

NATIONAL ARCHIVES & PUBLIC RECORDS SERVICES
OF PAPUA NEW GUINEA

PATROL REPORTS

DISTRICT: EASTERN HIGHLANDS

STATION: HENGANOFI

VOLUME No: 11

ACCESSION No: 496.

1970- 1971

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Papua New Guinea Patrol Reports

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ORIGINAL

HQ



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number Henganofi Patrol No. 25 of 1970/71 1.E.3 of 1970/71

Subdistrict Henganofi

District Eastern Highlands

Type of Patrol Special Patrol - road construction

Patrol Conducted by B.F. HARTLEY, Assistant Patrol Officer

Area Patrolled	}	<u>Fayantina C.D. (Part)</u>
(Council and/or		<u>Henganofi L.G. Council</u>
Census Division/s.)		

Personnel Accompanying Patrol

APC KIA - Interpreter

KAGIMO - Council Foreman

HILTON OSAPAE - Council Clerk (2 days)

Duration of Patrol—from 7 / 6 to 18 / 6 / 71 and

No. of Days 14 " 21 " 6 " 22 " 6 " 71

Last D.D.A. Patrol to Area: Henganofi No. 21 of 1970/71

Date 14-21 May 1971 Duration 8 days

Objects of Patrol (Briefly) Road construction; political education, particularly electoral processes; advertise H.L.S.; conduct by-election

Total Population of Area Patrolled 1,192

Director of District Administration,
KONEDOBU.

Forwarded, please.

23/9/1971

J.A. Gumb
Subdivisional Officer

J.P. Searles
District Commissioner.

RG0/EN

P.O. Box 2396,
KONEDOBU

67-13-132

9th December, 1971.

The District Commissioner,
Eastern Highlands District,
SOROKA.

HENGANOFI PATROL NO. 25-70/71

Your reference 67-8-2 of 23rd September, 1971.

I acknowledge with thanks receipt of Situation Report by Mr
B.F. Hartley Assistant Patrol Officer to Part of Jayantina Census
Division.

T. W. Ellis
(T.W. ELLIS)
Secretary.

67-13-132
25

DISCOM
67-8-2



Division of District Administration

GOROKA - Eastern Highlands District.

23rd September, 1971

The Assistant District Commissioner,
Sub-District Office,
HENGANOFI

REPORT HENGANOFI PATROL NO. 25 OF 1970/71

Receipt is acknowledged with thanks of the above together with your most comprehensive comments which leave little to me to add.

Mr. Hartley's observation on the new flag are consistent with the attitude of leading local Goroka identities who state they have no objection to the new flag providing it is flown with the Commonwealth Blue Ensign.

An informative report on what was apparently a useful and practical patrol.

For your information please.

(J.P. SINCLAIR)
A/g District Commissioner.

MINUTE TO:

The Secretary,
Department of the Administrator,
KONEDOBU

Original and one copy of the report, patrol instructions, covering cover by the Assistant District Commissioner, also District Government Officer and original of Patrol map forwarded for your information please.

J. P. Sinclair
(J.P. SINCLAIR)
A/g District Commissioner.

c.c. Mr. B. F. Hartley,
Sub District Office,
HENGANOFI



TERRITORY OF PAPUA AND NEW GUINEA

24

Telegrams
Telephone
Our Reference...
If calling ask for
Mr.....

DISCOM
1042-4-10

In Reply
Please Quote

No.

Office of Local Government,
Department of the Administrator,
P.O. Box 246,
GOROKA,
Eastern Highlands District.

21st July, 1971

Assistant District Commissioner,
Sub District Office,
HENGANOPI.

PATROL REPORT HENGANOPI NO.25 OF 1970/71
(LOCAL GOVERNMENT NO.3 OF 1970/71)

Receipt is acknowledged of the original and three copies of the above Report together with copies of your comments.

- 2. You have adequately dealt with the matters raised in the Report and I have no additional comments to make.
- 3. Mr. Hartley's interest in the people and his efforts to provide a comprehensive report on his activities and indigenous attitudes is commended.
- 4. For your information.

(Signature)
(A.F. WADSWORTH)
District Local Government Officer.

MINUTE:

District Commissioner,
Division of District Administration,
Department of the Administrator,
GOROKA.

The original and two copies of the above Report together with copies of the Assistant District Commissioner's Comments and Camping Licenses Claims by Mr. Hartley and Interpreter APC are forwarded herewith for your action.

(Signature)
(A.F. WADSWORTH)
District Local Government Officer.

67-1-2

23
Division of District Administration
Sub District Office
HENGANOI, E.H.D.

July 14th 1971

Mr B.F. Hartley
Assistant Patrol Officer
Sub District Office
HENGANOI

Henganofi Patrol No. 25 of 1970/71
Part Savantia Census Division
Local Government Henganofi No. 3 of 1970/71

Receipt of your report of the above patrol, accompanied by a patrol map is acknowledged, with thanks. Claims for camping out allowance submitted Mr Apo Kia and yourself have been certified by myself and forwarded to the District Commissioner, Goroka, via the District Local Government Officer, for authorization of payment. Again, note carefully that it is the Assistant District Commissioner who must certify details of your field activities, in regard to camping out claims.

It is noted that you have not as yet acquitted the patrol advance drawn by yourself at the commencement of this patrol. Please do so, immediately you receive this memorandum. For your future guidance, the District Commissioner has instructed that acquittal vouchers will be raised within forty eight hours of completion of a patrol.

The Secretary has instructed that the spelling of village names will not vary from the official 'Village Directory'. Your report contains several errors relating to incorrect spelling of village names; although in the case of KURUB (your Diary for Sunday June 7th) this is possibly a typing error that you have failed to correct. The village shown as ANARABE on your patrol map, should be NAGENE.

In future, should any unforeseen circumstances arise, which preclude you from adhering to patrol instructions, you are to advise me as promptly as is possible.

