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OF PAPUA NEW GUINEA

PATROL REPORTS

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STATION: BOKU

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1963 - 1964

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Papua New Guinea Patrol Reports

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PATROL REPORTS BOUGAINVILLE DISTRICT 1963/64

BCKU

<u>Patrol No.</u>	<u>Officer Conducting Patrol</u>	<u>Area Patrolled</u>
1-63/64	R. J. Staples	Banoni Census Division
2-63/64	R. J. Staples	Baitai and Nagovisi Census Divs
3-63/64	R. J. Staples	Banoni Census Division



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of.....**Bougainville**.....Report No. **BOKU No. 1**.....**1963/64**.....

Patrol Conducted by.....**R.J.Staples** **Cadet Patrol Officer.**.....

Area Patrolled.....**BANONI Census Division.**.....

Patrol Accompanied by Europeans.....**G.G.Tually** **Agricultural Officer.**
H.Y.Prouse **Medical Assistant.**

Natives.....**3 Members** **R.P.& N.C.C.**

Duration—From.....**4/8/1963**.....to.....**13/9/1963**.....

Number of Days.....**27**.....

Did Medical Assistant Accompany?.....**Yes.**.....

Last Patrol to Area by—District Services...../**5**...../1963...

Medical/**9**...../19**62**

Map Reference.....**Bougainville Island South Fourmil Series.**.....

Objects of Patrol.....**Personal Tax Collection, General Administration.**.....

Director of Native Affairs,
PORT MORESBY.

Forwarded, please.

/ / 19

.....
District Commissioner

Amount Paid for War Damage Compensation £.....

Amount Paid from D.N.E. Trust Fund £.....

Amount paid from P.E.D.P. Trust Fund

.....
.....
.....

ge Pop

Over 15			
F	M	F	Females in Child Birth



67-11-6

10th December, 1963.

The District Officer,
Bougainville District,
SOHANO.

BOKU PATROL REPORT NO. 1-63/64.

The above patrol report is acknowledged.

The diverse character of this large and sparsely populated Census Division is clearly indicated by the report and the difficulties in the way of development are evident. The patrolling officer has been observant and has provided a very good analysis of the situation and, while he has emphasized economic questions, inherent social and political implications are evident.

Rapid progress has taken place in Bougainville in the recent past and it is obvious that some areas will develop more quickly than others. However, if the BANONI Census Division appears to lag more than it should and fails to attract a reasonable proportion of District resources, it would seem that the matter can best be raised initially at a District Economic Development Committee meeting with a view to co-ordinating departmental activity and if necessary, a recommendation to the Central Administration.

Assistant District Officer Hardy has provided a very useful and informative commentary on the report and the area generally and this is underlined by your own observations.

You might discuss salvage rights with the District Commissioner and he could ascertain the position from the Treasurer if doubts exist.

As far as land is concerned, where there is a desire to lodge a claim, it should be recorded and forwarded to the Registrar of the Land Titles Commission. Under the Land Tenure Conversion legislation, secure title can be obtained but agreement to registration must be reached within the group possessing customary rights to the land.

J. K. McCarthy
(J. K. McCarthy),
Director.



67-11-6 ✓
DEPARTMENT OF NATIVE AFFAIRS
TERRITORY OF PAPUA AND NEW GUINEA



Telegrams
Telephone 67/1/7.
Our Reference
If calling ask for
Mr.

Department of Native Affairs,
Bougainville District,
SOHANO.

1st, November, 1963.

The Director,
Department of Native Affairs,
KONEDOBU. PAPUA.

BOKU PATROL REPORT NO. 1. OF 1963/1964.

Forwarded herewith is a report of a Patrol conducted to the BANONI Census Division by Mr. R. J. STAPLES, Cadet Patrol Officer, together with comments by the Assistant District Officer, BUIN.

I cannot understand the comments of Mr. STAPLES on the apparent ease with which the TOROKINA people obtain money from the sale of 44 Gallon Drums etc. As far as is known Salvage rights in the area are still in existence, although it is not known who holds these. Over the past few years a few Drums have been obtained by the Co-operative Section and the Department of Agriculture, Stock and Fisheries, but no payment was made to Natives in the area. I know of no recent sales of Cartridge Cases.

I feel that Mr. STAPLES is confusing actual ownership of land with control of its use by the land owning group which is normally vested in the Headman of the group. I will ask for this matter to be clarified.

Regarding the people of KERRIANA. This matter will also be investigated further. It may be possible to alienate some of this land with a view to implementing a resettlement scheme.

Customary sales of land appear to be quite common in this area and have been reported previously.

"Squatting" is becoming more frequent as people from inaccessible areas move nearer to the Coast in order to have a means of disposing of their produce. I doubt if much can be done to legalise this at present other than by alienation and the granting of a Lessee to the occupiers. Perhaps the Land Tenure Conversion Ordinance may contain provisions whereby the occupiers of the land can obtain some secure Title.

Communications will remain a problem in the area for some time. Limited funds and equipment make it impossible to do a great deal at present. Plans are underway for a survey of a road to Empress Augusta Bay to be carried out. Lack of shipping is also a problem. Production is not great and shipping to the West Coast of Bougainville is very infrequent. There are few reasonable anchorages also.

Mr. STAPLES has carried out a useful Patrol assisted by the Agricultural Officer and the Medical Assistant. He should not, however, be discouraged by the apparent apathy of some of the people.

A. J. Z...
(A. J. Z...)
ASSISTANT DISTRICT OFFICER.

Att.

67-2-2.

Sub-District Office,
BUN.

16th October, 1963.

The District Officer,
SOHANO.

BOKU PATROL REPORT NO. 1 OF 1963/64.

BANONI CENSUS DIVISION.

Attached please find the abovementioned report submitted by Mr. R. J. Staples, Cadet Patrol Officer, Officer-in-Charge, Boku Patrol Post.

NATIVE AFFAIRS.

