NATIONAL ARCHIVES & PUBLIC' RECORDS SERVICES OF PAPIJA NEW GUINEA

PATROL REPORTS

# DISTRICT: MOROBE STATION: Morobe VOLUME No: 16

# ACCESSION No: 496.

1963 - 1964

ISEN: 9980 - 910 - 44 - 5

Filmed by/for the National Archives of Papua New Guinea, PORT MORESBY - 1941

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# **Papua New Guinea Patrol Reports**

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[Volume 16]

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PATROL REPORT OF: MOROBE MOROBE

ACC. No: 496.

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,]	10F 1963/64	1-15	A.G. CUTTS	P.0	MCKOBE GOUTH CONTST & LOWER WITHEIN YO	MAP	16.12:63 - 11.1.64	
2	704 1963/64	1-14	A.G. SUITS	P.0	MOROBE NORTH CONST CENSUS DIVISIONS	MAP	18.12.63 - 3.1.64	
3]	304 1963/64	1-18	A . G. CLITTS	P.0	UPPER WARIA, ONO X BUBU C/D	MAP	11.1.63 - 2.2.69	
4]	4 04 1963/64	1-12	A. G. CUTTS	P.0	MORDBE MORTH CONST & SMITH COULST COWER	MAP	14.2.64 - 29.2.64	
5]	5 of 1963/64	1-27	A .G. Curts	P.0	MOTZOBE NORTH WAST & SOUTH COAST LOWER		4.6.64 - 18.6.64	1
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TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

Patrol Conducted by.A.G. Cutte, Patrol Officer Gr. 1 Area Patrolled. Moroba. South Coset and Lower Waria Canaus Division ..... Natives 3. membara. R. S. & N. G. C. Duration-From.16.../.12.../19.63. to..11./.1..../19.64.

Number of Days. 10. Patrol. days.

Did Medical Assistant Accompany 7. No. Last Patrol to Area by-District Services.4 ..... / 15.63 ...

Medical .... /1..../19.61...

Map Reference. Milinoh. Morobe. Coastal

Objects of Patrol. (1). Electoral Education Programme

(2) Routine Administration.

Director of Native Affairs, PORT MORESBY.

Forwarded, please.

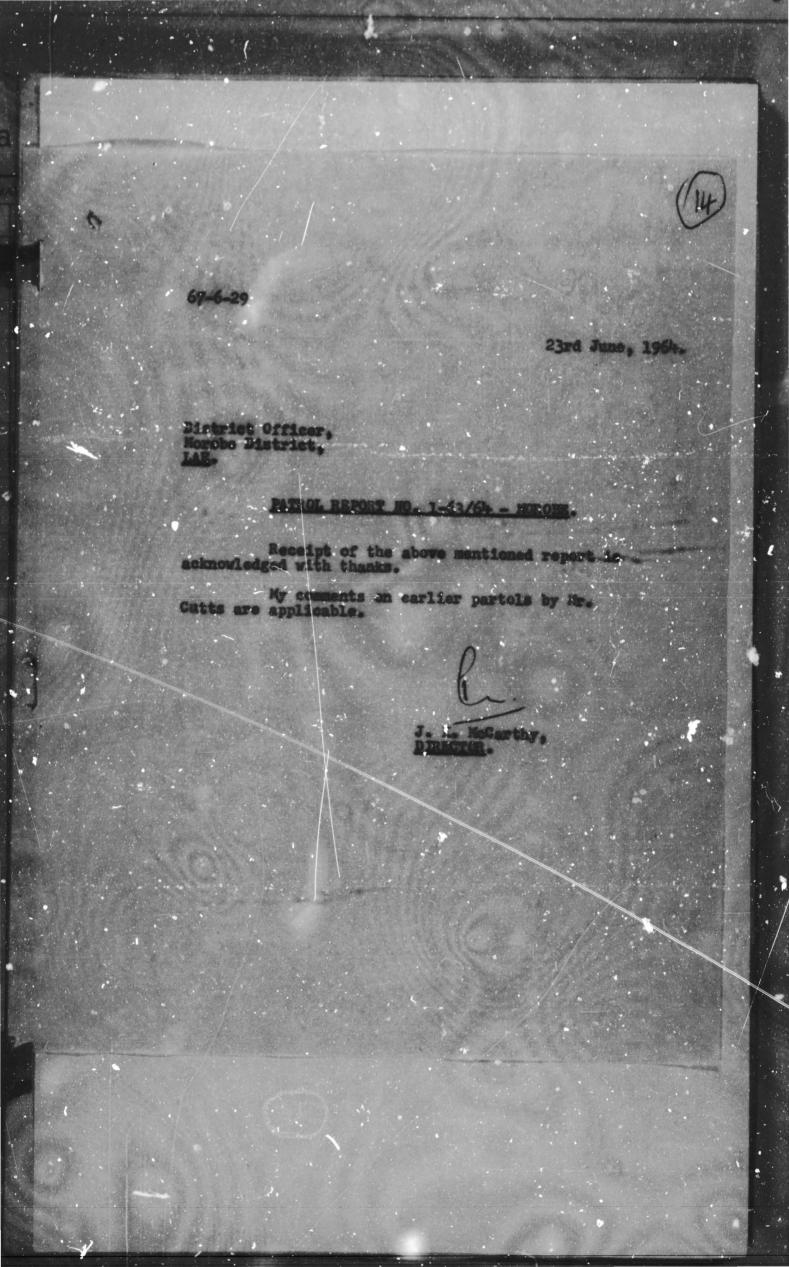
N1 5,1964

District Commission

67.6.29

Amount Paid for War Damage Compensation .... £ ..... Autount Paid from D.N.E. Trust Fund .... Amount paid from P.F.D.P. Trust Fund .... 

.... £.....



DNA: JGC 67. 29 30 67.6 12 TERRITORY OF PAPUA AND NEW65.UONEM 32 2 5 NAY 1964 Department of Native Affairs, District Office, L A E ... Morobe District. 67-2-7 HEALMUAN TERS PORT MORESRY ling nok fo 20th May, 1964.

The Director, Department of Native Affairs, KONEDOBU.

MOROBE PATROL REFORTS NOS. 1, 2, 3 AND 4 OF 1963/64

The above reports of patrols carried out by Mr. G. Gutts Officer-in-Charge, Marobe are forwarded.

Reports 1,2 and ) cover the activities of Mr. Cutts on his Pre-Electoral Education Patrols and number 4 covers the Electoral Patrol of Morobe North and South Ceast and Lower Waris preas. These reports in fact cover the entire Morobe Patrol Post area. The reports have been delayed but this is due to factors beyond the ability of Mr. Cutts to control.

Although the main object of the first three patrols was the dissemination of political information ar. Cutts has managed to attend to a number of routins administration matters. The output of work from this young officer is higher than average and he is to be commended for his energetic and exceptional application to the task in hand.

Patrol Report number 2 wakes reference to the Paiawa Timber Lease and the problems which have arisen as a result of the claim of the Bapi to part ownership. Mr. Cutts has since visited the area and carried out an investigation into the Bapi claims and I have hopes of being able to finalise this matter by agreement between the Bapi and Sipona without having to make recourse to the services of the Lands Contissioner.

having to make recourse to the services of the Lands Coanisator Reports 2 and 3 make mentior of the economic development in restricted areas e.g. MAIAMA where the people reap a rich progress Society is now progressing satisfactorily and at Frogress Society is now progressing satisfactorily and at fine familes of the community. I have often wondered what the outcome of the Garains situation would be and an interested to note that the men are now doing work in the gardens which has always traditionally been done by the women. It is development throughout the entire patrol post area. I am or that some Agricultural Extension work may be possible how that some Agricultural Extension work may be possible is done that the Paiawa Timber Lease after logging operations have and commenced.

Certain recommendations for future elections in the Mcrobe Coastal and Lower Waria area have already been forwarded under over of my 1-4-35 of the 5th May. As I have remarked in earlier correspondence, it is quite obvious that aspiring

politicians in this country will have to conduct election campaigns throughout the length and breadth of their campaigns throughout the length and breadth of their electorates if they wish to gain election. This view is certainly supported by the results of the poll in the Morobe area where Dr. Kahu Sugoho, completly unknown, received such a high propertion of the votes because he was the only one to campaign in the area. A copy of a covering memorandum from Assistant District Officer, Lae is attached.

The reports have been shown to the District Commission.... and relevant extracts hive been forwarded to the departments of Health and Agriculture. (con strenged map.)

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### Morove Patrol Report No.1 of 1963-64.

#### Introduction

The area patrolled was the Morove South Coast and Lower Waria Census Division. A map is attached for reference. The primary aim of the patrol was to carry out an electoral sducation programmo in preparation for the forthcoming House of Assemply elections and therefore attention will be centrea largely on this aspect in this report.

Because all three census divisions had to be covered in a period of 5 weeks the patrol was very nurried. All villages were not visited but points were selected so that no villager had to travel more than 12 hours to group for talks. (see attached map.)

This patrol was divided into two stages with the North Coast Patrol in between. The coastal villages were visited and then to save time I returned to Morope, conducted the North Coast Patrol, did the Lower Waria Patrol Area and then on completion here continued through to the upper Waria.

I contracted hepatitis in early Octover and consequently spent most of Octover and November in Lee. This left only a snort time to cover all census divisions by the sna of January. There time permitted matters of routine administration were attended to. However where such matters threatened to serioully asky the patrol they were either referred to the next patrol scheduled for late April or asked to come to Morope at the completion of polling in this area.

### Disry of the Patrol

### December:

Honday 16th

Monday 16th 9900 Departed Morope arriving Bau village 1800. The people of Bau, Wainsodung and Auno villages had athered here for the elections. Practically 100% roll up for talks which segan 1300 finishing at 1700. The details of these talks were grasped by the people who have benefited greatly by their Councillor Bengari's attendance at Lae for the contre on the elections. Few questions were asked. Ref heading Political Eevelopment. Remained Bau overnight. Thesday 17th Tuesday 17th

Bleeternl.

N.S.T.A.'A. Police Pension and hearing of complaints. Again nearly 100% roll up for talks. These were well grasped and few questions asked. Rimained Nuwu overnight.

<u>Wednesday 18th</u> O633 departed Wuwu arriving Eia 0600. The villages of Eis and Gugumi have grouped here for the talks. Again avery good roll up and talks well received and understood. Completed talks 1100. Departed Eis 1100 arriving Morobe 1530. Worked at office until 1600. Picked up 12 v. battery and projector sent from Las. 1600 departed Morobe on the North Occast Patrol. Arrived Gori 1730 and nemeined here overnight. January:

### Saturday 4th

office routine all morning. 1300 departed Morobe arriving Eware village 1330. Electoral talks given and well understood by a full roll up of people. Talks finished 1600 and returned to Morobe. 1830 returned to Eware to show the film which was completed by 2000. Arrived back at Morobe 2030.

### Sunday 5th

Observed at Morobe. Election talks given and film shown to about 80 staticn people. Started 1900 and finished 2200. Since so many here will be absentee voters, I have ensured that this aspect of voting is clearly understood. Monday 6th

8. 0

At station all day preparing for remainder of this I will not return to Morobe after this but continue patrol. through to the Upper Waria, Ono and Bubu census division. No nominations were received at Morobe today. Tuesday 7th

Tuesday 7th 0845 departed Morobe arriving Sapa 1115. Electoral talks given to Kobo, Sapa and Yaminga villages. Nearly 100% roll up for each village. The talks were easily grasped. Complaints heard and settled. The 12 v. battery for the projector was broken when the carriers fell down. U/s and Sent back to Morobe. I will not be able to show film as originally intended though all aspects of the film are naturally covered in my talks. Remained Sapa overnight. Weanesday 8th

0745 departed Sapa arriving Zare 0930. Electoral talks given to Zare, A asi and Pons villages. Good roll up have and the people quickly grasped the most important aspects of electoral procedures etc. Complaints heard and settled. Kemsined Zare overnight. Mursday 9th

0715 departed Zare war flooded track in many parts knee deep in floodwater arrived Siu 0845. Electoral talks given to Siu vinege. Good attendance and talks understood. Minor disputes settled. 3 C.N.A. cases referred to Morobe on my return at completion of the elections With such a tight schedule such cases would delay the patrol. Remained Siu overnight. Friday 10th

Priday 10th Departed Siu 0645 arriving Popoi 0900 after being delayed by flooded tributaries of the Waria. Electoral talks given to a nearly full attendance of Popoi and Gomena village. Talks were well understood. Countless minor disputes heard and settled. Two C.N.A. cases referred to Morobe when I return. 1400 departed Popoi arriving Pema 1630. Rema ined Pema overnight. 1630. he atendand Saturday 11th

Electoral talks given to Pema village. These were well understood by a full attendance. Disputes heard and Lottled. Finished at Pema by 1100. 1100 departed Pema on start of Upper Waria patrol. End of Diary. COULTROUP

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### Native Affaine

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(a) The People:

The population of this division wastat the last census 3,173 with approximately 500 of these absent at work or school. There are 5 language groups in this area and as discussed in my report (Morobe Patrol Report No.3 of 1962-3) co-operation and intergroup understanding leaves much to be desired. However since establishment of the Morobe Council in July 1968 it is rost pleasing to note a marked improvement in this situation most pleasing to note a marked improvement in this situation.

S.C. COMBERSION

The attitude of these people toward the Administration is a healthy one and it is apparent that this is improving each year. However the people do not blindly follow the Administ-They can and do think for themselves. ration.

### (b) <u>Political Development</u>: (1) General

Since the establishment of the Morobe Council last year there has been a marked increase in political awareness in this area. This has been illustrated by the keenness of the people to listen and ask questions during Local Government preelection talks last year, by the understanding of voting procedures and high percentage of voters at the Council elections last June, by the short time taken by the Councillors to appreciate the sims of Counci policy and procedures and finally in the support the people have constantly given their Council. In such an atmosphere the electoral education programme for the House of Assembly Elections was certainly less difficult and more maningful than would otherwise have been the case.

### (11) Contents of the Talks

During the Census Patrol in April 1963 lengthy talks Were given on the significance of a House of Assembly with an elected majority and of the functions of this House. The basic principles then outlined had been retained by many and so as not to add confusion to the issue of the actual conduct of the elections the significance and functions of the House of Assembly were dealt with only briefly as an introduction. Further, it was clearly stressed that although the forthcoming elections were only one of the first and most important big steps on the road to self-government it was by no means the last.

The talks given were in accordance with the flip chart and covering memorandum prepared by Information and Extension Services, though this was expanded on.

The people have already had lengthy explanations given on the preferential system of voting especially with regard to its a/vantages (though theoretically this could be argued upon) api its methods of operation. It was explained in detail again and I feel sure the people have a good grasp of the basic issues.

All material made available for distribution was handed out and its contents explained. In general the standard of Pidgin English in these pamphlets could be described as appalling. Surely if such literature is worth the expense of the paper it is printed on it is worthwhile having them in a language the people can understand. The great majority of New Guinea veters, i.e. those who have had little or no continuous contact with urban areas, cannot understand the Anglicised quality of the texts.

The significance of everyone taking full advantage of the adult franchise was stressed though I did take special care to ensure that the people realized that voting by all, although desirable, was not compulsory.

Unfortunately during the whole of this patrol I was unable to show the strip film at night. This was due to the late arrival of the battery and its eventual damage when carriers fell with it. The film did not contain anything additional to the talks given during the day. Its value would have been as a method of revision of the day's talks. Moreover a film of any description, being such a novelty, would create additional interest. In all, this different method of presentation would have been a vivid reinforcement of what had been previously learnt.

## 3. (?)

### (b) Reaction to the Talks

From the outset it was quite apparent that the people's understanding of the electoral process was facilitated in no small way by the pre-electoral talks for the Local Gevernment Council in March and April 1963 and by their participation in Council affairs since that time. In general the same keen interest and attention was present during these talks as there was during the Council pre-election and election patrols (Morche Patrol Reports Nos. 3 and 5 of 1962/3.)

The three Councillors from this area who attended the Electoral Education Course held in Lae in early December benefited greatly from them. They lost little time in passing on what they had heard. When the patrol was in these villages (Gugumi, Ainsi and Dona) the people had already had an elementary grounding and the talks were understood even more quickly.

Perhaps the most common question asked was "How will we know the candidates well enough to be able to decide our preferences?" I explained that it was in the candidates own interests to visit the area thus ensuring that he was well known to the voters. The opinion was then voiced that because of the comparative isolation of the Morobe Coastal area the majority of candidates would not visit the area. I realized that this would in fact be the case as the only way of reaching Morobe was by ships which come at intervals of two weeks or more. I explained that even though a candidate did not visit Morobe there would no doubt be some people in the area who knew Aim or about him. This, though unsatisfactory for many reasons, is still better than no knowledge at all. It was quite clear that all preferences would not be marked unless all candidates were known in either of the above cases. I agree with this attitude as the marking of preferences in the random manner of which name you could remember seeing on the list would render meaningless the preferential system of voting. The forecasts of the people proved correct. Only one of the five candidates visited the area and then he did not cover all villages. All other areas of the Lae electorate were visited by either 3, 4 or all candidates.

Generally speaking the reaction to electoral talks was pleasing. The poople were interested and this was illustrated by the almost ICO% attendance at all talks despite the fact that some villagers had to travel up to 1½ hours to be present (as explained earlier shortage of time prevented me from visiting all villages.) Interest was further illustrated by the sttention paid ad the questions asked. Perhaps the most pleasing factor was that the people wished to act on their own 'pitiative rather than blindly follow Administration direction.

Nobody from this area stood as a candidate. The average level of development and understanding here is quite high and there are many good area leaders but none are outstanding enough to be well known in other areas.

### (c) Village Officials - Councillors

The Morobe Council was established during 1963 and all village officials were retired. Their place has been taken by 8 Councillors. All have been quick to learn their duties and they are respected and their advice much more readily accepted by the people than was generally the case With village officials. All are carrying out their responsibilities in a most satisfactory manner. General administration has been facilitated. Minor civil complaints and disputes are now often settled by the Councillor concerned acting as an arbitrator. The community tasks of village reprir, canitation and road cleaning are now more organized and effective,

(10)

### (d; Shotgans

All shotguns in the area were inspected and all were in a safe condition. Licences were examined and where necessary fees and taxes were collected fc\_ renewal. Only one request was made for a bloccial Arms Termit and this was referred to the first Council meeting after the elections for approval before forwarding the application to the District Officer.

### (e) Tradestores

There are 10 village tradestores in the area and all except 2 run by Councillor Noine at Siu and Popoi would have an annual turnover of less than £150. In general they are merely status symbols being without stock for the greater part of the year. In all cases licences were checked and when 3 necessary referred to Morobe for renewal applications.

### (f) Roads and Bridges

All walking tracks and bridges had been maintained in a satisfactory condition.

In January this year £400 has been allocated to open an old any road between Morebe and Zare villago, a distance of approximately 12 miles. At the time of the patrol abovt £100 of this together with £100 of the Council's 1963 road project vote had been already epent in clearing timber from the road edges. The remaining £300 pluss a further Council allocation of £100 will be used to put in permanent bridges and to improve the road surfaces. The task of close supervision of the road will go to Mr. Koe, Assistant Patrol Officer who will be used to horobe shortly. Police Constables will supervise the day to day work and Mr. Koe or my self will inspect their progress at regular intervals.

This road will do much in festering economic development. The Dzia Rural Progress Society will build its office, storeroor and fermentary at Duna within the next few months. Dona is on the road and about 9 miles from Morche. The Department of Agriculture is to send a tractor and trailer to this area where it will be used in a peanut project. Supervision of this project and the cartage of the crops to Morche will be facilitated by this road.

### (g) Law and Justice

As explained earlier there was insufficient time to dual with cases brought to the notice of the patrol and these were referred to the next patrol or asked to report to Morobe on my return. Most cases are minor and can be settled in a Court of Native Affairs. The greater majority of cases coming from this area are assault cases. A good 20% of these are either striking the wife or at least stem from matrimonial disputes. It is noteworthy that in the last two years over 80% of all cases heard are assault or riotous behaviour and of these about 80% come from the South Coast lower Waria Division. This is surprising when it is realized that the population of the Morobe North Coast is roughly the same. Cases are inft unreported no more than in the South Coast. The i ar appears to be in the more temporary nature of many marriages in the South Coast. Here divorce, adultery, polygamy and illegitimacy are more prevalent and one feels that the large number of assault cases are a result of these.

