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OF PAPUA NEW GUINEA

***PATROL REPORTS***

DISTRICT: MOROBE

STATION: GARAINA, 1971 - 1972

Original documents bound with reports  
for: Wau, volume 19.

# Papua New Guinea Patrol Reports

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[WAU AND GARAINA]

NATIONAL ARCHIVES OF P.N.G. - WAJANI.

PATROL REPORT OF: WAJ MOROB

ACC. No: 496.

Volume No: 19 1971/72 Number of Reports: 9

PERORT No: WAU	FOLIO	OFFICER CONDUCTING PATROL	AREA PATROLLED	MAPS/ PTS	PERIOD OF PATROL	FIG No.
1 of 1971/72	1-52	R. DRAFFAN P.O	UPPER WATUT CENSUS x WATUT C.E.C	MAP	1.9.71 - 10.10.71	
2 of 1971/72	1-15	C.H. LONG P.O	BIANGAI CENSUS DIVISION	MAP	14.9.71 - 17.9.71	
3 of 1971/72	1	C.H. LONG P.O	YAMAP - HOTE - MUSIN		22.1.71 - 8.12.71	
4 of 1971/72	1-8	R. DRAFFAN	UPPER WATUT CENSUS DIVISION		1.9.71 - 9.10.71	
5 of 1971/72	1-8	S.S. CUTLACK P.O	PART BIARU VALLEY		21.2.72 - 25.2.72	
6 of 1971/72	1-3	T.R. DARWEN	BIANEAT x WAN CENSUS DIVISION		21.2.72 - 26.2.72	
7 of 1971/72	1-9	M. KUNSEI TPO	UPPER WATUT CENSUS DIVISION	MAP	10.4.72 - 15.4.72	
8 of 1971/72	1-3	N. KAWA TPO	UPPER WATUT CENSUS DIVISION x WATUT		6.4.72 - 15.4.72	
9 of 1971/72	1-45	T.R. DARWEN APO	BIANGAI CENSUS DIVISION		20.4.72 - 26.5.72	
[GARAINA]						
1 of 1971/72	1-9	M.A. DOUGLAS	UPPER WARIA CENSUS DIVISION		17.8.71 - 21.8.71	
2 of 1971/72	1-17	M.A. DOUGLAS	PAPUAN WARIA CENSUS DIVISION	MAP	1.11.71 - 9.11.71	
3 of 1971/72	1-9	M.A. DOUGLAS	MIDDLE WARIA, PAPUAN WARIA x BIBU		19.2.72 - 1.3.72	



FORCBE DISTRICT

PATROL REPORTS

1971 - 72

WAU

<u>REPORT NO.</u>	<u>OFFICER CONDUCTING PATROL</u>	<u>AREA PATROLLED</u>
1-71-72	R. DRAFFAN	Upper Watut C.D., & Watut L.G.C.
2-71-72	C.H. LONG	Biangai C.D.
3-71-72	C.H. LONG	No report
4-71-72	R. DRAFFAN	Upper Watut C.D.
5-71-72	S.S. OUTLACK	Part Biaru Valley
6-71-72	T.R. DARWEN	Biangai & Wan C.D.
7-71-72	M. HUNSEI	Upper Watut C.D.
8-71-72	N. KAWA	Upper Watut C.D. & Watut L.G.C. Report at District H.Q.
9-71-72	T.R. DARWEN	Biangai C.D.

GARAINA

1-71-72	M.A. DOUGLAS	Upper Waria C.D.
2-71-72	M.A. DOUGLAS	Papuan Waria C.D.
3-71-72	M.A. DOUGLAS	Middle Waria, Papuan Waria and Bubu C.D.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of MOROBE Report No. 1 of 1971/72. GARAINA

Patrol Conducted by Michael Anthony Douglas (Assistant District Officer)

Area Controlled Upper Waria Census Division

Patrol Accompanied by Europeans nil

Natives Thomas Sipmane (Council Clerk)

Duration—From 17/8/1971 to 24/8/1971

Number of Days Five (5)

Did Medical Assistant Accompany? No

Last Patrol to Area by—District Services Dec/1969

Medical Nil /19

Map Reference Salamaua Series TF504 SB 55-15 Scale: 1 : 250,000

Objects of Patrol Conduct By-Election in the Kasangari Ward (No.2.)  
of the Waria Local Government Council.

Director of Native Affairs  
 PORT MORBY

Forwarded, please.

/ / 19

District Commissioner

Amount Paid for War Damage Compensation £ .....

Amount Paid from D.N.E. Trust Fund £ .....

Amount paid from P.E.D.F. Trust Fund .....

Popula

67 180

CG:SP

3	Females in Child Birth	In	
		M	F

P.O. Box 2396 KONEDOBU

67-6-3

29th December, 1971

The District Commissioner,  
Morobe District,  
LAE.

GARINA PATROL NO. 1 of 1971/72

Your reference 67-2-15 of 22nd September, 1971.

I acknowledge with thanks receipt of Special Report by Mr. M.A. Douglas, A.D.O. of Upper Waria Census Division.

No comments offered due to the brevity of the report.

*S. J. Pearsall*  
(S. J. PEARSALL) *ss*  
a/Secretary

Popula



TERRITORY OF PAPUA AND NEW GUINEA

67-68  
①  
6

BR  
In  
M F

Telegrams  
Telephone  
Our Reference 67-2-15  
If calling ask for  
Mr.



In Reply  
Please Quote  
No.

Department of the Administrator,  
Morobe District,  
IAE.

22nd September, 1971.

The Secretary,  
Department of the Administrator,  
KONEDOBUI.

GARAINA PATROL NO. 1 OF 1971/72  
MR. M.A. DOUGLAS, ASSISTANT DISTRICT OFFICER

Herewith please find two copies of the abovementioned report.

The patrol was conducted for the purpose of holding a by-election for Ward 2 of the Waria Local Government Council. Election report and statistical forms have been extracted and forwarded to the District Local Government Officer.

The Bapi-Suma land dispute is another example of emotional conflict on land and it appears that no legal decision will be easily accepted by the losing party. The Officer-in-Charge has been instructed to record the dispute, with survey, and refer it to the Registrar of Titles for a Section 15 hearing by the Commission.

The same land which, because of the dispute, is unused is the subject of an application for land by the Waria Cattle Company. This company has substantial local equity and indeed its success is fully dependant upon local participation. It is probable that the declared owners would agree to lease the land through the Administration to the Waria Cattle Company. All shareholders could then participate and jointly receive benefits.

The election report addressed to the Returning Officer is a copy which is enclosed for patrol records.

Comments by the Assistant District Commissioner are attached.

*G. G. Hady*  
(G. G. HADY)  
Assistant District Commissioner





TERRITORY OF PAPUA AND NEW GUINEA

1856

Telephone  
Telegrams  
Our Reference..... 67-1-1.  
If calling ask for  
Mr..... MD/vmd.

In Reply  
Please Quote

No.



Department of the Administrator,  
Patrol Post,  
GARAINA,  
Morobe District.

23rd August, 1971.

Assistant District Commissioner,  
Sub-District Office,  
P.O. Box 878,  
LAE.

GARAINA PATROL NO. 1 OF 1971/72.

Enclosed herewith for your information three copies of the election report in respect of the by-election conducted by the undersigned on 18th August, for Ward 2 of the Waria Local Government Council.

Diary.