Any education of the Henganofi people in matters politic, will necessarily be a slow continuing process. Taking the population as a whole, or simply village groups, we cannot hope to establish in a few months or even years, a great depth of comprehension. We can maintain general knowledge levels, which are, understandably, not high; however if we are to be effective to any large degree, we must guide our efforts towards identifying and developing the comprehension and interest of, opinion leaders.

Similarly, we must strive to develop desirable qualities in Council elected representatives, and it is to this end that I have instigated the course of instruction for Council representatives prior to the July general meeting of the Henganofi Council.

The outcome of the by-election, and subsequent events, can only be viewed with chagrin. There is nothing that can be done now to retrieve the situation.

Do not be disappointed by the response you received, as described at paragraph 18, and remember that the political education process, taking into account the level of development of the people concerned, will for some time yet appear dismally slow.

It is unwise to press these people regarding their apprehension of Self-Government, rather, we must approach the matter in such a way that we elucidate the benefits and responsibilities of Self-Government and promote a healthy interest in it. Your paragraph 19, refers.

Regarding your comments at paragraph 23, I doubt that the base premise of majority rule is foreign to these people, rather difficulty is experienced in the mechanics of majority rule, as we present it.

Mr Asanifa is in the habit of visiting his constituents, however I think that he is somewhat disappointed with the response he receives in certain areas of the Sub-District - particularly so in the lower Fayantina. It is possible that this area will support another candidate at the 1972 Elections.

Regarding your comments at paragraphs 27 and 28, Pyrethrum is not a popular crop, because it entails more work than coffee. Nevertheless, D.A.S.F. officers, operating from Henganofi, still purchase reasonable quantities in the Kuru area, every month.

The proposal for the development of potato production in this area has its roots in patrol activities dating back to early 1970, however it has never been intended to limit the development of the scheme to the Kuru-Ulele region. The Hama-Seragara groups, for example, are more involved. I do not wonder that your approach elicited such a definite and unfavourable response.

Definite evidence is required if we are to approach commercial organizations, as suggested in the letter attached to your report, and at paragraph 31. Remember also, that coffee prices vary according to the finished state of the crop, e.g. degree of wetness.

With reference to comments at paragraphs 38 and 39. Road maintenance is a statutory responsibility and neglect to meet this responsibility because a person desires to sell coffee, is not a valid excuse. Bear in mind also, that coffee buyers visit the area other than on Thursdays. Additionally, I regard the sale of coffee at a road side and road maintenance performed whilst awaiting a transaction, as compatible functions.

As you are aware, I have consistently advised the Council to hire the bulk of its labour in the area where tractors are working. I have always felt that this is basic commonsense, if one wishes to improve the Council's image.

I note from your comments in paragraph 51, that you were referring disputes to Councillors for hearing. Such disputes should have been handled by yourself, if necessary, with assistance from local people with a knowledge of social customs, etc. Councillors, I will reiterate, are not arbitrators or law enforcement agents, and the less they are used in such roles, the more chance we have of improving their effectiveness and thus that of the Council system.

I doubt that the matter reported at paragraphs 15 and 56 constitutes unrest, rather it is indicative of a long nurtured desire on the part of these people, to have a European develop a property in the area.

Please ensure that in your future reports Henganofi is spelt correctly. Twice on page five of this report it is spelt Henganofif.

I shall contact the Department of Public Health regarding future patrol programmes.

In all, a good effort.

A.A. Brodie
Assistant District Commissioner

c.c. D.L.G.O. Goroka

Minute

Attached please find the original and three copies of Mr Hartley's report, including a patrol map. Also attached are claims for camping out allowance submitted by Messrs. Apo Kia and Hartley. Please forward the latter to the District Commissioner for funding and ensure that they are returned to this office for payment.

A.A. Brodie
Assistant District Commissioner

Attached



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams
Telephone
Our Reference 67-1-2
If calling ask for
Mr.....

In Reply
Please Quote
No.

Department of the Administrator,
Sub District Office
HENGANOFI, E.H.D.

4th June, 1971.

Mr B.F. Hartley
Assistant Patrol Officer
Sub District Office
Henganofi.

Henganofi Patrol No.25 of 1970-71
Fayantina Census Division

Further to recent verbal instructions please be prepared to mount a patrol to the Fayantina Census Division, departing this station on Monday, June 7th, 1971. This patrol should entail your absence from this station for a period of fourteen days. Permission is hereby granted for your return to this Station on Friday June 18th, for personal reasons, however, you are to return to the field on the afternoon of Sunday, June 20th, 1971. Driver's overtime is now restricted and in this instance it will be necessary for you to remunerate the driver who assists you in your return to the Kuru-Ulele area.

As you are aware, the main purpose of this patrol is to continue giving assistance and encouragement to the people of the Ulele-Kuru area, in the development of their road. You are to ensure that drainage is adequate and that the pavement has a satisfactory crown.

Remarks made at paragraph three of patrol instructions, authorising patrol No.21, are still valid and you should bear them in mind.

Whilst in the area, you will do your utmost to further the Sub-District political education programme and in particular, emphasis is to be given to matters pertaining to Local Government, the House of Assembly and its Members, and the electoral process. Note carefully that this is an instruction and I expect that you will make every effort to comply with it. The Central Government places great and important stress on the political education programme.

Regarding discussion of the electoral process, please find attached a copy of the Chief Electoral Officer's CEO 1/70 dated September 30th, 1970. This circular should prove of use in assisting your discussions etc.

You should have in your possession, or be able to obtain, a copy of the recently issued Government pamphlet, '1971 Lo Bilong Graun'. You are to explain the contents of this pamphlet to all people that you have contact with. Such explanation and subsequent discussion, if any, could profitably be related to discussions on the functions of the House of Assembly.

Do not omit to publicise the Highland Labour Scheme and accept any people who may wish to volunteer, forwarding them to this Station as promptly as possible.

It is almost certain that you will be required to conduct a by-election in Ward 13 of the Henganofi Council area, which is

located in the Kuru area. You are of course, aware of this, viz. my 41-1-3 of June 1st, with copy to yourself.

