NATIONAL ARCHIVES & PUBLIC' RECORDS SERVICES OF PAPUA NEW GUINEA

PATROL REPORTS

DISTRICT: MADANG STATION: MADANG VOLUME No: 23

ACCESSION No: 496.

1968 - 1969

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Papua New Guinea Patrol Reports

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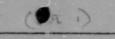
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PATROL PORT OF: MADANG



REPORT NO	FOLIO	OFFICER CONDUCTIN	G PATROL	AREA PATROLLED	MAPS/ PHOTOS	PERIOD F PATROL
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	15-31	C.E. BALLEY	A-bo	SURAILBAR C. AREA		22-7-68 20.8.68
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MADANG DISTRICT PATROL REPORTS

1968-1969

MADANG

Report no.	Officer conducting Patrol	Area Patrolled
1-68-69	I. Smithanis	Wanuma & Avisan C.D.
2-68-69	G. E. Bailey	Sungilbar Council area
3-68 6 69	I.J. Smitmanis	Para, Kare, Yaben & Saruga C.D.
4-68-69	V.P. Karnups	Part Astrolabe & Ambenob Council area
5-68-69	M.A. Stoddart	Astrolabe bay L.G. C. & Kabenau C.D.
6-58-69	M.A. Stoddart	Portions Astrolabe Bay L. G.C. area Bogadjim/Kabenau C.D.
7-68-69	I.J. Smitmanis	Inland Bunabun C.D.

1



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number	8/1969
Subdistrict	
District	
Patrol Conducted by I.SHITMANIS A.D	•0•
Area Patrolled	WANUMA AND AVISAN CENSUS DIVISIONS
(Council and/or	
Census Division/s.)	
Personnel Accompanying Patrol	
2 HIMBERS R.P. S.M.G.C.	
	1
	1
Duration of Patrol-from	-To:9./.6./.69. 5/7/68
No. of Days. 24	
and the second	down when we have a first and for
Last D.D.A. Patrol to Area : WANUMA =SEP1	YOCT 1967 AVISAN -OCT/NOV 1965
	Duration WANUNA 15 days, AVISAN 20 days
Date	WANTELA 45 dave AVTSAN 20 dave
Date	Duration WANUNA 15 days, AVISAN 20 days
Date	Duration WANUNA 15 days, AVISAN 20 days
Date	Duration WANUNA 15 days, AVISAN 20 days
Date	Duration WANUMA 15 days, AVISAN 20 days

Director of District Administration, KONEDOBU.

/19

Forwarded, please.

District Commissioner.

67-7-34

3rd September, 1969.

The District Commissioner, Madang District, MADANG.

6

PATROL NO. MADANG. 1/68-69.

I acknowledge with thanks receipt of Annual Census and Situation Report by Mr. I.J. Smitmanis, Assistant District Officer, to WANUMA and AVISAN Cansus Divisions.

(T.W. ELMIS) Secretary Department of the Administrator.

cc: Mr. I.J. Smitmanis, c/- District Office, <u>MADANG</u>. Madang District.

Please note that political education must be a continuing process in all situations with the emphasis on the advantages of national unity. TERRITORY OF PAPUA AND NEW GUINEA

Telephone Telephone Our Reference. M67-2-1

Department of District Administration. Sub District Office, P.O. Box 3.9, MADANG.

14th July, 1969

The District Commissioner, MIDANG.

MADING PATROLS NOS 1, 3 & 7/1968/69 (AREA STUDIES) (WALTUMA, AVISON, PARA, KARE, YABEN, SARUGA and INLAND BUNABUN Census Divisions)

Your 67-2-1 of 30th May, 1969 and previous correspondence regarding the submission of Patrol Reports, refers.

2. I again regret the delay. I had hoped to have all reports submitted weeks ago.

3. The above Reports, submitted by Mr. I.J. Smitmanis, A.D.O. were received at this office in Mid-April. Mr. Smitmanis was transferred from Madang to Usino in early February. With reference to your 67-1-1 of 30th January to Mr. Smitmanis, three Reports were finally submitted concerning the following areas.

No.1/68-69	-	(24 days)	AVISAN	Censu	is Divi	sions	
No.3/68-69	-	PARA, KARE, Divisions (35 days)	YABEN	and S	SARUGA	Census	

No.7/68-69 - INLAND BUNABUN Census Division. (11 days)

Attached are copies of by predecessor's Patrol Instructions of 24th May, 1968 and my own of 1st November, 1968. Village Population Registers for all Census Divisions are appended. They are deficient and I will comment on these below. Although Mr. Smitmanis's F.O.J. indicates that he completed a Census Revision for the GAL-UTU Census Division, no census figures were submitted. Patrol maps were also not included with the Reports.

3. I have forwarded the above Reports together for the sake of convenience as the seven Census Divisions involved should combine to form a Low Level Council it is hoped within 3 years. See below.

4. Mr. Smitmanis did not carry out an Area Study for the Wanuma and Avisan Census Divisions as he had not received a copy of the Director's Circular 67-1-0 of 1st June, 1968 at that time.

Village Population Registers:

V.P.Rs for CD9 FARA, CD10 YABEN, CD12 SARUGA and CD13 KARE are in order.

CD14 AVISAN:

10

The listing of villages differs from the Village Population Register. In Report Nol/68-69, Mr. Smithanis explains that some villages have combined and recommends the regroupings as they appear on the V.P.R. The Patrol Diary for 24.6.68 says that KUMBUMBA, KOGUMAN and PITCHLEI were combined to form one Census unit: However, both KUMBUMBA and KOGUMAN appear as separate units on the V.P.R. It is apparent that SANGARUP was not censused at all. There is no mention of NAMOPUNDA or UTERUKUM having been censused or in which other units they may have been included. TUNAMATE is apparently included with MUTUVAL.

CD.15 WANUMA:

Patrol Report No. 1/68-69. BOROMUTAU is omitted. It has apparently been combined with MENGRUSENGRU.

C.D. 17 INLAND BUNABUN.

As there had been a 5 year gap between Census Revisions of the Avisan Division, it is quite likely that many groups have combined. However, due to the lack of supporting information, I will have the next patrol to the area - due August of this year re-check before firm recommendations are made to have the Village Directory amended. Likewise for MANUMA and INLAND BUNABUN.

6. Diary entry of 9th September, Fatrol No.3 and subsequent references to an escaped prisoner in this report and Report of Patrol No.7, concern WOINGOM-MESIRUAU of WARMATAU village, Wanuma Census Division. This man escaped from BE'ON Corrective Institution on 20th August, 1968. He was serving a three year sentence for manslaughter. Mr. Smitmanis was deliberately misled. Information was received in March, 1969 that WOINOM was reported seen in the WANUMA area but his exact whereabouts were unknowr. This was confirmed in mid May. A.D.O. Read conducted a Special Patrol to the area in June and the escapee was apprehended at BOBORANA in the YABEN Gensus Division on 22nd June, 1969. Full credit for this information goes to A.P.O. MAU of AITTAU and Post. This man has been in the area for some 12 years and is a great asset to the Administration. It is apparent that WOINGOM appeared in the area soon after his escape. He has been suitably charged together with a number of Village officials and persons who harboured him.

Since the Adelbert Range was first penetrated in 1950 by Administration Patrols under the leadership of our present Director, patrols to the area have been spashodic apart from a period in 1961 and 1962 when the ATITAU Post was re-established. Since the first House of Assembly Elections in 1964, the Adelbert people have begun however to have more contact with the coast. Early 1964 saw the last organised raiding party involving killing. As Mr. Smitmanis points out, the people are generally law-abiding and no major crime has been reported in the past few years. However, the fact that an escaped criminal was deliberately hidden from the Administration indicates that there is more consolidation of influence to be achieved other than recently thought.

7. The three Reports point out the isolation of the area and the lack of development of any kind. Economic development is virtually nil. The Inland Bunabun Division has the basis of a slightly better position and on the other end of the scale is AVISAN. It can be accepted that the construction of roads into the area from either UTU or BUNABUN would not be feasible within the forseeable future. Airstrip possibilities are discussed below.

I feel that the only pattern for effective contact with these people would be through the establishment of a low level Council to cover the seven Census Divisions under discussion, as soon as possible. Without this, the present spasmodic communication could carry on indefinitely. There is little hope of developing an economy in the area but at least there should be a form of Local Government whereby the people can be brought together to discuss and participate in what little they have.

With the extension of the Rao-Breri Council to cover 246 Census Divisions within the Aiome Administrative area, these seven divisions within the Alome Administrative area, these seven divisions are the only ones left in the Madang Sub District not within the Local Government system. The area is bordered by the Ambenob, Sungilbar, Almani, Rao-Breri and the proposed Josephstaal Council, (to be established this year) areas. It would be impractical to attempt to group pay of the Adelbert meanly with any of the attempt to group any of the Adelbert people with any of these Councils. The seven divisions contain a total population of 6076 persons.

Mr. Smitmanis mentions in all three Reports that the people desire to be left out of Local Government until some economy is established and they are able to pay tax. However, over the past 4 years, representatives from the area have had contact with the Sumgilbar Council. This Council has given tools to the Adelbert people to assist them in trying to improve communications. Sumgilbar Councillors have visited the area and it was mutually decided that the difficulties of terrain etc. obviated against the Adelbert area being absorbed into Sumgilbar.

Following the receipt of reports that a possible airstrip site had been located at E.BOR in 1967, the then S.L.G.O. Mr. J. O'Brien visited the area in July of that year. At ATITAU, a meeting with Village officials resulted in an agreement that the Adelbert people would construct an airstrip and establish facilities if the Administration would in return ostablish a Council in the area. In Metober 1967, an aerial establish a Council in the area. In October 1967, an aerial survey of the EMBOR site revealed that it may be a feasible proposition and should be investigated on the ground. It was considered then that the effective establishment and administration of a Council in the area would generally depend upon the success of the ELBOR airstrip site.

Since 1938, the Lutheran Mission has established a 100° airstrip at MANUMA - the usable length of which involves three different gradients and three changes of direction. Improvement of this strip is considered impossible. The EMBOR site, the only one apart from MANUMA found in 17 years of searching was surveyed by the District Airport Inspector in June, 1968. Unfortunately it was not known that survey data was available until 2 weeks ago. Results now to hand, reveal a most disappointing appraisal. The site investigated was approximately 2000° long of which 1400° is considered potentially usable. Located on a razor back ridge, the crown of which wanders either side of the centre line, the gradient changes between 2.75% and 8.65% 5 times within the potential length. The District Airport Inspector summarises thus:-

"While it would not be impossible to contruct a private Airstrip on this site it is not possible to conform to required standards for an Authorised Landing Area. It is considered that the earth works involved are such as to render the construction of an airstrip on this site economically improcticable".

Despite this rather dismal result, the District Airport Inspector has passed his survey data and material to the Aerodrome Design Section of P.W.D. Headquarters for further examination in the hope that some answer may be found to this problem which appears grim at the present time. The results will be available in August.

I have made arrangements to visit this site by helicopter this month to inspect work carried out by the local people. As a result of this and information awaited from P.W.D. some decision will then have to be made as to whether or not work should proceed on this proposed airstrip or not.

3.

No doubt the local people are willing to carry out the work on a voluntary basis and airstrips have been constructed under adverse conditions before - (there are a number of airstrips in operation that do not meet D.C.A. requirements). However, this airstrip would have to be fully surveyed, pegged and constructed under supervision which would involved Administration expense. Due to recent tightening up on standards by D.C.A. and the Administration's policy of providing finance for only a limited lumber of new airstrips, we would be doing the people a great injustice in encouraging them to work on this site if the finished article does not conform to the minimum standards great injustice in encouraging them to work on this site is finished article does not conform to the minimum standards required.

67. 7.24

Without this access, I cannot see how even the lowest of Low Level Councils could be successfully supervised in the area. I would however, appreciate other views on this.

8. Mr. Smitmanis' Reports are concise. However, considering that the total patral period was spread out over 155 days, of which 72 days, were actually spent on patrol in 7 Census Divisions, with little or no other taks given to this officer during the period, I consider that a lot more information on the area could have been compiled. "Census - Tax Roll - Roll of Electors" were compiled for MANUMA and AVISAN Census Divisions only.

9. This area will be patrolled again by Mr. W. Read A.D.O. commencing early August - anticipated duration 3 months. Censu will again be revised and further Area Studies compiled. Census

STRICT ADMINIS District Assistan AND

MINUTE:

The Director, Dept. of District Administration, KONEDOBU.

The V.P.R. for several of the Census Divisions differ from the Village Directory. However, I request that these differences be ignored for the time being. I intend having officers conduct a census of the complete District during 1969/70 and when V.P.R. are submitted after these patrols conformity with the Village Directory will be insisted upon; unless changes in village composition has occurred, which will necessitate recommendation being made to you for amendments to the Lirectory.

I have written to Apo Banu of Atitau Aid Post commending his action in aiding the arrest of the escaped prisoner.

The establishment of a low level council in this area is, in theory, feasible. However, practical considerations such as the inaccessibility of the area, shortage of suitable staff, and the virtual impossibility of constructing an airstrip at Embor with local labour, militates against the introduction of Local Government in this area. Patrols will continue to be sent into these Census Divisions but local political and economic progress will of necessity be extremely sJ v.

Mr. Smitmanis' reports are concise, but I feel do not give a full coverage of matters of vital interest to the Administration. This failing will be corrected during the current patrolling programme. (D. Clifton-Bassett) District Commissioner.

Commissioner

21st July, 1969.

167-1-1

RLS/LED

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Sub-District Office, MADANG.

1st November, 1968

Mr. I.J. Smitmanic, Assistant District Officer, Sub-District Office, MADANG.

PATROL INSTRUCTIONS

Further to our recent discussions and Assistant District Commissioner's Memo No. 5 of 24th May, 1968.

2. Please prepare to carry out a Census Revision, Situation Report and Area Study of the INLAND BURABUN Census Division in accordance with the Director's Circular 67-1-0 of 21st June, 1968. As arranged, you will proceed from Madang to Waruma per Lutheran Mission Air Charter on Tuesday 5th November and continue on to the Inland Bunabun area from there. This patrol is Apported to take approximately two weeks to complete. Attend to other routine Administration matters during the course of this patrol as required.

3. I wish to advise that you will be temporarily transferred to USING to supervise initial work on the DUMPUL USING Road (as Previously indicated by the Mistrict Commissioner). This will take place at the end of November.

4. This means that you will have approximately two weeks in Madang from the conclusion of your Inland Bunabun patrol until your departure from Usino. It will now be necessary therefore, to submit to ma, by 29th Movember, 1968, a Patrol Report comprised of submissions as per paragraph 6 of the Director's Circular 67-1-0 of 21st June, 1968, covering the GAL-UTU, AVISAN, WANUMA, YABEN, PARA, KARE, SARUGA and INLAND BUNABUM Census Pivisions.

5. Please advise me of your patrol itinerary. I will do the best I can to have the M.V. "Kore" meet you at Bunabun on completion of your patrol to transport yourself and patrol back to Madang.

ellen

(R.L. Smith) Assistant District Commissioner. PATROL REPORT NO. 1 OF 1963/69

WANUMA - AVISAN CENSUS DIVISIONS.

Wednesday 12.6.68 Departed Madang per Lutheran Mission Wren for WANUMA arriving 1530. Walked to WABRIATAU Village and met village officials. Slept night.

Thursday 13.6.68 Rained most of the morning. Spent day arranging patrol cargo and talking to various village officials about the patrol. Stayed night at WABRIATAU.

Friday 14.6.68

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62

Departed for KOWAT 1000 arriving 1230. Met by village official Weather began to cloud in, so decided to Theain at this village and continue on the next day.

Saturday 15.6.68 Left KOWAT Village 0930 for ATITAD Post arriving two hours lever after a fair walk. Met by A.P.O. BAU and village officials from this area. Inspected we buildings on the station. Rest house in very poor condition and not worth maintaining any longer, ^{SC} office building for used for accommodation put 1056s. A.P.O. BAN gave information regarding an alleged wounding of a woman from ABASAN No. 2 village. Decided to proceed to this village the next day to investigate the matter. (AVISAN Census Division). Slept night.

Sunday 16.6.68

Monday 17.6.68 Departed ATITAU Post 0830 arriving ATITAU village 0930, then onto WANAMBRE and HINONGABE. Short rest then departed 1230 for ABASAKUR No. 2 eventually arriving 1645, carriers well beaund arriving one hour later. Talks with Village officials. Slept night.