- 17/8/71 Tues. Departed Garaina at 0630 hrs, by car. Departed Kapiso (on foot) at 0700 hrs, arriving Timanigosa at 0930 hrs. departed Timanigosa at 0945 hrs, arriving Bapi at 1210 hrs. Departed Bapi at 1300 hrs, arriving Sumu at 1800 hrs. Night at Sumu.
- 18/8/71 Wed. Departed Sumu at 0700 hrs, arriving Wisi at 0900 hrs. Departed Wisi at 0905 hrs. arriving Kasangari at 0955 hrs. By-election conducted, after which discussions on political education. Returned to wisi at 1730 hrs. Night at Wisi.
- 19/8/71 Thurs. Departed Wisi at 1200 hrs after discussions with villagers, arrived Sumu at 1445 hrs. Unable to proceed beyond Sumu as bridge over the Waria River washed away previous night. Night at Sumu.
- 20/8/71 Fri. New Bridge over Waria completed, departed Sumu at 0730 hrs. arriving Kapiso at 1830 hrs. Night at Kapiso.
- 21/8/71 Sat. Departed Kapiso at 0730 hrs, arriving Garaina Admin Station at 1025 hrs.

END OF PATROL.

The primary purpose of the patrol was of course to conduct a by-election in the Kasangari Ward of the Waria Council however due to the fact that areas through which the patrol passed were remote and had not had a D.D.A. patrol for a year it was also necessary to involve myself in matters relating to general administration.

The only other matter arising out of the patrol which requires comment, is the long standing land dispute between the villages of Bapi and Sumu. This dispute involved quite a large area of ground, approximately 3,000 acres which the Sumu people are desirous of using for cash cropping.

Both parties to the dispute vehemently claim ownership

157  
3  
J

to the land in question and as a result many fights have taken place after the parties concerned have failed to reach a decision by discussion.


The above matter was brought to the attention of the Assistant Land Title Commissioner in Lae who advised that an application under Section 15 of Land Titles Commission Ordinance should be laid as soon as possible.

The people of the Upper Waria area are very insular in their outlook and therefore not really very interested in anything that might happen outside their small valley. They appear to be happy and what is better absolutely pro-administration.

Apart from the abovementioned land dispute only a small number of minor complaints were required to be heard; which were settled quite amiably by arbitration.

Enclosed please find claim for Camping Allowance.

For your information and consideration, please.

  
.....  
M.A. Douglas A.D.O.  
Officer-in-Charge  
GARAINA.

42-1-1  
MD/vmd.

Patrol Post,  
GARAINA  
Morobe District

23rd August, 1971.

Returning Officer,  
Waria Local Government Council,  
District Local Government Office,  
LAE.

Dear Sir,

BY-ELECTION - WARD No. 2  
WARIA LOCAL GOVERNMENT COUNCIL

(a) (i) Type and duration pre-election campaign.

Councillor Yenip/Sou of Kasangari No. 2 village who was elected as councillor of ward 2 at the time of the Waria Councils general election in April, 1970 failed to attend three consecutive meetings of the council. The members present at the council's general meeting on 9th June, 1971 deemed, in accordance with section 26(1)c of the Local Government Ordinance, that seat of ward 2 be declared to be vacant and accordingly applied for approval for a by-election to be held.

The electors of the ward in question were duly notified by their village committees that a by-election was to be held and in all, had three weeks notice.

(ii) Manner of Election

The polling booth was established at Kasangari No. 1 village therefore allowing the electors no more than one and a half hours walk at the most to reach the place of polling.

Nominations were closed at 1030 hrs on 18th August, and voting was commenced at 1130 hrs.

Every person who voted required the assistance of the Polling Clerk in casting their votes, however no interpreters were required as all people understood the pidgin language.

No incidents took place that would invite comment and indeed the people were fully aware of what was required of them and the by-election in fact, ran like clockwork.

(iii) Feminine Interest.

Feminine interest in the election could best be described as non-existent and in the main they viewed the by-election as more of a social occasion than a democratic responsibility.

The women showed no single mindedness in their voting and I would feel in all cases followed the lead of their husbands who in turn followed the course of action determined by the village leaders the previous evening.

(iv) Incidents.

Nil.

(v) Absenteeism.

A total of 279 persons were enrolled to vote in the by-election however in fact only 180 people did vote; this ofcourse is a disappointing figure but it must be realised that only 198 people (entitled to vote) are at present residing within the ward, 81 of the total enrolled electors are absent either in Wau or Lae, where in the main they have permanent jobs and only visit their home villages during their holidays. All in all only 18 people who could have turned up, did not put in an appearance at the polling booth, however most of the 18 absentees were elderly people and therefore could be excused for not casting a vote.

So as can be seen from the above figures only just under 10% of electors really failed to put in a showing at the election and in light of the above comments I feel that attendance at polling was good.

(vi) Analysis of Statistics.


Enrolled Electors			Electors Available			Electors Vote		
M.	F.	Total	M.	F.	Total	M.	F.	Total
116	163	279	85	113	193	76	104	180

(vii) Summary.

By virtue of the low rate of absenteeism the by-election could be described as a success however in all honesty I feel that the outcome of the election was determined before polling was opened by pre-selection balloting, this ofcourse is unfavourable however I think that this shall be the trend for many years to come and there is in fact nothing we can do to change it.

(viii) Biography.

Kcip/Wata - male of Kasangari No. 2 village, age approximately 37 years, married one wife and three children, illiterate, worked in Wau and Lae as general labourer and has served as a village committee for four years to his predecessor, would appear to be pro-administration in his outlook.

  
M.A. Douglas A.D.O.  
Asst. Returning Officer.

Local Government Ordinance 1963

COPY ONLY FOR INFORMATION OF A.D.C.

VOTING SUMMARY

By - Election ..... WARIA ..... Local Government Council ..... MOROBE ..... District

Govt. Print - 1970/6 58 - 2,000

Name of Ward or Electorate	Name of Candidate (including Father's name)	Address	No. of Seats	First Count	Second Count	Third Count	Fourth Count	Successful Candidate(s)
Kasanagri. Ward No. 2.	Koip/Wata	Kasangari. No. 2.	1	126	-	-	-	Koip/Wata.
" " "	Saupal/Powi	Kasangari. No. 1.	"	30	-	-	-	
" " "	Waun/Seko	Nazi.	"	24	-	-	-	

Dated at Lae this ..... day of August, 1971.

*[Signature]*  
Assistant Returning Officer

.....  
Returning Officer

2

TERRITORY OF PAPUA AND NEW GUINEA

Local Government Ordinance 1963

VOTING STATISTICS

COPY ONLY FOR INFORMATION OF ASSISTANT DISTRICT COMMISSIONER.

By - Election **WARIA** Local Government Council  
**MOROBE** District

Election conducted:—  
~~xxxx~~ 18th August, 1971.  
~~xxx~~

Govt. Print.—B2566/5.200.—10.70.

1 Ward	2 Total Population	3 Electors Enrolled			4 CONTESTED WARDS						6 No. of Informal Votes	7 No. of Votes Excluded			10 Total Live Votes Final Count	11 Remarks Reason for By-Elections
		M	F	Total	5 Electors Available to Vote			Electors Voting				2nd Count	3rd Count	4th Count		
					M	F	Total	M	F	Total						
Kasangari. Ward No.2.	673	116	163	279	85	113	198	76	104	180	nil	-	-	-	180	Section. 26(1)c of L.G.Ordin- ance.
TOTALS	673	116	163	279	85	113	198	76	104	180	nil	-	-	-	180	----

Dated at **Lae** this **18** day of **August**, 19**71**.  
\*See Reverse for explanation of columns.

Assistant Returning Officer.  
Returning Officer.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

Report Number 2 of 1971/72.

Subdistrict Lae.

District Morobe.

Type of Patrol Local Government.

Patrol Conducted by M.A. Douglas. Assistant District Officer.