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(h) Conclusion

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13 MA MARS

The primary aim of this patrol was to prepare the area for the forthcoming elections. The general reaction was heartening and I think the aim of the patrol was achieved. The patrol was hurried with little time evailable to cover other facets of administration.

Ell

6.

The actual conduct of elections in this area will be made easier by the basic understanding gained of the electoral process. Because of this understanding and the interest displated I feel that voting in many if not most cases will be a conscious effort to utilize the newly gained right to elect a representative to the house of Assembly.

A.G. COTTS Patrol Officer Gr. I Appendix

### AGRI JULTURE

The Dzia Rural Progress Society, ostablished in 1959 is the main outlet for agricultaral products in this area. The annual turnover of the Society has increased only very gradually and totalled a little more than £2,000 in 1963. Of this over 80% of this gradual increases is not be

4

This gradual increase is most dissappointing when the present output capability of the area is considered. Output in all areas did increase markedly from August to November and it was all areas did increase narkedly from August to November and it wes hoped that this high level of cash crop production would continue after their Council tax was paid and the Agricultural Officer wert on leave. However this did not prove to be the case and production has again a copped well below the possible cutput. This is especially the use with copra, where I would estimate that only about 60% of the crop is processed. The remainder is left lying where it falls. From this it is apparent that, with few exceptions, the people have not yet gained a sufficient desire for each (or the things that cash can buy) to develop a sustained effort at each crop production. Certainly they do desire cash, but as yet this desire is not strong chough to encourage constant hard work. While the above is true, this Census Division has nevertheless far outstripped the North Coast Division in economic development. This is due partly to the fact that the previous paragraph is even more applicable to the North Coast and partly becluse of the scarcity of suitable land on the coastal fringe.

because of the scarcity of suitable land on the coastal fringe.

As mentioned under Roads and Bridges, the road from Morobe to Sin which should be finished by the end of May. This should greatly foster economic development in the South Coast. The Agricultural Officer will move to the Dzia Rural Progress Society's proposed new headquarters at Dona village on this road and will thus be much more centrally situated to areas of greatest potential (viz. Lower Waria River Valley) than he is at present

The Discrict Agricultural Officer's 32-9 of 30/12/63 to the Chief of Extension Division states.

" Thus, it appears that the problem of communication with the commence moves to establish an extension centre at Dona in the vacinity of the old airstrip site. From this centre, we put into effect a vigorous programme of development of this agricultural potential area in the hinterland of Dona aimed at creating a rapid explosion of development in the immidiate area and from there, expanding out to the entire area of the Morobe Patrol Post area. I suggest a Fractor and trailer be made available for initial impetus for this development."

A.G. Cutts Patrol Officer

Appendix B

(4)

### Health

As stated in Morobe Patrol Report No. 3 of 1962/65 the last full coverage by a Medical Fatrol in this area was early 1961.

Except for an urgently required Aid Post Orderly at Sia, there are sufficient Aid posts in the area. The meed for an aid post at Eis has already been taken up with Public Health, Lae and I understand an Aid Post Orderly will be made available in the near future. Work has already started on an Aid Post and Orderly's house.

Yasis, Hospital Assistant Grade 2, who is charge of the Native Hospital, accompanied me on the first stage of this patrol. The patrol was hurried and not all villages visited but where possible Aid Posts were inspected and found to be in a satisfactory condition.

A.G.Cutts. Matrol Officer.

### APPENDIX C

## Report on Members of the R.P. & H.G.C.

## 8849 Constable GOWA

to be lazy and untidy. Lacks command and is inclined

9527 Constable TOPANIKATA

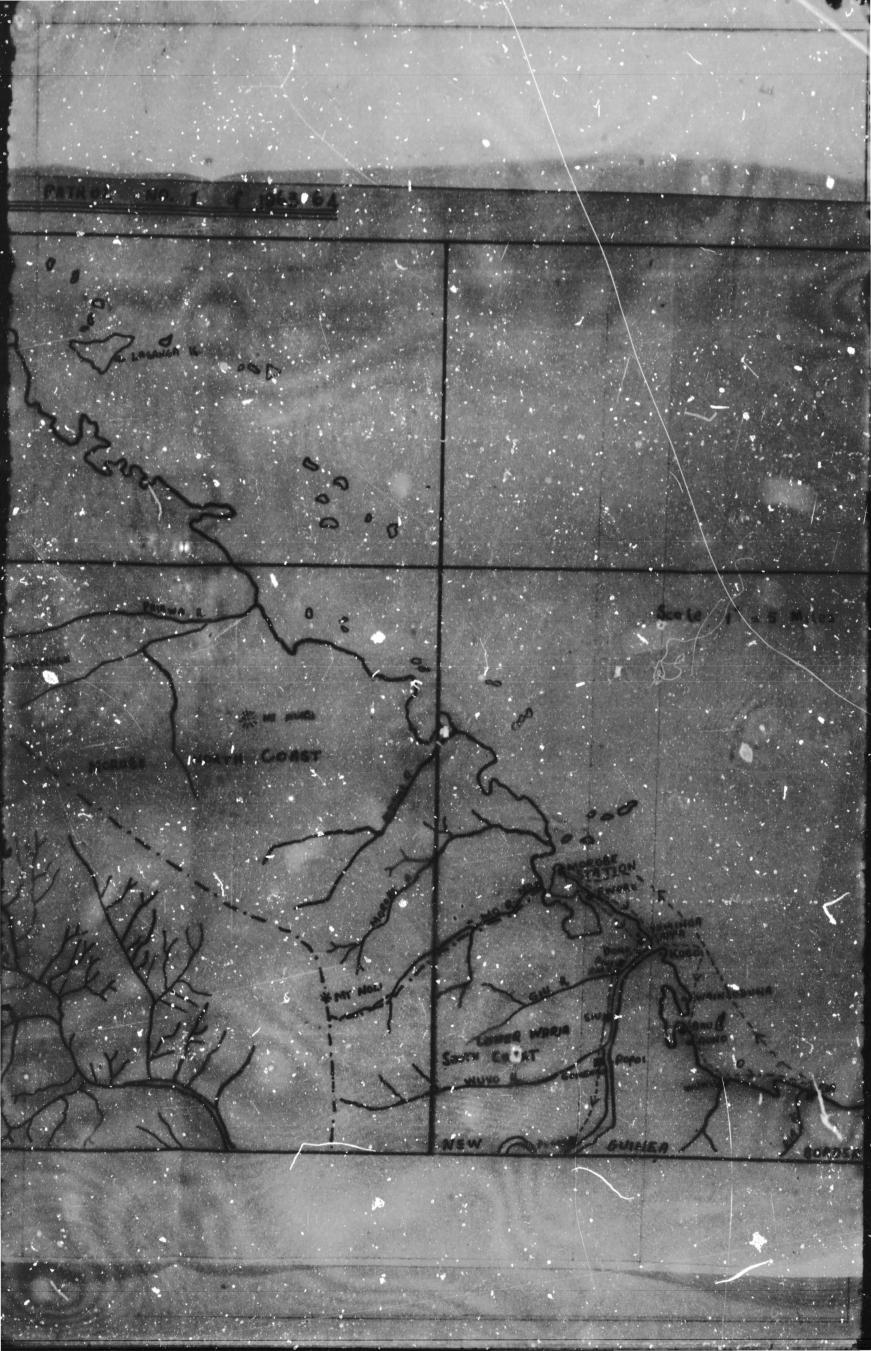
An extremely alert, intelligent and reliable 9740 Constable GONAPANS

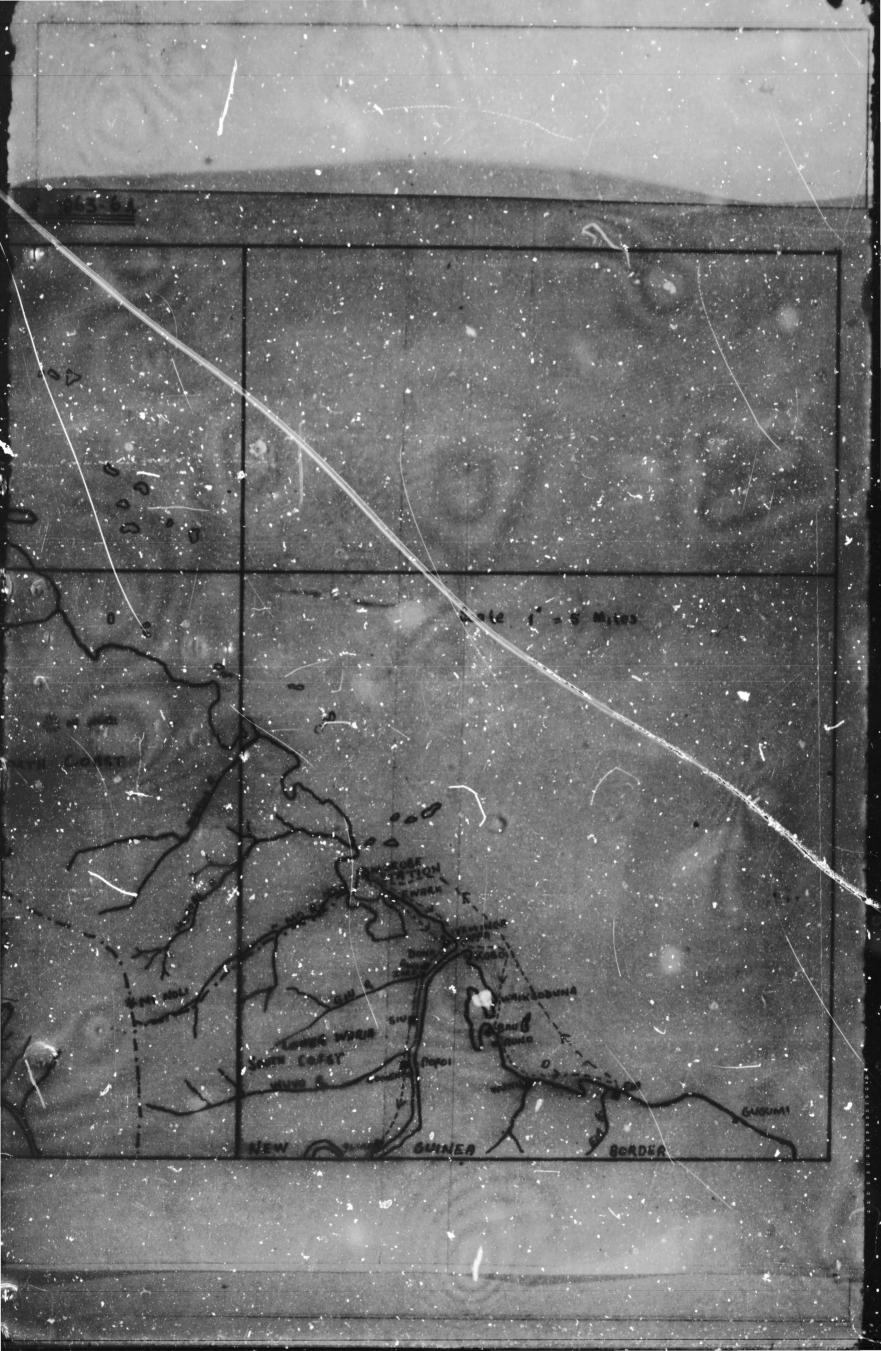
An average constable who can be relied upon.

A.G. CUTTS

PATROL OFFICER.









67.6.30

TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

Natives 1. member. R. P. & N. G. C.

Duration -From18. /. 12./1963...to.3..../1...../19.64.

Did Medical Assistant Accompany 7. 30

Map Reference. Milinch. Noroba. Coustal

Objects of Patrol. (1) Electoral Education Programma

(2) Routine Administration

Director of Native Affairs, PORT MORESBY.

21, 5,1964

Forwarded, please.

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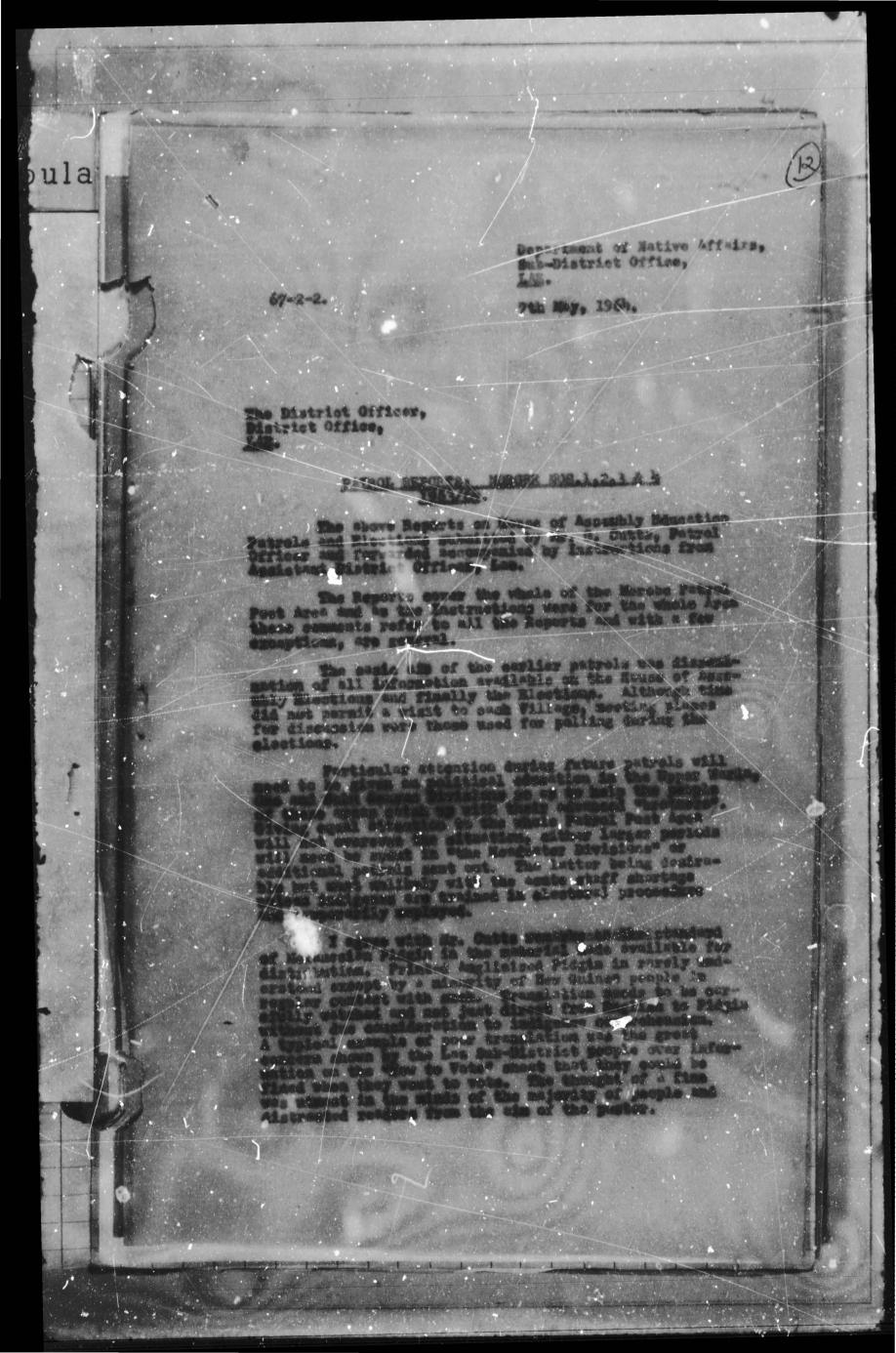
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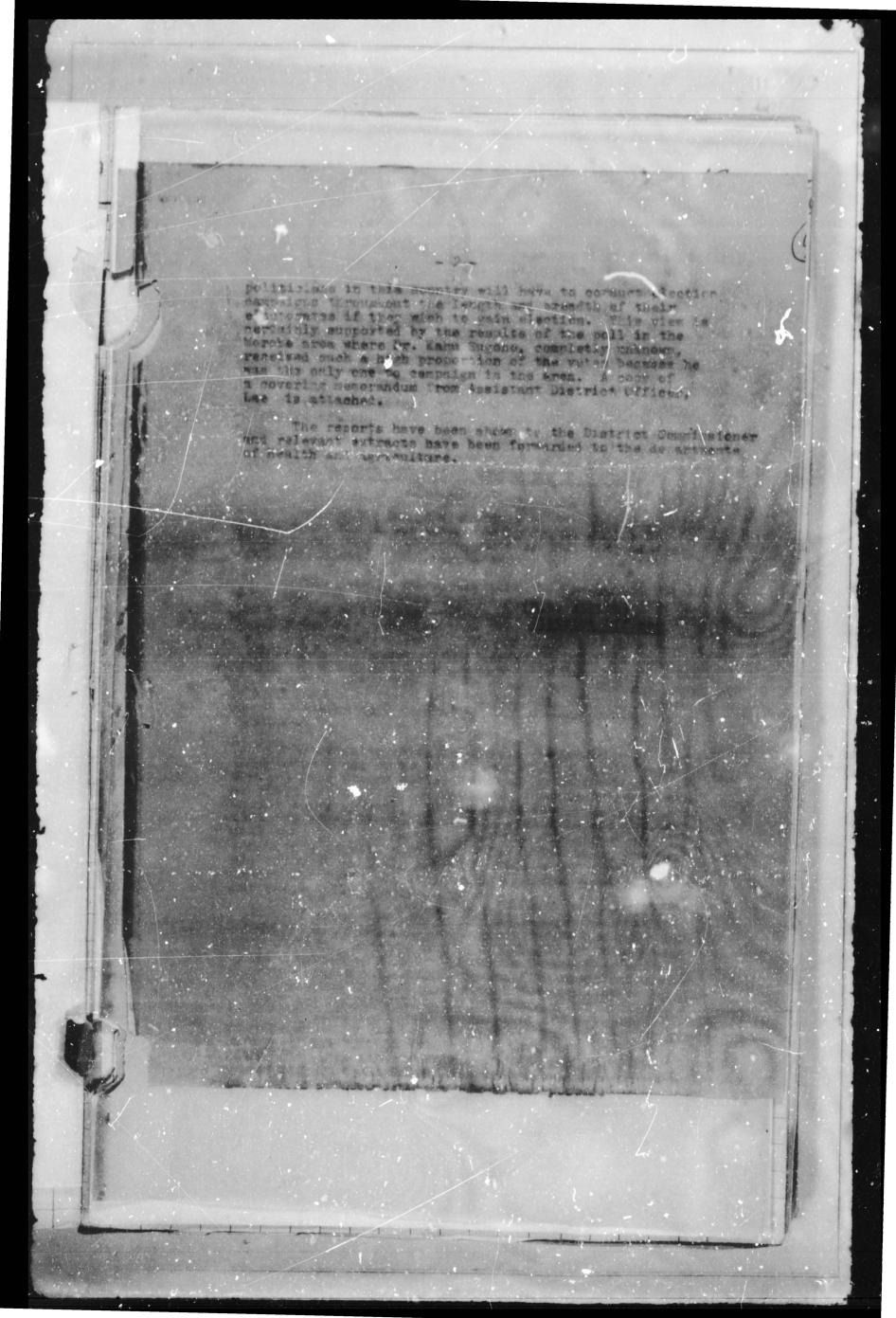
Districe Commissioner

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Amount Paid for War Damage Compensation .... £ ..... Amount Paid from D.N.E. Trust Fund .... £ ..... Amount paid from P.E.D.P. Trust Fund ....

15 67-6-30 23rd June, 1961. Astrict Officer, Morobe District, PATROL REPORT NO. 2-63/64 - MORORI Receipt of the abovementioned report is acknowledged with thanks. I hope Mr. Catts has fully recovered from his attack of hepatitis. He has done excellent work in the area. Carthy





U 2 5 MAY 1964 0 MERDEUARTERS FORT MONEOBY

Department of Mative Affeirs, Sub-Wistrict Office, LAS.

57. 6.

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711 My, 1964.

The District Officer, District Office,

1 1 -

# MOL 20 CONTRACT NON-J-2-3 A S

The above Reports on Rease of Assembly Moto Line Fatrols and Elections submitted by Wr. G. Cutte, Papel Officer and forwarded Secompanied by Letruction, Fom Assistant Mainist Officer, Lat.