The by-election is set for Tuesday, June 22nd, 1971, and nominations will close on Monday, June 21st, at 4 p.m. in the afternoon. You will act as Assistant Returning Officer during this by-election and will thus require a Poll Clerk to assist you. I suggest that the Council Clerk Mr Hilton Osapae should be utilised in this role. He has previous experience in the conduct of elections. Interpreter Apo Kia, who will accompany the patrol, may also assist, as required.

This by-election is to be conducted in keeping with the Local Government (Electoral Provisions) Regulation 1970, and a copy of this document is available at this office for your use during this election, as are Statutory Instruments Nos. 19 and 20 of 1971.

Prior to your departure, please ensure that yourself, and your Poll Clerk, sign undertakings relating to your positions as officials at the by-election. Also draw a ballot box, lock and keys from the Government store.

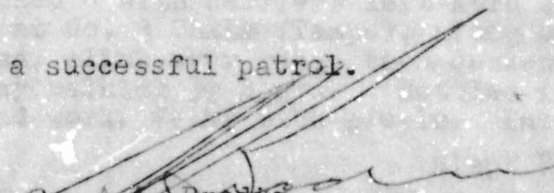
The necessary forms etc., may be picked up by yourself, from this office, when you return to this station on Friday June 18th.

No police constable will accompany this patrol, however, a constable will be accompanying patrol 24, and should you require the services of a policeman you may contact Mr Wainetti. Similarly, Mr Wainetti may require the services of Apo Kia in which case he will contact you.

On completion of this patrol you will be required to:

- (a) Submit a full patrol report in accordance with the Secretary's 67-1-0 of June 21st, 1968;
- (b) As an appendix to your patrol report submit a political education assessment as per D.H.Q. circular 67-1-1/51-2-1 of January 4th, 1971;
- (c) Submit an electoral report and returns, as set out in Division 21, other than (c), of the booklet "Directions for Elections."

I wish you a successful patrol.


A.A. Brodie
a/Assistant District Commissioner.

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HENGANOFI PATROL NO. 25 of 1970/71

DIARY

- Monday
June 7
Left HENGANOFI in Admin. car with G. Wainetti, T.P.O., Policeman, Interpreter, Council Foreman and domestic. Left T.P.O. and policeman at EHI. Settled into RH at KURUR. With Interpreter and Foreman, inspected new road. Political Education - informal talks with people on Committeemen, Councillors, Council, MIAs, House of Assembly, Elections, Majority Rule, new Ground Laws, new flag. Discussed road work with Foreman.
Slept Kuru.
- Tuesday
June 8
Supervised and assisted on new road. (Interpreter went to EHI to assist T.P.O.) With Committeemen from Unege and Anarabe, Councillor from Ulele, Foreman, Interpreter and others, discussed road work, committeemen and councillors, elections new flag and new ground laws.
Slept Kuru.
- Wednesday
June 9
Showed Co. Foreman route of road up to ridge above ANARABE - assisted with road work, discussed forthcoming by-election with Anarabe people. Discussed Council, Councillors, elections, new ground laws etc.
Slept Kuru.
- Thursday
June 10
Assisted with road work. Tried to find road work defaulters. Went to HOMU - with Councillor, checked and advised on road work. Checked Trade Stores. Arranged for injured woman to receive treatment at Four Square Mission Aid Post, Homu. Talk with R.D.A. re local people, their attitudes, their businesses etc.
Slept Kuru.
- Friday
June 11
Packed - with carriers left Kuru and walked to RH at No. 3 ULELE (Tampo), along old Kuru/Ulele road, climb over range then descent to Ulele, easy walking 3½ hours. Settled into RH. Inspected road work. Talks with people. Interpreter arrived.
Slept Ulele.
- Saturday
June 12
With 35 men from No.1, No.2 and No.3 Ulele, discussed new ground laws, self-government, Independence and National Unity. Went to No.5 Ulele, inspected house line. With men from No.4 and No.5 Ulele, discussed Majority Rule, Self-Government, Independence and National Unity.
Slept Ulele.
- Sunday
June 13
Dressed woman's badly cut foot. Inspected No.2 Ulele house line. Talked with Councillor and Committeemen about their work and responsibilities. With 56 men from Ulele, discussed new ground laws, Self-Government, Independence, new flag and National Unity.
Slept Ulele.

Monday
June 14
Queen's Birthday

17
Advised and supervised work on road. Dressed 2 cut feet. Talk with Courcillor re road and other work. Heard report from Interpreter re women's questions about Self-Government, Independence and new flag.

Slept Ulele.

Tuesday
June 15

Packed. Interpreter went to check road work. With carriers I walked back to RH at KURU via old Kuru/Ulele Road, 4 hours. Settled into K. Co. Foreman arrived, with spades and axes. Heard report from R.D.A. re proposed potato plantings. With Co. Foreman, inspected road, advised, heard worries re burial grounds. Received reports re road work on Friday and Monday from Kuru to Anarabe. Discussed by-election.

Slept Kuru/

Wednesday
June 16

Went to HOMU. Unable to check store licences because stores were all closed. Unable to see Missionary because he was in Goroka. Saw Aid Post Orderly - still getting little assistance with his new house. Medical team arrived to give anti-Whooping Cough injections. Insufficient room at RH so advised them of two other RHs they could use. Inspected road work, advised and assisted. Talk with one prospective candidate for by-election about his work and responsibilities if he is elected.

Slept Kuru.

Thursday
June 17

Inspected new road from Kuru to ridge above Anarabe - at same time talked with people about Medical Team (see Diary June 16), Council, Councillors, Committeemen, by-election, electoral processes, Self-Govt. Independence, flag, House of Assembly, National Unity, Majority Rule. Back at RH discussed aspects of Political Education with more people.

Slept Kuru.

Friday
June 18

Packed. Discussed electoral processes and responsibilities of Councillors and Committeemen. By Administration car returned to Henganofi - picked up G. Wainetti, T.P.O. and Doctor at EHI.