Area Patrolled Papuan Waria Census Division.  
 (Council and/or Wards 20, 21, 22 and 23 of the Waria  
 Census Division/s.) Local Government Council.

Personnel Accompanying Patrol

Mr. Thomas Sipamane (Council Clerk). Const. Piaka.

Councillor, Guriupa.

" Noriva.

" Sonu.

Duration of Patrol—from 1/11/71 To 9/11/71.

No. of Days Nine.

Last D.D.A. Patrol to Area Mr. K. Grigg. ADO.

Date January, 71. Duration Passed through en route Morobe  
Patrol Post.

Objects of Patrol (Briefly) To familiarise undersigned with the people and conditions of  
the area, to conduct political education discussions and to  
collect council tax.

Total Population of Area Patrolled 1,850.

Director of District Administration,  
KONEDOBU.

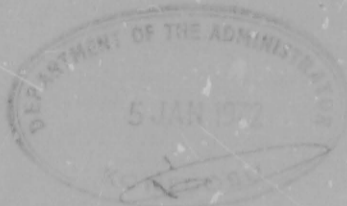
For. varded, please.

/ /19

District Commissioner.



TERRITORY OF PAPUA AND NEW GUINEA



In Reply  
Please Quote

No. 67-2-15

Morobe District,  
LAE.

29th. December, 1971.

The Secretary,  
Department of the Administrator,  
KONEDOBU.

PATROL REPORT GARAINA NO. 2 - 1971/72  
MR. M. A. DOUGLAS, ASSISTANT DISTRICT OFFICER

Herewith a copy of the report by Mr. Douglas.

2. The area patrolled contains 1850 people living on the Waria River in Papua. At the time of this patrol a substantial number of people were absent attending ceremonies in the Gailala area. This frustrated the patrol and the work of the tax collectors. It also supported local bickering in discussions on responsibilities. There is no point in becoming emotionally involved in this behaviour for since we have failed to impress the people to change their ways there is now no prospect for change before independence. The new government and council will be faced with this problem and they will have to formulate their own solution, if any.
3. Mr. Douglas says that the bulk of the population is not interested in political and economic development. They are most conservative and oriented in traditional custom. They have social relationships with the Waria, the Gailala, and Morobe.
4. In December, 1970 the area was incorporated into the Waria Local Government Council. Part of the area now wishes to become associated with the Morobe Local Government Council. These people have refused to become involved in any community projects and suggest refusal to pay tax. It was only on the threat of tax prosecutions that their commitments were paid. Mr. Douglas reports that the spokesmen complained "that for the six years that they paid council tax to the Tamata Council they did not receive any allocation of funds".
5. One copy of this report has been forwarded to the District Local Government Officer for study and recommendation.
6. In keeping with a conservative frame of mind these people show no interest in the mechanics of local government and political parties. They have not been visited by their Member and "do not even know his name".
7. This is a good report by an observant, responsible and capable officer.

*R. T. Galloway*  
(R. T. GALLOWAY)  
District Commissioner



67-2-15

Morobe District,  
LAE.

29th December, 1971.

The Secretary,  
Department of the Administrator,  
MONROVIA.

PATROL REPORT CARAINA NO. 2 - 1971/72  
MR. M. A. DOUGLAS, ASSISTANT DISTRICT OFFICER

Herewith a copy of the report by Mr. Douglas.

2. The area patrolled contains 1850 people living on the Waria River in Papua. At the time of this patrol a substantial number of people were absent attending ceremonies in the Gailala area. This frustrated the patrol and the work of the tax collectors. It also supported local bickering in discussions on responsibilities. There is no point in becoming emotionally involved in this behaviour for since we have failed to impress the people to change their ways there is now no prospect for change before independence. The new government and council will be faced with this problem and they will have to formulate their own solution, if any.
3. Mr. Douglas says that the bulk of the population is not interested in political and economic development. They are most conservative and oriented in traditional custom. They have social relationships with the Waria, the Gailala, and Morobe.
4. In December, 1970 the area was incorporated into the Waria Local Government Council. Part of the area now wishes to become associated with the Morobe Local Government Council. These people have refused to become involved in any community projects and suggest refusal to pay tax. It was only on the threat of tax prosecutions that their commitments were paid. Mr. Douglas reports that the spokesmen complained "that for the six years that they paid council tax to the Tumata Council they did not receive any allocation of funds".
5. One copy of this report has been forwarded to the District Local Government Officer for study and recommendation.
6. In keeping with a conservative frame of mind these people have no interest in the mechanics of local government and political parties. They have not been visited by their Member and "do not even know his name".
7. This is a good report by an observant, responsible and capable officer.

*R. T. Galloway*  
(R. T. GALLOWAY)  
District Commissioner

QA:MG

15

P.O. Box 2396,  
KONEDOBU.

67-6-35

17th January, 1972.

The District Commissioner,  
Morobe District,  
LAE.

GARAINA PATROL NO. 2/1971-72.

Your reference 67-2-15 of 29/12/71.

I acknowledge with thanks receipt of ~~Special~~, Annual  
Census, Area Study and Situation Report by Mr. M.A. Douglas,  
A.D.O. of the PAPUAN WARIA Census Division.

This isolated area will benefit by regular patrolling.  
Are there any District plans for the development of KIRA airstrip?

The Commissioner for Local Government has been made aware  
of the apparent inequity of the financial position at the time  
of the transfer of these villages from the TAMATA Council.

Quite a sound patrol.

J. PEARALL  
Secretary.

67-1-4

13  
Sub-District Office,  
Box 878, P.O.,  
LAE.

20th December 1971.

The District Commissioner,  
Morobe District,  
LAE.

GARAINA PATROL REPORT NO. 2 of 1971/72

Attached three copies of the above report together with camping allowance claim.

The Papuan Waria appears to have been an area often neglected in the past. Whether the disinterest in government displayed is the result of this or whether the reverse applies, is debatable. I am sure, however, that with some increased attention from the Waria Council, and the Garaina Patrol Post, improvement could be forecast.

It may be best if the Agutami group proved to join Morobe Council if that is their desire. They obviously have little ambition.

The report indicates good work by Mr. Douglas.

*N. D. Lucas*

N. D. LUCAS,  
Assistant District Commissioner.

Encl.



TERRITORY OF PAPUA AND NEW GUINEA

18

Telephone  
Telegrams  
Our Reference.....  
If calling ask for  
Mr. Douglas.....

In Reply  
Please Quote

No.

Department of the Administrator,  
Patrol Post,  
GARAINA.

District Local Government Officer.  
District Local Government Office,  
LAE.

20th November, 1971.

GARAINA PATROL NO. 2 OF 1971/72.  
LOCAL GOVERNMENT.

Sub-District:                   Lae.

District:                       Morobe.

Type of Patrol:                Familiarization, political education  
and tax collection.

Area Patrolled:               Papuan Waria Census Division,  
Wards 21, 22, 20 and 23 of the Waria  
Local Government Council.

Personnel Accompanying Patrol: Mr. Thomas. Sipamane (Council Clerk).  
  Councillor. Guriupa.  
  Councillor. Noriva.  
  Councillor. Sonu.  
  Const. 1/c. Piaka.

Duration:                        1st November, 1971 to 9th November, 1971.

The primary purpose of the patrol was to familiarise the undersigned with the people and conditions of the Papuan Waria Census Division, also to have discussions with the people on matters relating to political development, secondary consideration was given to the collection of council tax and to this end the patrol was accompanied by the Waria Councils, council clerk Mr. Thomas. Sipamane and three members of the councils tax tribunal.