Investigated the alleged woulding of a woman. As a result male native PAINDA was charged under the Police Offences Ordinance with unlawfully striking and was sentenced to two months, I.H.L. Afternoon revise census of ABASAKUR No. 2 village. Slept night.

Tuesday 18.6.63 Departed for ABASAKUR No. 1 arriving after a two hour walk. Census of this village and AVARTAMUR. These two villages have now combined and are living in the one village. Slept night.

Wednesday 19.6.68 Decided to remain at ABASAKUR due to light rain during the morning. Day spent compiling census figures etc. Slept nigh t.

Thursday 20 6 38 Departed ABASANUR No. 1 and walked to MUTUYAL. Census revised of MUTUVAL-TUWAMATE villages. These two villages have also combined, so have censused them as one unit. Slept night.

•••/2

Revised census of KUKURMASAK village. Most of the people sick from influenza which seems to have spread right throughout the area. Slept night.

Saturday 22.6.68

Sunday

23.6.68

Friday

21.0.68

Onto KAUNGAVA and revised census of this village. Afternoon rested. Stayed night.

Departed KAUNGAVA for POROSAE arriving 1120. Census revised. Slept night.

Monday Lef 24.6.68 fai com

Left for KOGUMAN arriving after 12 hours fai. walk. Revised census of this village and combined it with KUMBUMBA and PITCHILE as these people now all live in the one village. Slept night.

Lunch. Afternoon brief talks with people and

Departed KOGUMAN for MEGIRANU No, 1 0900

Tuesday 25.6.68

Wednesday 26.6.68

Revised census of MEGIRANU No. 1 and MEGIRANU No. 2 villages. Slept night.

1 hour 45 minutes walk to ATITAU Fost. Lunch. Compiled census figures and sent out word to all neighbouring villages for village officials to come to ATITAU for a general meeting. Slept night.

village officials. Slept night.

arriving 1100.

Friday 28.6.68

13

Remained at ATITAU Post. Afternoon all village officials arrived for meeting, which lasted until 1630. Stayed night.

Saturday Census revised of ATITAU and SELAUSI villages. 29.6.68 Stayed night ATITAU.

Sunday. Revised census of ARIMATAU No. 1 and ARIMATAU 30.6.68. No. 2 villages, Stayed night ATITAU.

1.7.68 Two hours walk to KOWAI village. Revised census Monday of KOWAI and YEBIA villages.

Tuesday 2.7.68 Revised census of YAE AU and MUNIMATAMAN villages en route WANUMA arriving WANUMA (KURUM) late afternoon. Slept night.

Wednesday 3.7.68 Revised census of WANUM, WABRIATAU and SENGRU-SENGRU villages. Slept night WANUMA (KURUM).

.../3

Thursday 4.7.68

·.. J.

Remained day at WANUMA and compiled census figures.

Friday 5.7.68 Departed per aircraft for Madang arriving 1200.

END OF PATROL

SITUATION REPORT MADANG REPORT NO. 1 of 1968/1969

INTRODUCTION

The AVISAN Census Division is probably the most outlying area in the Madang Sub-District, taking in the fall of the Adelbert Ranges bordering on the Bogia Sub-District and Josephstaal Patrol Post. Unfortunately this area has only been frequently patrolled and by comparison to other census divisions it would be the most backward. Access to this area is either from Josephstaal or more preferably from WANCMA airstrip although a two day walk is required.

As a result it was decided to include the WANUMA Census Division in this patrol, as a round trip back to WANUMA airstrip would necessitate visiting the villages in the WANUMA Census Division.

POLITICAL.

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The people mainly due from their isolation from the more sophisticated areas and town centres have had little chance to acquaint themselves with the political world, and it is only as a result of the House of Assembly elections, that they have received a limited knowledge of what constitutes the Government. Their political awareness is also very limited.

Sometimes it is actually difficult to fully ascertain what their thoughts are regarding political matters, or what comprehension they have of Government policies, but it was found that the people never lacked interest in trying to educate themselves by discussion.

It seems unlikely that Local Government will be introduced for some years yet, and at this stage the people strongly expressed their desire to be left under the Luluai, Tul-tul system at least until some sort of constant economic income is introduced into the area. This seems reasonable enough as at the moment, and especially in the AVISAN census division the per capita income would be nil.

The House of Assembly elections showed that there was no hesitation by the epople to attend polling booths to cast their votes and judging by the few informal votes cast, it can bern seen that they have a fair understanding of elections and preferential voting and were eager to vote in their chosen candidate. ECONOMIC

The only thing of note under this heading is the production of coffee, this being the only economic crop from which a small income is derived.Coffee is produced on a small scale only by those villages in close vicinity to WANUMA airstrip and is purchased by the Lutheran Mission.The carriage of coffee from outlying villages proves too much of a hardship.There is no coffee produced in the AVISAN census division.

Some types of European vegetables have been introduced but there is no market gardening carried out, and only small quantities of vegetables are purchased by the mission for their own consumption.

SOCIAL

The only school, consisting of preparatory and up to Standard 3 classes is conducted by the Lutheran Mission at WANUMA, and has an average attendance of approximately 150 students. This school however caters for the people in the villages not far from the mission station. Only about eight children from the AVISAN census division attend school at JOSEPHSTAAL Catholic Mission.

Various villages have Bible Schools conducted by native catechists or evangelists but the education received here is very basic and in the pidgin language, and by no means are the instructors competent in the arts of teaching.

Health throughout was found to be as good as can be expected in an area such as this and apart from a number of advanced tropical ulcers found in some villages in the AVISAN census division nothing of a serious nature was encountered.

The Lutheran Mission hospital at WANU/A provides a reasonable medical service and in conjunction with the aid post at ATITAU **px** the area is well looked after, and constantly patrolled by the Aid Post Orderly from ATITAU.

Since the previous patrol there have been no reports of criminal acts and the people are quite law abiding. The usual di disputes regarding pigs etc. arise occasionaly but these are mostly settled amongst the people themselves. Nothing of any serious nature was brought to the attention of the patrol. The Lutheran Mission have now been operative in the area since pre war and they remain the sole dominating mission. The services they provide are as previously mentioned the school and hospital at WANUMA. A European sister from Madang regularily visits and conducts infant welfare clinics also.

(i)

Cargo cult activities amongst these people are nonexistent, again mainly due to their isolation from other areas anwhere this is practised.

MISCELLANEOUS.

In the AVISAN census division it was found that there were cases where two villages were living together and it was decided to combine these under the one village name rather than have them listed separately. The villages and census units are now as follows:-ABASAKUR NO1 ABASAKUR NO2 AVARTAMUR MUTUVAL KUKRMASAK KAUNGAVA KOGUMAN PORCMAE KUMB UMBA EVECHI

SANGARUP

0

The patrol at all times was well received and never lacked assistance from the people.

(I.SMITMANIS)

Assistant District Officer.



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number	68/69
District	
	gl Administration
Patrol Conducted by	Clatant District Officer
Area Patrolled	
(Council and/are	SUMGILBAR COUNCIL AREA
Censor Division763	3
Personnel Accompanying Patrol	
Mr. M. CHILCOTT D.D.A. Community Development Adviser	
1 Member R.P.N.G.C.	
Duration of Patrol-from.22./7./68	To 20 / 8 /68
No. of Days Twenty five	
	267
	Duration
Objects of Patrol (Briefly)	
	Iministration
Total Population of Area Patrolled	

Director of District Administration, KONEDOBU.

Forwarded, please.

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District Commissioner.

The GILAGIL bridge was completed in March and officially opened on 1st April. Since then the Madang-Bogia road has been constructed as far as '.)KAIN. This now provides access to the Council's 406 acre agricultural lease "BABER-MUSUAT" near MALAS. No firm decision has yet been made by the Council as to the development of this area. The Development Flan and Budget drawn up by D.A.S.F. for the planting of coconuts and cattle grazing would require financing by the Development Bank - the debt rising to \$38,200 after 7 years and a loan to be fully paid after 15 years. From then on, the annual profit is estimated at approximately \$9,200. This is a big commitment for the Council to take on and whatever happens, it would be absolutely essential that virtually full time technical advice and essistance be continually available from both D.D.A. The GILAGIL bridge was completed in March and essistance be continually available from both D.D.A. and D.A.S.F. officers.

2.

(c)

(c) The Council was re-constituted as Multi-Racial and elections took place in February. Since then, there has been close co-operation and enthusiasm shown by all sectors of the community. The numerous petty complaints and degree of resentment shown against expatriate planters as described by Mr. Bailey are insignificant and none have come to light over the nest months. past months.

7. The above patrol spent 22 days actually in the field. This I feel was far too short for an area concerning 4 Census Divisions and 8,400 people.

8. The next patrol to cover the complete Sumgilbar Council Area is planned to commence early August. It will be conducted by P.O. Stoddart, Administrative Adviser to the Astrolabe Bay/Sumgilbar Councils for the purposes of Census Revision/ Area Study and assistance in formulating a Ward Development Plan. Expected duration will be 8 weeks.

MINUTE: One copy of an incoquate say he

(planned for August/September

KONEDOBU.

The Director, D.D.A., KONEDORI

(R.L. SMITH) Assistant District Commissioner The above report and comments are forwarded for your information.

This Patrol did not fulfil its objectives in that census revision was not completed. However, the report as such is no longer of impertance due to long delayed submission, and I do not intend sending Mr. Bailey back to the area to complete his task. A full census will be done in August by another officer.

The necessity for intensive advice and assistance should the Council go ahead with its plans to develop its leased 406 acres is obvious. If no such assistance is forthcoming the Council will be advised to reconsider its plans.

This was an unsatisfactory patrol, and in all a fairly futile exercise. This will not happen again.

1 lin pan (D. Clifton-Bassett) District Commissioner.

25th July, 1969.

(b)

Sub District Office, P.O. Box 339, MADANG.

14th July, 1969

District Commissioner, MADANG.

M67-2-1

RLS/MW

MADANG PATROL NC. 2/1968-69 (AREA STUDY) SEK-REMPI, SAMER-GARUS, MEGYAR and BUTABUN Census Divisions, SUMGILBAR LOCAL GOVERNMENT COUNCIL AREA

The above Patrol Report covering the period 22/7 - 20/8/68, submitted by Mr. G.E. Billey, A.D.O. on 26th October, 1968 refers. Mr. Bailey departed on recreation leave the same day.

2. Although this report is now out of date due to its late submission from this office, I have the following general comments to offer.

3. The Situation Report is too brief and not in accordance with the Director's Circular 67-1-0 of 21/6/68.

4. No Village Population Registers were appended to the Report. I had hoped that Mr. Bailey would have been made swallable to complete these Census figures on his return from Recreation Leave. (My M14-1-1 of 13th January, 1969, para (2) refers). From perusal of the Patrol Diary, no mention is made of census revisions having been completed for the following villages:-BEMDIK, BURBURA, GAULIS, MASAB (SAKER-GARUS C/D), MALAS, TOKAIN (MEGIAR C/D), AREGEREK, BOIYA, DAGURIP (BUNABUN C/D), BADIMFOK (SEK-REMPI C/D). This will now make the task of Census Revision more than normally difficult for the officer who next patrols the area (planned for August/September).

5. One copy of an inadequate map has been provided.

6. The Area Study is informative and well written. Since this Report was submitted, there have been several significant developments within the Area.

(a) At a series of Public Meetings held in January, 1969 the pectle generally voted to raise their Council Tax from \$7 to \$10 on the coast with Provide rates for the inland dwellers. This progressive Council, insugurated in late 1961, 5 years after its neighbour Ambenob, now has the highest tax rate in the District and the significant point is, that this has come about by popular demand of the taxpayers. The past few years have seen remarkable expansion in economic development - especially in the ARONIS-MEGIAR area. Mr. Bailey points out that there is a growing tendency amongst certain groups to contribute less towards their advancement on a selt-help basis. This is true for many areas. However, there is also the tendency in the Sumgilbar area for the Council/Administration to carry out more work on access roads etc for them through increased taxation so that they can get on with the job of expanding their cash-crops. The number of Development Bank Leans for new vehicles, trading enterprises etc. has increased significantly. Wednesday Work on figures etc. Inspection of ARONIS-EUDUM 7th August, 1968 Road. At GIBRIN. Thursday Returned MADANG 0930 hours. 8th August, 1968 0830 hours departed MADANG, together with Community Development Adviser CHILCOTT. Arrived GILAGIL 1000 hours. Crossed River, walked on for 40 minutes to TOKAIN. Census rewised for TOKAIN, MALAS, BOIYA-Monday 12th August, 1968 DAGURIP. At TOKAIN overnight. 0630 hours departed TOKAIN. Four hours to MURIKINAM. Tuesday Census revised, then 1% hours on to BUNABUN. Visited MANKEM Plantation en route. Varlous disputes settled 13th August, 1968 during night. 0700 hours departed BUNABUN. Four hours to HEINDUK. Census revised for REINDUK, SOBEROM, SALTSAWJ and Wednesday 14th August, 1968 SEREMPEN. Slept REINDUK. 0700 hours departed REINDUK for BUNABUN. Arrived 1100 hours. Further disputes mediated. Ceneus rev-ised for BUNABUN, TAVULTAE, ASIMBIN and BEPOUR. Thursday 15th August, 1968 Slept BUNABUN. 0730 hours departed BUNABUN, GILAGIL 1300 hours. Friday 16th August, 1968 By vehicle to MADANG 1615 hours. Per L/R to DEDA and SEMPI Villages. Gensus revised. Monday 19th August, 1968 Returned MADANG 1630 hours. Tuesday KAWE-BOMASA ward census conducted. Returned 20th August, 1968 MADANG 1500 hours. tanung revised of ARAP. Shones die hour's welk to thindak. ' Grants rivised of Astanak, Marne, Revised it Adadak grounight. END OF PATROL At this until too the house an Electo win climits seven namency thereof an routs. Cannot al Middle' Concept remained for BT-NU, SLEBB, Now An and Bill STRA. 1200 hours departed MLERS fee Protes. The boords walk

DIARY OF PATROL MABANG NO.

Monday 22nd July, 1968 0800 hours - departed MADANG for MIRAP Village. Revised Consus. Comploted by 1200 hours, thence to KARAGUP Village. Revised Consus and settled minor complaints. Returned MADANG 1700 hours.

Tuesday 23rd July, 1968

Wednesday

From MADANG to SARANG Village. Census revised here during A.M. thance to MEGIAR and NOM Village. Census revised here also. Slept GIBRIN Council Chambers overnight.

During morning census revised of GARUP and KURUM villages 24th July, 1968 at GARUF. Thence around and inspecting AROFIS-BUDUM Road to WASABAMAL. Census revised, thence to ARONIS. Returned GIBRIN 1800 hours. Slept.

Thursday 25th July, 1968

Census of BARANIS, UDISIS and LIKSAL Villages revised this day. Former at BARANIS latter two at UDISIS. Returned GIBRIN at 1615 hours.

0700 hours departed MADANG. Debussed at SUMERANG River.

Commenced walking to ABAP at 1100 hours after revising Census of KJDAS. Arrived ABAP 1800 hours with carriers. Census revised of EILAKURA en route.

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Sabbath observed at MADANG.

Saturday 27th July, 1968 At MADANG.

Sunday 28th July, 1968

Monday 29th 1y, 1968

Tuesday 30th July, 1968

Wednesday

Thursday

Friday

Saturday

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Census revised of ABAP. Thence one hour's walk to

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0700 hours departed ELEBE for BUDUM. Two hour's walk. 1st August, 1968 During afternoon revised census. Slept BUDUM.

0700 hours departed BUDUM and four hours' walk to BASKEN. 2nd August, 1968 Revised census. Discussions re economic development. Slept BASKEN.

0800 hours departed BASKEN - one hour's walk to DIMIR. 3rd August, 1968 Revised census, discussions. Investigated allegations ro cargo cult - unfounded. Slept DIMER.

0730 hours departed DIMER. 1% hours to GAMENKIN.

quarters. Slept GIBRIN.

Sunday 4th August, 1968 Sabbath observed DIMIR.

Monday 5th August, 1968

Tuesday 6th August, 1968 Revised census for this area. Slept IMBARB. 0700 hours departed IMBARB. Headed for coast via DIMIR. 2% hours' downhill. Met by vehicle. To Council head-

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CONCLUSION:

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The overall situation in the area patrolled is satisfactory. Development is continuing at a steady rate and there are no undesirable manifestations.

