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OF PAPUA NEW GUINEA

# **PATROL REPORTS**

DISTRICT: CENTRAL

STATION: Kupiano

VOLUME No: 2

ACCESSION No: 496.

1966 - 1967

Filmed by for the National Archives of Papua New Guinea,  
PORT MORISBY - 1989.

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# Papua New Guinea Patrol Reports

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67/68

PATROL REPORTS CENTRAL DISTRICT 1966-67

KUPIANO

<u>Patrol No.</u>	<u>Officer Conducting Patrol</u>	<u>Area Patrolled</u>
1-66-67	Peter J. Wohlers	Aroma Coast
2-66-67	D.S. Leslie	Cape Rodney area; Cloudy Bay Council area
3-66-67	M.B. Charlesworth	Marshall Lagoon Census D
4-66-67	P.I. Rofe	Cloudy Bay Census Div.

M'GARIDA

1-66-67	P.I. Rofe	East Amazon Bay Census Div.
3-66-67	K. Memafu	Mailu Census Div.





TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of.....CENTRAL..... Report No. 1 of 1966/67.....

Patrol Conducted by.....Peter J. Wohlers P.O.....

Area Patrolled.....Aroma Coast.....

Patrol Accompanied by Europeans.....Mr M.B. Charlesworth CPO.....

Natives.....3.....

Duration-- From 11/ 7/19 66 to 4 / 8 /19 66

Number of Days.....26 Days.....

Did Medical Assistant Accompany ?.....No.....

Last Patrol to Area by--District Services...../...../19.....

Medical ...../...../19.....

Map Reference.....

Objects of Patrol.....As per Instructions.....

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

/ /19

.....  
*District Commissioner*

Amount Paid for War Damage Compensation .... £.....

Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund ....

.....  
.....  
.....







~~67-1-50~~ (16)  
67-1-1  
(17)

67-1-1

14th December, 1966.

District Commissioner,  
Central District,  
PORT MORESBY.

KUPIANO PATROL REPORT NO.1 OF 1966/67.

The report by Mr. Wohlers of his patrol to the AROMA coast is acknowledged. No covering memorandum was received from the Assistant District Commissioner, Kupiano; this would have been valuable in assessing points raised in the report.

Your covering memorandum has been received and read with interest. It is to be hoped that the KELEBAKWA-PARAMANA Point road will progress further this year. With the Council allotting funds and with a concerted effort by field staff it may be possible to accomplish more than in the past. Now that the people's own tax monies are committed more enthusiasm may develop.

The patrol report was well written and well set out. Many minor points which arose have no doubt been commented upon by the Assistant District Commissioner, Kupiano but without a copy of his letter I cannot comment further. Please forward a copy to this office.

(J.K. McCarthy)  
DIRECTOR.





TERRITORY OF PAPUA AND NEW GUINEA

~~67-1-50~~ (16)  
67-1-1

In Reply  
Please Quote

No.

67-5-1



Department of District Administration,  
District Office,  
Port Moresby,  
Central District.

4th October, 1966.

The Director,  
Department of District Administration,  
Konedobu.

Patrol Report No.1/1966-67 - Mr.P.J.Wohlers,P.O.

The above report, together with comments by A.D.C. Kupiano are forwarded for your perusal.

Land Disputes.

The Land Titles Commissioner has already commenced discussions with the Marshall Lagoon Council regarding the establishment of Demarcation Committees. These may go a long way to solving the problems.

Kelerakwa - Paramana Point Road.

This road was commenced some 4 years ago. The funds expended at that time were out of all proportion to the work done. This recent approach appears as though it may be more successful.

There is no doubt this road is essential. For the greater part of the year, ships cannot load due to rough seas. This road terminates at the protected harbour of Marshall Lagoon where ships can load in any weather.

Furthermore, one central loading point for all these villages could improve shipping facilities for these people. At present, they have the utmost difficulty in getting produce to market.

It will be necessary for Mr.Wohlers to put in a lot of ground work on this project to get the people really enthusiastic.

*R.T. Galloway*  
(R.T. GALLOWAY)  
DISTRICT COMMISSIONER.C.D.

The Maurele Bridge will prove a formidable task. I doubt that we can complete this project on a voluntary basis. A suggestion put forward by the people since the patrol may offer a solution. The idea is that village donations be sought so that experienced bridge builders can be employed on the project. If the funds so raised warrant it, I intend to seek dollar for dollar subsidy from the Administration to assist the project. Your comments on this would be appreciated.

In conclusion, I do not think the majority of people are completely lethargic towards the road project. Those that are probably feel justified in being so, as they have seen this same project fizzle out in past year. I am quite surprised at the degree of enthusiasm shown.

Mr. Wohlers has conducted a valuable patrol. I feel he should be able to handle this area quite satisfactorily, and I hope will contribute to a general improvement of attitudes in the area.

*N. D. Lucas*

(N.D. LUCAS)  
Assistant District Commissioner.

67-1-1

The Director,  
Department of District Administration,  
KONEDCUBU.

Your 67.1.1 of 19.12.66 refer.

Regret the omission.

*R. T. G.*  
(R. T. Galjoway)  
DISTRICT COMMISSIONER, C.D.

*FGD*  
21/12/66

*Handwritten initials/signature*





TERRITORY OF PAPUA AND NEW GUINEA

Telegrams DISADM  
Telephone  
Our Reference 67-1-1  
If calling ask for NDL/ha  
Mr.

Department of District Administration.

Suo-District Office,  
Kupiano,  
MARSHALL LAGOON.

8th July, 1966.

Mr. P. Wohlers,  
Patrol Officer,  
KUPIANO.

KUPIANO PATROL No.1/1966-1967.

Please prepare to depart Kupiano to patrol the west (Aroma) coast area on Monday 11th July. You will be accompanied by Mr. Charlesworth, C.P.O., Aruai, Interpreter and two members of the police establishment, constables BETATA and SIOMA.

The M.V. Lolorua will take you to Kerepuna from whence you will commence your patrol.

The objects of the patrol are as follows:-

1. To familiarise yourself with the area. Mr. Charlesworth knows the area well, and my main object in having him accompany you is to assist your introduction to the area.
2. Attend to all outstanding land matters in the area. Mr. Charlesworth is aware of most of these, and has extracted relevant files. There may be land disputes concerning areas with which you deal. In those cases I want you to prepare claims for presentation to the Lands Titles Commission. Here again Mr. Charlesworth has had experience in this work and will be of assistance to you.
3. Discuss with villagers the possibility of their voluntary participation in working to extend the Kelerakwa - Madana road through to Paramana Point. Such a route is vital to the needs of these people, it would provide the only all weather outlet to the shipping point at Kelerakwa for shipment of the copra produced in the area.

The Marshall Lagoon Council has allocated funds towards the road this financial year. At the moment funds from the Administration will be limited, but assistance in other ways, supervision on bridge construction; possible provision of some bridging materials etc. may be forthcoming, provided a genuine interest is shown by the people in active participation.

I want you to look at a connecting route from Maopa to Lawani, inspect the Maurele River for a suitable ford or bridge site, inspect the bridge on the Upugau River and report on the suitability of its site, and requirements to repair it to trafficable condition.

Discuss these points with Mr. Charlesworth who is familiar with the problems involved.

- 4. Hear all complaints. Any requiring Local or District Court action must be referred to me at Kupiano. Witnesses should accompany.

There is no time limit on the patrol. Visit all villages and advise the people that you are visiting them. Spend enough time in villages to allow people the opportunity of seeing you and talking with you.

On completion of the patrol submit a report referring mainly to the points mentioned above. Other matters of unusual interest should be reported upon, but there is no need to write on mundane matters reported upon numerous times before.

*L. D. Lucas*

(N.D. LUCAS)

Assistant District Commissioner.



TERRITORY OF PAPUA AND NEW GUINEA.

Sub-District Office,  
Kupiano,  
Marshall Lagoon.  
CENTRAL DISTRICT

8th August 1966.

The Deputy District Commissioner,  
Sub-District Office,  
KUPIANO.

KUPIANO PATROL NUMBER 1/1966.67.

Officer Conducting Patrol.	P.J.Wohlars P.O.
Duration of Patrol.	11/7/66 - 5/8/66.
Objects of the Patrol.	See attached instructions.
Personnel Accompanying.	Mr.M.B.Charlesworth CPO Constable Betata Constable Sioma Interpreter Aruai.
Area Patrolled.	West (Aroma) Coast.

.....



DIARY FOR PATROL NO.1 OF 1966/67.

Monday July 11th.

Departed Kupiano accompanied by Mr. Charlesworth on the 'Lolorua' at 7.55 am. Arrived Kerapuna at 12.00 am. Visited Kerapuna Govt. school during the afternoon and had discussions with Mr. Clark over the number of pigs entering the school ground.

Tuesday July 12th.

Talked to Councillors Veavu, Ole and Lewa concerning the state of the Rest House and the Police quarters. Also complained about the non-existent toilet. The school teachers complaint of the number of pigs in the school yard was also conveyed to the Councillors. Minor arbitration during afternoon.

Wednesday July 13th.

Departed Kerapuna 7.00 am and proceeded to Paramana. Arrived 10.30 and walked to Maopa. Talks with Councillors.

Thursday July 14th.

Walked to Paramana and heard numerous petty troubles and a number of disputes over land. Discussed the dispute over the Education house with the School Inspector, Mr. Christie and also discussed the school ground and the water well that had been pulled up in the school grounds. Surveyed the land that the Education house is standing on, in preparation for registration as a land dispute.

Friday July 15 th.

Walked to Pelagai to hear any Land disputes for registration but very poor attendance so returned to Maopa.

Saturday July 16th.

Paddled up the Maurele river trying to find a suitable

bridge site. Confirmed the bridge site that a previous Officer had agreed to.

Sunday July 17th,

3.00 pm meeting with approximately 100 villagers in connection with the proposed road to Paramana Point. All in full agreement.

Monday July 18th.

All day spent at Aroma school doing a genealogy of a small clan in preparation for a subsequent purchase by the Administration.

Tuesday July 19th.

Store belonging to Mr. and Mrs. B. Davis burnt to the ground. Did a police investigation and returned to Kupiano with Mr. Davis and Mr. Collier for the Coroners Inquest.

July 19th to July 22nd assigned to other duties.

July 23rd. Saturday.

Departed on the 'Lolorua' 8.30 am and returned to Aroma. Arrived 11.30 am. Mr. Charlesworth returned to Kupiano.

Sunday July 24th.

Observed.

Monday July 25th.

Walked to that ground known as 'Ulotana' and surveyed this land in preparation for registration as a land dispute.

Tuesday July 26th.

Surveyed that piece of ground known as 'Wagapora' in



preparation for registration as a land dispute.

Wednesday July 27th.

Walked for two hours to that land known as 'Wourauri' and 'Aulepa' and then waited almost an hour for the people to settle the actual placing of the boundary. Started surveying but survey not completed.

Thursday July 28th.

Returned and completed yesterdays survey.

Friday July 29th.

Began supervising work on the section of road between the Maurele river and Paramana Point. All the clans had sections of road on which to work.

Saturday July 30th.

Minor arbitration during morning. Afternoon free.

Sunday July 31st.

Observed.

Monday August 1st.

Supervised work on the section of road between Maopa and the Maurele River during the morning. Re-routed one section of road at Pelagai during the afternoon.

Tuesday August 2nd.

Only the Pelagai people worked today. Re-routed another section of road. Discussions with Councillors in the evening.

Wednesday August 3rd.

Departed Maopa at 8.30 am and walked along the proposed route to the Lawani bridge. Inspected this bridge and then

continued on to Madana where I had dinner with the SDA school teacher. Continued on to Kelekapana and had an informal discussion with the Councillor and some of the villagers about the road.

Thursday August 4th.

Discussion with village people about the road and then departed at 10.00 am for Wairavanua. Arrived 10.30 am but ~~all~~ all the villagers were in the gardens so left a Constable in charge of the patrol equipment and then walked to Kelerakwa. From Kelerakwa to Kupiano by canoe. Departed Kupiano at 3.30 pm and returned to Wairavanua.

Friday August 5th

Discussions with villagers concerning the road and also the possibility of erecting a Rest House in the village. Departed at 10.30 am and walked to Kelerakwa. From Kelerakwa to Marshall Lagoon by Administration canoe thus completing Marshall Lagoon Patrol number 1/1966,67.

.....



INTRODUCTION.

The patrol just completed was to the west (Aroma) coast area of the Abau Sub-District.

The main objects of the patrol, as stated in the accompanying patrol instructions, were:

1. To familiarise myself with the area,
2. To attend to all outstanding Land matters,
3. To discuss with the villagers the possibility of their voluntary participation to extend the Kelerakwa-Madana road to Paramana Point.
4. To hear all complaints and to refer any court cases to the Assistant District Commissioner at Kupiano.

(1) TO FAMILIARISE MYSELF WITH THE AREA

The writer visited all villages along the Aroma coast between Kerapuna and Kelerakwa and stopped a sufficient time in each village to meet the Councillors, some of the people, and to obtain a brief general introduction to the area.

(2) TO ATTEND TO ALL OUTSTANDING LAND MATTERS.

It was interesting to note that at Kerapuna, Kelekapana, Kwapeupa, Wairavanua and Buru there were no land matters brought to the writers attention, but at all the villages between Paramana and Ware the people seemed to have nothing better to do than to argue over land.

This area seems to have an unusual set up in which one clan would grant land to one or more other clans to garden on. The original owners still consider themselves the property holders but now the actual gardeners are claiming the ground because of squatters rights. There were also disputes between three parties i.e. the original owners kin and two groups of squatters. This arrangement can become



even more involved when a female member of the squatters clan will marry into another clan and the male will then garden his wifes land.

It is also interesting to note that land that has been settled to one party by earlier Officers of this Department are again coming up for arbitration. In one case the land had been granted to one party by a previous Officer; the ground had also been the subject of two other disputes in which the Councillors arbitrated, and again the land was granted to the same man, but this land was still the subject of another dispute between the same two parties on this patrol.