The Haparts of ar the wheth of the Murrae Patrol About Ares and he the Instructions dare for the whole Area these comments refer to all the Reports and with a few erceptions, are general.

The busic sit of the usilor patrols was dissentnotice of all information available on the House of Assewhy Elections and finally the Hiestions. Although time did not permit a visit to such fillage, meeting players for discussion more those used for polling during the clections.

Particular stochligh (rain, fature privals will not in to be given on political education in the Upper Warts, one and Jobe Canons Mytalons so 's to belp the pople of these cross satisf up with their obvaced "brobiers". String equil attention to the scale Patrol Past area will not meaning the situation, without logic powieds will not meaning the situation, without logic powieds will not meaning the situation of the scale patrol for the will not meaning the situation of the scale patrol post will not meaning the situation of the scale patrol post will not meaning the situation of the scale patrol of the scale and set of the set on the scale of the start of the start metric of the set of the scale of the scale start and the start of the set of the scale of the scale of the scale start and the start and set of the scale of the scale of the scale scale scale scale and the scale of the scale of the scale of the scale scale scale scale to the scale of the scale of the scale sc

I agree with her Calks Section Section Section and a set of Heleseasten ridgets in the metrical trade creditable for distribution anops by a minority of Res Scines . Action in the proving contrast with such. Translation Sectors to be carestuly wetched and not just direct from Heglin to Fidela. A typical example of poor translation was the greet Safarmetion on the New Les Schedit Areas sector states the fidela a station on the New Les Schedit Areas sector on the greet intice the the sector show that the sector of fine metion on the New Les Schedit Areas sector on the greet field when they work to retry. The works of ' fine was names in the Mark Made of the unjority of people and distingted readers from the dim a the poster. Reaction to the dissemination of inform tion was neery furnizable, sertionizely in aroas where Counciliors had thunded on Rio towal Education Course in Las. Prior to sture liction a similar Course could be held with men on each Gensus Division and payment made for petre-

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The high percentage of voters, 966 melec and 626 females of those present in their area during the elections is in ord remarkable and reflects vory favourably on the work undertaken by Mr. Gatts during Rouse 7. Associatly diss-

The situation it Gerains involving TUMAIA will on Asvestigated Suring my next visit there, other complainty have also birth made soucerning this man.

Appliestion for funds to meintain the pre Mart.

The paires Timber Letze dispute of ownership is being investigated by Mr. Outto and will be processed for heaving to the Lands Consistency Lee as some as poortble.

The objects of the Patrols and Instructions whe affectently sarried out and the offectiveness of the Pirst the patrols are evident from the satisfuctory results of the voting throughout the Morobe Patrol Post area.

Comping An owance Glaim is attached.

Late submission of the Reports from the Patrolling Affiner was due to sleker and athention to case of House of Assembly Elector 1 duties and attention to case of the Assembly Elector 1 duties and attention to case of the finite of the tork. Fatrolling and protiently the and anter such dirouge 1061 until and of Fatronory the and anter such dirouge these dalays is submission of a partnally explice "sectional" separts are uncreditable.

By apoligies for delay in forwarding the Reports which have been in this office sizes 10th Appil 1960. time in the Sub-District Office has been limited during 1960 with Ristrict Office duties as a standing to official serie away from Lass.

ASSISTED DISTRICT OFFIC

## Morobe Patrol Report No. 2 of 1963-64.

(r)

### Introduction:

The area patrolled was the Morobe North Coast Census Division. A map is attached for reference. The primary aim of the patrol was to carry cut an electoral education programme in preparation for the forth-coming House of Assembly elections and therefore attention will be centred largely on this aspect in this report.

I contracted hepatitic in early October and consequently spent most of October and November in Lac. Or my return all 3 cansus divisions had to be covered in a period of 5 or 6 weeks thus this patrol was very hurried. All villages were not visited but points were sclected at this no villager had to travel more than 3 hours to group for talks. See attached may.) Where time permitted matters of routine administration were attended to. However where such matters threatened to seriously delay the patrol they were either referred to the next patrol scheduled for early May or taked to come to Morobe at the completion of polling in this area.

In timing aims and conduct this patrol could In theing aims and conduct this patrol could be considered the same patrol is morobe No. 1 of 1963-64. A separate report has been written for this division because the the people of this area have different attitudes and levels development. Two reports will thus finditate i clearer explanation of each Census Division. Many aspects of this priprt are exactly the same as Morobe Patrol Report No 1, and where applicable, to stold pure repetition, reference will be made to that report.

### Diary of the Patrol

### December.

Part Part Wed. 18th 1100 Departed Sia in the South Coast Census division, Erriving Murche 1330. Office work, picked up 12V. battery and projector sent from Lae. 1600 departed Moroke Starting North Coast Patrol. Arrived Geni 1730 and remained here overnight. Magtoin.

Thurs. 19th

0630 departed GORI arriving KUI 1400. Disputes heard and settled. Remained KUI overnight.

### Frid, 201h

At KUI. BUSO and KUI villages combined for talks. The people were eager to listen and by the end of the talks had a good grasp of what was required. Disput settled. Talks with people regarding PAIAWA timber 10 Se. This will be fully discussed in the main body of the report. 1930 showed film, discussing separately such picture. At completion of the film several questions were asked (see Folitical Development in main body of the report) these were answered. Finished 2100, remaining KUI overnight.

.Sat 21et

0800 departed KUI arriving SIPOMA 1000. Electoral talks given and well received by a good roll up. Questions answered completed talks 1300. No disputes. 2000 began showing film answered the same questions as asked yesterday (see later) finished 21#30. Tomained SIFOMA overnight.

Sun 22nd

So that I could be on the station on January 2nd, for the Council Meeting it was necessary for me to give talks on Sunday. 0800 departed SIPOMA arriving PAIEWA 1000. Disputes heard and settled. 1300 began election talks. All people were present and the tal 3 well received. Completed talks 1600. 1980 - 2100 showing film and answering questions. Romained PAIEWA overnight.

Mon 23rd

EIPA and MAIAMA villages grouped here for talks, Complaints heard and settled. Electoral talks given, almost 100% attandance. 1900 - 2100 showed film answered questions. Hemained MAIAMA overnight.

Comiron al

THE TOWN

Tues 24th

At MAIAMA- So as not to interrupt Christmas Celebrations I did not move on to the next village. Hearing disputes and discussions with the cople. Remained MAIAMA overnight.

Wed 25th

Contract 1 5 10 8 1 Christmas day - observed Maiama. Remained overnight Thurs 26th

Boxing day - observed Maiama. Remained overnight

Friev 27th 0600 departed MAIAMA arriving WABAZEIRA 0800. Electoral talks given to AMOA, KOBIO and WABAZEIRA villages. Some 30 males away at Lae for New Year Celebrations. This is the first instance that any appreciable number has been absent from the electoral talks. Disputes heard and settled payment of N.M.T.A's and police pensions. 1930 - 2100 showed film and answered ques-tions. Remained WABEZEIRA overnight.

Sat 28th

0630 departed WABAZEIRA arriving CORI 0730. Complaints heard disputes settled. Electoral discussions held. 1930 -2030 showed film and answered questions. 2030 departed GORI ARRIVING Morche 2300. Remained Morobe overnight.

Sunday 29th

Sunday - Observed Morobe

Monday 30th

Office routine. 1015 departed Morobe arriving BOSPAIRA and DIGUTU 1106. Complaints heard, HMTA payment etc. Electoral discussions with combined villages. 1900 - 2000 showed film and answered queries. 2015 - 2100 BOSPAIRA to Morobe, remaining Morobe overnight.

Friday 3rd

0700 - 1300 Office routine. 1330 departed Morobe arriving MO 1400. Electoral discussions with MO, ANA and POSET villages. 1900 - 2000 showed film and answered quuries. 2000 -2030 MO to Morobe, remaining Morobe overnight.

End of Diary.

### Native Affairs

### (a) The People

The population of this division was at the last census 2, 555 with approximately 400 of these absent at work or school. Like the South Coast division, this division cannot be thought of as an area marking a distinct group of people. There are 6 language groups in this area, and development and outlook vary to some extent between language groups. Understanding and co - operation between these groups leaves much to be desired, though since the establishment of the Council there has been a marked improvement in the position. This has resulted from closer and more continuous contact between groups through Council affairs where the other groups problems and ideas at least become known and appreciated. I do not intend to name the language groups or to give the reasons for inter-group ill feeling. This has been fully cover d in my Report Morobe Mo. 3 of 1962-63 and if necessary reference should be made to this.

The attitude towards the administration is good and I think continues to improve as they begin to appreciate the Administrations task. Signs of a conscious self analysis of what they are doing and where they are heading are be coming apparent and this is certainly desirable.

TROILS RUCEAR

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(b) Political Development

(I) General

Since the establishment of the Morobe Council last year there has been a marked dovelopment of a more informed political awareness in this division though I feel that the standard is not quite as high as that of the South Coast. (Ref Morobe Patrol Report No 1 of 1963 - 64.) The people want political advancement and the electoral education programme was made easier by this fact.

(II) Contents of the Talks

The electoral discussions in this division were exactly the same as those in the South Coast. For an indication of their content refer Morobe Fatrol Report No. 1 of 1963-64 page 3.

The strip film was shown at night the each centre. It did not contain anything additional to the takes given during the day. However its value was its effectiveness as a means of revision of what had been previously heard.

#### (III) Reaction to the Talks

As was the case in the South Coast, it was apparent that the peoples understanding of the electoral process was facilitated by the Council pre-election talks in March 1963 and by their participation in Council affairs since that time.

Two Councillors from this area attended the Flectoral Education Course held in Lee during early December. However it appeared that they did not benefit as greatly from them or at least they were less effective in passing on to the people what they had learnt than was the case in the South Coast (Ref. Morobe Latrol Report No 1 1963-64 at page 4.)

The same questions were again asked here as were asked in the South Coast and these were answered in the same way (Ref. the above report at page 4)

In general the reaction to the talks was pleasing. The people were interested and quilty grasped the basic points. Attendance was good though not as high as that of the South Coast. The main influencing factor here is that villages are far apart with no roads connecting them. The only means of travel to discussion centres was by cance where in some cases villagers had to travel up to 3 hours. (Ref attached map) As previously explained, it was impossible to visit

## (c) Village Officials - Councillors

All village Officials in the area retired when the Morobe Council was established in July 1963. Their flace has been taken by 6 Councillors. With the exception of SIMAI the President from MAIAMA and ANIAWAI from KUI the remainder, though certainly not poor Councillors, have not attrict the level of confidence and qualities of good leadership as is the case with the 8 Councillors from the South Coast. This is especially apparent at any formal council meeting. Their task is no doubt made more difficult since the people of the North Coast are less advanced both politically and economically. Considering the rugged coastline and the shortage of suitable land any prospect of great advancebright at the present time. Not with standing the above beservations, these Councillors will improve and oven at since the establishment of the Council (Bef Horobe from to 1

(d) Shotguns

All permits and guns were inspected and the latter all found to be in a safe condition. There were no applications for Special Arms Permits.

(e) <u>Tradestores</u>

There are 8 tradestores operating in this area and none could be called successful the average annual turnever would not expect £150. In general they are more status symbols being without stock for the greater part of the year.

(f) Roads and Bridges.

There are fow inter village walkin tracks in this area, 90% of travelling being done by cance. The few tracks that do exist are being maintanced in satisfact condition.

### (g) Law and Justice

As explained earlier there was insufficient time. to deal with all cases brought to the notice of the patrol. These were referred to the next patrol to the area or asked to come to Morobe at the completion of the elections.

Court cases arise here much less frequently than they do in the South Coast (Ref. Report No. 1 at page 5)

(h) Paiewa Timber Lease

At Kui and Sipoma, discussions were yeld regarding the dispute to ownership of this land. In 1962 2.3,000 was approximately 60 sq. miles of 2 and. BAPI village who previously lived in this area but have since German Contact migrated to Garaina have claimed ownership so about 1/3 of this land. At present the £10,000 has been frozen in a bank Soci/ty Account pending a decision on this claim. Much ill feeling and resentment has resulted between BAPI and SIPOMA villages and SIPOMA has been delayed in its plan to purchase the M.V. Mula for £2, 500. On 9th April I will begin the survey of the disputed area. A twelve mile line has to be surveyed over rugged country through virgin bush and I expect to take at least 1 week to complete the task.

arteritors - M. short po

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### (1) Conclusion

The primary dim of this patrol was to prepare the area for the forthcoming elections. The people's response was good and I fell the aim of the patrol was achieved. The patrol was hurried with little time available to cover other feasts of Administration.

The actual conduct of elections in this area will be simplified by the basic understanding gained of the electoral process.

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### Appandix A

### Agriculture - Fisheries

As explained under Section (c) in the main body of the report, the Agricultural poteintial of this area is not nearly as great as it is in the South Coast. This is due party to the rugged nature of the land, with the Mountains in most cases rising abruptly from the sea. Transport and communications are a further difficulty there is no system of inter-village roads connecting the villages to Morobe small outrigger cances being the only means of transport. BUSO, the furthest village is more than 45 miles from Morobe. Irrespecture of the shortage of land distances between villages (See attuabed map) would make all crops except coconuts impracticable. All villages have sufficient cocomut palms either on the mainland or on the adjacent islands to produce copra, however, a few bags from each village would not be worth while for ships to pick up corra. Except for the villages adjacent to Morobe, the villages are too distant to reap the benefits of the Dais Rural Progress Society (viz. Cash on the spot and transportation of the corra.) Is most villages late 1950 plantings should enable profitable quantities of copra to be produced as from late 1964. If say 4 or 5 centres could be made along the coast as copra loading points, I fell that sufficient copra could now be produced to make it worth while for ships to call. In its lat Revised Estimates the Council has allocated funds for 5 copra driers in this area to encourage copra production.

Fishing has proved a very profitable venture for the village of MAIAMA. A fishing boat from Lae, the "M.V. Finsch" does 3 trips a month to MAIAMA, where it picks up to 40 people, both male and female and tows then with their cances to the island near Morobe Harbour where deep sea fish, especially " Red Emperor" prove to be plentiful. The ship has sufficient freezing facilities for 1, 200 lb of fresh fish and it usually takes less than 2 days to catch this weight. It then tows the cances back to MAIAMA and proceeds to Lae with the catch. The people are paid on the return trip. They are paid 1/- per pound on an individual basis and it is not uncommon for a person to receive more than £4 for 1 trip.

Whilst at KUI I had discussions with Mr R. VIVIEN the owner of the fishing versel and he said that he would pay out nearly £2, 000 a year to the people of MAIAMA - quite a substantial income for a viliage of 350 people. He uses only MAIAMA villagers as he claims they are the best fishermen.

He clso revealed that women have started fishing, they have learned quickly and same are making as much as £1 per trip. This is the first instance in the Morobe area where the women have done any appreciable mount of fishing either for home consumption or bale. Traditionally it is considered the womans place is to pare for the children and the gardens and the men do the fishing.

A.G. CUTTS Patrol Officer Appendix B.

### Health

There are sufficient the Dec.

There are sufficient Aid Posts and Orderlies the area and health in general arrears juite goods

Yasia, Ecepital Assistant Gra le 2, who is in charge of the Native Roopital at Morobe, accompanied the patrol. Not all villages were visited, but where possible aid Posti were inspected and found to be in a satisfactory condition.

> A.G. CUTTS Patrol Officer.

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(22) 1.1 9 Appendix C. Report on Members of the R.P.& N.G.C. 8035 Constable Dengo Part Property An outstanding constable, extremely capable and intelligent. An asset to any patrol or detachment. Good N.C.O. potential. A.G. CUTTS Patrol Officer. . 0







TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of Marobe Report No. Morobe No. 3 of 1963-34 .... Patrol Conducted by A.G. Cutts, istrol Officer wr. 1 Area Patrolledupper Waria, Ono and Bubb Census Division Patrol Accon alea by Europeans. Nil

Natives. 3. members. R. P. & N. G. C.

Duration-From. 1.1. / 1..../1964....to...2.../..2.../19.64...

Did Medical Assistant Accompany?.....Ro

Last Patrol to Area by-District Services..20./..4..../1963....

Medical .... .JanMar./1961....

Map Reference.....Army Strat. Series

Objects of Patrol (1). Electoral Education Programme

(2) Routine Administration

Director of Native Affairs, POR: MORNSBY.

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Forwarded, please.