The Papuan Waria Census Division lies at the extreme eastern end of the Waria Valley, bounded to the east by the Binandere Census Division of the Popondetta Sub-District, to the south by the

Chirima Census Division of the Goilala Sub-District and to the west by the Middle Waria Census Division. The census division covers an area of approximately 946 square mile and topographically could best be described as mountainous as in fact the census division forms the eastern most shed of the Bowutu Mountain Range, with the highest mountains of the area reaching almost 8,000 feet a.s.l..

Although the area is now administered from the New Guinea side, the census division lies within the international boundary of the Territory of Papua and was until late 1970 administrated from Ioma Patrol Post in the Northern District. Previously forming Wards No. 13, 14, 15, 16 of the Tamata Local Government Council.

Although large in area the census division has a very small population of only approximately 1,350 persons, who reside in the areas twelve villages thus giving an average village population of 154 persons, the population density figure per square mile is only 1.8 which is indeed very low.

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DIARY.

- Monday. Departed Garaina at 0945hrs, arriving Warabung at 1325hrs. Departed Warabung at 1345hrs, arriving Bakaia at 1500hrs. Departed Bakaia at 1545hrs, arriving Aro at 1630hrs. Discussions with village people a number of complaints settled. Night at Aro.
- 1/11/71.
- Tuesday. Departed Aro at 0730hrs, arriving Asama at 0855hrs. Departed Asama at 0930hrs, arriving Juwera at 1200hrs. Sing-sing put on for the patrol by local people. Discussions with locals re political education and council administration. Tax collected. Night at Juwera.
- 2/11/71.
- Wednesday. Departed Juwera at 0915hrs, arriving Kira at 0945hrs. Departed Kira at 1000hrs, inspection carried out on new Kira airstrip, arrived Upupuro at 1230hrs. Discussions with locals re further required work on new airstrip and work programme for Garaina/Kipu Road. Night at Upupuro.
- 3/11/71.
- Thursday. Departed Upupuro at 0830hrs, arriving Iema at 1355hrs. Discussions with local people re political development and local government administration. Tax collection effected. Night at Iema.
- 4/11/71.

(10)

Friday. Constable. Piaka rejoined patrol this morning,  
5/11/71. informing me that the villages of Oibo, Iariva,  
Kakeipo and Sedema are deserted as all people  
are attending a sing-sing in the Goilala area.  
Departed Iema at 0920hrs, arriving Gobe at 1030hrs.  
Lengthy discussions with people of Agutami and Gobe.  
Tax collected. Night at Gobe.

Saturday. Departed Gobe at 0920hrs, arriving Iema at 1130hrs.  
6/11/71. Departed Iema at 1210hrs, arriving Upupuro at 1720hrs.  
Night at Upupuro.

Sunday. Departed Upupuro at 1025hrs, arriving Kira at 1125hrs.  
7/11/71. Departed Kira at 1215hrs, arriving Juwera at 1245hrs.  
Further discussions during afternoon and night re  
political development and council administration.  
Night at Juwera.

Monday. Departed Juwera at 1145hrs, arriving Asama at 1310hrs.  
8/11/71. Departed Asama at 1330hrs, arriving Aro at 1440hrs.  
Afternoon spent sitting as magistrate of Local Court,  
locals presented four cases for hearing and numerous  
minor disputes arbitrated upon. Discussions during  
night with locals. Night at Aro.

Tuesday. Further discussions in morning. Departed Aro at 0930hrs  
9/11/71. arriving at Bakaia at 0955hrs. Departed Bakaia at  
1010hrs, arriving Warabung at 1115hrs. Departed Warabung  
at 1200hrs, arriving Garaina at 1445hrs.  
End of Patrol.

#### LOCAL GOVERNMENT.

The Papuan Waria Census Division is divided into  
four local government wards and are made up as follows;

<u>Ward.</u>	<u>Villages.</u>	<u>Population.</u>
20	Juwera.	321.
	Avihasa.	252.
	Total:	553.
21	Gimine.	54.
	Kira.	225.
	Upupuro.	68.
Total:	347.	
22	Iema.	250.

(cont).

	Gobe.	149.
	Agutami.	230.
	Total:	629.
23	Oibo.	79.
	Iariva.	49.
	Sedema.	128.
	Makeipo.	43.
	Total:	299.

As previously stated the above wards did prior to December, 1970 form wards 13, 14, 15 and 16 of the Tamata Local Government Council however due to their remote situation within the Tamata setup the people of the Papuan Waria requested that they be allowed to join the Waria Local Government Council and be administered from the Garaina Patrol Post, this was of course a very sensible move as Garaina is only one days walk from the Papuan Waria whereas Ioma is a good five days walk from the nearest Waria village.

The transference ~~Tamata~~ from the Tamata Council to the Waria Council was effected by the Administrator in Council on 3rd December, 1970.

#### ATTITUDE TOWARDS LOCAL GOVERNMENT.

With the exception of the people in Wards 20 and 21 the remainder of the inhabitants in the census division appear to be little interested in political and economic development and concentrate all their efforts in living a traditional and untouched existence. In fact the whole population of Ward 22, that is Oibo, Iariva, Makeipo and Sedema villages, have been absent from their home area for the last three months, attending a sing-sing at Sopus village in the Goilala Sub-District and do in fact show little interest in returning to their village for at least another two months.

Another 52 persons from Kira village are also attending the same sing-sing. Both Councillors Sonu and Cvasi have sent messengers to the Goilala to request their people to return however even the trusted messengers have failed to return and as a result conditions in the abandoned villages have gone from bad to worse; houses have fallen into a state of disrepair ~~in~~ whilst gardens have been rooted up by pigs and overgrown by bush. Of course there is little the Waria Council can do to control such situations, the law forbids from taking any restrictive action, according to the law

any man or group of men can wander at will as long as they have somewhere to sleep and can find a meal however such as the law maybe surely such people have a community ~~responsibility~~ responsibility to the other people of the area. The villages in question were programmed to carry out road work to a section of road on the new Garaina/Kipu Road but of course due to their absence no such work took place and consequently the road work programme has fallen many months behind schedule. The other people of the census division have joined forces with the people of the Middle Waria Census Division to complete approximately ten miles of new road between Garaina and Kipu and as a result these people are extremely upset that these absconders have not lived up to their part of the bargain. Both the President and Councillors of the Waria Local Govt Council are at an absolute loss as to how they can control the present situation and to prevent any such happenings taking place in the future, but for the present things must remain as they are, most unsatisfactory.

Upon my arrival at Gobe I was rather tersely informed that the people of Gobe and Agutami villages did not wish to remain within the Waria Local Government Council. A public meeting was called by the local leaders and it was resolved by a vote of 57 to 16 that Agutami and Gobe villages cede from the Waria Council and apply to the Administrator to be included as a ward within the Morobe Local Government Council. I did advise the people that the matter shall have to be discussed by the Waria Council and a resolution be prepared accordingly, this is if the council is willing for such to come to pass. To be honest I think the Waria Council would be happy to see the last of these people.

As the discussion progressed it became evident that these people felt most strongly about this matter and that much unrest would ensue should they be forced to remain within the Waria Council. These people have in fact very little in common with the other people of the Waria area and appear in the main to be a very listless and apathetic lot and because of this appear to have more in common with the Morobe people.

The Agutamis and Gobes have repeatedly refused to involve themselves in any community projects undertaken by the Papuan Waria people and even threatened the undersigned that they were considering to refuse to pay tax to the Waria Council. I took the opportunity to immediately inform them that tax prosecution would commence on the spot if they did wish to pursue to their ideas; they paid up.