In most cases however, the land that was under dispute was a small area of gardening ground in which the two parties to the dispute could, I feel sure, subsequently settle between themselves. This was illustrated in four cases where a previous Officer wrote out claims but which he omitted to send to Port Moresby. On this patrol I contacted the parties to the four disputes and in all cases it was stated that the parties had straightened the matter out themselves and that they did not wish to go ahead with the claim.

One expanse of land that was the subject of a dispute and was larger than most was a tract of virgin forest, and the parties to the dispute were sub clans within the Maopa No 1 clan.

The writer can not see the matter of disputes over land improving at all in the Aroma coast area and, in fact, I am of the opinion that many more disputes will be registered for arbitration with the increasing awareness of the potential value of land.

(3) KELERAKWA-PARAMANA POINT ROAD.

Previous to this patrol the Kelerakwa-Paramana Point road had only been constructed between Kelerakwa and Madana, a distance of some seven miles. It was the purpose of this

patrol to improve the condition of the road between Kelerakwa and Madana, and to investigate the possibility of the Aroma people voluntarily forming the road between the Lako River and Paramana.

The first meeting the writer held with the villagers was at Ilamurupu at which approximately fifty men from Paramana and Ilamurupu voiced their opinions. All the men present were enthusiastic about the road and stated that they wished the work to start on the road immediately.

The second meeting was held at the Aroma Primary T School and this meeting was attended by over one hundred men from Maopa No.1, Maopa No.2, Gaivakala, Iruone, Waro and Egalaune. Again all the men present wished to start work on the road.

A third meeting was held at Pelegai where there was a very small attendance, and informal talks with Councillors were held almost every night after the work actually started.

Route of the Road.

Between Madana and the Maurele river the proposed route lies on reasonably firm ground with a covering of Kunai grass and stunted trees. Between the Maurele River and Paramana Point however, the proposed route is not nearly so satisfactory because the land is swampy inland, sandy near the coast, and planted with coconuts in the remaining section.

The people understand that some coconuts will have to be cut down to make way for the road and they are quite satisfied with this position so long as compensation payments are made. In fact, in some instances, the people appeared to go out of their way to go through coconut plantings, but this position was quickly reversed when it was explained that the increased amount of money needed for the payment of these coconuts would mean a parallel decreasing of money allocated for actual work on the road.



Between the Aroma school and Paramana Point the proposed route is not very satisfactory at all because of the sandy composition of the soil, but this is the best route available and the soil should pack down with vehicles passing over it.

Bridges.

Two main rivers transverse this road route.

- 1. The Lake River,
- 2. The Maurele River.

(1) A bridge has already been constructed spanning the Lake River west of Madana, but this bridge has been allowed to fall into a state of dis-repair and some work will be needed to bring it up to a serviceable standard again.

A fire has burnt out three stumps on the northern end of the bridge and these will naturally need to be replaced. The remaining stumps are all in good state however, and will not need replacing. Approximately one third of the decking will need to be replaced because it has been attacked by white ants, as has approximately one quarter of the decking bearers.

(2) A suitable site had previously been found to cross the Maurele River by another Officer, and both Mr. Charlesworth and myself are of the opinion that it is the only suitable one on the river. The river at this bridge site is approximately ten feet deep at high tide, and the river is approximately two chains across. The river bottom is muddy, and on one side the surrounding area consists of mangrove swamps for approximately sixty yards inland. On the other side the land is high and suitable for a road.

The villagers have suggested that all the clans should combine to raise the level of the road through the swamp and this appeared to be acceptable by all.

Reaction To Work.

The writer believes that the various clans reaction to the work is a fairly good indication of the respect the

Councillor commands from them.

The Paramana people do not appear to have any interest in the road and when the writer was present in the area there ~~there~~ were very few men working on the road, and there was very little work completed.

The Ilamurupu clan worked well for three days but did not work at all on the fourth.

The Polagai worked indifferently and didn't actually start working until I informed the Councillor of my above belief.

The Maopa No.1 clan did more work than any other clan.

The Maopa No.2 clan worked well for two days but failed to make an appearance after that.

The Gaivakala, Iruaone, and Waro clans worked satisfactorily.

In conclusion, the Aroma people worked satisfactorily on the whole, but they did not over exert themselves or show any great enthusiasm when it came to actual physical labour.

#### (4) TO HEAR ALL COMPLAINTS.

All complaints that were brought forward were of a minor nature which involved arbitration rather than court cases.

Very few complaints were voiced between Madana and Kelerakwa and this can probably be attributed to the proximity of Kupiano.

#### OTHER MATTERS ARISING OUT OF THE PATROL.

##### Rest-Houses.

Rest-Houses are non-existent on the Aroma coast with the exception of Kerapuna which has a rest-house in a state of dis-repair.

It was suggested by myself to the Paramana people that a rest house be built for the use of any-one passing through the area but from my impressions of the Paramana people and from my inspection of the new Aid Post at Paramana




I have doubts that this will be constructed.

A rest house was also discussed at Maopa and at Wairavanua and both these villages thought that the building of a rest house at each place would be a good idea.

CONCLUSION.

The first, second and third objects of the patrol were accomplished and the writer is to return to Aroma approximately two weeks after the completion of the patrol to inspect the road work. Because of the length of the road and the lethargic attitude of the people, I can not see this road being finished in the next few weeks, but with continued supervision I feel sure the road will be completed within a few months.

.....



(Peter J. Wohlers) P.O.



APPENDIX A.

Const No. 10714 Sioma Siule      A good average Constable.

Const No. 9786 Betata Towara      A reasonably intelligent member  
of the force.

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TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of Central Report No. KUPIANO <sup>2</sup> 2/66-67.

Patrol Conducted by D.S. Leslie, Patrol Officer.

Area Patrolled CAPE RODNEY area; CLOUDY BAY COUNCIL area.

Patrol Accompanied by Europeans Nil.

Natives 15/8/66 to 21/8/66

Duration—From 30/8/1966 to 1/10/1966

Number of Days 40 days.

Did Medical Assistant Accompany? No.

Last Patrol to Area by—District Services / / 19

Medical / / 19 Regular visits from ABAU.

Map Reference CAPE RODNEY and ABAU area Maps.

Objects of Patrol Routine Administration CAPE RODNEY, Council duties CLOUDY BAY Council, Specific duties as per Patrol Instructions.

Director of Native Affairs,

PORT MORESBY.

Forwarded, please.

/ / 19 District Commissioner

Amount Paid for War Damage Compensation £

Amount Paid from D.N.E. Trust Fund £

Amount paid from P.E.D.P. Trust Fund £



Over 13			Female in Child
F	M	F	

67-1-7

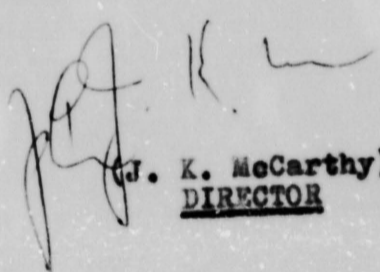
16th December, 1966.

The District Commissioner,  
Central District,  
PORT MORESBY.

PATROL REPORT - KUPIANO NO. 20/ 1966/67:

Receipt of the above mentioned patrol report is acknowledged with thanks. The patrol instructions set down tasks to be accomplished and there is nothing in the report to indicate they have been completed. Mr. Leslie should have his foot treated and recommence the patrol when again fit, following closely the instructions given him by his Assistant District Commissioner.

2. The patrol report should set down facts, action taken and comment. I shall expect to have the report of the patrol in March, 1967.

  
(J. K. McCarthy)  
DIRECTOR

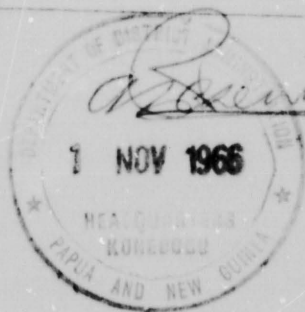


TERRITORY OF PAPUA AND NEW GUINEA

67-1-7(19)

Telegrams—  
Telephone—  
Our Reference  
If calling ask for  
Mr.

67-5-3



Department of District Administration,  
District Office,  
P.O. Box 776  
Port Moresby,  
Central District.

27th October, 1966.

The Director,  
Department of District Administration,  
Konedobu.

PATROL REPORT NO. a - 1966/67  
Mr. D.S. Leslie, P.O.

Copy of the above report is forwarded  
for your perusal, please.

Adequate comments have been made by  
A.D.C. Kupiano regarding conduct of the patrol.

My only comment is that, having worked  
in this area for many years, I hope Mr. Leslie  
does not consider he knows the people in the  
short period of 3 weeks.

*R.T. Galloway*  
(R.T. GALLOWAY) *R.T.G.*  
DISTRICT COMMISSIONER, C.D.

cc. A.D.C. Kupiano.



67-1-3  
DSL/wo.

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

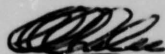
29th August, 1966.

The Assistant District Commissioner,  
Sub-District Office,  
KUPIANO.

PATROL ITINERARY KUPIANO  
PATROL 2/66-67.

1. Reference your 67-1-3 of 26th August 1966.
2. Attached herewith please find proposed patrol itinerary. In the unlikely event of my having to revise same you will be notified. However any changes would only result from bad weather etc.
3. I will contact you as required by wireless while in the Abau area.

For your information.



(D.S. LESLIE)  
Patrol Officer.

67-1-3

NDL/ha

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

19th October, 1966.

Mr. D.S. Leslie,  
Patrol Officer,  
KUPIANO.

PATROL INSTRUCTIONS KUPIANO  
PATROL No. 6/1966-1967.

Please depart on patrol to the Cloudy Bay Census division on Monday 24th October.

The objects of your patrol will be:

1. Census Revision of all villages in the Cloudy Bay Census Division.
2. Compilation of an accurate list of traditional land authorities in every clan in every village. This will require you to compile a list of clans and subclans and the land authority in each, village by village. Information must be correct. The men concerned will probably all be appointed as members of the Cloudy Bay Land Demarcation Committee, if any errors are made they will have an adverse effect on the committee.

The above duties will require you to work in every village. You are not to use Abau, Manaua or any other place as a base for day to day visits to villages.

3. Arrange your patrol so that you will be at Manaua for the November Meeting of the Cloudy Bay Council on November 10th.
4. Summonses have been served on tax defaulters. They are to appear at Abau on Tuesday 8th and Wednesday 9th November. I will hear these cases.
5. Go to Ianu and Merani villages and complete the tasks allocated on your last patrol, namely, assist the Ianu people on clearing the Ianu road; get construction of the Ianu rest house moving; and advise the Merani people on the work required on the Banguina Merani - Kauru access road.
6. You have read my comments on your previous patrol to Abau. I do not want to be forced into a position to comment so unfavourably again. I think you would be well advised to discuss with me any ideas you have regarding the future activities of the Cloudy Bay Council or of the Cloudy Bay area and to seek official support before putting your ideas into action.



You are to assist the Council with those projects which appear on its Works Programmes for this year and not attempt to introduce new projects or cancel those already accepted. As I have already stated, the emphasis of the year's work will not centre at Manaua. Those projects in the villages which have been promised the people for years will receive p preferences. No further work can be done at Manaua until the Council holds title to land there. I suggest the Council make application for an area suitable to its small needs.

- 7. Any requests you receive from any plantation or company interests for official assistance or attention you will refer to me. I will then instruct you accordingly.
- 8. There is to be no time limit on this patrol, but you are to complete all the tasks listed above.


H. D. Lewis  
 Dist. District Commissioner

Sub district Office,  
KUPIANO.  
Marshall Lagoon.  
4th August 1966.

The Assistant District Commissioner,  
Sub district Office,  
KUPIANO.

KUPIANO PATROL REPORT NO. 2/66-67  
D.S. LESLIE P.O.

1. Officer Conducting Patrol : D.S. Leslie, Patrol Officer.
2. Duration of Patrol : 15/8/66 to 21/8/66  
30/8/66 to 1/10/66  
40 days.
3. Objects of the Patrol : Routine Administration of the  
CAPE RODNEY area, Council  
duties CLOUDY BAY Council,  
Specific duties as per Patrol  
Instructions.
4. Personnel Accompanying : Constable TABARI,  
Joseph Apini Aisa, Local  
Government Assistant.
5. Area Patrolled : CAPE RODNEY area.  
CLOUDY BAY Council area.

  
(D.S. Leslie)  
Patrol Officer

oooo0000oooo



PATROL DIARY

- 15.8.66 Departed for CAPE RODNEY Patrol. Patrol moved to IANU Village. Self carried out an investigation into the death of a PIT employee./
- 16.8.66 To MERANI Village to carry on the above investigation. Death proved to be accidental. Returned to KUPIANO to report same to Assistant District Commissioner and then return to IANU Village.
- 17.8.66 At IANU. Inspection of village and surrounding area and inspection of IANU School. Discussions with people present re area development and road access work. Overnight IANU.
- 18.8.66 To BOMGUINA per Motor bike - spent remainder of day trying to fix and repair same. Had Patrol gear moved from IANU to BOMGUINA because of transport difficulties from IANU with the Motor bike U/S.
- 19.8.66 DDA Landrover arrived ex KUPIANO to facilitate my movement around CAPE RODNEY.  
To PIT, MERANI, BARAMATA. Dealt with minor labour troubles at PIT.  
Investigated alleged rape, or indecent assault case on resettlement blocks.  
Overnight BOMGUINA.
- 20.8.66 To OTAMATA Plantation for discussions with Manager, as he appears misled over the implications of the new playing Cards Ordinance.  
Met Assistant District Commissioner, LUCAS at OTAMATA and was instructed to return to KUPIANO for discussions with himself and Mr J. Hayes, Local Government Officer with reference to CLOUDY BAY Council.  
Returned KUPIANO
- 21.8.66 to  
30.8.66 At KUPIANO for discussions as above and preparing for extension of Patrol to CLOUDY BAY Council area.
- 30.8.66 Departed KUPIANO for BOMGUINA, calling PIT. Discussions with Mr Paul Hoda re various road works in CAPE RODNEY area. Overnight BOMGUINA.
- 31.8.66 To IANU for Road inspection. Discussions with IANU people re Council activity and settlement scheme.