The general situation in the Bononi Division is reasonable, but there is certainly room for improvement. The people are passing through a difficult stage of progress and they need encouragement, guidance and assistance to help them bridge the gap between the old way of life and the transitional stage towards increased economic and political development. In order to combat this transitional stage successfully much more ^{effort} is required by the people and the Administration, otherwise frustration and discontentment may follow.

Torokina Area.

Torokina is the most distant area from Boku Patrol Post and because of its location and the lack of suitable communications is not easily reached. As indicated by the report the people in this area are financially well off compared to other areas and as a result very little effort has been made to plant up cash crops.

Eivo Area.

Geographically the people in this area are less fortunate than the coastal people and have many problems ahead of them. In spite of this, however, the people are keen for advancement and it is indeed pleasing to know that the Patrol was met with such enthusiasm.

Coastal Area.

There is plenty of land in this area, but the people will have to work if they wish to progress.

covered in my ...
area.

Lower Banoni.

It is unfortunate that the general attitude of the people in this area appeared to be one of aloofness and I can sympathise with Mr. Staples, a keen and energetic young officer, who is trying to overcome this attitude amongst the people. Although disheartening to the officer concerned, it is a situation which requires patience, encouragement and continual guidance backed by constructive effort on the part of the Administration. It is not an easy job and success cannot be achieved overnight. I am of the opinion that these people are going through a stage of apathy which has not been uncommon to various sectors of the community in this Sub-District and elsewhere. Whilst the people have been continually contacted by officers of various Departments, especially, D.N.A. and P.H.A. and P.H.D., and have been advised what they should do, they feel they are not being materially assisted by the Administration. I consider that this stage of apathy will continue, or degenerate to the stage of discontentment, unless the Administration shows some constructive effort by way of improved communications such as the construction of proper roads and an airstrip and the supply of transportation for the carriage of stores from Mawareka to the Patrol Post. Also I consider it is necessary for the Agricultural Officer, Konga, if no other officer can be made available full-time, to spend more time in the Boku area to assist the people towards economic progress. The combination of such improvements will, I feel, result in increased enthusiasm, co-operation and effort towards general progress.

Improvements mentioned above are gradually being made, but unfortunately progress is far too slow owing to the fact that the means are not available. Communications are very poor indeed, and apart from small allocations of funds, the largest being a recent allocation of £800 for the year, very little has been done to improve communications and no mechanical assistance is available.

Referring to the role of the Agricultural Officer, Mr. Tually through concerted efforts has been able to improve matters by more regular visits. He has suggested to the District Agricultural Officer that a house be built at Boku so that the Agricultural Officer can spend a part of the year in the area. It would, of course, be preferable to have a permanent officer at Boku so he can commence planning ahead in order that the Department of Agriculture will be prepared to meet the ever increasing production of cocoa and the general economic needs of the people., the cocoa plantings of the Boku area, already well ahead of the Siwai of Buin Areas.

The attitude shown by Paul Lapun towards the Patrol is difficult to interpret. Whether or not he was asked to accompany the Patrol I do not know. If by chance he was not asked to accompany the Patrol, then I doubt if he would have made the move to do so. Perhaps he felt, for some reason or other, that he should not offer to accompany the Patrol unless requested to do so. At this stage all I can mention is that during my last visit to the Nagovisi area to ascertain the feelings of the people concerning their future development, he accompanied the Patrol at my request and showed co-operation and trust towards the Administration and has, to the best of my knowledge, adhered to any requests since my visit. He is, no doubt, waiting to see whether or not there is going to be any further action regarding the proposed Co-operative Society, and what will be the outcome of any proposed action. This matter was covered in my confidential report after my visit to the Nagovisi area.

ECONOMIC DEVELOPMENT.

I am very pleased that the Agricultural Officer, Konga, was able to accompany the Patrol. Although he was apparently met with mixed feelings I feel sure his visit was well worth while. As the Terokina people are obviously not particularly keen about economic development because they have other means of income, it could not be expected that they would show much enthusiasm towards his presence. By contrast, however, he was most welcome in the Niye area where the people are keen for economic development, even though they are less fortunately situated than other people in the Boku area. Their efforts to date and enthusiasm are highly commendable and it is to be hoped that the Department of Agriculture will be able to give these people the attention they deserve from now on. The people in the lower Banoni area are more fortunate because they have had the assistance of the Agricultural Officer who has, through difficulty, been able to market their produce.

HEALTH AND SANITATION.

Likewise it is pleasing to know that the Medical Assistant was able to accompany the Patrol. The general health situation in the area appears to be quite satisfactory.

ROADS AND WALKING TRACKS.

This is adequately covered in the report. This subject has been fully covered in many reports. There are many problems to be overcome, most of which can only be conquered by adequate funds and mechanical assistance.

LAND SITUATION.

Your advice concerning policy regarding the position of squatters, the Registration System and the sale of land between the local people would be appreciated, please.

TAX COLLECTION.

I consider that the annual Personal Tax should remain at £1 until the economic position and general development of the area has improved considerably.

GENERAL.

Mr. Staples has again carried out a most satisfactory patrol which has brought the people into closer contact with the Administration. Although somewhat disheartened by the apparent apathetic attitude by some sectors of the community, Mr. Staples has maintained his keeness in an endeavour to stir the people towards improved development. It is to be hoped that through his efforts the next Patrol will find the general situation more rewarding.

A claim for Camping Allowance is attached for your approval, please.


G.P. Hardy
Assistant District Officer.

This patrol was a help to me in gaining a better insight into the thoughts of the people of the BOKU Area and introduced me to the trials and tribulations of the people as regards agricultural development.

DIARY OF PATROL.

67-1

Please refer to Field Office File No. 35 to 65 folios 3 to 8.

Patrol Post, Bougainville District, BOKU.

18th. September, 1963.

NATIVE AFFAIRS.

The people of the Banoni Census Division are the Assistant District Officer, Sub-District Office, BUIN.

PATROL REPORT No. 1 1963/64.

