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OF PAPUA NEW GUINEA

***PATROL REPORTS***

DISTRICT: BOUGAINVILLE

STATION: BUKA PASSAGE, 1958 - 1959

Original documents bound with reports  
for: Sohano, volume 5.

# Papua New Guinea Patrol Reports

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PATROL REPORT OF: SOHANO  
 ACCESSION No. 496  
 VOL. No: 5: 1958-1959 NUMBER OF REPORTS: 17

REPORT NO:	FOLIO	OFFICER CONDUCTING PATROL	AREA PATROLLED	MAPS/ PHOTOS	PERIOD OF PATROL
[ ] SOHANO					
[1] 1-58/59 Special	1-4	Atkinson V.C DC	Carteret, Mortlock, Taguan Island		17/7/58 -
[ ]					
[ ] BUKA PASS					
[2] 1-58/59 memo	1	Mc Cabe BA a/ADO	Teop, Tinputz Council Area		16/6/58 - 10/7/58
[3] 2-58/59 memo	1	Mc Cabe BA a/ADO	Teop, Tinputz Council Area		17/7/58 - 26/7/58
[4] 3-58/59 memo	1-3	Mc Cabe BA a/ADO	Teop Tinputz Council Area		2/9/58 - 12/9/58
[5] 4-58/59 memo	1-5	Mc Cabe BA a/ADO	North Buka		17/9/58 - 20/9/58
[ ]					
[ ] BUKA PASS					
[6] 1-58/59 memo	1	Kimmerley C.W ADO	Part of Buka Div-West Coast and Solus		30/6/58 - 16/7/58
[ ]					
[ ] SOHANO					
[7] 2-58/59	1-21	Robson A.C CPO	Small Buka Census Division		2/7/58 - 20/8/58
[ ]					
[ ] BUKA PASS					
[8] 2-58/59 memo	1	Kimmerley C.W ADO	Part Buka		17/9/58 - 20/9/58
[9] 7-58/59 memo	1	Mc Cabre BA a/ADO	Proposed Area of Teop-Tinputz Council		14/4/58 - 24/4/58
[10] 8-58/59 memo	1-4	Mc Cabre B.A	Teop Tinputz Council Area		1/10/58 - 17/10/58
[ ]					
[ ] SOHANO					
[11] 9-58/59	1-4	Allen N.D a/DO	Atolls (portion only)		28/10/58 - 17/10/58
[ ]					

PATROL REPORT OF: SOHAND  
ACCESSION No. 496  
VOL. No: 5 : 1958-1959 NUMBER OF REPORTS: 17

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BOUGAINVILLE DISTRICT PATROL REPORTS

1958/59

SOHANO & Buka Passage

<u>Report No.</u>	<u>Officer Conducting Patrol</u>	<u>Area Patrolled</u>
<u>SOHANO</u>		
1 - 58/59 (Special)	K.C. Atkinson (D.C.)	Carterets, Mortlocks & Tasmans
<u>BUKA PASSAGE</u> <u>N.L.G.C.</u>		
1 - 58/59 (Memo)	B.A. McCabe	Teop Tinputz Council Area
2 - 58/59 (Memo)	B.A. McCabe	Teop - Tinputz Council Area
3 - 58/59 (Memo)	B.A. McCabe	Teop - Tinputz Council Area
4 - 58/59	B.A. McCabe	North Buka
<u>BUKA PASSAGE</u>		
1 - 58/59 (Memo)	C.W. Kimmorley	Part of Buka Division - West Coast and Solus
<u>SOHANO</u>		
2 - 58/59	A.C. Robson	Small Buka Census Division
<u>BUKA PASSAGE</u>		
3 - 58/59 (Memo)	C.W. Kimmorley	Part Buka
<u>N.L.G.C.</u>		
7 - 57/58 (Memo)	B.A. McCabe	Proposed Area of Teop - Tinputz /Council
8 - 58/59	B.A. McCabe	Teop Tinputz Council Area
<u>SOHANO</u>		
9 - 58/59	W.D. Allen	Carterets, Mortlocks, Tasmans
<u>BUKA PASSAGE</u>		
9 - 58/59	B.A. McCabe	Tsikort Council Centre, Raua and Baniu
10 - 58/59	C.W. Kimmorley	Part Kunua and Hahaon
11 - 58/59	C.G. Sanderson	Part of Teop Census Division
13 - 58/59	B.A. McCabe	Buka Island - Solus Area only
14 - 58/59 15 - 58/59	B.A. McCabe C.G. SANDERSON	Visit to Tsikort Council Centre NISSAN AND CARTERET ISLANDS