Both villages lie to the tail end of the Papua Waria Census Division and are in fact one days walk closer to Morobe Patrol Post than they are to Garaina. The Waria River also provides them with safe and speedy canoe transportation with the coast and of course this is a great advantage in the moving of cash crops to a marketing outlet. It would ~~proper~~ undoubtedly be in their best interest for them to be allowed to join the Morobe Council and be administered by the Morobe Patrol Post.

The members of the tax tribunal accompanying the patrol have advised me that they shall introduce this matter as an agenda item at the next general meeting and that they would recommend that a motion of accession be approved by the council.

#### COUNCILLORS.

Particulars in respect of the four councillors of the census division are listed hereunder;

#### Ward.20.

Councillor.NORIVA/AHURA(M) approx 51 years of Juwara village.Married,one wife with ten children.Prior to W.W.II worked at a Kokoda rubber plantation as a general labourer.1945 to Ioma for 1½ years as a labourer,1947 returned to village. In 1957 opened village trade store.In 1965 elected as councillor for Ward.15 of the Tamata Local Government Council. Literate in Pidgin only. Natural leader,strong personality,highly respected by local people. Pro-administration in outlook.

#### Ward.21.

Councillor.SONU/AWARA(M) approx 42 years of Kira village. Married,one wife and 8 children. 1950 to Kokoda to work as a labourer on rubber plantation,1955 to Popondetta where he was employed for six years as a domestic,1962 to Ioma as domestic to O.I.C. Ioma,returned to village in 1965, 1965 elected as ~~representative~~ councillor to Ward.14 of the Tamata Local Government Council. Cannot read or write. Natural leader and appears to command the respect of his people. Pro-administration in outlook.

#### Ward.22.

Councillor.BAGISA/Maro(M) approx 43 years of Agutami village.Married ,one wife and nine children.1944 to 1950 worked at Ioma as domestic servant,1951 to 1960 in the Gailala S/D with the Catholic Mission as a "boss-boi".1965 elected as councillor to Ward.13 of the Tamata Local Government Council. Weak of character and has no influence over his people. Would appear to be a man that you could not depend upon.

(6)

Ward.25.

Councillor.OVASI/PORARI(M) approx 40 years of Sedema village. Married,one wife and six children.Worked for six years at Kokoda as a general labourer.In 1965 was elected as councillor of Ward.16 of the Tamata Local Government Council. Pro-administration in outlook but of weak character,easily lead. Has very little in the way of control over his people.

As can be seen from the above Councillors. OVASI and BAGISA could hardly be termed as leaders,in fact both men appear to be the result of a compromise between strong rival groups in each ward,both are absolutely ineffectual as local government councillors as the people pay little or no attention to them. Councillor BAGISA has in fact been beaten on two occasions when he attempted to get his people to do some work and is now naturally not too anxious to take his job too seriously.

Councillor.OVASI,whose electors have been visiting the ~~XXX~~ Goilala S/D for the last three months,did initially attempt to persuade his people from taking off on this extended visit however his words fell upon deaf ears and a mass exodus ensued. The only people at present residing within OVASI's ward are a number of very old people who have banded together for mutual support who otherwise would have found life very hard.

Councillors NORIVA and SONU on the other hand appear to be natural leaders in their own right and are men of strong character and therefore command the fullest respect and co-operation of their electors,consequently village areas,roads and aid posts within the areas of these two men are well maintained and a credit to the people,such is not the case with Wards 22 and 23.

POLITICAL DEVELOPMENT.

Discussions were held in every village on the subject of political development and I did find that in Wards 20 and 21 that the discussions were well attended and did continue well into the night.The main aim of the discussion was to explain to the people the aims and mechanics of local government however the discussions were soon charged to a broader political theme when the people started to ask questions.

I found the main realm of ignorance in respect to be the various political parties,the people have heard a lot of talk about these parties over the radio but received very little in the way of information as to what each party stands for and what they expect to achieve.

Unfortunately the undersigned also had little idea as to the platforms of the various political parties so I was particularly limited in what I could pass along to them. I shall make an attempt to obtain from the district political education officer any material that he may be capable of supplying in relation to this matter, then again I would not wish to involve myself too greatly in case that I was accused of favouring any particular party however an attempt will be made to obtain any unbiased and straight forward material.

There still remains a tendency for the people to relate the idea of the administration with the kiap and fail to grasp the relationship <sup>BETWEEN</sup> the House of Assembly and the administration, these people still tend to think of the government as a collection of european officers who solely run the country.

The people of the Papuan Waria area seem to think very little of their member and many in fact do not even know his name. This is of course an unfortunate situation however it is one that appears to be bought about mainly by the member himself, who has only visited Saraina once since his election and of course has never set foot within this census division. I feel the people show little interest in the House of Assembly for the very reason that their own member seems to show very little interest in them. As what the "House" does in Port Moresby will very little effect the day to day activities of these people they seem to feel little urgency in bothering themselves to ~~be~~ interest themselves in the "House" and its activities.

I did find these people to show a great interest in the parochial political ~~scene~~ and in particular the forthcoming council general elections in January, 72 and I would think intend to put up a tough fight at the next draft estimate meeting to obtain funds to carry out various projects within the census division. The local leaders did complain to me that for the six years that they <sup>paid</sup> council tax to the Tamata Council they did not receive any allocations of funds when estimates came to be made up and therefore did not wish for a similar situation to arise now that they were in the Waria Local Government Council.

As all the people of Ward. 23 were absent from their area attending a sing-sing ~~KK~~ in the Goilala I was unable to form any opinion as to their standard of political awareness however I think I could be safe in saying that they have very little interest in politics local or national.

in the new year.



In light of what I have already said on this subject I think it could be safely said that that the standard of political awareness within this census division is certainly not what it should be, there appears to be an almost lack of interest in the national political scene which is hardly a satisfactory situation for a country which hopes to soon obtain independence. The people cannot be blamed for this state of affairs as they simply cannot see the necessity in interesting themselves with such things for no matter what happens in Port Moresby it is not going to overly effect future kaukau crops or as to where they shall obtain their building materials, they cannot relate the "House" with their day to day life.

Political education shall of course be the main theme of future patrols in this area however it is certainly going to be hard to leave them with any lasting thoughts on the subject. It will take a lot of hard work to overcome their out of sight out of mind attitude.

COMMUNITY PROJECTS.

Whilst in the area the undersigned took the opportunity of surveying the recently completed Kira airstrip. The airstrip is located approximately forty minutes walk east of the main Kira village and built on a large kunai covered plateau. The airstrip was completed mainly through the efforts of the people from Avihasa, Juwera, Kira and Gimine villages and it was built with the object in view of providing an outlet for cash crops thus doing away with the hard long walk to Garaina.

The matter has been discussed with Mr. John. Martin (trade store owner) the owner and operator of Cessna 206, VH-MJB. Mr. Martin states that he would be willing to operate his aircraft into this strip as long as it was of a suitable standard and to this end would be willing to apply to the Department of Civil Aviation to have the strip opened on a restricted basis.

I surveyed the strip and found its dimensions to be 1600ft by 115ft, with an overall gradient of 3%, maximum gradient of only 3.5% with an approach gradient of 1° over half a mile. The strip surface is covered with grass and is surprisingly hard. Mr. Martin stated that the strip would have to be extended to 17,500 ft to allow him to take off with any type of a load aboard, instructions were left with Councillors Noriva and Sonu to have the strip extended accordingly, which shall require a further inspection to be made before application is made for an "Instrument of Authorisation".

The local people have worked very hard to build this strip and have done so without the assistance of any administration officer and look forward to having it opened in the new year.