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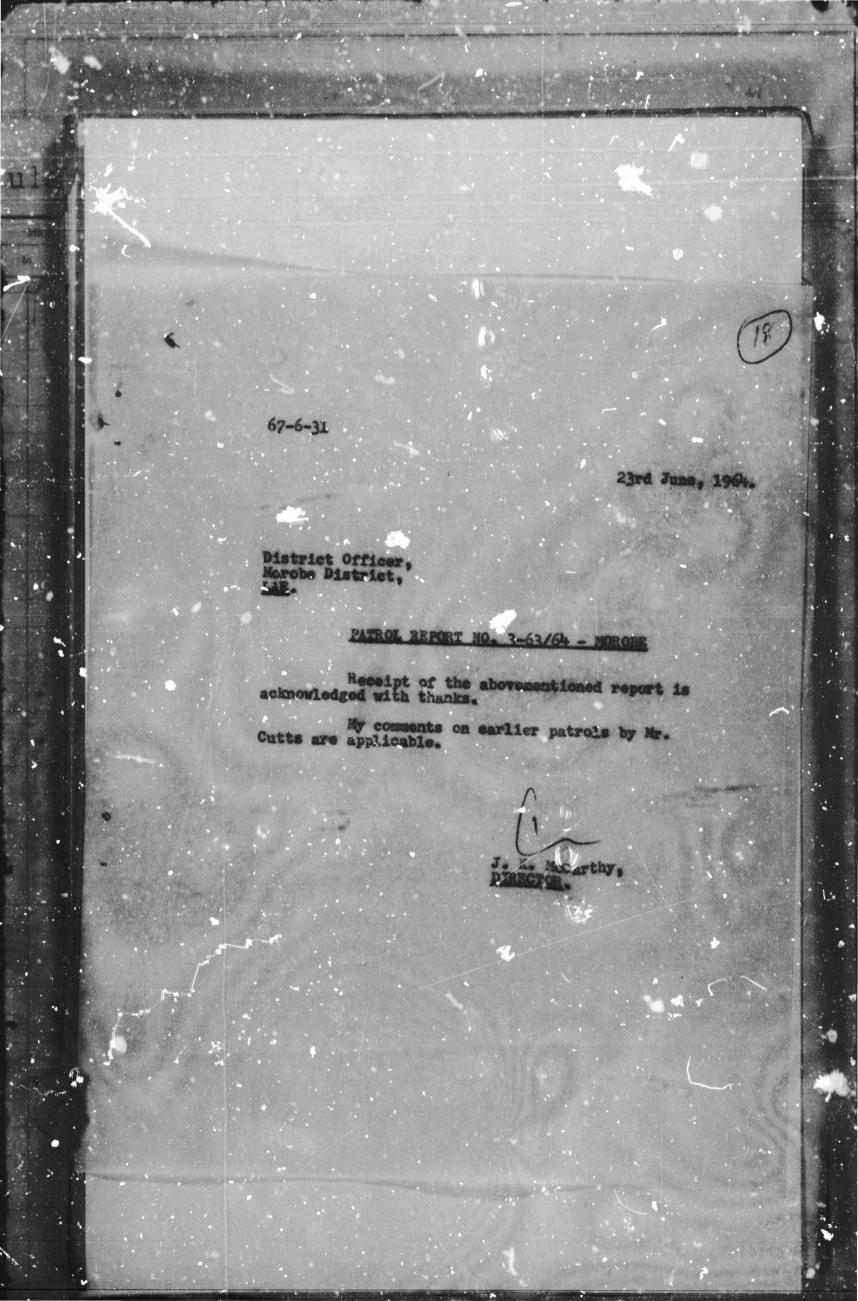
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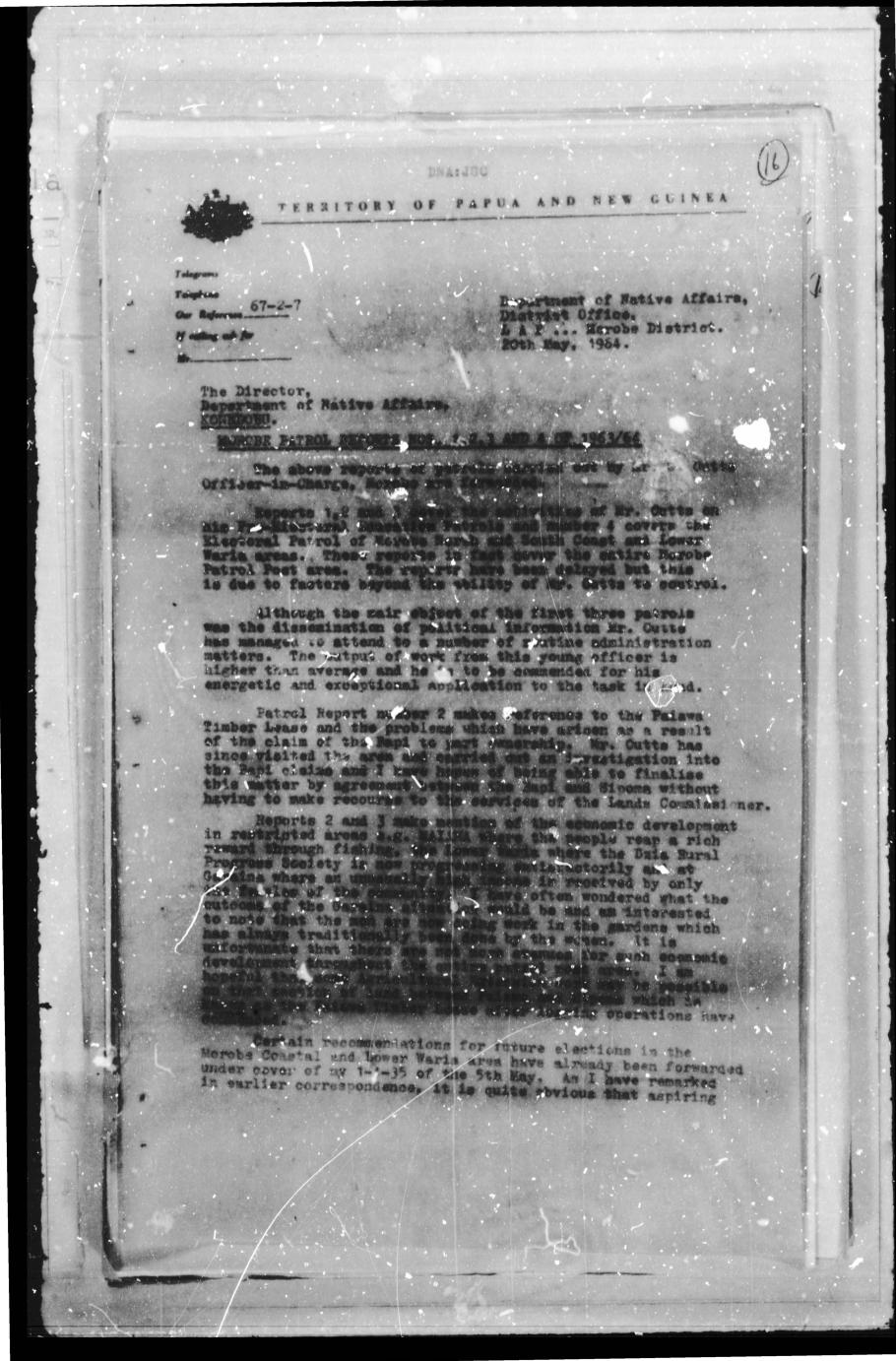
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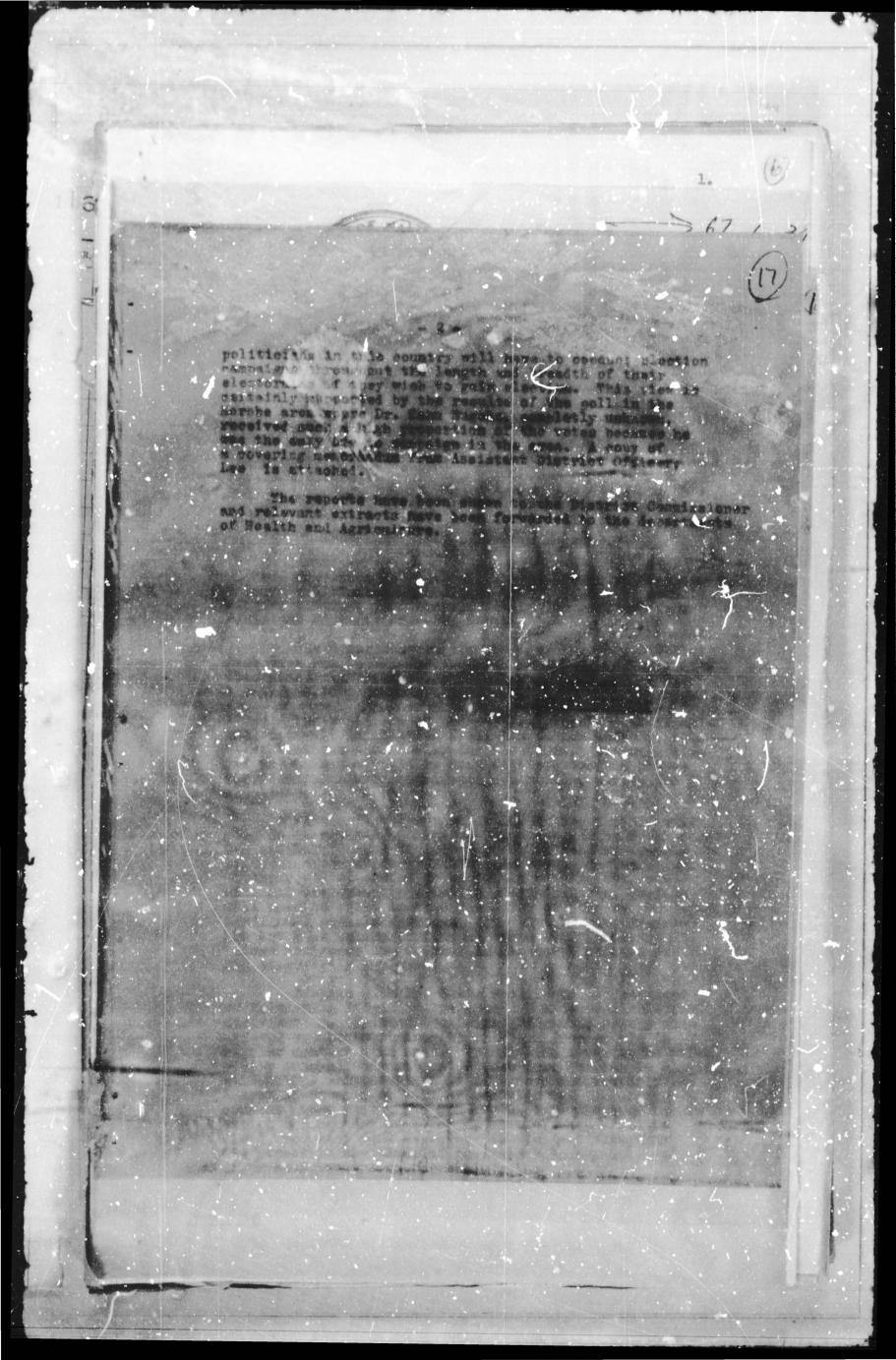
 Amount Paid for War Damage Compensation
 £.....

 Amount Paid from D.N.E. Trust Fund
 £.....

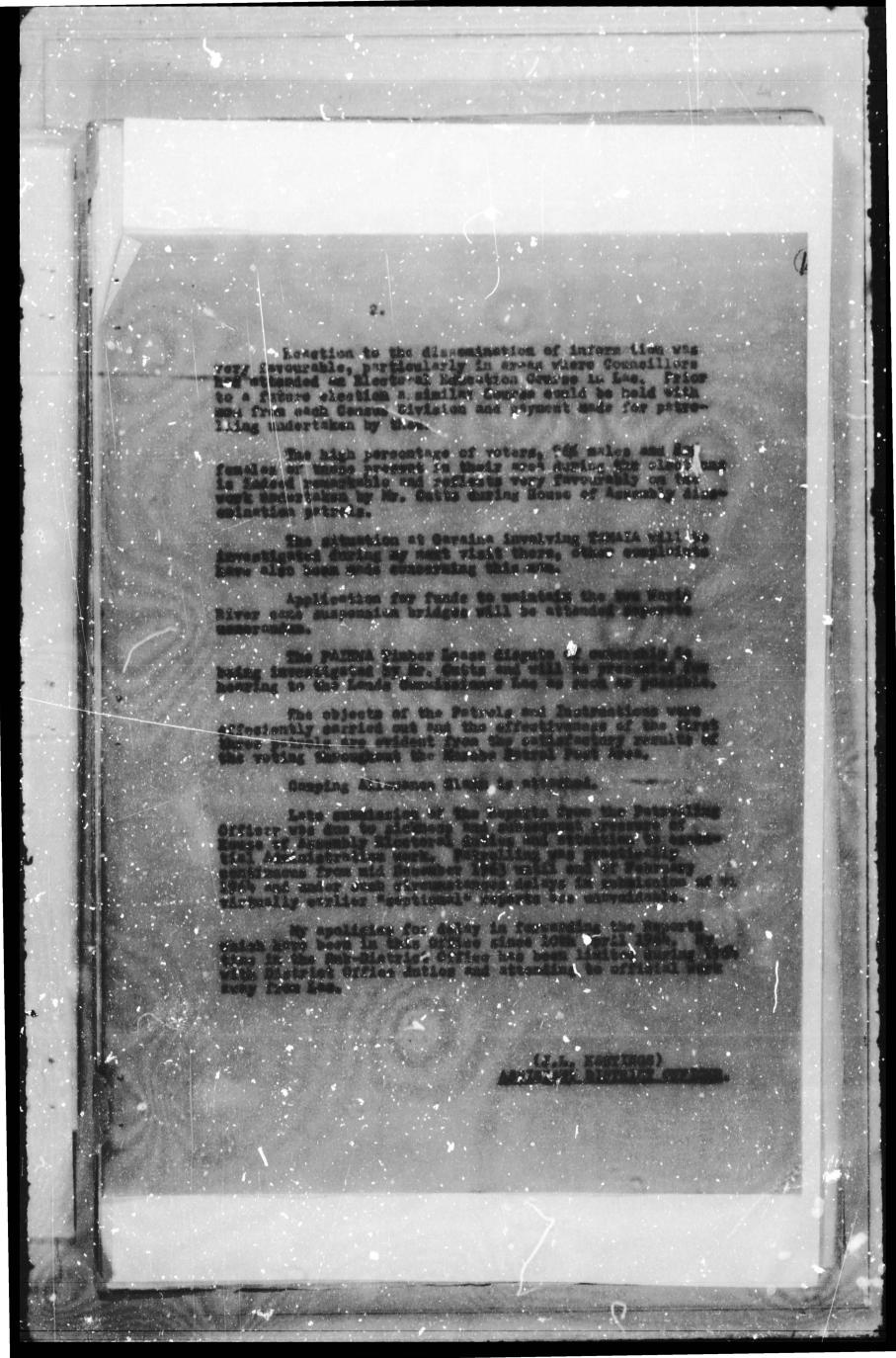
 Amount paid from P.E.D.P. Trust Fund
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> 67. 6. 31 OF NA 2 5 HAY 1964 Department of Mathive Affrice, Sub-District Office, MEADEWARTERS LASS. PORT MOREBUY 67-2-2 7th 1960. District Officer, Ad Shart ¥. . 67 atta, Patrol stions from catalities 20 to set to all pine -0.00 -..... with a aim of the estilar patrols was muchica available on the House Finitly the Elections, Althouse and the cost Village, moding , the availa and of the entropy of the second Ż A COMPANY strole still are. and the spin of the ..... --) P 1 1 1 1 in . a starte 12 8 10.5 at the of puople ater



### Morobe Patrol Report No. 3 of 1963-64

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### Introduction

The area patrolled was the Upper Waria, Ono and BUBU Census Division. A map is attached for reference. The primary aim of the patrol was to carry out an electoral education programme in preparation for the forthcoming House of Assembly Elections.

Escause of illness and patrols to the North Coast and South Coast Census Divisions I had only 19 days available for patrolling in this division as I was required to sit for University Exame at Lae during the first few Mays of February. There are 50 villages in this division and a full coverage patrol, visiting each village takes at least 50 days. Thus even by making central meeting points, I was unfortunately unable to cover the whole division. Talks were given to all villages in the Middle Waria and BUEU valleys. A capable policeman who understood the electoral process covered the Cno and Head Waria Valleys while I was in the EUEU valley. He passed on all the information and literature available. In addition Village Officials reforted to Garaina just before I left for Lae and were briefed on the forthcoming elections. I realize that both the seding of a Folice Constable and the calling in of Village Officials is, under normal circumstances most unsatisfatory. However this was the bet" that could be done under the prevailing conditions.

### Diary of the Patrol

### January

### Sat 11th

1100 departed PEMA, the last village in the Scuth Goast Census Division arriving AGUTAMI in the Papuan Waris at 1300. 1400 departed AGUTAMI arriving GORE 1530. Remained GOBS overnight.

### Sunday 12th

Observed at GOEE, remaining here overnight. There is an outbreak of whooping bough at this and adjacent villages. 3 children have already died. Forerded all serious cases to Morobe-some had already been sent.

### Monday 13th

0615 departed GOBE over a good track to IEMA arriving 1815 whiting here for carriers. Joined the Interpreter from IOMA who is carrying out the electoral education programme for this area and for the fmall. 0845 departed IEMA over poorly cared for road to UFUPURA arriving 1315. Because of blistering feet from new boots and a shortage of carriers I cannot proceed further today. Sent word to KIRA, further up the Papuan Bection for carriers to help UPUPURA. Remained UPUFUMA overnight.

### Tues. 14th

0700 departed UPUPURA, over range to PIAWARIA Dest House, arriving 0915, passing through TIWA village (the first village in the Middle Waria) at 0900. Ha,ment of N.M.T.A's and minor disputes settled. 1 C.N.A. case where defendant sentenced 2 months I.H.L. for sessuit. Electoral discussions with a good roll up of people from BIAWARIA and TIWA. General discussions with the people. Slept BIAWARIA.

#### Wed 15th

0630 departed BIAWARIA R.H. arriving ARO 1230.

Complaints heard, inspected shotguns (6 in this group of villages) Electoral discussions with ARO, MOTETE and ASAMA villages. Payment of Police Pensions and N.M.T.A.'s. Remained ARO overnight.

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### Thurs 16th

0700 departed ARO arriving GARASSA R.H. 0745. Electoral talks to WAKAIA(I), WAKAIA(II), AU and KOREPA villages. Inspected Special Arms Permits and guns. Paid Police pensions and N.M.F.A's. Minor complaints settled.

1230 departed GARASSA arriving WARABUNG R.H. 1330. Electoral talks to MUNIWA, FEI-IRA and TIDAURA villages. Inspection of Special Arms Permits - payment of N.M.T.A.'s and police pensions. Complaints settisd. Slept WARABUNG.

### Friday 17.h

0700 departed WARADUNG arriving GARAINA 1030. Discussion with Mr. F. Henderson, the Manager. P.M. radio conversations with Distroff, Treasury and Agriculture Las. Talks with local Village Officials. Slept Garaina R/H.

### Sat 18th

Talks with OIC Mr. T. Henderson, inspection of plantation, workers and factory by courtesy the OIC. Slept Garaina R/H.

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## Sunday 19th.

2123 A.M. Observed Garaina.

### Mon. 20th.

0845 departed Garaina - arriving SAURELI 100. Waited for carriers to arrive and be paid and chang.d. 1200 departed SAURELI arriving AFOBUKA 1500. Passed Catholic Mission of road on his way to the KUNIMATPA area in Fapus. He arrived at AROBUKA later on that night. Talks with Village Officials. Remained overnight.

# Tues 21st. And to will ace Officies, of the and by the second

Electoral discussions with SAURELI and ARCBUKA villages. Disputes settled and N.M.T.A.'s and pensions paid. 1200 departed ARCBUKA arriving ATWARA 1345 not all people assemled mere as yet. Informal talks with Village Officials, Femained overnight.

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#### 22nd. Wed

Electoral discussions with ATAWARA, GARUA and BALILAUA villages. Payment of N.M.T.A'S. Meny minor disputes brought forward for a sattlement. This village is at about 7,000 feet and rain and freezing winds prevented the Patrol moving on SAIEU. Remained Overnight.

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### Thurs 23rd.

0730 departed ATWARA - there is no regular walking track from here to SAIKO very steep descent to about 3, 500 ft. crossed the BUBU river then up to about 5,000 ft, arriving SAIRO 0930. Electoral discussions with SAJKO, MISMIS and GAEAGATA villages. Payment of pensions and N.M.T.A. Am now nearly out of money and an expecting a £500 advance from Sut Treasury to be at Garaina. Disputes settled. Remained SAIKG overnight.

### Frid 24th.

Departed SAIKO 0500, through MISMIS village, down to BUBW valley ctoused, the BUBU and back to SAURELI village, thence to Garaina arriving 1330. P.M. Conversations with Lae. Collected Sub Treasury advance, paid carriers and police pensions. Remained Garaina overnight.

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### Sat 25th.

Settling complaints brought forward by the station hibitand labour line. Through inspection of the large tea factory in operation by courtesy Manager at garaina. Remained Garaina overnight.

#### Sunday 26th

Observed Garaina.

### Monday 27th

Public Holiday - Observed at Garaina.

### Tuesday 28th

Electoral talks to GARAINA, KASU and SOPA. Remainder of day spent attending to their numerous minor complaints. There are many complaints here largely because of their close proximity to the large single migrant labour line at Garaina. Debts and women were the main subject of these complaints. Remained Garaina.

#### Wed 29th.

Payment of N.M.T.A's, Police pensions. Over £500 paid out today. Inspection of shotguns. Hearing complaints. Court of Native Affairs held and dependent sentenced to 2 months I.H.L. for stealing. Remained Garaina.

### Thurs. 20th

Electoral talks to Village Officials of One and Upper Waria Valleys. Attending to emplaints and enquiries they had brought with them. Payment of pensions for those who reported here from the above areas. Preparing equipment for return to Morobe. This will be escorted by the police while I go to Las. Remained Garaina.

### Friday 31st.

Hearing of complaints all day. Most of these were from the large migrant labour line at Garaina. Court of Native Affairs held 1 defendant sentenced 2 months I.H.L. for assault another sentenced 2 weeks I.H.L. for assault. 5 defendants each fined 10/- for gambling, 1 defendant fined £1 for adultery. Remained Garainz.

### Sat 1st.

Packing equipment and arranging carriers for the return of the patrol to Morobe. Waiting for plane to take me to Lae. This could not land because of engine trouble. Remained Garaina.

### Sunday 2nd.

By Crowley Charter to Lae.

End of Diary.

### Native Affairs

### (a) The People

The population of this area was at the last census

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The population of this area was at the last censu 7,076. There are 4 language group in the division, Namely, BIA with a total population of over 3, 300; GADJIRI (800), MEKI (300) and WERI (26000 three groups live in the 4 distinct regions of the division Middle Waria Valley, FOBU Valley, Extreme headwaters of the One and Waria rivers and the One and Upper Waria Valleys respectively. As explained in the introduction I was unable to visit the latter 2 regions.

The most advanced area is the Middle Waria which has become well known for its many members in the R.P.& N.G.C. many of whom are now retired and live in their villages. This area is the most progressive and I feel that much of this progressive outlook in the result of these retired police who are very pro-Administration and form the hard core of influential men in the area.

The people of the other 3 areas are much less progressive and I feel that this is due mainly to their isolation and lack of a similar form of leadership and source of constant information as has been described in the shove pragraph. Sorcery plays a large part in their lives.

They are pro-administration but follow the purpose administration's suggestions with as little self thought purpose and effort as possible. Constant patrolling and contact is the only means of improving this situation.

### (b) Political Development

(I) General

For the long period of contact one world expect the people of this division to be more advanced politically than they are. This is especially the case in the ONO, BUBU and Upper Waria areas.