Copy

TERRITORY OF PAPUA AND NEW GUINEA

Appendix A

DEPARTMENT OF NATIVE AFFAIRS

## MEMORANDUM OF PATROL

Patrol No. NLG. 1/58/59 Sub-District BUKA PASSAGE District BOUGAINVILLE

Officer Conducting Patrol B.A. McCabe, Actg. A.D.O.

Census Division Patrolled TEOP-TINPUTZ COUNCIL Area (Parts of Teop, Taunita & Rauciaru Divisions)

Objects of Patrol 1. Conduct of initial elections of TEOP-TINPUTZ Council

2. General Native Administration.

3. An investigation of a main road route through the area was made when the Supervisor of Roads, Islands region, made a visit.

Date Patrol Commenced 16.6.58 Date Completed 10.7.58

Duration—days 23 days (2 days at SOHANO excluded)

### SUMMARY OF CORRESPONDENCE ARISING FROM PATROL

1. Native Local Govt. Report No. 1/58/59 - ELECTIONS (15/7/58) *filed on Council election file.*
2. PWR.18/14-1920 dated 1st July, 1958 - Report on Roads and Bridges, TEOP to BONIS, by A. E. Cooper, Works Supervisor for Roads and Bridges - Copy of report to Regional Engineer, P.W.D. attached.

*[Signature]*  
Patrolling Officer's Signature.

I certify that all necessary local administrative action has been or is being taken on matters arising out of this patrol and that the correspondence above indicated has been forwarded to the Headquarters, Department of Native Affairs, Port Moresby.

*[Signature]*  
(K.C. Atkinson) District Officer.



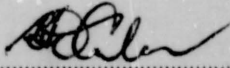
## DEPARTMENT OF NATIVE AFFAIRS

## MEMORANDIUM OF PATROL

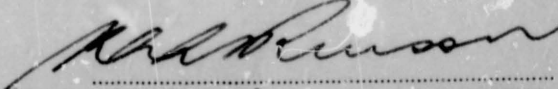
Patrol No. NLG. 2/58-59 Sub-District BUKA PASSAGE District Bougainville.  
Officer Conducting Patrol B.A. McCabe, Actg. A.D.O.  
Census Division Patrolled T EOP-TINPUTZ Council Area.  
Objects of Patrol 1. Inaugural meeting of new Council: investiture  
by District Commissioner of Councillors.  
2. Concurrently, Estimates session of Council.  
3. Tax collection by self and Acting Clerk, MIPA TAURO.  
Date Patrol Commenced 17th July, 1958 Date Completed 26th July, 1958  
Duration—days 10

## SUMMARY OF CORRESPONDENCE ARISING FROM PATROL

1. NLG.13/1 of 6.8.58 - Draft Estimates - Teop-Tinputz Council, 1958  
(Filed on Estimates file).

  
Patrolling Officer's Signature.

I certify that all necessary local administrative action has been or is being taken on matters arising out of this patrol and that the correspondence above indicated by a "tick" has been forwarded to the Headquarters, Department of Native Affairs, Port Moresby.

  
(K.C. Atkinson) District Officer.

TERRITORY OF PAPUA AND NEW GUINEA  
DEPARTMENT OF NATIVE AFFAIRS




MEMORANDUM OF PATROL

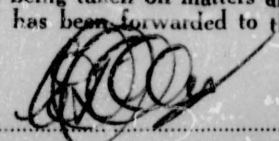
Patrol No. NLG. 3/58-58 Sub-District BUKA PASSAGE District BOUGAINVILLE  
Officer Conducting Patrol B.A. McCABE, A ctg. A.D.O.  
Census Division Patrolled TEOP. TINPUTZ COUNCIL AREA.  
Objects of Patrol (a) Attendance 2nd Council meeting to advise and instruct.  
(b) Tour of part of area for Local Govt. & general  
administration.  
Date Patrol Commenced 2.9.58 Date Completed 12.9.58  
Duration—days 11

SUMMARY OF CORRESPONDENCE ARISING FROM PATROL

34/5 dated 22.9.58 - Land query, TINPUTZ Bay (Council block)  
34/1/9(1) 23.9.58 - Complaint re "BUEN" land by Natives. ✓  
14/3/3(1) 24.9.58 - Native Local Government, SAILO area. ✓  
38/3(S/D) 24.9.58 - CLAIMS FOR WAR DAMAGE COMPENSATION. ✓

  
(B.A. McCabe) Controlling Officer's Signature.