The people of Upupuro, Iema and Kira have constructed and maintain three rather long suspension bridges these bridges are made from "kunda" Rattean Cane and require a tremendous amount of work and danger to initially construct, every three months the old cane must be replaced, if the bridges are to remain servicable. The bridge across the Hode River is 120ft long ~~WHIKAH~~ and approximately 40ft above the water, the Gi-iuma River bridge is 150ft long and 40ft above the water, the Iema bridge is the grand-daddy of the lot this bridge is 180ft long and a good 60ft above the water, to date thses three bridges have been built and maintained free of cost by the local people however they have suggested that the council might like to allocate \$10.00 a year to the maintenance of each bridge and have informed me that they shall press the council to have funds allocated on the 1972/73 works programme for the purchase of  $\frac{3}{4}$  inch steel <sup>wire</sup> to replace the kunda mainstays. This is a reasonable request and one which the council I hope will give all due consideration, especially in light of my previous comments.

#### REMARKS.

There are two matters that have arisen out of the patrol that will require particular they are of course the long absence of the people of Ward.23 and the request by the people of Gobe and Agutami that they be allowed to cede from the Waria Council to join the Morobe Council.

In respect to the first matter the President of the Waria Council has advised me that he shall write to the President of the Tapini Council requesting him to arrange for these people to be removed to the Garaina area as soon as possible. With regard to the request by the Gobe and Agutami people I feel that this matter should be raised in a council meeting and that the council recomend that the transfer of this ward be allowed to take place as much unpleasantness could arise in the future should their request be ignored.

The council tax tribunal managed to collect a total of \$860 inspite of the absence of the Ward.23 people. I did notice however that the tribunal members tended to be too lenient in determining appeals against the Tax Rule in fact they appeared to lean over backwards in some cases to help the appealant, this of course is commendable in the interest of justice however not very practical in light of the council's limited finances.

It would appear that this census division has had not much attention paid to it by D.D.A. officers over the last few years however inspite of this the people are happy

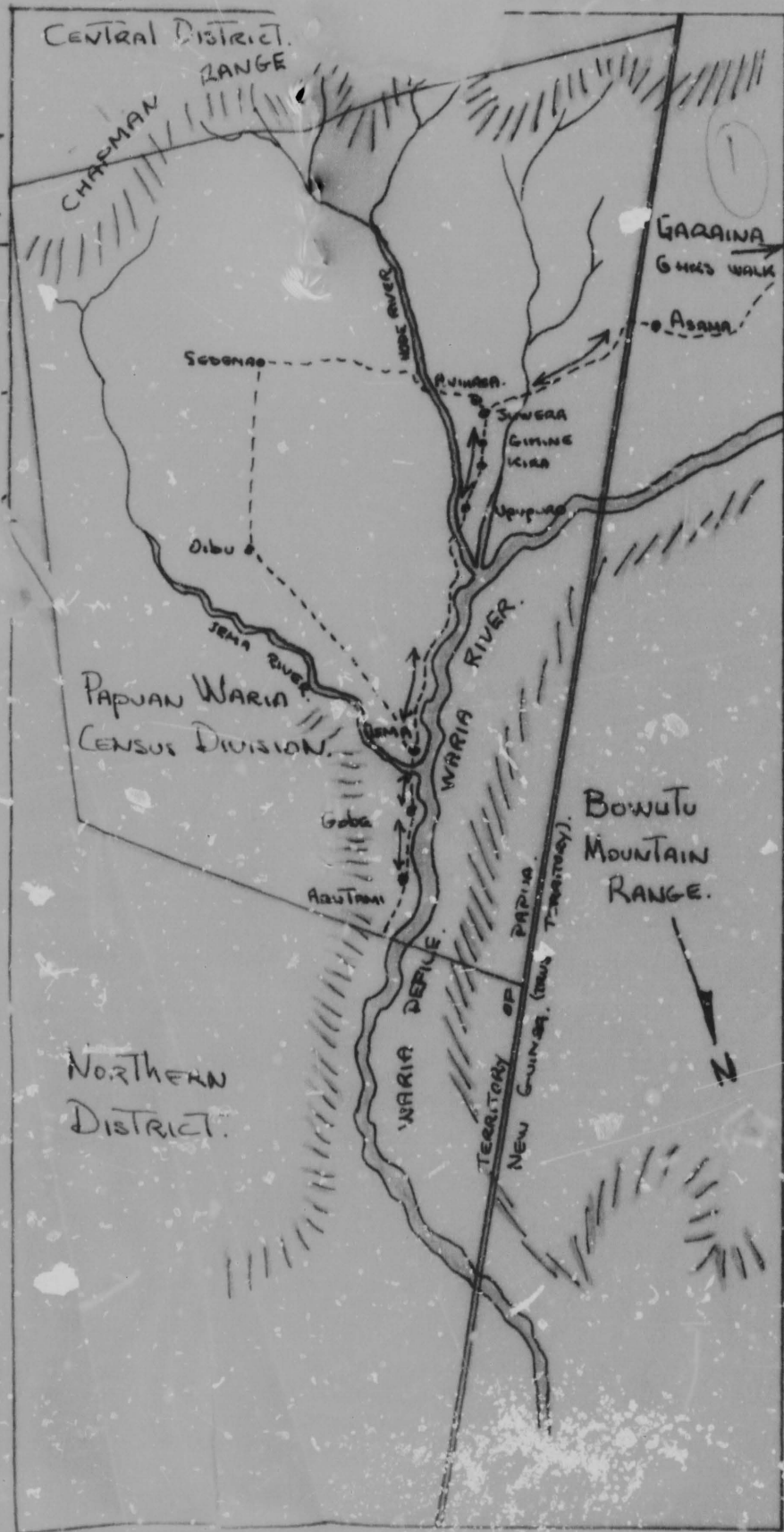
(7)

and keen to better the situation, for this I think that we can be thankful to the loyalty of the local leaders and in particular Councillors Noriva and Soru, who have kept their people busy and on the right path who otherwise because of the lack of attention might have gone astray.

For your information,



.....  
Michael A. Douglas, A.D.O.  
O.I.C. Garma.  
Advising Officer-Waria L.G.C.



Territory of Papua New Guinea.

PATROL REPORT

Report Number: 3 of 1971/72.  
Sub-District: Lae.  
District: Morobe.  
Type of Patrol: Election-House of Assembly.  
Patrol Conducted by: Mr.M.A.Douglas.A.D.O.(Presiding Officer)  
Area Patrolled: Middle Waria, Papuan Waria and Bubu  
Census Division.

Personnel Accompanying Patrol:

Mr.Gabriel.Mou.(D.D.A. Clerk Class.1)  
Mr.Thomas.Sipamane.(Council Clerk Grade.1)

Duration of Patrol: 19th February, 72 to 8th March, 72(broken).

Number of Days: 14 days.

Last D.D.A.Patrol to Area: November, 1971 by Mr.M.A.Douglas.

Object of Patrol: To conduct polling in respect of House  
of Assembly Elections.

Total Population of Area: 5,900.

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Director of District Administration.  
KONUDOBU.

Forwarded, please.

/ /1972.

.....  
District Commissioner.



JWK:MD

P.O. Box 2396,  
KOROROBU.

67-6-106

2nd August, 1972.

The District Commissioner,  
Morobe District,  
P.O. Box 572,  
LAE.

GARAINA PATROL NO. 3 - 71/72.

Reference your 67-2-15 of 23rd May, 1972.

I acknowledge with thanks receipt of Situation Report 1 arising out of the above patrol of Middle Waria, Papuar Waria and Bubu Census Divisions, together with the appropriate assessments, as submitted by Mr. M.A. Douglas, A.D.O.

