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PATROL REPORTS

DISTRICT: BOUGAINVILLE

STATION: BOKU, 1968 - 1969

Original documents bound with reports
for: Buin, volume 12.

Papua New Guinea Patrol Reports

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PATROL REPORT OF: BUIN & Boku
ACCESSION No. 496
VOL. No: 12: 1968-69 NUMBER OF REPORTS: 8

[illegible]

814, 69/70.

BOUGAINVILLE DISTRICT PATROL REPORTS

1968-1969

B U I N & B O K U

<u>Report no.</u>	<u>Officer conducting Patrol</u>	<u>Area patrolled</u>
<u>BUIN</u>		
1-68-69	C.J. Tabua	Part Kono C.D. (map separate
2-68-69	H.L. Balfour-Ogilvy	Part Siwai Council area & part Siwai & Baitisi C.D.
3-68-69	C.J. Tabua	Part Kono C.D.
4-68-69	H.L. Balfour-Ogilvy	Upper Kono C.D.
<u>BOKU</u>		
1-68-69	J.R. Gyngell	Part Baitisi C.D. Banoni C.D. Nagovisi C.D.
2-68-69	C. Oaeke	Banoni/Nagovisi L.G.C.
3-68-69	C. Oaeke	Bana Local Go. C.
4-68-69	T.M. Kelliher	Part Nagovisi C.D.
5-68-69	T.M. KELLIHER	BANONI (Sketch)

THE DIRECTOR
D.D.A.
KONEDOBU.



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number..... BOKU PATROL REPORT NO 1 of 1968/69
Subdistrict..... BHIN SUB-DISTRICT
District..... BOUGAINVILLE
Type of Patrol..... SPECIAL PATROL
Patrol Conducted by..... J.R.GYNGELL CADET PATROL OFFICER
Area Patrolled..... PART BAITSI CENSUS DIVISION
(Council and/or..... BANONI CENSUS DIVISION
Census Division/s.)..... NAGOVISI CENSUS DIVISION
Personnel Accompanying Patrol..... TAX REVIEW COMMITTEE
C.OAEKE LOCAL GOVERNMENT OFFICER..... CR.OUMAI
J.IHRAH COUNCIL CLERK..... CR.LOBI
..... CR.TALIAU
Duration of Patrol—from..... 8./7./68..... To..... 5./8./68
No. of Days..... 29 DAYS
Last D.D.A. Patrol to Area :..... FEBRUARY 1968, HOUSE OF ASSEMBLY ELECTIONS
Date..... FEBRUARY AND MARCH..... Duration..... 31 DAYS
Objects of Patrol (Briefly)..... TAX COLLECTION FOR THE BANONI-NAGOVISI LOCAL
GOVERNMENT COUNCIL 1968/69 PERIOD.
..... ROUTINE ADMINISTRATION
Total Population of Area Patrolled..... 7795

Director of District Administration,
KONEDOBU.

Forwarded, please.

8/19/68

District Commissioner.



67-11-2

13th January, 1969.

The District Commissioner,
Bougainville District,
KIETA.

PATROL NO. BOKU 1 OF 1968/69

Your reference 67-1-7 dated 8th October, 1968.

I acknowledge with thanks receipt of Special Report
by Mr. J. R. Gyngell, C.P.O., to the Baitsi Banoni and Nagovisi
Census Divisions.

A good patrol and report by Mr. Gyngell which shows
promise.

Mr. Oake's observations are quite informative.

(T. W. ELLIS)
Director.

c.c. Mr. J. R. Gyngell, C.P.O.,
BORU Patrol Post,
Buin Sub-District Bougainville.



TERRITORY OF PAPUA AND NEW GUINEA

67.11.2

(26)

Telephone
Telegrams
Our Reference... 67/1/7.
If calling ask for RFH/LMW :
Mr.



Department of District Administration,

District Headquarters,
Bougainville District,
KIETA.

8th. October, 1968.

The Director,
Department of District Administration,
KONEDOBU. PAPUA.

BOKU PATROL REPORT NO. 1 OF 1968/69.

Attached in Duplicate are :-

1. Patrol Report No. 1. by Mr. J. GYNGELL - C.P.O.
2. Patrol Report by Mr. C. OAEKE - L.G. Officer.
3. Covering comments by Mr. R. HOAD - District Officer, BOKU.
4. Covering Comments by Mr. M. LANG - Assistant District Commissioner, BUIN.

The Report by Mr. GYNGELL is quite refreshing and enthusiastic and is commendable in that he has reported what he has seen, heard and his interpretation of same without allowing himself to be prejudiced before he had himself visited the area. Nevertheless first impressions can be quite misleading and future visits to the same area may bring different interpretations.

Comments by the respective Officers at BOKU and BUIN have adequately covered queries raised. Mr. OAEKE is receiving much important training in the Field in Council activities but should have devoted more time to checking the accuracy of tax collection and audit.

Att.

(D. N. ASHTON)
DISTRICT COMMISSIONER.

TERRITORY OF PAPUA AND NEW GUINEA.

Department of District Administration,
Sub-District Office,
BUIN.

67-2-2

Bougainville District.

ML:sb

30th September, 1968.

The District Commissioner,
District Headquarters,
K I E T A.

BOKU PATROL REPORT No. 1 of 1968/69
- GYNGELL.

Attached please find three copies of the abovementioned Patrol Report submitted by Mr. Gyngell, Cadet Patrol Officer, together with comments on the report by Mr. Hoad, the District Officer at Boku.

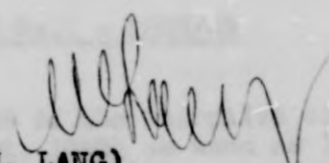
2. Mr. Hoad's comments coincide with my own views concerning Mr. Gyngell's observations and there is very little which I can add to them. Mr. Gyngell is a newcomer to the Boku area and he has not as yet had any real contact with the political, economic and social problems of the Boku Administrative Area. Many of his observations are superficial but this is no reflection on the officer's attempts to report honestly on the situation as seen through his eyes.

3. Mr. Gyngell's relative inexperience has led him into understandable error in reporting the attitudes of a community which has confused other officers before him. The possibility of misinterpreting the situation in the Nagovisi is related to the fact that there are two sides to the Nagovisi character and temperament. Individually or in small groups, Nagovisi men are capable of establishing friendly and co-operative relations with individual officers of the Administration. However, large groups, and particularly formal assemblies, such as meetings of the Banoni/Nagovisi Local Government Council, are much less friendly. On occasions such as these, deep-seated repressions emerge in the form of hostile attacks upon the Administration, individual officers, and often Europeans in general. The existence of these attitudes is well known to yourself and to Headquarters.

4. The officer compiling the report has come into contact only with the first facet of Nagovisi behaviour and this has caused him to lose sight of the fact that serious problems do exist in Nagovisi. I agree with Mr. Hoad however that the officer's perception will, in the ensuing months, gain more depth as his experience of the area increases. Already Mr. Gyngell has some appreciation, through council meetings etc., of the scope of the problem, and he is currently revising some of his previous assessments. I expect Mr. Gyngell will become an effective officer and much more reliable reporter before the completion of this, his first term.

5. Mr. Oake's report contains some quite pertinent observations, and his recommendation that two tax rates be imposed for the Banoni/Nagovisi area based upon relative degrees of economic development coincides with the view of his senior officers, although the council has rejected the idea to date.

6. Mr. Gyngell's and Mr. Oake's claims for Camping Allowance attached for signature please.


(M. LANG),
Assistant District Commissioner.

Att.

The District Commissioner has received a letter from the Banoni/Nagovisi Council dated 10/1/61, in which the Council has requested that the Government should consider the imposition of two tax rates for the Banoni/Nagovisi area. The Council states that the area is divided into two parts, the Banoni part and the Nagovisi part, and that the Banoni part is more developed than the Nagovisi part. The Council suggests that a higher tax rate should be imposed on the Banoni part and a lower tax rate on the Nagovisi part. The District Commissioner has considered this request and has decided to refer it to the Government for consideration. He has also advised the Council that the Government will consider the request and will keep them informed of the results.

There is no reason to suppose that the Council will be disappointed if the Government decide not to impose two tax rates. The Council has made a very reasonable request and the Government will consider it carefully. The Council has also made it clear that they are not asking for a large increase in tax rates, but only for a more equitable system. The Government will take this into account and will try to find a solution that is fair to both parts of the area.

The Council has also requested that the Government should consider the imposition of a camping allowance for the Banoni/Nagovisi Council. The Council states that they have a large area of land and that they need a camping allowance to maintain it. The District Commissioner has considered this request and has decided to refer it to the Government for consideration. He has also advised the Council that the Government will consider the request and will keep them informed of the results.

The Council has also requested that the Government should consider the imposition of a rate for the Banoni/Nagovisi Council. The Council states that they have a large area of land and that they need a rate to maintain it. The District Commissioner has considered this request and has decided to refer it to the Government for consideration. He has also advised the Council that the Government will consider the request and will keep them informed of the results.

(23)

BOKU Patrol Post,
Buin Sub-District,
Bougainville District.
13th. September, 1968.

The Assistant District Commissioner,
BUIN Sub-District.

Patrol Report BOKU No.1 - 1968/69

I am now in receipt of the Narrative of Patrol Report BOKU No. 1 1968/69 dated 12th. August, 1968; as soon as I have received the diary and Appendix A to the report, it will be forwarded.

Mr. Gynall arrived at BOKU in June. His experience in this area prior to this patrol is very limited and although he has made an honest attempt to write an informative report his observations are superficial. His report reflects an ignorance of both council work and local attitudes. His appreciation and perception can be expected to improve during the next few months, especially as I now intend to actively involve him with council work.

My comments on the report herewith:-

1. Most people in this administrative area are paranoid in their behaviour. They can be receptive to administration officers, yet at formal gatherings they can express a feeling of deep resentment and hostility towards foreigners, especially Australians. I am unable to account for the foundation of this hostility. The false image appears to have been formed by various hearsay reports from KIETA and RABAU, and the image thus formed supports the popular concept that these people live in impoverished conditions, and that Europeans have failed to treat them as equals in class. Their racial resentment is deeply ingrained but it is not always apparent. This feeling of hostility is quite impersonal, encompassing all Europeans, and is not necessarily specific. In a kind of paranoid state they can accept administration officers as advisers and the means for progressive development; at other times these officers can be attacked for the policy they represent.

Para 9. There is no reason to suppose that new elections will bring younger or more intelligent members into the council. The present council has an average cross-section of life. Old councillors will continue to be elected; in fact young men can seldom hold an important place in the society unless it suits the older generation. At this stage of sophistication it can be expected that certain people will be nominated to represent the popular leaders who will remain in the background outside council debate. These councillors will be little more than figure-heads.

Para 10. Standing Instructions - Finances of Local Government Councils (Volume 11) - at paragraph 34 - requires that a general public meeting be held prior to the debating of a tax rate in the council. These Tax Payers' Meetings will be held, and naturally they will continue to influence the councillors when they set the tax rate. However, it has been emphasized to the councillors (by the Commissioner for Local Government) that they are the instrument for setting the tax rate and not the Tax Payers' Meetings. It appears that the Commissioner's message (30-2-11 of 23/4/68) the District Commissioner's letter (42-7-11 of 3/4/68) and the Adviser's comments have not been entirely wasted.

Para 11. It is within the scope of the council to set tax rates according to the wealth of the relative areas. In fact it was suggested to the councillors at the time of the taxation debate that consideration be given to the relative wealth of the NAGOVISI, and the relative backwardness of parts of the BANONI - that is, two tax rates. This idea was too sophisticated for the council and the idea was rejected. However, it will be brought to their attention again at the next taxation debate.

The suggestion that the council purchase pig wire (and shot guns) for individuals has not been supported by the Adviser. It is understandably difficult for these backward people to comprehend the financial role of the council.

Para 12. The "three very friendly and helpful personalities" who accompanied the patrol can also be quite aggressive in debate on subjects touching on European influence and Administration programming.

Para 18. When I arrived at BOKU I found that the council clerk was both incompetent and lazy, so much that I brought him to BOKU where he was kept under supervision. His output then improved considerably but he still requires constant supervision and that is why Mr. Gyangell was instructed to accompany this patrol and check on tax receipts and deposits etc. I am now not surprised to find errors in receipt collections/bank deposits, and that the Cash Book does not balance. Mr. Gyangell and myself will be working on the Cash Book next week to locate the errors.

Para 20. I am sure that as Mr. Gyangell spends more time in the NAGOVISI area he will detect misconceptions, distrust, and even fear of CRA activities. The signs of this state may be indiscernible as the activity of CRA is mainly outside the NAGOVISI area. Furthermore they probably feel it difficult to discuss their feelings with Administration officers who appear to support CRA activity.

Para 21. I had not heard of DANIEL's activities in the NAGOVISI area before. Mr. Gyangell will be asked to report details of the collections and villages visited.

Para 23. Villages: I do not know if it was the tradition of the people to live in villages or small hamlets. However, today there is a process of "ruralization", as the communal villages disintegrate and family groups move to establish their domicile in their own plantations. This process can be expected to continue. These people are devoted to economic crops and the accumulation of wealth.

Para 31. A Preliminary Hearing was made in the District Court at BUKU on 23rd. August, 1968. No prima facie case was made out against the defendant and the defendant was discharged of the Information then under inquiry.

SUMMARY

I have been critical of various assessments by Mr. Gyangell. Nevertheless I commend him for his report and his effort in recording his observations. He should continue to do so even at the expense of holding a different opinion to other officers. Nevertheless I feel that with further experience in this area and working with the council he will find it necessary to adjust some of his opinions.

APPENDIX - Report by Mr. Oake, Local Government Officer.