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(G.E. SAILEY) at District Officer. Assistan

At present, all intending truck operators are being advised to pay cash. This should evoid some of the pitfalls the budding entrependur may fall into.

COMMUNICATIONS:

Communications in the coastal part of the Sungilbar Council are generally good. The North Coast Road extends as far as the GILAGIL River. A bridge is now being constructed over this stream and access to the Bunabun area should be complete within 22 years. Unfortunately, natives living between TOKAIN and TAVULTAE have not as yet made use of the opportunity to better themselves economically which the road offers. Very little new plantings have been carried out. Discussions were held in villages in this area and they were exhorted to make greater efforts.

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NATIVE THOUGHT AND ATTITUDE:

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The area as previously mentioned lacks major causes of friction, but the occasional squabbles which arise can usually be relied upon to come from either MATUKAR or DIMIR villages. In the case of the former, either over the price of gravel or an argument between themselves and another group at the nearby Tavern. No cause for concern exists.

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- 2 -

SITUATION REPORT.

POLITICAL:

67-1-1

The area patrolled is politically aware, especially in that portion served by the North Coast Road. The area forms part of two electorates, the SUMKAR Open and MADANG Regional. The respective members are Messrs. MIDDLETON and GARRET. Both are Europeans and well known in the SUMGILBAR Council area. The work and functions of the House are generally understood.

There are no political parties operating in the area nor has any interest been shown in them. Doubtless, this will come later as more students complete their tertiary studies.

As vet there are no aspirations to gain self Government. The people are content to await developments.

People of Sumgilbar are regularly advised by their members of the latest political developments. Mr. Middleton regularly attends Council meetings. A taperecorder and operator around the inland area is used to keep the people abreast of events.

ECONOMICS:

The economy of this area is still expanding. At present intensive development is limited to the ARONIS, BUNU, BUDUM and parts of the BASKAN and DIMIR areas. The two main crops are cocoa and copra. A limited amount of coffee is grown in the REINDUK and SOBEROM areas in the BUNABUN vicinity.

Individual ownership of stands of economic trees is still the exception rather that the rule.

At present five Development Bank (Agricultural) loans are being processed for individuals. With the reposting of an Agricultural Officer to the Sumgilbar area, there will doubtless be an increase in this activity. One indigenous has a loan from the Native Leans Board. The money has been expended on a cocca block near BAGILDIK. This project has been successful and is a credit to its owner.

Motor vehicles are being purchased at regular intervals by the people. The villages of MATUKAR, MEGIAR, ARONIS (two vehicles), DIMIR (at present repossessed), SARANG (two vehicles) and TOKAIN. Two other vehicles have been repossessed during the past 16 months.

Only one of these trucks has been purchased through the Development Bank. All the others are communally owned and overall do not operate over successfully, as they are invariably purchased on hire purchase and the question of repayments is usually ignored until the last minute. This is caused by the money the unit earns being disbursed among the many people who paid in the deposit. Thus, no money is left to meet repayments on repairs.

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TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number. MADANG No. 2 68./6	9
Subdistrict	
DistrictMADANG	
Type of Patrol Census Revision, Gener	ral Administration
Patrol Conducted by	latant District Officer
Area Patrolled	
(Council and XOF	SUMGILBAR COUNCIL AREA
(Census: Division;/s:)	S
Personnel Accompanying Patrol	
Mr. M. CHILCOTT D.D.A. Community Development Adviser	
1 Member R.P.N.G.C.	
Duration of Patrol-from.22/7/68 No. of DaysTwenty five	To298/68
Last D.D.A. Patrol to Area December	1967
Date	Duration19. days
	nistration.
	•
Total Population of Area Patrolled	

Director of District Administration, KONEDOBU.

Forwarded, please.

/19

District Commissioner.

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67-7-361

3rd September, 1969.

The District Commissioner, Madang District, MADANG.

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2ATROL MADANG NO. 2/1968-69.

I asknowledge with thanks receipt of Area Study by Mr. G.E. Bai A.D.O. to Sek-Rempi, Saker-Garus, Megiar and Bunabun Census Divisiance.

2. I agree that this was an unestisfactory patrol.

3. Due to its late submission this report is now well out of date and there is no point in making any further comment.

(T.W. ELLIS) Secretary Department of the Administrator.

Mr. G.E. Bailey, c/- Sub-District Office, SAIDOR. Madang District.

Please note that political education must be a continuing process in all situations with the emphasis on the advantages of national unity.

67.7.36, (16)

The GILAGIL bridge was completed in March and officially opened on 1st April. Since then the Madang-Bogia road has been constructed as far as TOKAIN. This now provides access to the Council's 406 acre agricultural lease "BABER-MUSUAT" near MALAS. No firm decision has yet been made by the Council as to the development of this area. The Development Plan and Budget drawn up by D.A.S.F. for the planting of coconuts and cattle grazing would require financing by the Development Bank - the debt rising to \$38,200 after 7 years and a loan to be fully paid after 15 years. From then on, the annual profit is estimated at approximately \$9,200. This is a big commitment for the Council to take on and whatever happens, it would be absolutely essentia! that virtually full time technical advice and assistance be continually available from both D.D.A. and D.A.C.F. officers.

c)

(b)

The Council was re-constituted as Multi-Racial and elections took place in February. Since then, there has been close co-operation and enthusiasm shown by all sectors of the community. The numerous petty complaints and degree of resentment shown against expatriate planters as described by Mr. Bailey are insignificant and none have come to light over the past months.

7. The above patrol spent 22 days actually in the field. This I feel was far too short for an area concerning 4 Census Divisions and 8,400 people.

8. The next patrol to cover the complete Sumgilbar Council Area is planned to commence early August. It will be conducted by P.O. Stoddart, Administrative Adviser to the Astrolabe Bay/Sumgilbar Councils for the purposes of Census Revision/ Area Study and assistance in formulating a Ward Development Plan. Expected duration will be 8 weeks.



MINUTE: The Director, D.D.A., KONEDOBU.

The above/report and comments are forwarded for your information.

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This was an unsatisfactory patrol, and in all a fairly futile exercise. This will not happen again.

Clifton-Bassett)/ strict Commissione

Commissioner

25th July, 1969.



TERRITORY OF PAPUA AND NEW GUINEA

Telephone Telegrams.....

Our Reference M67-2-1 If calling ask for Mr RLS/MW Department of District Administration, Sub District Office, P.O. Box 339, <u>MADANG</u>.

14th July, 1969

District Commissioner, MADANG.

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0800 hours - departed MADANG for MIRAP Village. Revised Census. Completed by 1200 hours, thence to KARAGUM Village. Revised Census and settled minor complaints. Returned MADANG 1700 hours.

From MADANG to SARANG Village. Census revised here during A.M. thence to MEGIAR and NOM Village. Census Tuesday 23rd July, 1968 revised here also. Slept GIBRIN Council Chambers overnight.

During morning census revised of GARUP and KURUM villages Wednesday at GARUP. Thence around and inspecting ARONIS-BUDUM 24th July, 1968 Road to WASABAMAL. Census revised, thence to ARONIS. Returned GIBRIN 1800 hours. Slept.

Census of BARANIS, UDISIS and LIKSAL Villages revised Thursday this day. Former at BARANIS latter two at UDISIS. Returned GIBRIN at 1615 hours. 25th July, 1968

Census revised at MATUKAR, BUNU, YOIDIK and BAGILDIK Villages this day. All visited per vehicle. Invertigated access road to bridge site cover DAM Creek, tributory 26th July, 1968 of SUMARANG. Returned MADANG 1800 hours.

Saturday 27th July, 1968 At MADANG.

Sunday 28th July, 1968

Monday 29th July, 1968

Tuesday

Wednesday

31st July, 1968

Friday

Monday

22nd July, 1968

Census revised of ABAP. Thence one hour's walk to ANHABAK. Census revised of ANHABAK, ASIWO, BALABAK. At ANHABAK overnight. 30th July, 1968

Sabbath observed at MADANG.

Slept, BASKEN.

Sabbath observed DIMIR.

At ABAP until 1200 hours. Census revised of SIGU and MAIK. Thence to 11/2 hours to BUBNO via DUDULA revising census, thence en route. Camped at BUBNO. Census revised for BUBNO, ELEBE, MOSIMO and BILAKURA.

0700 nours departed BUDUM and four hours' walk to BASKEN.

Revised census. Discussions re economic development.

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Friday 2nd August, 1968

Saturday 3rd August, 1968

Sunday 4th August, 1968

5th August, 1968

6th August, 1968

Monday

Tuesday

0730 hours departed DIMER. 11/2 hours to GAMENKIN. Revised census for this area. Slept IMBARB.

0700 hours departed IMBARB. Headed for coast via DIMIR. 21/2 hours' downhill. Met by vehicle. To Council headquarters. Slept GIBRIN.

Two hour's walk.

Wednesday 7th August, 1968

÷4.,

Work on figures etc. Inspection of ARONIS-BUDUM Road. At GIBRIN.

- 2 -

Thursday 8th August, 1968 Returned MADANG 0930 hours.

Monday 12th August, 1968 0830 hours departed MADANG, together with Community Development Adviser CHILCOTT. Arrived GILAGIL 1000 hours. Crossed River, walked on for 40 minutes to TOKAIN. Census revised for TOKAIN, MALAS, BOIYA-DAGURIP. At TOKAIN overnight.

Tuesday 13th August, 1968

0630 hours departed TOKAIN. Four hours to MURIKINAM. Census revised, then 1½ hours on to BUNABUN. Visited MANKEM Plantation en route. Various disputes settled during night.

Wednesday 14th August, 1968

Friday

Monday

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0730 hours departed BUNABUN. GILAGIL 1300 hours. 16th August, 1968 By vehicle to MADANG 1615 hours.

Per L/R to DEDA and SEMPI Villages. Census revised. Returned MADANG 1630 hours. 19th August, 1968

Tuesday KAWE-BOMASA ward consus conducted. Returned 20th August, 1968 MADANG 1500 hours.

> END OF PATROL

67-1-1

SITUATION REPORT.

POLITICAL:

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- 2 -

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Sumgilbar is free from cargo cults and similar autistic activities. There are still a few diebards who believe in the cult, but they have no influence and any of their utterances are reported quickly by Councillors. The villages of REMPI, SARANG and DIMIR have one adherent each. CONCLUSION:

The overall situation in the area patrolled is satisfactory. Development is continuing at a steady rate and there are no undesirable manifestations.

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S.E. Baily

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(G.E. BAILEY) Assistant District Officer.



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TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

SubdistrictMADANG	
District	
Type of Patrol ANNUAL GENSUS	
Patrol Conducted by I.J.SMITMANIS	A.D.O.
Area Patrolled	PARKA KAPE, YABEN AND SARUGA
(Council and/or	CENSUS DIVISIONS
Census Division/s.)	
Personnel Accompanying Patrol	
2 MEMBERS R.P. M.N.G.C.	
6/8/68	15/8/68
2/9/58 Duration of Patrol-from 7.1.3.68. 7/10/68	To3./10/.68 11/10/68
No. of Days	
20/22/11/	- 10- 100
	0. 3/12/66
	0.3/12/66 Duration
Date 10/11/66 to 3/12/66	
Date 10/11/66 to 3/12/66	Duration
Date 10/11/66 to 3/12/66	Duration
Date10/11/66 to 3/12/66 Objects of Patrol (Briefly)Annual Consud	Duration
Date 10/11/66 to 3/12/66	Duration
Date10/11/66 to 3/12/66 Objects of Patrol (Briefly)Annual Consud	Duration
Date10/11/66 to 3/12/66 Objects of Patrol (Briefly)Annual Consud Total Population of Area Patrolled	Duration
Date <u>10/11/66 to 3/12/66</u> Objects of Patrol (Briefly) <u>Annual</u> Consud Total Population of Area Patrolled <u>2107</u>	Duration
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Date <u>10/11/66 to 3/12/66</u> Objects of Patrol (Briefly) <u>Annual</u> <u>Consu</u> Total Population of Area Patrolled <u>2107</u> Director of District Administration, KONEDOBU.	Duration
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67-7-38

3rd September, 1969.

The District Commissioner, Madang District, Madang.

PATROL NO. MADANG. 3/68-69.

I acknowledge with thanks receipt of Annual Census and Area Study by Mr. I.J. Smitmanis, Assistant District Officer, to PARA, YABEN, KARE and SARUGA Census Divisions.

Mr. Smitmanis has given a reasonable outline of the main problems in the area patrolled. His Area Study is a sound submission, but considering the time the patrol spent in the field, and the fact that four complete census divisions were covered, it should have been much more informative.

Due to the late submission further comment is considered unnecessary.

> (T.W. ELLIS) Secretary Department of the Administrator.

cc: Mr. I.J. Smitmanis, c/- District Office, <u>MADANG.</u> Madang District.

Please note that political education must be a continuing process in all situations with the emphasis on the advantages of national unity.

DIARY - PATROL NO. 3 OF 1968/69

Tuesday 6th August, 1963

Wednesday

Friday

Departed Madang for UTU arriving 1200 hours. Lunch with the Priest in charge. Stayed night at UTU.

Departed UTU 0915 hours for AMAIMON, arriving six hours lator. People had gone to a singsing at TEBISARIK. Stayed night. 7th August, 1968

Walled to site of the crashed aircraft "Martin-Marauder". Thursday 8th August, 1968 The site was cleared of all jungle growth and I was able to inspect it closely. Walked back to AMAIMON. Stayed night.

> Attempted to dismantle the wings of the aircraft for shipment to Madang, however was unsuccessful.

Departed AMAIMON for ORONGA arriving 1300 hours.

Saturday 10th August, 1968

9th August, 1968

Made another attempt to dismantle aircraft, but due to rust etc., the job was almost impossible.

Sunday 11th August, 1968

Monday 12th August, 1968

Tuesday 13th August, 1968

Walked to UTU. Lunch with Father Jolly. Slept night.

0900 hours - departed UTU for MAWAN, thence to WANIF Wednesday arriving 1500 hours. Revised Census of WANIF, MATEPI, LAGAHA and SANEPI. Stayed night at WANIF. 14th August, 1968

Slept night.

Stayed night.

Observed.

Thursday 15th August, 1958

Census revised of OPI then departed for MEGINAM. Revised census of EGINAM and GAL I and GAL II. After lunch continued on to KOROG then BARAHEIM. Obtained transport from the teacher in charge and travelled to Madang.

Monday - 2nd September, 1968

A.M. - Prepared for patrol through the BUNABUN, INLAND BUNABUN and WANUMA Census Divisions. Departed Madang 1400 hours for MIRAP. Arrived at Sumgilbar Local Government Council headquarters 1630 hours. Departed for Dylup arriving per Council truck 1700 hours. Pinner as guest of Mr. R. Bates. Approximately 2000 hours was informed of a riot at the compound. pon arrival saw a number of natives arguing and shouting to each other, but they were soon dispersed. Poparted immediately for GIBRIA to collect the two mempers of R.P.N.G.C. who accompanied me on patrol and stationed them at the Dylup compound over night in case of further trouble. Self slept night at Dylup.

Tuesday - <u>3</u>rd September, <u>19</u>68

Wednesday - 4th September, 1968

Thursday -September,

Departed BUNABUN village 0900 hours arriving REINDUK 1120 hours. Rested half an hour then onto SOBERCM, arriving 1400 hours. Stayed night.

0800 hours - departed for TOKAIN arriving 1300 hours. Carriers not ready, so decided to spend night at TOKAIN.

Departed TOKAIN for MALAS then MURUKINAM arriving 1130

hours after easy walking along the beach. Completed survey of native owned stores thence continued on to BUNABUN village arriving 1530 hours after short visit to MANGAM Plantation. Completed survey of two native

owned stores. Arranged carriers for next day.

67.7.38.00

Friday - 6th September, 1968

Saturday - 7th September, 1968

Sunday - 8th September, 1968

Monday - 9th

September, 1968

Departed MABET for KOMAT via ATITAU village, arriving 1400 hours after three hours fair walk. Slept night.

P.

kain set in, so decided to stay night.

the whole airstrip site.

Departed SOBEROM 0800 hours for KUMBU arriving 1000

hours after a fairly steep climb on a fair track.