Mr. Douglas has written a Patrol Report, not a Situation Report and this should have been retained at your office. I trust that recent discussions with you and also comments on recent reports received here from your District will have clarified what is required under the new system in respect of Situation Reports etc.

It is noted that the Report was compiled on the 9th March, 1972, your comments were dated 23rd May, 1972 and the Report was received here on the 26th July, 1972 - some 4½ months after compilation of the Report. Please ensure that in future there are no unnecessary delays in the processing and onward forwarding of Reports.

(T. V. BELLIS)  
Secretary.

67-2-15

67-6-106

(7)

Morobe District,  
P.O. Box 572,  
LAE.

23rd May, 1972.

The Assistant District Commissioner,  
Sub-District Office,  
LAE.

Patrol Report GARAINA No. 2 - 1971/72  
Mr. M. A. Douglas, Assistant District Officer

Receipt of the report by Mr. Douglas is acknowledged with thanks.

Please remind Mr. Douglas that reports are to be submitted in the form outlined in HQ. 67-1-0 of 25th November, 1971 and my 67-1-1 of 2nd March, 1971 refer.

Nothing has been said about the Common Roll and identifying voters. Were there no problems?

A section of the report has been extracted for Mr. Douglas as a Situation Report. My comments are attached.

The patrol was well conducted.

*R. F. Galloway*

(R. F. GALLOWAY)  
District Commissioner

c.c. The Secretary,  
Department of the Administrator,  
KONEDOBU

Comments by Mr. Douglas on the elections and political education are attached.

*R. Galloway*  
(R. T. GALLOWAY)  
District Commissioner

6

Patrol Rep : GARAINA No. 2 - 1971/72  
Mr. A. Douglas, Assistant District Officer

Situation Report - House of Assembly elections.

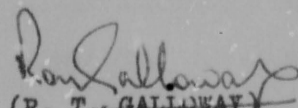
"As with local government elections a tremendous amount of pre-selection balloting took place, this was probably not so noticeable in respect of the Open Electorate because the people would have voted for the Waria candidate in any case however I am advised that this was particularly the case with the selection of a candidate in the Morobe Regional Electorate. In this case it was decided at village meetings which candidate the people of that village would vote for and naturally the village people not having seen the candidates or received any campaign posters or information were quite ready to be lead by any person who presumed to know anything about the candidates.

"It is of course no secret that the people of the Morobe and Garaina areas were not happy with the boundaries of the Huon Gulf Electorate and did lodge a complaint with the Chief Electoral Officer but of course this was to no avail and the boundaries remained unchanged. Their main argument was that due to the low population of the Morobe/Garaina area any candidate from this area could be easily beaten at the polls by any candidate from the more populated areas such as the Lei-Wampa and Lower Watut Census Divisions.

"The greatest stumbling block to political education in this area is the simple fact that the people do not feel a need to be interested in national politics and consequently it becomes almost impossible at the "grass roots level" to promote any interest in national issues."

Assessment-District Commissioner

1. Pre-selection of candidates for elections (Council and House of Assembly) occurs in many parts of this District.
2. The Waria people are numerically a small group. They have no common interest with a large population and unity, in their own valley is divided in the direction of the KUNIMAIPA, the people of IOMA, and the people of MOROBE. Hence the insolvable problem and feeling of disenchantment with the electoral boundaries.
3. Matters of importance to the people are local matters. They are concerned with traditional relationships, ceremonies and dances, etc. They have no interest in political discussions which appear colourless, boring and abstract.
4. Political education is more likely to penetrate the urban migrants. Mr. Douglas notes:  
"Approximately 6% of eligible voters were either too old or too sick to make their way to the polls, with the remaining 50% of eligible voters being absent from the area altogether."
5. There is no indication of a slowing down of the urban migration trend.

  
(R. T. GALLOWAY)  
District Commissioner

1-4-2.

Douglas.

Patrol Post,  
Garaina,  
MOROBE DISTRICT.

Assistant District Commissioner.  
Sub-District Office,  
P.O. Box 878,  
LAE. and

9th March, 1972.

Returning Officer.  
Huon Gulf Open Electorate.  
LAE.

PATROL REPORT.  
GARAINA PATROL No. 3 OF 71/72.

The primary and indeed the only purpose of the patrol was to conduct elections for the House of Assembly throughout the Middle Waria, Payaman Waria and Bubu Census Divisions.

Patrol Conducted by: Mr. M.A. Douglas, A.D.C. (Presiding Officer)  
Duration of Patrol: 19th February, 72 to 8th March, 72 (broken).  
Accompanied by: Mr. Gabriel, Mou. (Asst Presiding Officer)  
Mr. Thomas, Sipamane. (Poll Clerk)

DIARY.

- 19/2/72. Polling Garaina Station for residents Garaina Admin Station, L.M. Guru, Garaina, Sopa and Kasu villages. Total 439 votes cast including 29 Absentee votes and 111 Section. 130(1) votes.
- 21/2/72. Departed Garaina 0630hrs, arriving Warabung 0815hrs. Polling Warabung with residents of S.I.L. Kipu, Piera Muniwa, Tidaura, Bakaia (1), Bakada (2) and Korepa attending. Total 368 votes cast, including 16 Section. 130(1) votes. Departed Warabung at 1605hrs arriving Aro at 1815hrs.
- 22/2/72. Polling Aro attended by people from Au, Motete, Tiwa, Biawaria Asama and Aro villages. Total of 282 votes taken, including 23 Section 130(1).
- 23/2/72. Departed Aro at 0800hrs, arriving Jowera 1120hrs, departed Jowera 1200hrs arriving Sedema at 1615hrs.
- 24/2/72. Polling Sedema attended by people from Iariva, Oibo and Sedema villages. Total of only 65 votes cast, including 18 Section 130(1) votes. People of Oibo village not listed in Common Roll but included as Sec 130 voters.
- 25/2/72. Departed Sedema at 0730hrs finally arriving Iema via Oibo at 1630hrs, nine hours walking.
- 26/2/72. Polling at Iema attended by Iema people and a hand full of people from Gebe village. Total votes 73, inclusive of 6 Sect 130(1).
- 27/2/72. Departed Iema at 1000hrs arriving Kira at 1520hrs.
- 28/2/72. Polling at Kira, attended by people from Gimine, Spupuro and Kira villages. Total of 114 votes cast, only 1 Sec 130(1).

- 29/2/72. Polling Jewera, attended by residents of Avihasa and Jewera villages. Total of 124 votes cast including 7 Section.130(1).
- 1/3/72. Departed Jewera village at 0815hrs, finally arriving Garaina at 1630hrs.
- 6/3/72. Departed Garaina at 0720hrs, arriving Saureli at 0910hrs. Polling at Saureli attended only by people from Saiko and Saureli. 61 votes cast including 6 Sec.130(1).
- 7/3/72. Departed Saureli at 0715hrs, arriving Arabuka at 1030hrs. Polling at Arabuka attended by residents from Gano, Saiko, Atawara, Moimor and Arabuka villages. Total of 155 votes cast, including 24 Sec.130(1).
- 8/3/73. Departed Arabuka at 0810hrs, arriving Garaina via Saureli at 1325hrs.

End of Patrol.

Pre-election Campaign.

Apart from advising the people as to where and when the elections would be held the administration departments here at Garaina took no further part in the pre-election campaign.

All pre-election literature, sample ballotpapers and information was distributed through the Waria Local Government Council and consequently an even and thorough distribution of pre-election literature and information was obtained.

It was noted however that due to the administrations lack of direct involvement in the pre-election campaign (i.e. political education wise) in comparison to the admin efforts prior to the 1964 and 1968 elections the people themselves appeared to show very little in the way of enthusiasm or interest in the forthcoming election. This of course was the result, in spite of the admin use of the mass media and I think clearly demonstrates the importance of D.D.A. in the field and the great reliance, the people of this area at least, place in that department.