- Officer Conducting Patrol : R.J. Staples. Cadet Patrol Officer
- Area Patrolled : Banoni Census Division.
- Accompanying Personnel
 - Europeans : G.G. Tually Agric. Officer. H.T. Prouse Medical Assist.
 - Natives : 3 Members R.P. & N.G.C.
- Duration of Patrol : 27 Days.
- Last Patrol Conducted by : D.N.A. May, 1963
- : F.H.D. Sept., 1962
- Objects of the Patrol : Personal Tax collection for 1963.
 - (a) Forty four gallons of kerosene bought from the people at 10/- per gallon.
 - (b) Cartridge savings in Rabaul for 3d. To introduce myself to the people and to acquaint myself with the layout and problems of the area.

INTRODUCTION.

The purpose of this patrol to the Banoni Census Division of the Boku Administration Area was to introduce myself to the people and orientate myself with the village layout and the geographical formation of the area. Personal Tax for the year 1963 was also collected on this patrol, and a counting of the newly planted economic crops was also tabulated.

For the majority of the patrol the Agricultural Officer from KONGA and the Medical Assistant from BOKU accompanied the patrol. As taken from the Village Books this was the first time an Agricultural Officer had visited the TOROKINA Area and the people of the EIVO linguistics sector since 1948.

This patrol was a help to me in gaining a better insight into the thoughts of the people of the BOKU Area and introduced me to the trials and tribulations of the people as regards agricultural development.

DIARY OF PATROL.

Please refer to Field Officer's Journal paragraphs 35 to 65 folios 3 to 8.

NATIVE AFFAIRS.

The people of the Banoni Census Division are divided into four sections due to the positional layout of the villages and the language factor. The four groups are the TOROKINA Area consisting of six villages, the EIVO linguistics division comprising of four villages, the COASTAL Area consisting of four villages and the Lower BANONI comprising of four villages.

The patrol was met by the people of the TOROKINA Area with no enthusiasm at all. The general impression given by the people of this area was that the patrol was something that comes and when it comes one has to bear the burden without complaint.

The people of this area are extremely well off due to the war and money is not one of the shortages that the people of this area experience. The Australian currency can be obtained by these people in many easy ways;

- (a) Fourty Four gallon drums are bought from the people at 10/- per drum and there are literally thousands of drums at their doorsteps.
- (b) Cartridge casings are bought by salvage people in Rabaul for 3d. per pound . There is no shortage of cartridge in this area either.
- (c) Potatoes grow readily in the highlands of the area and the Catholic Mission at Torokina buys the potatoes at 6d. per pound.
- (d) As a sideline the people of this area make bows and arrows of which are of great demand by Europeans, these are bought for £1.

Agricultural development is of a secondary nature to these people, they see no need for such cash crops as Coconuts, Cocoa or Coffee.

The EIVO Division, the most primitive of all the sectors of the Banoni Census Division, received the patrol with great enthusiasm. These people are just the opposite in relation to economic wealth to the Torokina people. The Eivo's are situated in the mountains five hours walk through swamp and mountains to the coast and about seven

hours to the nearest Mission Station. These people are trying hard to better their economic position, they have planted both cocoa and coffee as cash crops. The idea of carrying their produce five hours walk to the coast for shipment to Rabaul has not ~~undisturbed~~ perturbed or stained their enthusiasm.

The COASTAL Area comprising of four villages are a run of the mill group of villages. These people have a great abundance of land and they have come to realise, at last, that their money lies in their ground and hard work.

The fourth sector the LOWER BANONI is the home area of PAUL LAPUN. This area has great economic potential and received a great deal of attention due to its closeness to the station and it being the home center of the most influential man of the BOKU Area. The patrol was received by these people with little enthusiasm and one could feel the people saying 'well here they are again, lets hope they don't stay too long this time.' An instance showing the peoples feeling towards the Administration occurred when one village refused to carry two 70 lb. D.D.T. drums 300 yards to their village so that the village could be sprayed for the benefit of the people. Is this the kind of gratitude we are to receive?

Paul Lapun's reaction to this patrol to his home area, the Lower Banoni, was one of complete aloofness. No effort was made by him to accompany the patrol through his area though he had nothing to do at his village. This attitude depicts dissatisfaction with the Administration, in my opinion, and could represent the feeling of all the people of the BOKU Administration Area because Paul Lapun has in previous incidents been the spokesman for the people of this area. This incident coupled with the D.D.T. carriage incident leads one to thinking, what is going on behind the scenes if incidents similar to the above mentioned are acted on stage?

ECONOMIC DEVELOPMENT.

As was mentioned previously the Agricultural Officer from the KONGA Agricultural Station in the Siwai Census Division accompanied the patrol through the Torokina and Eivo Divisions. The officer was received with little ovation by the people of the Torokina Area but the people from the Eivo gave him a red carpet reception. These people have not seen an Agricultural Patrol since 1948 or maybe

not ever previous to this time.

Cocoa and coffee has been planted by the people of the Eivo Division and is now begining to bear fruit. In the case of the coffee the people were s.ta loss as to the art of preparing the coffee bean for transshipment to the available market. The people were using a trial and error method of frementing and drying the bean and they were not far off the correct proceeedure documented by the Agricultural Department. The same proceeedure was used for processing the cocoa pod although a small amount of knowledge was gained, by a limited few, of frementing and drying the cocoa bean from persons who had ventured to various plantations to acquire work, money and knowledge.

There are still many problems facing these people and their cash crops,

- (1) There is no regular shipping service on the Bougainville West Coast to gather the produce of these people for shipment to the available market.
- (2) For these people to bring their produce to the coast they have a five hour walk over mountains and through swamp.
- (3) The nearest Agricultural knowledge is at KONGA Agriculture Station at least 40 miles away.
- (4) Little or no patrolling is done in this area by European Agricultural Officers.

As has been mentioned before this is definately the first Agriculture patrol to this area since 1948. This is hardly sufficient.

The people of the Coastal region have begun planting Coconuts as their cash crop. The transport problem is also facing these people, there is no regular shipping service on this coast and it is too far to manhandle the produce to the nearest trafficable road.