It was very apparent during discussions that the people had gained much knowledge from the two previous Native Affairs patrols (Nos. 2 and 4 of 1962-63) where in both cases, the House of Assembly, its composition, fractions and significant the House fully discussed. However with the possible exception of the Middle Waria, the keen interest and the dtitude of conscious self particution was not present.

### (II) Contents of the falks

The contents of the electoral discussions in this area were exactly the same as in Reports No. 1 and 2, and to avoid mere repetition I refer the reader to these reports.

Unfortunately I was unable to show the strip film during this patrol because the battery had been smashed a few days after my departure from Morobs.

Reaction to the Talks (III)

Generally speaking reaction varied greatly- some villages were very interested while others or the majority of people in them were completely disinterested.

The great majority of people in the Middle Waria were actively interested in the new House and the forthcoming elections. Questions were asked frequently and it could be seen that these people were eager to learn. KOBUBU, a retired Syt. of Police from ARO village is standing as a candidate

for this electorate and I have no doubt that he will receive all the support that these people can muster. He is very pro-administration, a very clear and sensible thinker and is still very young and active. There were good attendances at all centres. 6.16

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The reaction in the SUEU valley was markedly different. Here it was only the individual who appeared genuinely interested in the House of Assembly and the elections. The great majority were content to sit quictly and stared blankly during the talks and I felt that they were disinterested. When asked if there were any questions or opinions more often than not I was met by headshakes or silence. Several times I pointed outindividuals and asked them what they thought. All answers approximated to the following. The Administration has fluch to assist us in the past, and we will do as it wishes (not because we have a present desire to do so but) because it knows what is best for us. This perhaps best sums up the gener 1 attitude in this area. This attitude, though pro-administration is certainly negative and one wonders how much conscious effort will be expended in following the administration. Development of any kind in such an atmosphere is a show and difficult task. And such an atmosphere is a show and difficult task. And such an atmosphere off.

### (c) Villages and Village Officials

The villages of the Middle Waria are in good order. The villages of the BUBU are also reasonably tidy though judging by the length of the newly cut grass that the they are used only when pairols visit the area or they all gather for talks or sing-sings. For most of the time they live in their pig houses scattered throughout the area. Some villages are fenced and as suggested by previous officers, these are to keep the pigs in. In this valley villages are situated between the 6, 000 and 7, 000 feet mark while their gardens are found in the better soils between 2, 500 and 4, 000 feet. This involves much hard work in garden care and carrying of food and the waste of a high proportion of time available each day.

Like all officers in the past 10 years or more I encouraged them to move their villages closer to the gardens and good land, lower down the valley walls thus solving the problem of unprofitable effort and waste of time. I doubt if much will come from my efforts in this field. I will not generalize as to the standard of Village Officials in this area.

Generalizations of this nature are almost meaningless and I feel that I spent insufficient time with each village to comment fairly on the individual Officiels.

### (d) Economic Development

The main sources of income in this area are tea plucking, employment for wages (both inside and cutside the area-males), Police Fensions, sale of coffee, Gold mining, Assistance to Patrols and sale of vegetables, in that order. It should be noted that the bulk of the income coming from tea plucking, Gold mining and Police Pensions goes to the Middle Waria.

Reference should be made to Morobe Patrol Report No. 2 of 1963-63 P.17 for an idea of the respective amounts these different income heads are worth.

It is surprising to learn from tea plucking records that the income received from this source will be nearly £3, 000 this year and in the future, with increased production this figure will increase. All plucking is at present done by women from the 3 nearly villages (Garaina, Sopa and KASU) on a casual basis, returning to their villages each afternoon. Both the Manager and Overseer who have had wide tea experience in Ceylon, India and Kenya, claim that not-will-standing tho short experience these women have had, "The much better than pickers in the above countries. In these latter countries I understand that the average for experienced tea pluckers would be less than 30 lbs of green leaf per day per picker. At Garaina this average is well over 30 and is increasing as the pickers gain experience. This is a surprising figure when it is realized that many pickers have had less than 1 moaths experience. The average for the more experienced pluckers would not be for short of 40 lbs per Cay. Their aptitude for this work is illustrated by the fact that as at late 1962 the average was less than 36 lbs per plucker. The women are paid a flat rate of 6/- per day for the first 30 lbs picket and an additional 2d per lb for ammounts exceeding this minimum fraure. Some of the better pickers make nearly 10/- per day at this rate. With modernization of the factory which at present can only handle a small proportion of the crop, this income will be increased of gain for the first source of income has had on village life see the heading Social Development.

6.

Police pensions form a significant proportion of the income to this area. There are at present 14 pensioners and with the recent increased made effective as from early '961 the total annual income from this source would be about £1, 000. During this patrol nearly £700 was paid to pensioners for periods usually well less than 8 months, though it should be noted that some of this figure represented back payments of the above increases.

There are 17 Goldminers in the srea who would appear to be quite capable of producing theoretical figure derived by Mr. Hicks (£1500-Report No. 2 1962-63) However I doubt whet's much more than half this figure is produced since in most case the mining seems to be done only spasmodically with long rest periods in between actual working days. Sale of Coffee and Vegetables will be discussed under Agriculture, Appendix A.

### (f) Social Development

The most interesting point under this heading is the degree of independence the women in the villages nearby to the station have developed as a result of their income from teaplucking. This income would exceed by 10 times that of their menfolk who in most cases have taken up the responsibility of caring for the subsistence gardens a task previously in the womens domain.

Experience in other countries shows that generally men can't reach the standard of plucking of women. I feel the men self-consciously realize this and regard tea plucking with slight costempt as women's work. However regardless of the slight resentment of the women's new found independence, the men encourage the women to pluck tea and assume their roles in the gerdens because they realize that their womenfolk are earning than they could. Now the men are , in most cases, dependent upon the women when they require cash.

## With the proposed increase in factory output more

tea pluckers will be in demand. Mor of these will have to come from more distant villages. Pickers will then have to be quartered on the station. Aclose watch will then have to be kept in this area to combat the problems resulting from the close proximity of a large migrant labour line and the unaccompainied women pluckers.

### (g) Law and Justice

Most complaints were of a civil nature and could be settled in most cases out of Court. In this area isolated from the Administrative Contre at Morobe, every patrol is confronted by numerous such complaints.

Offences of a criminal nature were few and most of these came from Garaina station and nearly villages. 6 people were fined between 10/- and £1 for gamb ing and adultery. 4 people were sentenced to terms of between 2 weeks and 2 months for assault a stealing. In general the outbreak of offences in the area is low considering the population and the time between patrols.

7.

As explained by Mr. Bicks (Report No. 2 page 30) sorcery is a problem in all areas except the Middle Waria. However I believe that legal action under Sect. 97 of N.A.R's(even if cases could be made out) would not solve the problem. I feel that the solution rests more with constant contact by field staff thus combatting the present feeling of isolation.

I feel that under this section, I should rake some of int on on ex Sg. TUMAIA who runs a Tradestore on Administration land at C mina. He is a constant source of trouble to the Manager and employees at Garaina. No less than 5 complaints were brought t me by TUMAIA against plantation workers all of which proved to be either g undless or so insignificant as to not warrant any further action believe the Assistant District Officer Lae has had similar experiences with him and reached the same conclusions. It sphears there has an a long standing the between him and the boss of at Garain the loses no chance to name this boss hot as the cause or to be involved in any trouble that may occur. I have grave doubte of his explanation why there are usually up to 10/ or more women stopping at his compound and have suspicions that cases of prostitution for the benefit of the large single labour line are not uncommon. Nothing of the above can be proved an perhaps this would have best unsaid.

His first statement made one perhaps best sums up his attitude, viz."I am in char of the station at Garaine - old Tom just looks after the tea." I explains in no uncertain terms that he was squatting down inistration band and could be removed if necessary and further, that he had no authority in the administration of Gariena station. The people from this area including his own villagers as not follow bin and in many cases treat her the contempt. I recommend that if he is responsible for further brownie in Garains, he should be made to move off the Administratic station. He had a tradestore at Morobe some years a o and was for similar reasons, asked to leave.

### (h) no is and Bridges

Roads and bridges in this area had been maintained in a satisfactory bonditi n.

Two large and excellent cane suspension bridges over the Saria River. These bridges are used by all people passing through here on their way to Morobe. Crossing of the River without them in most clease the nearly impossible or at least extremely angeruos. These two bridges both exceed 180 feet in length and one is 40 feet showe the water. About 50 supporting ropes are necessary in each bridges to hold its weight and to make it stable. For the bridges to would estimate that nearly 1 mile of cane is used in each bridge. In 1950 Patrol officer plder recommended that £j per annum to paid for this maintenance. I request the District Officer's advice as to the possibility of funds being made available for this.

### (i) <u>Missions</u>

The Lutheran Mission centred at Garaina is the only mission in the area, although there is some Roman Gatholic influence in the LUBU headwaters as a result of the nearby Catholic Mission Station in the KUNIMAIPA area of Papua.

### (j) Conclusion

This was my first visit to this division with the patrol being extremely hurried in nature and the entire area was not covered. Thus my impressions must be qualified by these limitations.

number for the field work of

Political development and interest in the forthcoming elections was not nearly as great as in the 2 coastal divisions reported on in Reports Yos. 1 and 2.

To foster both political and economic development and to combat the attitude of disinterest towards progress found especially in areas other than the Middle Waria, constant patrolling will be necessary by Officers of this department.

A.G. Cutts Patrol Officer

Officient

14

8.

Appendix A

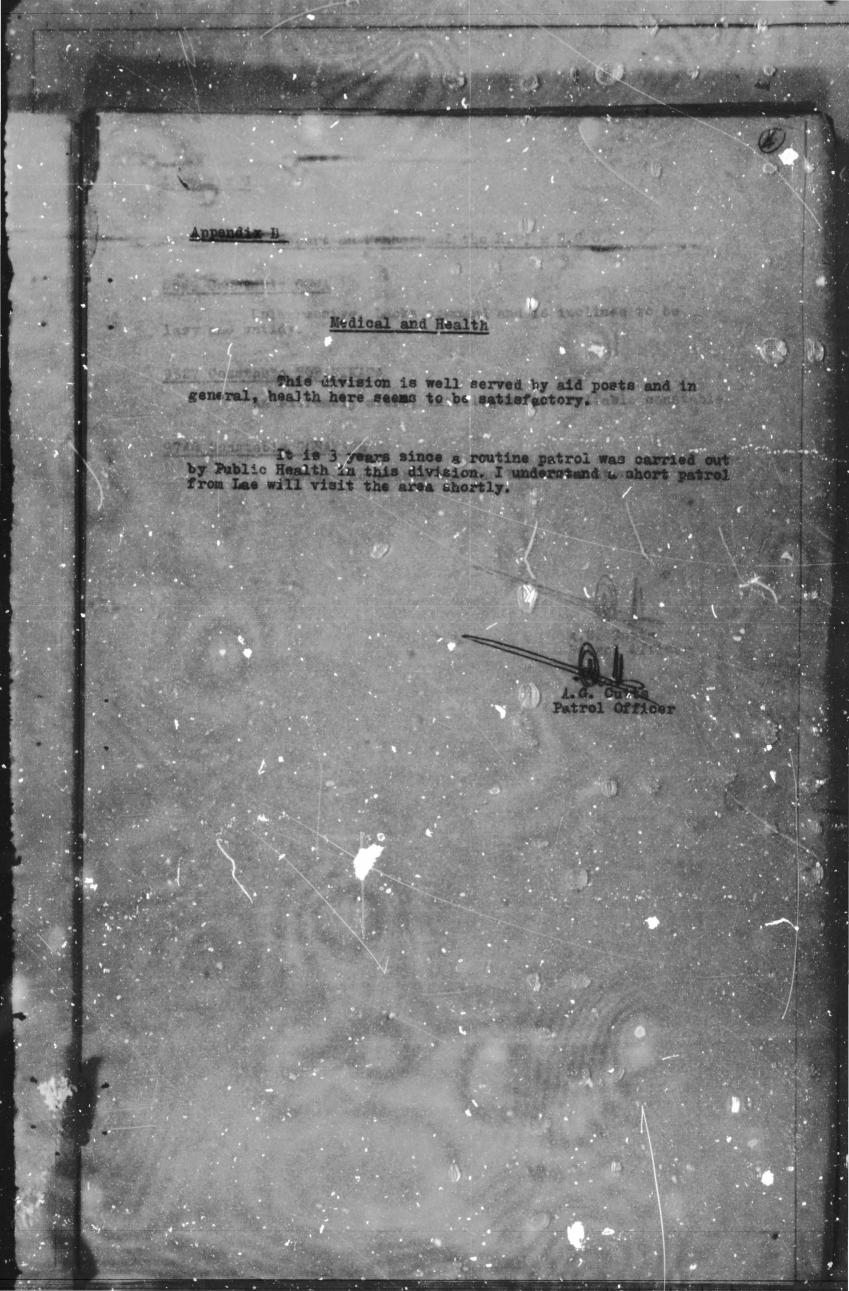
### AGRICULTURE

The deplorable coffee return as compared with the output possible from existing trees( Ref Morobe Patrol Report No. 2 of 1962-63) has been improved over the last year.

This has resulted from the field work of the Agricultural Officer Mr. R. Henderson. Production has increased from approximately 5 tons of mostly Y2 grade coffee in 1962, to 15 tons of predominantly Y1 grade in 1963. As yleaking as the trebling of output is the improvement in the quality of coffee produced. D.A.S.F. are now stressing the actual processing of coffee and the improvement in quality shows that these efforts have been fruitful.

Garaina station spends £500 each year on fresh foods. The poopls were reminded of this and encouraged to bring food to the station where at present only about £100 worth is supplied by the local villages.

Patrol Officer



### lppendix C

### Report on Members of the R.P. & N.G.C.

### 8849 Constable GOWA

Unimpressive. Lacks command and is inclined to be lezy and untidy.

### 9527 Constable TOBANIKATA

in extremely alert, intelligent and reliable constable.

d

A.G. Cutts Patrol Officer

100

## 9740 Constable GONAPANG

An average constable who can be relied upon.







HQ

et Commissioner

TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Number of Days ..... 15. Patrol. days ......

Last Patroi to Area by-District Services. Dec/ Jan/19.63-64

Medical ......../ Jat/19.61. South Coast Nov 1962 North Coast

Map Reference.Milinch Morobe Coastal Objects of Patrol. (1) To conduct House Of Assembly elections

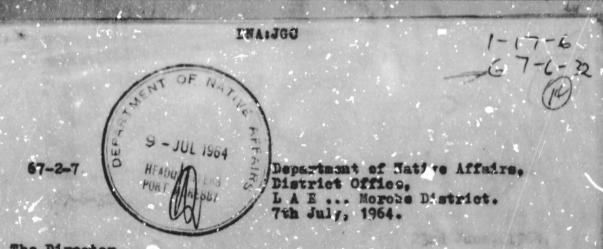
Director of Native Affairs

21, 5,19 84

Forwarded, please,

......

Amount Paid for War Damage Compensation .... £ ..... Amount Paid from D.N.E. Trust Fund .... £ ..... Amount paid from P.E.D.P. Trust Fund



The Director, Department of Native Affairs, KONED-EU

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MGR

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### MOPTE PATHOL POST AREA

Your 67-6-32 refers to proposals to make the derobe/ Garains area a Sub-District.

This is the first I have beard of such a propesal and I do not believe that such is chrranted as the population of the total area is less than 13,000. Recommendations have already been male for the splitting up of the Finschhafen Sub-District into two Sub-Districts with headquarters of the detached section lecated at Sabwum. Further proposals will be unde on this in the near future.

The spliting up of the Finschlafen Histrict oill greatly assist District Administration but little can be achieved by raising the Marets Patrol Post area to Sub-District status.

In my 39-1-1 of the 14th March, 1962 the cotabilations of a Mative Local Government Council in the Upper Varia was proposed during the 1965 cales or resy. I am still hepeful of being able to establish this Council wert year but it will not be presticable to screevise this Council from Murobe and I envisage the need to point a Supervisity Officer to Garains for the greater period of the year. Because the only communication system between the Patrol Post at Morobe and Garains is by walking I feel it will be necessary to administer the Upper Varia section of the Patrol Post area from Lae Sub-District hestquarters.

Further recommendations on this matter will be made in due course.

D.H. ASHTON YN District Officer

. .

23rd June, 1964.

13

all and

District Officer, Morobe District,

and the

67-6-32

### PATROL REPORT NO. 1-62/64 - MOROH

Receipt of the abovementioned ropert is acknowledged with thanks.

I an most gratified to note the favourable comment on Mr. Cutts. The high persentage of voters reflects very favourably on his work.

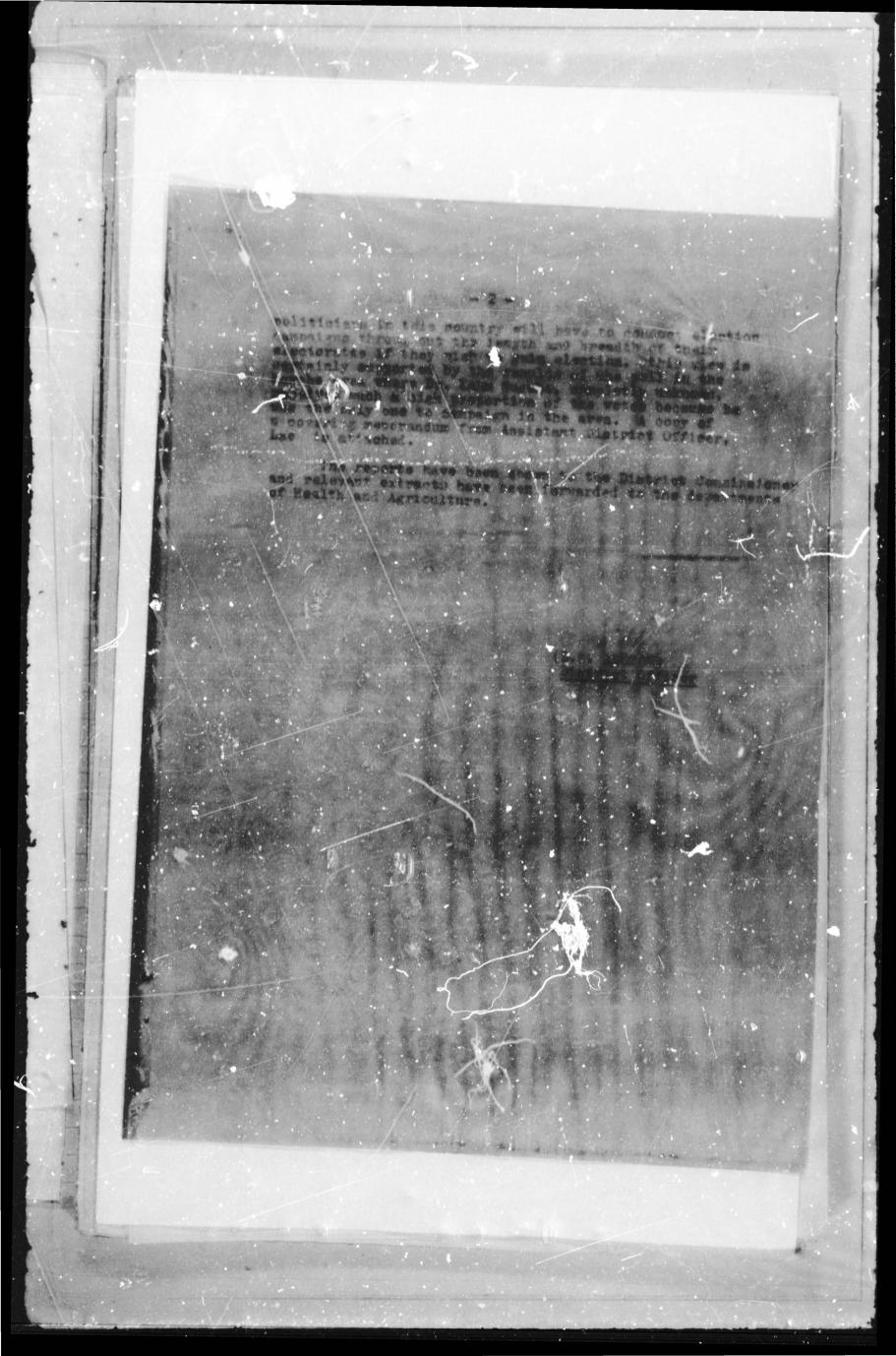
I appreciate the pressures under which you have been working.

