

Patrol Reports. Bougainville District, Boku

Transcribed by: Julie Smith, Hanaa Moosavi

Papua New Guinea Patrol Reports UC San Diego Library Digital Collections https://library.ucsd.edu/dc/object/bb6964295h

Copyright: Under copyright (PG)

Rights Holder(s): National Archives and Public Records Services of Papua New Guinea

Use: This work is available from the UC San Diego Library. This digital copy of the work is intended to support research, teaching, and private study.

Constraints: This work is protected by the copyright law. Use of this work beyond that allowed by the applicable copyright statute requires written permission of the copyright holder(s). Responsibility for obtaining permissions and any use and distribution of this work rests exclusively with the user and not the UC San Diego Library. Inquiries can be made to the UC San Diego Library program having custody of the work.

NATIONAL ARCHIVES & PUBLIC RECORDS SERVICE OF PAPUA NEW GUINEA PATROL REPORTS DISTRICT: BOUGAINVILLE STATION: BOKU, 1968 - 1969 Original documents bound with reports for: Buin, volume 12. Papua New Guinea Patrol Reports

Digitized version made available by

Copyright: Government of Papua New Guinea. This digital version made under a license granted by the National Archives and Public Records Services of Papua New Guinea.

Use: This digital copy of the work is intended to support research, teaching, and private study.

Constraints: This work is protected by the U.S. Copyright Law (Title 17, U.S.C.) and the laws of Papua New Guinea. Use of this work beyond that allowed by "fair use" requires written permission of the National Archives of Papua New Guinea. Responsibility for obtaining permissions and any use and distribution of this work rests exclusively with the user and not the UC San Diego Library.

Note on digitized version: A microfiche copy of these reports is held at the University of California, San Diego (Mandeville Special Collections Library, MSS 0215). The digitized version presented here reflects the quality and contents of the microfiche. Problems which have been identified include misfiled reports, out-of-order pages, illegible text; these problems have been rectified whenever possible. The original reports are in the National Archives of Papua New Guinea (Accession no. 496).

PATROL REPORT OF: BUIN & BOKU ACCESSION No. 496 VOL. No: 12: 1968-69

NUMBER OF REPORTS: 8

			1			
REPOR T NO:	FOLIO	OFFICER CONDUC PATROL	CTING	AREA PATROLLED	MAPS/ PHOTOS	PERIOD OF PATROL
[] BUIN						
[1] 1/68-69	01-17	C.J. Tabua (F	PO)	Part Kono Census Division	1 map	19.2.69-1.3.69
[2]2/68-69	18-23	H.L. Balfour-Ogilvy (I	PO)	Part Siwai and Baitsi C. Division		18.2.69-26.2.69
[3]3/68-69	24-31	C.J. Tabua	(PO)	Part Kono Census Division		24.3.69-9.5.69
				Upper Kono Census		
[4] 4/68-69	32-39	H.L. Balfour-Ogilvy	(PO)	Division		26.5.69-18.6.69
[] BOKU						
		J.R. Gyngell				
[5] 1/68-			(CPO	Part Baitsi, Banoni and		
69	40-66)		Nagovisi C. Division	1 map	8.7.68-5.8.67
[6] 2/68-				Banoni and Nagovisi L.G.		1.10.68-
69	67-87	C. Oaeke	(LGO)	Council		30.10.68
[7] 3/68-				Bana Local Government		6.1.69-24.1.69
69	88-97	C . Oaeke	(LGO)	Council		
[8] 4/68-				Part Nagovisi Census		
69	98-113	T.M. Kelliher ((PO)	Division		28.3.69-12.4.69

814.69/70 BOUGAINVILLE D 1968-1969	DISTRICT PATROL REPORTS		
B U I N & B O K U Report no.	Officer conducting Patrol	Area Patrolled	
BUIN			
1-68-69 2-68-69	C.J. Tabua H.L. Balfour-Ogilvy	Part Kono C.D. (map separate Part Siwai Council area & part Siwai & Bait si C.D.	
3-68-69	C.J. Tabua	Part Kono C.D.	
4-68-69	H.L. Balfour-Ogilvy	Upper Kono C.D.	
BOKU			
1-68-69 2-68-69	J.R. Gyngell (?)	Part Baitsi C.D. Banoni C.D. Nagevisi C.D. Banoni/Nagovisi L.G.C.	
3-68-69	C. Oaeke	Bana Local Go. C.	

4-68-69

5-68-69

T.M. Kelliher

T.M. KELLIHER

Part Nagovisi C.D.

BANONI

(Separate)

THE DIRECTOR D.D.A. **KONEDOBU** TERRITORY OF PAPUA AND NEW GUINEA PATROL REPORT Report Number BOKU PATROL REPORT NO 1 of 1968/69 Subdistrict BUIN SUB-DISTRICT District BOUGAINVILLE Type of Patrol SPECIAL PATROL Patrol Conducted by J.R. GYNGELL CADET PATROL OFFICER PART BAITSI CENSUS DIVISION Area Patrolled (Council and/or BANONI CENSUS DIVISION Census Division/s.) NAGOVISI CENSUS DIVISION Personnel Accompanying Patrol TAX REVIEW COMMITTEE C. OAEKE LOCAL GOVERNMENT OFFICER CR. OUWAI J. IHRAH COUNCIL CLERK CR. LOBI CR. TALIAU Duration of Patrol - from 8/7/68 To 5/8/68 No. of Days 29 DAYS Last D.D.A. Patrol to Area: FEBRUARY 1968, HOUSE OF ASSEMBLY ELECTIONS Date FEBRUARY AND MARCH Duration 31 DAYS Objects of Patrol (Briefly) TAX COLLECTION FOR THE BANONI-NAGOVISI LOCAL GOVERNMENT COUNCIL 1968/69 PERIOD. ROUTINE ADMINISTRATION Total Population of Area Patrolled 7795 Director of District Administration, KONEDOBU. 8/10/1968

Forwarded, please. District Commissioner.

TERRITORY OF PAPUA AND NEW GUINEA 67-11-2 13th January, 1969. The District Commissioner, Bougainville District, KIETA. PATROL NO. BOKU 1 of 1968/69 Your reference 67-1-7 dated 8th October, 1968. I acknowledge with thanks receipt of Special Report by Mr. J. R. Gyngell, C.P.O., to the Baitsi Banoni and Nagovisi Census Divisions. A good patrol and report by Mr. Gyngell which shows promise. Mr. Oaeke's observations are quite informative. (T. W. ELLIS) Director. c.c. Mr. J. R. Gyngell, C.P.O., BORU Patrol Post, BUIN Sub-District Bougainville.

TERRITORY OF PAPUA AND NEW GUINEA Telephone Telegrams 67/1/7. Our Reference If calling ask for MrRFH/LMW

Department of District Administration. District Headquarters, Bougainville District, KIETA. 8th. October, 1968. The Director, Department of District Administration, KONEDOBU. PAPUA. BOKU PATROL REPORT NO. 1 OF 1968/69 Attached in Duplicate are :-1. Patrol Report No. 1 by Mr. J. GYNGELL - C.P.O. 2. Patrol Report by Mr. C. OAEKE - L.G. Officer. 3. Covering comments by Mr. R. HOAD - District Officer, BOKU. 4. Covering Comments by Mr. M. LANG - Assistant District Commissioner, BUIN. The Report by Mr. GYNGELL is quite refreshing and enthusiastic and is commendable in that he has reported what he has seen, heard and his interpret -ation of same without allowing himself to be prejudiced before he had himself visited the area. Nevertheless first impressions can be guite misleading and future visits to the same area may bring different interpretations. Comments by the respective Officers at BOKU and BUIN have adequately covered queries raised. Mr. OAEKE is receiving much important training in the Field in Council activities but should have devoted more time to checking the accuracy of tax collection and audit,

Att.

(D. N. ASHTON) DISTRICT COMMISSIONER TERRITORY OF PAPUA AND NEW GUINEA. Department of District Administration, Sub-District Office, BUIN. 67-2-2 Bougainville District. ML: sb 30th September, 1968. The District Commissioner, District Headquarters, K I E T A. BOKU PATROL REPORT No. 1 of 1968/69 - GYNGELL

Attached please find three copies of the abovementioned Patrol Report submitted by Mr. Gyngell, Cadet Patrol Officer, together with comments on the report by Mr. Hoad, the District Officer at Boku.

Mr. Hoad's comments coincided with my own views concerning. Mr. Gyngell's observations and there is very little which I can add to them. Mr. Gyngell is a newcomer to the Boku area and he has not as yet had any real contact with the political, economic and social problems of the Boku Administration Area. Many of his observations are superficial but this is no reflection on the officer's attempts to report honestly on the situation as seen through his eyes. Mr. Gyngell's relative inexperience has led him into understandable error in reporting the attitudes of a community which has confused other officers before him. The possibility of misinterpreting the situation in the Nagovisi is related to the fact that there are two sides to the Nagovisi character and temperament. Individually or in small groups, Nagovisi men are capable of establishing friendly and co-operative relations with individual officers of the Administration. However, large groups, and particularly formal assemblies, such as meetings of the Banoni/Nagovisi Local Government Council, are much less friendly. On occasions such as these, deep-seated repressions emerge in the form of hostile attacks upon the Administration, individual officers, and often Europeans in general. The existence of these attitudes is well known to vourself and to Headquarters.

4. The officer compiling the report has come into contact only with the first facit of Nagovisi behaviour and this has caused him to lose sight of the fact that serious problems do exist in Nagovisi.
I agree with Mr. Hoad however that the officer's perception will, in the ensuing months, gain more depth as his experience of the area increases. Already Mr. Gyngell has some appreciation, through council

meetings etc. of the scope of the problem, and he is currently revising some of his previous assessments. I expect Mr. Gyngell will become an effective officer and much more reliable reporter before the completion of this, his first term.

.....2/

2.

5. Mr. Oaeke's report contains some quite pertinent observations, and his recommendation that two tax rates be imposed for the Banoni/Nagovisi area based upon relative degrees of economic development coincides with the view of his senior officers, although the council has rejected the idea to date.
6. Mr. Gyngell's and Mr. Oaeke's claims for Camping Allowance attached for signature please.
(M. LANG) Assistant District Commissioner. Att. 67-1 **BOKU** Patrol Post, Buin Sub-District, Bougainville District. 13th. September, 1968. The Assistant District Commissioner, **BUIN Sub-District.** Patrol Report BOKU No. 1 1968/69 I am now in receipt of the Narrative of Patrol Report BOKU No. 1 1968/69 dated 12th. August, 1968; as soon as I have received the diary and Appendix A to the report, it will be forwarded. Mr. Gyngall arrived at BOKU in June. His experience in this area prior to this patrol is very limited and although he has made an honest attempt to write an informative report his observations are superficial. His report reflects an ignorance of both council work and local attitudes. His appreciation and perception can be expected to improve during the next few months, especially as I now intend to actively involve him with council work.

My comments on the report herewith:-

1. Most people in this administrative area are paranoid in their behaviour. They can be receptive to administration officers, yet at formal gatherings they can express a feeling of deep resentment and hostility towards foreigners, especially Australians. I am unable to account for the foundation of this hostility. The false image appears to have been formed by various hearsay reports from KIETA and RABAUL, and the image thus formed supports the popular concept that these people live in improvished conditions, and that Europeans have failed to treat them as equals in class. Their racial resentment is deeply ingrained but it is not always apparent. This feeling of hostility is quite impersonal, encompassing all Europeans and not necessarily specific. In a kind of paranoid state they can accept Administration officers as advisors and the means for progressive development; at other times these officers can be attacked for the [illegible] and policy they represent.

Para 9. There is no reason to suppose that new elections will bring younger or more intelligent members into the council. The present council has an average cross-section of life. Old councillors will continue to be elected; in fact young men can seldom hold an important place in the society unless it suits the older generation. At this stage of sophistication it can be expected that certain people will be nominated to represent the popular leaders who will remain in the background outside council debate. These councillors will be little more than figure-heads.

Para 10. Standing Instructions - Finances of Local Government Councils

(Volume 11) -at paragraph 34 - requires that a general public meeting be held prior to the debating of a tax rule in the council. These Tax Payer's Meeting will be held, and naturally they will continue to so influence the councillors when they set the tax rate. However, it has been emphasised to the councillors (by the Commissioner for Local Government) that they are the instrument for setting the tax rate and not the Tax Payers' Meetings. It appears that the Commissioner's message (30-2-11 of 23/4/68) the District Commissioner's letter (48-7-11 of 5/4/68) and the Advisor's comments have not been entirely wasted.

2

Para 11. It is within the scope of the council to set tax rates according to the wealth of the relative areas. In fact it was suggested to the councillors at the time of the taxation debate that consideration be given to the relative wealth of the NAGOVISI, and the relative backwardness of parts of the BANONI - that is, two tax rates. This idea was too sophisticated for the council and the idea was rejected. However, it will be brought to their attention again at the next taxation debate.

The suggestion that the council purchase pig wire (and shot guns) for individuals has not been supported by the Advisor. It is understandably difficult for these backward people to comprehend the financial role of the council.

Para 12. The "three very friendly and helpful personalities" who accompanied the patrol can also be quite aggressive in debate on subjects touching on European influence and Administration programming. Para 18. When I arrived at BOKU I found that the council clerk was both incompetent and lazy, so much that I brought him to BOKU where he was kept under supervision. His output then improved considerably but he still requires constant supervision and that is why Mr. Gyngell was instructed to accompany this patrol and check on tax receipts and deposits et. I am now not surprised to find errors in receipt collections/bank deposits, and that the Cash book does not balance. Mr. Gyngell and myself will be working on the Cash Book next week to locate the errors.

Para 20. I am sure that Mr. Gyngell spends more time in the NAGOVISI area he will detect misconceptions, distrust, and even fear of CRA activities. The signs of this state may be indiscernible as the activity of CRA is mainly outside the NAGOVISI area. Furthermore they probably feel it difficult to discuss their feelings with Administration officers who appear to support CRA activity. Para 21. I had not hear to DAMIEN's activities in the NAGOVISI area before. Mr. Gyngell will be asked to report details of the collections and villages visited.

Para 23. Villages: I do not know if it was the tradition of the people to live in villages or small hamlets. However, today there is a process of "ruralination", as the communal villages disintergrate and family groups move to establish their domecile in their cosen plantations. This process can be expected to continue. These people are devoted to economic crops and the accumulation of wealth. Para 31. A Preliminary Hearing was made in the District Court at BUIN on 23rd. August, 1968. No prima facie case was made out against the defendant and the defendant was discharged of the Information then under inquiry.