Departed for EMBOB 0900 hours arriving 1100 hours

after a steep climb to the village. Short lunch. Inspected airstrip site located 15 minutes walk from village on top of a ridge. Site previously cleared, but now overgrown. People were instructed to clear

Returned to village then onto MABET arriving after three hours hard and steep walk. Stayed night.

Departed KOWAT for WANUMA via YABSAU, MUNIHATAMAN and WABRIATAU arriving 1230 hours. Sergeant KAIAMAI and Constable MATAE bad departed for BARATA in search of escaped prisoner. News reached patrol that the prisoner, had most certainly not returned to his home area so I decided to return to Madang the next day, leaving all mombers of the native constabulary in the area (or one more week. Stayed night at WANUMA (KURUM).

Tuesday - 10th September, 1968 Departed WANUM Lutheran Mission, arriving Madang 1200 hours. Synt afternoon re-sorting of patrol equipment, ready for continuation of patrol in approximately one week's time.

Monday - 23rd September, 1968

Tuesday - 24th September, 1968

Wednesd 25th Septem 1968

Thursday - <u>26th</u> September, <u>1968</u>

Friday - 27th September, 1968

Saturday - 28th September, 1968 0730 h. s - departed Madang per Lutheran Mission Wren for WANUMA Lutheran Mission, arriving OSCO hours. Talks with village officials re purpose of patrol and made further enquiries re escaped prisoner from Be'On however, unable to ascertain if he had returned to his home area. Stayed night.

Departed WANUMA 0750 hours for MACILAN arriving 1325 hours. Lunc. Afternoon - inspection of ABAIYA and MAGILAN villages and census revision held. Able adults agreed to accompany patrol next day to KOSILANTA to assist in the construction of an aid post. Slept night.

Departed MAGILAN for GULKUBRANA 1000 hours arriving 130 hours. Censusel.BARATA en route. Late afternoon census of GULKUBRANA. Slept night.

Departed GULKUBRANA 0745 hours for IDIMAKUMA - arriving 0840 hours. Revised census of this village then continued onto KOMIARUM arriving 1100 hours. Census revised. Departed KOMIARUM 1130 hours and arrived KOSILANTA 1230 hours. All people from nearby villages commenced work on new aid post. Slept night.

People continued work on new aid post. At the end of the day two wards were constructed.

..../3

Walked to ILLEBEGUMA and ILL.MAMKUTU and revised census of these villages. Late afternoon returned KOSILANTA. Sunday - 29th September, 1968

Monday - <u>30th</u> September, 1968 Census revised of KOSILANTA. People continued work on aid post. Slept night.

- 3 -

Departed KOSILANTA for ILLIMA 0800 hours - arriving 0920 hours. Census revised, then continued onto YARAWATA arriving 1130 hours. Revised census of this village. The village of TARINA now moved over the range and will be censused during later stages of the patrol. 1230 hours departed for UKURIGUMA arriving 1345 hours. Lunch. Census revision held. Slept night.

Tuesday - 1st October, 1968 0830 hours departed for KAGI arriving 1010 hours. Census recipion held. Departed 1230 hours - arriving WAMAS in pouring rain 1330 hours. Late afternoon held census revision of this scall village. Slept tight.

Wednesday - 2nd October, 1968 Departed WAMAS 0800 hours arriving SOLI 0930 hours. Held census revision of SOLI and SAMOSA then continued onto MURUPI arriving 1210 hours. Revised census of MURUPI and BAI villages. Departed MURUPI 1410 hours arriving SARUGA late afternoon. No rest house here, so stayed at old Catholic Mission residence. Census revised of SEVDI.

Thursday - <u>31</u> October, 1968 Departed SARUGA 0630 hours arriving UTU Catholic Mission station 1020 hours. Lunch with Father Jolly. Afternoon departed Madang. Patrol to continue at Monday 7th October.

A.M. Prepared for patrol. 1300 hours departed for UTU arriving 1410 hours. Spent rest of day at UTU.

Departed UTU for ORONGA arriving 1100 hours. Lunch. Afternoon census revision of MARITAMBU, DAWA, ORONGA, SIMAKU, MUSIUANGA and MUGUNURAMBU. Slept night.

Monday - 7th October, 1968

Tuesday - 8th October, 1968

Wednesday - 9th October, 1968 Left ORONGA in pouring rain 1000 hours for FARAMEN, however changed course en route and walked directly to EBENAM arriving 1300 hours. Rain continued for rest of day. Slept night.

Thursday - 10th Census revised of IKARINAGARA, MAGILA, EBEMAN and October, 1968 PARAWEN. Slept night.

Friday - <u>11th</u> October, <u>1968</u> Returned UTU arriving 1200 hours. Lunca with Father Jolly. Left 1300 hours for Madang - arriving 1400 hours.

END OF PATROL

SITUATION REPORT

MADANG PATROL NO. 3 of 1968/1969.

(A) POLITICAL

The census divisions of KARA, PARE YABEN and SARUGA covered by this report are still under the luluai and tul-tul concept of government, and it seems unlikely that the people from this area will be ready for Local Government for some years to come.

As a result of the two previous House of Assembly elections the people have come to understand more closely what it means to have representation in the government of Papua and New Guinea. However it is still felt they are unaware of the actual functions of the Administration, and are not overconcerned in what is actually taking place in the political "ield. They cannot be blamed for their ignorance in this matter as they have very little if none, dealings with Europeans or other persons who might influence them to better understand and take interest in what is actually baptening around them.

The 1968 House of Assembly elections proved that interest was shown by the people in the outcome of the voting which effected their electorate, and the high percentage of ballots cast, indicated that they were enthusiastic to vote in their chosen candidate, although as in this case the candidates were from other areas and were regarded more or less as foreigners.

(B) SOCIAL

There are no schools either government or mission in this area, however a small number of students do attend either the Lutheran Mission School at WANUMA or the Catholic Mission School at UTU.

Unfortunatel a medical orderly did not accompany the patrol and it was difficult to make an accurate assessment of the standard of health of the people. There was no evidence of any serious illnesses in the area although there had been a minor outbreak of influence a few months previous. Generally the standard of health was good and although a few minor cases were treated, no persons required hospital attention.

The KARE and SARUGA census divisions are patrolled regularily by a European sister from the Catholic Mission at UTU, infant welfare clinics are carriedout and all cases of a serious nature receive attention from the hospital at UTU.

(C) ECONOMIC.

Economically this area is at a standstill, and it seems **xerp** very unlikely that any economic enterprise will or can be introduced in the near future.Coffee is grown in a small way but altoug h there is room for extension in this field, lack of rabds, markets etc, does not encourage the people to go all out in the planting of coffee.A more detailed report is included in the appended "Area Study".

(D) LAW AND ORDER, CULTS AND UNREST etc.

These people seem law abiding and no sreious offences were reported.A fix minor disputes were brought to the attention of the patrol and these were settled out of court.

Although minor outbreaks of cargo cult have been reported to have occurred in the past the people are not prone to the indulgence in these activities and actually feel offended should they be ascotiated with groups who are or if they are accused of partaking in such acts.

There are no signs of unrest amongst the various groups of people.

(D) MISCELLANEOJS.

Ther is little else of note which warrants mentioned in this report.Although not all that distant from Mddang the area lies in rugged country and is not very often visited by anyone apart from Government patrols.There seems to be little potential for anything, the population is small and scattered and there remains the bindering problem of communications.

The patrol was well received at all times, the people friendly and eager to assist in any way possible, made the visit a pleasant one.

(I.SMITMANIS) Assistant District Officer.

TERRITORY OF PAPUA AND NEW GUINEA

AREA STUDY - PARA, KARE, YABEN AND SARUGA CENSUS DIVISIONS 11

(A) INTRODUCTION

(a) Geographical, Climate etc.

These four census divisions the PARA, KARE, YABEN, and SARUGA together comprise the KOSILANTA region of the ADELDERT Ranges Due to the small area and population of these four census divisions they have been covered by the one patrol, and are combined here under the one are study.

Geographically this area covers that southern section of the ADELBERT Rangeslying south of the WANUMA census division and stretching to the foothills north-west of Madang, covering in all an approximate area of 116 square miles.

The topography throughout can omly be described as rugged and mountainous, and although the highest peaks on an average reach not more than 4,000 feet, the country is broken by razor-back ridges and deeply descending valleys. There are no rivers of any import, the area bing drained by swift running streams which empty out either in the GOCCL Miver or the GILAGIL River towards the coast.

Due to the non-existence of any sizeable areas of flat land, all gardens are placed on mountain sides sloping steeply in most cases. The soil along these slopes consists of a brown top-soil between 6" and 9" deep under which lies the sub-soil of red clay.

The whole region is typical tropical rain forest country with a medium dense understory of canes and vines.Scattered but few are kunai grass patches of no great extent in area.

The seasons follow the usual pattern with the wet season commencing in October and the dry season commencing during March. The climate offers cool nights and warm days, however during the wet season the days are more than often marred by settling fog and rain. There are no previous records of rainfall registrations but it is estimated that approximately between 100 and 140 inches per year would fall in this area.

(b) Access, Location to Headquarters etc.

This area lies generally WNW and 30 aividles from Madang and is accessable either from the small Lutheran Mission airstrip at WANUMA in the north or from the road head at UTU Catholic Mission in the south. To reach the nearest villages from either of these two points a one day walk is required.

There are no roads or shipping points or wharves.

(c) Administration Contact, Cargo Cults etc.

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It is difficult to ascertain when the first Administration patrols entered this area, but it seems contact was made with those people especially in the KARE and SARUGA census divisions during the early 1930's. The other census division of PARA and YAMEN remained uncontrolled until 1951 when the first census patrols were conducted in the area and contact made. KOSILANTA being a central spot and strategically placed was opened as future permenent patrol post, but actually functioed mainly as a base camp for any patrols. Although abandoned during 1955 a new aid post has been set up since at KOSILANTA and it is intended to make it funcional again as a base camp. Government patrols throughout this region have not been frequent in the last fifteen years and contact with the European has not been great, but the people have come under Government influence which has been established firmly, however it is still necessary to further consolidate this influence.

Apart from government officers, the Catholic Mission from UTU and the Lutheran Mission from WANUMA have done extensive patrolling in the area and have brought the people under either of those two religions. No private individuals have exerted any influence on these people in any way.

The general attitude taken by these people towards the Administration is good and it is felt that they are prepared to accept its policies and ways with the one hope that they might progress economically and might benefit from the change in their way of living. As in other parts of the Territory with a similar environment the problem of communication; remains the hindering problem, and it is hard to visualise these people having any economic industry until this communications problem is solved.

Although there have been occasional minor outbreaks of cargo cult activity in the past the people generally have little understanding of the cult rituals and do not appear to be interested in what it might offer. The people are not ignorant of cargo cult and it is felt that due to their isolation from the coastal areas they have had no special reason to partake in this activity but rather let their thoughts on the matter lie dormant.

(B) POPULATION DISTRIBUTION AND TRENDS.

(a) Village Population Register Forms.

The census conducted during the survey of the area shows a population of 2,107 spread amongst 31 villages. The populations of the separate census divisions are as follows:- KARE C/D345 SARUGA C/D461 PARA C/D681 YABENC/D620

2107 Total

Village population register forms are attached.

(b) Roads and Bridges

All villages are linked by walking tracks only. It can be said that considering the rugged terrain these walking tracks have been maintained to a fair standard and have been well graded making walking less arduous than can be expected. There are no bridges of any account.

(c) Absent Workers.

Lacest figures show the following percentages of people in the 16 - 45 year age group absent at work cutside their area.

KARE C/D	22%
SARUGA C/D	25%
PARA C/D	16%
YABENC/D	4%

These figures indicate that the area is not over recruited at present however this figure of absenteeism is expected to rise as more people travel to the coastal areas to become wage earners, due to the fact that ther is no opportunity for an economic income in their home districts. The majority of absentees are employed within the district.

(C) SOCIAL GROUPINGS

(a) Distinct Social Group.

The area under study can be divided under the four main language groups occupying the YABEN, KAPE, PARA and SARUGA census divisions. Although there are these four different language groups their social groupings are identical and can be dealt with in one. The only social group is the village or bamlet which consists of local kin-groups. The population of these villages range between 50 and 100 people. Some of these groups have independent well defined territories, but more often a pair of traditionally friendly and intermarrying groups live as a residential local unit.

(b) The Functional Social Unit.

The functional social unit within the village group is the extended family. These family groups have their own individual gardens and separate houses for their pigs. (c) Language Pattern.

The distinct language groups some actually which are dislects are as follows:-

The YABEN group consisting of the villages of MAGILAN, ABAIYA, GULKUBRANA, BARATA IDIMAKUMA, and KONIARUM.

TheKARE group consisting of the villages of ORONGA, MARITAMBU, SIMUKU, MUSIVANGA, MUGUNURAMBA and DAWA.

The PRAVEN group consisting of the villages of EBENAN PARAWEN, MAGILA, IKARINAGARA, KOSILANTA, ILEBEGUMA, ILIMA, TARINA, ILIMAMKUTU, and YARAWATA.

The KOBUAN group consisting of the villages of UKURIJUMA and KAGI.

The KATAR group consisting of the villages of WAMAS. The ATEI group consisting of the villages of BAI, MURUPI

and SILAHALA.

The KARI group consisting of the villages of SOLI and

SANCSA.

The village of BOBorana belongs to the WANUMA group.

(D) LEADERSHIP.

(a) and (b)

There are no persons of sufficient influence or respect to be regarded as real or potential leaders and there are no leaders who are important or who exercise or have any authority over a number of village gx groups.

(c) The traditional pattern of leadership is still very strong in this area. This is centred on the lineage leaders, succession to which is not necessarily hereditary but devolves upon the most suitable clan member.

Their control over village life appears to be almost total and their powers somewhat absolute. The source of their influence appears to be their control over the lineage lands and by their possession of traditional wealth i.e. shells, pigs, wives etc. The young men solve their problem by leaving the village and going out to work.

It should be noted however that the basis of wealth and hence influence is changing and as it is the younger men who have this new wealth so their influence will assert itself. The young men who have already returned from work are making efforts to have themselves heard but the majority of the people take little notice of them. It will be sometime before the reactionary influence of the old elders wanes and the progressive one takes over. (E) LAND TENUNE AND USE.

(a) Traditional System.

Throughout the four census divisions the traditional system of land tenure is vested in the lineage and very seldom is land owned by the indivigual.All land is inherited through patrilineal succession.

(b) Individual Leases from the Administration.

There are no individuals who hold land on lease from the dministration.

The people have no knowledge of land tenure conversion.

(c) Communal and Individual Cash Cropping.

There is no cash cropping being carried out in any of the census divisions under this survey.

(F) LITERACY.

. . 1

(a) Schools.

The Administration or any Mission have not as yet set up any schools in this area, however a small number of students(as shown per census figures) attend the Catholic Mission School at WTU and a small minority the Lutheran Mission School at WANUMA.Both these schools have preparatory and up to Standard 3 classes.

Village Bible SCHOOLS are conducted at some of the larger villages but the education received here is very basic and in pidgin and the stress is mainly upon religion.

(b) Literate Adults.

The survey showed that there are no adults literate in English and the percentage of pidgin speakers in the 16-45 year age group is approximately 2.5%.

(c) and (d) Higher Education.

There are no people in the area who have received higher education and there are no students receiving higher education either in the Territory or Australia.

(e) Interest in Newspapers, Radios etc.

Due to the fact there are so few literates no interest is shown in newspapers or radios.

(G) STANDARD OF LIVING.

(a) Housing, Sanitation, Clothes etc.

By comparison to the coastal areas the standard of living is somewhat poor. The villages appear less hygenic with cramped housing and norm sanitation. Also the fact that these villages are mostly precariously located on top of ridges or squeezed in a kunai patch gives them an untidy and unhealthy look.

The houses are of two kinds.First the dwelling house which is either constructed on the ground or on low stumps, having a kunai thatched roof and lined with split timber or tamboo.These houses are not large but seem quite suitable for this altitude.The second kind, similar in structure but constructed at ground level, the ground acting as the floor, are the garden "humpies" with low grass roofs and lined in many cases with pandanus leaf. These are a very primitive kind which are used for primitive shelter mainly around the garden sites.

Traditional artefacts have been cast aside and such implements as axes shovels, bowls, spoons etc., have taken their place.