This report is complimentary to Mr. Gyangell's report and I have attached it as an Appendix. Mr. Oake's observations generally fall into line with my own.

Submitted for your information, please.

R. A. Oake
(R. A. Oake)
District Officer

Forwarded 19/1/69



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....

Our Reference..... 67 -

If calling ask for

Mr.....

Department of District Administration,

BOKU Patrol Post,
Buin Sub-District,
Bougainville District.

7th. July, 1968.

Mr. J. Gyngeell,
Cadet Patrol Officer,
BOKU Patrol Post.

Patrol Instructions
BOKU Patrol No. 1 - 1968/69

As discussed with you, and as per attached patrol itinerary, please be prepared to depart on patrol on Monday.

The purpose of your patrol is to assist the council clerk with the collection of 1968/69 Local Government Council tax for the Banoni-Nagovisi Local Government Council, and to check the cash and receipts, as discussed, and to dispatch the cash to BOKU in safe hands for banking whenever it is practical to do so.

Please note that this is really a council patrol and you are to accompany this patrol and assist only in the way described above. However, I will be interested to receive your report and to note your observations etc.

Attached please find memorandum 67-1-0 dated 21st. June, 1968 from the Director. Your report will come under the category of a Special Report but you will submit such information on the local situation, especially political and social aspects, as appears necessary.

Observe the work of the Tax Review Committee. You may remind the people of the right to appeal to the Tax Appeal Tribunal, if necessary.

You may also advise villagers that the tenure of office of present councillors expires in October and they will shortly be asked to consider nominations for the third council elections.

It is unnecessary for a member of the police detachment to accompany this patrol.

I wish you a pleasant patrol.

R Hoad

(R. A. Hoad)
District Officer

The sole objective of the patrol was to collect taxes for the Banoni-Nagovisi Local Government Council. The area under the Council's control includes the whole of the Division, and partly the Buin Census Division. The non-tribal villages of the Buin Census Division are BOKU, LUTORO, and PUKU.

The patrol was conducted in two phases: day patrols by vehicle, and nights spent out with movements on foot and sea. All



TERRITORY OF PAPUA AND NEW GUINEA

20

Telegrams.....
Our Reference.....67-1
If calling ask for
Mr.....

Department of District Administration,
Patrol Post,
BOKU,
Bougainville District.

12th August 1968.

The District Officer,
Patrol Post,
BOKU.

BOKU PATROL REPORT NO 1 - 1968/69.

Sub-District : BUIN SUB-DISTRICT
District : BOUGAINVILLE DISTRICT
Council Area : BANONI=NAGOVISI LOCAL GOVERNMENT COUNCIL
Patrol Conducted By : J.R.GYNGELL, CADET PATROL OFFICER.
Area Patrolled : PART BAITSI CENSUS DIVISION
: BANONI CENSUS DIVISION
: NAGOVISI CENSUS DIVISION
Personnel Accompanying : C.OAEKE, LOCAL GOVERNMENT OFFICER
: J.IHRAH, COUNCIL CLERK
: CR.OUWAI)
: CR.LOBI) TAX REVIEW COMMITTEE
: CR.TALIAU)
Duration of Patrol : 8
: 12/7/68 to 5/8/68
: 29 DAYS
Date Last DDA Patrol To : BAITSI C.D. MAY 1968 33 DAYS
: BANONI C.D. JUNE 1968 16 DAYS
: NAGOVISI C.D. FEB 1968 14 DAYS
Objects of Patrol : COLLECTION OF TAXES OF THE BANONI-
: NAGOVISI LOCAL GOVERNMENT COUNCIL FOR
: 1968/69 PERIOD.
: ROUTINE ADMINISTRATION
Map Reference : BOUGAINVILLE SOUTH FOURMIL

oooooooooooooooooooo

INTRODUCTION

1. The sole objective of the first patrol for the 1968/69 period was to collect taxes for the Banoni-Nagovisi Local Government Council. The area under the Councils' control includes two whole Census Divisions, and partly the Baitsi Census Division. The non-council villages of the Baitsi Census Division are BOKU, LAVORO, and AIKEI.

2. The patrol was conducted in two phases: day patrols by vehicle, and nights spent out with movement by foot and sea. All villages that had been visited by the patrol in the past were visited again.

located within much of the area of the Baitsi and Nagovisi Census Divisions. However, the Banoni Census Division area is rather isolated and is to an extent cut-off from the main economic hub of the council area, and more importantly the Boku Patrol Post station. The Banoni has very few vehicular roads and thus movement is by foot and sea.

3. Topographically, the area patrolled consists of a large flat coastal plain, bounded to the north-east by the Crown Prince Range, and to the south-west by the Empress Augusta Bay and Solomon Sea. To the north-west and south-east are continuations of the coastal plain, but which are bounded politically by other administrative divisions.

4. Though the patrol was primarily a council matter, I took the opportunity to use it as an introductory one, familiarizing myself with as many villages as the patrol programme would permit, and generally making myself known to the people under the administration of Boku Patrol Post.

5. Politically, the people of the area are quite interested both in the Government locally and in the Territories. Besides the Council and the House of Assembly, the area is also involved with the political question of C.R.A.E., and its activities in Bougainville. Since being at Boku, much I have read and heard about the "anti" attitude towards C.R.A.E., Administration and Europeans generally, were amiss on the patrol. There was no evidence of any direct "anti" feeling towards the so-called "3 dislikes".

6. Socially, I made it a point to involve myself in evening discussions so as to try and "win" the peoples' confidence. As it was a Special Patrol concerning the Council and its staff, I observed procedures of book ~~work~~ work, Tax Review Committee hearings, the peoples reactions, and the way of life of the villager. During collection of taxes I endeavoured to talk as much as possible with the people, and at times it became quite humorous. The patrol was a hurried one making it unable for me to delve deeper into social activities of the people. However, it is hoped that the next patrol into the area much of its time will be devoted to the social life of the villages.

OBSERVATIONS AND COMMENTS

Redemption of Patrol

7. The patrol was well received by all villages that it visited. Hospitality was extended to all that accompanied.

Political Situation

8. Banoni-Nagovisi Local Government Council : The 1968/69 period marks the fourth year for the Council. The headquarters are situated at Beratemba, with a native materials as its Council Chambers. Beratemba is situated centrally in the Banoni-Nagovisi area, however due to some villages being isolated, and made more difficult because of no wheel transport, attendance is at times lacking. Two villages in the Council are in the Siwai Census Division, and they are Haisi and Hiruhiru.

9. The council tax is at present at a rate of \$2.00 per male over the age of 17 and 20+ for females. The Council has had a certain amount of criticism directed at it in the past 2 years because of its low rate of tax, however during the patrol much was said about the future of the Banoni-Nagovisi taxes, and it now looks inevitable as well as generally accepted among the majority that the tax rate will rise when the "new-look" Council comes into being after the elections in October this year. I refer to the "new-look" Council because it was evident during the patrol that many Councillors were quite old and that their continued position in the Council looks in jeopardy with influential young men gradually taking over village and council matters. I believe it has been these old men in the Council who are responsible for the present low tax rate, and their purposeful neglect to review it at meetings.

10. Lengthy discussions concerning the tax rate were held at Haisi, Waruwaru, and Koiare. A point to come out of these discussions was the Councils' decision to make it the sole determining authority of Council tax rate. Previously, the Taxpayers Meetings had a large percentage of the voice in determining taxes, however this procedure has now been done away with.

11. In reference with the talk about raising the Councils tax, the authors sympathies are with the people of the Torokina area. This area has been neglected so the people say, of Council projects and financial allotments at expenditure estimates time. It is true that this area is isolated from the rest of the Council area, and that communications and movement is difficult between the Torokina region and the remainder of the Council division. The people say that if we are to pay more taxes, then we want to see our money come back into our area. It was pointed out to the people that projects such as cement water tanks were planned for the coastal villages Jaba, Kegeri, and Koiare, and that no doubt more projects would be planned in the future. It was also pointed out to them that ideas they may have should be discussed with their Councillor, and then it was his duty to bring the matter up at meetings when the Council is deciding its allocation of funds. At Karakopa, the Councillor and Aid-Post Orderly discussed the need for a permanent pig fence and inquired to whether the Council could provide funds to purchase wire to construct a new fence. On seeing the existing one, a suggestion to the Councillor to raise the matter at the next council meeting was advised.

12. Tax Review Committee : The Committee was made up of the following Councillors :-

- Cr. Ouwai from Loro Village
- Cr. Lobi from Waruwaru Village
- Cr. Simika from Mosigeta Village
- Cr. Taliau from Pomaleti Village

Three good Councillors with their Council at interest. Cr. Simika was replaced by Cr. Taliau when the patrols movement was by foot and sea due to a foot injury of his. All council matters were dealt with by the Committee without any further question of their decision. They acted with an authority which is well respected throughout the Banoni-Nagovisi Council area. This as well as the general attitude of the people shows that the Council is held in ~~holds its~~ respect and take an interest in council matters.

12 cont. The Committee carried out their work on behalf of the Council with the utmost efficiency and gave decisions which were consistent with one another decisions which were backed by myself and needed no clarification. Besides their good work they were three very friendly and helpful personalities to have accompany me on patrol.

13. The majority of the cases heard by the Review Committee were of the simple matter being that the people before the Committee had not the money which to buy tax. It was their intention to pay tax when they had the money, and to make sure they did pay their tax the Committee gave the decision that it must be paid in three months or they would be brought before the court. A case which gave the Committee a little trouble in finding an answer for was at Beratempa when Pte. Lovio of the P.I.R. who was on leave at the time refused to pay his tax because he believed that the income tax taken from his salary fortnightly was enough, and that he only visits his village on leave so therefore would not benefit from any taxes he may pay locally. The Council's Committee decided that he was not exempt from tax locally just because he worked and paid taxes elsewhere. Lovio finally accepted the Committee's decision and paid his tax.

14. Tax Appeal Tribunal : There were no cases whereby a person before the Committee wished to appeal to the Tribunal. Stubborn taxpayers were told of their right to lodge an appeal, however they wished not to involve themselves any deeper so either paid their taxes or accepted the Committee's decision.

15. Besides the three efficient and conscientious Councillors that accompanied the patrol the Banoni-Nagovisi Local Government Council has its mixture of good and below standard Councillors. The Council is only four years old and as such ex-luluais and tultuls who are quite old have been voted in as Councillors. This I believe has been a hinderance to the development of the Council and its activities. In the future the young and middle-aged Councillor will be the driving force behind the Council, and as a result the Council can expect to become influential in governing the affairs of their people. At present the Council has only a few good Councillors who are responsible for the little development and progress the Council has made. I believe that if it was not for these Councillors and the revenue coming in from hiring the tractor, then the Banoni-Nagovisi Council would be on a down-hill run.

16. Of the three Census Divisions Baitsi has three villages which are non-council and they are Boku, Pikei, and Lavoro. The three villages are closely related and are all situated within about half a mile of each other, they are also the nearest three villages to Boku Patrol Post. Though these villages are quite open about their anti-ness towards the Administration they wish to remain non-council until such time the Administration is no longer here to "bludge" off.

thought this was a very old village. The village can do without these types of people. It is a pity the same response was given, who had made sure of the area. Trying to raise money for his Agricultural Society. However in every village visited he has been turned away with the result a poor collection.

17. The Banoni-Nagovisi L.G. Council had a taxable population of 2959 at the end of the 1968 period. On completion, the patrol was able to revise the Tax Register with new taxpayers and exemptions. New figures in comparison with last year can be seen on Appendix A. The Council estimates that it should receive a tax revenue of \$3150 for the 1968/69 period. The sum total collected on patrol was \$3080.60 for this year, leaving an outstanding balance of \$69.40 to make up the estimated figure, and \$167.80 back tax.

18. Mr. J. Ihrah, Council Clerk and Mr. C. Oaeke, Local Government Officer, carried out the book-work duties and funds collecting without any difficulty thus requiring no assistance or advice from myself. Besides there efficient work they were two likeable personalities to have accompany the patrol. The Council are fortunate in having two intelligent hard working officers behind it.

C.R.A.E. Situation

19. Since being transferred to the Boku Station, many villagers including Councillors knowing that I have spent some time in the area of C.R.A.E.'s activities were alive with questions when the patrol past their village. So much so, that a party amounting to eight, keenly interested in what was going on were escorted by myself to the Panguna area. This did not affect the Council tax collection programme as the party departed Saturday 20th July from Waruwaru village, and returned Sunday 21st. Upon arrival the members of the party were introduced to the Area Manager Mr C. Bishop, then shown around some of the major activities of the exploration Company. The Company extended its hospitality by providing meals and accommodation of which the party informed me they well appreciated. The party returned to Waruwaru Sunday afternoon, after a 6½ hour walk.

20. The general voice about C.R.A.E. and its activities, contradictory to other reports, were on a favourable basis. The spoken out statements gave the impression that they accepted the Company, suggesting that this was a good thing for Bougainville and the Territories itself. During the patrol, not one word was heard in disfavour of the Company and its explorations. It goes to suggest then that the people of the Banoni-Nagovisi area are aware of the Companys' activities, but shows no detectable "anti" sign towards it.

21. During the past year the Banoni-Nagovisi area has had visits from two anti-C.R.A. men namely DUMENO (alias Br. Martin), and DAMIEN from Irang village in the Kieta Sub-District. Dumeno made his name among the Banoni-Nagovis when he tore metal tags from cement survey markers along the proposed Lambalam - Jaba Road. Straight after this he spread the false rumor that the world was going to end on the 8th March 1968, this is when the people of this area realized that the man was "long long", and when told that he had been sent to Port Moresby for medical treatment for the head, they thought this was a very good thing because the Island can do without these type of men. Also to receive the same response was Damien, who has made tours of the area trying to raise money for his Agricultural Society, however in every village visited he has been turned away with the result a poor collection.