SUMMARY

I have been critical of various assessments by Mr. Gyngell. Nevertheless I commend him for his report and his effort in recording his observations. He should continue to do so even at the expense of holding a different opinion to other officers. nevertheless I feel that with further experience in this area and working with the council he will find it necessary to adjust some of his opinions. APPENDIX - Report by Mr. Oaeke, Local Government Officer. This report is complimentary to Mr. Gyngell's report and I have attached it as an Appendix. Mr. Oaeke's observations generally fall into line

with my own.

Submitted for you information, please.

(R. A. Hoad) District Officer Forwarded 22/9/1968 TERRITORY OF PAPUA AND NEW GUINEA Telegrams

Our Reference 67-If calling ask for Mr. Mr. J. Gyngell, Cadet Patrol Officer, **BOKU Patrol Post.** Department of District Administration, **BOKU** Patrol Post, Buin Sub-District. Bougainville District. 7th. July, 1968. Patrol Instructions BOKU Patrol No. 1 -1968/69 As discussed with you, and as per attached patrol itinerary, please be prepared to depart on patrol on Monday. The purpose of your patrol is to assist the council clerk with the collection of 1968/69 Local Government Council tax for the Banoni-Nagovisi Local Government Council, and to check the cash and receipts, as discussed, and to dispatch the cash to BOKU in safe hands for banking whenever it is practical to do so. Please note that this is really a council patrol and you are to accompany this patrol and assist only in the way described above. However, I will be interested to receive your report and to note your observations etc. Attached please find memorandum 67-1-0 dated 21st. June, 1968 from the Director. Your report will come under the category of a Special Report but you will submit such information on the local situation, especially political and social aspects, as appears necessary. Observe the work of the Tax Review Committee. You may remind the people of the right to appeal to the Tax Appeal Tribunal, if necessary. You may also advise villagers that the tenure of office of present councillors expires in October and they will shortly be asked to consider nominations for the third council elections. It is unnecessary for a member of the police detachment to accompany this patrol. I wish you a pleasant patrol. (R.A. Hoad) **District Officer**

TERRITORY OF PAPUA AND NEW GUINEA Telegrams Our reference 67-1 If calling ask for Mr Department of District Administration, Patrol Post, BOKU, Bougainville District. 12th August 1968. The District Officer, Patrol Post. BOKU. BOKU PATROL REPORT NO 1 - 1963/69. Sub-District : BUIN SUB-DISTRICT District : BOUGAINVILLE DISTRICT Council Area : BANONI=NAGOVISI LOCAL GOVERNMENT COUNCIL Patrol Conducted By : J.R.GYNGELL, CADET PATROL OFFICER. Area Patrolled : PART BAITSI CENSUS DIVISION : BANONI CENSUS DIVISION : NAGOVISI CENSUS DIVISION : C. OAEKE, LOCAL GOVERNMENT OFFICER : J. IHRAH, COUNCIL CLERK Personnel Accompanying : CR. OUWAI) : CR. LOBI) TAX REVIEW COMMITTEE : CR. TALIAU) 8/7/68 to 5/8/68 **Duration of Patrol** 29 DAYS BAITSI C.D. MAY 1968 33 DAYS Date Last DDA Patrol To BANONI C.D. 16 JUNE 1968 DAYS NAGOVISI C.D. FEB 1968 14 DAYS **Objects of Patrol** : COLLECTION OF TAXES OF THE BANONI-NAGOVISI LOCAL GOVERNMENT COUNCIL FOR 1968/69 PERIOD. : ROUTINE ADMINISTRATION **BOUGAINVILLE SOUTH FOURMIL** Map Reference

INTRODUCTION

1. The sole objective of this first patrol for the 1968/69 period was to collect taxes for the Banoni-Nagovisi Local Government Council. The area under the Councils' control includes two whole Census Divisions, and partly the Baitsi Census Division. The noncouncil villages of the Baitsi Census Division are BOKU, LAVORO, and PIKEI.

2. The patrol was conducted in two phases: day patrols by vehicle, and nights spend out with movement by foot and sea. All villages that

-2-

located within much of the area of the Baitsi and Nagovisi Census Divisions. However, the Banoni Census Division area is rather isolated and is to an extent cut-off from the main economic hub of the council area, and more importantly the Boku Patrol Post station. The Banoni has very few vehicular roads and thus movement is by foot and sea. 3. Topographically, the area patrolled consists of a large flat coastal plain, bounded to the north-east by the Crown Prince Range, and to the south-west by the Empress Augusta Bay and SOlomon Sea. To the north-west and southeast are continuations of the coastal plain, but which are bounded politically by other administrative divisions. 4. Though the patrol was primarily a council matter, I took the opportunity to use it as an introductory one, familiarizing myself with as many villages as the patrol programme would permit, and generally making myself known to the people under the administration of Boku Patrol Post. 5. Politically, the people of the area are quite interested both in the Government locally and in the Territories. Besides the Council and the House of Assembly, the area is also involved with the political question of C.R.A.E., and its activities in Bougainville. Since being at Boku, much I have read and heard about the "anti" attitude towards C.R.A.E., Administration and Europeans generally, were amiss on the patrol. There was no evidence of any direct "anti" feling towards the so-called "3 dislikes".

6. Socially, I made it a point to involve myself in evening discussions so as to try and "win" the peoples' confidence. As it was a Special Patrol concerning the Council and its staff, I observed procedures of book xxxx work, Tax Review Committee hearings, the peoples reactions, and the way of life of the villager. During collection of taxes I endeavoured to talk as much as possible with the people, and at times it became quite humorous. The patrol was a hurried one making it unable for me to delve deeper into social activites of the people. However, it is hoped that the next patrol into the area much of its time will be devoted to the social life of the villages.

OBSERVATIONS AND COMMENTS Reception of Patrol

7. The patrol was well received by all villages

that it visited. Hospitality was extended to all that accompanied.

Political Situation

8. Banoni-Nagovisi Local Government Council : The 1968/69 period marks the fourth year for the Council. The headquarters are situation at Beratemba, with a native materials as its Council Chambers. Beratemba is situated centrally in the Banoni-Nagovisi area, however due to some villages being isolated, and made more difficult because of no wheel transport, attendance is at times lacking. Two villages in the Council are in the Siwai Census Division, and they are Haisi and Hiruhiru.

-3-

9. The council tax is at present at a rate of \$2.00 per male over the age of 17 and 20¢ for females. The Council has had a certain amount of criticism directed at it in the past 2 years because of its low rate of tax, however during the patrol much was said about the future of the Banoni-Nagovisi taxes, and it now looks inevitable as well as generally accepted among the majority that the tax rate will rise when the "new-look" Council comes into being after the elections in October this year. I refer to the "new-look" Council because it was evident during the patrol that many Councillors were quite old and that their continued position in the Council looks in jeopardy with influential young men gradually taking over village and council matters. I believe that it has been these old men in the Council who are responsible for the present low tax rate, and their purposeful neglect to review it at meetings. 10. Lengthy discussions concerning the tax rate were held at Haisi, Waruwaru, and Koiare. A point to come out of these discussions was the Councils' decision to make it the sole determing authority of Council tax rate. Previously the Taxpayers Meetings had a large percentage of the voice in determing taxes, however this procedure has now been done away with.

11. In reference with the talk about raising the Councils tax, the authors sympathies are with the people of the Torokina area. This area has been neglected so the people say, of Council projects and financial allotments at expenditure estimates time. It is true that this area is isolated from the rest of the COuncil area, and that communications and movement is difficult between the Torokina region and the remainder ^of the Council division. The people say that if we are to pay more taxes, then we want to see our money come back into "our" area, It was pointed out to he people that projects such as cement water tanks were planned for the coastal villages Jaba, Kegeri, and Koiare, and that no doubt more projects would be planned in the future. It was also pointed out to them that ideas they may have should be discussed with their Councillor, and then it was his duty to bring the matter up at meetings when the Council is deciding its' allocation of funds. At Karakopa, the Councillor and Aid-Post Orderly discussed the need for a permanent pig fence and inquired to whether the Council could provide funds to purchase

wire to construct a new fence. On seeing the existing one, a suggestion to the Councillor to raise the matter at the next council meeting was advised.

12. Tax Review Committee : The Committee was made up of the following Councills :-

Cr. Ouwai from Loro Village

Cr. Lobi from Waruwaru Village

Cr. Simika from Mosigeta Village

Cr. Taliau from Pomaleti Villege

Three good Councillors with their Council at interest. Cr. Simika was replaced by Cr. Taliau when the patrols movement was by foot and sea due to a foot injury of his. All council matters were dealt with by the Committee without any further question of their decision. They acted with an authority which is well respected throughout the Banoni-Nagovisi Council are. This as well as the general attitude of the people shows that the Council is held in holds its respect and take an interest in council matters.

-4-

12 cont. The Committee carried out their work on behalf of the Council with the utmost effeciency and gave decisions which were consistent with one another decisions which were back by myself and needed no clarification. besides their good work they were three very friendly and helpful personalities to have accompany me on patrol.

13. The majority of the cases heard by the Review Committee were of the simple matter being that the people before the Committee had not the money which to buy tax. It was their intention to pay tax when they had the money, and to make sure they did pay their tax the Committee gave the decision that it must be paid in three months of they would be brought before the court. A case which gave the Committee a little trouble in finding an answer for was at Beratemba when Pte. Lovic of the P.I.R. who was on leave at the time refused to pay his tax because he believed that the income tax take from his salary fortnightly was enough, and that he only visits his village on leave so therefore would not benefit from any taxes he may pay locally. The Council's Committee decided that he was not exempt from tax locally just because he worked and paid taxes elsewhere. Lovio finally accepted the Committee's decision and paid his tax.

14. Tax Appeal Tribunal : There were no cases whereby a person before the Committee wished to appeal to the Tribunal. Stubbon taxpayers were told of their right to lodge an appeal, however they wished not to involve themselves any deeper so either paid their taxes or accepted the Committees decision.

15. Besides the three efficient (?)sand conscientious Councillors that accompanied the patrol the Banoni-Nagovisi Local Government Council has its mixture of good and below standard Councillors. The Council is only four years old and as such ex=luluais and tultuls who are quite old have been voted in as Councillors. This I believe has been a hinderance to the development of the Council and its activities. In the future the young and middle-aged Councillor will be the driving force behind the Council, and as a result the Council can expect to become influential in governing the affairs of their people. At present the Council has only a few good Councillors who are responsible for the little development and progress the Council has made. I believe that if it was not for these Councillors and the revenue coming in from hiring the tractor, then the Banoni-Nagovisi Council would be on a down-hill run.

16. Of the three Census Divisions Baitsi has three villages which are non-council and they are Boku, Pikei, and Lavoro. The three villages are closely related and are all situated within about half a mile of each other, they are also the nearest three villages to Boku Patrol Post. Though these villages are quite open about there anti-ness towards the Administration they wish to remain non-council until such time the Administration is no longer her to "bludge" off. -5-

17. The Banoni-Nagovisi L.G. Council had a taxable population of 2959 at the end of the 1968 period. On completion, the patrol was able to revise the Tax Register with new taxpayers and exemptions. New figures in comparison with last year can be seen on Appendix A. The Council estimates that it should receive a tax revenue of \$3150 for the 1968/69 period. The sum total collected on patrol was \$3080.60 for this year, leaving an outstanding balance of 69.40 to make up the estimated figure and \$167.80 back tax. 18. Mr. J. Ihrah, Council Clerk and Mr. C. Oaeke, Local Government Officer, carried out the book-work duties and funds collecting without any difficulty thus requiring no assistance or advice from myself. Besides there efficient work they to were two likable personalities to have accompany the patrol. the Council are fortunate in having two intelligent hard working officers behind it.

C.R.A.E. Situation

19. Since being transferred to the Boku Station, many villagers including Councillors knowing that I have spent some time in the area of C.R.A.E.'s activities were alive with questions when the patrol past their village. So much so, that a party amounting to eight, keenly interested in what was going on were escorted by myself to the Panguna area. this did not affect the Council tax collection programme as the party departed Saturday 20th July from Waruwaru village, and returned Sunday 21st. Upon arrival the members of the party were introduced to the Area Manager Mr C. Bishop, then shown around some of the major activities of the exploration Company. The Company extended its hospitality by providing meals and accommodation of which the party informed me they well appreciated. the party returned to Waruwaru Sunday afternoon, after a 6 1/2 hour walk.

20. The general voice about C.R.A.E. and its activities, contradictory to other reports, were on a favourable basis. The spoken out statements gave the impression that they accepted the Company, suggesting that this was a good thing for Bougainville and the Territories itself. During the patrol, not one word was heard in disfavour of the Company and its explorations, It goes to suggest then that the people of the BanoniNagovisi area are aware of the Companys' activities, but shows no detectable "anti" sign towards it. 21. During the past year the Banoni-Nagovisi area has had visits from tow anti-C.R.A. men namely DUMENO (alias Br. Martin), and DAMIEN from Irang village in the Kieta Sub-District. Dumeno made his name among the Banoni-Nagovis when he tore metal tags cement survey markers along the proposed Lambalam - Jaba Road. Straight after this he spread the false rumor that the world was going to end on the 8th March 1968, this is when the people of this area realized that the man was "long long", and when told that he had been sent to Port Moresby for medical treatment for the head, they thought this was a very good thing because the Island can do without these type of men. Also to receive the same response was Damien, who has made tours of the area trying to raise money for his Agricultural Society, however in every village visited he has been turned away with the result a poor collection.

-6-

Villages

22. In general, the Banoni-Nagovisi Council area covers many villages and it would be impracticable to discuss the condition of each individually, so in affect I will discuss outstanding villages by using two categories:- new, well-planned villages and old, untidy villages, with the remaining villages either average or around average standard. (a) New, well planned :- Such villages are located where there is wealth and stability, eg. Haisi, Mabis, and central areas of the Nagovisi. The people of these areas are reasonably advanced and as such have adopted new modern ideas on village planning and house construction. Though native materials dominate construction, permanent materials are being used more and more, with timber now being cut on a local scale.