Monday
June 21

By Council car, with Co. Clerk, Co. Foreman and Interpreter returned to KURU. Settled into RH - accepted nominations for by-election, drew names for ballot papers, wrote out papers with Co. Clerk.

Slept Kuru.

Tuesday
June 22

Reminded people of electoral processes. Held by-election, counted votes, announced new Councillor. Packed. By Council car returned to Henganofi.

End of Patrol

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HENGANOFI PATROL NO. 25 of 1970/71

FAYANTINA CENSUS DIVISION (Part)

SITUATION REPORT

Introduction

1. This report is submitted in accordance with the Secretary's 67-1-0 of June 21st 1968, paragraph 7.
2. The principal reason for this patrol was to continue supervision of the construction of a new road between KURU and ULELE. Secondary reasons were Political Education and the Highland Labour Scheme.
3. At the end of two weeks on the work outlined in 2 above, as Assistant Returning Officer I had to conduct a by-election for Ward 13 (Kuru), brought about by the automatic dismissal of the previous Councillor for failure to attend 3 consecutive Council Meetings without reasonable excuse.
4. I did not return to Kuru on Sunday June 20 for the following reasons. I was unable to find two-up-to-date Census/Tax books needed for the by-election; The Council Tax Collector who has been compiling the books was absent from the Station until Monday morning; there was no need for the Poll Clerk to arrive until 4 p.m. June 21st; the Council was asked by the A.D.C. to transport Councillors from the Fayantina Census Division to Henganofi on June 21st, therefore it was arranged by the Council that the car taking the patrol to Kuru would complete the work for the A.D.C. on its return journey to Henganofi, thereby saving an extra double journey.
5. The A.D.C. intended to send a car for the patrol on Wednesday June 23, but the Council very kindly sent a Council car to collect the patrol on Tuesday June 22nd.

POLITICAL

Local Government

6. In the 2 Wards covered by this report (No.13 Kuru, and No. 9 Ulele), although the Council has been in operation for 9 years, the people appear to possess only a vague understanding of the Council and its aims. "Appear" is stressed because very little response was received from the people, making it rather difficult to accurately assess their attitude towards, and appreciation of, the Council.
7. One reason for their lack of understanding would be insufficient communication between the Councillors and the people. The Councillor at Ulele has not made a habit of advising his people of what takes place at Council Meetings or of discovering their problems and, where necessary, airing these problems at Council Meetings - at the three meetings I have attended this Councillor has made no

5
2.

contribution to events at all. The Councillor for Kuru has evinced so little interest in his work that he has had to be moved from office for failure to attend Council Meetings.

7. Part of the blame for the lack of communication also rests with the people too, particularly the Committeemen. This patrol was presented with several minor problems which in some cases had not been discussed with either Committeemen or the Councillor and in other cases had been presented to their Committeeman but he had not appraised the Councillor of the situation. This reference is to unresolved problems which, when the patrol encouraged discussion between the parties concerned, the Committeemen and the Councillor, were then resolved.

8. There is an obvious need for further education of the people in this area regarding Local Government - this aspect of political education was emphasised by the patrol but, unless there is a quick follow up, the majority of the people will probably forget what they learnt on this occasion, as they appear to have done previously.

9. Something else which would help to improve their appreciation of the Council would of course be increased tangible evidence of Council assistance in the area. This has been lacking up to now, mainly because of distance from Henganofi, but is being improved at present by the construction of the new road from Kuru to Ulele. (See Appendix A).

Local Government Councillors

10. The Councillor at Ulele does not appear to be forceful enough to perform his duties adequately but this could be improved by more co-operation from his constituents.

11. The situation at Kuru is still unresolved because the newly elected Councillor has now decided to resign and a further by-election will have to be conducted.

12. This man has been working in the Gimi Census Division of the Okapa Sub-District for the past 12 years as a Lutheran Pastor and only happened to be in the area just prior to the by-election because he was visiting his family. His friends and relations insisted that he stand in the by-election but he was unwilling to relinquish his position as a Pastor. He was advised by the patrol that the decision was his but that, if he did decide to stand, he would naturally be expected to live in the Ward and, of course, to attend Council Meetings at Henganofi. The following day he advised the patrol that, because of pressure from his people, he had agreed to accept nomination for the vacancy. I then advised him to contact the nearest Lutheran Mission, his own being too far away, to obtain their approval. Three days later, on the day laid down for acceptance of nominations, he advised the patrol that, although the Mission would prefer him not to stand, they would not prevent him. Accordingly he stood and was elected. On Monday June 28th, this new Councillor came to see me at Henganofi, accompanied by his Missionary Mr A.L. Schulz, who told me that in fact the Lutheran Minister at Tarabo (Okapa) had said that he did not want this man to stand for the by-election. As a result the newly elected Councillor has now decided to resign.

13. As Assistant Returning Officer, I was reluctant to accept the nomination because of the prospective candidate's unwillingness, his lengthy absence from the Ward and because of possible objections from the Lutheran Mission. Unfortunately, the people chose to ignore my comments, with the above result.

14. I was under the impression that this candidate was elected because he would be easy-going, as was the case with the previous Councillor. When they had a strong Councillor before, he only lasted one term and was then replaced.

15. However, Mr A.L. Schulz was advised by the people that this man was elected so that he would lose his position as a Lutheran Pastor, as revenge against the Lutheran Church because the people hold them responsible for instigating the removal of a certain European from Kuru. This European had told the people that, if they provided him with a house and satisfied his other personal needs, he in return would ensure that they prospered, largely to the tune of numerous pigs and cattle.

16. For two days before the July Council Meeting, a course of instruction is to be held for Councillors at Henganofi, aimed at increasing the interest, comprehension, ability and effectiveness of the Henganofi Council's elected representatives.

Political Education (see also Appendix B)

17. As instructed by 67-1-1, 52-2-1 DISCOM of June 2nd 1971, emphasis was given to the explanation of Internal Self-Government, Independence and National Unity, stressing the visible signs of National Unity and making use of Press Release A No.907.