(b) Diet

The staple diet consists of taro, yams, tapicca, bananas etc., with some sweet potatoes. European vegetables have been introduced but these are only rarely grown and of very small variety i.e. onions potatoes, cucumbers.

The meat of pigs and some bird life acts as a supplement on frequent occassions to this dist.

(c) Community Centres.

Community centres have not been commenced as yet at any of the villages in this area and organised or competative sport is non-existent.

(H) MISSIONS.

(a) Missions Operative in the Area.

At present there are two operative missions but the headquarters of either are outside the area under study. The Lutheran Mission which operates from WANUMA has a dominating influence over the PARA and YABEN Census Divisions, while the Catholic Mission controls the KARE and SARUGA Census Divisions from their station at UTU. Both these missions have been established for well over 20 years, however they do not appear to have made much progress benefiting the people either physically or spiritually. It can be well realised that due to the primitiveness of the people not many can be classified as ardent followers of the faith, however the people put forward a pious front, conduct their evening church singing almost nightly, and Sundays as many as possible do their set to attend services which are held at various central points.

There is definately no tension between the Missions.

3)

(b) Services Provided and Personnel Employed by Missions.

The Catholic Missio. at UTV provide a regular infant welfare clinic service throug out the KARE and SARUGA consus divisions and a European sister is employed for this purpose. The terrain to be travelled is rugged making walking arduous, and the mission can be congratulated for having had this service in operation for so many years.

Evangelists and catechists are scattered at various villages but apart from this no other services are provided.

(c) Attitude of the People Towards the Mission.

At this stage the native population are still consistent with their own religions and superstitions and it cannot be said that there are **metunkly** a great number of actual real converts, however it is felt that the people have come to accept the Catholic and Lutheran religions and have never shown any signs of antagonism towards the missions.

(I) NON-INDIGENESE.

(a) Plantations.

There are no plantations in the area.

(b) Not applicable.

(c)Not applicable

(d)Not Applicable.

(J) BOMMUNICATIONS

(a) Roads.

There are no vehicular roads in the area.

Again this lack of communication hampers any progress economically or otherwise, however it would be futile, and due to lack of population, to atcempt to extend a road from UTU into the area.

(b) <u>Sea.</u> Not applicable.

(c) <u>AIr</u> There are no airstrips in the area and due to the mountainous nature of the country it could almost be impossible to find a suitable tract of land for an eirstrip site, if the construction of an airstrip was warranted. The population is so scattered that a service could only be provided for a minority.

(t)

(K)TECHNICAL AND CLERICAL SKILLS.

The survey revealed that apart from a few men employed in urban areas as drivers, there are no artisans or tradesnen with any qualifications whatever.

(L) Stage of Political Development.

Again it must be pointed out that the people in the ares under survey although being under Administration influence for many years, have not had a great deal of constant contact with the Eauropean, and actually they have progressed very little in their political knowledge.

Since the commencement of the House of Assembly the idea of representation in the Government has become clear to them, but their comprehension of the actual machinery of the present form of government is very limited. The "kiap" to them still remains the strong representative of the government bearing great force, with appointed lulusis and tul-tuls always present to carry out the demands of the Administration.

Generally speaking the people have little understanding of the Government of the Territory of Mapua and New Guinea.

(M) ECONOMY OF THE AREA.

Village		ut Trees Immature	1 = 2	Arabica Co 3 - 4	offee Trees 5 - 6
PARA CENSUS	DIVISION	annen i minnen e en anna anna anna a			
EBENAN	21	86 —	1	-	
JKARINAGRA	10	1	-	_	-
LEBEGUMA	- /	-	-	_	· · · ·
ILINA	2		-	-	
ILIMAMKUTU	.2	-	-	~	1.
KOSILANTA	. 8			500	60
MAGILA	6	2 4	•\		- <u>-</u>
PARAWEN	30 1		-		

-

						3
	211 4 Th To Ta A					\cup
-	TARINA	20	-	-	/	-
	UKURIGUMA	5	-	-	-	-
	YARAWATA	10	-	-	-	-
	TOTALS	114	86	500 -	500	146
	YABEN CENSUS DI	IVISION				
	ABAIYA	-	~	_		220
	BARATA	4	_	_	200	220
	BOBORANA	-	-	_	200	
	GULKUBRANA	-	_			-
	IDIMAMKUMA	-	_		40	230
	KOMIARUM	5	_		40	200
	MAGILAN	5		-	-	50
	TOTALS	14			-	-
				-	240	700
	KARE CENSUS DIV	VISION				
	DAWA	50	-		-	-
	MARITAMBU	35	-	-	-	-
	MUGUNARAMBU	32	-	-	-	_
	MUSIVANGA	-	-	-	-	-
	ORONGA	250	-	_ *	-	-
	SIMUKU	72	-	-	-	-
	TOTALS	439	-	-	-	1 -
	SARUGA CENSUS D	IVISION.				
	BAI	92	50	-	-	
	KAGI	25	10	-	-	-
	MURUPI	37	20	-	-	-
	SAMOSA	10	- *		-	-
	MANNAASEVOI	36	7	-	-	
	SOLI	40	10	-	2 -	1. 2
	WAMAS	65	27	/	-	_
	TOTALS	305	124	-		12
	GARND TOTALS	872	210	-	740	846
						1.1

(b) Actual Total Production To date there has been production from the coconut trees, the coconuts being wholly used for food purposes only.

Coffee is the only existing and suitable can crop in the area but again lack of communications does not incite the farmer to incraese his plantings or to transport his harvest from his existing crop to the nearest market, which in this case would be 4 to 5 days walk away.

Those villages nearer to WANUMA station airstrip do attempt to grow more coffee trees and do sell their product to the Mission. However this amount is very small.

> (d) <u>Market Gardening.</u> Market gardening is non-existent.

(e) <u>Cash Earnings by Labourers and other Cash Sources.</u> Sales of native tobacco \$500.00 Agreement labourers and other wage earners \$4,000.00

Total

(f) CO-operatives.

There are no Co-operatives.

(g) Savings Bank Accounts.

There are no individual Savings Bank Accounts operative in the orea.

(h) Entrpreneurs

There are no native entrepreneurs.

(I) Difficulty in Paying Tax.

Government or council tax does not apply to this area.

\$4,500.00

(J) Average Per Capita Income.

From the figures shown an average per capita income would be in the vicinity of \$2.30, however most of the income into the area would be shared by those people of the KARE and SARUGA census divisions.

(N) POSSIBILITIES OF EXPANDING THE INCOME.

(a) Arable land for Tree Crops.

Arable land for the right economic tree crop which is suited to the conditions in this mountainous country, is plentiful and can be utilised for this purpose. Coffee at the moment seems to be the only economic tree, however the problem of marketing exists and until this problem is overcome there seems little future in the production of the coffee bean. The task of carrying this crop to market would prove too much of a hardship.

(b) Market Gardening.

European vegetables could be grown to a greater extent in the higher regions, but the demand not being there, it would be impossible to sell.

(c) Wage Earnings.

Until some private enterprise is introduced in the area wage ermaings could not be increased.

(d) New Cash Crops and/or Activities.

Apart from coffee it seems unlikely that any other suitable cash crop could be found for a region such as this. It would require the work of a full scale agricultural patrol to investigate all the possibilities and come up with some sort of a suggestion. Even so there still will bemain the problem of marketing and it seems pointless to go ahead with any scheme until an avenue to sell the produce can be found.

(e) Reaction of People to Increase in Work etc.

It is felt that should some economic sheme be introduced the people would not hesitate in trying to make it as successful as possible as long as they could obviously see that it would be beneficial to them financially within not too long a period of time.

(O) ATTITUDE TOWARDS LOCAL GOVERNMENT.

Not a great amount of interest is shown by the people about local government, to them it only means one thing, having to pay tax. However some concern was shown when the subject of local government was brought up, the people thinking that this visit by the patrol was the prelude to the introduction of a council in this area.

It cannot be said that the people are anti local government, probably the opposite, however they do not fivour a council at this stage because they would be unable to even pay a small tax.

It is felt that these people are not ready for a council at this stage and probably will not be for some years to come.

MANTS)

Assistant District Officer.

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2/10

TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number. MADANG 4 of 1968/6	59
Subdistrict	
District MADANG Type of Patrol Special purpose	
Patrol Conducted byV.P. KARNUPS	P.O. Part Astrolabe Bay and Ambenob
(Council and/or Census Division/s.)	Council areas. (Bogadjim and Ambenob Census Divisions - part)
Personnel Accompanying Patrol	
NIL	
20/ 8/ 68 Duration of Patrol—from 2/ 9/ 68 23 9 68 No. of Days 24	29/ 8/68 To 10/ 9/ 68 27 9 68 days
Last D.D.A. Patrol to Area : Ramu 4 of	1967/68
Date 2/1/68 - 6/2/68 Objects of Patrol (Briefly) 1. Road	Duration
2. Cou	ncil Supervision
3. Han	dover/Takeover
. Tra	de store survey
Total Population of Area Patrolled	A

Director of District Administration, KONEDOBU.

/19

Forwarded, please.

District Commissioner.

67-7-40

3rd September, 1969.

The District Commissioner, Madang District, MADANG.

PATROL MADANG NO. 1/1968-69.

Your reference is 67-2-1 of with July, 1969.

2. I acknowledge with thanks poceipt of Special Report by Mr. V.P. Karmups, P.O., to part Bogadjim and Ambenob Census Divisions.

3. This is a concise and well written report, but it is now well out of date due to the prolonged delay in submission. Further commont would be point as.

(T.W. ELLIS) <u>Secretary</u> <u>Department of the Administrator</u>.

Mr. V.P. Karnups, c/- District Office, <u>MADANG</u>. Madang District.

Please mote that political education must be a continuing process in all situations with the emphasis on the advantages of national unity.

	67.7.40.
Telephone Telegrams Our Reference M67-2-1	Department of District Administration Sub District Office, F.O. Box 339, MADANG.
Mr. RLS/ARM (Strange)	14th July, 1969
The District Commissioner, MADANG.	

The above Patrol Report covering a broken period from 20/8 - 27/9/1968 was submitted by Patrol Officer V.P. KARNUPS on 2nd October, 1968 prior to his transfer to Karkar the following day. Patrol Map attached.

2. The Patrol was mainly concerned with the Handover/Takeover of the Astrolabe Bay Council from Mr. Karnups to Mr. M. Stoddart, Patrol Officer (who also submitted a Report on this period) and supervision on Road projects.

3. Mr. Karnups' Report is con ise and well written, but now out of date. Comments on Cult activities are dealt with in subsequent reports.

4. There have been some changes in programming of the Ileg-Gogol-Madang road link project. As the C.D.W. Survey now under way on the proposed Madang-Ramu link crosses the MARU River at ASUAR and takes the road within a mile or so of ERIMAHAFEN, the formerly proposed Ambenob Council Ferry at the GOGOL mouth is no longer necessary. A link from the Gogol Mouth to Erimahafen (Ambenob Council Area) will still be necessary. However, by mutual agreement between the two Councils, Ambenob will complete this work itself instead of the hitherto cumbersome arrangement of Ambenob subsidising Astrolabe Bay Council.

5. There has been significant progress on this project in recent months. This is covered in Reports on 5 Special Purpose and 1 Annual Census patrols to the area by P.O. Stoddart. Mr. Karnups however, through his initiative and energy during the period he was Administrative Adviser to the Astrolabe Bay Council deserves much credit in stimulating interest through the Council and its people in this project.

MINUTE:

The Director, D.D.A., KONEDOBU.

Assistant District Commissioner

The above report and comments are forwarded for your information.

This routine patrol has been adequately reported on by the A.D.C. Madang. Due to the fact that the Astrolabe Bay Council has had a run of energetic advisers the Council is in an extremely viable condition and is now an active rival of the Ambenob Council for the position of the District's leading Council

10 paner DCU (D. Clifton-Bassett) District Commissioner.

25th July, 1969.

PATROL DIARY

Slept night at Balima.

Tuesday 20th August 1968

30

Departed Madang 0915 hours for Balima per Fisheries' speedboat. Arrived Balima 1050 hours. Unloaded cargo Departed Balima 1030 hours for Ileg. Arrived Ileg 115 hours. Unloaded Cargo. Checked work on Clerk's house. Departed Ileg 1215 hours for Balima. Arrived Balima 1300 hours. Road works supervision, Slept night at Balima. Unloaded cargo.

Road works supervision. Completed first concrete bridge

abutment this day. Commenced work on first culvert.

Road works supervision. Continued work on culvert. Slept night at Balima.

Wednesday 21st August 1968

Thursday 22nd August 1968

Friday 23rd August 1968

Road works supervision. Held discussions with Councillor and village committees from this part of Ambenob Council. Told them that if the prople themselves did not turn up for work on the road, the Astrolabe Bay Council would withdraw its paid labourers to Ileg and start working on the road from that end. Reached agreement to "really start working" next week. Completed the first culvert linking Old Japanese Road to new section. Selpt night at Balima.

Saturday 24th August 1968

Departed Balima 0830 hours for Ileg. Arrived Bom 1000 hours. Heard native complaints and disputes. Departed Bom 12 noon. Arrived Ileg 1430 hours. Slept night at Ileg.

Sunday 25th August 1968 Sunday observed at Ileg.

Monday 26th August 1968

Tuesday 27th August 1968

1968

Council supervision. Heard minor complaints and disputes. Reconciled tax money with tax receipts. Made up Bank deposit slip. Slept night at Ileg.

Council supervision. Tax patrol returned this day.

Despatched Clerk and tax money per T.A.L. to the Bank. Council supervision. Laid one new cement threshold Wednesday Council supervision. 28th August marker on airstrip. Slept night at Ileg.

Counting of tax money commenced. Slept night at Ileg.

Thursday 29th August 1968

Council supervision. Departed Ileg for Madang 1000 hours per T.A.L. Arrived Madang 1016 hours. General office duties.

Departed Madang 1045 hours with Patrol Officer Stoddart per T.A.L. for Ileg. Arrived Ileg 1100 hours. Council supervision. Held Finance/Executive and Monday 2nd September 1968 Health Committee meetings this day. Slept night at Ileg.

Council supervision. Held General Meeting this day. Tuesday 3rd September 1968 Slept night at Ileg.

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Jednesday 4th September 1968

Checked over Council books and stores with Patrol Officer Stoddart. Handover/takeover completed this morning.

2 -

Departed Ileg 1230 hours for Rerau. Arrived Rerau 1400 hours. Arranged for labour to cut survey lines for survey of proposed Hydraulic Ram Water Supply Project for the village. Slept night at Rerau.

Thursday 5th September 1968 Commenced and completed survey of proposed water supply project this morning. Working out of figures, costs etc. proved scheme not feasible. Villagers and Coun-cillor informed of unsuitability of this type of scheme for supply of village water for this village. Slept night at Rerau.

Friday 6th September 1968

Departed Rerau 0830 hours for Balima. Arrived Balima 1330 hours. Road works supervision. Slept night at Balima.

Saturday 7th September 1968

Departed Balima 0800 hours for Ato to conduct Trade Store Survey. Arrived Ato 1030 hours - survey conducted. Departed Ato 1200 hours for Malaga. Arrived Malaga 1430 hours. Survey conducted. Returned Balima 1630 hours - survey conducted. Slept night at Balima.

Sunday

8th September Sunday observed at Balima. 1968

Road works supervision. Commenced pouring of other Monday cement abutment for proposed bridge. Slept night at Balima. 9th September 1968

Tuesday Noth September Departed Balima 1315 hours for Danben. Arrived Danben 1968 1600 hours where I was picked up by car and driven to Madang.

Monday Departed Madang 1100 hours for Balima per M.V. Sibut. 23rd September Arrived Balima 1300 hours. Road works supervision. 1968 Slept night at Balima.

Tuesday Road works supervision. 24th September Slept night at Balima. 1968

Wednesday Road works supervision. Completed pouring of cement 1968 Slept might at Balima.

Road works supervision. Thursday Alignment of first ford on 26th September new section of road. 1968 Slept night at Balima.

Friday Friday 27th September Road works supervision. Departed Balima 0900 hours per 1968 Speedboat for Madang. Arrived Madang 0945 hours. General office duties.

END OF PATROL

MADANG PATROL REPORT NO. 4 OF 1968/69

INTRODUCTION:

The following is a Patrol Report covering patrol days spent in the Astrolabe Bay Council area and part Ambenob Council area engaged in road works and Council supervision.