The people of the Lower Banoni are in an entirely different predicament. These people have all that could be asked for . The nearest trafficable road is one minutes walk from the furterest village and the villagers are assisted to the limit by the Agricultural Officer at KONGA. A new hot air convertable sun cocoa dryer has been installed in this area within the last couple of months, but the people have shown little gratitude to the

Administration for the assistance given them to better their welfare.

The new cash crop plantings for the year 1963 are tabulated as follows;

<u>DIVISION</u>	<u>COCONUTS</u>	<u>COCOA</u>	<u>COFFEE</u>
Torokina	1300	Nil	Nil
Eivo	Nil	420	1500
Coastal	3290	Nil	Nil
Lower Banoni	5700	3400	160
<u>BANONI Census Division</u>	<u>10790</u>	<u>3820</u>	<u>1660</u>

This is not an accurate assesment of the plantings of this Division but it is enough to illustrate the amount of work being done by the various fictitious Divisions.

HEALTH and SANITATION.

The European Medical Assistant from BOKU Patrol Post accompanied the patrol vaccinating the people against small pox. This now completes the small pox programme for the BOKU Administrative Area.

^{Health} The ~~the~~ in this area is well above average for this District. From the Medical Assistants records not one death has occurred since the last P.R.D. patrol to this area. There are four Aid Posts in the area, with the exception of one, all are manned with competent orderleys. These Aid Posts are situated at LARUMA, KOIARE, KONGARE and KAREKOPA. The Aid Post at KAREKOPA is unmanned at this present time. There is also a Mission Hospital and Hansenide Colony at FIVA near Torokina which is operated by the Catholic Mission.

ROADS and WALKING TRACKS.

There is one road in the Torokina Division that is used as a vehicular road and that is a four mile stretch from Torokina Catholic Mission to the Hansenide Colony and then through to Piva Village. This road continues onto Laruma Aid Post and could be opened for vehicular traffic within a week. A road also commences midway between Piva Village and Laruma Aid Post and goes about six miles to Tengerepaia Village. If four bridges were installed on this route this road would become trafficable to landrover and tractor travel. These roads were originally formed by the American army while they were stationed at Torokina during the war.

There is a perfect harbour at Torokina the only harbour on the Western Coast of Bougainville. If these old army roads joining Tengerepaia, Sito, Keriana,

Piva and Kegiri was reopened then this would be the ideal course for cash crops to be brought to the coast. This would make Torokina Harbour the center of activity and would adequately serve as the outlet for economic crops for the Torokina Area.

The people of the Eivi linguistics Division are really in a predicament as regards trafficable roads for the future. The villages of this area are found situated high up in the Crown Prince dividing Range. In order for these people to get to the Bougainville Western coast they have to come out of the mountain ranges then travel through swamp before they reach their objective. KARATU, the furthestest village inland, is equidistant from the East Coast and the West Coast of Bougainville and is joined to both coasts by walking tracks. The future problem facing these people is how are they going to transport large quantities of economic produce to the coast ~~and~~ for transshipment to the available markets?

There is a vehicular road connecting all the Villages of the Lower Banoni Division to BOKU Patrol Post and thus to BUIN, this being the present outlet for the cash crops of this area. It was mentioned to the patrol by Paul Lapun that the villages of the Lower Banoni, MARIGA, MABIS, KONGARE, JARANA, and the non-council villages of the Upper Siwai, HAISI and HIRUHIRU, wish to combine to construct a road from MARIGA Village to MAWAREKA Village on the Coast. This would then act as the outlet for cash crops of the Lower Banoni and the Upper Siwai areas, (see map). It was suggested to the people concerned that they reconstruct the BOKU- Mariga road to a trafficable condition (tractor, trailer traffic) firstly, then the proposed Mariga-Mawareka road could come into thought. At the present moment the road from Mosigetta to Mawareka village is under reconstruction and is being reconstructed by the people of the Lower Banoni area and the Baitai Census Division. This road when completed will ~~not~~ adequately serve as the outlet for all the cash crops of the Lower Banoni and Upper Siwai area as well as the Nagévisi.

LAND SITUATION.

The patrol was fronted in a few villages with land problems, the majority of these were of a minor nature and were arbitrated by the villagers concerned.

A dispute was encountered at

at KERIANA Village in the Torokina Area. In actual ^{fact} all the people of this village are squatters, they are living and planting economic crops on the land of TURAWA Village, a village of the Rotokas Census Division of the Kieta Sub-District. This land was loaned to the people of KERIANA Village when they migrated out of their original village area in 1960. The dispute which was brought up to the patrol was of a trivial matter but which had a great effect on the economic development of this village. The Luluai of KERIANA claimed that all the ground given to the 'KERIANAS' by the TURAWAS was given to him and not to the people of the KERIANA Village, because of this he forbade any person in the village to plant economic and food crops on this, his, land. This position has now been rectified, dispute arbitrated by the people of TURAWA and KERIANA, and it is hoped that the planting of economic crops is now in progress.

Many of the people in the Banoni Census Division are squatters or persons who are not situated on their own land. The village of MATSUNKE is situated and all the villagers are working (planting gardens) on the land of the Luluai. This system is followed in quite a lot of the villages in the Torokina Area where there is one big landowner and he shares his land to his relatives. This system occurs in the Torokina villages of LARUMA, PIVA and the Eivo villages of KOROKI. In the Lower Banoni MATSUNKE is classified in this category.

Some of the Nagovisi Villages are slowly moving down to the coast and are planting Cocoa and Coconuts on land belonging to the people of the Banoni Census Division. JABA, a coastal village of the Banoni Census Division has sold land to three Nagovisi villagers. A villager from TAKUMARI village and another from BAKORAM 11 village have acquired 30 acres and 88.5 acres respectively. These transactions were done by Mr. A.C. Robson under BOKU registration numbers 3 and 4 of 1962/1963. Another village of the Nagovisi Census Division, TARUBA, has also acquired land in this JABA sector, this is an unknown acreage of land and has not been surveyed by any of the Officers stationed at BOKU Patrol Post.