Have you any comments on proposals to make the MOROBE/GARAINE area a sub-district? Will it help in general administration if additional staff is not available?

The comment by Kr. Cutts on the elections and electoral material is most valuable and will be given consideration during reviews of the mechanics and general conducting of the elections,

McCarthy .

> 67.6.3 DIFASJOO TERRITORY OF PAPUA AND NEW 10 GUINEA MAZ 2 5 MAY 484 Department of Native Affeirs, District Office, HEADBUARTERS L A E ... Morobe District. 20th May, 1964. PORT MOREBBY The Director, Department of Native Affairs, KONENDEU. OBE TATEOL REPORTS NOS. 1.2.3 AND 4 OF 1963/64 The above reports of patrols carried out by Mr. S. Atta Officer-in-Charge, Horobe are forwarded Reports 1,2 and 3 cover the activities of Mr. Ontto to-Electoral Education Matrols and mulber 4 covers t ral Patrol of Porchs North and South Const and Long Pre-Blectoral Shostion . 6 The second secon the second Cartain recommentations for future elsections in the Merobe Constal and Lewer Waris area have already been forwarded have rover of my 1-4-35 of the 5th May. As I have remarked in earlier correspondence, it is quite obvious that appiring and see the 



Mornbe Patrol Report No. 4 of 1963-64

### Introduction

The area patrolled was the 2 cosstal divisions of the Morobe Patrol Post area. This Petrol was preoccupied with the conduct of the elections and my report will be centred entirely upon this aspect.

2

I was accompanied on this patrol by Mr. K. Blackburn of D.A.S.F. Lae, who acted as Assistant Presiding Officer, Mr. B. Karibou of D.N.A. Lae and Mr. R. Arikave, Morobe Council Clerk, both of whom acted as interpreters.

### Diary of the Patrol

February

### Friday 14th

Office routine. Departed Morobe 1000 by 18' motor boat arriving KUI 1800. R. mainer KUI overnight.

### Sat. 15th

Elections conducted for KUI, BUSO a. d SIPONA villages. People knewwwhat to do and cast their votes quickly. 28 people from SIP(MA were omitted from the roll and voted under Sect. 130 (1). No incidents. Remained

Sunday 16th OPD0 departed KUI arriving MAIAMA 1200. Remainder of Sunday observed. Remained Majama overnight.

Monday 17th Conducted polling for MAIAMA, PAIEWA, ZINABA and EIPA villages. No incidents. Surprisingly the women appeared to know their minds and the candidates names better than did the A. 1800 departed MAIAWA arriving MOROBE 2200.

### Tuesday 18th

Office multime all day. Elections are scheduled to begin at Morebe tomorrow.

### Wednesday 19th

Conducted elections at Morobe . No incidents. Remained Morobe overnight.

### Thursday 20th

Conducted elections at Morobe. In incidents. Remained Morobe overnight.

### Friday 21st

Conducted elections at Morobe. No incidents. Remained Morobe overnight.

### Saturday 22nd

Conducted elections at Morebe No incidents. Remained Morobe overnight.

### Sunday 33rd

1300 departed Morobo arriving SAPA 1500. Remained SAPA overnight.

### Monday 24th

0700 departed SAPA arriving DONA 0800. Conducted electicus for SAPA, YAMINGA, KOBO, DONA, AINSI and ZARE villages. 1800 departed DONA arriving SAPA 1900. Remained SAPA overnight.

### Tuesday 25th

0900 departed SAPA arriving WUWU 1930. Remained WUWU overnight.

### Wednesday 26th

Conducted elections for AUNO, BAU; WAINSODUNA WUWU, EIA and GUGUMI villages. No incidents. Remained WUWU overnight.

Thursday 27th 0900 departed Wuwu over good track to Popol arriving 1600. Remained Popoi overnight.

### Friday 28th

Conducted elections for Siu and Pema villages. Pemained popoi overnight.

### Sati isy 29th

Conducted elections for Popoi and Gomena villages. Elections completed by 1200. Compiled all statistics for return to Returning Officer by Mr.Blackburn. Completed this by 1500. No more voters here - decided to pa ck up and return to Morobe. 1500 departed Popoi by cance down Waria River arriving at the mouth 1900. M.V.Morobe was waiting for us here. Per M.V.Morobe to Morobe Station arriving 2000. All squipment for return to Lae loaded on M.V.Morobe which departed with Mr K.Blackburn at 2400 taking ballot boxes and all electoral equipment.

#### End of Diary

### Conduct of the Elections - Observations and Comments

### (a) General

Prior to beginning the elections each morning the people present were again briefly instructed in voting procedure. All election posters were displayed in a prominent position and the assembled people told that voting was net compulsory. At all polling places there was no delay caused by those accembled being hesitant in coming forward. The electors came to cast their voic as quickly as names on the roll could be found. No incidents marred the smooth running of the elections in the entire area.

#### (b) Voting Statistics

The breakup of the total vote 1,561 is shown by the following table:-

The Part of the second	Male	Femele	Total
Ordinary voters	687	794	1481
Absent voters	18	7	25
Sect.130(1) votes	26	29	55
Totals	731	830	1,561

The percentage of electors who cast their vote is shown in the table below.

	(i)Total Electors	(ii)Absent from Area	(iii)Present daring time of Election 740	(iv)Voters	% of [1]	% of (11)
M	1,423	583	740	713	51%	96%
P	1,117	115	1,002	323	74%	82%
Tot.	2,540	798	1,748	1,536	60%	90%

Note figures obtained on number of electors come from the Village lists and not the roll. Only those 21 and over were counted. In number of voters (iv) absentee voters were not included. Section 130(1) voters were counted, as checks in all cases revealed that these people had been included in the Village lists but omitted by error from the roll.

These figures reveal that 96% of all enrolled male electors who were in the area during the elections cust a vote. The corresponding figure for females is somewhat lower at 82% giving a total percentage of 90%. The figures in the second last vertical column will have little electoral significance as no doubt many of the high number of a baentees from this a rea cast their votes elsewhere. It should be noted at this stage that absentee figures, column (ii), were taken from 1963 census figures and are thus not completely accurate. However I think that even at the present time they would be close enough to at least give a relatively close percentage vote.

### (c) Voting Pattern

With very few exceptions all vote in this area were marked with the assistance of the Presiding Officer. The people were sensible in that if they were unable to read or write English well they requested assistance and thus informal votes for this area would have been low. I can think of only one instance where a voter was unable to name at least first preference.

At the first polling place the villages of Kui and Buso were related linguistically to the candidate, in Christian Grang. Both villages belong to his linguistic group, Keila. Here he was given first preference in the greater majority of cases. No further comment can be made in respect to voting incording to linguistic relationships as the 7 other linguistic groups in this trea had no language or traditional social connections with any of the candidates

The most significant fact noticed during these elections was that except for the first polling place mentioned above the first preference in all other villages was weighted very heavily in favour of Dr.Kahu Sugoho. He was the only candidate to visit the villages of the two Morobe coastal divisions. Prior to this visit he was almost unknown in this area. I would say he was the only candidate known to all electors. Even a t the villages of Buso and Kui any first preferences which did not go to Christian went to Kahu and in most other cases he was marked as the second preference.

In areas other than Buse and Kui Christian was nearly always marked as one of the first 3 preferences which I feel was due to his being a Fastor with the Lutheran Mission, the prevalent faith in this area. This backing was not a result of direct Mission backing or pressure but because his mission bork was known directly or indirectly by a majority of the people.

Kobubu was the only other candidate who was consistently marked in the first 3 preferences. He is not related linguist ically to any voters in this area but because of his relative proximity and the fact that his area also comes under Morobe Patrol Post he was either known or had been heard of by many of the voters.

With regard to consistency of the voting pattern, I should say that on an average only 3 of the 5 preferences were marked. These nearly always fell to the three candidates mentioned above. At the first polling place Christian was usually marked first preference with Kahu and Kobubu 2 and 3 in that order. At all other polling places Kahu was usually first preference with Kobubu and Christian marked 2 and 3 in either order.

In some cases it did appear that voters werely read the election poster of candidates and named them in the order they appeared or called names at random. These instances were in the minority. Others appeared to know clearly whom they preferred at least as far as the first three preferences.

I suggest that only three preferences were usually marked because voters did not know or could not remember the other two candidates. I feel this was preferable to merely calling out names from the poster of candidates which would defeat the purpose of the preferential system of voting.

### (d) Absentee Voting

There were only 25 absentce votes cast in this area. Most of these were Administration employees from Morobe Station. Because of their relative isolation from their electorates, these voters did not appear to know their candidates as well as did local voters.

### (e) Women Voters

The percentage for women voters (82%) was some it lower than that for man (96%). Because travel to the polling place was necessary in most cases some women remained behind to care for small children, sick or aged. Those women who did vote mostly knew the candidates' namos as well as the men and cast their votes with the same efficiency.

### (f) Length of Polling Period

During the four day's polling at Morobe a total of 419 votes were cast. In this instance where votes were cast only for the Open Electorate this voting could have been finalized in one day. Allowing for a Special Electorate contest, I suggest that in future two days would be sufficient for voting at Morobe.

5.

In all other polling places voting was usually finished by about 1 p.m. each day. However any attend to reduce time in these cases would result in some electors having to travel further and this change from the present system would be undesirable. Moreover it must be remaindered that at these elections the Special Seat was not contested and consequently much time was saved.

#### (g) Electoral Roll

In many cases, names on the roll had been incorrectly spelt due to typographical errors whilst the roll was being processed at Port Moresby. However in most cases this presented no problem in identifying the elector concerned.

At Sipoma village 28 names had been completely omitted from the roll, slthough a check with the village lists prepared at Morobe showed that all names had been included there. In all cases these people were able to vote under Section 130(1).

(h) <u>Section 130(1)</u>

Voting instructions from the Chief Electoral Officer stipulated that Section 130(1) voters should cast their votes on absentee ballot papers with the top left hand corner of this paper marked appropriately. This means that time is wasted in filling out these blank forms. As Section 130(1), as far as Las Electorate is concerned, refers only to electors in this electorate (whether or not absented voters were in fact enrolled in their electorate, we must assume that they are and thus fill out an ordinary absentee ballot paper). Thus it would save much time if Section 130(1) voters marked their votes on an ordinary ballot paper marked "Section 130(1)" in the top left hand corner.

### (1) Scrutineers

No scrutineers were present during the entire conduct of the elections.

#### Conclusion

- 1. The pre-election patrol resulted in voting figures being high and the people knowing how to vote.
- 2. From the voting pattern discussed it appears that second and subsequent preferences dere in most cases marked with conviction and names not merely called out at random.
- 3. The conduct of the elections was made easier by the absence of a contested Special Seat.

4. No incidents marred the smooth conduct of the polling.

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(3)

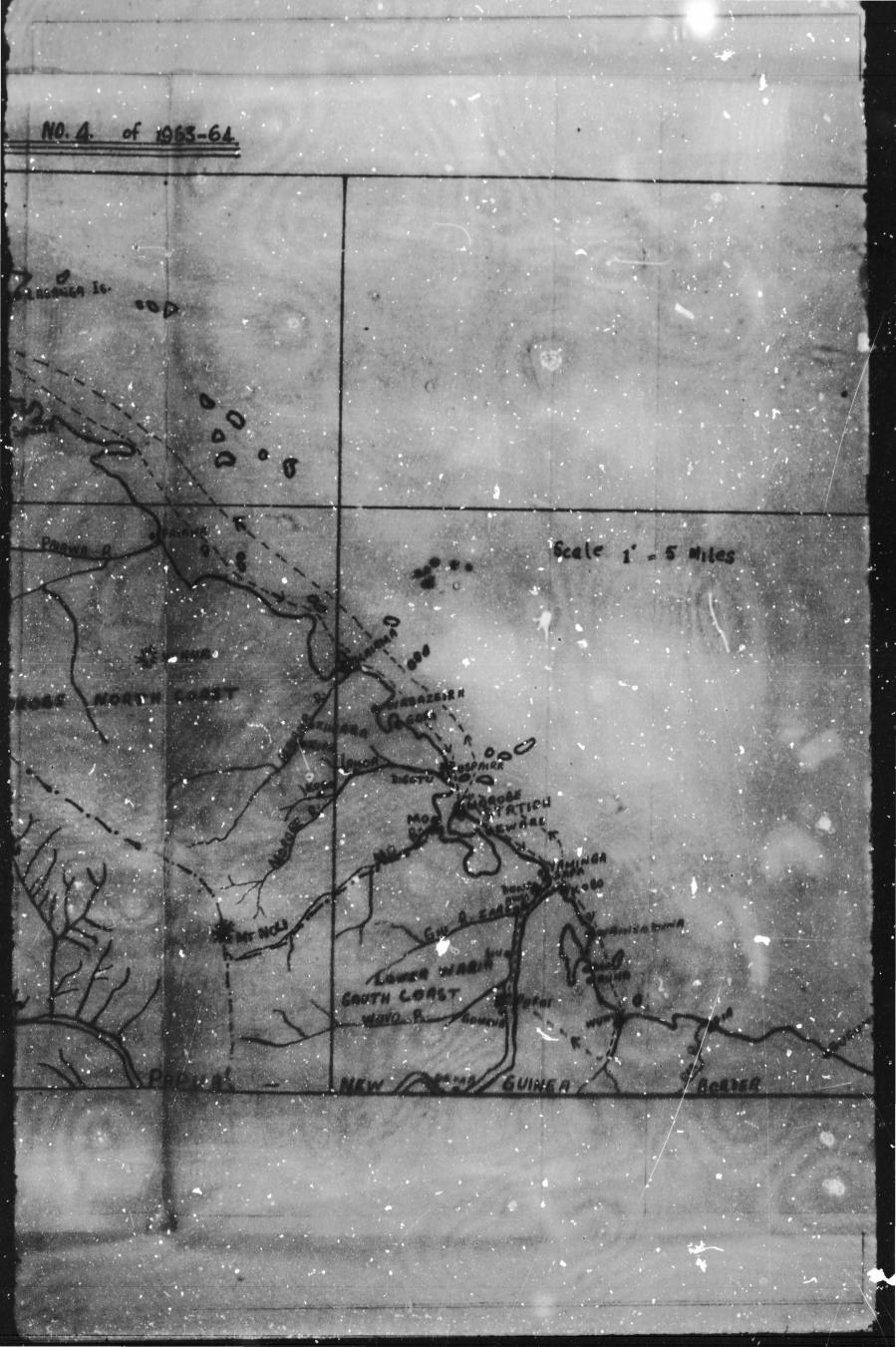
6.

The marking of preferences did not appear to depend so much on a conscious evaluation of the qualities of the candidates. In most cases not enough was known about each to make this possible. Preferences were therefore marked on the basis of which candidate they knew best.

.G.Cutts. Patrol Officer.

Ser a Carl







TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of Morobe Report No. 5 of 1963-64 Patrol Conducted by A.G. Cutts, Patrol Officer, Grade 1 Area Patrolled Morobe North Coast and South Coast-Lower Waria Census Divisions Patrol Accompanied by Europeans.R.C. Henderson, Agricultural Officer

Duration-From. 4. / .6. /19 64. to. 18. /.6.../19.64.

Number of Day 15

Did Medical Assistant Accompany ?. No.

Last Patrol to Area by-District Services 13 /2 /19.64 Nov. 1962 (North Coast) Medical Jan. /19.61 (South Coast)

Map Reference. Millinch Morobe Coastal Objects of Patrol 1. Local Government Council elections 2. Check on maize gardens for blister smut cutbreak 3. Loutine Administration

Director of Native Affairs, PORT MORESBY.

Forwarded, please.

3-8,1064

Commission

 Amount Paid for War Damage Compensation
 £.....

 Amount Paid from D.N.E. Trust Fund
 £.....

 Amount paid from P.E.D.P. Trust Fund
 .....

24th August, 1964.

District Officer, Morobe Districi, LAE.

67-6-45

la

MIGRA

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### PATROL REPORT N. J-63/64 - MOROBE

Receipt of the abovementioned report and accompanying comment is acknowledged with thanks.

I am pleased that the Painwa land probled is to be investigated as a priority.

I am very favourably impressed with the content of the report and am pleased to see that the Assistant District Officer and yourself have made tailed comments.

The matter of land investigations and the aztivities of Native Land Commissioners is under review. It is hoped that officers of the Department of Native Affairs may become District Commissioners with powers to deal - in the first instance - with minor claims, however this has to be cleared at policy level in the first instance.

We are trying to assist in overcoming the problem by having the last batch of 29 Cadets given 3 months exclusive training in Land sitters under suitable officers. This will mean that they will be able to do most of the leg work, at least in investigations, when posted to Districts.

I wonder if Warm/Getuno made himself unpopular by pressing the people too much. Frankly, I as all for councillors who have a councillor as a front man and ocntime their dilatory way in many cases.

Are there any Agricultural field Assistants working in the area? It seems that some could be gainfully employed.

It appears to me that we may have to divert our resources to land matters which are tring up economic development from the political field in the immediate future.

5.8

K. McCarthy, 1. DIRE TOR .

67. 6.45 PA UA AND NEW GUINEA TERR -0 6 = AUG 1964 HEADQUARTERS PORT MORESBY Teleph 67-2-7 Department of Native Affairs, District Office, L A E ... Morobe District. Our Rele If calling ask for 3rd August, 1964. Mr.

The Director, Department of Native Affairs, KONEDOBU

### MORCHE PATROL No. 5 of 1963/64

I forward for your information a report of the above patrol which was conducted by Mr. A.G. Cutts, Patrol Officen-in-Charge of the Morobe Patrol Post. A memorandum covering this report submitted by Mr. K. Walters, Assistant District Officer, Lae Sub-District is also forwarded. This adequately deals with most aspects of this report.

I agree that the burden of land investigations is a heavy one but the Paiawa dispute is of prime importance and this must receive priority.

Under the heading of Carriers and Cances Mr. Cutts refers to the use made of the 14ft. Topper Trade Wind powered by the 28 H.P. Johnson Motor. You will appreciate the value of such a vessel at Morobe and you are referred to my 74-2-3, 74-1-1 of the 31st July, 1964.

Mr. Cutts is a very active and enthusiastic young officer who manages a higher work output than average. He has carried out an excellent patrol and his report gives a good indication of conditions in his area.

Copies of the relevant sections have been forwarded to the District Agricultural Officer, Regional Medical Officer and the District Inspector.

cer

PS floor & Al

KW: JGC

67-2-2

Department of Native Affairs, Sub-District Office. L A E ... Morobe District. 29th July, 1964.

The District Officer, Morobe District, LAE.

### PATROL REPORT - MCROBE No. 5 of 1963/64

Forwarded for your information the report submitted by Mr. Patrol Officer A.G. Gatts covering the Morobe Native Local Government Council Elections.

The situation as regards economic development appears to be changing for the better and with the Rural Progress Society now operating successfully perhaps this will stimulate the interest of the people in their efforts to achieve greater cash returns and se maintain their gardens to a higher standard.

It would be pointless to increase the tax rate for the area above the present £2.0.0 per annum, in view of the fact that already within the Council area difficulties have been ancountered in collecting the present tax from some individuals. If an increase was now made I consider that we would only achieve outright defiance from those already tardy about paying their tax plus perhaps many other who would join them.

The situation regarding the paying of tax should be closely watched.

Agricultural development of the area appears to be progressing entremely slowly and the Agricultural Officer can be commended for achieving the present results; even if they do appear to be disappointing. The old pattern of behavious of economic crops being planted and then act being maintained appears to be a much bigger problem in the area than in other localities. I do not know what the policy of the Agricultural Department is towards expanding planting in the area, but it does appear to me that expansion should be played down and efforts concentrated on improving the existing crops.

Elister smut could be introduced to the area at any time by a variety of means and a strict vigilance should be maintained throughout the area to attempt to prevent this occurring.

Logging in the PAIAWA Timber Lease has already commenced. The ownership is under dispute and the Patrol Officer, Morobe is at present in the miast of conducting the required investigation as directed by the Chief Lands Commissioner. This investigation involves considerable work and I would not like to estimate when it will be completed for hearing before the Commissioner. The preliminary hearing has been conducted and I requested an adjournment until we are ready

### to proceed.

The bulk purchasing being provided by the DZIA Rural progress Society should prove of great benefit to trais store operators if they avail themselves of this service.