I certify that all necessary local administrative action has been or is being taken on matters arising out of this patrol and that the correspondence above indicated by a "tick" has been forwarded to the Headquarters, Department of Native Affairs, Port Moresby.

  
District Officer.



PATROL OF TEOP-TINPUTZ COUNCIL AREA 4 NLG.3/58-59.

PATROL DIARY.

1958.

- Sept. 2 Left SOHANO 7.30 a.m. per M.V. 'Hazel'. Dropped APO at RAUA and continued to TEOP, arriving 2 pm. Disembarked, patrol arrangements made, and messengers dispatched.
- SEPT. 3 Discussions with President TASIVINA. Later inspected copra activities near village. After lunch visited Tearouki Mission re recruitment Council Clerk. TASIVINA reported some misunderstanding of their powers by some Councillors. Matter to be clarified at next Council meeting on Thursday.
4. Moved to SUANGU, again saw Mr. Lepping at Tearouki. En route saw a proposed site for Council centre. Council meeting opened at 11.15 am. Assisted TASIVINA in conduct of meeting, and offered advice and instruction to Council as necessary. Adjourned at 1.15 pm and resumed 2 pm until 3.15 pm. Moved to WAWUNGINUA Rest House.
5. At 7.40 am walked to PATEAVIAVI and discussed shift of village which is in progress. Reason is to move back on to their own land from the WAWUNGINUA land they are at present occupying. New site considered satisfactory, and their reason sensible. Cacao planting at new site progressing. Deferred payments and absentees' tax collected from villages in the vicinity. Discussed land tenure custom and its effects on cash-cropping.
6. Moved to TSIKORT via TOROKOKOPIA, TIASMO and HAKAU Ptn. District Court convened at HAKAU on complaint of manager against a labourer. Arrived TSIKORT 1.30 pm, having inspected lower reached of IRUNG River for crossing first. After lunch, inspected new Council site with local people, who arranged for the clearing of same to begin on Monday.
7. Sunday. Visited Fr. Rondeaux at C.M. Tinputz, and recruited a trainee for Council Clerk. Arranged his movement to VUNADIDIR by first vessel.
8. Remained at TSIKORT during morning while clearing commenced, and directed enlargement of Rest House. Cement peg seen in middle of Council site, which land is known as "MUGEKA" - see memo file 34/5 of 22.9.58. Complaint also received of non-payment for "BUEN" Plantation - see memo 34/1/9 of 23rd September, 1958. At 1.30 pm moved to NAMKERIO via POKAPA village and Reugen trade store, encountering Mrs. Forster of Raula Ptn at latter. Arrived NAMKERIO 5 pm.
9. Inspected land cleared for cacao near village, which awaits burning off and will then need visit of A.F.W. to line block. Visited Mission Area school five minutes from village. Nice clean place, teachers seem competent for the grades which are up to Standard 11. Gardens are maintained at school for pupils from more distant places. Visited TESIKO and heard minor complaints. Returned to NAMKERIO, where camped. Some disputes enquired into (debts), and two belated claims for W.D.C. (Death) reported.

(19)

PATROL DIARY (2)

Sept. 10 Walked down to coast at Raus Ptn. Visited Mrs. Forster there, collected some tax. Proceeded through WITCHEBOO and TENDU to CHUNPAT, inspecting road and leaving instructions with officials. Moved on to SIARA After lunch, calling at BANIU Ptn. en route. Arr. SIARA and camped 6 pm.

11. Walked back to UNUM roadhead and commenced survey of locality for through road to BANIU. Country found to be very hilly and would be extremely difficult and costly to construct M/T road in this section. Concluded that present rather long detour through TON hamlet into rear of Baniu Ptn is only practical route; this now needs to be reconstructed, & bridges to be renovated.