18. Discussions were mostly held informally with groups ranging in size from 3 to about 25. One formal discussion was held at Ulele with 35 men and the response was notable for its absence. I explained the problem of trying to assist them in any way if they failed to express their feelings, and this was explained to them again the following morning by the Interpreter. As a result, that afternoon, 56 men arrived at the Rest House to apologise for their silence the previous day and to say that they had now had time to consider what I had told them and were willing to discuss things. Even so it was still a rather one-sided conversation, with only 5 men prepared to say anything.

19. Internal Self-Government and Independence were considered to be something for the distant future. The patrol was advised "We are not ready for Self-Government, we must learn more and progress more first. You should not listen to the coastal people and the Papuans. You should take notice of what we say - we are not ready yet."

On two separate occasions when the people were pressed to explain why they objected to Internal Self-Government the answer was, because they understood that when this happens they will have to burn everything connected with their ancestors. The people were unable or unwilling to explain how they acquired this information.

20. National Unity is something the people said they had never heard of and they expressed no opinions on the subject. Considering that there is still considerable strife at times between separate house lines or hamlets of the same village, it is hardly surprising that the suggestion of co-operation between all peoples of the whole Territory produces no response.

21. Some people expressed dislike for the proposed new flag, not because they actually dislike the flag itself but because they do not want to lose the Australian flag. The patrol was told "We have been happy under the Australian flag, it has bossed us well, we want to keep it." Several people suggested that both flags should be used together - "We will accept the new flag if we can use the Australian one too." Another reason given for not wanting to lose the Australian flag was because many people still think that, when this happens, all the expatriates will leave the Territory at the same time and the result will be a return to fighting and "the old bad ways."

22. Although the patrol did its utmost to allay the fears expressed in 19 and 21 above, no further comments were forthcoming, giving the impression that the people didn't really believe the reassurances that had been given.

23. There is still a tendency in the area covered by the patrol, to react to new situations in traditional ways. As an example, the idea of majority rule is still foreign to them and preference was expressed by many for a return to the Luluai, Tultul system, or for the Councillor to make all the decisions without consultation with others.

24. Because of the impending by-election emphasis was also given to the Electoral Processes, but again the response was almost negligible and at the by-election every voter required assistance (refer Appendix C).

25. The House of Assembly means little or nothing to these people because their knowledge of it is almost non-existent. The contents of the pamphlet "1971 Lo Bilong Graun" were read and explained and this was related to discussions on the functions of the House of Assembly but the only response was "That's OK, if that is what the Government wants". When pressed for their own opinions they either expressed none or said they didn't understand.

26. The local MHA, Mr Bono Azanifa was criticized for not visiting the area. At the June Council Meeting in Henganofi, Mr Azanifa (who is also a Councillor) criticised the people of the Sub District for not coming to see him or asking him to visit them - my view is that the MHA should make a habit of visiting his constituents, without having to be asked. Both Mr Azanifa and the Open Member, Mr Denis Buchanan attend Council Meetings and talk about the work of the House of Assembly, but this information is not reaching the area covered by this patrol.

ECONOMIC

General Rural Development

27. Coffee is the only cash crop in the area and it is

not the best quality because of the altitude. Passion Fruit was previously encouraged by the Administration but it proved to be uneconomical. Pyrethrum has been introduced but there is a general lack of interest in the crop and it is not being tended. I was unable to ascertain the reasons for this and the New Guinean Rural Development Assistant who has lived at Kuru for some time is also unable to explain the people's attitude to this crop.

28. As the result of a proposal from Mr J. Howard, A.F.O., the A.D.C. through the Rural Development Officer in Henganof and the R.D.A. at Kuru, has suggested that 10 people in the area produce a cash crop of potatoes. This was put to the people while this patrol was in the area and only two men were prepared to proceed with the plan. The reason given for this poor response was "We want to finish the new road first. You are doing your best to make us work on the road and we don't intend to change to other work until it is finished. We will then grow potatoes."

29. Many drivers of Coffee Buyers' vehicles are undercutting the prices which their employers have fixed, unless someone of intelligence and awareness is present, such as the R.D.A. The patrol advised everyone to check the prices quoted in the driver's books and to boycott drivers who try to cheat the people. Some people have started to do this but others are still being tricked.

30. Other drivers are cheating Trade Store owners by selling goods at a price higher than that fixed by their employers. As a result many trade store owners are finding difficulty in making any profit.

31. I feel that companies in Kainantu and Goroka should be advised of these malpractices and take the necessary action to stop them. A letter requesting this action is attached.

Activities of Development Departments

32. The Department of Agriculture, Stock and Fisheries is the only active development department in the area.

33. Rural Development Assistant, FOKIA KAPEKONO, lives at Kuru in a Council-built and maintained house. He is unhappy there and is eagerly awaiting a transfer to Henganofi. This is because he receives no co-operation from the people, they are not tending their coffee and pyrethrum, they will not help him with the small cattle project at Kuru and they have allowed the market, which the R.D.A. started, to collapse (see para. 36 below). Mr Kapekono is unable to explain their disinterest, neither is this patrol. It is interesting to note the reversal of the situation in 12-14 months - see report of Henganof Patrol No.16 of 1969/70.

Marketing

34. Kuru is well served by the Fayantina road which, with connecting roads, provides access to the area for

vehicles from Goroka, Henganofi, Lufa and Okapa. The road is in need of repair and at present there are four Council tractors and trailers plus a labour line doing this work, with an additional Council tractor and trailer assisting a FWD bridge carpenter to repair and replace bridges.

35. Ulele is only served by one road starting from Kuru and finishing at Ulele, and this road can only be used by vehicles after a dry spell. As it is still raining every afternoon in this area, vehicles have not yet got through to Ulele with the result that the people cannot sell their coffee. This patrol advised the people to repair the old road as quickly as possible to overcome this problem.