There have been three transactions of this nature concerning JABA village, it seems that this village find that it is easier to obtain money by selling their land than to plant cash crops. The people of JABA were urged by the patrol to cease selling their land and to begin planting cash crops. There is no land shortage in the Banoni Census Division there is less

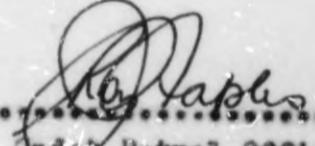
than 14 persons to every square mile of arable land in this Census Division.

TAX COLLECTION.

Personal tax for the year 1963 was collected on this patrol and it amounted to £112.0.0. The personal tax for this area was £1, this was because the people of this area are in a transition stage economically and are not in the position financially to pay the prescribed tax of £2.

CONCLUSION.

In conclusion I would like to quote from a previous patrol report, "The Banoni people are an easy-going, lazy group who will need a lot of attention from the O.I.C. before they will pursue economic development in earnest", this does not only go for economic development but political development and social thinking, could also be included.


.....
Patrol Officer.



Nadett

TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of Bougainville Report No. BOKU 2 1963/64

Patrol Conducted by Mr. R.J. ... plus Cadet Patrol Officer

Area Patrolled Baitsi and Nagovisi Census Divisions

Patrol Accompanied by Europeans No.

Natives 3 Members R.P. & N.G.C.

Duration—From 16/10/1963 to 16/12/1963

Number of Days 34

Did Medical Assistant Accompany No.

Last Patrol to Area by—District Services 29/4/1963

Medical 4/1963

Map Reference Bougainville Island South Fourmil Series

Objects of Patrol Political Education, House of Assembly Elections

Director of Native Affairs,
PORT MORESBY.

Forwarded, please.

18/1/1964

[Signature]

District Commissioner

Amount Paid for War Damage Compensation ... £.....

Amount Paid from D.N.E. Trust Fund ... £.....

Amount Paid from P.E.D.P. Trust Fund

-13	Over 13	
F	M	F

67-11-9

11th March, 1964.

District Officer,
Bougainville District,
SOHANO.

PATROL REPORT NO. 2-63/64 - BOKU

Receipt of the abovementioned patrol report is acknowledged with thanks.

The content of the report is adequately covered by the comments from the Assistant District Officer and yourself.

I agree that the failure of the Nagovisi Development Society would be a calamity and you should rearrange your resources in order that adequate attention might be given it.

Mr. Staples has done very well in his approach to getting through to the people the purpose of the House of Assembly. However, I think it unwise to go too deeply into political philosophy at this stage. Just get the basic points through.

I am pleased to see that the blackboard was used during the patrol. I was discussing with a District Officer of some 14 years standing the best means of getting through to the people and he considers that the blackboard and chalk is probably still the best means of instructing any group.



J. K. McCarthy,
DIRECTOR.

67/1/7.

Department of Native Affairs,
Bougainville District,
SOHANO.

20th, January, 1964.

The Assistant District Officer,
BUIN.

BOKU PATROL REPORT NO. 2 OF 1963/64 - BAITSI
AND NAGOVISI CENSUS DIVISIONS - MR. R.J. STAPLES.

Mr. STAPLES Report has been received and read. It is an interesting Document and is indicative of the work being done by this young Officer.

I presume that although the mock Elections held were not secret, Mr. STAPLES did impress on his audience that the forthcoming Elections will be secret.

I do not know what actually are the Election -eering plans of the various Candidates but I presume they will make every effort to meet the Electors before they go to the Polls, but if they do not do so there is nothing that can be done about it, but I would personally suspect any Candidate who did not at least make an honest effort to meet the electorate. I trust the people of Bougainville will have better luck with their representatives this time than over the last few years.

By this time you and Mr. STAPLES will have received a list of the Candidates for the two Electorates from the Returning Officer, Mr. ZWECK. You will note that none of the Candidates for the Special Electorate are or have been Public Servants.

I do not altogether agree with Mr. STAPLES' optimism when he says that the Native Affairs situation in his area has settled down and become favourable again because of the opening of the NAGOVISI Development Society. The people have agreed to start up the dormant Society and they have changed its name to hide the fact that it is more or less the same old firm. They suspect that the whole set up is window dressing. This attitude is not hard to follow. They assert with some degree of truth that they have been neglected in favour of other areas. Planting of cocoa has been pushed ahead and the present production rate is in the vicinity of £10,000 per annum. This will increase sharply when present immature trees start to bear. Despite this and the fact that they have built and maintained 100 miles of dry weather roads they still have only spasmodic communications with their markets and it is not an uncommon story to hear that their exports have deteriorated because of impassable roads or lack of shipping.

I am posting Mr. CAVANAGH, Patrol Officer II to BOKU to alleviate the staff position there. Since Mr. ROBSON left the area has had three caretaker Officers in Charge, two of whom have been Cadet Patrol Officers. Mr. CAVANAGH's first job after the Elections are over will be to carry out a survey with a view to starting area Administration.

A replacement for the Agricultural Extension Officer presents more difficulties as I understand that the present vacant position will not be filled until the Sub-standard accommodation at KONGA is replaced.

67-11-9

I can sympathise with this attitude but at the same time fear for the stability of the newly recreated Society if it is not skilfully guided in its early stages. Another failure would be a calamity.

All in all the position in the BOKU Area is not the best and the three things urgently needed are :-

- (1). Communications with access Ports.
- (2). A suitable ^{scale} Department of Agriculture, Stock and Fisheries Staff position, and
- (3). A certainty that the newly reformed Society will not fall down.



H. J. Clancy
 (D. J. CLANCY).
 DISTRICT OFFICER.

Minute To :
 The Director,
 Department of Native Affairs,
KONEDOBU. PAPUA.

The Patrol Report is attached.