(b) Old, untidy villages :- This category refers to coastal villages (Kongare, Jaba, Koiare, and Kegeri). These villages are old, but are only untidy because of their oldness and not because of their grounds being littered. Where it was thought that houses were to old and beyond repair the Councillor was told that the people would have to replace them. All of these villages are using war surplus materials for construction of their houses even now from materials hoarded. After 20 years of physical weathering they are now obselete with the result that houses are falling down and are very untidy in appearance. It was advised that something will have to be done in the near future about remeding this either by finding a new village site or rebuilding on the original from the ground up.

23. Though it has been general practise for the people to come and live together, there is the reoccuring tendancy in the Nagovisi area for a village with it gets to a certain size in population, to split. Individual ^families shift to their own land plots, build a few houses and remain there. Two good examples of this are Biroi-Pomaleti and Waruwaru. This type of village planning is quite efficient and satisfactory because it enables the landholder to spend more time with his crops, with the minimum waste of time, and more importantly, gets him away from the general cluttering-up of a large village which gives an untidy appearance. These small scattered residences are in a good condition and are easy to keep celna. The village and housing conditions x of this type of system are of a much higher standard.

Health and Aid-Posts

24. The people of the Banoni-Nagovisi area are on the whole quite healthy. The diet is uniform throughout, consisting of kaukau, taro, and greens, but with an increasing consumption of rice, tin meat, fish and European drinks becoming quite noticeable. Health conditions of the people living on the coast are somewhat poorer than the villagers living inland. The villagers inland have sufficient gardens with a wide variety of foods to choose from, whereas the peoples on the coast are very limited in what they can grow (much of the land is swampy). However, the coastal people are benefited by the closeness of the sea for this adds fish to their diet. -7-

25. Aid-Posts are evenly distributed throughout the Council area (see map) and the area under Boku's administration generally. All are well stocked with the necessary medicines required at aid-post level. The area is fortunate to have two Missions with small hospitals at each, both situation where they can cover the majority of the population. Government Aid-Posts are situation at ; Nagovisi : Waitabuna

Waruwaru (now deserted)

Banoni : Laruma

Mom

Koiare

Boku - small hospital and TB ward.

The two missions which have hospitals are : Sovelle Morotona, and

situated at Piva in the Torokina a Leprotorium. 26. At Mom, the Aid Post Orderely Avatau enquired to whether an aid-post could be establish on the Kieta side near Mainoki. His enquiring is the result of the people around this area coming to his aid-post for medical treatment. He states that he has not the accommodation to cope with them, and as a result patrols into these areas. It was advised that he should write to the D.M.O., Kieta, and receive information from him concerning this problem. It should be noted here that Avatau is an efficient and consciencious Orderly, more so than elsewhere, and runs a very clean aid-post.

Schools

27. Education in the Banoni-Nagovisi area is well accounted for being dominated by the four Catholic Missions, Torokina, Morotona, Sovelle, and Haisi; the Methodist Mission at Siandaro; and an S.D.A. station at Mokokoleo. All schools teach to at lease standard 6 level which makes available throughout the area a reasonably high and good standard of education. Attendance is regular at the mission schools mainly because of the face that they are boarding and have few day pupils. At the Boku Primary "T" school, attendance has been lacking recently mainly due to parential influence and lack of control with their minors The villages concerned are the non-council ones which are Methodists and of the same at Mosigetta. Buildings and school equipment are well in access and there are no shortages of each throughout the Boku administrative area. Roads and Bridges

28. The road system in the Nagovisi C.D. is one which is in easy walking distance to locate from every village. The main road trunk is the continuation of the Buin-Boku road which connects Morotona Mission, extends beyond Sovelle Mission to Siandaro Methodist Mission. Connected with this main trunk system is a network of tributary roads mainly used by tractors, but extend into inner village areas. In the Banoni C.D., the road from Morotona Mission to Jaba village on the coast, is gradually being upgraded to 4 wheel drive vehicle standard as is the road to Mabis village. In the Torokina area the existing road follows the ex-war road alignment as far as Piva airstrip. It has a good surface and needs little meintenance to keep it in condition. xx(?) -8-

29. New road alignments which now have been surveyed are the Lambalam-Jaba road completed by C.R.A., and the Boku-Morotona alignment by Laurie and Montgomerie surveyors. To whether construction of a road from Lambalam to Java will goahead is still up in the air, but the new road to Morotona from Boku airstrip seems as though it will be constructed sometime in the future. At present P.W.D. are about to commence working the new alignment from Mosino to Morotona, leaving the remainder and majority of the proposed road for contrast construction. 30. All other means of access and communication throughout the Banoni-Nagovisi are by bridle paths and sea. Tracks connect all villages without any difficulty in passing. The only trouble spot in which future patrols may have difficulty in passing is from Mom to Koiare whereby the path goes through swamp land. It will be determined by the amount of rain the area concerned may have had whether a patrol can pass. Complaints

31. Four complaints were heard during the patrol, a suspected carnal knowledge complaint from the Councillor at Kariana which was previously investigated by P.O. H.B. Ogilvy in early June 1968, a case involving maintenance for care of a child heard at Waruwaru, and two minor cases concerning attendance at school. The first x two cases were referred back to the District Officer at Boku for his action, and the remaining two dealt with at the time.

Missions

32. Missions in the Banoni-Nagovisi are plentiful being mainly dominated by the Catholic faith though their four missions Morotona, Sovelle, Torokina and Haisi. Two other religious bodies are the Methodists at Siandaro, and a small group of S.D.A's at Monokoleo. though not completely influence by the Missions, the majority of villagers do respect and appreciate the fact that they school their children, and offer medical aid to the sick. On the patrols visit to a Mission station the welcome was a very friendly one, and the hospitality extended was beyond expectation. Carriers and Canoes

33. The only village in which the patrol hadtrouble in obtaining carriers was Tangerepaia in theTorokina. However, after an hour wait the patrol finally

acquired the required number and proceeded on its way to Korobi village. No difficulties were encountered obtaining carriers elsewhere. Canoes were used on the coast in the first instance a mile or so inland at the back of Kaoiare village to the village, and secondly, to carry cargo from Koiare to Jaba via the Empress Augusta Bay. Carriers were paid the rate of 10¢ an hour, time including their return trip to their village, and canoes 60¢ an hour, and an additional 50¢ per each canoist. -9-

Economic Development

34. The area in general is at present developing its economic craps on quite a large scale. The majority of villages have cocoa plantations on a small land holding scale ^but which are now increasing due to the incentive it has acquired from seeing the rapid growth of the Bana Producer's Co-Operative Society. This Society is now big business in the area, and not to far in the distant future will be the back-bone of finance for the Nagovisi's, if it is not already. The other economic crop copra, is only produced on a small scale and confines itself to coastal areas, but for only the present.

35. Cocoa : The Bana Producer's Society is situated at Beratemba, which is approximately the hub of the main cocoa producing area of the Nagovisi C.D. Interest and production output is increasing at such a rate that the Society is purchasing another \$10,000 dryer, to keep up with the rate of wet bean purchase. The villages surrounding the Society now must be undoubtably economically sound, and with their receipts, purchasing more trees and hoarding the rest. Cocoa produced outside the Nagovisi has developed in a big way around Haisi and Mabis in the Banoni C.D. This area has the main road close by and thus is a big factor in its favour for transporting the cocoa quickly before it perishes. In the Torokina, cocoa is now being grown at a rapid rate, and in the future will become one of the main producing areas. This area has the advantage of a nearby port and a sheltered one at that, xxx it would be in the interests of the people of the area to make use of it.

36. Copra : This crop is also produced in the area, but not on the same scale as cocoa. It is not likely that it will give way entirely to cocoa, on the contary, copra production is increasing and what was seen in the inland areas it will keep on increasing to become a major income produce. Large areas in inland Nagovisi and land lining the roads in the Torokina region are now planted up and should be producing in the next few years.
37. Coffee : Coffee is at present on a very small scale, but this to is increasing in production. The coffee x that is being produced is sold through the Bana

Society.

Trade and Industry

38. Apart from the Bana Society, the area is well in abundance of trade stores and bakeries. Though many are only run on a small village scale, all are stocked and earn a reasonable profit from their not to high scale prices. It is interesting to note that both trade stores and bakeries are being built with permanent materials.

-10-

Torokina Airstrip

Whilst the patrol was in the Torokina area, the opportunity was taken to look at the site of the exfighter-bomber strip used and constructed by the Americans in the Second World War. The site is approximately a mile north of Piva village, and owned by the COuncillor at Piva, Piriri.

When the patrol arrived the people were inquisitive to find out when rebuilding would commence, resulting from a news announcement made by the District Commissioner. I informed them that no exact date had been set for the rebuilding, because tools and finance had yet to be arranged. The people are willing and quite keen to get on with it. The Councillors from the eight surrounding villages have appointed five men from each village to work as labour on the strip project, thus giving a total labour force of forty.

The airstrip itself is at present covered with bush grass and pitpit. The required length which has already been marked out by Mr. Ogilvy, still remains free of trees and dense secondary growth. The original gravel is still in tact and quite compact on the strip runway itself. The surface is reasonably level, so little earth moving will be needed mainly at the north end, and the south west corner which appears to be the appropriate postition to construct the police station and apron. At each end of the strip trees have regrown and will therefore be have to be cut to confide with the approaches required for light aircraft standard (Charlie and Delta Standards).

Rebuilding the strip will not be a hard task, neither a long one, it should in fact take approximately 6 weeks to complete, including the building of the police house. Apart from the construction of the strip, land purchase has yet to be finalized, but as the Councillor is in agreeance for a purchase, there should be no difficulty with the investigation.

Conclusion

The 7800 people of the Banoni-Nagovisi-Baitsi, appear to be a happy, friendly type, quite rich and certainly do not suffer from lack of foodstuffs. They back their Council and support the need for a rise in taxes, which is almost certain to eventuate in the next council beginning sometime after the Elections in October. As this patrol was entirely a Council matter run by the Council and its staff, everything ran smoothly and according to the collection programme laid down. I am in doubt to whether an Administration patrol could be conducted with the same co-operation and warm welcoming as this patrol received, especially with the reputation the Banoni-Nagovisi's have.

J. R. Gyngell

Cadet Patrol Officer

-11- DIARY	
Monday 8th July	Commenced Banoni-Nagovisi tax collection for 1968/69 at Haisi village; movement by station Toyota; inspected village and Mission; returned Boku 1530 hours.
Tuesday 9th July	Patrol to Mabis village by Toyota; met by M.H.A. Paul Lapun; collected taxes from Mabis and Jarara. Then to Kongare village by foot - 45 min. collected Kongare, Matsunke, Mariga taxes; inspected Kongare and Mariga - old delapidating villages. Returned Boku 1700 hours.
Wednesday 10th July -	To Mosigeta village; collected Mosigeta and Mewa. Returned Boku to complete outstanding office duties.
Thursday 11th July -	Patrol collected taxes Sisiruai, Beratemba, Loro, and Latore No 1. Self remained at station to complete re-imbursement.
Friday 12th July -	To Beratemba to meet up with patrol; patrol by f foot to Bakoram village; collected taxes Biros and Bokoram 1; returned Beratemba 1600 hours. Slept Beratemba.
Saturday 13th July -	Patrol by foot to Biroi; collected taxes Biroi, Pomalate, and Lopere. Inspected billages Biroi and Pomalate. Returned and slept Beratemba.
Sunday 14 th July -	Observed Sisiruai and Beratemba. Slept Beratemba.
Monday 15th July -	Local Government Officer C. Oaeke arrived then departed for Siandaro Methodist Mission by car. Collected Sipi, Moino, and Bakupa taxes. One hour return to Beratemba where books balanced, and monies so far collected returned per safe hand to Boku for banking. Slept Beratemba.
Tuesday 16th July -	Departed Beratmba 0800 for Siandaro by foot - 2 ½ hour walk. Collected taxes Okaru, Lotare, and Taguri. Returned Beratemba. Slept Beratemba.
Wednesday 17th July -	0800 departed for Lomari, arrived 0930. Collected taxes Nukei, Lomari, Waitabuna, and Aumari. Insepected Nukei and found a very clean village. Returned Beratemba. Slept Beratemba.

Thursday 18th July -	Delayed Beratemba - awaiting Tax Ticket books. Departed by foot for Waruwaru 1130 via Sovelle R.C.M., Lotare, Waitabuna, Angau, Osiange, and Bakoram 2. Arrived Waruwaru 1630. Quick
	inspection of all villages en route. Slept Waruwaru.
Friday 19th July -	Collected taxes Osiange, Bakoram 2, Angua, Sianeki Berereki and Waruwaru. Inspected Waruwaru and Berereki. Discussions concerning coming Council Elections and the likely rise in taxes. Slept Waruwaru.

-12-	
Saturday 20th July	 Departed 0600 for Panguna via Sianeki, Panam, Lambalam, and Dapera (Kieta). Collected taxes Panam and Lambalam. Arrived Pangua 1230. Escorted Councillors around main projects. Slept Barapina.
Sunday 21st July	 Discussions with OIC Mr Henderson then departed Barapina for Waruwaru 1100, arriving 1700. On return observed Waruwaru's fast expanding Cocoa area. Slept Waruwaru
Monday 22nd July	 Departed Waruwaru 0830 for Borioko Rest House arriving 1000, where taxes collected for Borioko, Koro, Sikorewa and Takimari. Then left in heavy rain for Mokokolio SDA School - 1 hour walk. Slept Mokokolio.
Tuesday 23rd July	 Collected taxes at school from Mokokolio, Leira, and Bibiaru. Departed for Taruba 1030 arriving 1130, inspected village, then visited by D.O. Hoad. Monies given to him for depositing at Boku. Slept Taruba.
Wednesday 24th July	 Collected taxes Taruba, AAgubai then 1 hour walk to Kupon. Collected taxes here, changed carriers then to Jaba via Morotona RCM 3 ½ h. walk. Inspected Jaba. Slept Jaba.
Thursday 25th July	 Collected taxes Jaba. "M.V. Hazel" arrived 0800, 1 ½ hour loading patrol equipment then departed 1200 for Torokina inlet - rough seas forced patrol to by-pass Koiare. Arrived Torokina 1500. Inspected Kegiri village.
Friday 26th July	 Slept Kegeri R.H. Collected taxes Kegeri and Laruma, then visited Mission and introduced myself to Fr. Grenier; observed station and old wartime strip. Fr. Grenier then drove self and C. Oaeke to Piva airstrip, whereby we familarized ourselves with the area. Then 1 hour walk to Laruma Aid-Post.