PATROL DIARY CONTINUED

(13)

- 31.8.66 Cont. Returned BOMGUINA. Discussions with various people Re Shotgun licences etc. Overnight BOMGUINA. To PIT Store, spoke to Manager re sale of Metho. Spirt - to be sold in quantities of 2 ozs only to those holding Spirt Permits.
- 1.9.66 Departed BOMGUINA for BARAMATA en route ABAU section of Patrol, calling BARAMATA Plantation. Discussions with various people re SAP's, LTWN etc. Some minor complaints heard at BARAMATA village. Report of sorcery from TUTUBU Village. To be investigated tomorrow.
- 2.9.66 To TUTUBU to investigate reported sorcery. Found some basis for complaint and referred same to KUPIANO for further attention.  
Returned BARAMATA Village thence onto DOMARA Village by outboard powered canoe, arriving 1230. Spoke to assembled DOMARA people about Local Government etc. Heard several minor complaints. Overnight DOMARA.
- 3.9.66 M.V. LOLCRUA arrived DOMARA 0830 ex KUPIANO to transport Patrol to ABAU arriving mid morning. P.M. Observed ABAU.
- 4.9.66 Sunday. Observed ABAU.
- 5.9.66 Departed ABAU for MANAUA. To Cloudy Bay Sawmill and met Mr F.S. Fagan. Discussions with Mr Fagan on various matters concerned with CLOUDY BAY area development.  
Inspected proposed Council HQ area adjacent to CLOUDY BAY Airstrip.  
Spoke to assembled people of MANAJA, GANAI, SI'INI and BADABADA on Local Government matters.  
Returned ABAU.
- 6.9.66 At ABAU as unable to get around because of badly infected feet. Medical treatment for same. Local Government Assistant AISA returned to KUPIANO for day trip.  
Self attended to Council books, familiarization of Council files etc.  
Local Government Assistant returned late PM.
- 7.9.66 To MANAUA to obtain fuel for Council Outboard.



PATROL DIARY CONTINUES

(12)

- 7.9.66 Cont. Mr Fagan obliged by welding a fuel high pressure line for ABAU Powerhouse. Received medical attention for feet.
- 8.9.66 Sent Local Government Assistant to MAGAUBO and BORU for discussions with village people on Council activities, as self unable to proceed because of foot trouble.  
Self after medical treatment continued perusal of Council books and files and generally assisted Council Clerk.
- 9.9.66 Assisted Council Clerk with minutes of previous Meeting and with drawing up books of Account for 1966-67 Financial Year.  
Local Government Assistant returned ex MAGAUBO and BORU.  
Self for medical attention.
- 10.9.66 Saturday am. Council Office duties.  
pm. Observed.
- 11.9.66 Sunday Observed.
- 12.9.66 General Council Office duties - still receiving medical attention - not allowing me to spend a night at each village as was originally planned, however day trips will be undertaken to various villages.  
Revenue and Appropriation Ledgers entered on certified Estimates.
- 13.9.66 To APAEVA, SIGIRI, O'IO, BAM. General discussions in each village on Council works and activities. Lunch at ROBINSON RIVER Plantation with Manager, Mr John Biggs.  
Returned ABAU.
- 14.9.66 Council Office duties. Medical attention continues. Attended to alterations and corrections to summons made out by Council Clerk covering Tax Defaulters of previous years.. Over 150 Summons have been prepared.
- 15.9.66 Had intended move to DOMA today but as unable to walk any distance put trip off. Radio Conversation with Assistant District Commissioner LUCAS. Council

PATROL DIARY CONTINUES

Executive Committee to proceed KUPIANO for Executive Committee Course - Local Government Assistant also to attend.

M.V. LOLORUA arrived 1730 thence to DEDELE to overnight before departing KUPIANO.

- 16.9.66 Attempted to repair Powerhouse fuel line but unable to do so as Fuel pump U/S and other parts badly worn. Assistant District Commissioner advised.
- 17.9.66 Saturday am Council Office duties.  
pm Observed.
- 18.9.66 Sunday Observed.
- 19.9.66 Commemoration Day Observed.
- 20.9.66 Medical attention continuing. Council Office duties. Prepared a Development Plan for Council HQ Site for CLOUDY BAY Council to be submitted to Council in meeting.
- 21.9.66 Continued with above proposed Development Plan for Council Hq. - to comprise Council Chambers, Clerks House, Other Employees House, Transit accommodation, Tractor-Trailer-Landrover garage. Electrical and water reticulation. All to be attempted in stages.
- 22.9.66 To MANUAU for discussions with Mr Fagan on his offer to put the AMAU Road through. Inspected sawmill and remained overnight.
- 23.9.66 Remained MANUAU. inspected proposed Council HQ site, carried out brief visual survey in relation to my proposed development plan of Council HQ.
- 24.9.66 Saturday am As above.  
pm Observed.
- 25.9.66 Sunday Observed.
- 26.9.66 Prepared adjenda for Council Meeting. Met Dr Thompson of L.M.S. Mission MAGARIDA. Continued with Council development plan as previously outlined. Medical treatment.
- 27.9.66 To BAUBAUGUINA Estate - met Manager. Radio conversations as required. Returned ABAU.
- 28.9.66 Finalised adjenda items for Council meeting. Attended



PATROL DIARY CONTINUED

(10)

28.9.66 Cont.

to other Council duties as required. President and various Councillors arrived.

29.9.66

To MANUAUA for Council Meeting - See Report on Meeting. To Cloudy Bay Sawmill for lunch. Meeting resumed pm. Returned ABAU.

30.9.66

At ABAU attended to business arising out of the Council Meeting. Packed Patrol equipment. Waited arrival of MV LOLORUA.

1.10.66

Returned KUPIANO. End of Patrol.

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INTRODUCTION:

This Patrol was the first to visit the CAPE RODNEY and ABAU areas since the decisions of the CLOUDY BAY Council to remain a distinct unit, rather than be divided between the MARSHALL LAGOON and AMAZON BAY Local Government Councils. Previously the writer was to concern himself with the administration of the CAPE RODNEY area with ABAU under the jurisdiction of the Officer in Charge MARARIDA Patrol Post.

Movement through a rather drawn out area is not difficult and it is hoped that future Patrols will be able to move through the area in about three weeks, this allowing a week for the regular administration of CAPE RODNEY and two weeks in the CLOUDY BAY Council area to coincide with the six weekly meetings of that Council. This, I feel would allow for the proper administration of the area and, at the same time allow time for the active supervision of the CLOUDY BAY Council. However staff shortages etc will have a bearing on the above proposal.

It was originally planned that the writer should visit, and remain overnight in each of the Council area villages, this however was not possible as the writer was unable to walk or get around for most of the Patrol period due to infected feet. However, day trips were made to all villages with the exception of AMAU and it is felt that the objects of the Patrol were achieved in this way.

It is thought that future regular Patrols to this area, after moving through CAPE RODNEY should base themselves at MANAUA, the site of the proposed Council HQ Complex for the CLOUDY BAY Council and supervise the Council from there, and make trips to various villages as required to carry out village administration. This may eventuate as soon as the land problems at MANAUA are overcome and the Council can proceed with its plan for the MANAUA site. In the meantime it would appear that ABAU is the logical base for a Patrol in the area.

The writer was able to visit all Plantations in the area with the exception of DEDELE, a visit was not possible here because of the strong south east that was blowing while the Patrol was at ABAU. Relations between private enterprise and the Administration in the area are good, despite the fact that little or nothing has been done in the development of the area. I was told that private enterprise in the area has enjoyed a certain amount of "self Government" since ABAU has been closed as a functioning Post., a state of affairs that I feel is regrettable and not in the best interests of area administration.



It is not at all difficult to understand prevailing attitudes towards the Administration in the CLOUDY BAY area as it is obvious throughout the area that nothing has been done in the area towards the economic development of the region. Little has been done in any direction despite the fact that ABAU was one of the first Papuan Patrol Posts opened, and was up till a year or so ago a staffed and functioning Administrative Post. In fact all the Administration can show for itself in the CLOUDY BAY area is an almost defunct Local Government Council, an abandoned Patrol Post which is rapidly deteriorating; this deterioration applies also to the functioning ABAU Hospital. ( See later section of this Report re ABAU.)

#### NATIVE AFFAIRS

The situation throughout the CAPE RODNEY area can be described as satisfactory in all respects as there is regular contact with DDA field Officers, both on Patrol and through frequent day visits to the area. It is apparent that there has been an increase in the amount of Police duties required around CAPE RODNEY with the large concentration of expatriate development and the further development of the BOMGLINA Resettlement scheme, this, however is understandable and is no cause for concern.

The situation in the ABAU area is based on the withdrawal<sup>A</sup> of the Administration from ABAU and the present state of the CLOUDY BAY Council. I feel there is a lot left to be desired in the Native situation in this area. It can be hoped, that with some active supervision of the CLOUDY BAY Council the overall position will improve, however I feel that some development should be carried out by the Administration in the area and that not all responsibility should be carried by the small CLOUDY BAY Council. A latter part of this Report will cover, what I feel should be done by the Administration in the CLOUDY BAY Council area.

Some minor complaints were dealt with by the Patrol, none required Court action, and all were settled after advice and some discussion on the respective subjects.

A large proportion of the native population of the CAPE RODNEY and CLOUDY BAY areas is made up of Contract Labour working on the various Plantations and in the Sawmills of the area. The overall situation in this regard is good, however it has been noted that one Sawmilling Company, Pacific Island Timbers Ltd., at CAPE RODNEY frequently have varying degrees of labour troubles.

The villages visited were found to be in reasonable condition only, with the exception of IANU which is well sited and well maintained with lawns surrounding the village and the housing thereof. Most other villages showed signs of neglect, I would say

because of the fact that many people in the CAPE RODNEY area are spending less time in their villages now that Resettlement is well under way, and that the ABAU people, because of the lack of any interest by the Administration have not worried about maintaining their villages as they should. The situation in the ABAU villages will improve with greater Administration contact now that an Officer is available to concern himself with that area in the main.

#### POLITICAL AND COUNCIL AWARENESS

The situation in this regard is below what it should be, not because of any lack of Political education but mainly because of the ineffectiveness of the CLOUDY BAY Local Government Council. It is hoped that with continuous supervision of this Council the overall position will improve. The fact that ABAU is no longer a Patrol Post has also contributed to the prevailing train of political thought, in that the people, to a certain degree feel that they have been neglected by the Administration, both because of the closure of ABAU and the poor position of the CLOUDY BAY Local Government Council.

It is felt that the Political Education programme that was carried out in connection with the 1964 House of Assembly Election has all but been forgotten. The fact that little has been seen of their Local Member has also contributed to a rather negative attitude towards anything Political., this including local as well as 'national' Political awareness.

I feel that the fact that the people of the CLOUDY BAY Council elected to remain a unit of their own was based on a feeling of individualism rather than anything else, the people being afraid that they would become nothing more than a small section of a larger Council, when, only two years previously they were, in many respect "the ABAU Sub district" while ABAU was the Sub district Office. The fact that the Council was inoperative and would be difficult to run and supervise if it remained as it was originally Proclaimed appears to have had little consideration and was greatly outweighed by the feeling of 'individualism'.

#### CLOUDY BAY LOCAL GOVERNMENT COUNCIL

As one of the major objects of this Patrol was to attend to Local Government Matters a great deal of time was spent in discussions with village people and Councillors as to various Council activities etc., also some considerable time was spent going through Council files and books in an attempt to become as fully familiarized as possible with Council Activities before the Council meeting that was to be held at the end of the Patrol.



As I feel the most important aspect of this years Council activity should be the development of a Council Headquarters site I spent considerable time in the drawing up of a staged Development plan for a Council Headquarters complex for the CLOUDY BAY Council. This Development Plan was submitted to Council in Meeting and adopted as a plan to be followed in the construction and development of a Council Headquarters. This Plan is the subject of separate correspondence but basically comprises the building of a Council Chambers with allied Employees accommodation facing a central oval. Provision has been made in the plan for the future construction of Transit accommodation and Workshop and Garage buildings. In the future it could be well possible that water and electrical reticulation will be required and this has been provided for in the Development Plan.

The Council was asked to comment and ammend the plan as it felt fit but failed to do so, evidently regarding it as satisfactory. It is hoped that this Plan will prove to be of definite value to the council in that there is now something definite to proceed along in the development of a Council HQ., especially when it is considered that many plans are changed or dropped when various Council Advisors are replaced and moved.

A number of the Councillors are very aware of the problems facing the Council and are very able Council Members, the majority, however are not of any real value to the Council. With proposed Council Committee Courses and the like it is hoped that Councillors will become more aware of their roles in overall Council activity and that their contribution to the workings of the Council will increase.

For the immediate future it appears that the Council Advisor will have to tke a more activethan usual role in the guiding of the Council, but at all times trying to develop what is required of the Council members themselves. This almost reverting to the previous role of Council 'Supervisors'.

I feel that the Councils present Works Programme is rather detailed and big for a Council that is still getting to its feet, despite its establishment for over five years. I would consider it more important at this stage for all efforts to be concentrated on the Council HQ rather than on the various other projects that are in hand. However efforts will be made to have the Works Programme finished this year, but the emphasis will have to be on the Council HQ plan.

A suitable applicant as a Council Works Foreman has been

located and it is hoped that he will accompany the writer to CLOUDY BAY for the next Council Meeting due to be held on 10th November 1966.