36. The market for the sale of local produce, started by the R.D.A. (see para. 33 above) is no longer operative and the site and native material stands are in disrepair. The previous patrol was advised that this was due to a shortage of produce. This patrol ascertained that this is true to a limited extent but that there are also two other factors. The local ladies from the S.D.A. Mission at Hamu were accused of trying to rob the local people, by selling produce from gardens at the Mission and clothes made at the Mission, although I have been assured by the Mission that in fact these items were all being sold at prices cheaper than elsewhere - the patrol realised that this could be the basis for the accusation, undercutting other local people's prices, but could find no-one who was prepared to comment on this. The other factor is that the people of Hamu were afraid that any food they purchase from the market could be 'poisoned' by the Kuru people.

Roads (see Appendix A on new road)

37. The Fayantina road is difficult for the Council to maintain mainly because of its length (approximately 25 miles), several fairly steep gradients, landslides, continual heavy rain and inadequate supplies of surfacing material in its vicinity. Despite these problems the road is still accessible at all times for 4x4 wheel drive vehicles, and the Council is currently concentrating its workforce on the further improvement of the road.

38. Another contributing factor to the problem of maintaining this road is that the majority of the people serviced by it are doing little to assist by way of cleaning the sides of the road. It is unfortunate that Coffee buyers' trucks choose to visit the area on the day marked for work on the road, thereby giving many of the people a reasonable excuse for not working.

39. One complaint from the people is that, when the Council tractors are in their area, a labour line from another area accompanies the tractors. To offset this complaint the Council intends to reduce its labour line to a few experienced men and then pay men from the area in which the tractors are working, to supplement the labour line.

40. For the 1971/72 Financial Year, the Council has just purchased a Napier Dozer Blade which has been front-mounted on one of the tractors, and will shortly purchase an extra tractor, to speed-up and improve work on the roads. In addition the Council has arranged for a team from

Boroko Motors, Lae to spend two days with the Council - checking and repairing, and giving instruction in repairs, maintenance and handling of, all the Council's vehicles.

Non-Indigenous Development

41. Apart from ownership of native-managed trade stores, there are no developments of this type in the area.

SOCIAL

Education

42. People of the area send their children to either the Seventh Day Adventist Mission School at Hamu, which is the closest, or the Administration Primary 'I' School at Fore, or to the Lutheran Mission School at Tarabo in the Okapa Sub District. As both the latter are situated some distance from the area, students have to board at the schools for four nights each week.

43. The Summer Institute of Linguistics runs a small school at Ulele for studying the local language.

44. Although the schools named in 42 above take as many children as possible and effect a fair coverage of the area, there is still a need for another school, as there are still many children, unable to attend school due to insufficient places being available.

Health

45. The only Aid Post serving the area is provided by the Seventh Day Adventist Mission at Hamu. Normally this Aid Post provides an adequate service but, at present, only very serious cases are being treated. This is because the Aid Post Craerly's house is in urgent need of replacement and the people are refusing to help in the construction of a new house. Unless people with minor ailments are prepared to bring wood for the new house then they have been refused treatment. Now the Mission has constructed framework for the new house and is again asking for the people to help, by providing material for the floor, walls and roof.

46. The patrol was firstly told that the reason for the lack of assistance from the people is because they are lazy. This appears to be true to a limited extent and on further investigation it was ascertained that the people are under the false impression that, if they allow the Mission Aid Post to fail, they will then be provided with an Administration Aid Post for which they will have to provide no assistance at all. In other words they appear to be adopting the "Social Welfare Attitude" - they want everything for nothing. There appears to be no animosity between the people and the Mission.

47. The patrol had one case of an elderly lady with a split skull, the result of an attack made on her by her daughter's mother-in-law! As the patrol was only equipped to provide basic First Aid, help was sought from the Mission and they promptly came to the Rest House, transported the lady to their Aid Post and provided the necessary treatment. The patrol treated several cases of ...

from work on the new road.

48. At midday one day a Medical team arrived unannounced at Kuru to give anti-Whooping Cough injections on the following day. They were expecting to stay at the Kuru Rest House but, as there was insufficient room, they were advised of two other Rest Houses nearby. The team later decided to stay at the Rural Development Assistant's house.

49. The patrol went out to advise the people about the Medical team but could only contact some of the people because torrential rain made walking tracks impassable. The following morning the patrol again publicised the presence of the Medical Team but it was not possible to contact some of the people until late morning and the people refused to take their children for the injections. This was understandable because they were two hours walking time from the Medical team and more rain was imminent. In addition the Medical team were unaware that there were people over the mountain range at Ulele, over three hours walking time away. As a result the area will have to be revisited in order to obtain a reasonable coverage of injections.

50. It is a pity that the programme of this Medical Team was inadequately prepared and that they failed to give prior notice of their visit to the area. A letter, requesting action to prevent a similar course of action in future, is attached.

Law and Order

51. Several minor disputes were brought to the attention of the patrol. They were referred to the Councillor (at Ulele), the Committeemen and other leaders for arbitration and later reported to the patrol as having been amicably settled.

52. At the end of the patrol, the committeeman for No.1 Ulele reported that some people from Gintinu had tried to make an elderly man and his wife leave Ulele and go to live at Gintinu, against the couple's wishes. The only reason given was because the wife came from Gintinu originally. Two days after my return to Henganofi, I asked the Councillors from Ulele and Gintinu about this and they both professed ignorance of the event, but said they would investigate and report to the Council if they are unable to achieve a satisfactory solution. Nothing further has been heard from either Councillor.

53. Apart from the above quoted incidents the area was peaceable.

Missions

54. The Seventh Day Adventist Mission at Hamu is the closest Mission Station to the area, although there are an S.D.A. Missionary (indigenous) at Unege, two Lutheran Missionaries at Ulele and one field worker from S.I.L. at Ulele, also all indigenous. Also working in the area are Four Square Gospel Missionaries (expatriates) from their Missions at Fore and Imaka.

55. The people appear to be quite happy with the presence of all these Missionaries in their area, but are most appreciative of the S.D.A. Mission. This is because "they (the S.D.A. Mission) provide an Aid Post and a School, while the others only wish to push the Bible." The people also appreciate the fact that the two Lutheran Missionaries at Ulele and the S.D.A. Missionary at Unege are all working with them on the new road.

