it on their walls do not realise the dangerous nature of the substance. Much more care must be taken of how it is stored in the village and where it is sprayed, and some precautions should be taken to ensure that animals which are likely to be used as food do not eat lizards and insects which are killed during DDT spraying.

5. If it has not been done already then a study should be made to determine the concentrations of DDT in village people, in their food animals and in eggs following the use of DDT in the village.

  
D.J. Freckelton BSc(Hons) (Physiology)  
Bomabolu Patrol Post


2/6/1972

STATION : ESA'ALA  
DISTRICT : MILNE BAY  
CENSUS DIVISION : EAST FERGUSSON (& AMPHLETTS AND SANAROA)  
L.G.COUNCIL : DOBU

OFFICER COMPILING : D.J.FRECKELTON  
SUB DISTRICT : ESA'ALA  
PATROL : ESA'ALA No.6 of 1971/1972

SUBJECT : AID POSTS AT BOSALEWA, SEBUTUIA AND NUMANUMA

1. A permanent materials aid post was built at Bosalewa in 1969 and has never been used. Medical services in the area are supplied by nurses from the U.C.Mission.
2. At Sebutuia the aid post was sprayed last year by the antimalarial spray team who mixed their DDT with sea water. The result is that the galvanized iron under the eaves is corroding badly and should be treated if it is not going to rust through in another year or two.
3. The Sebutuia aid post is also in need of more hospital accomodation. At present both rooms of the aid post are in use and the poorly constructed native materials kitchen is housing two patients and their guardians. The orderly claims that this lack of accomodation is a continuing situation.
4. The aid post orderly at Numanuma complained about the condition of his aid post, house and toilet. All of these buildings are old. The hospital is of bush materials, has no windows and the floor is weak. The aid post orderlies house is far too small for his family and probably as a result of this the APO feels dissatisfied and wants to transfer.

  
D.J.FRECKELTON  
6/6/1972