BOKU is a problem area mainly because of its inaccessibility and although we have made quite good progress over the past few years we are still insecure in the area. The failure of the NAGOVISI Development Society would be a calamity and unless a supervision Officer is available in the early stages at least, failure is a real possibility.

H. J. Clancy
 (D. J. CLANCY).
 DISTRICT OFFICER.

Att.



TERRITORY OF PAPUA AND NEW GUINEA

67/17

11/1/64
BOUGAINVILLE DISTRICT

In Reply
Please Quote

No. 67-2-2.

Sub-District Office,
BUIN.

6th January, 1964.

The District Officer,
SOHANO.

DEPT. OF HOME AFFAIRS
BOUGAINVILLE DISTRICT

BOKU PATROL NO.2 OF 1963/64.

BAITSI AND NAGOVISI DIVISIONS.

Attached please find report covering the abovementioned submitted by Mr. R.J. Staples, Cadet Patrol Officer/Officer-in-Charge, Boku Patrol Post.

POLITICAL DEVELOPMENT.

The main object of this Patrol was to prepare the people for Elections to the House of Assembly. The programme and method of instruction appears to have been carried out in an efficient manner.

Since the Patrol Mr. Staples and several men from the Boku area attended a short course at Buin conducted by the Returning Officer, Mr. A.J. Zweck, on the forthcoming Elections. Any questions which could not be adequately answered during the Patrol can now be clarified.

ECONOMIC DEVELOPMENT.

General matters pertaining to economic development have now been stabilised and it is now hoped that steady progress will follow with the formation of the Nagovisi Development Society. The success of future development in the area will largely depend on the combination of efforts by the people, the availability of an Agricultural Officer for the area, and general guidance and material assistance by the Administration.

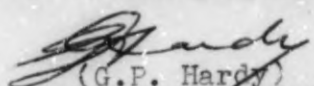
ROADS AND BRIDGES.

It is pleasing to note that concentrated work on the important roads in the area has now begun. Provided the people can keep up the labour force and adequate funds are available, such progress can be maintained.

GENERAL.

The general Native situation has improved in recent months. Mr. Staples has managed to maintain his efficient work and contact with the people in the field which is most pleasing.

A claim for Camping Allowance has not been submitted; this will follow upon receipt.


(G.P. Hardy)
Assistant District Officer.

67-1.

Patrol Post,
Eougainville District,
BOKU.
22nd, December, 1963.

The Assistant District Officer,
Sub-District Office,
BUIH.

PATROL REPORT No. 2 1963/64.

Officer Conducting Patrol : R.J. Staples, Cadet Patrol Officer.
Area Patrolled : Nagovisi Census Division.
Accompanying Personnel
 Europeans : Nil.
 Natives : 3 Members R.P. & N.G.C.
Duration of Patrol : 3 1/2 Days.
Last Patrol Conducted by
 D.N.A. : 29/4/63
 F.N.D. : April, 1963.
 D.A.S.F. : November, 1962.
Objects of the Patrol : Political Education,
 House of Assembly elections
 February, 1964.

INTRODUCTION.

The aim of this Patrol to the NAGOVISI Census Division of the Boku Administration Area was to introduce the local people to the preferential system of voting and to give them a basis of understanding the House of Assembly and its structure. The patrol was to be of a slow moving nature but due to unforeseen circumstances the patrol was not as thorough as was planned, though the aim was achieved.

Another patrol to consolidate the teachings of this patrol will have to be conducted prior to the 1964 elections in February. This follow up patrol would be able to refresh the memories of all on what was taught previously and would be able to answer the many questions that would be developing now in the peoples' minds.

DIARY.

Please refer to Field Officer's Journal folios 12 to 23, paragraphs 108 to 169.

NATIVE AFFAIRS.

It was during this patrol that the NAGOVISI DEVELOPMENT SOCIETY was inaugurated by the District Agricultural Officer, the District Co-op Officer and the Assistant District Officer. Since the opening of the Nagovisi Society the Native Affairs situation in this area has settled and become favourable once again. The majority are interested in the Society and are satisfied that it is the only means by which the Boku area will profit economically with the aid of the Administration. At the present time the Society has decided to purchase a tractor by which all the cacao produced in the Nagovisi area will be carried to the two beach heads at JABA and MAMAREKA.

Very few complaints were arbitrated during the patrol, those that were brought to the patrol were of a minor nature usually concerning pigs and cacao.

POLITICAL EDUCATION, HOUSE OF ASSEMBLY.

Discussions concerning the formation of the House of Assembly and the coming 1964 elections were held in just about all the Villages in the Nagovisi and some of the Villages in the Baitsi Census Divisions. The majority of the people seemed interested and some good questions were asked by some local people.

The patrol's programme for discussion in each village was as follows:

(1) What is a government?

General discussions on governments, the various kinds of governments (eg) Democratic, Communistic, Autocratic. The work of a government.

(2) The government in Papua and New Guinea.

The Legislative Council.

The House of Assembly.

(3) Outlined the structure of the House of Assembly.

(4) How to vote in the 1964 election of members for the House of Assembly.

(5) Questions.

To help keep interest and to help the aim of the patrol a blackboard was carried and all detailed points were illustrated on this blackboard. At the completion of each discussion a mock election was held. The elections

held were not 'secret' each person would come up in ~~turn~~ turn and mark his vote on the Ballot Paper drawn on the blackboard.

Some of the questions asked the patrol concerning the House of Assembly and the preferential voting system are as follows:

(1) What would happen if two persons (candidates) for the Open Electorate both polled the same number of votes when all the counting was finished?

(2) How are we to vote for an European with whom we have had no contact whatsoever? This question was brought up in relation with the selection of a member for the Special Electorate. (eg. If there are two candidates for the Special Electorate of the New Guinea Islands, one of them is a planter from New Ireland the other a Public servant from Manus. The question now brought up is, how will the people in Bougainville choose between the two when they know neither?)

(3) How can we find out the names of Candidates prior to the elections in February?

(4) Why is it that the voting age is 21?