Cults and Unrest

56. The only signs of a cult in the area were with regard to the European who had resided for a short time at Kuru (see para. 15 above). Otherwise there were no obvious signs of unrest.

Highland Labour Scheme

57. There were no volunteers for the Highland Labour Scheme.

B. F. Hartley

B.F. HARTLEY
Assistant Patrol Officer
(Administrative Adviser to Henganofi Local Govt. Council)

Appendix A

NEW KURU/ULELE ROAD UNDER CONSTRUCTION

1. On this patrol, as it was twice as long as the previous patrol, the patrol was able to divide its time between KURU and ULELE. Four nights were spent at Kuru, four nights at Ulele and the last four nights back at Kuru.
2. It was very pleasing and of considerable assistance, to be accompanied on this patrol by the Council Roads Foreman. The Council's Finance/Executive Committee decided to send the Foreman to help with the road construction because of his experience of such work - this was done without any request, promoting or encouragement from myself.
3. The people responded much more to advice from the Council Foreman than they did to advice from myself or the Interpreter. This appeared to be because the people appreciated that the Foreman was the only member of the Patrol able to speak with authority backed by considerable experience.
4. Although some complaints were brought to the patrol about loss of gardens, burial grounds etc., the people accepted that there would be no compensation.
5. It was encouraging to note that some sections which, during the previous patrol, appeared to present insurmountable construction problems, had been completed satisfactorily.
6. Towards the end of the patrol, several groups of people who had been working on separate sections of the road agreed to work together from the Kuru end of the road, improving the camber and drainage to a standard which would enable the Council to start surfacing the road.
7. On either side of the ridge between Anarabe and Ulele, work has been slowed considerably by the necessity of having to remove many large trees. On one occasion it took five hours non-stop work by a team of 12 men using axes, picks, crowbars and spades, to remove one tree. Apart from these sections of the road, the work is progressing at a reasonably fast rate.
8. The patrol advised the Councillor and Committeemen at Ulele to take some people off working on the new road so that they can open the old road to vehicles and thus be able to sell their coffee. Doing this will also enable the Council to send some tractors in to Ulele via the old road to work on that end of the new road.
9. The work force on the road for the duration of the patrol averaged 254 per day. During the previous patrol the average was 192 and, during the intervening two weeks, 191.
10. Reports received since the end of this patrol indicate that the average turnout has decreased - it would appear therefore, that further patrols will be necessary to ensure that a reasonable rate of progress is maintained.

B. F. Hartley
B.F. HARTLEY, A.P.O.
Administrative Adviser to
Henganofi Local Govt. Council

Henganofi Patrol No. 25 of 1970/71

Appendix B

POLITICAL EDUCATION

Section 1 Topic and Assessment Codes

The number allocated to each Political Education Topic is as follows:

1. Majority Rule
2. Rule of Law
3. Electoral Process
4. Local Government
5. Taxes
6. House of Assembly and Ministerial Members
7. Administration
8. Courts and Law
9. Interest Groups and Political Parties
10. Self Government
11. Independence

The letter 'A' signifies a reasonable grasp of the topic. 'B' some knowledge but more coverage required, and 'C' no knowledge nor comprehension.

Section 2 FAYANTINA CENSUS DIVISION (PART)

Villages	Topic Code										
	1	2	3	4	5	6	7	8	9	10	11
ANARABE	B		B	A		C				B	B
BAFENA	B		B	A		C				B	B
KUGETO	E		B	A		C				B	B
KURU	B		B	A		C				B	B
ULELE	B		B	A		C				B	B
UNEGE	B		B	A		C				B	B

Section 3 SUMMARY OF TOPICS

Majority Rule: This was understood to a certain extent but not accepted as it is foreign to them.

Electoral Processes: Understood to a limited extent only. At the subsequent by-election all voters needed assistance.

Local Government: The people have a reasonable grasp of this topic but it still needs more coverage.

House of Assembly: This means little or nothing to the people because their knowledge of it is almost non-existent.

Self Government and Independence: The people seem to appreciate that there is a difference between the two, although they still don't fully understand the differences. They do not want either to occur for sometime yet because they feel they are not yet ready.

HENGANOFI LOCAL GOVERNMENT COUNCIL

c/o Sub District Office

HENGANOFI, E.H.D.

23rd June 1971

The Returning Officer
Henganofi Sub District
HENGANOFI

Henganofi Local Government Council

By-Election Faiyantina Census Division - 22/6/71

Ward No. 13

This report is submitted in accordance with Division 21, Section 37 of the "Directions for the Conduct of Elections for Local Government Councils."

a) Statistical Returns - attached.

b) (i) Type and Duration of pre-election campaign

Notice of the by-election was given at the General Meeting of the Council held on the 27th of May 1971. I also publicised it extensively by talks in the Ward during the periods May 14-21 and June 7-22, while on patrol there.

(ii) Manner of Election

Only one polling booth, at the Kuru R. H., the normal location of the booth for this Ward. Nominations were accepted on Monday June 21st, closing at 4 p.m. with 4 nominations. Voting took place on Tuesday June 22nd, lasting from 10 a.m. until 4 p.m. All the electors required assistance in recording their votes. All 4 candidates nominated a scrutineer each to watch the counting of the votes by myself and the Poll Clerk, Mr Hilton Osapae, (a Council Clerk).

(iii) Feminine Interest in Elections

No women were nominated for this election and, out of a total of 271 female electors, 138 voted - all of them left before the result was announced.

(iv) Incidents

No incidents occurred during the election.

(v) Absenteeism

49% of the electors were absent, but of these just over half were unavoidably absent being mostly men working in other areas.

(vi) Analysis of Statistics

51% of the electors voted, being 2% higher than at the last General Election in 1970, and this 2% being male voters ~~the~~ exactly the same number of females voted on both occasions.

(vii) Summary

Interest was high, compared with previous elections, possibly partly due to the extensive publicity. The 2 candidates receiving the smallest number of votes are both strong characters, one being a previous Councillor, while the other 2 appear to be somewhat weaker and both have only just returned to the area after absences of several years. The successful candidate was co-erced into standing by his village at first against his own wishes.