Slept Aid-Post.

Saturday 27th July	 Patrol collected taxes atPiva. Self to strip and met up with patrol. Back to aid-post and checked bookwork to date. Slept Aid-Post.
Sunday 28th July	 Collected taxes from Baterepaia, Kariana, and Letiopaia at Aid-Post. Inspected Aid- Post. Then by foot to Tengerpaia, self to Piva for discussions with Cr. Piriri
Monday 29th July	 concerning Piva airstrip. Followed patrol to Tengerpaia: 3 ½ hours in heavy rain. Slept Tengerpaia. Collected taxes Tengerpaia then to Korobi via Sito 3 hour walk. Afternoon inspected village then collected Korobi and Atangato taxes.
	Slept Korobi.

-13-		
Tuesday	30th July	- 0700 departed Korobi for Karakopa arriving 1100, carriers 1230. Conditions very wet. Two complaints heard and decided. Taxes collected from Karakopa, Karatu and Mom. Slept Karakopa.
Wednesday	31st July	- Departed Karakopa for Koiare 0800; inspected Aid-Post en route. One-third of path covers swamp thus slowing walking time to 3 hours. Awaiting patrol were canoes who carried patrol the remaining 30 minutes. Slept Koiare
Thursday	1st August	 Collected taxes Koiare then patrol moved along beach to Jaba; patrol equipment by canoe. 2 ½ hour walk, 2 hour by came. Slept Jaba.
Friday	2ndxxxx August	 Departed Jaba 0600 for Morotona R.C.M. arriving 0830; then continued onto Mosino where Council tractor met and took the patrol back to Beratemba. Audited books and counted monies taken to date. Slept Beratemba
Saturday	3rd xxxx August	- Deposited money at Boku safe then returned Beratemba. Observed village and Society. Slept Beratemba
Sunday	4th August	 Observed Beratemba and Sovelle R.C.M. Slept Beratemba
Monday	5th August	 Departed 0900 for Mendai, where taxes collected for Mosino and Mendai. Returned to Beratemba where monies and books balanced then continued onto Boku. Reported to Mr Hoad D.O.
END OF PATROL	-	

-14-

Appendice A

1/ TAXPAYERS

	1967/68	1968/69 (to 20/9/68)
Male	1810	1149 1769
Female	1149	1094
	2959	2863

2/ SUMS RECEIVED

(a) Curren	t			
1967/68	1968/	69		
Estimate	Collected	Estimate	Collected	
\$3150	\$3172	\$3150	\$3125.60	
(b) Back T	ax collected for	or previous	year stated	
1967/65				1968/69
Estimate	Collected	Estimate	Collected	
\$350	\$369 \$	150 \$18	36.40	
3/ Banonl-Nagovisi Multi-Racial Local Government Council				
Names an	d Addresses o	of Council r	members and sex	k :
Name	e		Address	Sex

Simika-Mirupa	Mosigeta	Male
Loma-Lorsi	Matsunke	"
Magosi-Narutabi	Mabes	"
Kariotu-Tana	Kupon	"
Lankas-Nampoku	Mendai	"
Baru-Kase	Taraba	"
Woibuko-Sove	Beratemba	"
Ouwai-Matema	Loro	"
Nogumas-Laukaka	Bakoram	"
Taliau-Nopana	Pomalati	"
Banau-Narowi	Moino	"
Namorai-Umbiari	Okaru	"
Isiras-Barung	Aukart	"
Makis-Mepe	Waitabuna	"
Loura-Pikine	Barkupa	"
Navango-Momogonari	Momogonari	"
Tambamba-Tokasi	Leira	"
Lobi-Tauko	Waruwaru	"
Tawana-Akbi	Osiange	"
Kerako-Otoro	BarArio	"
Taumbura-Ibara	Lambalam	"
Itarias-Maina	Koro	"
Torio-Niva	Haisi	"
Piriri-Maraki	Piva	"
Biato-Kavili	Tengerepaia	"
Namoso-Nimim	Karakopa	"
Nami-Naura	Koiare	"
Siakara-Taibibiri	Keriana	"

67-1 BOKU, Patrol Post, Buin Sub-District, Bougainville District. 22nd August, 1968. The Assistant District Commissioner, Sub-District Office, BUIN. BOKU PATROL REPORT No. 1 of 1968/69.

Area Patrolled

Duration of Patrol

No. of Days Object of Patrol : C Oaeke. Local Government Officer.

- : Banoni/Nagovisi Council Area.
 - : 15/7/63 to 2/8/68.

: 19 days.

: Tax Collection of Banoni/ Nagovisi Local Government Council of 1968/69.

Officer accompanying Patrol

: Mr. J. Gygnell. Cadet Patrol Officer.

The Council Tax Patrol of 1968/69 marks the fourth

year of Banoni/Nagovisi Local Government Council. The Council are covers the largest part of Buin Sub-District of Banoni, Boku, Nagovisi and Torokina. The tax rates of 1968/69 is %2.00 for an adult male and 20cents for an adult female which ^meant that there was no incrememnt in the tax rates since the establishment of the above mentioned Council. The people showed their friendly attitudes towards Tax Review Committee.

INTRODUCTION

DIARY

Please refer to Field Officer's Journal Folios

86 to 91 ; paragraphs 350 to 369.

RECEPTION OF PATROL

The Patrol was welcomed with friendly attitudes

at every village. This Patrol however, did not visit every village in the Council are because the people of each ward were told to gather at the village which is the centre of each ward to await the Patrol. The wards normally consist of two to three villages in the area.

- -2-
- (i)

In general, the standard of housing is good. Houses are built on posts about 3 to 4 feet off the ground, walls are of bamboos and roof are of sago leaves.

(ii)

All inland villages have the advantages of adequate water supply from numerous streams. Some of these villages are close or within the main vehicle road which help to bring their produce (mainly copra and cocoa) for sale at BANA Producers Society. The rest of the inland villages have disadvantages from the main vehicle road, distance from the Society, surrounded by mountainous and swampy country - especially in TOROKINA area. The coastal villages have the advantages of transporting their produce (mainly copra) by boat to SOHANO. The disadvantages of the coastal villages are that they have plenty of flies during the day and alot of mosquitoes in the night. The water supply both for drinking and cooking is very limited as the people have to use rain water.

(iii)

The water supply both for drinking and cooking is plentyful in the area with the exception of the coastal villages where rain water is used.

VILLAGES OFFICIALS (COUNCILLORS)

In general, efficiency was not shown but certainly some Councillors showed interest in their job. In every ward, a Councillor had to bring up tax defaulters or a boy or girl who apprently left school before the Tax Review Committee to be interviewed. It is hard to say that Councillors have any control over their people but as far as their duties are concerned, they have little control over them. TAX REVIEW COMMITTEE

The Tax Review Committee made up of three Councillors, they are Councillor Awae, Councillor Taliau and Councillor Lobi. The Councillors showed their efficiency and interest in their job as Committee Members. All the cases of Tax Defaulters and Exemptions had been heard by the Committee without any advice or help from the accompanying officers or the Council Clerk. In this particular duty , the Councillors were capable of doing their job without any help from Administration Officers or Council Clerk. The Committee had done an excellant b job as there were very few tax defaulters from the currenttax and all the back-taxes had been collected. It was obvious that the Councillors showed their capability and keen interest in their job. OUTLINE OF POLITICAL SITUATION. The whole area of Banoni/Nagovisi is under Local Government Council with the exception of three villages -PIKE, BOKU ,andLAVARO all near BOKU Patrol Post. During the patrol there was no ill-feeling showed by the people towards the Administration Officers.

- 3 -

OUTLINE OF POLITICAL SITUATION ... continued . There are three Christian Churches in the area; the Methodist Mission, the S.D.A. Mission and the Catholic Mission. The whole area is looked after by the Catholic Mission only the small part , consisting of 3 to 5 villages are looked after by the Methodist and the S.D.A. Missions. The people show respectful attitudes towards the Missionaries in the area.

AGRICULTURE.

There is no shortage of food in the area. The common food in the area are sweetpotatoes, bananas, yams, and taroes. They have few vegetables - cabbages, onions, tomatoes, beans and sweet corns.

The main cash crops in the area are coconuts and cocoa from which the people fo Banoni/Nagovisi earn their money. There are plenty of plantations of coconuts and cocoa, most of the trees are at mature age. More and more new plantations of coconuts and cocoa are being established throughout the area. These plantations are all individualowned. All their produce is sold at BANA PRODUCERS SOCIETY at BERETEMBA. According to the information obtained from the Society - dry beans of cocoa are sold according to their grades. The first grade cocoa gets 12cents per lb; second grade gets

11 cents per lb and the third grade gets 10 cents per lb. To help the producers in the area , the Society bought aRotary Drier to dry wet beans instead of having been dried by the people themselves. The wet beans are sold at 4 ½ cents per lb. The copra is also sold her at the Society.

COMMERCE AND INDUSTRY

Trade Stores are only found in villages along the vehicle roads. They mainly sell consumer goods. Bakeries were also found in few villages.

The consumer goods are obtained from Chinese stores in Buin. The prices of these goods are generally high to meet the cost of transports which is one major problems in the area as far as the conditions of roads are concerned. It is true that in the area like Banoni/Nagovisi the demand for consumer goods is great while the supply is low and from this point of view

that trade store owners and Bakeries do make some earnings. REST HOUSES.

All Rest Houses are generally under good conditions.

All villages have rest houses except at KOROBI where the patrol had to usea house belonging to Committee. The maximum price for hiring a canoe is 60 cents for each canoe and 20 cents an hour for each car

CARRIERS AND CANOES

Generally, the men volunteer freely to carry cargo. The canoes were used only on coastal villages between KOIARI and IABA villages. The maximum price for hiring a canoe is 60cents for each canoe and 20cents an hour for each carrier. -4-

CARRIERS AND CANOES continued In some places, the carriers had to be paid more because of the ruggedness of the country or walking through swampy plain. The carriers carry cargo from one village to another and change carriers for the next village.

EDUCATION

There is no Mission or Government High School in the area. However, there are six schools all teach up to primary level. Four of the six schools are run by the Catholic Mission at Haisi, Sovele, Morotona and Torokina and two others are run bythe Methodist Mission and the Administration. The rest of the Mission schools are at village level. ROAD AND BRIDGES.

The part of the vehicle road between Norotana Mission Station and Iaba Village need repairing. The villagers are now working to improve the condition on this road. The road becomes unfavourable to be used by vehicles we during wet weather.

All walking tracks in the area are kept under

good condition, however, there others ^which are almost covered by under-growth vegetations. These are (a) part of the road between PIVA Village and Ramoma Aid Post and (b) from Korobi to Karekopa Villages and (c) some parts of the road between Mom and Koiari Villages.

The condition of walking track between Koiari and Karekona Villages is covered by under-growths vegetations and it is likely for a new-comer to get lost as there were several bush tracks branched off into the bush from the main walking track. Some parts of swampy road between Mom and Koiari Villages need repairing, removing the old rotten timbers and replacing new ones on swampy part of the walking track. MISSION.

There are three different Christain Churches in the area. They are the Methodist Mission, the S.D.A. Mission and the Catholic Mission. The biggest and the most influential Mission in the area is the Catholic mission which control almost whole of the area. The Catholic Mission had put up three hospitals - at SOVELE, Morotana and Torokina. The new base hospital withpermanent matrials had just been completed at Morotona. The Missions not only they spread the Christianity among the people but also provide services in education and health.

AIRFIELDS.

The only airstrip in the area have just completed is near Boku Patrol Post for light aircrafts. It is also expected to re-establish the war-time airstrip near Piva Village at Torokina in the near future. There are also Mission airstrips at Morotana andSiangdaru for light aircrafts. -5 -

CONCLUSION

As far as the economic development in the area is concerned the people of Banoni/Nagovisi Local Government Council fall into two categories. Those with plantations of coconuts and cocoa, trade stores, neraness of the main vehicle road and nearness of business centre- Bana Producers coconuts and cocoa, no trade stores, distance from the main vehicle road, distance from the main business centre and part of their land is either too rugged or swampy for cultivation.

I therefore recommend that when Banoni/Nagovisi Local Government Council decide to increase its tax rates, should consider the people of the inland of Torokina area as far as the economic development of their area is concerned. I also recommend that Council should impose twodifferent tax rates in the areas according to the advancement in the economic development of its area. This will, I hope would be fair for all the tax-payers within Banoni/Nagovisi Local Government Council.

Respectfully submitted for your information and comments, Sir. (C. Oaeke). Local Government Officer. BOKU PATROL Nº 1 1968-69

BOUGAINVILLE

TERRITORY OF PAPUA AND NEW GUINEA PATROL REPORT District of Bougainville Report No. 2 of 1968/69. Patrol Conducted by Mr. C. Oaeke)(Local Government Officer). Banoni/Nagovisi Local Government Council Area Patrolled Patrol Accompanied by Europeans Nil Natives Mr. J. Ihrah (Council Clerk). Duration--From 1/10/1968 to 30/10/1968 Number of Days 30 Did Medical Assistant Accompany? Nil Last Patrol to Area by--District Services 8/7/1968 Medical Nil //19 Map Reference Nil The Third Election of BANA Council Objects of Patrol Director of District Administration, PORT MORESBY. Forwarded, please. 13/3/1969 **District Commissioner** Amount Paid for War Damage Compensation \$ Amount Paid from D.N.E. Trust Fund \$ Amount paid from P.E.D.P. Trust Fund

67-11-24 3rd April, 1969. The District Commissioner, Bougainville District, KIETA. Bougainville.

PATROL NO. BOKU 2/68-69 Your reference 67-1-7 of 26th March, 1969. I acknowledge with thanks receipt of Special Report by Mr. C. Oaeke, Local Government Officer, to BANONI and NAGOVISI Census Divisions. It is a pity that report was so long delayed in its submission. Had it been receive before Mr. Webb's recent visit to your District, same would have been invaluable in assisting him to obtain up to date background information to evaluate the existing situation.

Mr. Oaeke has made some pertinent comments, and it is essential that reports of a similar type be submitted immediately on completion of the patrols concerned to keep this Headquarters abreast of the current field situation in the area.

(T.W. ELLIS)

Director. cc: Mr. C. Oaeke, Local Government Officer, BOKU Patrol Post, Bougainville. cc: Please note that political education must be a continuing process in all situations with the emphasis on the advantages of national unity. TERRITORY OF PAPUA AND NEW GUINEA Telephone Telegram Our Reference 67-1-7 If calling ask for Mr Department of District Administration District Headquarters, Bougainville District, KIETA 13th March 1969.