The bullen of land investigation is reaching such proportions that other field duties are suffering in consequence. Recent directions from the Chief Lands Commissioner have meant that officers of this Department are now required to prepare the viole case for submission to a Commissioner for his decision. The Lands Department, Department of Forusts and Lands Titles Commission each prece for early attention to their respective claims and as Mr. Cutts has indicated it is "too much" to expect him to cope with it in the "short time demanded".

The simplest of investigations require the full time efforts of a single officer for no less that one poath . this is working solely on the investigation without ary other duties.

In the case of a large complicated dispute, such as PATAWA, the time required will be much greater and I carret estimate or anticipate when it will be completed.

I detect from the tone of Mr. Cutts last paragraph under "Land" that he is becoming concerned with his inability to hendle these land protlems with a minimum of delay. I have contacted him by radio/telephone and real.sured him that it is not expected of him to finalize less investigations in the short time demanded, as I appreciate the amount of work entailed and realise that it just cannot be done.

The position as regards the infort dingy is one that could be examined and I refer this matter to you for consideration, please.

May the lack of Medical Patrols and Supervision be brought to the attention of Public Health, Las please.

The conduct of the elections was carried mt efficiently and inspection of the statistics presented does not indicate any detrimental repect. The large number of adult male absert is a condition that cannot be avoided.

I support Mr. Cutt's recommendation that BERU-MONOPAI of POPOI Village who was elected by the vates be allowed to take his position in the Council as the July elected member. May the attention of the Director be directed to this and request that he waive the right of debarring DEKU.

The defeat of WANU-CETEMO of AINSI Village is indeed unfortunate, however, an inefficient Councillor may bring home to the people that they are responsible for electing him and desarve what they get.

The recommendation to change the time for future elections has been noted and will be the subject of a separate recommendation.

A well presented a informative report. Claim for Camping Allowance is attached for Payrent, please.

se .

(K. / (Cat TLAN issistant District Officer

- 2 -

#### (b) Introduction

The primary aim of the Patrol was to conduct elections for the Morobe Council. Subsidiary aims of the patrol were, routine administration, check on maize blister smut and to encourage economic development.

I was accompanied by Mr. R.C. Henderson Agricultural Officer Morobe, who assisted during the elections as well as dealing with Agricultural matters.

Since this is the 6th Patrol I have conducted in the North Coast and South Coast Census divisions in a period of 14 months, I feel I am able to give a fuller and truer picture of the area.

Later monor and entrols

STAR AREAS TATAL AND Contract is prochad and

AL MERICA

My report is sot out the the specified in Departmental Standing Instruction Volume 1.

#### (c) Diary of The Patrol

## June

#### Thursday 4th

0830 departed Morobe in Topper Tradswind with Mr. R. Henderson, 1 fieldworker and domestic servant. To PAIEWA, u mloaded full and cargo. Returned Morobe to collect extra 10 gallo fuel. Returned PAIEWA srriving 1600. Travelled over 100 miles today. Talks on Blister Smut. Fieldworker had checked gardens during the day- no trace of disease. Remained PAIEWA overnight.

### Friday 5th

Departed PATEWA 0730, arriving KUI 0830. Conducted elections for KUI and BUSO. Several men nominated to stand though all except the present Councillor declined, elected unropposed though a whispering ballot was still conducted. During afternoon visited gardens of KUI and BUSO along about 15 miles of coast no ovidence of blister smut found. Returned KUI, remained overnight.

## Saturday 6th

0800 departed KUI arriving SIPOMA 0820. Conducted elections for SIPOMA and PAIEWA. GIGITAIA of SIPOMA elected Councillor. Complaints heard and settled. Investigations PAIEWA Timber lease (ref. District Officer's 33-2-4) agreement: cannot be reached between the 2 parties as to the boundary of BAPI land. They have conceded that BAPI does own land within the Timber lease but will not agree

to the line claimed by BAFI. To SIPOMA gardens with A/O looking at COCAO and check on blister smut. Heturned SIPOMA. 0430 departed SIPOMA arriving MAIAWA 0530. Unloaded patrol gear, running short of fuel after constant running along coast checking gardens. 0600 departed MAIAMA arriving Morobe 0650. Hemained Morobe overnight.

St

#### Sunday 7th

0800 departed Morohe to Dzia Rural Progress Society Headquarters at DOMA, picked up fuel and returned Morobe. 1700 departed MOROBE arriving MAIAMA 1800. Remained MAIAMA overnight.

#### Monday 8th

Conducted elections for MAIAMA. SIMAI the present councillor returned. Complaints heard and settled.

Talks with village on cash crops. Departed MAIAMA 1400 walked to ZINABA arriving 1700 having inspected gardens on route. Remained ZINABA overnight.

#### Tuesday 9th

0730 conducted elections for ZINABA and EIPA. YAI'IA elected Councillor. Her ing complaints. Talks regarding cash crops and Council tax. 1200 departed ZINABA arriving MAIAMA 1430 thence by outboard motor to Morobe arriving 1530. Remained overnight at Morobe.

### Wednesday 10th

Office correspondence. 1000 departed Morobe arriving GOBI 1030. Conducted elections for GORI POTENAL elected Councillor. Complaints settled, Council and Agric. Extension talks. Blister smut check. 1330 departed GORI arriving WABAZEIRA 1345. Conducted elections for AMOA, KOBIO and WABAZEIRA. Present Councillor KCKOPO stood unopposed though whispering ballot still condusted. Complaints settled, Council and Agricultural talks, check on blister smut. 1630 departed WABAZEIRA arriving Morobe 1700. Remained Morobe overnight.

#### Thursday 11th

Office correspondence.

0930 departed Morobe arriving BOSPAIRA 0945. Conducted elections for BOSPAIRA and DIGUTU. MAI elected councillor complaints, Council and Agric. talks. No Maize smut here.

Returned Horobo.

Thence to MO, arriving 1245. Conducted elections for MO, ANA and POSEL POPOKA re-elected.No complaints. No sign of maize smut. Council and Agric..talks. 1630 departed MO arriving Morobe 1645. Office work at night.

3.

## Friday 12th

0900 to EWARE conducted elections. ZAGIEI re-elected. Complaints settled. Council and Agrin talks - no maize smut. 1300 departed EWARE atriving SAPA \$315. Conducted elections for SAPA and YAMINGA. HOIYA elected unopposed, whispering ballot still conducted. Settled complaints. Council and Agric. talks, No maize smut. 1700 departed SAPA arriving DONA 1720. Remained DONA overnight.

### Saturday 13th

0730 departed DOKA 0730 arriving KOBO 0800. Conducted elections for DONA and KOBO. GANI elected. Complaints settled. Council and Agric. talks. No maize smut. 1300 departed KOBO through rough seas - too rough to beach at BAU. To BAU Island and unloaded fuel and gear. To WAINSODHNA, partly protected by the Island. Beached. 1 hour walk back to BAU village. Conducted elections for BAU AUNO and WAINSODUNA. BENI re-elected. Complaints heard and settled. Council and Agric. talks. No maize smut. 1830 departed BAU walked to WAINSODUNA thence by Dingy to BAU Island arriving 2000. Remained BAU Island overnight.

#### Sunday 14th

Compiling election statistics for Patrol Report. Remain. BAU Is. overnight.

and the war of the

#### Monday 15th

Queen's Birthday holiday. 0730 departed BAU Is. ik h ig South East wwell towards EIA. Unable to land et . went to small, relatively sheltered inlet about 4 miles . Walked back to EIA arriving 0900. Conducted elections for EIA, GUGUMI and WUWU. UMBI remelected. Complaints settled, take on council tax and cash cropping. No maize smut. Returned BAU Is. 1300. 1400 departed EAU Is., through big seas back to Waria River Mounth. Difficulties entering Waria through broken water. Unloaded Patrol gear onto Agricultural tractor and trailer, thence to DONA on the new road arriving 1830. Remained DONA overwight.

#### Tuesday 16th

0730 by tractor and trailer to Zare arriving 0800,

walked to SIU arriving 1030 having inspected cash crops en route. 1200 departed SIU arriving POPOI 1530. Inspection of cash crops en route. Complaints and enquiries heard. Remained POPOI overnight.

#### Wednesday 17th

i hour walt to HOMENA, which has no rest house. Conducted elections for PEMA and GOMENA, OIDA elected councillor. Complaints settled. Talks with people regarding tax collection incidents in this area and runoured dissatisfaction with council taxation and expenditure. This will be discussed in the body of this Report. Departed POFOI 1300 by cance down Waria River erriving SIU 1400. Conducted elections for SIU and POPOI. Large number of people from POPOI absent because of a death at POPOI last night. BERU elected councillor. Discussions with people on council tax and cash cropping. Remained SIU overnight Tepland. stabul neve boin local

#### Thursday 18th

0700 departed SIU by Cance down Waria inspecting coffee gardens en route. With the exception of ZARE and AINSI villages, these appear to be some of the best in the area. In actual fact the gardens were not outstanding but it is quite a change to see that they are at least receiving the bare minimum of care compared with most other villages which are in the process of being overtaken by bush. Arrived ZARE 1130. Conducted elections for ZARE. YAWO elected Councillor. Conducted elections the AIRSI. Here I was surprised by the defeat of WANU who I would judge as the best informed, most industrious and progressive Counciller in this area. He has been recently elected as a district representative to the Territory conference at WEWAK. The general outlook in the village as to who will be the best councillor will be expanded upon in my report. Complaints settled. General talks on council activities, tax and cash cropping. A.D.O. inspection due Saturday and end of financial year balance due 24th. Imperative I return to the station to prepare for these.

1730 departed ZARE, walked to Morobe arriving 2115.

End of Diary.

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#### (d) Observations and Comments

(1) <u>Reception of the Patrol</u>

The reception of the patrol was in all cases friendly.

(II) Villages

Within the 2 census divisions there are 33 villages, divided into 17 electorates. Electorates range in size from 1 village to 3 villages depending upon village populations, location and to a lesser degree linguistic group.

5.

Houses are of the usual coestal design. On stumps with black palm floors, walls of sage frond and sage thatch roof. The condition of houses in general are satisfactory. As a result of the recently passed village samitation and hygiene rule, councillors have ensured that all houses in disrepair have bein repaired or replaced.

The whole coastal strip from WABAZEIRA in the North to GUGUMI in the South are situated on a narrow sand strip, with large expanses of sage swamp behind them. None of these villages have a good water supply. The water is black and very brackish and to obtain even this unsintable water, the women have to travel relatively long distances up the tidal streams before water with or sufficiently low salt content is available.

Wartime army wells along the nerrow sandy strip show that good water can be obtained at depths from between 8 and .6 feet. The council has provided for the construction of 5 wells (1964 estimates) for the 5 worst affected villages, WABAZEIRA, EWARE, SAPA, GUGUMI and BAU. Each year, provision will be made in estimates for a similar number of wells until all villages have an adequate supply of good water.

### (III) Village Officials.

All village officials were replaced in 1963 by 14 Coun illors. An ammended proclamatic: in June this year increased this number to 1?. During this patrol 8 of the original councillors were re-elected while the other 6 were replaced by by 9 new councillors. For a list councillors see appendix B.

(IV) Cutline of Political Situation

The general level of political awareness

in this area is high and since the establisment of the council and House of Assembly elections, has increased markedly. I believe the recent introduction of council radio receivers to all villages will do much towards furthering this trend. Even in the short time that they have been allocated, it is very apparent that there is now a much better picture of the territory as a whole, of its aims and achievements.

The attitude towards the Administration, missions and Europeans is healthy and encouraging. I think that the above statement should be qualified in the following manner. Whilst they agree (and I think inwardly as well as outwardly) in administration aims and methods. The difficulty is that this is about as far as the feeling goes. They want development and all want to improve their economic level, their desire is usually not sufficient to offset a strong inertia or more correctly laziness. Thus the term "apathy" used so indiscriminately in descriling people is not really applicable.

The people are the first to explain that they, after small areas in Finschhafen, were the first people contacted and with a station in the Morobe District, that there is an abundance of siutable land for cash crop development and that they are fortunate in having the marketing advantage of a Rural Progress Society and cheap freight rates. In the last few years they have seen 7 areas most of whom have had less continuous contact than them and a lower potential for cash cropping, get councils before them and have larger incomes because of greater exploitation of economic potential. Awareness of highland councils and cash cropping has driven this home even further. Why? is being asked and even at council The question meetings and most have arrived at the answer. This realization is perhaps a starting point for change. To back up my above abservations the present potential for copra production, allowing for local consumption is £5,000 per annum yot actual production is still well under \$2,000. During the patrol I say most cash crop gardens and an prossibly being generous in caying that only 20% of planted crops, including copra, cocce and coffee are receiving the bare minimum of attention required. In a final anabysis then, the problem is not in encouraging more crops or better methods but in creating a desire for money of sufficient intensity

to overcome

this strong and deep seated inertia. of present crops plus increased plantin without difficulty.

(7) Tax

One method of increasing the desire for a in an artificial way, is to increate the tax rate and the Council has considered this end. The problem here is that it is only individual: and then only those from the South Coast and Waria area who could respond. I would estimate that the present rate of 2 2 is fair for about 70% of taxpeyers only 30% could, by increased exploitation of their crops, be fairly asked to pay move.

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trebled.

Some difficulties have been encountered in collecting tax in this area. However this is a co-plaint against a small minority of individuals as I imagine is the case in most Council areas. The overall attitude towards tax is a od. Though I have been especially careful to ensure that the obstitute individuals do pay their tax, as anybeway here could quite possilly taint the present good tax responses by the people as a whole.

The argument of people who at first would not pay their tax was that they could not afford it and that the council should wait till cash crops are in production before they collect tax. This argument is without strength when we note that the same indivuals come from the lower Waria area where cash crop production is the highest and even gardons of some of the objectors were not cared for and in 2 cases had sufficient costs or copra unharvested to pay the £2 tax within 1 week. Further it is these same persons who are always able to go Lae every 2 months or so, for no apparent reason. All tax owing for 1963 was collected shortly after the patrol.

#### (VI Agriculture

Comments on the general attetude and problems of Agricultural development in this area have already been given under d(IV). They were included there as they are so closely related to the present politi 1 scene.

During the petrol, I was accompanied by Mr. R. Henderson, who aided in the conduct of the elections. At the same time I was able to inspect gardens with him and as a result I feel I am more able to understand the problems confronting him. During his 3 years contact with the Morobe area he has been largely instrumental in attaining the present figure of plantings and production, which although still poor, is markedly greater "than say 6 years ago. Most coffee plantings

and 50% of Cocoa in this area are a direct result of his efforts, whilst during his time copra production has trebled. It must have been a severe blow to his enthusiasm after returning from leave to see the neglected gardens that I have earlier described. As a classic example, on the road between ZINABA and HAIAMA, which I have walked over 6 times, I was surprised to say the least during this patrol to know that the road passed through a coconut grove of some 800 palms. Before then I had noticed some 10 or 20 palms and thought them to be the usual few palms that are planted on the roads edge. The rest were completely covered by bush and vine to the extent that even a relatively observant person would not have noticed them. This bush was recently cleared, the bigger trees baingup to 18" in diameter. The result is that palms which should have been producing 3 years ago, will begin production in say 3 years time. This loss of production and time is even less significant in the long run to the decreased life and yield of the pala which such a serious setback produces. Similar examples can be given for neglected coffee and cocca gardens except in most of these cases the trees have been complotely ruined.

(6)

Planting and production figures are as follows:-

Plantings

Mature	Inmature	New Plantings	Total
Coconuts 39, 585	37, 767	3, 000	80, 352
Coffee (Robusta)	16, 418	3, 500	19, 918
Cocoa 7, 092	4, 914	1,000	13, 006

It is interesting to note that with Cocoa new plantings of 1, 000 were more than offset by the loss of 2, 000 trees as a result of neglect.

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Copra	te 25 tons	£1,	500	geals.
Cocoa	3.5 tons	£	600	STOT HUCH
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and fruits	tables 28 tons	£	500	(G.S.T.A. purchases)
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Total £ 2, 650

With the recent discovery of blister smut of maize in the Morobe district and especially in the KEILA area of SALAMAUA, which is related to the northern villages of the North Coast division, one important aim of the patrol was to check local gardens for the disease and if it were not present, to ensure that it was not contacted from Salamaua. No evidence of the disease was found and I feel the people have been warned and suitably impressed in sufficient time to consider contact unlikely, as providing the present guard is not relaxed.

#### (VII Livestock

Apart from the usual pigs, fowls and dogs which contribute little towards either the local cash or subsisteme economy, there is now the possibility of cattle being introduced.

An agreement between the local missionary and the Dzia Rural Progress Society has resulted in the latter acquiring 4 head of cattle at no cost. These belonged to the Lutheran mission at Zaka but when the headquatters were moved to Garaina, the local native pastor was unable to adequately care for them. The Society is now in the procees of fencing of an area and will plant improved paintures. Eventually they hope to introduce new breading stock. Steers will be sold for local consumption at a rate that will be sufficient only to recorp initial outlay in fencing, pasturage and care. By this means it is haped to eventually introduce at the same low costs breeders for those people who want them.

#### (VIII) Forests

The department of Forests have purchased for £10, 000, timber rights to approximately 34, 000 acres of land from the PAIEWA, SIPOMA area. This is thickly covered with stands of ANISOPTERA. I believe the construction of logging roads will begin shortly and that logs will be carried to Lae by barge for milling. This should become a good source of employment for the local villages.

Two other interesting stands of timber have been reported to the Department of Forests who have sent officers to inspect them. They are a stand of KJinki pine at see level mear Maisma, and a pure stand of KAMARERE on the MAIAMA river between MAIAMA and ZINABA. Both areas are much too small for exploitation.

(IX)

Commerce and Industry

no more than £100 worth of gold is mined each year.

### (X) Land

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The Proceeds of the PAIEWA timber lease, mentioned under the heading Forestry, have come under dispute. The BAPI people of the Upper Varia consus division, Alrectland from the purchase area have claimed part of the £10, 000 which was originally paid to PAIEW, and SIPOMA. The claim is now subject to a deasion of the Native Lands Commissioner. I am required to preparegeneologies for the 4 villages in the dispute area and will begin within the next few days.

11.

The Director of Lends Surveys and Mines decided that there was insufficient evidence for an Administration claim to the Norobe Patrol Post area and that the land was to be repurchased. My altemp to do such was helted at an early part of the investigation by a claim by the DZIA and IAKORA people, disputing SUENA ownership. The disputed area has now been surveyed and the claim will be lodged with the Native Lands Commissioner.

In conjunction with the new Agricultural extension centre at DONA, I have to purchase a small area of Land at DONA and lease a another small area for the Rural Progress Society.

In addition to this investigations prior to the inuin of a final order over an area near Morobe, known as GNGGA remains to be done. This is the last of 5 such areas that I have had to do.

With the pressure of cash office and normal office duties plus Council supervision as well as field work, I feel that this is just too much for myself and an Assistant Patrol Officer to satisfactorily complete in the short time demanded.

#### (XI) Complaints

Humerous minor complaints of the usual nature (pigs, w. men and debte) confronted the patrol and were suitably settled.

(VII) Courts

No court cases were held during the patrol.

#### (VIII) Rest Houses

There are sufficient rest houses in the area, and all were in a satisfactory condition.

#### (IIIV) Carriers and Canoes

Ample Carriers and Canoes are availlable at all villages. The usual rate of 1/- per hour is paid for carriers or paddlers. All carrying is on a village to village basis.

The Agriculture 14 foot Topper Tradewind powered by the station 28 H.P. JOHNSON outboard motor was used for all coastal travel. This proved a very fast safe and economical method of travel and is especially convenient in the north coast division where the entire 50 mile coastline is without roads and sea travel is imperative. The alternative to travel by dingy and outboard is by outrigger cance which, especially in the South East season, is slow, dangerous and expensive. I am at a loss to knew why headquarters is so hesitant to allocate a similar vessel to Morobe. The saving of time, safety factor and to a minor extent comfort alone would worrant such a vessel. In additie on, the saving in costs would pay for a vessel after 1 year use. For example cost of carriers, paddlers and canoes would have been around £ 100 for this patrol and the patrol duration would have been doubled for the same smount of contact. The total cost of this patrol was £ 30 which uncludes £ 10 for fuel and the remainder for virtually 2 patrols Agricultu & ar + Mative Affairs.