Villages

22. In general, the Banoni-Nagovisi Council area covers many villages and it would be impracticable to discuss the condition of each individually, so in affect I will discuss outstanding villages by using two categories:- new, well-planned villages and old, untidy villages, with the remaining villages either average or around average standard.

(a) New, well planned :- Such villages are located where there is wealth and stability, eg. Haisi, Mabis, and central areas of the Nagovisi. The people of these areas are reasonably advanced and as such have adopted new modern ideas on village planning and house construction. Though native materials dominate construction, permanent materials are being used more and more, with timber now being cut on a local scale.

(b) Old, untidy villages :- This category refers to coastal villages (Kongare, Jaba, Koiare, and Kegeri). These villages are old, but are only untidy because of their oldness and not because of their grounds being littered. Where it was thought that houses were to old and beyond repair the Councillor was told that the people would have to replace them. All of these villages are using war surplus materials for construction of their houses even now from materials hoarded. After 20 years of physical weathering they are now obsolete with the result that houses are falling down and are very untidy in appearance. It was advised that something will have to be done in the near future about remedying this either by finding a new village site or rebuilding on the original from the ground up.

23. Though it has been general practise for people to come and live together, there is the reoccurring tendency in the Nagovisi area for a village when it gets to a certain size in population, to split. Individual shift to their own land plots, build a few houses and remain there. Two good examples of this are Biroi-Pomaleti and Waruwaru. This type of village planning is quite efficient and satisfactory because it enables the landholder to spend more time with his crops, with the minimum waste of time, and more importantly, gets him away from the general cluttering-up of a large village which gives an untidy appearance. These small scattered residences are in a good condition and are easy to keep clean. The village and housing conditions of this type of system are of a much higher standard.

Health and Aid-Posts

24. The people of the Banoni-Nagovisi area are on the whole quite healthy. The diet is uniform throughout, consisting of kaukau, taro, and greens, but with an increasing consumption of rice, tin meat, fish and European drinks becoming quite noticeable. Health conditions of the people living on the coast are somewhat poorer than the villagers living inland. The villagers inland have sufficient gardens with a wide variety of foods to choose from, whereas the peoples on the coast are very limited in what they can grow (much of the land is swampy). However, the coastal people are benefited by the closeness of the sea for this adds fish to their diet.

25. Aid-Posts are evenly distributed throughout the Council area (see map) and the area under Boku's administration generally. All are well stocked with the necessary medicines required at aid-post level. The area is fortunate to have two Missions with small hospitals at each, both situated where they can cover the majority of the population. Government Aid-Posts are situated at:

Nagovisi : Waitabuna
Waruwaru (now deserted)
Banoni : Laruma
Mom
Koiare
Boku - small hospital and TB ward.

The two missions which have hospitals are : Sovelle
Morotona, and
situated at Piva in the Torokina a Leprotorium.

26. At Mom, the Aid Post Orderly Avatau enquired to whether an aid-post could be established on the Kieta side near Mainoki. His enquiring is the result of the people around this area coming to his aid-post for medical treatment. He states that he has not the accommodation to cope with them, and as a result patrols into these areas. It was advised that he should write to the D.M.O., Kieta, and receive information from him concerning this problem. It should be noted here that Avatau is an efficient and conscientious Orderly, more so than elsewhere, and runs a very clean aid-post.

Schools

27. Education in the Banoni-Nagovisi area is well accounted for being dominated by the four Catholic Missions, Torokina, Morotona, Sovelle, and Haisi; the Methodist Mission at Siandaro; and an S.D.A. station at Mokokoleo. All schools teach to at least standard 6 level which makes available throughout the area a reasonably high and good standard of education. Attendance is regular at the mission schools mainly because of the fact that they are boarding and have few day pupils. At the Boku Primary "T" school, attendance has been lacking recently mainly due to parental influence and lack of control with their minors. The villages concerned are the non-council ones which are Methodists and of the same at Mosigetta. Buildings and school equipment are well in access and there are no shortages of each throughout the Boku administrative area.

Roads and Bridges

28. The road system in the Nagovisi C.D. is one which is in easy walking distance to locate from every village. The main road trunk is the continuation of the Buin-Boku road which connects Morotona Mission, extends beyond Sovelle Mission to Siandaro Methodist Mission. Connected with this main trunk system is a network of tributary roads mainly used by tractors, but extend into inner village areas. In the Banoni C.D., the road from Morotona Mission to Jaba village on the coast, is gradually being upgraded to 4 wheel drive vehicle standard as is the road to Mabis village. In the Torokina area the existing road follows the ex-war road alignment as far as Piva airstrip. It has a good surface and needs little maintenance to keep it in condition.

29. New road alignments which now have been surveyed are the Lambalam-Jaba road completed by C.R.A., and the Boku-Morotona alignment by Laurie and Montgomerie surveyors. To whether construction of a road from Lambalam to Jaba will go ahead is still up in the air, but the new road to Morotona from Boku airstrip seems as though it will be constructed sometime in the future. At present P.W.D. are about to commence working the new alignment from Mosino to Morotona, leaving the remainder and majority of the proposed road for contract construction.

30. All other means of access and communication throughout the Banoni-Nagovisi are by bridle paths and sea. Tracks connect all villages without any difficulty in passing. The only trouble spot in which future patrols may have difficulty in passing is from Mom to Koiare whereby the path goes through swamp land. It will be determined by the amount of rain the area concerned may have had whether a patrol can pass.

Complaints

31. Four complaints were heard during the patrol, a suspected carnal knowledge complaint from the Councillor at Kariana which was previously investigated by P.O. H.B. Ogilvy in early June 1968, a case involving maintenance for care of a child heard at Waruwaru, and two minor cases concerning attendance at school. The first two cases were referred back to the District Officer at Boku for his action, and the remaining two dealt with at the time.

Missions

32. Missions in the Banoni-Nagovisi are plentiful being mainly dominated by the Catholic faith through their four missions Morotona, Sovelle, Torokina and Haisi. Two other religious bodies are the Methodists at Siandaro, and a small group of S.D.A's at Mokokoleo. Though not completely influenced by the Missions, the majority of villagers do respect and appreciate the fact that they school their children, and offer medical aid to the sick. On the patrols visit to a Mission station the welcome was a very friendly one, and the hospitality extended was beyond expectation.

Carriers and Canoes

33. The only village in which the patrol had trouble in obtaining carriers was Tangerepaia in the Torokina. However, after an hour wait the patrol finally acquired the required number and proceeded on its way to Korobi village. No difficulties were encountered obtaining carriers elsewhere. Canoes were used on the coast in the first instance a mile or so inland at the back of Koiare village to the village, and secondly, to carry cargo from Koiare to Jaba via the Empress Augusta Bay. Carriers were paid the rate of 10¢ an hour, time including their return trip to their village, and canoes 60¢ an hour, and an additional 50¢ per each canoeist.

Economic Development

34. The area in general is at present developing its economic crops on quite a large scale. The majority of villages have cocoa plantations on a small land holding scale which are now increasing due to the incentive it has acquired from seeing the rapid growth of the Bana Producer's Co-Operative Society. This Society is now big business in the area, and not to far in the distant future will be the back-bone of finance for the Nagovisi's, if it is not already. The other economic crop copra, is only produced on a small scale and confines itself to coastal areas, but for only the present.

35. Cocoa : The Bana Producer's Society is situated at Beratemba, which is approximately the hub of the main cocoa producing area of the Nagovisi C.D. Interest and production output is increasing at such a rate that the Society is purchasing another \$10,000 dryer, to keep up with the rate of wet bean purchases. The villages surrounding the Society now must be undoubtedly economically sound, and with their receipts, purchasing more trees and hoarding the rest. Cocoa produced outside the Nagovisi has developed in a big way around Haisi and Mabis in the Banoni C.D. This area has the main road close by and thus is a big factor in its favour for transporting the cocoa quickly before it perishes. In the Torokina, cocoa is now being grown at a rapid rate, and in the future will become one of the main producing areas. This area has the advantage of a nearby port and a sheltered one at that, and it would be in the interests of the people of the area to make use of it.

36. Copra : This crop is also produced in the area, but not on the same scale as cocoa. It is not likely that it will give way entirely to cocoa, on the contrary, copra production is increasing and what was seen in the inland areas it will keep on increasing to become a major income produce. Large areas in inland Nagovisi and land lining the roads in the Torokina region are now planted up and should be producing in the next few years.

37. Coffee : Coffee is at present on a very small scale, but this too is increasing in production. The coffee that is being produced is sold through the Bana Society.

Trade and Industry

38. Apart from the Bana Society, the area is well in abundance of trade stores and bakeries. Though many are only run on a small village scale, all are stocked and earn a reasonable profit from their not too high sale prices. It is interesting to note that both trade stores and bakeries are being built with permanent materials.

Torokina Airstrip

Whilst the patrol was in the Torokina area, the opportunity was taken to look at the site of the ex-fighter-bomber strip used and constructed by the Americans in the Second World War. The site is approximately a mile north of Piva village, and owned by the Councillor at Piva, Piriri.

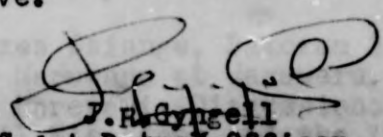
When the patrol arrived the people were inquisitive to find out when rebuilding would commence, resulting from a news announcement made by the District Commissioner. I informed them that no exact date had been set for the rebuilding, because tools and finance had yet to be arranged. The people are willing and quite keen to get on with it. The Councillors from the eight surrounding villages have appointed five men from each village to work as labour on the strip project, thus giving a total labour force of forty.

The airstrip itself is at present covered with bush grass and pitpit. The required length which has already been marked out by Mr. Ogilvy, still remains free of trees and dense secondary growth. The original gravel is still in tact and quite compact on the strip runway itself. The surface is reasonably level, so little earth moving will be needed mainly at the north end, and the south west corner which appears to be the appropriate position to construct the police station and apron. At each end of the strip trees have regrown and will therefore be have to be cut to confide with the approaches required for light aircraft standard (Charlie and Delta Standards).

Rebuilding the strip will not be a hard task, neither a long one, it should in fact take approximately 6 weeks to complete, including the building of the police house. Apart from the constructing of the strip, land purchase has yet to be finalized, but as the Councillor is in agreeance for a purchase, there should be no difficulty with the investigation.

Conclusion

The 7800 people of the Banoni-Nagovisi-Baitsi, appear to be a happy, friendly type, quite rich and certainly do not suffer from the lack of foodstuffs. They back their Council and support the need for a rise in taxes, which is almost certain to eventuate in the next council beginning sometime after the Elections in October. As this patrol was entirely a Council matter run by the Council and its staff, everything ran smoothly and according to the collection programme laid down. I am in doubt to whether an Administration patrol could be conducted with the same co-operation and warm welcoming as this patrol received, especially with the reputation the Banoni-Nagovisi's have.


J. R. G. G. G. G.
Cadet Patrol Officer.

DIARY

- Monday 8th July - Commenced Banoni-Nagovisi tax collection for 1968/69 at Haisi village; movement by station Toyota; inspected village and Mission; returned Boku 1530 hours.
- Tuesday 9th July - Patrol to Mabis village by Toyota; met by M.H.A. Paul Lapun; collected taxes from Mabis and Jarara. Then to Kongare village by foot - 45 min. collected Kongare, Matsunke, Mariga taxes; inspected Kongare and Mariga - old delapidating villages. Returned Boku 1700 hours.
- Wednesday 10th July - To Mosigeta village; collected Mosigeta and Mewa. Returned Boku to complete outstanding office duties.
- Thursday 11th July - Patrol collected taxes Sisiruai, Beratempa, Loro, and Lotare No 1. Self remained at station to complete re-imburement.
- Friday 12th July - To Beratempa to meet up with patrol; patrol by foot to Bakoram village; collected taxes Biros and Bokoram 1; returned Beratempa 1600 hours. Slept Beratempa.
- Saturday 13th July - Patrol by foot to Biroi; collected taxes Biroi, Pomalate, and Lopere. Inspected villages Biroi and Pomalate. Returned and slept Beratempa.
- Sunday 14th July - Observed Sisiruai and Beratempa. Slept Beratempa.
- Monday 15th July - Local Government Officer C.Oaeke arrived then departed for Siandaro Methodist Mission by car. Collected Sipi, Moino, and Bakupa taxes. One hour return to Beratempa where books balanced, and monies so far collected returned per safe hand to Boku for banking. Slept Beratempa.
- Tuesday 16th July - Departed Beratempa 0800 for Siandaro by foot - 2 1/2 hour walk. Collected taxes Okaru, Lotare, and Taguri. Returned Beratempa. Slept Beratempa.
- Wednesday 17th July - 0800 departed for Lomari, arrived 0930. Collected taxes Nukei, Lomari, Waitabuna, and Aumari. Inspected Nukei and found a very clean village. Returned Beratempa. Slept Beratempa.
- Thursday 18th July - Delayed Beratempa - awaiting Tax Ticket books. Departed by foot for Waruwaru 1130 via Sovelle R.C.M., Lotare, Waitabuna, Angau, Osiange, and Bakoram 2. Arrived Waruwaru 1630. Quick inspection of all villages en route. Slept Waruwaru.
- Friday 19th July - Collected taxes Osiange, Bakoram 2, Angau, Sianeki Berereki and Waruwaru at Waruwaru. Inspected Waruwaru and Berereki. Discussions concerning coming Council Elections and the likely rise in taxes. Slept Waruwaru.