As work cannot commence as yet on the Council HQ site because of complications over the land in question it would be advisable for the Works Foreman to commence work on the Council proposed Copra Driers. Work on proposed Water wells can proceed as soon as the Department of Public Healths attitudes on the proposals has been established in regard to Administration (P.H.D) reimbursements for the projects.

The Council has already requested assistance from P.H.D. in locating suitable sites, and in the placement of orders for pumps, pipes, fittings and cement. A reply from P.H.D. on this matter has not yet been received. Assistance in the location of wells could be well considered the primary requirement at this stage..

#### ABAU

The position with regard to the future of ABAU does not appear at all clear, especially as regards the future of the ABAU hospital. After speaking with Dr Thompson of the L.M.S. at MAGARIDA, it appears as though it will be some considerable time before his Mission would be able to commence medical work from the ABAU hospital.

In the meantime the whole station is quickly deteriorating, mainly because of lack of use and any attention whatsoever. All main buildings need painting and various minor repairs, and I consider such should be done, to at least maintain the Station in a presentable and usable condition till such time as a use is found for it. The hospital itself requires more attention than the remainder of the buildings, with many of the employees houses in a bad state of disrepair.

Although the shortcomings of ABAU as an administrative Post are obvious it seems nothing more than a waste of money and effort to leave the Station to the mercy of the elements.

In view of the state of buildings on the island there must be some use which the Administration could make of the Island. Various uses that come to mind are as a School, an Agricultural training Centre, with the emphasis on Copra training, the continuation of Administration Health Services from the existing hospital with the maintenance of the remainder of the Post as a Base Camp.

The ABAU Powerhouse is unservicable at the moment, the engine



requires a complete overhaul, even if the main use for the Powerhouse is for power to operate the hospital X-ray machine. A request, I believe has already been made for a mechanic from the Electricity Commission to attend to the engine.

The ABAU wharf, after an encounter with the M.V. Moturina is now totally unservicable, all vessels are required to anchor off the wharf to discharge cargo and passengers. I feel efforts should be made to have the wharf repaired as there are still times when it is required for the unloading of cargo etc., both administration and private.

#### SPECIFIC INSTRUCTIONS

1. IANU Road and Resthouse:

As requested I proceeded to IANU and made an inspection of the IANU access road, and advised the Contractor as required. Timber along the road route had been felled, however the whole road requires to be cleared of the fallen timber and be grubbed of stumps etc., at the time of my visit it would have been possible to drive 75% of the way to IANU with assistance from half a dozen labourers on a track that has been cleared through the fallen timber.

An investigation was carried out in the vicinity of IANU Village to establish a suitable permanent Resthouse site, such a site was found on the bank of the river some two or three minutes walk from the village. The site is clear and the village people were requested to stockpile suitable timbers for stumps, top and bottom plates, studs etc., I presume this would have been done by now. The site agreed on is, in my opinion an excellent one, and the use of a Resthouse there, by DDA and other departmental staff will greatly facilitate the development of the IANU area.

2. MERANI - ~~LALAU~~ LALAU Road.

DOMARA Road.

Because of foot trouble I was unable to walk the above two roads, however I had discussions with those interested in the respective roads and offered advice where needed. The DOMARA Road was the subject of a survey recently carried out by another Patrol Officer and would not require much attention. However, the MERANI - LALAU Road will be walked on my next visit to the area. The only holdup on this road seems to be the MERANI Village Peoples reluctance to have the road pass through their village. This will be fully investigated when I walk the proposed road route.

3. CAPE RODNEY Vehicle Registration

On Wednesday 24th August I assisted Mr Lucas, Assistant District Commissioner on Motor Vehicle Registration duties in the

CAPE RODNEY area. At this stage most vehicles are now Registered, there are some however still unregistered but will be attended to as soon as required parts are received to bring the vehicles up to the required standard. Some thirty odd vehicles were registered in the CAPE RODNEY area, there are still upwards of half a dozen that require attention before being registered.

#### CONCLUSION

I feel that the objects of the Patrol were achieved and that the Patrol served as a good introduction to the area in which it appears I will be concerning myself while posted to KUPIANO. The position in the CAPE RODNEY area is good and it is felt, that with continued attention the CLOUDY BAY Council can be brought up to a suitable standard

The emphasis with the CLOUDY BAY Council should be on the construction of the Council HQ., and to achieve this it is hoped that the land position at MANAUA will be resolved in the shortest possible time. It is felt that continued supervision of this Council will result in greater Council awareness, and resulting there from a stronger Local Government movement in the Cloudy Bay area.



(D.S. Leslie)  
Patrol Officer



REPORT ON THE CONSTABULARY

(2)

<u>RANK</u>	<u>NUMBER</u>	<u>NAME</u>	<u>REMARKS</u>
Constable	9380	TAIBARI BEARIPA	Above Average and keen Member of the force.



(D.S. Ieslie)

Officer of the Rpyal Papua and  
New Guinea Constabulary

67-5-3

27th October, 1966.

The Director,  
Department of District Administration,  
Kone lobu.

PATROL REPORT NO. 2 - 1966/67  
Mr. D.S. Leslie, P.O.

Copy of the above report is forwarded  
for your perusal, please.

Adequate comments have been made by  
A.D.C. Kupiano regarding conduct of the patrol.

My only comment is that, having worked  
in this area for many years, I hope Mr. Leslie  
does not consider he knows the people in the  
short period of 3 weeks.

*RT Galloway*  
(R.T. GALLOWAY) *4/80*  
DISTRICT COMMISSIONER, C.D.

cc. A.D.C. Kupiano.



Further, it is not what the Administration can show for itself in the area, but rather what the people can show for themselves, who have had all the assistance at hand that they have ever needed. It is not necessarily the Administration's responsibility to develop, but rather to provide the facility for development.

5. The proposed for a Council Headquarters as outlined by Mr. Leslie is for too ambitious and well above the capabilities of the Council. This plan envisages buildings and assets which would cost the Council in the vicinity of \$30,000, the total income for at least 5 years. I refer to the plans for Chambers, accommodation, garages, workshops, tractor, trailer, landrover, power and water reticulation. This Council does not need a Headquarters complex. Its necessities would include no more than a Council Chambers which would be small, as the Council consists of only 12 Councillors, and accommodation for a Clerk and 3 employees.

The Council programme for the year is comprised of projects brought forward from previous years. These will be completed this year.

Council has estimated for a Council Chambers and accommodation for employees. In my instructions I indicated to Mr. Leslie that Council could start to draw up plans and order materials for these buildings. There is no indication that any more has been made in this direction.

No construction work can be started as yet as the land which the Council requires is subject to survey and re investigation. An application for the land by the Council may speed up the matter.

The emphasis on the Council's programme this year cannot be on the development of a Council Headquarters. Those projects which will benefit the taxpayers, the water wells, Aid Posts, roads and copra driers will come first in the Advisor's activities, and in the Council's consideration.

6. Too much time and attention was spent at Abau by the patrol. Abau does not have any shortcomings as an administrative post, it has had them. We are aware of the deterioration of the station including all buildings and the wharf. The costs involved to repair these are not warranted, as it seems the Administration will have no further use for them.

If the hospital is in need of repairs, then a list of requirements can be submitted to the Public Works Department for attention.

Repair of the Abau power house is the responsibility of the Electricity Commission which has been advised of the breakdown. The Commission advises that spare parts are being brought from Australia.

To conclude I do not consider the patrol to have been a success. As a patrol primarily concerned with Council matters it failed in not making contact with the people of the Council. Actions at Manua on the Council Headquarters complex scheme must have confused the people at a time when further confusion could damage the Council organisation seriously. Confusion is also evident amongst the expatriate population at Cloudy Bay, who appear to have taken the Headquarters plan as a move by the Council to take over the results of their labour at Manua, the airstrip and wharf mainly. I believe these activities stirred Mr. Fagan to write the letter which is the subject of your 37-1-2 of the 11th October,

I will discuss all the above with Mr. Leslie. He is to return to the area again within the next week, firstly to carry out the work not completed by this patrol, and in addition to revise the census for the division and to conduct investigations into clan structure to determine clan land authorities for the eventual establishment of land demarcation committees. A copy of the instructions for the ensuing patrol are attached.

*N. D. Lucas*

(N.D. LUCAS)  
Assistant District Commissioner.



67-1-3

NDL/na

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

19th October, 1966.

The District Commissioner,  
Central District,  
P.O. Box 776,  
PORT MORESBY.

KUPIANO PATROL REPORT No. 2 OF 1966-1967.

The above report forwarded herewith.

I am not satisfied with the job done by Mr. Leslie. First of all, despite instructions to visit all villages in the Council area, less than half were in fact visited. As this patrol was intended to attempt to recultivate interest in the Cloudy Bay Council, it must, due to the lack of coverage, be considered unsuccessful.

Specific comments are as follows:

1. Work on the Ianu road is now no further progressed than it was prior to the patrol. At that stage the timber on the road route had been felled. This patrol was instructed to assist the people concerned in the work to complete clearing so that the Public Works grader could form up the road ready for graveling.
2. No visit was made to the Bomguina Lahara access road. I fail to see how advice could be given if Mr. Leslie did not traverse the route or see the people.
3. I do not agree that patrols should be regulated to the extent suggested in the narrative introduction. The main object of our operations in the Cloudy Bay census division are not primarily to pander to the multitudinous desires of the expatriate population of the area, but to offer guidance and assistance to the indigenous people as and where they require it. Patrols through this area at this stage will not be tied down routine itineraries, nor will they attempt to establish any permanent base at any place from which to operate, unless the re-establishment of a post is authorised. The situation in the Cloudy Bay area is such that it requires continual close attention. I intend that all our activities will be closely supervised from this office. Thus a base camp will not be established at Manaua. Patrols must work with villagers in the villages.
4. There has been no spectacular economic development in the Cloudy Bay region partly because of the lethargic attitude of the majority of the people, but mainly because the majority of the area is unsuitable for development.

There are parts of the area being developed extensively by some villages. If Mr. Leslie had spent any length of time in the Bam - Oio - Doma region he would have been impressed by the extent of agricultural development being undertaken there by the villagers.

67-1-3

NDL/av.

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

13th August, 1966.

Mr. D.S. Leslie,  
Patrol Officer,  
KUPIANO.

KUPIANO PATROL No. 2/1966-1967.

Please prepare to depart on patrol to the Ianu/Banguina/  
Domara areas on Monday 15th August.

Constable Taibari will accompany you.

Objects of the patrol will be:

1. Proceed firstly to Ianu. The Ianu people have a contract to clear the road route from the road head at the Mori River to Ianu village. This job is 50% completed. I want you to advise and assist the people in completing the job. Work on forming and surfacing this road will probably start within a month and I want preparations to be completed so that there is no holdup.

Start to accumulate materials for the construction of a rest house at Ianu. While the building should be better than normal rest house, it is not our intention to construct a permanent base camp or patrol post at Ianu. The building should be suitable to accommodate frequent visits by D.D.A. and other departmental staff concerned with development in the Ianu region.

2. The selfhelp road projects are under way in the area. One is clearing and forming of the Merani/Lalaga access road on the east bank of the Banguina river. Inspect the work done to date and advise and assist the people with the project.

The other is the Domara access road. This was the subject of a recent visit by Mr. Wohlers and Mr. Charlesworth to Domara. Read their comments and mine on the patrol files. Give advice and assistance on this project where necessary.

3. You will encounter several plantation people in the area. Amicable relations exist between the Administration and these private personnel. Try to maintain them. Those at Kauru, Baia and Lahara plantations are interested in the access roads mentioned above. Discuss progress with these people, they are willing to assist where necessary.
4. Visit Domara, Duramu, and other coastal villages. The people will be aware of your patrol. Make yourself known to them, indicate that your visits through the area will be regular and frequent.



5. I will require your assistance at Cape Rodney on Wednesday 24th August on vehicle Registry duties. I will pick you up at either the Mori road head, or at Banguina Agricultural Station at about 0730 on this date.

I suggest you take the BSA Motor cycle to assist your movement through the area.

*H. D. Lucas*

( H.D. LUCAS )  
Assistant District Commissioner.

67-1-3

NDL/ha

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

26th August, 1966.

Mr. D.S. Leslie,  
Patrol Officer,  
KUPIANO.

SUPPLEMENTARY INSTRUCTIONS KUPIANO  
PATROL No. 3/1966-67.

Since you commenced your patrol to the Iama Banguina area it has become evident that you will be required to act as Adviser to the Cloudy Bay Local Government Council.

As an introduction to the Council area I want you to extend your present patrol to cover every village within the Cloudy Bay Council.

Before you leave Kupiano to continue the patrol would you please make yourself familiar with the Council's proposed works programme for the ensuing year. While in the villages which will be affected by the programme, discuss the particular village project with the people, try to select sites in the case of water wells, and impress on the people the need for them to voluntarily assist Council projects. Part of the reason for this Council's past failures has been the lack of co-operation from village people.

A list of the Council's meeting dates 1966/1967 has been published, ensure that each village has copies of the list. I suggest that, as the Council intends to erect its permanent centre at Manua, Council should consider holding its meeting at Manua, even though no building are as yet established. Village people should be encouraged to attend meetings.

No work should be done on commencing construction of Council buildings at Manua. The land on which the Council intends to build has not as yet been purchased. When purchase has been finalised and a lease obtained, work may commence. However there is nothing to stop Council from drawing up plans for the Chambers and other buildings and placing orders for materials.

The next Council meeting is scheduled for Thursday September 29th. You should arrange your patrol so that you will be in attendance at this meeting.

Council intends to prosecute tax defaulters for the year 1965/1966. See me before you depart to obtain a pro-forma for a summons which may be served on tax defaulters.

Arrangements will have to be made for Court days to hear the cases involved, we will discuss this also before you depart.

Joseph Apini Aisa, Local Government Assistant, will accompany the patrol.