The Director, Dept. of District Administration, **KONEDOBU** BOKU PATROL REPORT NO 2 1968/69 - CHARLES OAEKE Attached are two copies of a special report from Mr. C. Oaeke Local Government Officer, in addition to the previous submitted election report and statistics for the Bana council elections conducted from the 1st to the 24th October. Mr. Oaeke was instructed by the District Officer at Boku to complete this report as an exercise and to record his inpressions [impressions] of the political climate in the Boku area. It is pleasing [pleasing] to note that Mr. Oaeke's work has improved with the increased responsibilities he has been given at Boku at his efforts during patrol at discussions on local government etc., are commendable.

Attached are comments on the report from the District

Officer Boku, and the Assistant District Commissioner Buin.

(W.T. Brown)

A District Commissioner

67-1-7 District Headquarters, Bougainville District, **KIETA** 13th March 1969. The Director, Dept. of District Administration, KONEDOBU. BOKU PATROL REPORT NO 2 1968/69 - CHARLES OAEKE Attached are two copies of a special report from Mr. C. Oaeke Local Government Officer, in addition to the previously submitted election report and statistics for the Bana Council elections conducted from the 1st to the 24th October. Mr. Oaeke was instructed by the District Officer at Boku to complete this report as an exercise and to record his inpressions [impressions] of the political climate in the Boku area. It is pleasing [pleasing] to note that Mr. Oaeke's work has improved with the increased responsibilities he has been given at Boku at his efforts during patrol at discussions on local government etc., are commendable. Attached are comments on the report from the District Officer Boku, and the Assistant District Commissioner Buin. (W.T. Brown)

A/District Commissioner

TERRITORY OF PAPUA & NEW GUINEA. In Reply Please Quote No. 67-2-2 ML.ML Department of District Administration, Sub-District Office, BUIN. Bougainville District, 5th February, 1969. The District Commissioner, District Headquarters, KIETA. BOKU PATROL REPORT NO. 2 OF 1968/69 - CHARLES OAEKE. Attached please find original and two copies of the abovementioned report, together with comments by the District Officer at Boku, Mr. Hoad. 2. The object of this patrol was to conduct elections for the Bana Local Government Council, and the Election Report and accompanying statistical information has already been forwarded to the Regional Local Government Officer. The present report records Mr. Oaeke's views with respect to the general political climate in the area. 3. It is difficult from reports of this nature to make any really accurate estimate of just what proportion of the population is in favour of independence for Bougainville. However, it is probably true to say that the average villager, who is being subjected to brainwashing from the leaders of the movement, has only a confused idea of what is involved. 4. To date there does not seem to have been any general directive to field staff in Bougainville as to what counter measures are to be taken. After Mr. White's visit to the District, and after Mr. Webb has made his report, decisions can perhaps be made concerning the best ways of getting the true facts to the villager.

(M. Lang.) Assistant District Commissioner. 67-2-3 BOKU Patrol Post, Buin Sub-District, Bougainville District. 14th. January, 1969. Mr. Charles Oaeke, Local Government Officer, BOKU Patrol Post.

Patrol Report - Third Elections BABA Local Government Council Thank you for the report of your patrol covering the third General Elections for the BANA Local Government Council.
I am pleased with the effort you have put into your report, and especially in your field work your demeanour amongst a group of people known to be suspicious and unreceptive to foreign people.

Comments on the report:

1. An experienced and senior officer from thid [third] Department will be explaining the meaning of Independence, and especially in the context of it being exclusive for the island of Bougainville. Mant/Many of the disadvantages of local independence are obvious to us 9lack of tertiary education staff and facilities, separate defence arrangements and foreign policies, customs and tarrif [tariff] policies, immigration and emmegration, the continued need for a large inflow of foreign exchange, cash and skilled labour to improve the economy (and this might be disrupted by a premature independence movement) the need for unimpeded travel to other parts of the Territory to gain knowledge and experience etc.) The advantages of least a federation of Districts are obvious to us, but still require patient explanation to the local people.

2. BIROI Credit Loan Society Para 7 and your memo dated 13th. December refer. I am anxious for more details as to how much money has been collected, who is recording it and who is holding it, and where, and how much interest is proposed on any load. The only joint village account which has been opened at this office was initiated from natives from MARIGA village; money collected from the "Credit Loan Society" would therefore be in the village "suitcase".

3. It will be necessary for you to remind your councillors from time to time that their functions as local legislators (within the limits of the Local Government Ordinance) are not to be mixed with the responsibilities of a magistrate. Your answer to the enquiry from the councillor from KUPON (para 17) appears adequate.

4. Thoughts and attitudes on a referendum for local independence are new and in a formative stage. As the local member for the DAC said recently (ISIRAS), "it is only a matter of conjecture at the moment." However, remember that whatever their ideas are at the moment, in a little while they will change or harden. I want you to keep me informed on any changes in thought and any gossip you hear which touches on the independence question.

(R.A. Hoad) District Officer Minute to ADC BUIN.

Although I believe it is not strictly necessary for a local government officer to submit patrol reports, I asked Mr. Oaeke to submit this (a) as an exercise, (b) to obtain a record of his impressions of the political climate. I personally believe that there are basically more people in favour of the local independence movement than Mr. Oaeke has has indicated, but this is a matter of conjecture.

Paragraph 10 of Mr. Oaeke's report, statement by TALIAU "we are told already by the Australian Government that we wil be given Independence if and when we are ready" makes it clear that there is an amount of political awareness in the area. Although the report was drafted at the end of November it was not completed until recently. Statistical returns and the election report were submitted on time.

For your information, please.

(R.A. Hoad) District Officer Department of District Administration BOKU Patrol Post, Buin Sub-District, Bougainville District. 27th November, 1968. The District Officer, BOKU Patrol Post, Buin Sub-District. Boku Patrol Report No.2 of 1968/69.

Officer Conducting Patrol

Duration of Patrol

Area Patrolled

Object of Patrol

: BANA Council area.

: C.Oaeke - Local Government

: 1/10/68 to 30/10/68.

Officer.

: BANA Local Government Council Election.

Officer accompanying Patrol

: Mr. Joseph Irah - Council Clerk.

INTRODUCTION.

(1) The Election Report was submitted to accompany Electural Forms for general informations on election as a whole. This report will be mainly on my observations and comments on the Political Situation in the Banoni/Nagovisi (BANA) Local Government Council.
(2) The Election of new Councillors was conducted before the out-break of the news of the Independence of Bougainville District. The Patrol was at suitable time to hear the people's views and opinions on the Independence of Bougainville District.
(3) At every place the election was conducted, the Patrol held general discussions on Local Government Council and Current Affairs, relating Bougainville District.

(2)

OBSERVATIONS AND COMMENTS.

Political Situation.

(1) The news of the Independence of Bougainville District was one of the main topics discussed during the Council Election Patrol. It is this topic that people were interested to know, mainly on the meaning of the word itself and the advantages of Independence of Bougainville District. However, nobody asked on the disadvantages of Independence mainly because I think, the people do not want to know.

(2) At HAISI Village, the ex-Councillor

TORIO asked me to explain the aims, functions and the advantages of Local Government Councils. There was a question raised by a man on the Independence (mainly meaning of the word). There was a long discussions on Independence of Bougainville of District. The younger men of the village were the ones who took part in the discussions. The ex-Councillor TORIO complained that his people do not listen to him with the affairs of the Council and he doubted whether whether the people of Bougainville District will co-operate after the Independence. He went on to say that his people are to learn to listen, to carry out orders from their Councillors and learn to work together now in order to achieve independence peacefully. At the end of the discussions the people had agreed that Independence should come eventually to Bougainville District but not as early as 1970. (3) At MABIS Village, there was no-one stayed in the House Meeting after the result of the Election. The member for the South Bougainville (Open), Mr. Paul Lapun was at the time present at MABIS Village but did not attend the Council Election to vote.Ex-Councillor MAGOS declined to stand for the election. I, personally, interested to hear the people of MABIS and JARARA Villages as it is the village of Mr. Paul Lapun and the political centre of BANONI/NAGOVISI area. This is the only ward where the general discussions on Local Government Council and current affairs were not held, yet it is

the very ward Mr. Paul Lapun belonged to. The people of both villages did not come as near as other people did during the election.

and only very few were present to hear result of the election.

(3) Political Situation continued.

(4) At Kongara Village, the people were interested to know about Local Government Council rather than Independence of Bougainville District. Ex-Councillor SOMA is an old man and was willing to see a new Councillor DODOI to carry out his duties and make ward MARIGA, KONGARA and MATSUNKE a better place to live in. I explained to the people the aims, functions ad advantages of having Local Government Council. A newly elected member, Councillor DODOI who said that it is the duty of the Council to see that its people is ready for Independence because it is Local Government looking after the affairs of the local people more closely than Central Government. He went on to say that BANA Local Government Council is fairly young and its tax rate is very low and shows that we (people of Banoni/Nagovisi) are not ready for Independence. Nobody in this ward asked any question on Independence of Bougainville District. (5) At MOSIGETA much time was given in explaining the aims, work, reasons and the advantages of Local Government [Government] Councilsin [Councils in] the Territory of Papua and New Guinea as well as in the Banoni/Nagovisi area. The reason for this was that some people of the non-Council villages of BOKU, PIKIE and RAVORO attended election to observe. This was the opportunity for me to talk to the people of non-Council area about the Local Government Council. Current Councillor SIMIKA openly expressed his opinoin [opinion] that the we are not ready for Independence. His reasons were that - there are still more people outside the Local Government Council, local people are not yet qualify for higher positions in the Administration and that they have not enough money to run the country. No further comment made by the people.

(6) At the Council Chambers, BERETEMBA, no discussion was held because Mr. Karnon, Regional Health Inspector for Council health Committees in the New Guinea island Region, who gave speech after the announcement of the election results.
I gave explained aims, work and importance of Local Government Council during my talks on pre-election.No discussions held after the speech made by Mr. Karnon as it was getting late towards the evening. This is one of the places where no discussions was held on the Independence of the Bougainville District.

(4)

Political Situation continued. (7) At BIROS/BOROS, I was met by a Catholic School Teacher, Mr. Thomas ? who was making speech on "Credit Loan" to these people, with the intention of forming "Credit Loan Society" in the Nagovisi area. I asked him what is the aim of this credit loan and how is going to work. He explained that each village will have each/its own pass book for its own contribution to help any person from that village who wish to borrow some some money from the Credit Loan Society of that village and charge interest on how much money hi/he borrows. This was his first time to try to start Credit Loan Society in this area. (8) After the election, general discussions was held on Local Government Council and Independence of Bougainville District. A newly elected Councillor PORANARA asked what are the powers of the Council. In reply to his question, I explained to the people that Council has a power to make rules for the people of its area, to make tax rules and has a power to borrow money. One of the men of BOROS/BIROS Village told the meeting that he did not agreed with Mr.Paul Lapun and Mr. Ignatious Mola together with 25 people at Port Moresby wanting Bougainville District to get Independence. His reason was guite simple - we are not ready yet. Councillor PORANARA said that if we are to get Independence we have to work hard now towards the Independence mainly through Local Government Council, he went on to say that money is the main capital to develop Bougainville District. No further question been asked by the people. (9) At SIANDARU Methodist Mission, the

election was held for three wards. Before the election Mr. Thomas gave talks on "Credit Loan Society" to these people. I gave talks on pre-elections before the polling commenced. After the election, talks on Local Government Council was given. Nobody was interested to ask questions on Independence of Bougainville District. Even the teachers of the Methodist Mission were at the general discussions but did not take part in the discussions. They were simply listerns [listeners] rather than contributors. (5)

Political Situation • • • continued. (10) Councillor TALIAU who is now a Vice President of BANA Council made an intelligent comment on the Independence of Bougainville District. He stated that we are told already by the Australian Government that we will be given Independence if and when we ^are ready. Therefore our Members of the House of Assembly should not push us too quickly to gain Independence which we are all expect to come eventually.He also stated that the Australian Government will not give us Independence if she reckon we are not ready for it. The people of his ward were satisfied and with his comments and no question been asked.

(11) At LORO Village, Councillor AWAE who is now a President of BANA Council gave his speech mainly on Local Government Council, and introduced Mr.Karnon to the people who later gave talks on Hygiene and the work of Health Committee. In this village nobody asked anything on Independence of Bougainville District.

(12) At NUKUI Village, Councillor AMERE

stated that we (people of Bougainville District) are [not] ready for Independence yet. If it is the will of our Members in the House of Assembly than [that] the Central Government should start now to train our people for Independence.

(13) At OSIANGE, the people were willing to know
the meaning of the word "Independence". This question was asked
by one of the teachers from POPE Primary School run by Catholic
Mission. This teacher name not known, said that it is good
to have Independence because it will give our people chances
to run our own affairs rather than Europeans looking after us.
He did not made it clear to me that whether he meant Independence
for Bougainville District or for the Territory as a whole.
Here again one of the man said that we are not ready yet for

Independence and the Australian Government should train us towards Independence.

(14) At WARUWARU, I was pleased to [hear] more questions were asked on Local Government Council and Independence of Bougainville District.

(6)

Para. 14 continued.

It was the first time on my patrol to hear a question on the compensations [pensions] for long service Councillors in the Council and as well as the power to hear court cases. These court cases will be mainly for the rules that Council had made made for the people of the Council area. A young man suggested that it would better if Bougainville District break away from Papua and New Guinea and gain self-Government. This will mean that the profits from copper will be spent only in Bougainville District in order to improve the standard of living of its people. Another man stated that 1970 is too early for Bougainville to gain Independence because we are not ready yet.Finally they all agreed that it is the duty for the Council to bring the people to the standard whereby they are ready to gain Independence. I pointed out that it is the people who make Council strong with their taxes.

(15) At Panam the people were either lazy or not interested to asked questions on Local Government Council or Independence of Bougainville District. Nevertheless I gave talks on Local Government Council and encouraged them to ask questions on their own Council on the works programme for 1968/69. The people of Panam did not show keen interested on the work of the Council as one man from Panam pointed out they have not seen anything form their money which they had paid in tax to the Council. I explained to the people that the Council is not able to help all its people all at one time and also the Council will not give anything to the people unless otherwise the people themselves ask for it. It is the duty of the people to tell the Council for their requirements in their village. They seemed to be satisfied with the discussion xxx after the conclusion of it.