- Saturday 20th July - Departed 0600 for Panguna via Sianeki, Panam, Lambalam, and Dapera (Kieta). Collected taxes Panam and Lambalam. Arrived Panguna 1230. Escorted Councillors around main projects.
Slept Barapina.
- Sunday 21st July - Discussions with OIC Mr Henderson then departed Barapina for Waruwaru 1100, arriving 1700. On return observed Waruwaru's fast expanding Cocoa area.
Slept Waruwaru
- Monday 22nd July - Departed Waruwaru 0830 for Borioko Rest House arriving 1000, where taxes collected for Borioko, Koro, Sikorewa and Takimari. Then left in heavy rain for Mokokolio SDA School - 1 hour walk.
Slept Mokokolio.
- Tuesday 23rd July - Collected taxes at school from Mokokolio, Leira, and Bibiaru. Departed for Taruba 1030 arriving 1130, inspected village, then visited by D.O.Hoad. Monies given to him for depositing at Boku.
Slept Taruba.
- Wednesday 24th July - Collected taxes Taruba, Aagubai then 1 hour walk to Kupon. Collected taxes here, changed carriers then to Jaba via Morotona RCM 3½ h. walk. Inspected Jaba.
Slept Jaba
- Thursday 25th July - Collected taxes Jaba. "M.V.Hazel" arrived 0800, 1½ hour loading patrol equipment then departed 1200 for Torokina inlet - rough seas forced patrol to by-pass Koiare. Arrived Torokina 1500. Inspected Kegeri village.
Slept Kegeri R.H.
- Friday 26th July - Collected taxes Kegeri and Laruma, then visited Mission and introduced myself to Fr.Grenier; observed station and old war-time strip. Fr.Grenier then drove self and C.Oaeke to Piva airstrip, whereby we familiarized ourselves with the area. Then 1 hour walk to Laruma Aid-Post.
Slept Aid-Post.
- Saturday 27th July - Patrol collected taxes at Piva. Self to strip and met up with patrol. Back to aid-post and checked bookwork to date.
Slept Aid-Post.
- Sunday 28th July - Collected taxes from Baterepaia, Kariana, and Letiopaia at Aid-Post. Inspected Aid-Post. Then by foot to Tengerpaia, self to Piva for discussions with Cr.Piriri concerning Piva airstrip. Followed patrol to Tengerpaia: 3½ hours in heavy rain.
Slept Tengerpaia.
- Monday 29th July - Collected taxes Tengerpaia then to Korobi via Sito 3 hour walk. Afternoon inspected village then collected Korobi and Atangato taxes.
Slept Korobi.

- 0700 departed Korobi for Karakopa
arriving 1100, carriers 1230. Conditions
very wet. Two minor complaints heard
and decided. Taxes collected from
Karakopa , Karatu and Mom.
Slept Karakopa.

- Departed Karakopa for Koiare 0800;
inspected Aid-Post en route. One-third
of path covers swamp thus slowing
walking time to 3 hours. Awaiting
patrol were canoes who carried patrol
the remaining 30 minutes.
Slept Koiare

- Collected taxes Koiare then patrol moved along beach to Jaba; patrol equipment by canoe. 2½ hour walk, 2 hour by canoe.
Slept Jaba.

- Departed Jaba 0600 for Morotona R.C.M. arriving 0830; then continued onto Mosino where Council tractor met and took the patrol back to Beratempa. Audited books and counted monies taken to date.

- Deposited money at Boku safe then
returned Beratempa. Observed village
and Society.
Slept Beratempa

- Observed Beratempa and Sovelle R.C.M.
Slept Beratempa

- Departed 0900 for Mendai, where taxes collected for Mosino and Mendai. Returned to Beratempa where monies and books balanced then continued onto Boku. Reported to Mr Hoad D.O.

END OF PATROL

Appendice A

1/ TAXPAYERS

	<u>1967/68</u>	<u>1968/69</u> (to 20/9/68)
Male	1810	1149 1769
Female	1149	1094
	<u>2959</u>	<u>2863</u>

2/ SUMS RECEIVED

(a) Current

	<u>1967/68</u>	<u>1968/69</u>
<u>Estimate</u>	<u>Collected</u>	<u>Estimate</u>
\$3150	\$3172	\$3150
		\$3125.60

(b) Back Tax collected for previous year stated

	<u>1967/68</u>	<u>1968/69</u>
<u>Estimate</u>	<u>Collected</u>	<u>Estimate</u>
\$350	\$369	\$150
		\$186.40

3/ Banoni-Nagovisi Multi-Racial Local Government Council

Names and Addresses of Council members and sex :

<u>Name</u>	<u>Address</u>	<u>Sex</u>
Simika-Mirupa	Mosigeta	Male
Loma-Lorsi	Matsunke	"
Magosi-Narutabi	Mabes	"
Kariotu-Tana	Kupon	"
Lankas-Nampoku	Mendai	"
Baru-Kase	Taruba	"
Woibuko-Sove	Beratemba	"
Ouwai-Matema	Loro	"
Nogumas-Laukaka	Bakoram	"
Taliau-Nopana	Pomalati	"
Banau-Narowi	Moino	"
Namorai-Umbiari	Okaru	"
Isiras-Barung	Aukari	"
Makis-Mepe	Waitabuna	"
Loura-Pikine	Barkupa	"
Navango-Momogonari	Momogonari	"
Tambamba-Tokasi	Leira	"
Lobi-Tauko	Waruwaru	"
Tawana-Akbi	Osiange	"
Kerako-Otoro	Barario	"
Taumbura-Ibara	Lambalam	"
Itarias-Maina	Koro	"
Torio-Niva	Haisi	"
Piriri-Maraki	Piva	"
Biato-Kavili	Tengerepaia	"
Namoso-Nimin	Karakopa	"
Nami-Naura	Koiare	"
Kikara-Taibibiri	Kariana	"

BOKU, Patrol Post,
Buin Sub-District,
Bougainville District.

22nd August, 1968.

The Assistant District Commissioner,
Sub-District Office,
B U I N.

BOKU PATROL REPORT No. 1 of 1968/69.

Officer Conducting Patrol	: C Oaeke. Local Government Officer.
Area Patrolled	: Banoni/Nagovisi Council Area.
Duration of Patrol	: 15/7/68 to 2/8/68.
No. of Days	: 19 days.
Object of Patrol	: Tax Collection of Banoni/Nagovisi Local Government Council of 1968/69.
Officer accompanying Patrol	: Mr. J. Gynnell. Cadet Patrol Officer.

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INTRODUCTION

The Council Tax Patrol of 1968/69 marks the fourth year of Banoni/Nagovisi Local Government Council. The Council area covers the largest part of Buin Sub-District of Banoni, Boku, Nagovisi and Torokina. The tax rates of 1968/69 is \$2.00 for an adult male and 20cents for an adult female which that there was no increment in the tax rates since the establishment of the above mentioned Council. The people showed their friendly attitudes towards Tax Review Committee.

DIARY.

Please refer to Field Officer's Journal Folios 86 to 91 ; paragraphs 350 to 369.

RECEPTION OF PATROL.

The Patrol was welcomed with friendly attitudes at every village. This Patrol however, did not visit every village in the Council area because the people of each ward were told to gather at the village which is the centre of each ward to await the Patrol. The wards normally consist of two to three villages in the area.

-(1)

In general, the standard of housing is good. Houses are built on posts about 3 to 4 feet off the ground, walls are of bamboos and roofs are of sago leaves.

(ii)

All inland villages have the advantages of adequate water supply from numerous streams. Some of these villages are close or within the main vehicle road which help to bring their produce (mainly copra and cocoa) for sale at BANA Producers Society. The rest of the inland villages have disadvantages from the main vehicle road, distance from the Society, surrounded by mountainous and swampy country - especially in TOROKINA area. The coastal villages have the advantages of transporting their produce (mainly copra) by boat to SOHANO. The disadvantages of the coastal villages are that they have plenty of flies during the day and a lot of mosquitoes in the night. The water supply both for drinking and cooking is very limited as the people have to use rain water.

(iii)

The water supply both for drinking and cooking is plentiful in the area with the exception of the coastal villages where rain water is used.

VILLAGES OFFICIALS (COUNCILLORS)

In general, efficiency was not shown but certainly some Councillors showed interest in their job. In every ward, a Councillor had to bring up tax defaulters or a boy or girl who apparently left school before the Tax Review Committee to be interviewed. It is hard to say that Councillors have any control over their people but as far as their duties are concerned, they have little control over them.

TAX REVIEW COMMITTEE

The Tax Review Committee made up of three Councillors, they are Councillor Awae, Councillor Taliau and Councillor Lobi. The Councillors showed their efficiency and interest in their job as Committee Members. All the cases of Tax Defaulters and Exemptions had been heard by the Committee without any advice or help from the accompanying officers or the Council Clerk. In this particular duty, the Councillors were capable of doing their job without any help from Administration Officers or Council Clerk. The Committee had done an excellent job as there were very few tax defaulters from the current tax and all the back-taxes had been collected. It was obvious that the Councillors showed their capability and keen interest in their job.

OUTLINE OF POLITICAL SITUATION.

The whole area of Banoni/Nagovisi is under Local Government Council with the exception of three villages - PIKE, BOKU, and LAVORO all near BOKU Patrol Post. During the patrol there was no ill-feeling showed by the people towards the Administration Officers.

OUTLINE OF POLITICAL SITUATION ... continued .

There are three Christian Churches in the area; the Methodist Mission, the S.D.A. Mission and the Catholic Mission. The whole area is looked after by the Catholic Mission only the small part, consisting of 3 to 5 villages are looked after by the Methodist and the S.D.A. Missions. The people show respectful attitudes towards the Missionaries in the area.

AGRICULTURE.

There is no shortage of food in the area. The common food in the area are sweetpotatoes, bananas, yams, and taroes. They have few vegetables - cabbages, onions, tomatoes, beans and sweet corns.

The main cash crops in the area are coconuts and cocoa from which the people of Banoni/Nagovisi earn their money. There are plenty of plantations of coconuts and cocoa, most of the trees are at mature age. More and more new plantations of coconuts and cocoa are being established throughout the area. These plantations are all individual owned. All their produce is sold at BANA PRODUCERS SOCIETY at BERETEMBA.

According to the information obtained from the Society - dry beans of cocoa are sold according to their grades. The first grade cocoa gets 13 cents per lb; second grade gets 11 cents per lb and the third grade gets 10 cents per lb. To help the producers in the area, the Society bought a Rotary Drier to dry wet beans instead of having been dried by the people themselves. The wet beans are sold at 4 1/2 cents per lb. The copra is also sold here at the Society.

COMMERCE AND INDUSTRY.

Trade Stores are only found in villages along the vehicle roads. They mainly sell consumer goods. Bakeries were also found in few villages.

The consumer goods are obtained from Chinese stores in Buin. The prices of these goods are generally high to meet the cost of transports which is one major problem in the area as far as the conditions of roads are concerned. It is true that in the area like Banoni/Nagovisi the demand for consumer goods is great while the supply is low and from this point of view that trade store owners and Bakeries do make some earnings.

REST HOUSES.

All Rest Houses are generally under good conditions. All villages have rest houses except at KOROBI where they had to use a house belonging to Committee. The maximum price per hiring a canoe is 60 cents for each canoe and 20 cents an hour for each car

CARRIERS AND CARRIERS.

Generally, the men volunteer freely to carry cargo. The canoes were used only on coastal villages between KOIARI and IABA villages. The maximum price for hiring a canoe is 60 cents for each canoe and 20 cents an hour for each carrier.

CARRIERS AND CANOES continued

In some places, the carriers had to be paid more because of the ruggedness of the country or walking through swampy plain. The carriers carry cargo from one village to another and change carriers for the next village.

EDUCATION

There is no Mission or Government High School in the area. However, there are six schools all teach up to primary level. Four of the six schools are run by the Catholic Mission at Haisi, Sovele, Morotona and Torokina and two others are run by the Methodist Mission and the Administration. The rest of the Mission schools are at village level.

ROAD AND BRIDGES.

The part of the vehicle road between Norotana Mission Station and Iaba Village need repairing. The villagers are now working to improve the condition on this road. The road becomes unfavourable to be used by vehicles we during wet weather.

All walking tracks in the area are kept under good condition, however, there are others ^{which} are almost covered by under-growth vegetations. These are (a) part of the road between PIVA Village and Ramoma Aid Post and (b) from Korobi to Karekopa Villages and (c) some parts of the road between Mom and Koiari Villages.

The condition of walking track between Korabi and Karekopa Villages is covered by under-growths vegetations and it is likely for a new-comer to get lost as there were several bush tracks branched off into the bush from the main walking track. Some parts of swampy road between Mom and Koiari Villages need repairing, removing the old rotten timbers and replacing new ones on swampy part of the walking track.

MISSION.

There are three different Christain Churches in the area. They are the Methodist Mission, the S.D.A. Mission and the Catholic Mission. The biggest and the most influential Mission in the area is the Catholic Mission which control almost whole of the area. The Catholic Mission had put up three hospitals - at SOVELE, Morotona and Torokina. The new base hospital with permanent materials had just been completed at Morotona. The Missions not only they spread the Christianity among the people but also provide services in education and health.

AIRFIELDS.

The only airstrip in the area have just completed is near Boku Patrol Post for light aircrafts. It is also expected to re-establish the war-time airstrip near Piva Village at Torokina in the near future. There are also Mission airstrips at Morotona and Siangdaru for light aircrafts.

CONCLUSION

As far as the economic development in the area is concerned the people of Banoni/Nagovisi Local Government Council fall into two categories. Those with plantations of coconuts and cocoa, trade stores, nearness of the main vehicle road and nearness of business centre- Bana Producers Society while those have newly established plantations of coconuts and cocoa, no trade stores, distance from the main vehicle road, distance from the main business centre and part of their land is either too rugged or swampy for cultivation.