Let me have your patrol itinerary before you depart, indicating dates that you will be in villages. From this I can arrange transport assistance, it will also allow me to contact you if need be.

You will be able to contact me by radio if necessary. Radio stations are situated at all Cloudy Bay plantations; at Manau (F.S. Fagan) and at Abau.

*N.D. Lucas*  
*re*  
(N.D. LUCAS)  
Assistant District Commissioner.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of CENTRAL Report No. 3/66-67

Patrol Conducted by M.B. Charlesworth, Cadet Patrol Officer

Area Patrolled MARSHALL LAGOON CENSUS DIVISION

Patrol Accompanied by Europeans NIL

Natives ONE MEMBER RPANGG.

Duration—From 15/8/1966 to 2/9/1966

Number of Days 19

Did Medical Assistant Accompany? NO

Last Patrol to Area by—District Services / / 19

Medical / / 19

Map Reference Millinch of Cocolands and Journal of Kalo

Objects of Patrol Routine census, Economic development, Rest House construction and Access road survey

Director of Native Affairs,

PORT MORESBY.

Forwarded, please.

/ / 19

District Commissioner

Amount Paid for War Damage Compensation £ .....

Amount Paid from D.N.E. Trust Fund £ .....

Amount paid from P.E.D.P. Trust Fund .....





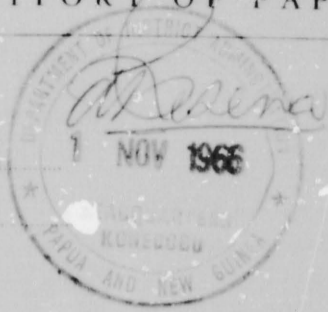
Over 13  
F | M | F



TERRITORY OF PAPUA AND NEW GUINEA

67-5-3 (9)

Telegrams—  
Telephone—  
Our Reference 67-5-3  
If calling ask for  
Mr



Department of District Administration,  
District Office,  
P.O. Box 776,  
Port Moresby,  
Central District.

27th October, 1966.

The Director,  
Dept. of District Administration,  
Konedobu.

Patrol Report Kupiano No. 3/66-67  
Mr. M. Charlesworth.

Copy of the above report is forwarded  
for your perusal, please.

The patrol was of a routine nature, mainly  
to examine possibility of road access for the villages.  
This seems feasible and, what is more, the people are  
interested. Road access could assist these people  
economically as they could provide quite a lot of food  
for the Lagoon people.

*RT Galloway*  
(R.T. GALLOWAY) *AGD*  
DISTRICT COMMISSIONER. C.D.

encl.

*fy*



67-1-3

NDL/ha

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

10th October, 1966.

The District Commissioner,  
Central District,  
P.O. Box 776,  
PORT MORESBY.

KUPIANO PATROL REPORT No. 3/66-67.

The above, together with Camping Allowance claims, forwarded herewith.

The objects of the patrol were as outlined in the instructions.

There has been increased interest from the inland villages visited by this patrol in marketing produce at Kupiano. To ease difficulties involved in getting to market the people have shown some interest in improving the Paili-Bukuku road. Assistance can be given the people in the form of tools, a limited number of shovels are available, and some bridge building materials. Supervision can also be offered.

There is a growing demand from Marshall Lagoon villages for vegetables. Prolonged drought conditions have resulted in local gardens ceasing production. The drought has not affected hill villages and produce is available from there. Two market days weekly are held at Kupiano, and I estimate that up to 15 tons of produce could be disposed of on each market day.

Census figures compiled have been included in figures being compiled for the census division. Part of this job was completed last year. At least half remains to be done, and this is to be completed by Mr. Charlesworth on his next patrol.

*N. D. Lucas*

(N.D. LUCAS)

Assistant District Commissioner.



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams D!SADM

Telephone

67-1-3

Our Reference

Copy.

Department of District Administration,

If calling ask for

NDL/av

Mr.

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

Mr. M.B. Charlesworth,  
Cadet Patrol Officer,  
KUPIANO.

KUPIANO PATROL No.1/1966-1967.

Please prepare to depart on patrol on Monday 15th August.  
You are to visit villages inland from Marshall Lagoon, BUKUKU, UDURI,  
OBAHA, MAIAGOLO and BANGUINA.

Objects of the patrol will be:

1. Conduct a census at each village. If you can locate the old census records revise these. If you cannot locate them compile new census records on Tax/Census Registers.
2. Discuss marketing of vegetable crops, especially with the Bukuku and Obaha people. Try to arrange a system with the people whereby they can market their produce at regular intervals at Kupiano. We may be able to assist by providing road transport from Paili to the Lagoon and canoe transport across the Lagoon.
3. Assist and advise the Bukuku and Obaha people on improvement of the vehicular road from Paili through Bukuku. I would like a detailed report on the route and requirements for bridge and culvert work on it.
4. Organise repair or construction of rest houses in each village. Patrols to these villages will be regular and patrol accommodation is necessary. We will assist where possible with some materials for these jobs.
5. Attend to matters brought to your attention. Those requiring magisterial jurisdiction will be sent to Kupiano.

Constable Tabun will accompany you.

*L. D. Lucas*

(H.D. LUCAS)

Assistant District Commissioner.



INTRODUCTION.

The objects of this patrol can be found in a copy of the Patrol Instructions attached to this report. They are briefly; General Administration, Population Census, Access Road Surveys, to discuss the economic development in the area and to supervise the construction and maintenance of rest houses necessary.

Six villages, OBABA, BOREDOA, BUKUKU, UDIRI, MAIAGOLO and BONGUINA and one new village site, BONOBA were visited. Each village will be dealt with separately in this report.

THE VILLAGES.

(a) Obaha.

This village is undoubtedly the best in the area. It is a small village containing nine houses and 78 people. The village itself is situated on the crest of a small hill and is kept scrupulously clean by daily sweeping the ground around the houses.

Water at the moment is a problem. Their water supply comes from a small stream at the bottom of the hill, usually, I am told, it is fast flowing and constitutes no health hazard. At present however the stream is stagnating somewhat and the water is very dirty. The people have been advised to boil any water before consumption.

(b) Bukuku.

Bukuku <sup>was</sup> the worst village visited by the patrol. It is a large village situated about six miles west of Paile Plantation and contains 124 people, it also holds the S.D.A. school which caters for both Obaha and Bukuku and an Aid Post orderly is also resident in this village. This Aid Post serves four villages: Obaha, Bukuku, Udiri and Kalapa.

The village itself is badly kept, houses are generally "run down" and rubbish is simply thrown in the river which supplies them with water. The water situation is the same as that of Obaha as it is situated on the same river.

It was explained to the villagers why rubbish should not be allowed to pollute drinking water but the impression I gained was that they were not too interested. They were also told to construct the usual sanitary arrangements.

(c) Udiri.

This village is very small and since there was no rest house the patrol did not stay long there.

Water is the main problem here. The village is close to the mouth of the river on which the above two villages are situated and consequently the water is not the best. The people, as above, were advised to boil all drinking water.

(d) Boredoa.

Boredoa is sited on the Lako river about twelve miles upstream from Paile Plantation. The village is inhabited by migrants from Maiagolo village and contains only five houses. Water is no problem.

(e) Maiagolo.

This village like those above has an acute water problem, coupled with this the people fear a famine of sorts if no rain is forthcoming.

The village itself is clean and tidy but lacks adequate sanitary arrangements.

(f) Bonguina & Bonoba.

Bonguina is located on the headwaters of the Bonguina River about five hours walk from Maiagolo. Because of its great distance from the station the people wanted to shift their village to Bonoba which is only about a hour and a half's walk from Maiagolo. On inspection this site was found to be unsuitable.

Though the new site is situated on the banks of the LAMARU river it was found that during very long dry seasons this river dried up completely thus necessitating long walks to get water. These people were advised not to leave Bonguina, where there is an abundant supply of water all year round.

ROADS.

Light vehicular roads are feasible to all villages in the Paile area.



(a) Bukuku - Obaha Road.

The area through which this road passes, is in the main flat and passes through heavy rainforest. Five large creeks have to be crossed before the village is reached. Inspection showed that only two of these needed bridging the other three would only need fords. The fords could be constructed simply by leveling the banks of the creek in question and graveling the approaches. The beds of all the creeks are of gravel and are sufficient to hold light vehicles. These creeks would be impassable only in very wet weather and only then for short periods as the creeks do not normally run fast.

The two bridges pose another problem. In each case the creeks drop a distance of about 15' into gravel beds. Here help would have to be given to the people. A bridge constructed by them on the Bukuku-Paile road is of poor quality and is very dangerous. Help could possibly take the form of supplying steel spikes for the bridge platform and sawn timber for the planking.

One small hill has to be crossed before reaching Obaha the road would have to be cut into the hillside here or an alternative route found. I favour an alternative route.

The Obaha villagers have already commenced clearing the road sight and over half the clearing is finished. The people have been told that the breadth of the clearing should be at least a chain wide and should travel in the <sup>most</sup> directest route possible under the circumstances.

Bukuku - Paile Road.

This road is already established and is suitable for light transport to point about 200 yds from the village of Bukuku. Here the track is impassable because the bridge (mentioned above) is in bad disrepair.

A complete new bridge will have to be constructed. The pilings on the original have completely rotted away and though still standing will soon fall down. The planking is not tied down and if a vehicle is slightly off centre the bridge will turn "turtle", vehicle and all. The creek at this point is about 15 feet deep.

This road passes through several small boggy areas, six in all. If these were filled in with gravel the road would be passable for most of the year.

One culvert is needed about halfway between Bukuku and Paile. Here there is a small creek about three feet deep. One two foot cement pipe would suffice.

Udiri - Paile Road.

There is a road between Paile and Udiri that could take light vehicles if the following points were carried out.

- (1) Several large logs removed from across the road.  
(The council's chain saw could complete the job in about 3 hrs.)
- (2) An area about 200 yards from Paile plantation to the end of the road needs to be cleared of light brush.

Market Gardening Bukuku & Obaha.

A meeting was held in both the above mentioned villages concerning the establishment of market gardens in the area.

The people were told that they would be supplied with seeds of certain European vegetables, suitable for the growing in the area, which they could plant and sell at the market at Kupiano.

Both villages greeted the idea with enthusiasm and were quite willing to go ahead with the scheme. However one problem was raised.

A few years ago the Department of Agriculture issued these villages with seeds in an effort to vary the diet of the people. These seeds were planted, but none survived. What the villagers would like is some one to show them how to plant and attend the vegetables with which they are not familiar.

Rest Houses.

Rest houses at Bukuku and Obaha are in good repair.

There are no rest houses at Udiri and Boredoa, nor is there any need for them. Both these villages have only one or two families living there and they are very close to the two villages mentioned above and can be administered from them.



Rest Houses.

The rest house at Maiagolo was in a bad state of repair and threatened to blow down on the patrol. A new one is being constructed.

There was no rest house at Bomguina but one is now under construction.

Health.

Due to the lack of rain, water is becoming scarce and also a health hazard. In all villages, excluding Boredoa and Bomguina the water was found to be some what polluted.

The people in all villages were advised to boil water before consumption, but I doubt if they will comply.

Bukuku is the worst offender as far as pollution is concerned. It is their practice to throw all their rubbish in the river which flows past the village. This pollution is carried down to Udiri which is on the same river. Now that the water is stagnating the rubbish has turned the river into a cess pool.

At Maiagolo water is drawn from a tiny stream and is quite adequate for the purposes of such a small village, although if no rain is forthcoming it may dry up. The people would then have to walk three miles to obtain good water.

67-1-36

22nd September, 1967.

The District Commissioner,  
Central District,  
PORT MORESBY.

KUPIANO PATROL NO. 4 OF 1966/1967.

Your 67-5-4 of the 18th July, 1967, refers.

Mr. Rofe is to be congratulated on preparing  
a very thorough report.

I agree with the Assistant District Commissioner's  
comments in paragraph 3 (c) re the Council. Only by con-  
stant patrolling and explanations to the people on the role  
and functions of the Council can the situation improve.

Please have the Assistant District Commissioner  
make enquiries into the activities of HARE and the "Medical  
Training Centre" at DERIA. (Page 7, paragraph 2 of the  
report.)

(J.K. McCarthy)  
DIRECTOR.



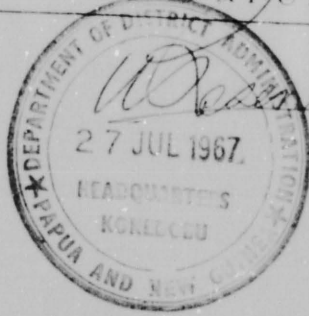


TERRITORY OF PAPUA AND NEW GUINEA

67-1-36

(79)

Ref: 67-5-4



Department of District Administration,  
District Office,  
P.O. Box 776,  
Port Moresby.

18th. July, 1967.

Director,  
Department of District Administration,  
KONEDOBU.

PATROL REPORT NO. 4/66/67 KUPIANO  
Mr. P.I. Rofe C.P.O.

The above report is forwarded for your perusal please.

2. Quite comprehensive comments have been made by the Assistant District Commissioner, Kupiano.
3. Ianu Road. The main purpose of this is to give settlers in the No. 2 Mori Bomguina Sub-division vehicular access to the coast. They have planted extensive gardens, and at present, have to carry out the produce.
4. The road is progressing slowly, unseasonable rains have caused many delays in the construction.
5. Land Investigation: This is the purchase of land at Manaua for the Cloudy Bay Airstrip. The people just will not realise that they will benefit most from this. Added to this the fact that they recently received some \$6.00 per tree for trees erroneously cut on native land. This payment has not only effected land transactions in this area, but throughout the whole Sub-District.
6. Council Activities: Cloudy Bay Council is an uneconomic unit. There are only some 1400 taxpayers in the whole of the Council.
7. Last year, and early this year a move was made to amalgamate these people with either or both the Marshall Lagoon and Amazon Bay Councils. Owing to their insular and independent outlook the Cloudy Bay people were against it. Thus they remain by themselves.
8. The people generally here are a rather difficult group to Administer and virtually impossible to understand. Their acceptance of the S.D.A. faith has not improved them. If anything it has made them worse. Generally they are not prepared to work to improve their lot, but expect everyone else to do the work for them.
9. The attitude displayed at Taxpayers meetings, particularly those of the Cloudy Bay - Robinson River area is typical of their attitude as a whole.
10. I can foresee no great improvement in this Council, due to the lethargy of the office bearers and the size of the unit.
11. Generally a very good and informative report, well presented by Mr. Rofe. The report indicates that Mr. Rofe has carried out his duties well.