Most of these questions were answered satisfactorily by the patrol, the question that could not be answered to the satisfaction of the people was question 2.

The people definitely seem interested in this new development but still the old murmur flutters around, 'it is new we don't like it!

ECONOMIC DEVELOPMENT.

As was mentioned in a previous chapter a new Society was established in the Nagovisi Census Division, the NAGOVISI DEVELOPMENT SOCIETY. This Society was formed by the wishes of the people and its object is to buy all the Cacao and ship it to the available markets. For this purpose a tractor is being purchased by the Society.

Many Cacao and Coffee gardens were inspected during the course of the patrol and all the fermentaries and dryers were inspected. In all there were six fermentaries and dryers in the area, all situated in strategic points throughout the Nagovisi and Baitsi Divisions.

The majority of the new plantings of Cacao in this area are all suffering from the same complaints. Firstly there is noticeable lack of shade being planted with the cacao. The second factor that is restricting

the growth of the new plantings is the fact that the local people are interplanting their cacao with kaukau. The people were told of their two faults but they said, 'many other men have planted their cacao this way and it had flourished.' This area too is in urgent need of a slow moving Agriculture Patrol.

ROADS AND BRIDGES.

Due to the founding of the NAGOVISI DEVELOPMENT SOCIETY roadwork in the Nagovisi area has now begun in earnest. The two outlet roads for the economic produce of the area, MAWAREKA and JABA, are now in the process of reconstruction. A labour line of 70 men are working on the MORATONA to JABA section of the JABA outlet. On the MAWAREKA Outlet, villagers are working on Mondays on the section from MOSINETTA to MAWAREKA. These villagers are clearing the bush from the edge of the previously formed road. A section of this outlet from MOSINETTA to a privately owned cacao plantation (native) has been cleared and newly surfaced with sand. This section of about 2 miles is now trafficable.

The road which goes from MORATONA to PANAM Village is reasonable in parts but it would be impossible for a tractor to negotiate some of the steep hills which are now in the existing road. The local people around these areas were informed of this and were willing to commence work on these in the New Year after the areas had been surveyed by the Officer in Charge, Boku.

There is no shortage of labour for the reconstruction of these roads the trouble is that there is no systematic pattern of work for the Monday work day. It is practically impossible to supervise this Monday work due to the factor that these roads are at the extreme boundary of the Nagovisi Census Division and a days ride by motor bike from Boku Patrol Post. These work days could be easily supervised if the Patrol Post was more centrally positioned.

The road which joins Boku Patrol Post to SOVELLE Catholic Mission and MORATONA Catholic Mission is still in a shocking state. If this road is to be made trafficable within the near future money will have to be allotted to reconstruct this section. The road is in such a condition due to the fact that there are only a limited number of Villages bordering this road an insufficient number to maintain or reconstruct this section.

(5)

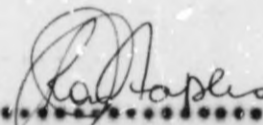
HEALTH AND SANITATION.

The people of this area were noted to be healthy with only a few minor sores and other complaints.

The housing situation is slowly begining to improve with a number of Villages, some Villages are even moving to new Village sites to construct their houses.

CONSLUSION.

As was stated preVIOUSLY the main purpose of this patrol was to give the people and introduction into what is to eventuate in February, 1964. I feel that this aim was achieved though a follow up patrol will definately be necessary.


.....
Cadet Patrol Officer.



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of Bougainville Report No. Boku No 3 1963/64.

Patrol Conducted by Mr. R.J. Staples, Cadet Patrol Officer.

Area Patrolled Banoni Census Division.

Patrol Accompanied by Europeans Nil

Natives 3 Members R.P. & N.G.C.

Duration—From 25/1/1964 to 3/2/1964

Number of Days 10.

Did Medical Assistant Accompany? No.

Last Patrol to Area by—District Services 9/1963

Medical 1/1964

Map Reference Bougainville Island South Fourmil Series.

Objects of Patrol Political Education House of Assembly Elections.

Director of Native Affairs,
PCRT MORESBY.

Forwarded, please.

21/5/1965

[Signature]
District Commissioner

Amount Paid for War Damage Compensation £.....

Amount Paid from D.N.E. Trust Fund £.....

Amount paid from P.E.D.P. Trust Fund

ge Pop

6

3	Over 13			Females in Child Birth
F	M	F		

67-11-17

22nd June, 1964.

District Officer,
Bougainville District,
SOHANC.

PATROL REPORT NO. 3-63/64 - BOKU.

Receipt of the abovementioned report is
acknowledged with thanks.

The attitude revealed by the voters in
BOUGAINVILLE was Territory-wide.

It appears that the people are political-
ly conscious. Mock elections were found to be the
best way of getting through to the people in rela-
tion to the mechanics of voting.

An interesting report.

J. K. McCarthy,
DIRECTOR.



TERRITORY OF PAPUA AND NEW GUINEA

67-11-17

(5)



Department of Native Affairs,
SOHANO. Bougainville.

21st May, 1964.

Telegrams

Telephone

Our Reference 67-1-7

If calling ask for

Mr.

The Director,
Department of Native Affairs,
KONEDOBU.

PATROL REPORT BOKU NO.3 OF 1963-64 -
MR. R. J. STAPLES, C.P.O.

The Report is forwarded for your information. Unfortunately it is very much overdue and for that reason loses some of its value.

2. The Section under heading "Political Development" is quite interesting and typical of the attitude throughout the District at that time. The voters were most critical of candidates who did not face up to the people in the villages.

D. J. Clancy
(D. J. CLANCY)
DISTRICT OFFICER

Patrol Post,
Bougainville District,
BOKU.
16th. March, 1964.

The Assistant District Officer,
Sub-District Office,
BULI.

BOKU PATROL REPORT No. 3 63/64.
POLITICAL EDUCATION BANONI CENSUS DIVISION.