12th. Meeting of SIARA locality villages (TABUI to UNUM) to assess present feeling re native local government. Attendance only fair, and rather tardy. See memorandum ..... of 24th September, 1958.

Returned to SOHANO per hired jeep to BONIS Ptn, thence launch, arr. 3 pm.

END OF PATROL.

*St. Clare*

9/A.D.O.



RECEIVED  
22 OCT 1958

DEPARTMENT OF THE INTERIOR  
NATIVE AFFAIRS

BOULAINVILLE

## Appendix A

Objects of Patrol.....To assess the present attitude of this group towards the introduction of Native Local Government.

Duration—days..... Four (4)

14/7/2<sup>(2)</sup> of 26.9.58 : Native Local Government - North Buka Island. ✓

14/7/2(2) y 29.9.58 " " " Do to AGO(L.G.) ✓ 33/11/2

I certify that all necessary local administrative action has been or is being taken on matters arising out of this patrol and that the correspondence above indicated by a "tick" has been forwarded to the Headquarters, Department of Native Affairs, Port Moresby.

(W. D. Allen) District Officer.

30  
NLG. PATROL NO. 4/58-59

(32)

Patrol to North EUKA.

Patrol Diary.

1958.

Sept. 17 Boarded 'Nivani' 7 a.m. proceeded LEMANKOA, arr.  
1.30 pm. Camped.

18 Raining a.m. Spent period studying Lands Commissioner  
Mr. Read's report, especially section on land tenure.  
Went to LEMANMANU village pm, but as all people not  
present arranged meeting for tomorrow. Visited R.C.  
missionary.

19. Meetings of village people of LEMANKOA, LEMANMANU  
and LONTIS at respective villages during day.  
Plebiscites conducted. Convened informal C.N.A.  
during evening, and complaints dismissed.

20. Returned to SOHANO, calling Kessa en route, arr.  
home 3 pm.

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(31)

14/7/2 )2(

District Office  
SOHANO  
Bougainville District.  
September 29th.1958.

Assistant District Officer  
Local Government  
SOHANO  
Bougainville District.

Local Government - BUKA Island.

Your memorandum dated Sept.26th.refers.

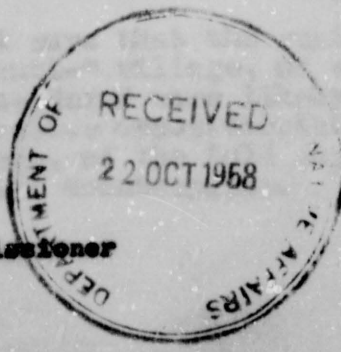
I have already set out my own views on BUKA Island generally in a memorandum dated Sept.12th., a copy of which I presume you have seen.

Briefly, as I have told you verbally, I believe that the Buka Island people have lost confidence in the Administration. We will achieve nothing until we win back that confidence. We must prove that Administration advice can produce tangible and concrete benefits and the best way to do this is to rehabilitate the Co-Operative Societies and ensure that they provide adequate transport, processing/marketing facilities, and a maximum cash return for produce. When we succeed in this Local Government should follow. In the meantime we wait.

The foregoing does not mean that we should not now form a Council on BUKA Island if we can find a workable and willing unit. Proceed therefore with your survey of the SOLUS area as a possible extension of the UBOPD unit. The Co-Operative Officer has been told to ensure that the SOLUS area is serviced by the Association tractor which is hoped to arrive shortly. When recommending any suggested Council area I would like you to pay particular attention to transport and communications, both existing and possible; if the Council is to provide services the people must be able to get to them without any undue difficulty.

I agree that one Officer should be well able to supervise two Councils.

I would like to see all articles before they are published in any newspaper. Incidentally, are you still sure that sending the observers to the TOLAI area was a wise move ?.



c.c. District Commissioner  
D.N.A.

District Officer.

Territory of Papua and New Guinea.

14/7/2(2)  
District Office,  
SOHANO, Bougainville.

26th September, 1958

The District Officer,  
SOHANO.