*R. T. Galloway*  
(R.T. GALLOWAY)  
DISTRICT COMMISSIONER C.D.

67-1-3

NDL/wc.

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

5th July, 1967.

The District Commissioner,  
Central District,  
P.O. Box 776,  
PORT MORESBY.

KUPIANO PATROL REPORT No.4/66-67.

The above report enclosed. Delay in its submission was unavoidable due to other commitments.

2. The report is a very thorough one and Mr. Rofe is to be commended for his effort.

3. Details comments are as follows.

a) Ianu Road. This has been dealt with by previous correspondence. The results of efforts to date are a cleared route through most of the No2. subdivision area, access from the main road to Ianu village and approximately 1 1/2 miles of gravelled surface.

b) Land Investigation - Cloudy Bay.

This investigation is still not completed. This is no fault of Mr. Rofe's, however, as he had not the time to complete it. At this stage it remains for Declaration of Customs to be signed by the vendors. I hope to have these completed within a month.

It is fairly obvious that there is no conception of land values, amongst the Manaua people at least. Their conceptions were clouded by the amounts paid for trespass on land near the investigated area, and so I expect that is reasonable to assume that they would consider outright purchase for the area to bring them considerably more. The spokesman mentioned as demanding \$1200 is the main agitator in this group, and I sometimes doubt his mental balance.

The land purchase is of direct benefit to this group, and perhaps the people have understood this aspect a little and had cause to come to a reasonable agreement.

c) Some solid work was done by Mr. Rofe and Mr. Barratt in the last section of the patrol. The Common Roll was amended for the census division and some rather eye opening meetings were conducted with the village people on Council affairs.

I am convinced that the greater number of the people consider their Council as a direct arm of the Administration. I think they consider that tax paid is paid to the Administration through the Council, and that projects carried out by the Council are those which the Administration directs be carried out. I doubt if many people took seriously the attempts made in these taxpayers meetings to find out what the people expected from the Council.



These attitudes are again probably reasonable when it is considered that since the advent of Administration control the people have been controlled nearly completely by the Administration, decisions have been made for them in practically all aspects of their lives, for example, that they plant coconuts, that they build and use latrines, that they repair houses, and so on, with decision strengthened by regulations. Most of the people who are now concerned in the Council were born and grew up in that atmosphere, and it must be difficult for them to accept a complete reversal.

From the attitudes of the people and from the attitudes of the Councillors, who as Mr. Rofe points out, failed to attend meetings, except in their own villages, it seems to me that there is little possibility of encouraging enthusiasm for the Council, and it must rest with the Advisory Officer to painstakingly guide the Council through every aspect of its activities.

d) Land Disputes.

Both cases will have to be dealt with by a Titles Commission hearing. I had hoped that by this stage Demarcation Committees would have been set up and operating throughout the area, but pressure of other work has precluded this.

The two jobs will receive attention as soon as staff and time are available.

e) Duramu.

There have been requests for some time from Duramu for an assistance in subdivision of clan land at Duramu. Here again, when conditions allow I will have work done on this matter.

Taxpayers meetings - Report.

My comments in (c) above apply here.

In respect to Iaru, I note from the Council Constitution that this village group is not a member of the Cloudy Bay Council unless it is included in the Amau village group.

The report indicates the typical attitude throughout the area that the Council, ergo the Administration, is to provide with no assistance from the people. Throughout this Council's history I can find no evidence of village self help in co-operation with the Council. Unless that attitude develops there is little chance of satisfaction from the Council.

Conclusion.

Mr. Rofe has done good work on this patrol, especially with the Council. He has displayed a good deal of interest in the Council and its affairs, and there has been a little improvement. I doubt, however that the situation will improve too much more.

There is no chance of multi-racial participation in the Cloudy Bay area, as there are no persons or corporations there interested. Those in the Cape Rodney area are keenly interested in the Marshall Lagoon Council and its reconstitution, and it would be a retrograde step for them to be tied to Cloudy Bay.

*N. D. Lucas*

(N.D. LUCAS)

Assistant District Commissioner.

67-1-3

PIR/wc.

Sub-District Office,  
Kupiano,  
MARSHALL LAGOON.

7th June, 1967.

The Assistant District Commissioner,  
Sub-District Office,  
KUPIANO.

KUPIANO PATROL REPORT No.4/66-67  
CLOUDY BAY CENSUS DIVISION.

PREFACE

For convenience this report covers three separate patrols under one cover.

SECTION 1.

Supervisory work on Ianu road, Cape Rodney.

Patrol accompanied by Constable, Reg. No.10430, TABUN TOPULPUL.

Duration of patrol 11 days

For the periods: 1-3-67 to 4-3-67  
6-3-67 to 11-3-67  
29-3-67 to 1-4-67

SECTION 2.

Land investigation at Manua village, Cloudy Bay.

Patrol accompanied by Constable, Reg. No.9380, TAIBARI BEARIPA.

Duration of patrol 21 days

For the period 2-4-67 to 23-4-67.

SECTION 3.

Cloudy Bay Area.

Patrol accompanied by Mr. C.J. Barratt, Cadet Patrol Officer, and Constable Reg. No.10714, SIOMA SIULE.

Duration of patrol 30 days

For the period 27-4-67 to 26-5-67

Subjects of the patrol: 1. For the Cloudy Bay Local Government Council -

- (a) Preparation of a "Need list", and
- (b) Taxpayers Meetings for 1967/68.

2. Administration -

- (a) Compilation of the Common Roll, and
- (b) General Administration.



Altogether a total of sixty two days were spent on patrol and a Camping Allowance claim for sixty one nights is attached.

I shall deal with each section separately.

Section one - Ianu Road.

INTRODUCTION.

The objects of this patrol were to:-

- (i) supervise the gravelling of the Ianu road, which is an extension of the Cape Rodney road network, and
- (ii) to keep an accurate record of the hours worked by contracted labourers and vehicles (in particular).

Camp was established at Ianu village, which is three to four miles away from the road under construction. I was situated at Ianu for the full duration of the patrol.

GENERAL.

All labourers were recruited from Ianu village, which ensured a constant level of labour and ease in starting and finishing daily work on time. The labour force fluctuated very little and was constantly between fourteen and sixteen.

Vehicles used were two private tractors and trailers and one Department of Public Works tractor and trailer when it was available. Also used was one front-loader which was joined by another over the last few days of the patrol.

Detailed explanation is not necessary as I have already verbally reported and submitted time sheets to the Assistant District Commissioner. Day to day work can be seen from my Field Officers Journal.

PROBLEMS INVOLVED.

Not having a camp near the road site proved a considerable handicap, as it necessitated walking forwards and backwards to the road from Ianu each day. This consequently lost a minimum of two hours working time every day. Usually we would leave Ianu no later than 630 hours each morning, arrive at the road at approximately 730 hours and begin work between 730 and 745 hours. Work would finish at 1600 hours and we would return to Ianu about 1700 hours.

Heavy rain fell nearly every afternoon of the patrol and this made work difficult and very slow. Rain on the clay ground combined with the friction of heavily loaded tractors and trailers on top of it, gave way to rifts of thick mud, in places over two feet deep. This caused continuous bogging of vehicles and much repetitious dumping of gravel in the one place.

The road became so bad after the first three days that the vehicles had to be put off and the labourers were given the singular task of hewing down sapplings and small trees and laying them across the road.

The trees came from the Catholic Mission block, after approval had been given by the Catholic Father at Ianu.

After a stock pile of trees had been accumulated gravelling again commenced on top of the timber, thus give road access by means of a corduroy.

Time was also lost with frequent brake-downs and sometimes the vehicles would not bother to turn up until late in the morning or afternoon.

The area of road past the ford has large trees felled across it and these will need to be moved by a bulldozer.

CONCLUSION.

Only 400 yards of gravelled road was finished while I was there, which is an average of 37 yards a day, however since the time of this patrol and the writing of the report progress has been considerable, mainly through the advent of dry weather and also better and faster machinery (e.g. six ton tip - truck).

The corduroy that was laid will have to be pulled out when grading and "boxing" becomes necessary in the future.

The delay in this report was regrettably unavoidable as I proceeded on patrol again the day after returning to Kupiano.

Section two - land investigation.

INTRODUCTION.

The object of this patrol was to carry out a land investigation for the purchase of the Cloudy Bay airstrip, wharf and proposed Cloudy Bay Local Government Council site, as well as a small annex of road adjacent Manaua village.

As all land investigations cannot be hurried and their length of time depends on the people involved a fair amount of spare time resulted which was profitably used on general Council Administration.

The Finance/Executive and General Council meetings for the Cloudy Bay Council also fell within the period of this patrol.

As Administrative Adviser to the Cloudy Bay Council I found this time invaluable in giving the Council a little more advisory help which it so badly needs.

All duties were conducted from Manaua village and I camped at the Council house, which is adjacent Manaua.

I don't propose to go into any detail in this report as the investigation report will speak for itself, in regards work carried out and completed.

Land investigation - general.

All investigated land is owned by one group of people from Manaua and Ganai villages, and is vested in three clans - DEMAN, SAEA and DOGOMA.

Land is communally owned by the clan and clan members have full rights over the ground. Clan membership seems to be bi-lineal\* and by marrying into the clan. However if a clan member migrates from the village he still retains his rights but his spouse (if from another village or clan) and children lose all rights unless they move back permanently into the village society.

Old genealogies for the DEMAN and SAEA clans helped considerably, however there were many previous omissions and additions to be made, as well as the compilation of a genealogy for the DOGOMA clan (which owns less than an acre of the investigated land). This took up the majority of time.

The SAEA clan members reside in the village behind the Council house and the DEMAN and DOGOMA clansmen reside in the village adjacent the Cloudy Bay airstrip. Both villages are named Manaua and their peoples are descendants of GANAI, which is now reduced in size to a hamlet, situated behind Baubanguina Estate. Manaua is a post world war 11 establishment, so therefore many of the people still residing at Ganai have rights over the investigated land.

\* Correct Terminology "Double Unilineal"



All genealogy work was conducted in the actual village and not at the Council house where I was residing. This ensured larger meetings and induced women to participate.

The people showed a keen interest in the proceedings and readily gave as much help as possible. This was mainly because they saw some end in sight and were willing to hurry the process up. As one DEMAN member stated, "there has been talk, talk, talk, for over two years on this land and no action". This is true but is mainly the peoples fault as they have demanded fantastic amounts of money for this small area of land (approximately sixty one acres).

Proceedings were again threatened with disruption when one, JAPHETH SAISA, a very verbose spokesman for the group, flatly stated he wanted "\$1200.00 or nothing" for all the land. It was explained the Government was only willing to pay \$4.00 an acre, as was the benefits to be derived from selling the land. This spokesman countered by saying he had heard on the radio of one group of people receiving \$30,000.00 and he was willing to give a special rate of \$1200.00 to the Administration. He didn't take into consideration there might have been a difference in the acreage of the two lots of land.

Last year this village received a large, above average, sum of money in payment for timber cut inadvertently on their land. This payment seems to have warped their sense of values.

I therefore proceeded with the investigation carefully skirting any talk of money. It was not until a month later when compiling the Common Roll and giving a series of taxpayers meetings that the leader of the DEMAN clan, GADO SAISA from Ganai, was met. He put it simply that he was the head man of the clan, that I was not to listen to any of the other clan members and that he was willing to accept whatever price the Government thought fit to pay him.

The way is now open to fully purchase this land that has remained just out of reach for so long.

Council Administration.

This was my first visit to the Cloudy Bay Council, so I took the opportunity of perusing all files and familiarizing myself with the Administrative side of the Council, before the Finance/Executive and General meetings took place. This was essential if I was to have any idea of what was happening and I spent approximately 50% of the patrol on this task. Of this time the last week, before my return to Kupiano, was completely taken up with Council meetings and Council correspondence.

I will speak more fully on the Council and its future in "Section 3" under "Appendix 'A' - Tax payers meetings".

CONCLUSION.

1. The land investigation report is not completely finished. All work was completed as far as possible on this patrol, however without a compass and chain there were certain sections that naturally could not be rounded off.
2. I was lucky enough to borrow a compass from the Manager of Baubauguina Estate on my next patrol (section 3) and I "walked the boundaries" and noted improvements on the land (counted cash crop trees etc) on Sunday 21st May, 1967, after the completion of the taxpayers meetings and before the Council Committee meetings. Sunday was opportune as the Manaua people are Seventh Day Adventists.
3. Work still to be finished is the complete retyping of the three genealogies, the typing of the schedule of owners and the signing of the "Agency Agreement" as well as the drawing of a sketch map. The agents have already been appointed and recorded so there will be no trouble here.
4. This leaves little work to be completed after typing, so this prolonged business should soon be out of the way.

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Section 3.

INTRODUCTION.

This patrol was more a patrol in the full sense of the word than the two preceding sections. Nearly every village in the Cloudy Bay area was visited; half of them twice as the patrol retraced its steps along the coast.

The objects of the patrol were dual Council and Administration work. For the Cloudy Bay Council a Series of six taxpayers meetings were held to compile a "Needs list" and to gauge the people attitudes toward the Council. I have dealt with this section separately under "Appendix A" so that it may be detached from this report if necessary.