(16) At BORIOKO, no discussions been held due to the fact that it was heavy downfall during the election and that the people had to return to their villages before the rivers were up. Only few men stayed behind to carry cargo to MOKOKOLEO Village had decided to asked some questions on Council and current affairs. However, not much been discused [discussed] as we were on the move to MOKOKOLEO Village.

(7)

(17) At KUPON, Questions on the compensations pensions for the long the services Councillors in the Council and also that the Councillors have power to settle the disputes relating the the minor offences [were asked]. It is wise to have Councillors to obtain these powers as one of the men stated. In reply to their questions, I told them them that (a) Local Government Association is considering the idea of granting pensions to the long servicex Councillor or Councillors in any Councils in the Territory of Papua and New Guinea. (b) The Councillors will not be given powers to hear Court Cases on minor offences because (i) they did not have any study on Law and Court Procidures [procedures] and have no authority to hear Court Cases. (ii) they are the Law Making Body therefore they do not hear or settle dispute relating to the offences committed on the Council Rules. The people appreciated [appreciated] that self-government should come to them as they are now working their way towards it. They went on to say that they should no be ready in a hurry to gain self-government because we are not ready yet even if we have to wait twenty or thirty years. This is one of the places where the people did not want Independence too quickly.

(18) At KOIARE Village, the people were most interested to hear about Local Government Council. I explained the aims, works and advantages of having Council established in an area. The people think that self-government is still a long way to yet, even the members of the House of Assembly ask for it. Independence or sel-government is to these people is too complex to understand because nobody has ever told them before. As one of the men stated that they should be and explained the meaning, advantages and disadvantages of Independence. I tried to explain to them the meaning, advantages and disadvantages of the word Independence as far as my own knowledge was concerned.

(19) Apart from the explaination [explanation] of the Local Government Council and Independence, the people of KOIARE Village were willing to see their Council rate tax rate to increase instead of being the same as before: \$2.00 as per mal and 20c as per female. This was suggested by a Committee of the Village as their Councillor - MAMI was at the Council combine Conference which was held at Kieta. However, they did not suggested the tax rate. (8)

(20) The ward 26 which consist of KAREKOPA, KARATO and ATANGATO villages is the only ward situated along the Crwn [Crown] Prince Range. These [people] are handicap by the topography of the country. The road which links these villages from the coast goes through one of the biggest swamps in the area and covers about one third of the road. During the wet weather this part of the road become impossible to be used. (21) These people, in my point of view are less advance as far as the economic development is concerned to compare with the rest of the people in Banoni/Nagovisi. As Councillor NAMOSO pointed out that he is not interested of the Independence of Bougainville because he and his people have not yet got anything from which to obtain money to run a country if we were to get self-government. He went on to say that his people are just started to plant cash crops. The majority of thse [these] people , I had found out that it was their first time to hear about the Independence of Bougainville District from the general discussion held at KAREKOPA. (22)At TENGEREPAIA Village, during the general discussion, Councillor BIATO stated that Bougainville District should gain Independence and break away from Papua and New Guinea. His reason was that the profits plantations and copper should only be spent in the Bougainville District to develope its area. Councillor BIATO went on to say that that Central Government should start now to train the people to run our own affairs in the higher positions in the Administration The general point of view of the people of TENGEREPAIA, SITO and KOROBI x is that Bougainville Distict [District] should get Independence and break away from Papua and New Guinea. (23) At KEGERI Village, Councillor PIRIRI complained that his people never listen to him in the affairs of the Local Government Council. He said he is glad to hear about the Independence of Bougainville District because this might help his people to start working now. Nobody was willing to make nay [any] comment on the Independence of Bougainville District.

(9)

(24) At TOROKINA Catholic Mission one female Teacherstae stated that the people of Bougainville District are nowhere near to gain self-government at this stage. It si is better to work now to train the people both in the Administration and those living in villages to plant their cash crops from which to obtain money. A male teacher comment that it is good idea for the members of the HOuse of Assembly to remain the Australian Government about the Independence of the Territory of Papua and New Guinea. This news of the Independence of Bougainville District is only to encourage the Australian Government to speed its work in Papua and New Guinea, and at the same time make the people of the Territory to start planting cash crops.The time of Independence is of course al long way to come.

Comment:

My general point of view of the opinions of the people of Banoni/Nagovisi area, regarding the Independence of the Bougainville District is that on the whole, the people do want the Independence should come to them but not too early. Nobody mentioned about Bougainville District to remain with Papua and New Guinea, and work their way towards the In dependence of the Territory of Papua and New Guinea as a whole.

The formation of the Independence of Melenisian Front might change the minds of the people of Banoni Nagovisi are about the Independence of Bougainville In any case, whatever the outcome of the newly formed Political Party on the people of Banoni Nagovisi area will be quite interesting to know.

As a Local Officer. I am better suited in finding out the opinions of the people of Banoni Nagovisi area during the patrols and will be able to keep my ear open for any changes on the Political Situation in Banoni Nagovisi area.

For your information and comments Sir.

(C. Oaeke).

Local Government Officer.

Patrol Diary for Council Election 1968.

DATE	DEPART	PLACE	ARRIVE	PLACE	BT/ON	REMARKS	SLEPT.
1- 10-68	0745	BOKU P.P.	0830	HAISI	L/Rover	Conducted election- current Cr. TORIO was defeated by SANA 50 votes to 11.	
	1330	HAISI	1430	MABIS	L/Rover&F oot	Conducted election- Cr. MAGOS declined to stand for election. BEKANAU defeated LORNHA 38 votes 26.	BOKU P.P.
2-10-68	0800	BOKU P.P.	0900	KONGARA	L/Rover	DODOI was elected Councillor, defeating GOVE 43 to 6.Previous Cr. SOMA obtained only one vote.	BOKU P.P.
3-10-68	0800 1200	BOKUP.P. MOSEGETA	0815 1230	MOSIGETA BERETEMBA	L/Rover L/Rover	Cr. SIMIKA	BOKU
						13. UC San Diego Li Page 71 o	P.P. brary

Papua New Guinea Patrol Reports

4- 1O-68	0800	BOKU P.P.	0900	LORO	L/Rover	Cr.AWx AWAE was re- elected unopposed.	BERETEM BA
5- 10_53	0700	BERETEMBA	0900	BAKCRAM (1)	Foot	Conducted election - PORANARA w as elected Councillor, defeating SOVE 69 votes to 24. Previous Cr. NOGOKAS obtained only 10 votes.	

DATE	DEPAR	RT PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SEPT
7-10-68	0700	BERET EMBA	0730	BIROI	Foot	Conduted [conducted] election - Cr TALIAU was re- elected, defeating BIRENA 53 votes to 39.	BERETEMBA
8-10-68	0630	BERET EMBA	0900	SIANDA RU	Foot	Election held at Metherdist Mission, SIANDARU for three wards. Ex-Councillor PANGUKO of 1965 was re-elected for Bakupa and Sipi ward. ORAWA was elected for Lotari (2) and Okaru ward Kangerebuko was elected for Taguri	
9-10-68	0700	BERET EMBA	0830	OMARI	Foot	and Moino ward. Conducted election - AMERE was elected Councillor defeating	BERETEMBA BERETEMBA
						TAMARU 87 votes to 6. General discussion held on Local Government Council.	
10-10-68	0700	BERET EMBA	0930	WAITAB UNA	Foot	KABORENA of Takimari Village was elected Councillor unopposed.	
	1000 1630	WAITAB UNA OSIANG I	1300 1730	OSIANGI WARUW ARU	Foot Foot	LOLEULA of Bakoram No.2 was elected Councillor defeated BILOI 63 votes to 53. General discussions on Local Government held here.	WARUWARU

Overnight spent at Waruwaru Village.

11-10-63	-	_	-	_	-	Councillor LOBI was elected unopposed. General discussions on Local Government Council was held.	WARUWARU
12- 10-68	0700	WARU WARU	0800	PANAM	Foot	Conducted Election - MOVE of Bararic Village defeated previous Cr. 61 votes to 9. EDENARA of Panam Village defeated previous Cr. 89 votes to 10. General discussions on Local Govt. Council was held.	WARUWARU

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SLEPT.
14-10-68	0700	WARUWARU	0900	BOREOKO	Foot	Election held her, TANAGO of Berereki Village was elected a Councillor, defeating KARINAI of Borioko Village 46 votes to 25. Previous Cr. declined to stand for election.	
	1330	BOREOKO	1445	MOKOKOL EO	Foot	Overnight spent at	MOKOKOLE O
15-10-68 "	-	-	-	-	-	Conducted Election here - OPER[?] of Mokokoleo Village was elected Councillor, defeating ELEU of Leira Village 48 votes to 26. Previous Cr. declined to stand. General discussions on Local Govet. Council and current affairs held.	MOKOKOLE O
16-10-68.	1200	MOKOKO LEO	1400	TARUB A	Foot	Overnight spent at	TARUBA
16-10-68	-	-	-	_	-	Election was held, PAKAPURE was elected a Councillor defeating KOPAKOPA 47 votes to 18. Previous Cr. declined to stand for election. Cr.TARATSI from Koro Village came to vote at Taruba., and was elected unopposed. UC San Diego Libra Page 75 of 11	

"	1230	TARUBA	1330	KUPON	Foot	Overnight spent at	KUPON
17-10-68	-	-	-	_	-	Cr. KARIOTO was re- elected unopposed. Held general discussion on Local Govt. Council and current affairs.	KUPON

SELPT.

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	[SLEPT.]
							1
17-10-68	0700	KUPON	0830	JABA	TRACTOR	Overnight spent at	JABA
18-10-68	0700	JABA	0930	KOIARE	CANOES	Cr.MAMI was re-elected unopposed. General discussions on Local Govt. Council and current affairs	
						Was	
19-10-68	0700	KOIARE	1100	KAREKOP A	Foot	held in the night . About a mile from Koiare Village	KOIARE
						canoes are used to bring patrol	
						as far as the walking track. About	
						a quarter of the road from Koiare	
						to Karekopa is through the swampy	
20-10-68	_		_	_	_	areas. Overnight at Conducted election,	KAREKOPA
		-				Cr.NAMOSO was re elected, defeating TARISO 25 votes	
						13. Held discussions on Local Govt.	
"	4000		4 4 0 0		Fast	Council and current affairs.	1
	1000	KAREK OPA	1400	KOROBI	Foot	The hardest walk of the patrol,	
						going through some steep ridges	
						valleys,crossing fast following water streams, and tropical	
21-10-68	0600	KOROBI	1000	TENGERE PAIA	Foot	rain forests. Overnight at Cr.BIATO was elected Councillor	KOROBI
						unopposed. Discussions held mainly on Local Govt. Council	
						and current affairs.	TENGEREPAIA

22-10-68	0700	TENGE REPAIA	A 1030	KARIANA	Foot	Cr.SAKARA was elected Councillor unopposed. Held discussions on Local Govt. Council and current affairs. Overnight at	KOROMOKINA(KEGERI)
23-10-63	-	-	-	-	-	Cr.PIRIRI was eleted [elected] Councillor unopposed. Cr Piriri complained his people do not listen to him	,

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SLEPT.
24/10/68 to 29/10/68 30/10/68	 0500	- TOROKINA	- 0600	- KOIARE	- BOAT	Spent those days at KOROMOKINA building cement tank with Mr. D.O. Hoad and Mr.C.P.O.GYGNELL. Mr.D.O. HOAD and Mr.C.P.O. GYGNELL together with Carpenter went ashore to build cement tank at KOIARE.	
	O630	KOIARE	0700 1130	JABA	BOAT	Went ashore at JABA.	
31/10/68	0900 0800	JABA BERETEMBA	BERETEM BA 0830	MENDAI	TRACTO R L/ROVE	Overnight at BERETEMBA.	
			XXXXXX		R	Cr.LANKAS was re-elected. Held general discussions mainly on Local Government Council. Returned to BOKU Station. End of Patrol.	

TERRITORY OF PAPUA AND NEW GUINEA PATROL REPORT District of Bougainville Report No. 3 of 1968/69 Patrol Conducted by Mr. C. Oaeke (Local Government Officer) Bana Local Government Council Area Patrolled Patrol Accompanied by Europeans Nil Natives Mr. Joseph Ihrah (Council Clerk) Mr. Awai (President of the Council). Duration--From 6/1/1969 to 12/1/1969 20/1/1969 to 24/1/1969 Number of Days 12 **Did Medical Assistant Accompany?** Nil Last Patrol to Area by--District Services 30/10/1968 Medical Nil //19 Map Reference Nil Objects of Patrol Tax Payers Meeting for 1969/70's Taxation. Director of District Administration, PORT MORESBY. Forwarded, please. 1/ [illegible] /1969 District Commissioner

Amount Paid for War Damage Compensation \$

Amount Paid from D.N.E. Trust Fund \$ Amount paid from P.E.D.P. Trust Fund

67-11-26 17th April, 1969. District Commissioner, Bougainville District, KIETA.

PATROL NO. BOKU 3/68-69.

Your reference 67-1-7 of 11th April, 1969. I acknowledge with thanks receipt of Special Report by Mr. C. Oaeke, Local Government Officer, to Parts of BANOSI, BAITSI and NAGOVISI Census Divisions. A reasonable though brief report, which has been adequately dealt with by covering memoranda. I note that in his memorandum 67-2-1 of 12th

March, 1969, Mr. Hoad refers to the report as being numbered 4 and not 3.

(T.W. ELLIS)
Director.
c.c.
Mr. C. Oaeke,
Local Government Officer,
Patrol Post,
BOKU.
Bougainville District.
Please note that political education must be a continuing process in all situations with the emphasis

on the advantages of national unity.

TERRITORY OF PAPUA AND NEW GUINEA Telephone

Telegram Our Reference 67-1-7 If calling ask for Mr Department of District Administration. District Headquarters, Bougainville District, KIETA. 11th. April, 1969. The Director, Dept. of District Administration, KONEDOBU BOKU PATROL REPORT NO 3 - 1968/69. - C. OAEKE TAX PAYER'S MEETINGS - BANA COUNCIL

Unfortunately the Bana Council continues to lag behind the rest of the Councils in this District.

The tax rate has remained at \$2 for the last three years and finally the Council has agreed to an exorbitant increase of \$1 to \$2. The tax rate for females has been increase from 20c to 30c - 40c.