NATIVE LOCAL GOVERNMENT - NORTH-HUKA. ISLAND

1. SUKA This report deals with a short visit to the North above-mentioned locality between 17th and 20th of this month.

2. My last visit to the HUKA Division was in December, 1957 when the attitude of the people to local government, except on the West Coast and Islands, and questionably the North Coast, was so negative that it was considered hopeless to concentrate further work in the area. Since then attention has been on the TROP area.

3. However, the West Coast & Islands ('UBORO') group remain anxious to have a Council, consequently I went to the North HUKA people again to assess their present attitude and see if they would be favourable to joining with the 'UBORO' group in order to form an effective-size Council.

4. In the three villages of LONTIS, LEMANKOA and LEMANMANU, a plebiscite showed an overwhelming majority against Councils. Only in LEMANMANU was there any appreciable support - from the Methodist group. Results were as follows:

<u>Village</u>	<u>Yes</u>	<u>No</u>	<u>Undecided or No Opinion</u>
LEMANKOA	20	56	4
LEMANKOA	4	26	1
LONTIS	4	29	12
<u>Totals</u>	28	111	17

5. There was little discussion, as the people would not ask questions or explain their refusal. On my part, I again outlined what a Council was for and what it did. Also I emphasized, as I have done previously, that the notions expressed to C.P.O. Mr. Robson (Patrol No. 2-58/59 pp.6-8 - Council control of personal property etc.) were utterly wrong, and that personal freedom under the Council would be ensured by the supervision of the D.O. and his officers. I think the people are apt to assume that the Council will become a law unto itself and a despotic power.

6. However, I am inclined to believe that there is considerable prevarication and obstinacy on their part, in similar though not so virulent vein to that of the dissident groups in the TOLAI area. For instance, I have frequently emphasized that the tax rate is fixed by themselves, that taxation of women is voluntary, and that there is no taxation on property. Yet they persistently choose to disregard these assurances. Also they do not seem to want to understand the Council system, because it has been explained, even if not entirely satisfactorily, several times. Further, fourteen of their representatives were given a tour of observation of the TOLAI Councils in January-February, 1956, to assist this understanding.

7. I am not at all sure that the resistance is unanimous, even in the most "anti-" village, or even overwhelmingly popular. It is considered more likely that resistance has and is being fostered by active oppositionists, which may now have the support, by and large, of the 'old guard' as Mr. Foldi recently described their TOLAI counterparts.



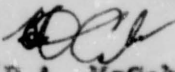
8. It is thought likely that most people are shying off Councils because of the strong wedge of opposition, and they do not want a conflict in the community. They are not willing to risk this for a, to them, intangible benefit.

9. I respectfully suggest that tours of BUKA Island/will be largely a waste of time until there is a sign of a change of mind; resistance is obviously set in most of the area. However, I think that at every convenient opportunity any and all Administration officers (of all Departments) should be prepared to push the Council system as an essential path of development towards responsibility by the community. for local govt.

10. Articles will be prepared for publication in local newspapers, e.g. the 'Catholic News', giving news and information.

At the recent 'Policy Workshop' on Native Local Government in Rabaul, it was recommended that educational material in respect of the Council system should be made available, especially through the schools. It is a pity that propaganda material has not yet been furnished by Headquarters, although this has twice been promised.

11. Finally, as regards the 'UBORO' group: might I suggest that the question of whether a Council should be formed here could be decided in the light of staff availability for supervision? At present the writer has only one Council to supervise, and if there continues to be an officer available for local government, it is felt he could well utilise his spare time setting up and supervising this small Council. There is the added ground that it would be a foothold in BUKA, and could be hoped to swing the situation in time, although its small size would militate against a striking demonstration of Council results, unless considerable administration assistance was given. If you concur, I propose to visit the SOLUS area for the same purpose as the visit to N. Buka, i.e. to seek to enlarge the pro-Council group; also the islands of TAIHOF and SAPOSA, south of the UBORO group, the first of which has asked for a revisit.

  
(B.A. McCabe)

A/Asst. District Officer (L.)