ROAD WORKS - GOGOL-ILEG ROAD

Some 15 days were spent in the field supervising construction of the above road. The patrolling Officer lived at Balima Village and the section of road concerned begins at the boundary of Erimahafen Plantation and proceeds in a northerly direction to Dogia Village. From the boundary of Erimahafen Plantation for approximately one mile, the work consisted of upgrading and repairing the previously existing World War II Japanese Road.

The work entailed re-digging of drains, filling in of washed away sections of the main road and the final laying of a thin gravel surface. Workers on the road were drawn mainly from Balima Village in conjunction with the Astrolabe Bay Council's paid labour line of some 15 men. The owner of Erimahafen Plantation, Mr. Tam Yan, assisted the work by providing for the exclusive use of the Council, a tractor and trailer to carry gravel to the road site.

The rehabilitated section was then linked to a new section of road consisting of approximately one mile in length, by the building of a culvert of 44 gallon drums and the work of gravelling the surface of the new section of road was started. During this time, the people of Malaga and Dogia Villages cut a further section of virgin rain forest of approximately one mile in length in preparation for the extension of the building of the road.

During this time also, work proceeded on the building of a bridge at a site approximately half a mile south of Dogia Village along the route of the proposed road. The two cement oridge abutments were completed in preparation to the laying of Kwila bearers. Work on the bridge has lagged, due to the continual unserviceability of the cement mixer used for the pouring of the concrete. In the final stages of work on the bridge abutments, the concrete had to be mixed by hand.

At this time, the Council's paid labour line was cut to 10 labourers in an effort to induce the villagers living along the route of the proposed road to volunteer their services for work on the construction of the road which, in the long run, would be of benefit mainly to them. However, without constant supervision, it is doubtful whether an effective roll up of workers will be achieved. Thus, the burden of work falls mainly upon the Council's paid labour line. However, it is envisaged that in the next month, they will be exclusively employed on finishing the proposed bridge.

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Of course, apart from the lack of support shown by these villagers from the Ambenob Council area, it should be realised that the total population of these three villages number only some 375.

- 2 -

In my opinion, once the new section of road is pushed through to Dogia where it will link up again with the old Japanese Road, work should progress apace, as it will consist mainly of rehabilitation of the existing road. The main difficulty will lie in the construction of bridges as the stands of kwila lie at approximately one mile to two miles infind from the Road. It should be noted that it took some eight labourers working full time in cutting and trimming, plus the man power of the three villages and some Astrolabe Bay Council villagers in the hauling to the site of the kwila logs, some two months of work. It is doubtful if this rate can be increased without an increase in paid workers. It is obvious that the three Ambenob villages are losing their enthusiasm for the road, mainly because of its apparent lack of significant progress in the six months since work started on the road.

Another point which was raised in the discussions with the Councillors and the village committee during the road works patrols, was that the proposed ferry across the Gogol River is not likely to be in operation for at least some two years, so they can see very little point in making a concentrated effort to push the road through to the Gogol at this time. No doubt that as the time comes closer for the implementation of the ferry, enthusiasm for the road will increase from its present level.

COUNCIL SUPERVISION

Council supervision in the duration of the patrol consisted mainly of finalising the collection of tax and the despatch of tax money to the Bank and of the handover/ takeover to Mr. Stoddart P.O.

No real difficulties were encountered in the collection of tal and it is expected that the present number of defaulter. Il decrease significantly in the next few months before dedings for tax courts are instituted. The handever, keover was conducted without any difficulties.

SITUATION REPORT

(a) Political:

Generally, the Local Government situation within the Astrolabe Bay Council area is quite good. The Councillors themselves are increasingly taking an active part in the routing administration of the Council and it is expected that this trend will continue. The first formal Health Committee Meeting was held during the patrol and although most items brought up during the meeting were referred for decision to the General Meeting, some points were finalised within the Committee itself.

The General Meeting was held without any

.../3

particular difficulties and the normal amount of participation was received. Both Meetings were attended by the Officer taking over.

- 3 -

(b) Economic:

Generally, economic activity within the Council area has not increased to any perceptible level since the previous patrol (Ramu Patrol Report Nc. 4 of 1967/68). Robusta coffee plantings envisage) in the above Report were never started, due to the fact that the Agricultural Officer advising the Council departed on leave soon after completion of the above patrol and to the fact that it is now the dry season and the wrong time to start plantings.

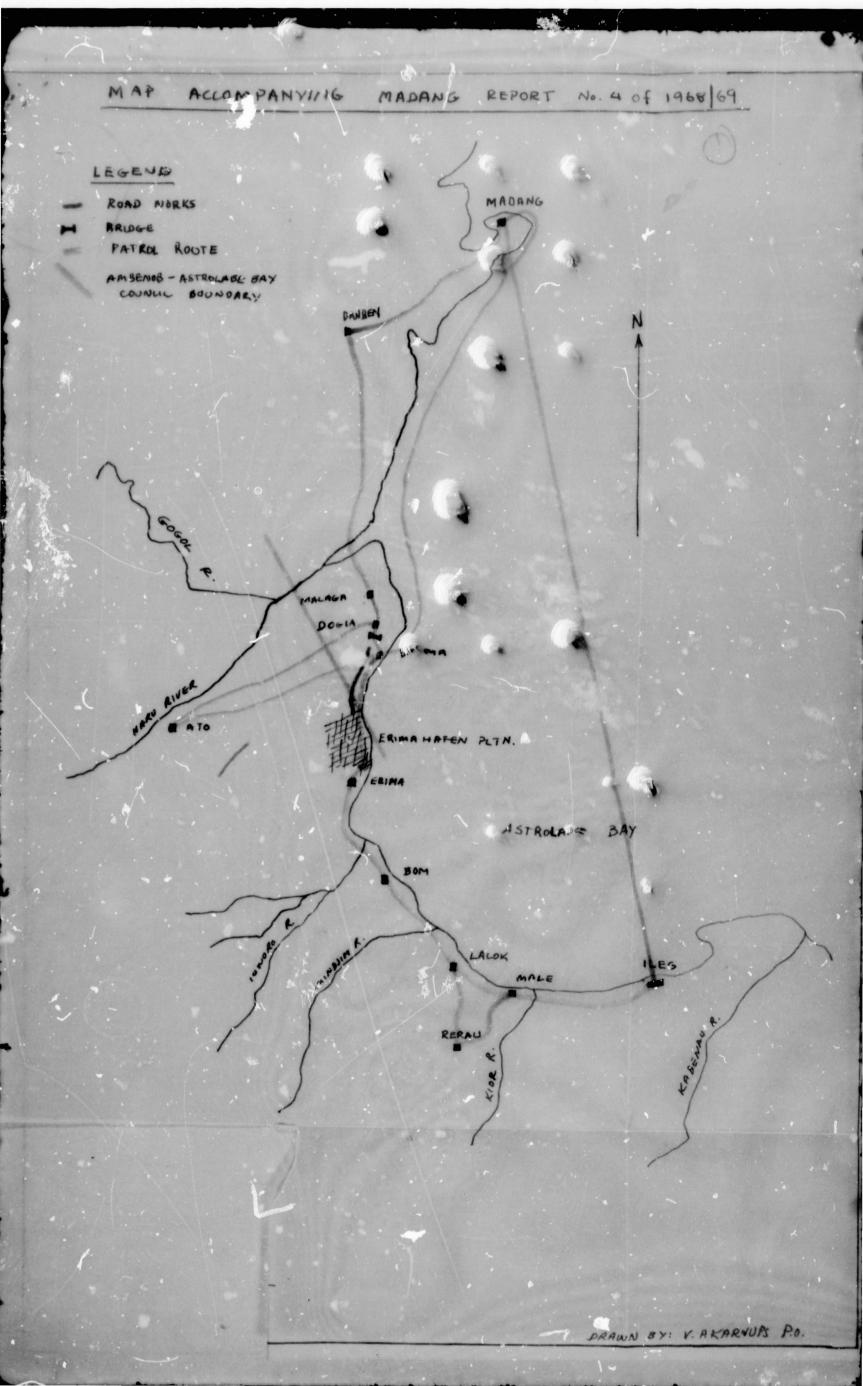
(c) Social:

Two days of this patrol was spent conducting a survey into the feasibility of installing a hydraulic Ram at Rerau village. However, it was found that the distance required to lift water was too great for the Ram envisaged for this project and the total cost for the project worked out to some \$400.00 which, at this stage, was beyond the capacity of the Council to pay, even if this scheme had been feasible.

Generally, the area, although noted as a staunch "Cargo Cult" area, has been reasonably quiet in this field. No overt activity had been noted since April, 1967 although various rumours had come to the patrolling Officer's attention. The most notable of these was that Yali of Saidor had appointed two persons to take over from him in the event of his demise. These were allegedly DUI of Warai Village in the Rai Coast area and our own President TAGOL of the Astrolabe Bay Council. No confirmation of the above could be obtained in the Astrolabe Bay area, although President Tagol himself was not approached.

A trade store survey was carried out for the three Ambenob Villages of Balima, Dogia and Malaga and the Astrolabe Bay Council Village of Ato, mainly to assist Mr. Stoddart.

auno De Karnups





TERRITORY OF PAPUA AND N"W GUINEA

PATROL REPORT

Report Number 5 of 63/69	
SubdistrictMADANG	
District MADANG	
Patrol Conducted by MICHAEL A. ST	DDDART Fatrol Officer
Area Patrolled Po:	rtion: ASTROLABE BAY LOCAL GOVERNMENT
(Council and/or	COUNCIL Area of BOGADJIM and
Census Division/s.)	KABENAU Census Divisions
Personnel Accompanying Patrol	· · · ·
Member R.P.N.G.C.	Constable GEDJA
-	
Duration of Patrol-from 2/ 9/ 68 2 7/ 9 1435 No. of Days Eight days	516 19 168 To 19/ 9/ 68
Last D.D.A. Patrol to Area : No. 4 of 6	7/68 Patrol Officer V.P. KARNUPS
Date 2/1/68 - 6/2/68	Duration 35 days
Objects of Patrol (Briefly) Trade Stors and Industry	a Survey - Department of Trade
Handower/Takeover Astrolabe	Bay Local Government Council
Total Population of Area Patrolled	
MAP REFERENCE	VILLAGE POPULATION REGISTER NOT ENCLOSE
Director of District Administration, KONEDOBU.	

Forwarded, please.

/19

District Commissioner.

Sub-District Office, MADANG.

7th January, 1969

Mr. M.A. Stoddart, Patrol Officer, Sub-District Office, MADANG.

> MADANG PATROL NO. 21968-69 Astrolabe Bey Council Area (Kabenau - Bogadjim Consus Divisions)

FATROL INSTRUCTIONS

Further to our recant discussions on the above proposed Patrol, please be prepared to depart for ILEG on Wednesday 8th January, 1969.

The objects of this patrol will be :-

- (a) Annual Consus Revision for 1960;
- (b) Area Study;
- (c) Situation Reports
- (d) Astrolabe Ray Council Ward Development Flan.

(Please refer to the following Circulars :-

The Director's Circuler 67-1-0 of 21/6/68 "Patrol Reports - Patrol Reports Generally";

The District Commissioner's Circular of 5/9/68 "Patrolling - Fatrol Programmed - Council Mara Development Plans";

Local Government Circular No. 13/1966 "Council Development Programmes; and

Addendum to Local Government Circular No. 13 -39-2-2 of 5/9/37;

The District Curmissioner's Circular 67-1-1/ 39-1-3 of 30/10/68 "Council Ward Development Flans".

Objectives and inclusive are to be carried out and Patrol Report submission made in accordance with these Circulars and as discussed.)

- (c) Attend to all matters brought before you as a Magistrate of the Local Court;
- (f) Attend to all routine field matters as necessary;

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(g) Astrolabe Bay Council matters as per programs hereunder.

M57-1-1 RLL/LXO

2.

PATROL ITINERARY :

3.

8/1/69	Depart Madang for ILMS per M.V. "Koro".
9/1-20/1/69	: Start patrol from Ileg commencing with the KABENAU Census Division. Return Ileg 20th January.
21-23/1/69	Attend Monthly Meeting Astrolabe Bay Council. (I propose to attend this Meeting also). Proceed Madang 23rd.
24/1-28/1/69	Attend General Public Meetings of Sugibar Local Government Council.
3/2-8/3/69	Return Ileg from Madang and resume Patrol completing KABENAU Census Div- ision and thence to BOGADJIM Census Division.

4. The above till allow you six weeks in the field in which to complete these tasks. I would like you to have taken at least eight weeks over this patrol, however it will be necessary for you to attend the following important Council Meetings:-

11-13/3/69:	Sumgilbar	Cour	ncil	Mesting)1969/70 to be
18-20/3/69:	Antrelabe)prepared for both Courcils at these Meetings.

5. The Sumgilbar Council Elections are to be held from February 3rd - February 28th. Other Officers will be provided to carry out the necessary patrols. The date of the first Meeting following the completion of the Elections has been set down for 11th March, 1969.

6. It may be necessary for you to complete the above patrol during the first two weeks of April. From them on it will be necessary for you to devote your time to the completion of Works Programmes for both the Sumgilbar and Astrolabe Bay Councils and end of year financial returns and reports.

7. Elections for the Astrolabe Bay Council are due in May. I will arrange for other Officers to carry out the required Election Patrol. However, please have the Astrolabe Eay Council draw up a tentative Election Programme at this month's Meeting, so that I can plan ahead accordingly.

8. Please discuss any points regarding this Patrol that may need clarification with me prior to your departure. Contact me through IDA radio should you require any assistance.

Wishing you an enjoyable Patrol.

tillung Assistant Di strict Cormissioner

c.c. District Coumissioner, District Office, MADANG.

If the above Patrol is to be completed successfully, it will be necessary to have other Officers conduct the Sungilbar Council Elections in February. Likewise, if Mr. Stoddart is to successfully complete Works Programmes and returns for the Sungilbar and Astrolabe Bay Councils, other staff will have to be found to cavry out the Astrolabe Eay Council Elections in May. With the staff position in its current state of complete uncertainty for this Sub-District at the moment, it is impossible to envisage who may be available. Until the movements of Messred. Read, Smitmanis and Nixon are known, planning is impossible. At the moment, I envisage bringing C.P.O. Robins in from KarKar to assist with the Sungilbar kleotions. I trust that Mr. Stoddart will be able to complete this Patrol.

Correction

HTTH Ge

Miss.

Assistant District Commissio

2nd September, 1969.

The District Commissioner, Madang District, MADANG.

PATROL NO. MADANG 5/1968-69.

I acknowledge with thanks receipt of Special Report by Mr. M.A. Stoddart, Patrol Officer, to parts BOGADJIM and KABENAU Consus Divisions.

Your comments, and those of the Assistant District Commissioner, Madang, are noted with interest.

Mr. Stoddart has reported well. Due to the delay in submission much of this report's value is now lost.

(T.W. HLLIS) Secretary Department of the Administrator.

ce:

Mr. M.A. Stoddart, Patrol Officer, c/- Sub-District Office, MADANG. Madang District.

Please note that political education must be a continuing process in all situations with the emphasis on the advantages of national unity.

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6. The reference to a Melicopter and sacrifice of women and children is not commented upon in subsequent reports. This rumour was reported to me on 11th October, 1968 by an Ambenob Councillor. The matter was formally reported in Monthly Intelligence summaries at the time. The story or "dream" originated in the Ambenob area and spread throughout the Astrolabe Bay Sumgilbar and Karkar Island areas. Little unrest resulted and the rumour shortly died a natural death.

7. The resurgence of Cult activity and reference to YALI and his adherents are dealt with in Mr. Stoddart's Area Study Report.

8. Report of Patrol No.8 points out an increase in participation in area affairs by the Councillors and Committees through contact with outlying people, no doubt largely the result of Mr.Stoddart's encouragement. It is also interesting to note that the hitherto known "Calt V Christian" factions within the Council came out in open debate in the December Council Meeting for the first time. At the same time interest in YALI was revived in the vicinity of Madang. YALI of course did not attend the January Council Meeting or any subsequent meeting.

9. The reference to DUAI Plantation squatters is dealt with in comments on later Reports.

10. The three Reports concerned are all well presented and concise. Patrol Maps accompany each Report.

Assistant

MINUTE: The Director, D.D.A., KONEDOBU.

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Mr. Smith has above commented fully on the three reports submitted by C.P.O. Steddart on Census Divisions within the Astrolabe Bay Council.