Even though tax payer's meetings are essential to the democratic running of a Council, at these meetings taxpayers are in the habit of making high demands of the Council without agreeing to provide their share of the funds required. As such it is preferable that the councillors consider these meetings as a guide only and not be unduly influence by them when setting the tax rate.

As other councillors in this District have done it may be necessary for the more progressive councillors of the Bana Council to take matters into their own hands when setting next years tax rate. From Mr. Hoad's figures it appears that the people can certainly afford to pay more.

Mr. Oaeke has submitted an interesting report which could have been improved with more statistical information. His application and field work are to the satisfaction of his senior officer.

Herewith original of above report together with comments from the District Officer Boku and the Assistant District Commissioner Buin.

(W.T. Brown)

A/District Commissioner

TERRITORY OF PAPUA & NEW GUINEA.

In Reply Please Quote No. 67-2-2 ML.ML Department of District Administration, Sub-District Office, B U I N, Bougainville District, 20th March, 1969. The District Commissioner, District Headquarters, K I E T A .

BOKU PATROL REPORT NO. 3 OF 1968/69 - OAEKE, LOCAL GOVERNMENT OFFICER.

Attached please find the original and one copy of the abovementioned Patrol Report, together with comments by the District Officer at Boku, Mr. Hoad. 2. Mr. Oaeke has worked effectively with the Bana Local Government Council since being posted to Boku, and his reports provide and interesting record of council activities as seen through the eyes of a local officer.

3. The people of the Bana Local Government Council area exhibit the same attitudes towards road maintenance as most other people in the Sub-District, and unless officers supervising councils etc., are able to induce changes in these attitudes, economic development will be held back. The message which we have got to get across is that the Administration is responsible only for the construction and maintenance of trunk roads and that the people are responsible for the maintenance and in some cases the construction of feeder roads. In this area I would regard only the alignment Morotana-Beretemba-Boku-Buin-Tabago, and Buin-Kangua, as roads for which the Administration must ultimately bear responsibility, and anything else as a feeder road.

4. A tendency which is now emerging is to regard the maintenance of all roads including feeder roads, as the responsibility of either the Administration or the appropriate local government council. This view may be supportable in the long term but is premature at this stage because no council in this sub-district is sufficiently developed to assume responsibility for feeder roads. In view of the ridiculously low tax rate in the Boku area it is absurd to simply assign responsibility for maintenance of feeder roads to the council. Until such time as more realistic tax rates are set the people must be made to realise that they themselves must make up the deficiency in council resources by either contributing voluntary labour or by carrying out their legal responsibilities under the Roads Maintenance Ordinance.

5. No camping allowance claim attached to the report.

Att. (2)

(M.Lang.) Assistant District Commissioner. 2

My assessment of the characteristics of this area are as follow:-

(i) A strong feeling of racialism, BLACK and WHITE, a feeling of suspicion and resentment towards Europeans.

(ii) Lack of close European contact and lack of experience with European enterprises.

(iii) Widespread illiteracy and a poor education.

(iv) A most significant influence of the Catholic mission.

(v) A relatively dour society with a work force unusually attracted to the accumulation of money.

(vi) A tendency for the individual family to make an individual effort on individual land holdings.

Referring back to Mr. Oaeke's work, he has continued to apply himself conscientiously to the job and his contact and field work is of a good standard.

(R. A. Hoad) District Officer

The District Commissioner, Bougainville District, KIETA. Report and comments by Mr. Hoad forwarded for your information, please. (M. Lang) Assistant District Commissioner 67-2-1 BOKU Patrol Post, Buin Sub-District, Bougainville District. 12th March, 1969. The Assistant District Commissioner, Sub-District Office BUIN.

Patrol Report BOKU No. 3 - 1968/69 Charles OAEKE, Local Government Officer

Forwarded herewith please find a report by Mr. Oaeke, Local Government Adviser to the BANA Local Government Council. The report is forwarded for records of field activity. Report No. 3 (Hoad) will be forwarded shortly.

Comments:

1. Mr. Oaeke is capable of presenting a higher standard of English expression than he has submitted in this report.

2. The minutes of the Tax Payer's Meeting have been forwarded. Application for Approval to set the Tax Rate has been approved by the Deputy Commissioner for Local Government. The council has now passed a Tax Rule for 1969/1970 and this has been forwarded for Gazettal. The tax rate is set on two scales

(a) the more affluent villages, \$4 male, 40 cent female per tax payer, and

(b) the less affluent areas, \$3 male, 30 cents female per tax payer.

3. The taxes set are still low in terms of capabilities for payment, as the following will illustrate:-

(i) Purchases by the BANA Producer's co-operative in 1968:

Cocoa purchase \$46,498.73

Coffee 2,804.85

Copra 2,569.74

TOTAL \$51,873.32

(ii) Estimated purchases for direct shipment by local entrepreneurs

(eg. Paul Kaile, Joseph Honna, Peter Marei, and also Wong YU) \$5,000

(iii) PWD payments for read improvements and maintenance to casul [casual] labour: \$25,540

(iv) Other Administration payments (patrols, APOs etc.) \$2,000

(v) Local Government council payments \$1000

(vi) Estimated payments by missions\$2,500(vii) Estimated payments from CRAE employment\$2,500

CONSERVATIVE TOTAL : \$88,413 income

Number of male tax payers (excluding exemptions) 1552

4. Money in this area is something which is a relatively new phenomenon.

Consequently most of it is being hoarded. The immediate result is the inflation of local prices (eg. pigs at \$100, a scrawny fowl \$2 or more, local payments for day labour at \$1 per day on indigenous plantations). This accumulation of money has a circular social flow within the society. Little is going out of the area. The inflow of money has only come about recently and it is due primarily to the good prices of cocoa, the good growing conditions and recent harvestings i.e. increased production. Before 1967 [?] there is no evidence of any substantial inflow of money. Cash income in those days was derived from (a) missions employment, and (b) outside employment.

Deaprtment [Department] of District Administration, **BOKU** Patrol Post, Buin Sub-District, Bougainville District. 17th. February, 1969. The District Officer, Patrol Post, BOKU. Boku Patrol Report No. 3 of 1968/69. Officer Conducting Patrol : Mr. C. Oaeke - Local Government Officer. Duration of Patrol : 6/1/69 to 12/1/69. 20/1/69 to 24/1/69. Area Patroled : BANA Local Government Council Area. Object of Patrol : Tax payers Meetings of BANA Local Government for 1969/70's Taxation. Officer accompanying Patrol : Mr.Joseph Ihrah - Council Clerk : Mr. Awai - President of the Counci [Council]

Introduction.

(1) To find out the opinions of the Tax Payers of Bana Local

Government Council about the Council Tax of 1969/70.

(2) The President of the Council, Mr Wawai, outlined the details

of how the money was spent on the previous taxation of 1968/69.

(3) To find out how the money for the coming financial year of

1969/70 will be spent in relation to Capital Works Projects. This will help

the Council to plan the Wroks [Works] Progromme [Programme] for 1969/70.

Observations and Comments.

Attitudes of People on Taxation :

(1) For three years, the Council Tax Rate remained at \$2.00

as per adult male and 20c per adult female. Since then, there had been several attempts made to increase the Tax Rate but were all in vain as the majority of the people did not want the increment on the tax rate.

(2) One of the reasons for not increasing the tax rate could [be] that the people did not see the conret [concrete] evidence of how their money is been used during the last two years. The Council brought the tractor but this could not help the majority of the people in a way of carrying their produce as the roads are major problems in this area. During the last financial year, the Council built four cement tanks with water catchments and cement floor. These projects were built in four different villages throughout the the Council area in order that the people from different area could see how their money is been spent. (3) The Tax Payers meetings were conducted at ten central villages throughout the Council area. This is to give the opportunity to all tax payers to consider the tax rate for the coming financial year of 1969/70. It was pleasing to not that at every meeting the people were willing to increase their tax rate. The attitudes of people on taxation in general is quite good as they have now realised that their money is made more useful in Council Tax than to use it in big singsings or stay idle in suicases [suitcases].

-2-

(4) All throughout the Council area, the people saw the need for increment on Council Tax Rate all in favour to increase the Council Tax Rate for the coming financial year. The suggestions of the people on tax rate are of different levels, ranging from \$3.00 to \$6.00. I found out that the people of Nagivisi [Nagovisi] were willing to higher rates, i.e. \$5.00 to \$6.00 whereas those of uper [upper] Nagovisi, Torokina and Eivo people suggested lower rates of \$3.00 to \$4.00 per adult male. Taxation for adult females were from 30c to 50c. All these suggestions from the Tax payers Meetings will now act as a guide to Councillor when passing a Tax Rule. President's Report on Works Projects 1968/69.

(5) At the begainning [beginning] of all Taxpayers Meetings, the President of the Council outlined the Capital Works Projects which the Council had undertake during the last financial year of 1968/69. He pointed out to the people that the Council had intended to spend more money on Road Maintenance Bridges, Water Supply, Aid Posts and Schools if the Council had enough money to carry out these projects.

(6) The Council had built and completed four cement tanks, water catchments and cement floor in the following villages: Torokina, Koiare, Jaba and Mabis, during the last financial year of 1968/69. The Council had allocated \$500.00 for Mabis road, \$500.00 for Kupon/Taroba road and \$1000.00 for Morotona/Jaba Road. The work had already started on two of these roads.

Works Programme for 1969/70.

(7) The suitable time for planing [planning] the works programme for the coming financial year is at the tax payers meetings. The President of the Council asked the people to think about how their money is going to be spent for the coming financial year. The majority of the people of upper Nagovisi, Makokoleo, Waruwaru, Panam t etc. wanted roads maintenance, some wanted aid posts, schools and water tanks. The others had not mentioned any projects as they already received help from the Council. The President of the Council emphasied [emphasized] to the people that the Council cannot and will not be able to achieve its aims in the Works Programme unless the people are prepared to pay more more in Council Tax. Comments

The people are now willing to increase the tax rate for the coming financial year of 1969/70 and it is up to the Councillors to fix the tax rate. I feel that some of the Councillors will opposed the incement [increment] on tax rate, especially the older members.

The new President of the Council has a great interest in the running of the Council. He is quite sam small in build but certainly has the ability and capable of doing his duty as President. He is the main force behind the increment on tax rate. If he persuade all the members the importance and advantages of the increment on tax rate, I cannot see why the tax rate still remain at \$2.00 per male. For your information and comments, Sir. (C. Oaeke). Local Government Officer. Patrol Diary for Tax Payers Meeting - Bana Local Government Council. =1969=

Dates	Place of Meeting	Slept.	Comments.
[illegible] /1/69	Mabis Village	Boku p.p.	Attendance good; Mr. Paul Lapun M.H.A. gave speech on the importance, advantages and the usage of Tax Money both by the Local Government Councils and Central Government. The President of the Council, Mr. Awai outlined details of the previous Works Projects completed by the Council, and also for the coming financial year-1969/70. All agreed to i increase the Tax Rate: \$3.00, \$4.00, \$5.00 for adult male and 40c, 50c for adult female.
[illegible] /1/69	Mosigeta "	Boku P.P.	Attendance very good; All in favour for increment Tax Rate, ranging from \$3.00 to \$5.00 for adult male and 30c to 40c for adult female. President outlined the details of how their previous Tax been used, and how their will be used for the financial year.
[illegible] /1/69	Beretemba Council Chambers	"	Attendance good; all in favour to increase Tax Rate, ranging from \$4.00, \$5.00; \$6.00. Females to remain as 20c. President showed the Estimates board to the people and all agreeded [agreed] that the money is not enough Works Projects.
[illegible] /1/69	Moino Village	Beretemba	Attendance good. 50% of the people were in favour and 50% were against, Those in favour suggested \$3.00, \$4.00. Females 2.c. Those against, said they have no cash crops to get money to pay Tax; their ground is not suitable for KAKAO and COCONUTS.

[illegible] 0/1/69	Nukui Village	Beretemba	All agreeded [agreed] to \$3.00 per adult male. Females 30c. President did not agreedxx [agreed] with them as they have more KAKAO than the people of Moino. In reply to the President, they said this is only the suggestions and whatever the Tax Rule may be we will all pay that amount as require in the Tax Rule.
[illegible] /1/69	Waruwaru Village	Waruwaru	Meeting held in the night, attendance was very good. All in favour to increase Tax Rate, ranging from \$3.00 \$4.00, \$5.00. These people wanted road to be available for vechiles [vehicles] to go to their places in order to carry their produce to Bana Society intead [instead] of them. In reply to their requirement, President pointed out that Coucil [council] estimate some money for this road for the coming financial year.

-2-			
	Place of	Slept	
Date	Meeting		Comments.
12/1/69	Borioko	Kupon	Attendance not good as stopped most of the people to attend the meeting. All in favour to increase Tax Rate fromx [from] \$3.00 to \$4.00 Women 20c. President made speech on Works Projects of 1968/69 and coming financial. Continued to Kupon Village.
12/1/69	Kupon	"	Attendance was good. All in favour for the increament [increment] of the Tax Rate form \$3.00
			to \$4.00 and women 30c. We continued to discuss the Capital Works Projects form teh coming financial year.
13/1/69	-	-	Returned to Beretemba to prepare for the General Meeting on 16/1/69.
20/1/69	Koiare	Koiare	Attendance was good. All in favour for increment- \$3.00 to \$4.00, women 30c. Discussed Works Programme for 1969/70.
21/1/69	Kegeri	Kegeri	Attendance was good. About 95% in favour for increment from \$3.00, \$4.00 and \$5.00 One of Teachers form Torokina Mission suggested \$6.00. His reason was that more is spent on SINGSINGS which is useless to us. It is better to put money into Council by means of Taxation so that it can be used for our children; roads to carry our produce for shipping and cement tanks such as the one at Kegeri Village,. President of the Council discussed the Works Programme for the coming financial year.
22/1/69	=	-	Overnight at Kegeri Village.
23/1/69	-	-	Overnight at Jaba Village
24/1/69	-	-	Overnight at Beretemba.
End of patro (Co Oaeke Local Gove			

element [?] 2.7.69

TERRITORY OF PAPUA PATROL REPORT	A AND NEW GUINEA		
Report Number B	OKU NO. 4 OF 1968/69		
Subdistrict BI	UIN		
District BC	OUGAINVILLE		
Type of Patrol SI	PECIAL		
Patrol Conducted by	/ T.M. KELLIHER, PA	TROL OFFICER	
	PART NAGOVISI C	•	
(Council and/or	AREA PATROLLED	UNDER BANA COUN	NCIL.
Census Division/s.)			
Personnel Accompa			
CONST. 1/c 1159 T/			
Duration of Patrolfr		2/4/69	
No. of Days	15		
	Area: BOKU NO.2 OF 19		
Date 1/10/69 -		Duration	30 days
•	iefly) ESCORT DUTY WI	TH COMPANIES UND	ER CONTRACT TO
C.R.A.E.	_ /		
	R (TAILINGS) AREA.		
Total Population of A		5544	
Director of District Ad	dministration,		
KONEDOBU.			
Forwarded, please.			
20/6/1969			
District Commissioner.			