I therefore recommend that when Banoni/Nagovisi Local Government Council decide to increase its tax rates, should consider the people of the inland of Torokina area as far as the economic development of their area is concerned. I also recommend that Council should impose two different tax rates in the areas according to the advancement in the economic development of its area. This will, I hope would be fair for all the tax-payers within Banoni/Nagovisi Local Government Council.

Respectfully submitted for ^{your} information and comments, Sir.

.....
(C. Oaeke).
Local Government Officer.

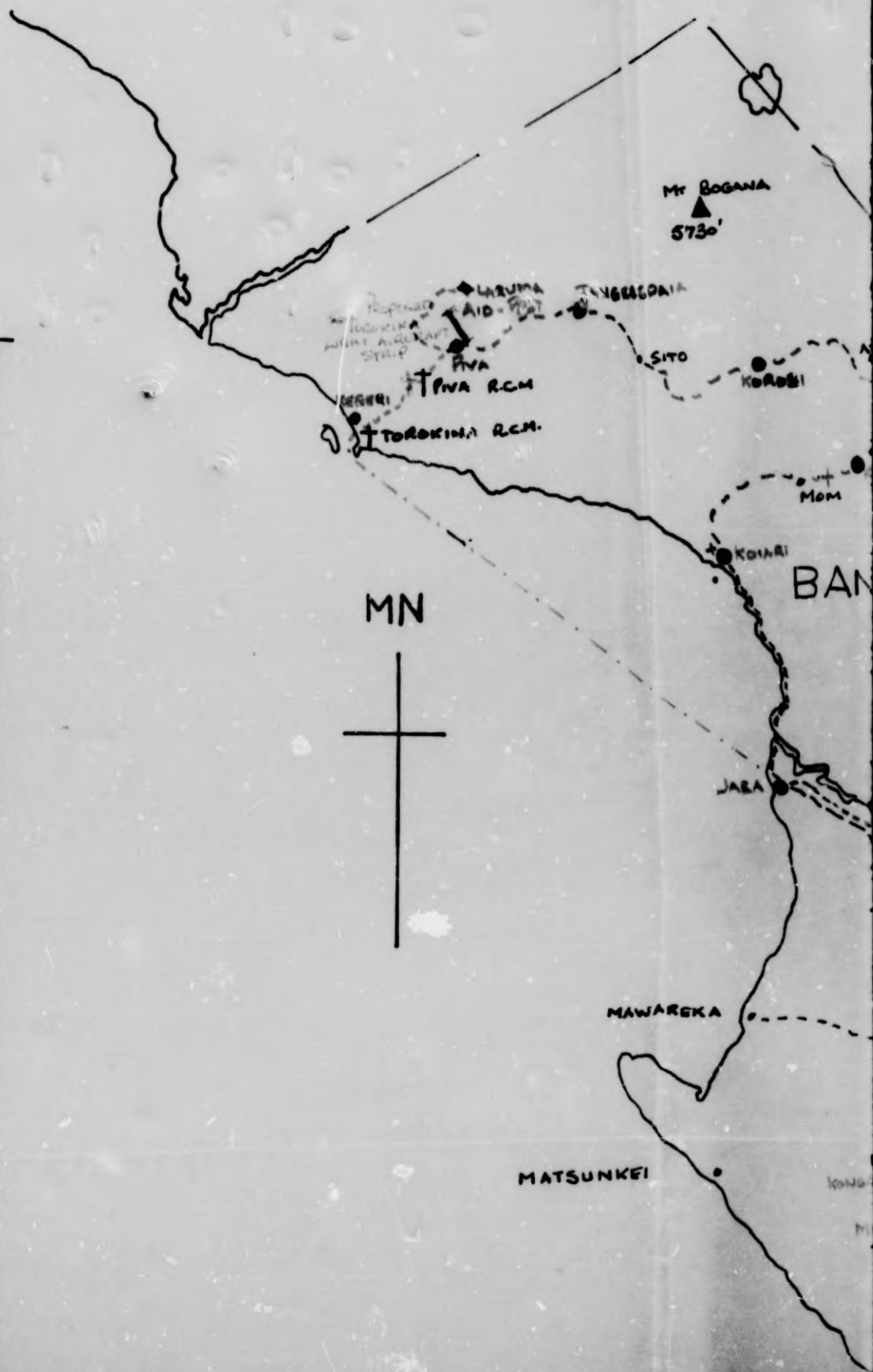
BOKU PATROL N° 1 1968-69

BRITSI C/D VILLAGES

1 BOKU
2 LAVORO
3 MEWA
4 MOSIGETA
5 PIKEI

MAGOVISI C/D VILLAGES

6 SISIRUAI
7 BERATEMBA
8 MENDOM
9 MOSINO
10 KUPON
11 ANGABNI
12 TARUBA
13 MOKOKOLIO
14 LEIRA
15 PURANAVIA
16 KORO
17 SIKOREVA
18 LAMBALAM
19 PANAM
20 LAMBONAMI
21 BARARIU
22 SIANEKI
23 WARUWARU
24 BEREREKI
25 MING
26 SIDI
27 MOINO
28 TANGURI
29 LOTARI
30 OKARO
31 BAKUPA
32 LOMARI
33 LOPELE
34 LUZO
35 WAITABUNA
36 TANIMARI
37 BOKU
38 MONGANARI
39 BEREKI



FOURMIL : BOUGAINVILLE SOUTH
SCALE : 4 MILES = 1 INCH
COMED BY : J.R. GYBELL CPO
DATE : SEPTEMBER 1968.





TERRITORY OF PAPUA AND NEW GUINEA



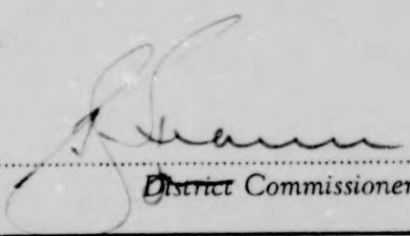
PATROL REPORT

District of Bougainville Report No. 2 of 1968/69.
Patrol Conducted by Mr. C. Oaeke (Local Government Officer).
Area Patrolled Banoni/Nagovisi Local Government Council.
Patrol Accompanied by Europeans Nil.
Natives Mr. J. Ihrah (Council Clerk).
Duration—From 1 / 10 / 1968 to 30 / 10 / 1968.
Number of Days 30.
Did Medical Assistant Accompany? Nil.
Last Patrol to Area by—District Services 8 / 7 / 1968.
Medical Nil / / 19.
Map Reference Nil.
Objects of Patrol The Third Election of BANA Council.

Director of District Administration,
PORT MORESBY.

Forwarded, please.

12/ 3/ 1969


District Commissioner

Amount Paid for War Damage Compensation \$.....

Amount Paid from D.N.E. Trust Fund \$.....

Amount paid from P.E.D.P. Trust Fund \$.....

67-11-24

3rd April, 1969.

Over 13		Females in Child Borne
M	F	

The District Commissioner,
Bougainville District,
KIETA, Bougainville.

PATROL NO. BOKU 2/68-69

Your reference 67-1-7 of 26th March, 1969.

I acknowledge with thanks receipt of Special Report by Mr. C. Oaeke, Local Government Officer, to BANONI and NAGOVISI Census Divisions.

It is a pity that report was so long delayed in its submission. Had it been received before Mr. Webb's recent visit to your District, same would have been invaluable in assisting him to obtain up to date background information to evaluate the existing situation.

Mr. Oaeke has made some pertinent comments, and it is essential that reports of a similar type be submitted immediately on completion of the patrols concerned to keep this Headquarters abreast of the current field situation in the area.

ou

(T.W. ELLIS)
Director.

cc: Mr. C. Oaeke,
Local Government Officer,
BOKU Patrol Post, Bougainville.

cc: Please note that political education must be a continuing process in all situations with the emphasis on the advantages of national unity.



TERRITORY OF PAPUA AND NEW GUINEA

67.11.24

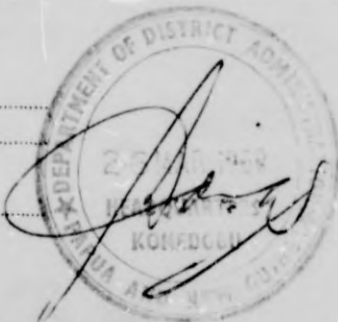
Telephone.....

Telegrams.....

Our Reference..... 62-1-2

If calling ask for.....

Mr.....



Department of District Administration

District Headquarters,
Bougainville District,
KONEDOBU

13th March 1969.

The Director,
Dept. of District Administration,
KONEDOBU

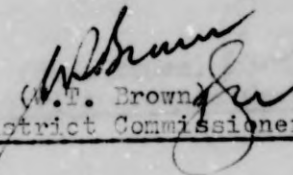
BOKU PATROL REPORT NO 2 1968/69 - CHARLES OAEKE

Attached are two copies of a special report from Mr. C. Oaeke Local Government Officer, in addition to the previously submitted election report and statistics for the Bana Council elections conducted from the 1st to the 24th October.

Mr. Oaeke was instructed by the District Officer at Boku to complete this report as an exercise and to record his impressions of the political climate in the Boku area.

It is pleasing to note that Mr. Oaeke's work has improved with the increased responsibilities he has been given at Boku at his efforts during patrol at discussions on local government etc., are commendable.

Attached are comments on the report from the District Officer Boku, and the Assistant District Commissioner Buin.


A.T. Brown
A/District Commissioner

On
3/4

67-1-7

18
District Headquarters,
Bougainville District,
KIEBA

13th March 1969.

The Director,
Dept. of District Administration,
KONEDOBU

BOKU PATROL REPORT NO 2 1968/69 - CHARLES OAEKE

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Attached are comments on the report from the District Officer Boku, and the Assistant District Commissioner Buin.

(W.T. Brown) *[Signature]*
A/District Commissioner

TERRITORY OF PAPUA & NEW GUINEA.

In Reply Please
Quote No. 67-2-2

ML.ML

Department of District Administration,
Sub-District Office,
B.U.I.M.,
Bougainville District,
5th February, 1969.

(17)

20

The District Commissioner,
District Headquarters,
KIETA.

BOKU PATROL REPORT NO. 2 OF 1968/69 - CHARLES OAEKE.

Attached please find original and two
copies of the abovementioned report, together with
comments by the District Officer at Boku, Mr. Hoad.

2. The object of this patrol was to
conduct elections for the Bana Local Government Council,
and the Election Report and accompanying statistical
information has already been forwarded to the Regional
Local Government Officer. The present report records
Mr. Oaeke's views with respect to the general political
climate in the area.

3. It is difficult from reports of this
nature to make any really accurate estimate of just what
proportion of the population is in favour of independence
for Bougainville. However, it is probably true to say
that the average villager, who is being subjected to
brainwashing from the leaders of the movement, has only
a confused idea of what is involved.

4. To date there does not seem to have
been any general directive to field staff in Bougainville
as to what counter measures are to be taken. After Mr.
White's visit to the District, and after Mr. Webb has
made his report, decisions can perhaps be made concerning
the best ways of getting the true facts to the villager.

.....
(M.Lang.)

Assistant District Commissioner.

67-2-3

16
BOKU Patrol Post,
Buin Sub-District,
Bougainville District.
14th. January, 1969.

Mr. Charles Oake,
Local Government Officer,
BOKU Patrol Post.

Patrol Report - Third Elections BABA Local Government Council

Thank you for the report of your patrol covering the third General Elections for the BABA Local Government Council. I am pleased with the effort you have put into your report, and especially in your field work your demeanour amongst a group of people known to be suspicious and unreceptive to foreign people.

Comments on the report:

1. An experienced and senior officer from this Department will be explaining the meaning of Independence, and especially in the context of it being exclusive for the island of Bougainville. Many of the disadvantages of local independence are obvious to us (lack of tertiary education staff and facilities, separate defence arrangements and foreign policies, customs and tariff policies, immigration and emigration, the continued need for a large inflow of foreign exchange, cash and skilled labour to improve the economy (and this might be disrupted by a premature independence movement) the need for unimpeded travel to other parts of the Territory to gain knowledge and experience etc.) The advantages of at least a federation of Districts are obvious to us, but still require patient explanation to the local people.
2. BIROI Credit Loan Society Para 7 and your memo dated 13th. December refer. I am anxious for more details as to how much money has been collected, who is recording it and who is holding it, and where, and how much interest is proposed on any loan. The only joint village account which has been opened at this office was initiated from natives from MARIGA village; money collected from the "Credit Loan Society" would therefore be in the village "suitcase".
3. It will be necessary for you to remind your councillors from time to time that their functions as local legislators (within the limits of the Local Government Ordinance) are not to be mixed with the responsibilities of a magistrate. Your answer to the enquiry from the councillor from KUPON (para 17) appears adequate.
4. Thoughts and attitudes on a referendum for local independence are new and in a formative stage. As the local member for the DAC said recently (ISIRAS), "it is only a matter of conjecture at the moment." However, remember that whatever their ideas are at the moment, in a little while they will change or harden. I want you to keep me informed on any changes in thought and any gossip you hear which touches on the independence question.

R. A. Road
(R. A. Road)
District Officer

Minute to ADC BUIN. (15)

Although I believe it is not strictly necessary for a local government officer to submit patrol reports, I asked Mr. Oake to submit this (a) as an exercise, (b) to obtain a record of his impressions of the political climate. I personally believe that there are basically more people in favour of the local independence movement than Mr. Oake has indicated, but this is a matter of conjecture.

Paragraph 10 of Mr. Oake's report, statement by TALIAU "we are told already by the Australian Government that we will be given Independence if and when we are ready" makes it clear that there is an amount of political awareness in the area.