Pre-election campaigning by the candidates themselves in this area was indeed disappointing, the only campaigning conducted in the area apart from the efforts of the resident candidate was by Mr. Baimo Sali a candidate for the Morobe Regional and Mr. Osia Gason, a candidate for the Huon Gulf Open. Mr. Sali spent about one and half weeks in the area, visiting various villages and getting in good with the local leaders. Mr. Gason flew into Garaina and walked out to Morobe Patrol Post via the Middle Waria and Dapuan Waria Census Divisions, only spending approximately four days in the Garaina area.

Manner of Elections.

Polling was conducted at nine various centres throughout the three census divisions (refer DIARY for dates and places) and consequently gave everyone an ample opportunity to cast their votes, giving the residents of the most outlying settlements only a maximum of two and half hours walk to a polling place.

Polling at the Garaina Station was conducted initially on Saturday, 19th however upon the patrols return to the station, the polling booth was once again opened for the afternoon of 8th and all day on Thursday, 9th thus giving anyone how had missed out on cast a vote on Saturday, 19th or during the duration of the patrol a last minute opportunity to do his bit for democracy. ~~Only~~ Only 10 persons turned up on the 8th and 9th to cast a vote however the effort was made in spite of the lack of response.

Approximately 99% of voters required assistance in casting their vote and it was ~~not~~ surprising to note that a large number of educated and sophisticated local people requested assistance (in recording their votes), in preference to marking the papers themselves with the possibility of making the paper incorrectly and having the vote declared informal.

It was noted that even the educated and sophisticated local people had complete confidence in the polling team and most readily sought assistance if they were in anyway doubtful about cast their votes and were in fact not embarrassed about doing so, which I thought was indicative of the trust that these people have in the administration as a whole and its individual officers.

No scrutineers were appointed by any of the candidates and only two interpreters were required during the whole course of the patrol. Both men were utilised for assisting voters at the Iema Polling Booth and only for the translation from Pidgin to Motu.

#### Feminine Interest.

Women did in fact make up 53% of the voters in the Middle Waria, Papuan Waria and Bubu areas however I think it is fair in saying that they showed very little interest in the election and turned up to vote because they thought that they were required by law or the kiap to do so. They also seemed to attend polling and view it more as a social gathering than a political exercise, in that it gave them the opportunity meeting their women friends from other villages that they had'nt meet for a long time or a least since they get together during the last House of Assembly Elections.

The women's lack of interest is of course understandable, especially in light of the fact that the last member for this area only visited Garaina once during his tenure of office and then only to attend the opening of the Waria R.S.L. Club so naturally little interest has been generated about the "House" and its activities in this area.

The women showed no single-mindedness in their and appeared to accept the advice of their men folk when it came to casting their votes.

#### Incidents.

I am indeed happy to report that the polling conducted by this patrol was free of incidents of any nature, in fact polling was conducted in a most orderly manner with the people understanding what was required of them in casting their votes.

#### Absenteeism.

This indeed was the most disappointing feature of the whole patrol. Excluding Section 130 voters there was a total of 3,310 persons registered to vote in the 31 villages visited by the patrol, of this figure only 1,448 presented themselves for voting, which expressed as a percentage of eligible voters is 43.7%, a most disappointing figure.

Approximately 6% of eligible voters were either too old or too sick to make their way to the polls, with the remaining 50% of eligible voters being absent from the area altogether. The Garaina area has of course always had a high rate of absenteeism however the turn-up at polling clearly illustrates just how serious the situation is. A 50% absentee rate is a high figure in anybody's language and unfortunately looks like increasing in the years to come unless local authorities are given the power to control the movement of the jobless majority.

The most disturbing feature of the high rate of absenteeism is that most of the absentees appear to be long term or permanent absentees, however this of course is something that everybody knows about, but unfortunately appear little able to control.

#### Statistics.

Listed hereunder are figures extracted during the course of the patrol which indicate on a village by village basis, the number of persons eligible to vote and the number of actual voters.

<u>Village.</u>	<u>No. Eligible Voters.</u>	<u>No. Actual Voters.</u>
Arabuka	135	71
Aro	128	63
Asam	83	31
Atawara	41	26

(cont).....

Au	141	72
Avihasa	143	45
Bakaia (1)	191	92
" (2)	80	35
Biawaria	140	41
Garaina	124	47
Garua	67	25
Gihine	31	16
Iariva	48	9
Iema	166	69
Jewera	204	80
Kakeipo	36	2
Kasu	142	60
Kira	151	81
Korepa	128	59
Mismis	19	4
Motete	118	77
Muniwa	119	61
Piera	183	103
Saiko	115	30
Saureli	35	16
Sedema	107	38
Serepe	38	17
Sopa	175	97
Tidaura	110	52
Tiwa	71	10
Upupuro	41	19

TOTAL = 3310. 1448.

Summary of Polling (as follows)

Polling Place.	Ordinary Votes.			Absent Votes.			Sec.130.			Totals.		
	M	F	Total.	M	F	Total.	M	F	Total.	M	F	Total.
Garaina Station	123	176	299	29	-	29	71	40	111	224	219	439
Warabung	167	185	352	-	-	-	4	12	16	171	197	368
Aro	128	131	259	-	-	-	15	8	23	143	139	282
Sedema	16	31	47	-	-	-	12	6	18	28	37	65
Iema	32	35	67	-	-	-	-	6	6	32	41	73
Kira	51	62	113	-	-	-	1	-	1	52	62	114
Jewera	52	65	117	-	-	-	3	4	7	55	69	124
Saureli	20	35	55	-	-	-	3	3	6	23	38	61
Arabuka	55	76	131	-	-	-	10	14	24	65	90	155
Garaina Station (2)	6	2	8	1	-	1	4	3	7	11	5	16
TOTAL:	650	798	1448	30	nil	30	123	96	219	840	897	1607

Summary.

As previously stated interest by the local people in this election was rather low and gave the impression that they attended polling merely by virtue of the fact that they thought they were required to do so by law or the administration. Had not the President of the Waria Council, Mr. Pure. Pinganoma nominated as a candidate for the Huon Gulf Open, I think I would be safe in saying that the local people would have shown no interest what so ever in the election, it must be realised that the people of the Waria area most parochial in their outlook, caused mainly by their isolated situation and secondly by the lack of development in the area.


4.

As with local government elections a tremendous amount of pre-selection balloting took place, this was probably not so noticeable in respect of the Open Electorate because the people would have voted for the Waria candidate in any case however I am advised that this was particularly the case with the selection of a candidate in the Morobe Regional Electorate. In this case it was decided at village meetings which candidate the people of that village would vote for and naturally the village people not having seen the candidates or received any campaign posters or information they were quite ready to be lead by any person who presumed to know anything about the candidates.

It is of course no secret that the people of the Morobe and Garaina areas were not happy with the boundaries of the the Huon Gulf Electorate and did lodge a complaint with the Chief Electoral Officer but of course this was to no avail and the boundaries remained unchanged. Their main argument was that due to the low population of the Morobe/Garaina area any candidate from this area could be easily beaten at the polls by any candidate from the more populated areas such as the Lei-Wampa and Lower Watut Census Divisions.

The greatest stumbling block to political education in this area is the simple fact that the people do not feel a need to be interested in national politics and consequently it becomes almost impossible at the "grass roots level" to promote any interest in national issues.

Submitted for your information,

  
.....  
Michael A. Douglas, A.D.O.  
Officer In Charge.