#### (XV) Health

The general health in the area is good. There are sufficient aid Posts Covering the area. Several aid posts were in a poor state of repair, and in all such cases the villages are now about to construct new ones.

The only serious ommission in this field is the lack of medical patrols to the area. It is now 3½ years since a full medical patrol has been conducted to the South Coast, and 2 years for the North Coast. Though the Fatrol Officer does inspect and check during patrols, the sheer lack of attention by their own department must create a degree of laxness with the orderlies.

### Roads & Bridges

Walking tracks throughout the area have been maintained in a satisfactory state of repair. As stated earlier because of the rugged coastline in the Northern division, there are no tracks between my of the coatal villages, through good tracks link the 6 inland villages with the coast.

1 and and

12.

There is a total of 28 tradectores operating in this division. With the exception of say 5 they could no way be described economic units. During nost of the time they are without stock and the remainder of the time only have limited stock. I doubt thether some return the owner in clear profit much more than the £ 2 required annually to obtain a licence. It is quite obvious in this area that Tradestores and shortguns has been chosen as the symbol of prestige.

B

10.

Le average tradestore rarely buys more than £30worth of stock each time. The owner pays his passage to Lae, purchases his requirement: then waits for a ship to return which could be anything up to ! month. This means counting fares freight and living expenses at Lae and pay to villagers to transport the goods from Morobe to the stores, could run as high as £12 for £30 worth of stock. This means that the usual mark up of about30% on Burns Philp retail prices (insufficient quantities are purchased for wholesale purchases) would return the operator lit/le profit, usually he has just enough money to purchase £30 worth of goods and cover costs again. There are 4 native owned tradestores which have theque account and order through Burns Philp by mail or radio, receiving their stock at wholesale prices. These stores appear to the prospering well.

To alleviate the difficulties of yurchase and supply the Dzia Rural Progress Society is now taking orders direct from local stores and buying in bulk at wholesale prices, then distributing to the stores at these wholesale prices plus freight costs. I feel tradestores and the people in general will benefit greatly from this move.

All licences were inspected and owners notified to renew their licences during the first when of July.

Fishing has become a major ovurce of income for the people of MAIAMA. The M.V. Finch. a Lae Fishing vessel tows MAIAMA cances to the fishing grounds. Deepsea fish usually red emperor are caught on an individual basis and each person is prid 1/- per 1b. for fish caught. The ship returns to Lae which the catch when refrigeration space for 1, 200 lbs. fresh fish is filled. This usually takes 1 to 2 days fishing. The versel averages 1 trip every 10 days. Income to MAIAMA villeg. from this source is worth 61, 500 annually. The total population of the village is 350.

There are + miners operating in the South Coast division. However their results are poor and I would so that The Morobe - ZARE road has now been completed, to the extent that it is usable in all weather by 4 wheeldrive vehicles or tractor. This road of 16 miles was - opened at a cost of £600, £400 from the Administration, £200 from the council.

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13.

An agricultural extension station and Rural Progress Society headquarters has been opened at DON1, as a direct result of this road. A tractor and trailer has been allocated to the centre and is at present used to carry supplies from Morobe and Produce to Morobe, the only suitable wharf and harbour in the area.

## (XVI) Missions

The area is covered by 3 Missions. The 3 most Southerly Villages in the South Coast are covered by the Anglican Missionary at MANAU in the Northern District. The four Northern most villages are covered by the Lutheran Missionary at MALALO near Lac. All remaining villages are covered by the Lutheran Missionary at GARAINA.

#### (XVII) Gensus

To date census has not been conducted this year. It was not possible to conduct a census during this patrol as the elections would then have been spread over more than 21 days, the gazetted maximum period. With all the pressing land investigations montioned earlier, normal office duties and Council supervision, census cannot be conducted before my leave, due in 11 week's time.

#### (e) Electoral Information - Morobe Council

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### (I) Type and duration of Pre-election Campaign

There has been no official patrols to the area prior to the elections since the House of Assembly elections. I consider that the extensive pro-election in March/April, 1963, the election patrol June in 1963, the House of Assembly pre-election patrols in December/January and the House of Assembly election in February, 1961 was sufficient preparation for these elections.

(IT) Mode of Elections

The elections consisted of a whispering ballot at the two officers were present. In 3 elections, candidates anon unnoposed (Nee Appendix A') in all cases there were Councillors elected in 1963(1963 Councillors distinguished by an asterisk.) In all these cases elections were still conducted. The preferential system of voting was used. In one case only was it necessary to distribute preferences (See App. A')

#### (III) Femining Interest in Elections

No females were nominated to stand for election. Though is some cases they nominated candidates. Though the high figurs in some willages for female absentees is high, (Ref. App. A and Section VI) those present, especially the younger tax payers participated keenly and I think ware aware that their vote outnumbered the male vote in all electorates except PAIEVA. In 5 cases, the Councillor elected had a minority of male votes. This alone shows that the women made up their own minds,

### (IV) Incidents if Any

There were no incidents during the elections.

#### (V) Absenteeism

Most significant in this section is that 823 males or 52% of all males over 17 years are absent. This would mean in the vanimity of 67% of all able bodied males are absent. Of this figure 747 are employed outside the Council area, 26 sttend schools outside the Council area, 23 are employed within the Council area (Station, Mission teachers and pastore, and aid post Orderlies) the remaining 27 were classed as hospital patients being either hospitalized at Lae and Morobe or being too sick or infirm to travel to the election centre.

A total of 296 females, or 21% of females are ind were absent at election lime. This includes 11 employed outside the Council area, 203 accompanying husbands outside the Council area, 2 students outside the Council area, 17 accompanying husbands employed within the Council area and 63 which. I nave classified as patients. This latter figure includes actual hospital patients, those to sick or infirm to travel to the polling centre, those close to giving birth to or who had just given birth and these caring for sick dependents.

#### (VI) Analysis of Statistics

APPENDIX & (See also Append. A Yorobe Patrol Report No. 5 of 1962/63)

From Column 2 it will be noted that since the 1963 elections there has not been a revision of census (Refer heading (d) XVII )

The total number of males on the roll has increased by J1 to 1588. Since 1963(when all women over 17 were entitled to vote) the number of women on the Roll has dropped by only 21. Counting those who turned 17 this year, this would mean only 63 women who did not receive exemplions, did not voluntarily pay tax. This pleasing figure has resulted from a low female tax rate of 2/-. The aim of such a low rate was to encourage as full a female participation as possible. I think this aim has been partly achieved.

15.

Those absent at election time (Column 4 ) have already been discussed under (V) above. Comparison with 1963 statistics shows that 50 more mel were away at work this year. This tendency of increasing male absenteeism remains and I feel will continue unless economic development in the Morobe area increase sufficiently to encourage them to come back or remain. Unfortunately the lack of development stems partly from this absentee rate. There was a decreased in Zemalc absentes women this election. This dropof 8 is not a true figure as probably about 15 women absentees are not enrolled. Thus the true charge in all women characters would be an increase of about 7.

In column 7 the number of males who failed to vote is uncharged at 39. This figure would have been much hower but for a death at POPOI during the elections which accounts for thefailur, to vote of 13 men or 1/2 the total figure. The majority of the remaining 26 were either disinterested or too lazy to vote and were usually men over 50 years.

The number of women who failed to vets increased by 49 from 108 in 1963 to 151 this year. However in most cases absentees were older momen with examptions. Very few women tax payers failed to vote. 39 of these were at POPOI where a death during the elections was at least partly the canse. A further 69 absentees were also from the WARIA area where the gammeal attetude of the alder women receiving exemptions is that Council affairs are for the men and younger women. Distance of travel in some cases(PAAMA, PEMA, POPOI, BUSO and WUWU) were also responsible for femal failures to vote. Finally, rough sees ware a handcap to the WUWC people at election time. The drop from 90% to 86% in the percentage of eligible females who voted is responsible for the crop in overall percentage from 92% to 90%.

## Appendia A

Hares merked by astericks are Councillors elected in 1963. The number of seats contested from 14 to 17. It will be noted that only 12 of the 14 councillors stood during this election. The other 2 NOINE/UWA and MATERE/ALOWE were both cominated but declined to stand. (See Summary below) of the 12 who stood, 8 were re-elected and 3 of these stood unhoposed. In these 3 cases, elections were still held.

In only one case was it necessary to distribute prefereces.

The total under the column "Final Count" is 1,664, the same as the total of column 6 in appendix A.

#### (VII) Summary (General Observations)

1. Many more persons than there shown in Appendix A<sup>\*</sup> were nominated, but declined to stand. They included 2 Councillors from the provious year. For interest sake J ashid each person the reason for declining (though he was not abliged to answer) Invariably the answer was either one or both of the following. "The Morebe people elect a Councillor but after doing so, are not prepared to listen to him or to help him" It is too far to travel to Morebe for council weetings." (The more distant North Coast and South Coast Councillors have to travel between 50 and 30 miles by cance, taking in all 5 days. 2 to Morebe 1 for the meeting and 2 for return)

2. It will be noted in the Biography (Appendix C ) that Councillers BEKU/MONOPAI of POPOI Village was sentenced to nine months imprisonment by the Supreme Court at Lae for inject. Under Regulation 5, the Director may debar him from holding office. Whilst incest is a most sericus offence in both our society and under traditional customs and that the final decision rests entirely with our Director, I feel the following points should be considered. (a) He was the clear choice of the majority of voters (75 -58) and the usual stigma associated with this offence does not appear to be present.

(b) Since selease from gaol in 1961, he has returned to his village with a very progressive opticok. In this short period he has become the biggest corpa producer in the Morobe area and he would be a great influence in economic development for his area.

3. The defeat of several part Councillors especially WANU/GETUMO of AINSI results from the Village fies of what a good Councillor should be. A Councillor ( such as Wanu) who is progressive and pushes constants ly for a more intense effort at economic development is not their ited of a good Councillor. Whilst conducting the elections at AINSI it was most obvicus that the people who have each crops voted for for WANU while the less energetic people voted for BO. As is usual, the latter group outnumbered the formes and BO was elec**teds** My observation are of course in no way a slight upon BO himself. Though he does not have the influence or ability of WANU and I suspect that he is manipulated by several of the older men.

16.

4. Finally Elections at Morobe will be due in June 1966. I strongly reccommend that they be post poned until November 1966 for the following reasons.

17.

and the the party of

(a) The elections are difficult and even dangorous both for the Officers Jonducting and the persons travelling to polling points when held in June during the South East season.

(b) If held in June, the elections are completed around 20th to 24th leaving about 2 days for acquittal of advances and other office work in conjunction with the end of the financial year.



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Dona       GANI/GANI of Dona       1       57       -       GANI         Vebo       BOTO/SOMI       "       "       26       -         Auno       + BAINGARI/SOU of Wainsoduna       58       -       + BAINGARI         Bay       DOGIA/DATNSE       Esu       24       -         Wainsoduna       NATAIMO/GARIO       Auno       11       -         KALABUS/NATAIMO of Wainsoduna       9       -       -         Gugual       + OMBI/ENONCA of Gugual       9       -         Gumena       OIDA/TARTA of Gomena       180       -       OIDA         Boma       BOA/SO       " Pema       80       -       OIDA         Verma       1       -       -       -       -         NIWO/MORA       " " "       3       -       -         NIWO/MORA       Sin	Sapa Saminga	+ WOIYA/PUPOGIRA of Sapa	1	84		+ WOIYA
Auno       + BAINGARI/SOU of Wainsoduna 1       58       -       + BAINGARI         BAU       DOGIA/DATNSE       * Eau       24       -         Wainsoduna       NATAIMO/(ARIO       * Anno       11       -         KALABUS/NATAIMO of Wainsoduna       9       -       -         Gugual       + OMBI/ENONCA of Gugumi       85       -       + OMEI         Sia       KAITA/DAUTEI       * Ela       14       -         Wuwu       AWENA/GIO       * Wuwu       11       -         Gomena       OIDA/TARJA       of Gomena       80       -         Pema       BOA/SO       * Pema       8       -         NIWO/MORA       "       "       5       -         NIWO/MORA       "       "       3       -         NIWO/MORA       "       "       1       -         Popol       B.KU/MONPAI       of Popol       76       -       EEKU         Siu       MA.NO/ZERIGA       Siu       58       -       -         Ainsi       BO/CA       of Ainsi       161       -       BO         4insi       -       -       BO       -       -	Dona		1	57	-	GANI
Guguni       + OMBI/ENCNGA of Gugumi       1       85       -       + OMEI         Bia       KAITA/DAU"EI       " Eia       14       -       -         Muwu       AWENA/GIO       " Wuwu       11       -       -         Gomena       OIDA/TARJA       of Gomena       1       80       -       OIDA         Gomena       OIDA/TARJA       of Gomena       1       80       -       OIDA         Pema       BOA/SO       " Pema       8       -       -       -         SIRI/EEMAU       " "       " 3       -       -       -         NIWO/MORA       " "       " 3       -       -       -         NIWO/MORA       " "       " 3       -       -       -         YOPD1       BAKU/MONOPAI       of Popo1       76       -       BEKU         Siu       MA_NO/ZERIGA       Siu       58       -       -         Ainsi       BO/UA       of Ainsi       1       61       -       BO         # MANU/GETUMO of Ainsi       30       -       -       -       YAWO         * BORA/ZI/KURU       " "       "       43       -       '       YA	auno Bau	+ BAINGARI/SOU of Wainsodun DOGIA/DAUNSE * Eau NATAIMO/(ARIO * Auno		58 24 11		+ BAINGARI
Gomena       OIDA/TARTA       of Gomena       1       80       -       OIDA         Pema       BOA/SO       " Pema       8       -       -       OIDA         SIRI/BEMAU       " "       5       -       -       -       -         NIWO/MORA       " "       3       -       -       -       -         NIWO/MORA       " "       3       -       -       -       -         Popoli       BKU/MONOPAI       of Popol       1       76       -       EEKU         Siu       MA NO/ZERIGA       " Siu       58       -       -         Ainsi       BO/ULA       of Ainsi       1       61       -       EO         + WA U/GETUMO of Ainsi       30       -       -       -       YAWO         + BORAZI/KURU       " "       "       43       -       -	Bia	+ OMBI/ENONGA of Gugumi KAITA/DAL'EI " Eia	1	14		+ OMEI
Popoli       BAKU/MONOPAI       of       Popoli       1       76       -       BEKU         Siu       MANO/ZERIGA       Siu       58       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -	Jomena	OIDA/TARJA of Gomena BOA/SO "Pema SIRI/BENAU " " NIWO/MORA " "		8	4	OTDA
+ WANU/GETUMO of Ainsi 30 - Zare YAWO/OZIA of Zare 1 60 - YAWO + BORAZI/KURU " " 43 -		BIKU/MONOPAI of Popoi	1	76	S. States	BEKU
Zare YAWO/OZIA of Zare 1 60 - YAWO + BORNZI/KURU " " 43 -		BO/WLA of Ainsi	1	61	- 3.	BO
	Zare	YAWO/ ZIA of Zare + BORAZI/KURU ""	1-/	43		

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1,664 Total Votes

\* Those elected Councillor in Initial Elections, June, 196?.

Appendix B

Government Local Gover: tions, June, Council Morobe Native **E**1

## Confirmation of Members

I, DESMOND NORMAN ASHTON, District Officer of the Morobe district, in accordance with the powers vested in me by Regulation 4 of the Native Local Government Council Regulations, hereby confirm the appointment of the following members of the Morobe Native Local Government Council.

SIMAI/MANGA OF MOTODE NUCLVE LOCAL GC SIMAI/MANGA OF MAIAMA ENINGARI/SC OF WAINSODUNA OMBI/ENONGA OF WATNSODUNA OMBI/ENONGA OF WABAZEIRA ANIAWAY/DU OF WABAZEIRA ANIAWAY/DU OF EWARE WOIYA/POPOGIRA OF SAPA GIGITATA/GOWAI OF SIFOMA YAI'IA/GIWA OF SIFOMA YAI'IA/GIWA OF GINABA POTENAI/TEGA ON GORI MAI/MO C BOSPAIRA GANI/GANI OF DONA OIDA/TARIA OF GOMENA BEKU/MOMOPAI OF POPOI BO/GUA OF ZARE

A STARLE STAR

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Mares Constant

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of WAINSODUNA of GUGUMI Fancil and a lorganel

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Given at LAE this ..... day of ....

AL AND

D.N. Ashton District Officer

Appendix C

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# Morobe Mative Local Government Council Elections, June, 1964

#### Biographies of Successful Candidates

SIMAI/MANGA of MAIAMA - President BAINGARI/SOU of WAINSODUNA OMBI/ENONGA of GUGUMY POPOKAZCAURA of MO KOKOPC/SOWARA of WABAZEIRA ANIAWAI/DO of KUI ZACINI/KAKSTO of SWARE KOIYA/POPOGIRA of SAPA

The above 8 members were re-elected. Biographies have aiready been submitted and will not be repeated here.

NEW MEMBERS

#### GANI/GANI OF DONA

Age 34 years married 1964 chooling Village mission school for 4 years Previous Employment Worked Stores and Supply Las for 2 years. Joined P.I.R. 1952 serving 8 years and reaching rank of Corporal. Visited Australia 1953 for army parade in Brisbane during Queen's visit. Returned village 1960. In 1962 completed adult education course at Finschhafen,

<u>meral</u> Copra producer. Elected Vice President at first meeting newly constituted Council. General of

#### OIDA/TANIA of GOMENA

Age 26 married with 2 children. Schooling Village Mission School, then to Government School at Dregerhafen passing at standard 5. <u>Previous Employment Aid Post Orderly at Morobe for 2 years</u> then returned to village. General Has small coffee garden.

Age 144 years. Widower with 4 children. Schooling Nil

Previous Employment Labeourer at Way before the war. On outbreak of war returned to village. Carrier for allied troop s General Has small cocoa garden.

POTENAL/2764 of GCRI Age 44 years, married with 8 children. Schooling Village mission school. Previous Employment Constable in Police Force for 5 years, served during early part of war at Bougainville. Joined A.I.B. serving in Bougainville and Manus. When war finished retarned to village, serving as a Mission leader for the Morobe arts. Appointed Iuluai 1057, served 5 years until establishment of Connecil. Council.

BO/UWA of AINSI Age 39 years, married, 3 children. Schooling Village mission school. P.L.R. 5 years, reachi Schooling Village mission school Previous Employment P.I.R. 5 year General Cocoa and Copra producer. P.I.R. 5 years, reaching rank of Lance Corp.

YAWO/DZIA of ZARE Age 41 years, married, 4 children. Schooling Village mission school. Schooling Village mission school. Pravious Employment Personal Servent 6 years. Appo Served 21 years intil establishment of Council. Appointed tal tul Someral Copra producer.

#### CTUTTKAAX SOUNTX BARDNA

Anoondix C cont. 8

Salt-Jer St.

<u>Age 76</u>, widower, with 4 children. <u>Age 76</u>, widower, with 4 children. <u>Schooling</u> Village Hiscion school. <u>Previous Employment</u>: Labourer for 5 years at Edie Creek. Native evangelist for 2 years at Mumeug. On outbreak of war returned to village. Carrier for allied troop s. Appointed Lulual 1946, served 18 years until establishment of Council.

mr,

MAL/NO of POSFAIRA Are dH4 years, mar ied with 6 children. Schooling Village mission school. Attended mission area school at Finschhafen for 3 years. <u>Previous Employment</u> Worked as labourer at Salemaua for 3 years. When the war started returned to village. Carrier for allied troops. Mission leader in Morol area for 13 years. Appointed Luluai 1960, served 3 years until the establishment of the Council.

BLAU/MOTOPAI of POPOI Age 39 years, Married with 8 children.

Provious Employment Administration Labourer at Salamana for 2 years. At outbreak of war joined P.I.3. reaching rank of Sgt. d ring war. When war finished left P.I.B. and returned to V Fage. Sgt. c

Game During 1961 sentenced 9 months I.H.L. by the Supreme Cour. Or incest. Biggest producer in Council area. Does not appear to have been stignatized by his village as is usual with incest. Refer my Patrol Pert Report.