Although the report was drafted at the end of November it was not completed until recently. Statistical returns and the election report were submitted on time.

For your information, please.

(R. A. Hoad)

District Officer



(14)

Department of District Administration
BOKU Patrol Post,
Buin Sub-District,
Bougainville District.

27th November, 1968.

The District Officer,
BOKU Patrol Post,
Buin Sub-District.

Boku Patrol Report No.2 of 1968/69.

Officer Conducting Patrol	: C.Oaeke - Local Government Officer.
Duration of Patrol	: 1/10/68 to 30/10/68.
Area Patrolled	: BANA Council area.
Object of Patrol	: BANA Local Government Council Election.
Officer accompanying Patrol	: Mr. Joseph Irah - Council Clerk.

.....

INTRODUCTION.

(1) The Election Report was submitted to accompany Electoral Forms for general informations on election as a whole. This report will be mainly on my observations and comments on the Political Situation in the Banani/Nagovisi (BANA) Local Government Council.

(2) The Election of new Councillors was conducted before the out-break of the news of the Independence of Bougainville District. The Patrol was at suitable time to hear the people's views and opinions on the Independence of Bougainville District.

(3) At every place the election was conducted, the Patrol held general discussions on Local Government Council and Current Affairs, relating Bougainville District.

OBSERVATIONS AND COMMENTS.Political Situation.

(1) The news of the Independence of Bougainville District was one of the main topics discussed during the Council Election Patrol. It is this topic that people were interested to know, mainly on the meaning of the word itself and the advantages of Independence of Bougainville District. However, nobody asked on the disadvantages of Independence mainly because I think, the people do not want to know.

(2) At HAISI Village, the ex-Councillor TORIO asked me to explain the aims, functions and the advantages of Local Government Councils. There was a question raised by a man on the Independence (mainly meaning of the word). There was a long discussions on Independence of Bougainville ~~of~~ District. The younger men of the village were the ones who took part in the discussions. The ex-Councillor TORIO complained that his people do not listen to him with the affairs of the Council and he doubted whether the people of Bougainville District will co-operate after the Independence. He went on to say that his people are to learn to listen, to carry out orders from their Councillor and learn to work together now in order to achieve independence peacefully. At the end of the discussions the people had agreed that Independence should come eventually to Bougainville District but not as early as 1970.

(3) At MABIS Village, there was no-one stayed in the House Meeting after the result of the Election. The member for the South Bougainville (Open), Mr. Paul Lapun was at the time present at MABIS Village but did not attend the Council Election to vote. Ex-Councillor MAGOS declined to stand for the election. I, personally, interested to hear the people of MABIS and JARARA Villages as it is the village of Mr. Paul Lapun and the political centre of BANONI/NAGOVISI area. This is the only ward where the general discussions on Local Government Council and current affairs were not held, yet it is the very ward Mr. Paul Lapun belonged to. The people of both villages did not come as near as other people did during the election. and only very few were present to hear result of the election.

(3)

Political Situationcontinued.

(4) At Kongara Village, the people were ^{interested} to know about Local Government Council rather than Independence of Bougainville District. Ex-Councillor SOMA is an old man and was willing to see a new Councillor DODOI to carry out his duties and make ward MARIGA, KONGARA and MATSUNKE a better place to live in. I explained to the people the aims, functions and advantages of having Local Government Council. A newly elected member, Councillor DODOI ^{is ready} who said that it is the duty of the Council to see that its people ^{is ready} for Independence because it is Local Government looking after the affairs of the local people more closely than Central Government. He went on to say that BANA Local Government Council is fairly young and its tax rate is very low and shows that we (people of Banoni/Nagovisi) are not ready for Independence. Nobody in this ward asked any question on Independence of Bougainville District.

(5) At MOSIGETA much time was given in explaining the aims, work, reasons and the advantages of Local Government Councils in the Territory of Papua and New Guinea as well ^{as} in the Banoni/Nagovisi area. The reason for this was that some people of the non-Council villages of BOKU, PIKIE and RAVORO attended election to observe. This was the opportunity for me to talk to the people of non-Council area about the Local Government Council. Current Councillor SIMIKA openly expressed his opinion that we are not ready for Independence. His reasons were that - there are still more people outside the Local Government Council, local people are not yet qualify for higher positions in the Administration and that they have not enough money to run the country. No further comment made by the people.

(6) At the Council Chambers, BERETEMBA, no discussion was held because Mr. Karnon, Regional Health Inspector for Council Health Committees in the New Guinea Island Region, who gave speech after the announcement of the election results. I gave explained aims, work and importance of Local Government Council during my talks on pre-election. No discussions held after the speech made by Mr. Karnon as it was getting late towards the evening. This is one of the places where no discussions was held on the Independence of the Bougainville District.

Political Situation.....continued.

(7) At BOROS, I was met by a Catholic School Teacher, Mr. Thomas ? who was making speech on "Credit Loan" to these people, with the intention of forming "Credit Loan Society" in the Nagovisi area. I asked him what is the aim of this credit loan and how is going to work. He explained that each village will have ^{its} own pass book for ^{its} own contribution to help any person from that village who wish to borrow some money from the Credit Loan Society of that village and charge interest on how much money he borrows. This was his first time to try to start Credit Loan Society in this area.

(8) After the election, general discussions was held on Local Government Council and Independence of Bougainville District. A newly elected Councillor PORANARA asked what are the powers of the Council. In reply to his question, I explained to the people that Council has a power to make rules for the people of its area, to make tax rules and has a power to borrow money. One of the men of BOROS Village told the meeting that he did not agreed with Mr. Paul Lapun and Mr. Ignatious Mola together with 25 people at Port Moresby wanting Bougainville District to get Independence. His reason was quite simple - we are not ready yet. Councillor PORANARA said that if we are to get Independence we have to work hard now towards the Independence mainly through Local Government Council, he went on to say that money is the main capital to develop Bougainville District. No further question been asked by the people.

(9) At SIANDARU Methodist Mission, the election was held for three wards. Before the election Mr. Thomas gave talks on "Credit Loan Society" to these people. I gave talks on pre-elections before the polling commenced. After the election, talks on Local Government Council was given. Nobody was interested to ^{ask} questions on Independence of Bougainville District. Even the teachers of the Methodist Mission were at the general discussions but did not take part in the discussions. They were simply listerns rather than contributors.

Political Situation....continued

(10) Councillor TALIAU who is now a Vice President of BANA Council made an intelligent comment on the Independence of Bougainville District. He stated that we are told already by the Australian Government that we will be given Independence if and when we ^{are} ready. Therefore our Members of the House of Assembly should not push us too quickly to gain Independence which we are all expect to come eventually. He also stated that the Australian Government will not give us Independence if she reckon we are not ready for it. The people of his ward were satisfied ~~and~~ with his comments and no question been asked.

(11) At LORO Village, Councillor AWAE who is now a President of BANA Council gave his speech mainly on Local Government Council, and introduced Mr. Karnon to the people who later gave talks on Hygiene and the work of Health Committee. In this village nobody asked anything on Independence of Bougainville District.

(12) At NUKUI Village, Councillor AMERE stated that we (people of Bougainville District) are ^{not} ready for Independence yet. If it is the will of our Members in the House of Assembly ~~than~~ the Central Government should start now to train our people for Independence.

(13) At OSIANCE, the people were willing to know the meaning of the word "Independence". This question was asked by one of the teachers from POPE Primary School run by Catholic Mission. This teacher name not known, said that it is good to have Independence because it will give our people chances to run our own affairs rather than Europeans looking after us. He did not made it clear to me ~~that~~ whether he meant Independence for Bougainville District or for the Territory as a whole. Here again one of the man said that we are not ready yet for Independence and the Australian Government should ^{train} ~~start~~ us towards Independence.

(14) At WARUWARU , I was pleased to ^{hear} ~~to~~ more questions were asked on Local Government Council and Independence of Bougainville District.

Para. 14 continued.

It was the first time on my patrol to hear a question on the ^{pensions} compensation for long service Councillors in the Council and as well as the power to hear court cases. These court cases will be mainly for the rules that Council had ~~made~~ made for the people of the Council area. A young man suggested that it would better if Bougainville District break away from Papua and New Guinea and gain self-Government. This will mean that the profits from copper will be spent only in Bougainville District in order to improve the standard of living of its people. Another man stated that 1970 is too early for Bougainville to gain Independence because we are not ready yet. Finally they all agreed that it is the duty for the Council to bring the people to the standard whereby they are ready to gain Independence. I pointed out that it is the people who make Council strong with their taxes.

(15) At Panam the people were either lazy or not interested to asked questions on Local Government Council or Independence of Bougainville District. Nevertheless I gave talks on Local Government Council and encouraged them to ask question on their own Council on the works programme for 1968/69. The people of Panam did not show keen interested on the work of the Council as one man from Panam pointed out they have not seen anything from their money which they had paid in tax to the Council. I explained to the people that the Council is not able to help all its people all at one time and also the Council will not give anything to the people unless otherwise the people themselves ask for it. It is the duty of the people to tell the Council for their requirements in their village. They seemed to be satisfied with the discussion and after the conclusion of it.

(16) At BORIOKO, no discussions been held due to the fact that it was heavy downfall during the election and that the people had to return to their villages before the rivers were up. Only few men stayed behind to carry cargo to MOKOKOLEO Village had decided to asked some questions on Council and current affairs. However, not much been discussed as we were on the move to MOKOKOLEC Village.

(17) At KUPON, Questions on the ~~compensations~~ pensions for the long the services Councillors in the Council and also that the Councillors have power to settle the disputes relating to the minor offences. ^{WERE ASKED} It is wise to have Councillors to obtain these powers as one of the men stated. In reply to their questions, I told them ~~them~~ that (a) Local Government Association is considering the idea of granting pensions to the long services Councillor or Councillors in any Councils in the Territory of Papua and New Guinea. (b) The Councillors will not be given powers to hear Court Cases on minor offences because (i) they did not have any study on Law and Court Procedures and have no authority to hear Court Cases. (ii) they are the Law Making Body therefore they do not hear or settle dispute relating to the offences committed on the Council Rules. The people appreciated that self-government should come to them as they are now working their way towards it. They went on to say that they should not be ~~ready~~ in a hurry to gain self-government because we are not ready yet even if we have to wait twenty or thirty years. This is one of the places where the people did not want Independence too quickly.

(18) At KOIARE Village, the people were most interested to hear about Local Government Council. I explained the aims, works and advantages of having Council established in an area. The people think that self-government is still a long way ~~to~~ yet, even the members of the House of Assembly ask for it. Independence or self-government ~~is~~ to these people is too complex to understand because nobody has ever told ^{them} before. As one of the men stated that they should be ~~and~~ explained the meaning, advantages and disadvantages of Independence. I tried to explain to them the meaning, advantages and disadvantages of the word Independence as far as my own knowledge was concerned.

(19) Apart from the explanation of the Local Government Council and Independence, the people of KOIARE Village ^{were} willing to see their Council ~~rate~~ tax rate to increase instead of being the same as before: \$2.00 as per male and 20c as per female. This was suggested by a Committee of the Village as their Councillor - MAMI was at the Council combine Conference which was held at Kieta. ^{He} However, they did not suggested the tax rate.

(20) The ward 26 which consist of KAREKOPA, KARATO and ATANGATO villages is the only ward situated along the Crwn Prince Range. These ^{people} are handicap by the topograghy of the country. The road which links these villages from the coast goes through one of the biggest swamps in the area and covers about one third of the road. During the wet weather this part of the road become impossible to be used.

(21) These people, in my point of view are less advance as far as the ecohomic development is concerned to compare with the rest of the people in Banoni/Nagovisi. As Councillor NAMOSO pointed out that he is not interested of the Independence of Bougainville because he and his people have ^{not} yet got anything from which to obtain money to run a country if we were to get self-government. He went on to say that his people are just started to plant cash crops. The majority of these people, I had found out that it was their first time to hear about the Independence of Bougainville District from the general discussion held at KAREKOPA.

(22) At TENGEREPAIA Village, during the general discussion, Councillor BIATO stated that Bougainville District should gain Independence and break away from Papua and New Guinea. His reason was that the profits plantations and copper should only be spent in the Bougainville District to develope its area. Councillor BIATO went on to say that that Central Government should ^{start} now to train the people to run our own affairs in the higher positions in the Administration. The general point of view of the people of TENGEREPAIA, SITO and KOROBI is that Bougainville District should get Independence and break ^{away} ~~way~~ from Papua and New Guinea.

(23) At KEGERI Village, Councillor PIRIRI complained that his people never listen to him in the affairs of the Local Government Council. He said he is glad to hear about the Independence of Bougainville District because this might help his people to start working ^{now}. Nobody was willing to make nay comment on the Independence of Bougainville District.

(24) At TOROKINA Catholic Mission one female Teacher~~stae~~ stated that the people of Bougainville District are nowhere near to gain self-government at this stage. It ~~si~~ is better to work now to train the people both in the Administration and those living in villages to plant their cash crops from which to obtain money. A male teacher comment that it is good idea for the members of the House of Assembly to remain the Australian Government about the Independence of the Territory of Papua and New Guinea. This news of the Independence of Bougainville District is only to encourage the Australian Government to speed its work in Papua and New Guinea, and at the same time make the people of the Territory to start planting cash crops. The time of Independence is of course a long way to come.

Comment:

My general point of view of the opinions of the people of Banoni/Nagovisi area, regarding the Independence of the Bougainville District is that on the whole, the people do want the Independence should come to them but not too early. Nobody mentioned about Bougainville District to remain with Papua and New Guinea, and work their way towards the Independence of the Territory of Papua and New Guinea as a whole.