A recurrent theme through these reports and in fact through most reports from all Sub-Districts, is the neglect by the Agriculture Department of native agricultural development.

For years before the Highlands Highway was completed, the prosperity of Madang, brought about by it being the bustling entropot to the developing Highlands, concealed the fact that native agricultural production fell far short of the potential and contributed little to the District's prosperity.

Now, however, the Highlands bonanza has dried up and the underdeveloped state of native agriculture is only too apparent. It is my opinion that the poor-relation-treatment of this District by the Agricultural Department requires a re-think by the Department and an energetic programme to develop cash crops and a marketing organisation.

The officer patrolling the areas covered by these reports is an energetic and intelligent officer, and it is trusted that he will be left in this District, so that continuity of Council supervision can be maintained.

lifla Bassell

Commissioner

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(D. Clifton-Bassett) District Commissioner.

24th July, 1969.

2.

the owners of freehold lands (including the Missions) would be well advised to relinquish the portions of their holdings not required for their own good in the future.

I feel that the District Officer (Lands) should proceed with survey of the North-Western boundary of MAI plantation as soor as possible so that at least, that argument can be

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Another good report by Mr. Stoddart. 5.

Assist Commissioner

67.74 0

cc. Mr. M.A. Stoddart, Patrol Officer, Sub-District Office,

MINUTE:

Tel Te

The Secretary Dept. of the Administrator, KONEDOBU.

MADANGA

The above comments and Patrol Report refers.

The whole land situated in the Ileg area has been causing concern for some time. It is planned to send the District Officer (Lands) to the area for an extended patrol so that the present situation can be delineated in detail, and proposals prepared for

Under Mr. Stoddard's guidance the Astrolabe Bay Council has become a most efficient and effective body, as witnessed by their efforts to drive a road to the Gogol so that their isolation will be relieved. In other aspect the Council is again a powerful force for improvement and development of the area.

D. Cliflor. Bassed

(D. Clifton-Bassett) < District Commissioner.

21/8/69

TERRITORY OF PAPUA AND NEW GUINEA

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Telephone Telegrams Our Reference If calling ask for RLS/MM Nr. Department of District Administration, Sub District Office, P.O. Box 339, MADANG.

14th July, 1969

The District Commissioner, MADANC.

MADANG PATROL NOS. 5, 6 and 8/1968-69 (SFECIAL) (Parts Astrolabe Bay L.R. Council Area)

Three copies of each of the above Reports are forwarded please.

2. Due to the time lapse between the submission of these Reports and the present time, resulting in the cutdating of much of the information contained therein, it is not intended to submit lengthy comments at this stage. The Reports were promptly submitted by Patrol Officer M.A. Stoddart:-

No.5/1968-69 - broken period 2/9 - 19/9/68 - 8 days No.6/1968-69 - broken period 1/10 - 1/11/68 - 9 days

No.8/1968-69 - broken period 18/11 - 1 8/12/68 - 8 days

From the time Mr.Stoddart took over both the Astrolabe Bay and Sumgilbar Councils as Administrative Adviser in September, 1968, it was obvious that he would have to spend broken periods in the Astrolabe Bay area. For this reason it was decided that he should submit Situation Reports at approximately monthly intervals so that an up-to-date picture of developments in the area could be maintained. With two Councils to advise Mr. Stoddart has submitted 6 such reports for the 1968/69 Financial Year (the latter 3 dealt with later) - covering a period of 55 days and in addition conducted a 42 day Patrol for Census Revision - Area Study and compilation of a Ward Development Plan (following submission).

3. Patrol No.5 covered a familiarisation period and hand-over/ takeover of the Council from Patrol Officer V.F. Karnups. Several initial observations proved to be inaccurate but corrected in later Reports. However, it was quite officer that Mr. Stoddart displayed an extremely quick aptitude for grasping the general situation in the area and planning his future activities accordingly.

4. Comments dealing with conflict over fishing rights and alleged lack of interest by the area's M.R.A. are dealt with in subsequent reports. The practice of would be unlicenced Traders buying coconuts for kerosene was stopped as a result of the Trade Store Survey.

5. Patrol Report No.6 covering the period 1/10/68 - 1/11/68 clearly pointed out the lack of attention by officers of other developmental Departments in the area and consequently the lack of interest by Council Committees. This situation is now well on the way to being rectified and is dealt with in later Reports. Likewise, the comments on distrust of "foreign natives" and friction over land the BOM area. PATROL DIARY

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Arrived ILEG, Astrolabe Bay Local Government Council Headquarters 1105 hours. 1130 hours - 1300 hours Familiarisation of self with office and Headquarters 2/9/68 a' Ileg. 1300-1700 hours. Attended Finance and Health Committee meatings. Spent night at Ileg. 0745 - 1000 hours - Continued familiarisation of self 3/9/68 with Astrolabe Bay Local Government Council records. 1000 - 1800 hours - Attended General Meeting of the Council. Spent night at Ileg. 0745 hours - 1030 hours. Handover/takeover of Astrolabe Bay Local Government Council from Patrol Officer, 4/9/68 V.P. Karnups. 1100 hours - To Bongu village and mission to conduct trade store survey. Returned 1330 hours to Ileg. 1335 hours - To Kalibu and Buram villages and return, for trade store survey. Returned Ileg. 1730 hours. Spent night at ILEG. 0730 hours - Departed ILEG for MARAKUM Village. Arrived Marakum village 1050 hours. Trade store survey at Rimba, Arawum and Marakum villages. Departed Marakum village 5.9/68 1315 hours for Ileg. 1500 hours - Inspection of MELAMU plantation. Arrived Ileg 1645 hours. Spent night at Ileg. C700 - 0830 hours - Investigation of fire at VZLAMU Plantation, discussions with Councillors. 0830 hours - Departed ILEG for MALE, LALOK, BOM, YALAU and ERIMA villages. Trade store survey conducted at these villages. Arrived BOM village 1800 hours. 6/9/68 these villages. Ar Spent night at Bom. 0700-0900 hours - Discussions with local villagers. 0900 hours - Departed Bom village via M.V. WAUTAMO. 1230 hours - Arrived Madang. 7/9/68 0900 hours - Departed Madang by air for ILEG. 0945 hours - Arrived ILEG. 1000 hours - 1600 hours - Work on Council financial records 16/9/68 and general Council business. Spent night at Ileg. 0700 - 1000 hours - Work on Council records and work 17/9/68 projects. 1000 hours - 1630 hours - Attended September General. Meeting of Astrolabe Bay Local Government Council. Spent night/at Ileg. 0700 hours - At Bongu village for meeting with local villagers and representatives of villagers living on or 18/9/68

villagers and representatives of villagers living on or about Bau Plantation for discussions on Department of Agriculture, Stock & Fisheries ventures in this area. 100 - 1300 hours - Survey and inspection of Bongu-Kaliku portion of intended Madang-Ileg Road. 1300 - 1800 hours - General Council duties. Spent night at Ileg.

19/9/63 0700 - 1915 hours - General Council duties. 0920 hours - Departed Ileg for Madang by air. 0945 hours - Arrived Madang.

End of Patrol.

SITUATION REPORT

(a) Political:

One of the main purposes of this patrol was the handover/takeover of the position of Adviser to the Astrolabe Bay Local Government Council. This was effected on the 4th September when the official handover-takeover was made between Patrol Officer V.P. Karnups and myself.

This was my first opportunity to observe the Council, an opportunity which was enlarged upon on my subsequent return to Ileg on the 16th September.

The Astrolabe Bay Local Government Council is a lowlevel Council with an annual revenue which does not exceed \$4,000.00. This severely limits any major projects attempted by the Council in the course of the financial year.

At present, the enthusiasm of the Councillors is directed mainly towards the building of the Madang-Ileg road, which follows mainly, the World War II road, and to the further establishment of the Council's headquarters.

Villages and hamiets visited in the duration of the patrol, generally show a keen respect, at least at face value, for the Council. This is a judgment as yet based on limited experience in this area.

On inspection and observations, villages visited on the whole showed a strong tendency towards cleanliness, order and attractive outlay.

The Council opera tes a health committee which patrols the area visited regularly and inspects housing and sanitation in the village. The progress shown by this regular patrolling appears to me to be at the least, an example of the respect shown to the Council and the Councillors by the area.

Council meetings are well run and need little advice from the Council Adviser on procedure. In discussion within the Council, subjects are discussed to too great a length in many cases. At least this ensures complete discussion and understanding of the agenda items.

I am to understand that this Council had previously often experienced sub-national rivalry and verbal attack in meetings between rival village Councillors. No evidence of this appeared in either of the meetings I attended.

At the meeting of the Council on the 17th September, the Council unanimously agreed that the member for the Rai Coast Open Alectorate, Mr. John Poe, should be asked to keep the area better informed on the developments within the House of Assembly. It would appear that Mr. Poe has only visited the Council area once since the 1968 elections, and was then solely concerned with the opening of the Local Demarcation Committee within the area. The Council has since expressed by letter, these views to Mr. Foe.

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(b) Economic:

(Council projects involving self-help from the villages in the area, are not enthusiastically entered into. With the construction of the Madang-Ileg road within the Council area, rather than in the neighbouring Ambenob Local Government Council area, this situation may change. I have been assured that it will do so).

The coastal area patrolled is well planted with coconuts and plantings are increasing this year.

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The local officer from the Department of Agriculture, Stock and Fisheries, responsible to this area, has recently been on leave and his return to duty is keenly anticipated by the local villagers.

Several individuals are involved in cattle breeding projects, sponsored by the Agriculture Department.

Coffee plantings are not encouraged in the area by the Department of Agriculture.

All produce is shipped from the area, either though the services of the Lutheran Mission at Bongu, or through the regular charters to Madang by the M.V. Wautamo. This small craft is owned and run by a committee of local indigenous shareholders from all over the Astrolabe Bay Council area.

The Fisheries section of the Department of Agriculture, Stock and Fisheries is encouraging the increased involvement by villagers of Lalok and Bongu villages in fishing ventures sponsored by the Department. The villages are supplied with refrigerators and nets by the Department and regular visits are made by the Departmental officers to these depots to collect produce caught. This industry is now being instituted in the villages of Marakum, Rimba and Arawum.

(b) (i) Trade Store Survey

The arca patrolled does not contain many successful trade store enterprises. The bulk of stores investigated were retailing kerosene only. Five stores visited had a monthly turnover, which might sufficiently provide for the entreprenear's family's needs. Little book-keeping methods are used and stocks for the stores are generally bought wholesale from Madang only when the other stocks are disposed of. Little knowledge of storekeeping methods is evident from the stores visited and many kerosene stores trade solely in coconuts, these being payment for bottles of kerosene. This trade, supplements for the storeowners, any lack of cash cropping trees owned by their clans.

All stocks for these stores are brought from Madang Chinese wholesalers, by the indigenous owned M.V. Wautamo.

Many stores, opened by indigenous villagers have been financial for a period of twelve months or less. Most kerosene stores are now operating solely as an essential public service to the community, rather than as an economic paying venture for the owner.

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L1) <u>Communications</u>:

- 3 -

The Astrolabe Bay Local Government Council is continuing work commenced last financial year, for the construction of the Madang-Gogol-Ileg road. This road follows the road built during the German Administration. Owing to the limited finances of the Council, this work is supplemented by the Ambencb Council and the Administration. Work consists mainly of manual labour, employed by the Council. There has been no opportunity to provide plant and machinery for the road work. Village people as yet have not actively entered into this work. When they do assist, they will do so only within the boundaries of their village areas. As work on the road is now commencing within the actual Council area, it is expected that a more active participation may be made by the local village people. Previously, work on the road has been without the Council area, near Eclima village in the Ambenob Local Government Council area. This has not pleased the Astrolabe Bay people and to overcome this opposition, work will commence on the 2nd "ctober at Bongu village in the Council area.

(c) Social:

Only one Mission, the Lutheran Mission, is located within the area. The missionary Reverend R. Huetter has only now returned from an extensive leave in the United States of America. Little is yet known of mission activity within the area.

I have not yet noticed any evidence of cargo cults reported to be existent in the area.

The Administration maintains three Aid Posts within the Council area, at Bom and Kumisanger villages and the Local Government headquarters. Work on the maintenance and repair of these Aid Posts has not in the past been encouraging. As a result the Council has now instituted an Aid Post and School maintenance rule.

The Administration maintains a Primary T School at Male village and the Lutheran Mission has a School at Bongu village. Both schools are of standard five grading.

Complaints mediated at the Council headquarters dealt mainly with marriage and inter-village land disputes. No serious crime has been evident in the area.

An investigation was held into the cause of the fire which burnt approximately half of Melamu Plantation on the 2nd September. It was established that the fire was caused by a group of females returning at 7.30 p.m. from Bongu infant welfare clinic. It appears that the fire was accidentally caused by the wind catching sparks from their lighted "bom-boms". The Bau Plantation Manager, who is responsible for Melamu, was informed and was later to inspect and report if further action was required. No advice has been eccived. The area burnt appears to be the unused portion of the Plantation, covered previously in kunai grass.

In the month of August, opposition has been shown to fishermen sponsored by the Department of Agriculture Stock and Fisheries, by the villages of Bongu, Rimba and Marakum. These villages have objected to the Sepik employees fishing from reefs and river mouths close to the village where subsistence food is obtained by the village people. This matter

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(b) (11)

has been discussed in General Meetings of the Council. On Wednesday 11th September, I accompanied Mr. L. Malcolmson of the Fisheries section to Rimba and Marakum villages to attempt to settle this opposition. On Wednesday 18th Saptember, I myself discussed this matter with the people of Bongu village. It has been settled that the fishermen are now permitted to fish from the reafs by the villagers, on the condition that they do so only to catch bait fish which are not used in village subsistence. It is hoped that this will dispel any opposition being shown to this economic venture.

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Appendices:

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Instructions. M25-2-0 RLS/LKG. Camping allowance Claim,



TERRITORY OF PAPUA AND NEW GUINEA

Our Reference M25-2-0 If culling ask for RLS/LKG

Telegrams

Department of District Administration.

Sub-District Office, MADANG.

Mr. M. Stoddart, Patrel Officer, <u>MADANG</u>.

36.9

Trade Store Sur by - Part Ambenob and Astrolaber By Council Areas.

As discussed yesterday, please be prepared to commence the above Survey for the Astrolabe Bay Council area on Monday 2nd September. A copy of the Director of Trade and Industry notes and instructions are attached.

Please complete the Survey for the Actrolate Bay Council area in the first instance. This can be done with the assistance of Mr. Karnups and in conjunction with the handover/takever of the Astrolabe Bay Council. This should take approximately one week.

The section of the Ambenob Council area from Yabob to Sua on the logol road can be completed after your return from Ileg.

All returns are to be completed prior to 16th September,

ict Officer.

C.C.

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Mr. V. Karnups, Patrol Officer, MADANG.