Patrol Conducted by	:	R.J. STAPLES, Cadet Patrol Officer,
Area Patrolled	:	Banoni Census Division,
Patrol Accompanied by	:	
Europeans	:	Nil
Natives	:	3 members R.P. & N.C.C.,
Duration of Patrol	:	25/1/64 to 3/2/64,
No. of Days	:	10,
Objects of the Patrol.	:	To introduce the people of the Banoni Census Division to the preferential voting system and the House of Assembly.

INTRODUCTION.

This patrol to the Banoni Census Division was of a hurried nature due to the Patrolling Officer being transferred from BOKU Patrol Post to KUNUA Patrol Post. Though the patrol was hurried the aim, which was to educate the local populace in the procedure of voting and to introduce them to the House of Assembly, was achieved.

The patrol covered the villages of the Lower Banoni area and some villages of the Baisi Census Division and also the Terokina area. All the people of these areas were most receptive and great interest was shown in the forthcoming elections.

DIARY OF PATROL.

- 25/1/64 : To Haisi Catholic Mission by push bike. Discussions with Father in Charge re House of Assembly Elections. Lectured to all the Haisi Mission teachers on the structure and work of the House of Assembly. Slept Haisi Catholic Mission.
- 26/1/64 : To Haisi Village to compile A.S.O.P.A. Assignment Anthropology 2. To Mariga Village by push bike. Arranged patrol gear at Mariga and slept night.
- 27/1/64 : Discussions with the people of Mariga, Matsunke, Mabis, Kongare, Jarara, re the House of Assembly and the forthcoming elections. Onto Mawareka Village by push bike and slept the night.
- 28/1/64 : Held discussions with Mawareka Village. Onto Jaba Village by canoe. Held discussions with the people of Jaba in the afternoon. Slept Jaba.
- 29/1/64 : To Koiare Village by canoe and held discussions with the people of that Village. Onto Karekopa Village via Mom Village and spent the night.
- 30/1/64 : Discussions with the people of Mom, Karekopa, Karatu and Atangato Villages re the House of Assembly elections. Onto Korobi Village, 4 hours 25 minutes on a back track. Slept the night at Korobi Village.
- 31/1/64 : Held discussions with the people of Korobi Village thence onto Tengerepaia via Sito Village. Slept the night at Tengerepaia. During the night apprehended man suffering from insanity.
- 1/2/64 : Discussions held at Tengerepaia Village. Onto Laruma Aid Post discussions held with the patients and all the people of Keriana Village. Both the above mentioned were introduced to the voting system by the Patrol Officer stationed at Wakunai Patrol Post, Mr. J. Fowke. Back to Torokina Rest House via Piva Village and Piva Hansenide Colony.
- 2/2/64 : To Torokina Mission to attend Mass and thence to lecture to the teachers and people of Piva, Laruma and Kegiri Villages. Discussions with Father Peter Tatamas in the afternoon re the House of Assembly elections. Slept Torokina.

3/2/64 : Departed Tofokina for Jaba at 3.00am, arriving Jaba 9.00 am. To Moratona Catholic Mission for lunch thence onto Boku by push bike, arriving Boku at 8.20pm. Met Mr. N.J. Cavanagh. Spent the night at Boku.

END of PATROL.

.....

POLITICAL DEVELOPMENT.

As was mentioned previously the aim of this patrol was to introduce the people of the Banoni Census Division to the system of voting that will be used in the electing of members for the House of Assembly. The structure and work of the House of Assembly was also explained to the local populace.

The people of the Banoni Census Division showed great interest in this new form of Government and many of questions were asked by the people at the completion of each discussion. The questions asked were similar to those mentioned in previous Boku Patrol Report.

- (a) Why was the age limit for voters set at 21?
- (b) Why is there only one elected member for Bougainville? Isn't Bougainville more highly populated than is Manus and New Ireland?

There has been only one candidate who has campaigned in this sector of the Boku area and that was MATEVISANA from the Kunua area. The people of this area were highly dissatisfied with this and they questioned the patrol as to whether the candidates from the Buka Passage Sub-District and the Buin areas would come to campaign in their area. When the patrol introduced the populace to the names of the various candidates it was found that the majority of the people knew only one of the candidates. Even if the local people were willing to mark the ballot paper preferentially they would have been unable to do so due to the fact that the candidates had not made themselves known in this area, and this could be so for the whole of the Boku Administrative area. The people were of the opinion that this was the fault of the Government

for not forcing the candidates to visit all the villages in the Bougainville District. It was pointed out to the people by the patrol that it was not the duty of the Government to compel the candidates to patrol all the villages in the Bougainville District it was up to the candidates themselves.

At all the villages at which a discussion was held a mock election was also conducted with the aid of a blackboard. These mock elections were not secret though it was impressed on the minds of the people that the House of Assembly election that will be conducted in February will be secret.

NATIVE AFFAIRS.

The situation in this area remains very good and the majority of the villages were found to be trouble free.

ECONOMIC DEVELOPMENT.

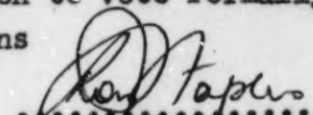
Prior to this patrol to the Banoni Census Division the Nagovisi Development Society was inaugurated in the Nagovisi Census Division. The people of the Lower Banoni area of the Banoni Census Division are members of this Development Society though the people of the Upper Banoni and Torokina areas are not. On speaking to the people of the Upper Banoni area concerning the Development Society, they expressed their wish to join the Society on the condition that an Agricultural Officer visited them to explain to them the structure and function of such a Society. At the present time the people of this area market their produce at the Co-op Society at Buka Passage. The people of the Torokina area have no wish what so ever to join the Nagovisi Society due to the distance between the Society and Torokina.

HEALTH and SANITATION.

A P.H.D. Patrol to the Upper Banoni and Torokina areas was completed during the middle of January and the health of the people in these areas was found to be above average.

CONCLUSION.

Though the patrol to the Banoni Census Division was of a rushed nature the aim was achieved and the populace are now in a position to vote formally in the coming House of Assembly elections


.....
Cadet Patrol Officer.