(viii) Biographical details - attached.

B. F. Hartley

B.F. HARTLEY
ASSISTANT RETURNING OFFICER

c/- Sub District Office
Henganofi, E.H.D.

July 2nd 1971

Assistant District Commissioner
Sub District Office
HENGANOFI, E.H.D.

Dear Sir,

Medical Team Visits

Further to my patrol report, Henganofi No.25 of 1970/71,
paragraph 50.

I request that action be taken to ensure that, whenever possible, visits by Medical Teams are properly programmed so that they are aware of how many villages are situated in the area they are visiting, where those villages are situated and that prior notice is given to the people of the area.

Yours faithfully,

B. F. Hartley

B.F. Hartley, A.P.O.
Administrative Adviser to the
Henganofi Local Govt. Council

HENGANOFI PATROL No. 25 of 1970/71 - B.F. HARTLEY, A.P.O.

c/- Sub District Office
Henganofi, E.H.D.

July 2nd 1971

Assistant District Commissioner
Sub District Office
HENGANOFI

Dear Sir,

Company Drivers' Malpractices

Further to my patrol report, Henganofi No. 25 of 1970/71,
paragraph 31.

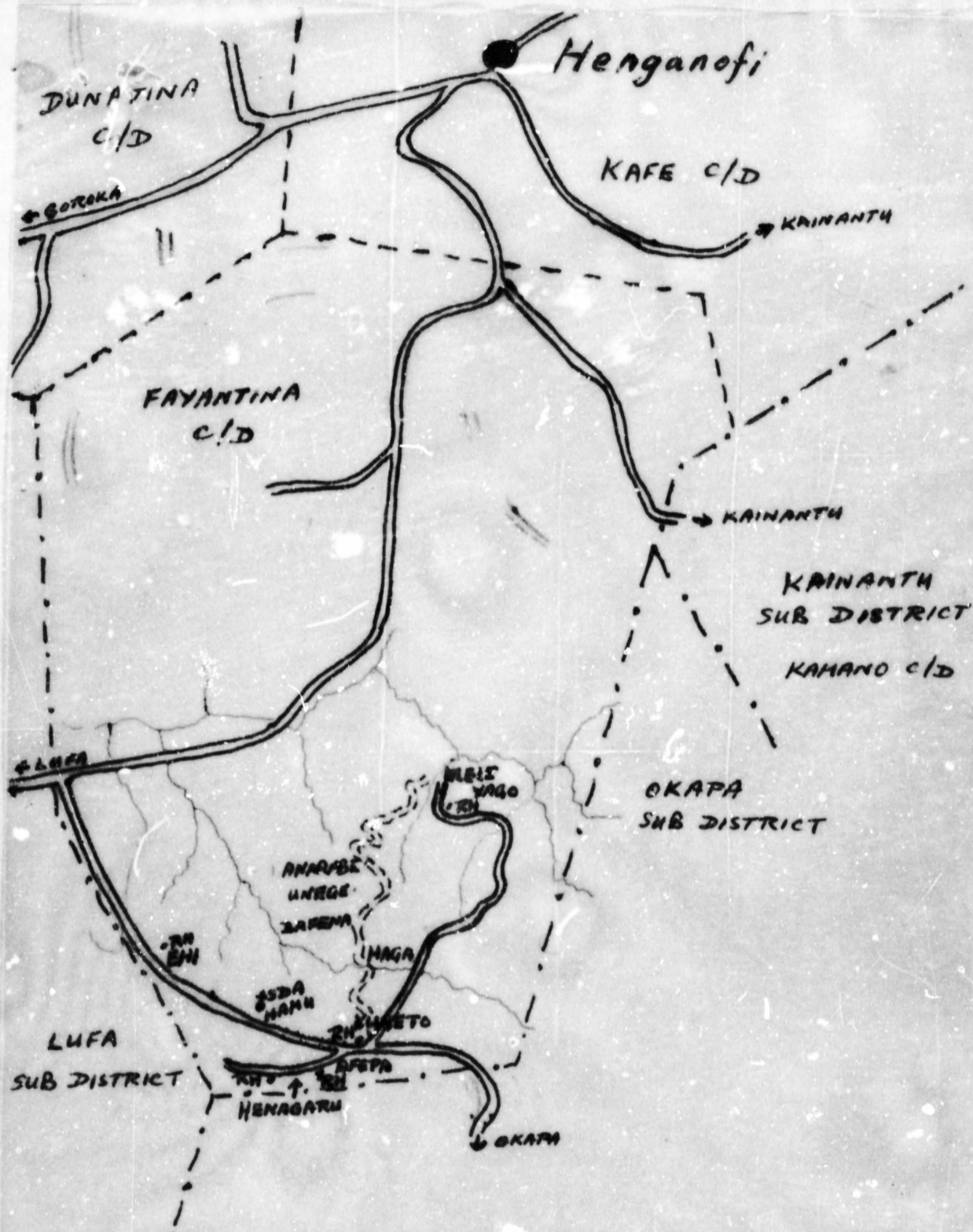
I request that, if at all possible, Companies sending
vehicles to the Kuru area of the Henganofi Sub District
are advised that some of their drivers are undercutting
their Company's price for coffee and increasing the
Company's price for goods sold to Trade Stores, and that
Companies take all necessary steps to stop these malpractices.

Yours faithfully,

B. F. Hartley

B.F. Hartley, A.P.O.
Administrative Adviser to the
Henganofi Local Govt. Council

HENGANOFI PATROL No. 25 of 1970/71 - B.F. HARTLEY, A.P.O.



- | | |
|--|-------------------------|
| | SUB DISTRICT |
| | CENSUS DIVISION |
| | ROADS |
| | RIVERS |
| | ROAD UNDER CONSTRUCTION |

HENGANOFI PATROL No. 25 of 1970/71 - B.F. HARTLEY, A.P.O.