Administrative work comprised of amending the Electoral Roll for the House of Assembly Elections next year, as well as general Administrative work including familiarization of the Cloudy Bay area.

Lack of time (before my departure to Port Moresby) limits the length of this report. I will however deal with the more important aspects of the patrol under the headings below.

Villages and village officials.

All villages were clean and tidy especially those under Seventh Day Adventist control. The inland villages all had neat lawns surrounding their old but useable houses. Coastal villages were all built on the bleak black windswept beaches, and were also clean but many found problems in obtaining good drinking water. Consequently water supplies have a priority rating in the Council estimates.

Village officials (Councillors and hygiene sanitation Committee men) did their job satisfactorily although by no means enthusiastically. Only in two villages out of seventeen did the people willingly bring water and help set up camp for us. In the other villages they left it up to the officials while they (the people) went nonchalantly about their business as if the patrol wasn't in the area.

Less than half the villages had Rest House and most of these were in poor condition. The patrol was forced to stay in a mission house and post a trade store and private house. The more common excuses seemed to be that the people were waiting for the Assistant District Commissioner to donate corrugated iron for roofing the rest houses. Whether this be so or not the people were told they had better get busy soon and use grass if necessary.

The toilets were in worse condition, and in one village, Bararata No.4, there was not a toilet at all and I was forced to flee into the bushes. Hygiene Sanitation men were given instructions and I propose to hold a special meeting at the Council House after the Hygiene and Sanitation Rule is passed to make sure that they know their duties properly. The setting up of this Committee is one of the many blunders that has happened to the Council, but now it is in, the Councillors will not expel the committee even though they are inefficient, costly and too numerous (twenty), lest they lose face to them.

Political situation.

Except for one or two exceptions the people are all indolent. They will not motivate themselves for the sake of the Council, but want the Council to bend over backwards towards them. Talks given in the taxpayers meetings on trying to progress the country in preparation for independence brought resonant nods but went only skin deep as was brought out when the actual tax rate and "needs list" were discussed. The people are prepared to let others do the work while they sit back in their own village world. At all taxpayers meetings the people were asked whether they wanted self government and independence within the next few years or whether they should wait twenty or thirty years hence, the answer was always for the latter but when it was asked what they were doing or even contemplating to do, the response was always the same, groans or "ohs".



At Manaua the audience complained the Europeans were rich and they, the natives were poor. It was explained they were lucky to have so much land available while the people of Asia had so little and were starving. Asked whether they were going to apply for the Amau resettlement blocks when applications opened next year, they answered no, because they had so much land of their own. Then when asked why they didn't plant cash crops and increase their wealth they said they had, which I know from my land investigation is true of only three or four men to such a limited degree that it is almost negligible when compared to the whole village.

The above points are also mentioned in "Appendix A - Taxpayers meetings"

There are three missions in the area the London Missionary Society (Papua Ekalesia and Kwato) Catholic and Seventh Day Adventists. The latter has by far the greatest influence in the area, not only over the overall number of villages but also in intensity over the individual people.

The Catholic mission is established at only one village, Ianu which was until two years ago of the Kwato religion. There is a Catholic Father in the village and he seems to have motivated the people to quite a level above the rest of the Cloudy Bay populance.

The Papua Ekalesia is only found on the west side of Cloudy Bay tending towards the Amazon Bay Census Division where they have a complete hold over the area. Its policy dosen't seem to change and these people are the most slothful of the two other religions.

The Kwato mission is at Amau and Doma villages and it is similar to the Papua Ekalesia.

All the rest of the villages are S.D.A. Two incidents arose concerning this mission. The M.V. "Colorua" had to drop the patrol at Apaeva village on Saturday afternoon at 1500 hours. The village people made no move to welcome the patrol, even with a verbal greeting, and refused to carry our gear from the wharf up to the rest house until after 1800 hours. This may not have been so bad had the rest house not have been five minutes from the wharf. The people in the meantime paraded past the rest house gawking as if we were caged animals but not daring to mutter a sound. At 1800 hours when it was nearly pitch dark the Councillor timidly appeared and had the gear carried up to the rest house.

The head teacher at the Primary - T - School at Bam village complains that the neighbouring SDA villagers at Darava refuse to allow their children to attend the Government school. When the parents were questioned, they denied this, but it was quite evident the younger children were receiving no tuition.

#### Health.

There are four Aid Posts in the area (Doma, Segili, Boru and Amau) which seem to run satisfactorily and need no comment. The Aid Post at Segili is under a house and is completely unsanitary, however the Council has provided for the building of a new Aid Post in its Draft Estimates and this will overcome this problem.

The Aid Post orderly at Doma, Magela Ma'a has complained that Hare Duba, an old man, also of Doma, has been practising "puri-puri," and that the village people see this man in preference to him.

I spoke with Hare who readily admitted he was a "Papua Doctor" and that he was there to help the people. He further stated he had attended a special school for doctors at Deria, Amazon Bay Census Division, three years ago, which lasted several months. The school was conducted by a Baniara woman, Banua?, who had married a Deria man, and she has regularly held courses each year selected inland people to attend.

Hare's method of treatment was simple. He first ate a hot tasting berry (approximately the size of a Robusta coffee bean), then he placed his hands in a care basket and after leaving them there for half a minute extracted them and started massaging the painful area on the patient's body. This was supposed to remove the bad bone, and cease all suffering. He charged 50 cents a consultation.

If Hare couldn't cure the patient, he said he then referred them to the Aid Post Orderly. Quite a few deaths have occurred over the past few years and one fellow died on 13th May, 1967 when the patrol had moved on to Apaeva (death believed to have been caused by tuberculosis).

I took no action against Hare other than telling him he might be held responsible for any deaths in the village and that he must desist his practise immediately. I refrained from arresting him until further advice from the Assistant District Commissioner, as this action sometimes makes martyrs of these "puri-puri" men in the village peoples sights, and therefore does more harm than good. In the meantime I urge an investigation into this alleged training school for "Papuan Doctors", held at Deria.

Land.

These is an aggregation of land matters and disputes and I will deal with them separately.

1. Land Dispute - Lagau Ma'a of Bam village.

For previous correspondence refer to Kupiano file 35-9-21. There are some ambiguities in past correspondence which this report will help to relieve.

Oreva Geu (m) planted 700 coconuts and 700 coffee trees in 1953 on land called Gene. In 1965 he died and Lagau Ma'a of Bam village his first nephew has claimed his inheritance.

Four men from Darava, (Maino Wakai (m) Monai Maino (m), Be'u Samarai (m), and Madu Samarai (m) however claim the land belongs to them.

On investigation it was found that the land belongs to the MIDA clan of Darava of which the above four men belong. The clan leaders are ARAUMAGI VEREGE (m) residing at Si'ini and his sister MAUWA VEREGE living at Darava.

Since 1958 there has been some misunderstanding amongst some officers that the land belonged to the Administration. Apparently Mr. Clarke surveyed the area in 1958 and this survey may be the cause of the misapprehension.

The concensus of opinion in the area is that the Administration has no rights over this land because it has not rendered any payment for it. Hence this dispute between Lagau and the Darava people.

Two things are apparent. (1) Oreva planted the crops on this land and (2) that the MIDA clan owns the land.

Lagau claims he has spent \$160 plus \$200 to \$600 (for labour) on this block. The Darava people say he has spent nothing and that Duta Geu (Oreva's brother), now residing on the Bomguina resettlement blocks is the only one to have put money into the land besides Oreva. Further to this Duta is reported to have said the MIDA people can harvest the crops as long as they pay him half the profits each year.

Lagau and the MIDA clansmen are singular in mind about one thing. They both want the land and crops for themselves and are not prepared to receive compensation from the other group (not within any reason).

The above facts may throw a little more light on the case and the only solution seems to be in the District Commissioners 35-5-2 of the 30th November, 1966, which advocates the parties to petition the Lands Titles Commission.



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2. Robinson River Plantation.

While at Darava, the people complained that the MEDA, BOIVA and OIO clans should still own the land on which Robinson River Plantation is established.

It seems GOILAGA INVAORA was the origin owner and he lived in a garden house on land called "LUIBO" (around about where block No.4 is now). The first Burns Philp Manager was supposed to have bought land for an axe and two sticks of tobacco.

OIO village then situated where the present Manager's house is, and DARAVA originally on block No.2, were then forced to move to their present sites.

When the Manager tried to plant where BAM is now he was chased off with spears and began to plant at the other end of the plantation.

OIO and DARAVA before this were supposed to have lived in the foot hills behind the "plantation land" about the time ABAU station was established.

The Manager of Robinson River plantation says Burns Philp have a 12,000 acre lease, of which 3,500 acres is utilized with coconuts and rubber. The normal Manager is on leave and his assistant couldn't enlighten me at all, a check with Burns Philp's main branch may give some extra information.

3. Boru - Si'ini dispute.

This is a complex problem and as instructed I only collected information and did not attempt to mediate. I will outline both side's arguments:

Si'ini Argument.

General.

GORUME is the general name of the land from the coast up to the Robinson River southern boundary and from the EDAPON river (near BORU village) to DARAVA village in the Amazon Bay Census Division. These boundaries encumber BORU village and all the people plant areas of land.

GORUME was previously an inland village (see attached sketch map) that has now become extinct. The village had three clans (i) MOHODUBU (ii) MAIDUBU and (iii) A'AUDUBU. The clan descendants have now migrated to various villages throughout the Cloudy Bay area (mainly to the S.D.A. villages). MOHODUBU owns the land on which BORU is situated, and the clan leader now resides at SI'INI.

History.

The first man of MOHODUBU remembered was VERI who begat UVIA who begat WEARI, the present clan leader.

Before moving to GORUME village, the few people there were lived in a cave near the present site of SEGILI village. They then moved to EULE village (between present BORU and old GORUME) where they resided for some time.

Legend.

One EULE man, UILA DOI, went hunting one day and ventured down to the beach because he was hot and sat in the shade of a tree. UILA then saw a man, OBE ABI, paddle up to the beach.

UILA and OBE both spoke different language but by using signs OBE told UILA that he came from the island that could be seen out to sea (BANABANA) off the coast near BORU and that all the people were hungry and thirsty (there being no fresh water on the island).

UILA told OBE to go and catch a fish to pay for his food while he went to gather sago and he said he would light a fire when OBE was supposed to come in. (EULE at this stage didn't have a canoe but they knew about fish).

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WANUA DOI then joined his brother DOI and they told OBE he could have half their sago farm and also a small plot of land for a garden without payment, as long as OBE didn't plant any coconuts. (The SI'INI people using approximate demensions showed me this plot was about 100 yards square). This land was called BOMBABA'A.

The GORUME people had at this time three coconut trees planted on the beach. OBE disobeyed instructions and using GORUME nuts he planted his own trees. The three original trees were supposed to have been cut down by the BORU people in 1958.

The people from BANABANA Island were supposed to be Mailu people from GAGAISENA inside Amazon Bay. They then moved across from the island to BOMBABA'A and then down the coast 100 yards to the present BORU site.

Just before the islanders moved to the coast EULE moved up to the GORUME site.

MAGAUBO village near BORU is not involved in this disupt because most of the people are GORUME descendants, who have intermarried and now speak the MAILU language.

Boru argument.

BORU village was originally at BURUMAI Point (now where DEDELE Estate is). The people then moved down to MORITA near the present village site then onto the present site.

BORU men say they previously owned all land from SI'INI to the OIBO river following the coastal plain around, until DEDELE Estate was purchased and now they are left with practically no land.

Old BORU headman, OPA MOTO further says the land in question must be BORU's because the MAILU language is spoken all the way up the coast from the Amazon Bay Census Division to DEDELE Point.

GORUME, DARAVA and OIO villages spoke the MADA'A language; the SI'INI, BADUBADU, DURAMU, GANAI; and, APAE'A, SEGILI, BAM and DOMA people speak the NEMEDA'A language. The MAILU language goes further than DEDELE, in fact up to DOMARA and BARAMATA near Cape Rodney. These four languages are intermingled throughout the Cloudy Bay area and undoubtably throw light on the origins of all the people's forefathers.

Conclusion.

1. The BORU people in the past have said to other Administrative officials that the land belongs to the GORUME descendants (SI'INI persons in particular).
2. The SI'INI owners have given permission for only two men to plant on their land - SEPA BENAU and DEDELE BENAU who have 3800 coconut trees between them. However they say once these men die then crops revert back to the GORUME people (MOHODUBU). SEPA, the Local Government Councillor, is of course not happy with this and another case such as described above in (i) might occur again.
3. A lot of coconut trees have been planted by BORU men. I listed 15,000 trees while at the taxpayers meeting and not all the people were present for me to record their plantings.
4. The people from BORU and SI'INI were advised the Lands Titles Commission would be notified and that they might have to wait more than a year for their case to be heard.



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Land Tenure Project.

While at DURAMU, KERRY EINA approached me in regard the above. He is very keen to have his families' and his own land individually marked out, and made into a proprietary company. He even brought with him a "Share Register" and a "share script" book, the uses of which were explained to him.

KERRY seems quite enterprising as he already owns shares in two Australian Companies.

He has been advised to see the Business Advisory Office of the Department of Trade and Industry in reference to his company.

Common Roll.

The Electrol Roll was completely bought up to date and half the names still have to be typed. The names are legible and one of the clerks can do this.

All village people were brought together and they were told to answer their names when called. The whereabouts of names unanswered was recorded as was anyone left off the Roll (over 21 years old) after the completion of calling. People not in the village but left off the Roll had their names recorded with appropriate comments as to their whereabouts.

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APPENDIX A.

CLOUDY BAY LOCAL GOVERNMENT COUNCIL  
TAXPAYERS MEETINGS 1967/68.

Introduction.