The formation of the Independence of Melenisian Front might change the minds of the people of Banoni Nagovisi area about the Independence of Bougainville. In any case, whatever the outcome of the newly formed Political Party on the people of Banoni Nagovisi area will be quite interesting to know.

As a Local Officer. I am better suited in finding out the opinions of the people of Banoni Nagovisi area during the patrols and will be able to keep my ear open for any changes on the Political Situation in Banoni Nagovisi area.

For your information and comments Sir.

C. Oaeke
(C. Oaeke).

Local Government Officer.

Patrol Diary for Council Election 1968.

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SLEPT.
1-10-68	0745	BOKU P.P.	0830	HAISI	L/Rover	Conducted election - current Cr. TORIO was defeated by SANA 50 votes to 11.	
	1330	HAISI	1430	MABIS	L/Rover&Foot	Conducted election - Cr. MAGOS declined to stand for election. BEKANAU defeated LORHA 38 votes to 26.	BOKU P.P.
2-10-68	0800	BOKU P.P.	0900	KONGARA	L/Rover	DODOI was elected Councillor, defeating GOVE 43 to 6. Previous Cr. SOMA obtained only one vote.	BOKU P.P.
3-10-68	0800	BOKU P.P.	0815	MOSIGETA	L/Rover	Cr. SIMIKA was re-elected, defeating RUPA 56 votes to 33. Ex. Councillor GENANAI of 1965 was re-elected, defeating Cr. WOIBUKO 75 votes to 13.	BOKU P.P.
	1200	MOSEGETA	1230	BERETEMBA	L/Rover		
4-10-68	0800	BOKU P.P.	0900	LORO	L/Rover	Cr. AWA AWAE was re-elected unopposed.	BOKU P.P. BERETEMBA
5-10-68	0700	BERETEMBA	0900	BAKORAM (1)	Foot	Conducted election - PORANARA was elected Councillor, defeating SOVE 69 votes to 24. Previous Cr. NOGOKAS obtained only 10 votes.	

(2)

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SEPT
7-10-68	0700	BERETEMBA	0730	BIROI	Foot	Conducted election - Cr TALIAU was re-elected, defeating BIRENA 53 votes to 39.	BERETEMBA
8-10-68	0630	BERETEMBA	0900	SIANDARU	Foot	Election held at Methodist Mission, SIANDARU for three wards. Ex-Councillor PANGUKO of 1965 was re-elected for Bakupe and Sipi ward. ORAWA was elected for Lotari (2) and Okaru ward. Kangerebuko was elected for Taguri and Moino ward.	BERETEMBA
9-10-68	0700	BERETEMBA	0830	OMARI	Foot	Conducted election - AMERE was elected Councillor defeating TAMARU 87 votes to 6. General discussion held on Local Government Council.	BERETEMBA
10-10-68	0700	BERETEMBA	0930	WAITABUNA	Foot	KABORENA of Takimari Village was elected Councillor unopposed.	
	1000	WAITABUNA	1300	OSIANGI	Foot	LOLEULA of Bakoram No.2 was elected Councillor defeated BILOI 63 votes to 53. General discussions on Local Government held here.	
	1630	OSIANGI	1730	WARUWARU	Foot	Overnight spent at Waruwaru Village.	WARUWARU
11-10-68	-	-	-	-	-	Councillor LOBI was elected unopposed. General discussions on Local Government Council was held.	WARUWARU
12-10-68	0700	WARUWARU	0800	PANAM	Foot	Conducted Election - MOVE of Barario Village defeated previous Cr. 61 votes to 9. EDENARA of Panam Village defeated previous Cr. 89 votes to 10. General discussions on Local Govt. Council was held.	WARUWARU.

(M)

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SLEPT.
14-10-68	0700	WARUWARU	0900	BOREOKO	Foot	Election held here, TANAGO of Berereki Village was elected a Councillor, defeating KARINAI of Borioko Village 46 votes to 25. Previous Cr. declined to stand for election.	
15-10-68	1330	BOREOKO	1445	MOKOKOLEO	Foot	Overnight spent atMOKOKOLEO	
"	-	-	-	-	-	Conducted Election here - OPERU of Mokokoleo Village was elected Councillor, defeating ELEU of Leira Village 48 votes to 26. Previous Cr. declined to stand. MOKOKOLEO General discussions on Local Govt. Council and current affairs held.	
16-10-68	1200	MOKOKOLEO	1400	TARUBA	Foot	Overnight spent at TARUBA	
"	-	-	-	-	-	Election was held, PAKAPURE was elected a Councillor defeating KOPAKOPA 47 votes to 18. Previous Cr. declined to stand for election. Cr. TARATSI from Koro Village came to vote at Taruba., and was elected unopposed.	
17-10-68	1230	TARUBA	1330	KUPON	Foot	Overnight at KUPON	
"	-	-	-	-	-	Cr. KARIOTO was re-elected unopposed. Held general discussions on Local Govt. Council and current affairs. KUPON	

(2)

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SLEPT.
17-10-68	0700	KUPON	0830	JABA	TRACTOR	Overnight spent at	JABA
18-10-68	0700	JABA	0930	KOIARE	CANOES	Cr.MAMI was re-elected unopposed. General discussions on Local Govt. Council and current affairs was held in the night.	KOIARE
19-10-68.	0700	KOIARE	1100	KAREKOPA	Foot	About a mile from Koiare Village canoes are used to bring patrol as far as the walking track. About a quarter of the road from Koiare to Karekopa is through the swampy areas. Overnight at	KAREKOPA
20-10-68	-	-	-	-	-	Conducted election, Cr.NAMOSO was re elected, defeating TARISO 25 votes 13. Held discussions on Local Govt. Council and current affairs.	
"	1000	KAREKOPA	1400	KOROB	Foot	The hardest walk of the patrol, going through some steep ridges valleys, crossing fast following water streams, and tropical rain forests. Overnight at	KOROB
21-10-68	0600	KOROB	1000	TENGEREPAIA	Foot	Cr.BIATO was elected Councillor unopposed. Discussions held mainly on Local Govt. Council and current affairs.	TENGEREPAIA
22-10-68	0700	TENGEREPAIA	1030	KARIANA	Foot	Cr.SAKARA was elected Councillor unopposed. Held discussions on Local Govt. Council and current affairs. Overnight at ...	KOROMOKINA(KEGERI)
23-10-68	-	-	-	-	-	Cr.PIRIRI was elected Councillor unopposed. Cr Piriri complained his people do not listen to him	

DATE	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SLEPT.
14-1-68	WAIWAI					

DATE	DEPART	PLACE	ARRIVE	PLACE	BY/ON	REMARKS	SLEPT.
24/10/68 to 29/10/68	-	-	-	-	-	Spent these days at KOROMOKINA building cement tank with Mr. D.O. Hoad and Mr.C.P.O.GYGNELL.	
30/10/68	0500	KOROKINA	0600	KOIARE	BOAT	Mr.D.O.HOAD and MrC.P.O. GYGNELL together with Carpenter went ashore to build cement tank at KOIARE.	
	0630	KOIARE	0700	JABA	BOAT	Went ashore at JABA.	
	0900	JABA	1130 BERETEMBA		TRACTOR	Overnight at BERETEMBA.	
31/10/68	0800	BERETEMBA	0820 MENDAI	MENDAI	L/ROVER	Cr.LANKAS was re-elected. Held general discussions mainly on Local Government Council. Returned to BCKU Station. End of Patrol.	



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of Bougainville Report No. 3 of 1968/69

Patrol Conducted by Mr. C. Oake (Local Government Officer)

Area Patrolled Bana Local Government Council

Patrol Accompanied by Europeans Nil

Natives Mr. Joseph Ihrah (Council Clerk)
Mr. Awei (President of the Council)

Duration—From 28 / 1 / 1969 to 12 / 1 / 1969
28 / 1 / 1969 to 24 / 1 / 1969

Number of Days 10

Did Medical Assistant Accompany? Nil

Last Patrol to Area by—District Services 30 / 10 / 1968

Medical Nil / / 19

Map Reference Nil

Objects of Patrol Tax Payers Meeting for 1969/70's Taxation

Director of District Administration,
PORT MORESBY.

Forwarded, please.

11 / 1 / 1969

[Signature]
District Commissioner

Amount Paid for War Damage Compensation \$.....

Amount Paid from D.N.E. Trust Fund \$.....

Amount paid from P.E.D.P. Trust Fund

(Cg)

A vertical strip of graph paper with a grid pattern. The grid consists of small squares. The paper is slightly curved and has some minor dust or scratches on its surface.

17th April, 1969.

3
PATROL NO. BOKU 4/68-69.

I acknowledge with thanks receipt of Special Report by Mr. C. Oaeke, Local Government Officer, to Parts of BANOSI, BAITSI and NAGOVISI Census Divisions.

A reasonable though brief report, which has been adequately dealt with by covering memoranda.

I note that in his memorandum 67-2-1 of 12th March, 1969, Mr. Hoad refers to the report as being numbered 4 and not 3.

(T.W. ELLIS)
Director.

C.C.
Mr. C. Oaeke,
Local Government Officer,
Patrol Post,
BOKU.
Bougainville District.

Please note that political education must be a continuing process in all situations with the emphasis on the advantages of national unity.



TERRITORY OF PAPUA AND NEW GUINEA

67.11.26. (4)

Telephone.....
Telegrams.....
Our Reference 67-1-7
If calling ask for.....
Mr.....



Department of District Administration.

District Headquarters,
Bougainville District,
KIEPA

11th April 1969.

The Director,
Dept. of District Administration,
KONEDOBU

3
BOKU PATROL REPORT NO. 3 - 1968/69 - C. OAEKE

TAX PAYER'S MEETINGS - BANA COUNCIL

Unfortunately the Bana Council continues to lag behind the rest of the Councils in this District.

The tax rate has remained at \$2 for the last three years and finally the Council has agreed to an exorbitant increase of \$1 to \$2. The tax rate for females has been increased from 20c to 30c - 40c.

Even though tax payer's meetings are essential to the democratic running of a Council, at these meetings taxpayers are in the habit of making high demands on the Council without agreeing to provide their share of the funds required. As such it is preferable that the councillors consider these meetings as a guide only and not be unduly influenced by them when setting the tax rate.

As other councillors in this District have done it may be necessary for the more progressive councillors of the Bana Council to take matters into their own hands when setting next years tax rate. From Mr. Hoad's figures it appears that the people can certainly afford to pay more.

Mr. Oaeke has submitted an interesting report which could have been improved with more statistical information. His application and field work are to the satisfaction of his senior officer.

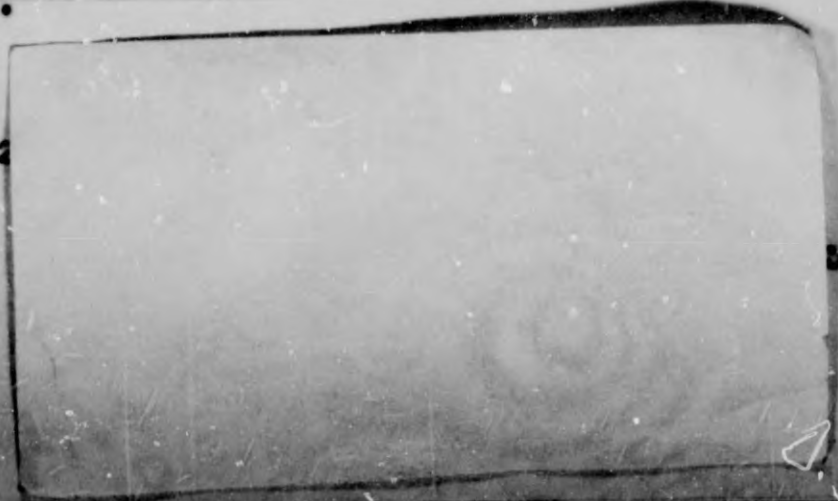
Herewith original of above report together with comments from the District Officer Boku and the Assistant District Commissioner Buin.

12/4

(W. Brown)
A/District Commissioner

report.

Att. (2)



TERRITORY OF PAPUA & NEW GUINEA.

In Reply Please
Quote No. 67-2-2

ML.ML

Department of District Administration, (7)
Sub-District Office,
B U I N,
Bougainville District,

20th March, 1969.

The District Commissioner,
District Headquarters,
K I E T A.

BOKU PATROL REPORT NO. 3 OF 1968/69 - OAEKE,
LOCAL GOVERNMENT OFFICER.

Attached please find original and one copy of the abovementioned Patrol Report, together with comments by the District Officer at Boku, Mr. Hoad.

2. Mr. Oaeke has worked effectively with the Bana Local Government Council since being posted to Boku, and his reports provide an interesting record of council activities as seen through the eyes of a local officer.

3. The people of the Bana Local Government Council area exhibit the same attitudes towards road maintenance as most other people in the Sub-District, and unless officers supervising councils etc., are able to induce changes in these attitudes, economic development will be held back. The message which we have got to get across is that the Administration is responsible only for the construction and maintenance of trunk roads and that the people are responsible for the maintenance and in some cases the construction of feeder roads. In this area I would regard only the alignment Morotana-Beretemba-Boku-Buin-Tabago, and Buin-Kangu, as roads for which the Administration must ultimately bear responsibility, and anything else as a feeder road.

4. A tendency which is now emerging is to regard the maintenance of all roads including feeder roads, as the responsibility of either the Administration or the appropriate local government council. This view may be supportable in the long term but is premature at this stage because no council in this sub-district is sufficiently developed to assume responsibility for feeder roads. In view of the ridiculously low tax rate in the Boku area it is absurd to simply assign responsibility for maintenance of feeder roads to the council. Until such time as more realistic tax rates are set the people must be made to realise that they themselves must make up the deficiency in council resources by either contributing voluntary labour or by carrying out their legal responsibilities under the Roads Maintenance Ordinance.