# MEMORANDUM OF PATROL

Patrol No. 1/ 7-58-59 Sub-District BUKA PASSAGE District BOUGAINVILLE  
Officer Conducting Patrol MR. C.W. JIMMORLEY A.D.O.  
Census Division Patrolled Part of BUKA Division - west coast and SOLUS  
Objects of Patrol To discuss HAMAHOU land with owners ( para.3  
NA 34-13-11 of 9/4/58 from D.N.A. to D.C. ) and investigate other land  
disputes, and to carry out general administration apart from census.  
Assessment of native situation.  
Date Patrol Commenced 30th. June 1958 Date Completed 16th. July 1958  
Duration—days

## SUMMARY OF CORRESPONDENCE ARISING FROM PATROL

Personal Tax - Refusal to Pay - BUKA	9/8/3(11)	14/4-123	Of 15th. July '58
Economic matters - SOLUS area	3/4/11	14/10-124	ditto
Village Officials	14/3/13(5)	14/5 -125	"
Native Situation - BUKA	1/2/14	14/8-126	21st. July '58
Village Officials	14/3/13(5)	14/5-128	"

Patrolling Officer's Signature.

I certify that all necessary local administrative action has been or is being taken on matters arising out of this patrol and that the correspondence above indicated by a "tick" has been forwarded to the Headquarters, Department of Native Affairs, Port Moresby.

District Officer.



TERRITORY OF PAPUA AND NEW GUINEA  
DEPARTMENT OF NATIVE AFFAIRS

Appendix A

MEMORANDUM OF PATROL

Patrol No. 7/57-58 Sub-District BUKA PASSAGE District Bougainville  
(Local Govt.)  
Officer Conducting Patrol B.A. McCabe, A/A.D.O.  
Census Division Patrolled TAUNITA, BARASTARA and TEOP (Proposed area of TEOP-TINPUTZ COUNCIL)  
Objects of Patrol a. Compile Council Tax Register/Electoral Roll.  
b. General instructions on Local Government.  
c. Selection of Council Centre.  
d. Stimulate cash-cropping.  
e. General Administration.  
Date Patrol Commenced 14.4.58 Date Completed 25.4.58  
Duration—days 12

SUMMARY OF CORRESPONDENCE ARISING FROM PATROL

14/3/3 - 13.5.58 Report on Local Government No. 7/57-58 ✓  
24/1/2 - 13.5.58 Query by Natives re Surveyed land adjoining ✓  
Tinputz Plantation.

B.A. McCabe A/A.D.O. (L.G.)  
Patrolling Officer's Signature.

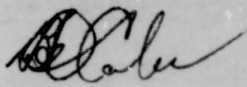
I certify that all necessary local administrative action has been or is being taken on matters arising out of this patrol and that the correspondence above indicated by a "tick" has been forwarded to the Headquarters, Department of Native Affairs, Port Moresby.

K.C. Atkinson  
(K.C. Atkinson)  
District Officer.

(57) 57

PATROL DIARY (2).

- Nov. 17 Worked with builder on Council House until 9 am, when "SAPOSA" called. Went to BANIU on her, arr. 10.45 am. Saw Manager Baniu Ptn, then visited Mr. McKinaly of CHUNPATS and arranged inspection of agric. lease extension applied for. Visited RAUA Ptn. per foot after lunch and conducted Coronal Inquiry. Returned to CHUNPATS 6.15 pm - raining.
18. During morning inspected lease extension to "MONEMBUMBUS" and discussed ownership and question of availability for sale. Re-surveyed T.A.L. after lunch, then moved to BANIU Ptn, where Courts for Native Affairs conducted. Remained Ptn for night. During day people of CHUNPATS and TENDU assembled at CHINPATS, and a poll was conducted on introduction of N.L.G. to their villages; large majority in favour, see Memo. 14/7/2(3) of 21.11.58.
19. From BANIU to UMUM per plantation vehicle, then walked to west side of UMUM gorges. Discussion with Luluai re reopening up vehicular road to BANIU Ptn. He stated that the local population is too scanty to repair the dozen bridges in this section, and asked for steel girders to be supplied. Advised little possibility of this, but perhaps heavy salvage truck chassis near Bonis could be used? Luluai instructed to do as much maintenance on road surface as possible, including opening up road to sunlight, and told that matter of bridges will be taken up later - see memo. 24/1/8 of 22.11.58
- Returned to SOHANO per hired jeep, arr. BONIS 11 am. Boat to SOHANO 1 pm.

  
(B.A. McCabe)  
A/A.D.O.