TERRITORY OF PAPUA AND NEW GUINEA Telephone Telegrams Our Reference 67-1-7 If calling ask for Mr. FRH/gp Department of District Administration, District Headquarters, Bougainville District, KIETA. BOUGAINVILLE. 20th June, 1969. The Director, Department of District Administration, KONEDOBU, PAPUA. BOKU PATROL REPORT No. 4 of 1968/69: T. KELLIHER. Attached in duplicate are copies of the above report with covering comments by C/C Boko [Boku] Patrol Post and the A.D.C., Buin. As the patrol was mainly of a supervisory nature for the Mining Exploration project, there is little comment required. Perhaps the appraisal of the Local Native situation, Unity discussions and Economic development could have been further enlarged, after all the patrol was in the field for 15 days.

D.N. ASHTON DISTRICT COMMISSIONER.

att.

67-2-2 ML/jg Sub-District Office, B U I N, Bougainville District. 10th June, 1969. The District Commissioner, District Headquarters, K I E T A. BOKU PATROL REPORT NO. 4 of 1968/69 T. KELLIHER.

Attached please find original and two copies of the abovementioned Patrol Report, together with Patrol Instructions and covering comments by the District Officer at Boku, Mr. Hoad. 2. This was Mr. Kelliher's first patrol at Boku, the main object of the patrol being to escort Laurie & Montgomerie and Coffey & Hollingsworth personnel carrying out seismic surveys in the proposed C.R.A. tailings area on the north bank of the Jaba River.

3. This work proceeded without interference from the local people and I agree with Mr. Kelliher's observation that the people of the area have probably accepted as a fact that C.R.A. and its contractors are going to work there whether they like it or not.

4. Mr. Kelliher's situation report contains some interesting comment, including a reference to the form of racism practised by some Nagovisi people, i.e. their belief that persons with black skins are superior to 'retsikin' people.

M. Lang, Assistant District Commissioner.

Att:

67-11-41 3rd July, 1969. The District Commissioner, Bougainville District, KIETA. PATROL NO. BOKU 4/68-69 Your reference 67-1-7 of 20th June, 1969. I acknowledge with thanks receipt of Special Report by Mr. T.M. Kelliher, Patrol Officer to Part of NAGOVISI Census Division. Report indicates that objects of patrol were effected [affected] without undue incident. I consider that Mr. Kelliher will present valuable reports in future as soon as he has settled down at BOKU and becomes more familiar with the area in question. (T.W. ELLIS) Director CC: Mr. T.M. Kelliher,

Patrol Officer,

BOKU Patrol Post.

Bougainville District.

Please note that political education must be a

continuing process in all situations with the emphasis on the advantages of national unity.

67-2-3
BOKU Patrol Post,
Buin Sub-District,
Bougainville District.
2nd. June, 1969.
The Assistant District Commissioner,
Sub-District Office BUIN,
Bougainville District.
Patrol Report BOKU No. 4 of 1968/69
1. Forwarded herewith please find patrol report and map
by Mr. Kelliher. Camping Allowance has been funded against this
years allocation of funds and forwarded to RABAUL for payment by cheque.
2. Mr. Kelliher's job was to keep the Administration

2. Mr. Kelliner's job was to keep the Administration informed on CRAE investigations in the JABA River area Station 4 and to communicate to the landowners explanations of these investigations. The area of these investigations is known as Stage 1 of the Tailings or waste deposits from the copper ore. It is an area of four square miles on the north bank of the JABA RIVER and enclosed by foothills rising to about 500 feet. In this area survey teams (L&M) are measuring levels, seismic teams (C&M) are examining soil structure, and hydrographers are calculating river flow.

3. The resident population of this area is about 30 people including infants. There are eight houses in three small hamlets; ITSOWAN, TAIRONANA, and NAWOKINA. There are three small cocoa gardens and a small planting of coconuts. The people and the ground are associated with DARENAI village. however, people from KORO and LEIRE say they frequently commute to this area to hunt and fish in the Jaba River.

4. Mr. Kelliher's report adequately covers the work of the patrol. The report is well presented.

(R. A. Hoad) District Officer

67-2-2 **BOKU** Patrol Post, Buin Sub-District, Bougainville District. 27th. March, 1969. Mr. T. Kelliher, Patrol Officer, BOKU **Patrol Instructions** Please prepare to depart on patrol to the Tailings Area of the Jaba River. The particular area of interest is near the junction of the Kawerong and Jaba Rivers, approximately eight miles downstream from BARAPINANG. There are two small hamlets in this are (i) INJIMON near the junction of the Kawerong/Jaba, (ii) NAWOKINA, a hamlet of Joseph from DARENAI. These places are associated with DARENAI village. Villages on the southern side of the divide are KORO and LEIRE from the NAGOVISI area. When you establish yourself at the camp site contact the District Commissioner KIETA by radio. The purpose of this patrol is to liase [liaise] between Laurie and Montgomerie surveyors and the land owners, and as otherwise required. When you arrive in the area contact Neville Smith of L & M and find out if there are any special problems requiring our attention. Constable 1st. Class TAPIAKO from the NAGOVISI area will

accompany you.

(R. A. Hoad) District Officer 67-2-2 TMK Patrol Post, BOKU, via BUIN. Bougainville District. 22nd May, 1969. The District Officer, Patrol Post, BOKU. Bougainville District. PATROL REPORT - BOKU NO. 4 OF 1968/69: Further to your 67-2-2 of 27th March, 1969, forwarded herewith for your comments and onforwarding are five copies of the above Patrol Report. 2. Claim for Camping Allowance is also forwarded. (T.M. Kelliher) PATROL OFFICER

INTRODUCTION.

This patrol was mounted with the express purpose of escorting contracted company personnel engaged in C.R.A. exploration work in the JABA River area. As can be seen from the patrol diary, some difficulty was experienced in making swift contact with the exploration teams owing to uncertainity [uncertainty] regarding their whereabouts. However, the time was usefully spent in villages along the route of the patrol as it enabled me, as an officer new to this area, to contact the people amoungst whom I will have to work in the future.

The body of this report will be divided into two sections. The first section will be a report on the activities or the explorations teams and their success, and the second section will be a report on the situation in villages which were visited by the patrol.

PATROL DIARY 23/3/69 -

29/3/69 -	BOKU to MOROTONA by Toyota via Council Chambers BERETEMBA. Arrived 1230 hrs. 1400 - 1530 visited MOROTONA Mission and contacted mission staff. p.m. Discussions with Councillor KARIOTO and others.
	 MOROTONA to LEIRA via TARUBA. Arrived 1145 hrs. Good Track with one difficult river crossing. Informed by locals that Camp located at MARIROPA and not JABA. Sent letter to L.&M. requesting information. Village inspected. Discussion with locals. 1830 recieved [received] letter from L. & M. explained movement of Camp to JABA on Tuesday. Decided to move KORO on Monday and JABA on Tuesday.
30/3/69 -	Sunday observed at LEIRA.
31/3/69 - /4/69 -	LEIRA - KORO arriving 0930 hrs. Village inspected. p.m. Discussions with Councillor, Teachers and others.
1/4/69 -	 a.m. Waiting for heliocopter [helicopter] which did not arrive. p.m. Not able to obtain carriers to proceed JABA so stayed KORO.
2/4/69 -	0900 - 1130 KORO to JABA Camp. Established camp and met personell [personnel] in exploration teams. Contacted KIETA by radio 1600 hrs.
3/4/69 to	
10/4/69:	0800 - Radio sched with KIETA.) Daily work did not 1600 - Radio sched with KIETA.) vary from this.

11/4/69 -

0900 - Met Mr. Bell A.D.O. and had discussions with
him re activities in the area.
1130 - 1730 [?] JABA Camp to MOROTONA via LEIRA and KORO good track. Discussion with Mr. Jones in p.m.

12/4/69 - 0730 - 0830 MOROTONA to BOKU by Toyota.

PATROL COMPLETED.

REPORT ON THE ACTIVITIES OF LAURIE & MONTGOMERY AND COFFEY & HOLLINGSWORTH, CONTRACTORS TO C.R.A., IN THE JABA RIVER AREA - 29/3/69 - 11/4/69:

LAURIE & MONTGOMERY.

Laurie & Montgomery, Concultant [Consultant] Engineers, were engaged in the surveying of seismic lines along the MARIROPA and JABA Rivers. This patrol was not able to reach the MARIROPA camp before completion of operations there. However, the surveyors reported that their activities proceeded unhindered and were completed on 29th March. Movement by heliocopter [helicopter] to the JABA River Camp was effected on 2nd April and this was also achieved peacefully with the only local people observing being carriers for this patrol trom KORO village.

The surveyors completed their work in the

JABA area on Friday 4th April and movement by heliocopter [helicopter] to PANGUNA was made on Saturday 5th. During the period under review the surveyors reported that they had not sighted any local people whilst working in the field. A few persons brought fruit to the camp but these people were from KORO village and were not concerned about the work in the area as it was not on their land.

COFFEY & HOLLINGSWORTH.

Coffee & Hollingsworth were setting off

charges along the seismic lines as laid down by the surveyors and, by a system of microphones linked to a photographic process, they were then determining earth and rock layers. This information is then used to position dam sites/and also to give an indication of the capability of the land to support tailings. Contrary to information previously passed to me in

2.

Kieta, members of the team informed me that the build up of tailings above present ground level would be at least 100 feet and, in some cases, up to 300 feet.

This teams' work in the MARIROPA area was concluded on Monday 31st March and movement was made to the JABA River Camp at the same time as Laurie & Montgomery. The team reported that their work in the MARIROPA area was concluded without hinderance [hindrance]. Work in the JABA area was commenced on Friday 4th April and completed on Sunday 6th April. During this time one local man was sighted at the blasting area and one person from LARENAI village brought food for sale to the camp. Conversation was entered into with the food seller and when asked if he knew what was happening in the area he replied that the people knew what was happening as the previous escorting officer had informed them prior to his departure. He was reluctant to discuss the matter further.

Movement to PANGUNA was effected by walking and by heliocopter [helicopter] on Tuesday 8th a

walking and by heliocopter [helicopter] on Tuesday 8th and Wednesday 9th April.

GENERAL.

Operations in the area during the period under review were carried out peacefully with no interference from the local people. Their reticence may be interpreted as meaning that they have either accepted or become resigned to the fact that C.R.A.E. and its contracted companies are going to work in the area whether they like it

or not. However, I do not believe that they will accept a stepping up of activities in the area.

(T.M. Kelliher) PATROL OFFICER

SITUATION REPORT.

This report covers the following villages of the NAGOVISI Census Division: KORO, LEIRA, TARUBA and KUPON. These were the only villages visited during the patrol. POLITICAL.

The people as a whole are fairly politically aware. Councillors appear to have some control within the village and the House of Assembly is understood as being the governing body. It is obvious that the political education campaign has had some success in the area. The political awareness is still somewhat parochial as their interest does not extend beyond the island or Bougainville. However, the calls for independance [independence] were not heard on this patrol. It should be pointed out that the above assessment [assessment] is made after only superficial discussion as the patrol was not instructed to raise any matters or contention. From the general discussions entered into on the patrol it would appear that the people are reasonably happy with the way things are going. However, I feel that it would take some discussion at length on matters of contention before the depth of the people's political understanding could be guaged [gauged]. ECONOMIC.

The economy in this area is based solely on cocoa. Most of the people are members of the BANA Producers Co-operative which is well operated and making good progress. Processing and marketing are handled by this body. There is a road system in the area but this will have to be extended and improved to cope with the prodigious expansion in production which will shortly occur. This is being done by the Administration on main roads and by the Council on feeder roads.

There is a Rural Development Officer posted at BOKU

...../2

2.

and, with his regular patrolling of the area and the system of Rural Development Assistants, the area is under good control from the Department of Agriculture, Stocks & Fisheries. Under this Department's control extension of cocoa plantings is continually being carried out. At present there are no plans for the introduction of any other cash crops.

Aside from the Mission Station at MOROTONA, there is no non-indigenous development in the area patrolled. SOCIAL.

Basic services in the area are good. A hospital manned by a qualified missionary doctor is within easy walking distance of all villages visited on the patrol. The mission also supplies educational facilities in the area with two schools located at MOROTONA Station and KORO village. Most of the younger people now have an opportunity to recieve [receive] some sort of education although there is, of course, room for expansion in this field.

The people themselves were happy and the patrol was recieved [received] well in all villages. There was no evidence of cult activity or any other restiveness in the area. There were no complaints brought to the patrol and Councillors reported that they did not have many difficulties in the villages. The villages were clean and tidy and walking tracks were in reasonable condition.

As can be seen from the above comments, the Catholic Mission has the largest number of adherents in the area. There is a small number of Seventh Day Adventists in the area patrolled but only about half a village of them were observed on this patrol. This was at LEIRA village which is a religiously split village. There was outwardly no difference in attitude between adherents of the two religions.

...../ 3

3.

The racial feeling that appears to be evident in the rest of Bougainville is also evident. in this area. It manifested itself during discussion when a pride in the blackness of the skin as opposed against the red skin of the other people of Papua and New Guinea disclosed itself. It was also pointed out to me that the people were black and that I was white, therefore, our attitudes and customs were bound to be divergent in some matters. It would appear to me that the latter statement is quite true and not a harmfull [harmful] attitude. The former attitude of pride in the blackness of the skin is definitely a harmfull [harmful] one. It does nothing for the cause of national unity. However, it is hard to say how to combat this attitude as a certain amount of this pride is the naturally human weakness of pride in a definite difference from other peoples This is, of course, a form of nationalism and as history shows nationalism is hard to eliminate. (T.M. Kelliher) PATROL OFFICER