At the April Council meeting it was decided to have a series of six taxpayers meetings, firstly to compile a "Needs Lists" and secondly to discuss the tax rate for the coming fiscal year. The Council President was also to incorporate a short talk on self - government, independence and the House of Assembly when talking on the tax rate, to show the interlocking bearing each has on the other. This was to be along the lines as set down in Appendix 'A' of the handbook "Finances of Local Government Councils".

The Council President, vice President and clerk were all to accompany the patrol, which regrettably also included the compilation of the Electoral Roll. This dual patrol was unfortunately unavoidable as the Taxpayers meetings were several months overdue and the Common Roll had a priority rating.

General.

All meetings proceeded according to schedule and were highly spirited although orderly, with many questions and much talk on the tax rate being raised.

There was only one thing wrong, neither the President, vice President nor the clerk turned up for the meetings. The President attended the second last meeting being by virtue in and for his home area, as well as the last, as did the clerk, which was held outside the Council House.

This report is not an avenue for expression of my grievances or of confidential reporting, however it must be pointed out that the meetings were all well publicised and each of the above three executives knew precisely his responsibilities. None of them had a valid excuse for missing such an important occasion and not one had the decency to forward his apology.

I therefore, was forced to conduct the discussions myself. These ran along the following lines. Firstly the "Needs List" was explained and compiled with the aid of a blackboard. All suggestions were written down no matter how extravagant or minute; discussion was urged but suggestions were from the taxpayers only and not the Adviser. Once all ideas of Council aid to the community (and as was more often, to the individual) were exhausted, I briefly ran through the list giving the "pros and cons" of each item.

The audience was told final decision on their "needs" was up to the Councillors who would adjudge them according to their importance depending on the availability of funds.

At each of the six venues a motor vehicle (i.e. a truck or tractor and trailer) was requested.

A great deal of discussion has previously been held at Council meetings, together with various correspondence between the Regional Local Government Officer and the Council about the purchase of a tractor. Despite the fact the Council could not afford to buy a tractor in the first instant, there are no vehicular roads in the area at the moment, and if there were all relevant factors tend to make it a completely uneconomic proposition to purchase a tractor.

All groups of people were determined they "must have a tractor and trailer" and were prepared to do business. Women got up and said they weren't horses and they must have a vehicle to carry their produce; men hinted on blackmail saying they wouldn't pay tax unless they received a tractor, or else they said they would pay an additional \$2.00 or \$4.00 taxation after they had received the tractor.



All reason was lost and the Council emerged as the wicked ogre withholding all tax money over the past six years and not spending a penny in the Cloudy Bay area. This was stated on several occasions by a few verbose gentlemen.

This point was opportune to merge the first section (the Needs List) with the other section (the tax rate for the coming financial year).

Again with the aid of a blackboard a simple explanation of the estimates, touching on income and 'A' and 'B' expenditure was given. It was shown how the money spent on the village people (mainly "C" expenditure) was derived from the difference between revenue and 'A' and 'B' expenditure. I was shocked, as well as the audience, when I first found out this "difference" was only \$2143.00 (as in the 2nd Revised Estimates 1966/67). I thought it prudent not to reveal the exact amount of carry over from last year (\$2932.00) and the taxpayers very quickly grasped the point, (in all except one meeting), that the Council certainly could not afford to buy and run a tractor on this amount of money, especially as it is planning the building of a Council Chambers (estimated cost \$6,000.00).

From here discussion was diverted to the House of Assembly with stress being placed on the bearing of taxation on the budget. Two lines of thought branched from this:- (a) the contrast between the budget and the Council Estimates, and (b) how people must pay taxation not only to make the Council strong but the whole country strong. At each meeting the people were asked whether they wanted independence and self-government quickly or wanted to wait twenty or thirty years. The answer in all cases was for the latter, and was resoundingly the same, "we must wait until we are strong enough to look after ourselves". It was then put on the line that everyone must play his part and best way was to cohere with the Council. Seeing the size of the Council's revenue made it virtually useless at the moment, coupled with its "one source income", it was hinted, but not stated, that the tax should be raised. A variety of suggestions was called for, climaxing with a vote at the close of suggestions to determine what nomination the majority of taxpayers present wanted. It was made clear that this was only an indication to their Councillors, by whom the final determination was to be made.

Perhaps I pressed my point too strongly in some case as the forum on a few occasions became very boisterous and made even the women turn a reddish brown. The people's patriotism suddenly in a gnashing bellow turned inwards towards themselves. They wanted the tax lowered (which was explained as being impractical) or left the same until they get tractors, roads or outboard motors and only a minute majority wanted the tax raised.

Below comments on each meeting.

Janu 8th May, 1967.

This meeting was for the IANU taxpayers only and their needs list is as follows:

1. Manual grass cutter.
2. Purchase of corrugated iron for village houses.
3. Aid Pest and orderly.
4. Assistance to maintain IANU access road, especially with help in building bridges.
5. Assistance to purchase truck. Council to pay half the cost.
6. Council to buy coastal vessel to help people take produce to Port Moresby.
7. Cartridges for village shotguns.
8. People want their own individual village Councillor.

The audience seemed slightly disillusioned after I commented individually on the above items. With reference to items (2) and (7) the Council only spends its finances on community projects, not on individuals, and on projects or items of a lasting nature. In reference to items (5) and (6) the people were told it was not within the Council's financial grasp to make beans or buy such costly items. It was explained item (3) depended on trained personnel from the Department of Public Health, and item (8) could be approached in two different ways (a) by reconstitution of the Council wards or (b) by a voting upset in the next Council elections in September.

The tax rate next year was unanimous in that only one suggestion was put forward. It is the same as this year at \$6.00 per male and \$1.00 per female.

The meeting was orderly and quite spirited considering it was held after the Adult Education classes at 9-45 p.m. and finished at 12-30 midnight.

Baramata No.4 9th May, 1967.

This meeting was for Baramata No.4, Merani, Tutubu and Bomguina villages. Needs list as follows:-

1. Smoke house - Ceylon type for Baramata No.4.
2. Road between Cape Rodney and Baramata No.4.
3. Bridge over river (?) near Tutubu.
4. Pump for well - Baramata No.4.
5. Water tank - 3,000 gallon for Bomguina.
6. Repair of Baramata No.4 water tank.
7. Water well for Tutubu.
8. Club house and canteen for Baramata women's club.

No taxpayers from Merani and only two besides the Councillor for Tutubu turned up.

Three tax motions were put forward \$6.00 and \$2.00 (this motion by a woman), \$7.00 and \$2.00, and \$6.00 and \$1.00. The latter won by 34 votes to 15, from the first motion.

One fellow stood and said Baramata No.4 had gained a water tank and water well when the tax rate was £2.0.0. and since it rose to \$6.00 the people had received nothing. Why should they pay more tax?

Another aggrieved fellow asked that I oust the Council President for not turning up at the meeting, and that the Council members be dispensed with as they were a waste of money.

The meeting was sedate, lasted for 1½ hours and the people readily grasped the Council's financial position.

Domara 13th May, 1967.

This meeting was set down for the 10th May, for Domara and Duramu villages but the Domara's went fishing and the Duramu's didn't turn up.

Both villages are Seventh Day Adventists and were caught at 7-30 just after their morning Church service. The attendance was therefore very good.

Their needs list:

1. Loan of \$400.00 to buy truck for Domara.
2. Water tank 3000 gallons for Domara.
3. Corrugated iron for Duramu village houses.
4. Aid Post and orderly for Duramu.
5. Road from Baia Estate to Bomguina Agricultural station Cape Rodney.
6. Orderly for Domara Aid Post.



7. Set of carpenter's tools for Duramu,
8. Two fishing nets for Domara.

Two motions were put forth for the tax rate \$6.00 and \$1.00, and \$8.00 and \$2.00. The former motion almost unanimously won and the fellow who proposed a raise in tax was hooted and booed, until the meeting was brought to order.

The people were also angry that the President did not turn up. It seems the President is not at all popular, as a rumour has circulated saying he is a "humbug", and I feel this is because he is from the opposite end of the Cloudy Bay area and that he is of a different religion to the S.D.A.'s.

Boru 13th May, 1967.

This meeting was for Boru, Magaube and Si'ini people. Needs list as below.

1. Water pipe from river to well at Si'ini.
2. Two water tanks for Magaube.
3. Fishing net for Boru.
4. Two colman lamps for Boru latrines at night.
5. Tractor and trailer for above three villages.
6. Outboard motor - 40 h.p. Evinrude, for Magaube.
7. Sewing machine - Si'ini womens club.
8. Chain saw for Boru.

Three motions were given for the tax rate. \$6.00 for men and \$1.00 for women, \$8.00 and \$2.00 and \$6.00 and \$2.00. This meeting showed the most sympathy towards the Council as their voting indicated, however the first motion the same as last year, still won, although narrowly from the second motion 49 votes to 42. The last motion received one vote.

The meeting was lively but not boisterous and a pleasure to conduct.

Segili 16th May, 1967.

Villages attending were Segili, Apaeva, Bam, Doma, Oio and Darava. Their needs list was:

1. Two tractors and trailers - one for Doma and another for Manaua.
2. Council Chambers at Manaua.
3. Council work boat - 30 foot coastal vessel.
4. Outboard motor for Apaeva.
5. Primary 'T' School for Segili and Apaeva.
6. Council to repair Segili village houses.
7. Reticulated water supply for Segili.
8. Four coffee pulpers for Darava, Bam, Bau and Apaeva.
9. Saw and pruning shears for Doma and Bau coffee trees.
10. Boys Vocational School at Bam.
11. Stove and sewing machine Nanea womens club.
12. Nails 1" to 6" in size for Darava, Bau Oio and Segili houses.
13. Stove, baking dishes and sewing machine for Segili womens club.
14. New Aid Post at Segili.
15. Aid Post and orderly at Bam.
16. Smoke house for Doma.
17. Assistance on Doma road.
18. Timber and corrugated iron for Apaeva widows house.

19. Stove and baking dishes Apaeva womens club.
20. Training centre for all Cloudy Bay womes clubs.

All villages were well represented and total attendance was the largest of all meetings with approximately 120 taxpayers. Many suggestions were duplicated such as items 8, 12, 11, 13, and 19 from one village to the other. This was only natural as one village realised that another's ideas would suite them also.

There was exceedingly strong feeling towards purchasing a tractor, no economic reasoning could change the audiences feelings and one very verbose character, speaking quite good english couldn't be swayed. He came up with such questions as what has the Council done with the \$1,485,000 it has collected in taxes over the past seven years. I was able to show him there was a wrong calculation here, but when he kept repeating that Doma village must have a tractor because it produces twelve bags of copra a week, to take twelve miles to the Robinson River wharf, I could make no headway. It was shown that the Council must make a profit and the only way was to make the freight so high as to make it uneconomical to produce copra, but this was also to no avail.

There was considerable bickering over the tax rate also. This was the first meeting the the President attended and he advocated sweeping taxation changes that far from pleased his constituents. One taxpayer flatly stated he would not pay any higher taxes even if he had to go to gaol. When explained he would still have to pay the tax after his gaol sentence he said he would refuse and keep going to gaol rather than pay any more money.

Only after a long wait did a second motion come for \$8.00 and \$2.00, but this only received a handful of votes and the taxpayers overwhelmingly wanted this years rate again after they were told next years tax rate would not be lowered.

Manaua 18th May, 1967.

Manaua, Amau, Ganai, Badubadu, Mero, Kevere and Ballebo attended and their needs list was -

1. Council Chambers.
2. Meri to Manabo road.
3. Manaua to Amau road.
4. Water well for Manaua.
5. Primary 'P' School Manaua.
6. Smoke house for Amau.
7. Tractor and trailer for Manaua and Amau.
8. Outboard motor for Manaua.

Amau and, more so, Manaua dominated all discussion with shouting and chants that typifies all rabblements.

Unlike Segili, the people saw after a great deal of repetition explaining that the Council could not afford a tractor, but even so they came up with much the same metaphors. These included statements from women saying they were not horses and men indicating they must have a tractor first then they would build a road.

Amau like Doma villagers have had money available for quite a few years to build roads to their villages. However the people have not motivated themselves and at both meetings at Segili and Manaua wanted heavy earthmoving machinery to make the road for them.

When the tax rate was discussed near bedlam broke out. If I was making a film of the proceedings, I would call it "The Manaua yahoos ride again". This isn't meant to be comical but descriptive. Only one motion was put forward, the tax rate would not be lowered. Individuals one after the other stood shouted and raved. Other waved their hands in the air and got the rest of the audience to chant in unison that they would not pay higher taxes some questions were "Europeans are rich and we natives poor, where will we get money from? Previous explanation on the tractor was forgotten and they said "we must have our tractor, markets and road before we pay more". As fast as answers were given to their questions, they



would be turned into other questions. These are probably one of the most intelligent people in the Cloudy Bay area, however it is a pity their intelligence is so selfishly warped.

Conclusion.

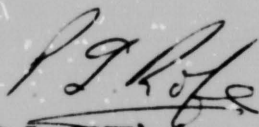
1. At all meetings the taxpayers did not want to pay more taxation than this year. I can't blame them really as I would be hesitant in paying more taxation myself; however a Council of such small population (1400 taxpayers) and revenue can hardly function nominally let alone keep up with the populace's persistent demands.

2. Perhaps the printing of future Council minutes in MOTU for general distribution in the villages, and the rotating of Council meeting venues will show the taxpayers a little more about Council Administration. This is going to be tried, but then there is still the problem of getting the Councillors themselves on side. Until this is done all other efforts are futile, for Council propaganda can only effectively be carried to the villagers by the people's direct representatives.

3. The "needs list" not only has helped the Council in its future planning and development of the area, but it sums up the people's attitudes in relation to themselves.

Overall conclusion.

1. Each section has its own conclusion so no further comment is required.
2. Please excuse me for not typing this report or drawing a patrol map but I have had three days to clear all patrol correspondence and pack before my departure to Port Moresby for the Patrol Officers course.



(P.I. RUFF)  
Cadet Patrol Officer.