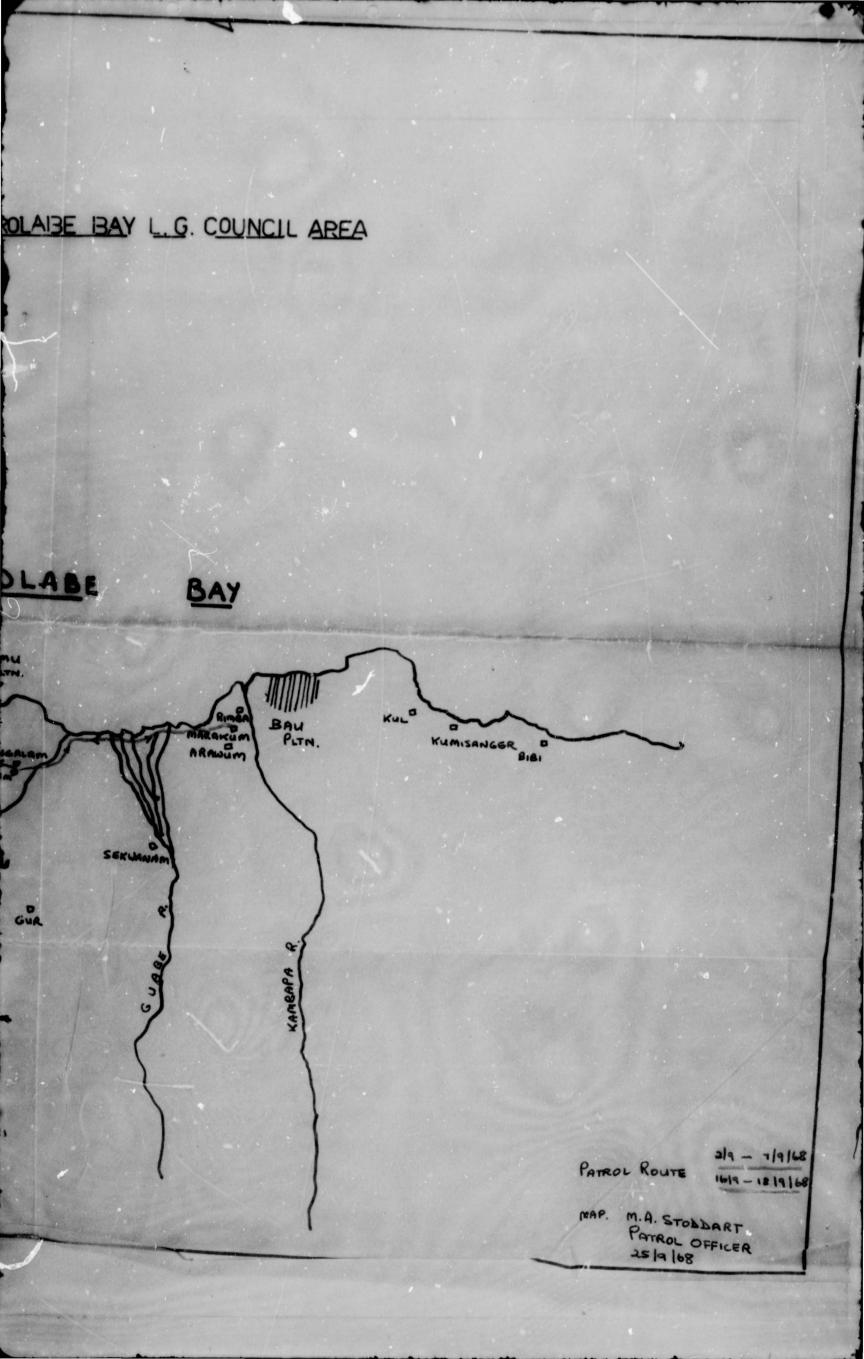


TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Subdistrict	of 1968/69 MADANG	
District	MADANG	
	Council Admin	istration
		oddart - Patrol Officer
Area Patrolle		Portions Astrolabe Bay Loc 1. Government Council area.
Census Division/s.)		BOGADJIM/KABENAU Census Division
Personnel Accompa		Constable KANTEP
Duration of Patrol- No. of Days	-from 1/ 10.68 to 5/ 10/68	To 14 / 10/68 24/10/68 to 16/ 10/68 to 1/11/68 days
	to Area : 3 of 196	
Last D.D.A. rol Date	- 19/9/68	
Last D.D.A. rol Date2/9/.00 Objects of Patrol	- 19/9/68 (Briefly) Council Adm	Duration Eight days inistration duties by Administrative
Last D.D.A. rol Date2/9/.00 Objects of Patrol	- 19/9/68 (Briefly) Council Adm	
Last D.D.A. rol Date2/9/.00 Objects of Patrol	- 19/9/68 (Briefly) Council Adm Road work superv	Duration Eight days inistration duties by Administrative
Last D.D.A. rol Date 2/9/00 Objects of Patrol Adviser;	- 19/9/68 (Briefly) Council Adm Road work superv	Duration Eight days inistration duties by Administrative
Last D.D.A. rol Date 2/9/00 Objects of Patrol Adviser; duties Total Population of	- 19/9/68 (Briefly) Council Adm Road work superv Area Patrolled 5409	Duration Eight days ministration duties by Administrative rision; and General Administration
Last D.D.A. rol Date 2/9/00 Objects of Patrol Adviser; duties.	- 19/9/68 (Briefly) Council Adm Road work superv Area Patrolled 5409	Duration Eight days ministration duties by Administrative rision; and General Administration
Last D.D.A. rol Date 2/9/00 Objects of Patrol Adviser; duties Total Population of	- 19/9/68 (Briefly) Council Adm Road work superv Area Patrolled 5409 ENCE	Duration Eight days ministration duties by Administrative rision; and General Administration
Last D.D.A. rol Date 2/9/00 Objects of Patrol Adviser; duties Total Population of <u>MAP REFER</u>	- 19/9/68 (Briefly) Council Adm Road work superv Area Patrolled 5409 ENCE	Duration Eight days ministration duties by Administrative rision; and General Administration
Last D.D.A. rol Date 2/9/00 Objects of Patrol Adviser; duties. Total Population of <u>MAP REFER</u>	- 19/9/68 (Briefly) Council Adm Road work superv Area Patrolled 5409 ENCE	Duration Eight days ministration duties by Administrative rision; and General Administration VILLAGE POPULATION NOT ENCLOSED
Last D.D.A. rol Date 2/9/00 Objects of Patrol Adviser; duties. Total Population of <u>MAP REFER</u> Director of District A	- 19/9/68 (Briefly) Council Adm Road work superv Area Patrolled 5409 ENCE	Duration Eight days ministration duties by Administrative rision; and General Administration VILLAGE POPULATION NOT ENCLOSED







TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Subdistrict	MADANG	
District	MADANG	
Type of Patrol	Council Admi	inistration
Patrol Conducted by	yMichael A.	Stoddart - Patrol Officer
Area Patrolled	1	Portions Astrolabe Bay Local Government Council area.
(Council and/or		BOGADJIM/KABENAU Census Division
Census Division/s.)	/	
Personnel Accompany Member R.P		Constable KANTEP
		To $14 / 10 / 68$ $24 / 10 / 68$ to $16 / 10 / 68$ to $1 / 11 / 68$ 9 days 968 / 69
Last D.D.A. Patrol Date2/.9/.68 Objects of Patrol (to Area : 3 of 1 - 19/9/68 (Briefly) Council A	968/69 Duration Eight days dministration duties by Administrative
Last D.D.A. Patrol Date2/9/68 Objects of Patrol (Adviser;	to Area : 3 of 1 - 19/9/68 (Briefly) Council A	
Last D.D.A. Patrol Date 2/9/68 Objects of Patrol (Adviser; duties Total Population of	to Area : 3 of 1 = 19/9/68 Briefly) Council A Road work supe Area Patrolled 540	968/69 Duration Eight days dministration duties by Administrative rvision; and General Administration
Last D.D.A. Patrol Date	to Area : 3 of 1 = 19/9/68 (Briefly) Council A Road work supe Area Patrolled 540 ENCE	968/69 Duration Eight days dministration duties by Administrative rvision; and General Administration

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District Commissioner.

67-7-44

2nd September, 1969.

The District Commissioner, Madang District, MADANG.

PAUROL NO. MADANG. 6/68-69.

I acknowledge with thanks receipt of Special Report by Mr.M.A. Stoddart, Patrol Officer to parts BOGADJXM and KABEMAU Gensus Divisions.

This is a good report. It contains the information that is needed to enable a proper appreciation to be made of the problems within the area, and the action that should be taken to bring improvement.

Mr. Stoddart has done very well.

(T.W. ELLIS) Secretary Department of the Administrator.

cc: Mr. M.A. Stoddart, Patrol Officer, c/- Sub-District Office, MADANG. Madang District.

Please note that political education must be a advantages of national unity.

67.7.44

PATROL DIARY

1/10/68 Arrived Ileg, Astrolabe Bay Local Government Council headquarters at .400 hours. 1415-1800 hours Inspection of road work Bongu Village and Council duties. Spent night at Ileg.

2/10/68

4/10/68

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0700-1000 hours. Supervision of improvements to Ileg airstrip. 1000-1430 hours - Supervision of road work. 1500-1830 hours - Council Administrative duties. Spent night at Ileg.

3/10/68 0700-1600 hours - General Council duties - finances, monthly statements, stocktake. Spent night at Ileg.

0700-0915 hours - Finalizing Council matters and duties. 0915 hours Departed Ileg to Male Primary T School and village, arriving 1045 hours. Departed Male 1130 hours arriving Laick village 1235 hours. Departed Lalok for Bom and Erima villages arriving Erima 1450 hours. Remainder of day spent supervising and inspecting road work in area. Spent night at Erima.

5/10/68

Departed Erima 0600 hours to Balima and Dogia villages - discussing and advising road work with village people. Arrived Malaga village 1315 hours. Departed Malaga 1330 hours for Umuin and Bahor villages via Gogol River. Arrived Bahor 1430 hours. Met by car from Madang.

Returned to Madang.

14/10/68

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0930 hours - Arrived Ileg, Astrolabe Bay Local Government Council headquarters. 0930-1300 hours - Attended Health, Agriculture and Executive/Finance Committee Meetings at Ileg for the Astrolabe Bay Council. 1330-1830 hours - Supervision of airstrip improvements and road work Bongu to Kaliku villages. Spent night at Ileg.

15/10/68 0700-1100 hours - Preparation for General Meeting of the Council. 1100-1715 hours - Attended General Meeting of Astrolabe Bay Local Government Council. Spent night at Ileg.

16/10/68

0700-1300 hours - Attended Executive/Finance Committee Meeting and supervised road work and airstrip maintenance. 1315 hours - Departed Ileg for Madang by air transport.

29/10/68

0945 hours - Arrived Ileg. 0950-1230 hours - Work on Council correspondence and monthly returns. 1300-1600 hours - Supervision of Council and village road work. 1600-1800 hours - Work on Council finances. Spent night at Ileg.

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30/10/68

31/10/68

0700-1000 hours - Supervision of Ileg airstrip improvements. 1000-1430 hours - Work on Council finances and returns. 1430-1845 hours - Council tax audit. Spent night at Ileg. 0700-0845 hours - Attended Finance/Executive meeting. 0845-1000 hours - Finalising Council matters prior to departure. 1005 hours - Departed Ileg for Male village and Primary T School. Discussions with teacher and villagers. 1120 hours - Departed Male via Lalok,Bom and Erima villages to arrive Balima village 1500 hours. 1500-1900 hours - Supervision of road work. Spent night at Balima.

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1/11/68

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0600-1015 hours - Supervision of road work, payment of labourers. 1015 hours - Departed Balima via Dogia and arriving Malaga village 1200 hours. Discussions with villagers on road work to the Gogol River. 1300 hours - Departed Malaga arriving Bahor Village 1430 hours.

Met by car from Madang

Returned to Madang 1615 hours.

SITUATION REPORT

Purpose of Patrol:

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The main purpose for the three inclusive patrols is the supervision of the Astrolabe Bay Local Government Council, in my capacity as Administrative Adviser to the Council. Trips to the Council headquarters are made at two weekly intervals. The alternate weekly periods I act as Administrative Adviser to the Sumgilbar Local Government Council, north west of Madang.

(a) <u>Political</u>: Apart from the construction of the Madang to Ileg road, the main activities of the Astrolabe Bay Local Government Council are directed towards the construction of Council Administrative buildings, the upkeep of the Ileg airstrip, the improvement of the area's communication and contact through the purchase of village radios and water supply throughout the area.

The Council, having a membership of 17 Councillors, adequately covers the area of the Council.

In the new year it is intended that the villages of YOKOPI, SAIPA, EAIPA and KWANGE, be included in the Astrolabe Bay Council area. The amendment for the Council's constitution has already been forwarded to the Commissioner for Local Government.

Attendance at Committee meetings of the Council has not been encouraging. I feel that there has been a considerable lack of interest in the activities of the Finance, Health and Agricultural Committees in the past and this has resulted in the past dis-interest. Following recent discussions at the General Meeting, it is felt that this situation will no longer exist. Greater responsibility in both Committee and patrolling duties has been placed on these bodies. The more regular visits of both Public Health and Agricultural officers might assist in this matter.

Attendance, participation and interest in General Meetings is quite satisfactory. Although lengthy sometimes disjointed discussions are held on many subjects, the Council does involve itself in all facets of the area's administration.

A more detailed report on the activities of Local Government on a village level should be submitted at the conclusion of the Annual Census Patrol of the area in December of this year.

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During the last month, no visits have been made to the area by members of the House of Assembly. A discussion arising in the General Meeting of the Council, on a recent circular by the Pangu Political Party, revealed that little was known in the area about the function of this party, or indeed any other party.

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In March 1969, an Adult Education Course is planned to be held at the Ileg headquarters in which students shall be instructed in political education, political parties and the House of Assembly's activities as well as other subjects.

(b) <u>Economic</u>: The main development existent in the Astrolabe Bay area is now centred on the Madang to Ileg road.

The Council has expended over \$1100.00 this financial year, practically a third of its annual revenue, towards the construction of this road. A grant of \$1000.00 has been this year awarded to the construction of this road by the Administration. This will enable the work on the road to continue for the entire financial year.

Voluntary work on this road has been encouraging. In the Bongu village area, the villagers have worked for three days a week on the road. The Councillor for this area KAMU, has been the back-bone of this willingness to work.

All villages within the area have promised voluntary labour to assist the Council when road work enters their areas.

As a result of this increased road activity, individuals have been approaching me concerning the possibility to gain loans to develop their ground for extended cash cropping (P.N.G. Development Bank) and applications and enquiries have been received and processed for persons in more backward areas who wish to obtain land near the road route.

The activities of the Development Bank have again been widely advertised through this area through Council channels. This has resulted in considerable enquiries, some of which have possibilities of meeting the Bank's expectations when processed.

Interest is also being shown in plantation areas which are alienated and yet unused.

Since July, no patrols or visits have been made by officers of the Department of Agriculture Stock and Fisheries, except to briefly investigate a fishing dispute. This matter has been broached to the Department, but as yet there has been no reaction to the request for more regular patrols and visits.

Similarly, trade store operators, are interested in the possibility of a visit by an officer of the Department of Trade and Industry to advise on business procedure. This business procedure has been suggested as a possible subject in the Adult Education Programme.

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(c) <u>Social</u>: Considerable distrust is felt by people of the area towards "foreign natives". They strongly dislike any outsiders attempting to marry local females, then attempting to remove them from the area. This dislike extends not only to visitors, but also to non-local residents.

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An attempt was recently made to produce a Local Government Council Rule which would deter this intermarriage outside the area, however when assured that a local Rule could not affect outside visitors, this Rule was rescinded. As there was no apparent need to curtail marriage settlement in the area, a Customary Marriage Settlement Rule as was suggested, would have been superfluous as it would not deter marriage with outside indigenes.

A Demarcation Committee operates in the area under the chairmanship of one IGIL of BARANIS village on the North Coast of Madang. Igil appears to be an efficient worker and acts as chairman for three Madang Demarcation areas. As yet no serious disputes have arisen over the ownership of land in the area now being adjudicated to the east of the Council area.

Some disputes have recently occurred in Bom Village over the ownership of land and cash crops. There is considerable friction in this village between the two rival families or clans, headed by the Councillor JUL and a village committee YAMAI. A recent argument resulted in the wilful destruction of one of the clan's copra dryer in the village.

Recently a dispute arose between the Lutheran Mission and villagers at Bom village. The villagers were cash cropping on Mission land which was used to maintain the Mission in that area. This matter was settled by local mediation.

Reports have been received concerning the influence of Yali in the Council area. Several trips have been made by villagers in the Rerau and Jilim area to the home village of Yali, for consultation on events in the area. No comments or results have occurred from these visits that are liable to upset the Administration of the area. The President of the Council, TAGOL, is reported to be intending to visit YALI during the Christmas period.

Reference has been made in Council Meetings towards the reportedly dormant "cargo" activities in the area by the Vice President GAU, who is a strong anticargo cultist. On these occasions members have adamantly expressed support for the Vice President and abhorrence towards these activities.

Despite active rumours in the area concerning the helicopter reported to be active in the Madang District, collecting women and children and consequently sacrificing them, a recent helicopter survey of the inland villages by the Anthropologists Mr. and Mrs. P. McLaren, was satisfactorily received and assisted by the local people.

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(d) <u>Miscellaneous</u>: The area has not been visited by a Civil Action Patrol. However, I feel that such a patrol could greatly benefit the area in its outlook towards "foreign natives" and in its development of the road, especially in the construction of difficult bridge sites.

oddau (Michael A. Stodda Patrol Officer Stoddart)

Appendices

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- (a) Map of Patrol Routes
- (b) Camping Allowance Claim
- (c) Acquittal of Patrol Advance.