5. No camping allowance claim attached to the report.

Att. (2)

.....
(M.Lang.)

Assistant District Commissioner.

My assessment of the characteristics of this area are as follow:-

- (i) A strong feeling of racialism, BLACK and WHITE, a feeling of suspicion and resentment towards Europeans.
- (ii) Lack of close European contact and lack of experience with European enterprises.
- (iii) Widespread illiteracy and a poor education.
- (iv) A most significant influence of the Catholic mission.
- (v) A relatively dour society with a work force unusually attracted to the accumulation of money.
- (vi) A tendency for the individual family to make an individual effort on individual land holdings.

Referring back to Mr. Oake's work, he has continued to apply himself conscientiously to the job and his contact and field work is of a good standard.

R Head
(R. A. Head)
District Officer

The District Commissioner,
Bougainville District,
KIRIA.

Report and comments by Mr. Head forwarded for your information, please.

(M. Lang)
Assistant District Commissioner

67-2-1

BOKU Patrol Post,
Buin Sub-District,
Bougainville District.

12th. March, 1969.

The Assistant District Commissioner,
Sub-District Office BUIN.

Patrol Report BOKU No. ³ - 1968/69
Charles OAKE, Local Government Officer

Forwarded herewith please find a report by Mr. Oake, Local Government Adviser to the BANA Local Government Council. The report is forwarded for records of field activity. Report No. 3 (Head) will be forwarded shortly.

Comments:

1. Mr. Oake is capable of presenting a higher standard of English expression than he has submitted in this report.

2. The minutes of the Tax Payer's Meetings have been forwarded. Application for Approval to set the Tax Rate has been approved by the Deputy Commissioner for Local Government. The council has now passed a Tax Rule for 1969/1970 and this has been forwarded for Gazettal. The tax rate is set on two scales (a) the more affluent villages, \$4 male, 40 cent female per tax payer, and (b) the less affluent areas, \$3 male, 30 cents female per tax payer.

3. The taxes set are still low in terms of capabilities for payment, as the following will illustrate:-

(i) Purchases by the BANA Producer's co-operative in 1968:

Cocoa purchases	\$46,498.73	
Coffee	2,804.85	
Copra	2,569.74	
TOTAL		\$51,873.32

(ii) Estimated purchases for direct shipment by local entrepreneurs (eg. Paul Kaile, Joseph Henna, Peter Narei, and also Weng YU)

\$ 5,000

(iii) PWD payments for road improvements and maintenance to casual labour:

\$23,540

(iv) Other Administration payments (patrols, APOs etc.)

\$ 2,000

(v) Local Government council payments

\$ 1,000

(vi) Estimated payments by missions

\$ 2,500

(vii) Estimated payments from CRAE employment

\$ 2,500

CONSERVATIVE TOTAL : \$88,413 income

Number of male tax payers (excluding exemptions) 1552

4. Money in this area is something which is a relatively new phenomenon. Consequently most of it is being hoarded. The immediate result is the inflation of local prices (eg. pigs at \$100, a scrawny fowl \$2 or more, local payments for day labour at \$1 per day on indigenous plantations). This accumulation of money has a circular social flow within the society. Little is going out of the area. The inflow of money has only come about recently and it is due primarily to the good prices of cocoa, the good growing conditions and recent harvestings i.e. increased production.

Before 1963 there is no evidence of any substantial inflow of money. Cash income in those days was derived from (a) mission employment, and (b) outside employment.

Department of District Administration,
BOKU Patrol Post,
Buin Sub-District,
Bougainville District. (d)

17th. February, 1969.

The District Officer,
Patrol Post,
BOKU.

3

Boku Patrol Report No. 3 of 1968/69.

Officer Conducting Patrol	: Mr. C. Oaeke - Local Government Officer.
Duration of Patrol	: 6/1/69 to 12/1/69. 20/1/69 to 24/1/69.
Area Patrolled	: BANA Local Government Council Area.
Object of Patrol	: Tax payers Meetings of BANA Local Government for 1969/70's Taxation.
Officer accompanying Patrol	: Mr. Joseph Ihrah - Council Clerk : Mr. Awai - President of the Council

.....
Introduction .

(1) To find out the opinions of the Tax Payers of Bana Local Government Council about the Council Tax of 1969/70.

(2) The President of the Council, Mr. Wawai, outlined the details of how the money was spent on the previous taxation of 1968/69.

(3) To find out how the money for the coming financial year of 1969/70 will be spent in relation to Capital Works Projects. This will help the Council to plan the Works Programme for 1969/70.

Observations and Comments.

Attitudes of People on Taxation :

(1) For three years, the Council Tax Rate remained at \$2.00 as per adult male and 20c per adult female. Since then, there had been several attempts made to increase the Tax Rate but were all in vain as the majority of the people did not want the increment on the tax rate.

(2) One of the reasons for not increasing the tax rate could be that the people did not see the concrete evidence of how their money is been used during the last two years. The Council brought the tractor but this could not help the majority of the people in a way of carrying their produce as the roads are major problems in this area. During the last financial year, the Council built four cement tanks with water catchments and cement floor. These projects were built in four different villages throughout the Council area in order that the people from different area could see how their money is been spent.

(3) The Tax Payers meetings were conducted at ten central villages throughout the Council area. This is to give the opportunity to all tax payers to consider the tax rate for the coming financial year of 1969/70. It was pleasing to note that at every meeting the people were willing to increase their tax rate. The attitudes of people on taxation in general is quite good as they have now realised that their money is made more useful in Council Tax than to use it in big singings or stay idle in suicasas.

2

(4) All throughout the Council area, the people saw the need for increment on Council Tax Rate all in favour to increase the Council Tax Rate for the coming financial year. The suggestions of the people on tax rate are of different levels, ranging from \$3.00 to \$6.00. I found out that the people of Nagivisi were willing to higher rates, i.e. \$5.00 to \$6.00 whereas those of upper Nagovisi, Torokina and Eivo people suggested lower rates of \$3.00 to \$4.00 per adult male. Taxation for adult females were from 30c to 50c. All these suggestions from the Tax payers Meetings will now act as a guide to Councillors when passing a Tax Rule.

President's Report on Works Projects 1968/69.

(5) At the beginning of all Taxpayers Meetings, the President of the Council outlined the Capital Works Projects which the Council had undertake during the last financial year of 1968/69. He pointed out to the people that the Council had intended to spend more money on Road Maintenance Bridges, Water Supply, Aid Posts and Schools if the Council had enough money to carry out these projects.

(6) The Council had built and completed four cement tanks, water catchments and cement floor in the following villages: Torokina, Koiare, Jaba and Mabis, during the last financial year of 1968/69. The Council had allocated \$500.00 for Mabis road, \$500.00 for Kupon /Taroba road and \$1000.00 for Morotona/Jaba Road. The work had already started on two of these roads.

Works Programme for 1969/70.

(7) The suitable time for planing the works programme for the coming financial year is at the tax payers meetings. The President of the Council asked the people to think about how their money is going to be spent for the coming financial year. The majority of the people of upper Nagovisi, Mokokoleo, Waruwaru, Panam t etc. wanted roads maintenance, some wanted aid posts, schools and water tanks. The others had not mentioned any projects as they already received help from the Council. The President of the Council emphasised to the people that the Council cannot and will not be able to achieve its aims in the Works Programme unless the people are prepared to pay more money in Council Tax.

Comments

The people are now willing to increase the tax rate for the coming financial year of 1969/70 and it is up to the Councillors to fix the tax rate. I feel that some of the Councillors will opposed the incement on tax rate, especially the older members.

The new President of the Council has a great interest in the running of the Council. He is quite ~~small~~ small in build but certainly has the ability and capable of doing his duty as President. He is the main force behind the increment on tax rate. If he persuade all the members the importance and advantages of the increment on tax rate, I cannot see why the tax rate still remain at \$2.00 per male.

For your information and comments, Sir.

Ccke
.....
(C.Oaeke).

Local Government Officer.

(2)

Patrol Diary for Tax Payers Meeting - Bana Local Government Council .
=1969 =

<u>Dates</u>	<u>Place of Meeting</u>	<u>Slept.</u>	<u>Comments.</u>
1/69	Mabis Village	Boku p.p.	Attendance good; Mr. Paul Lapun M.H.A. gave speech on the importance, advantages and the usage of Tax Money both by the Local Government Councils and Central Government. The President of the Council, Mr. Awai outlined details of the previous Works Projects completed by the Council, and also for the coming financial year-1969/70. All agreed to increase the Tax Rate: \$3.00, \$4.00, \$5.00 for adult male and 40c, 50c for adult female.
1/69	Mosigeta "	Boku P.P.	Attendance very good; All in favour for increment of Tax Rate, ranging from \$3.00 to \$5.00 for adult male and 30c to 40c for adult female. President outlined the details of how their previous Tax been used, and how their will be used for the financial year.
1/69	Beretemba Council Chambers "		Attendance good; all in favour to increase Tax Rate, ranging from \$4.00, \$5.00; \$6.00. Females to remain as 20c. President showed the Estimates board to the people and all agreed that the money is not enough Works Projects.
1/69	Moino Village	Beretemba	Attendance good. 50% of the people were in favour and 50% were against. Those in favour suggested \$3.00, \$4.00. Females 2c. Those against, said they have no cash crops to get money to pay Tax; their ground is not suitable for KAKAO and COCONUTS.
1/69	Nukui Village	Beretemba	All agreed to \$3.00 per adult male. Females 30c. President did not agree with them as they have more KAKAO than the people of Moino. In reply to the President, they said this only the suggestions and whatever the Tax Rule may be we will all pay that amount as require in the Tax Rule.
1/69	Waruwaru Village	Waruwaru	Meeting held in the night, attendance was very good. All in favour to increase Tax Rate, ranging from \$3.00 \$4.00, \$5.00. These people wanted road to be available for vehicles to go to their places in order to carry their produce to Bana Society instead of them. In reply to their requirement, President pointed out that Council estimate some money for this road for the coming financial year.

Tight Binding

①

<u>Date</u>	<u>Place of Meeting</u>	<u>Slept</u>	<u>Comments</u>
12/1/69	Borioko	Kupon	Attendance not good as stopped most of the people to attend the meeting. All in favour to increase Tax Rate from \$3.00 to \$4.00 Women 20c. President made speech on Works Projects of 1968/69 and coming financial. Continued to Kupon Village.
12/1/69	Kupon	"	Attendance was good. All in favour for the increment of the Tax Rate from \$3.00 to \$4.00 and women 30c. We continued to discuss the Capital Works Projects for the coming financial year.
13/1/69	-	-	Returned to Beretemba to prepare for the General Meeting on 16/1/69.
14/1/69	Koiare	Koiare	Attendance was good. All in favour for increment- \$3.00 to \$4.00, women 30c. Discussed Works Programme for 1969/70.
15/1/69	Kegeri	Kegeri	Attendance was good. About 95% in favour for increment from \$3.00, \$4.00 and \$5.00 One of Teachers from Torokina Mission suggested \$6.00. His reason was that more is spent on SINGSINGS which is useless to us. It is better to put money into Council by means of Taxation so that it can be used to build Aid Posts for sick people; schools for our children; roads to carry our produce for shipping and cement tanks such as the one at Kegeri Village. President of the Council discussed the Works Programme for the coming financial year.
16/1/69	=	-	Overnight at Kegeri Village.
17/1/69	-	-	Overnight at Jaba Village
18/1/69	-	-	Overnight at Beretemba.

End of patrol.

.....
(Co Oaeke)
Local Government Officer.

Tight Binding

sent 2.7.69



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number..... BOKU NO. 4 OF 1968/69.....

Subdistrict..... BUIN.....

District..... BOUGAINVILLE.....

Type of Patrol..... SPECIAL.....

Patrol Conducted by..... T.M. KELLIHER, PATROL OFFICER.....

Area Patrolled..... PART NAGOVISI CENSUS DIVISION;
(Council and/or..... AREA PATROLLED UNDER BANA COUNCIL.
Census Division/s.).....

Personnel Accompanying Patrol.....

CONST. 1/c 1159 TAPIAKO.....

Duration of Patrol—from 28 / 3 / 69..... To 12 / 4 / 69.....

No. of Days..... 15.....

Last D.D.A. Patrol to Area :..... BOKU NO. 2 OF 1968/69.....

Date..... 1/10/68 - 30/10/68..... Duration..... 30 days.....

Objects of Patrol (Briefly)..... ESCORT DUTY WITH COMPANIES UNDER CONTRACT TO C.R.A.E.
IN THE JABA RIVER (TAILINGS) AREA.....

Total Population of Area Patrolled..... 5544.....

Director of District Administration,
KONEDOBU.

Forwarded, please.

20 / 6 / 1969

District Commissioner.



TERRITORY OF PAPUA AND NEW GUINEA

Telephone.....
Telegrams.....
Our Reference..... 67-1-7
If calling ask for RFH/gp
Mr.....



67. 11. 41 (14)

Department of District Administration.

District Headquarters,
Bougainville District,
KIETA. BOUGAINVILLE.

20th June, 1969.

The Director,
Department of District Administration,
KONEBOBU. PAPUA.

BOKU PATROL REPORT No. 4 of 1968/69: T. KELLNER.

Attached in duplicate are copies of the above report with
covering comments by C/C Boko Patrol Post and the A.D.C.,
Buin.

As the patrol was mainly of a supervisory nature for the
Mining Exploration project, there is little comment
required. Perhaps the appraisal of the Local Native
situation, Unity discussions and Economic development
could have been further enlarged, after all the patrol
was in the field for 15 days.

ASHTON
D. ASHTON
DISTRICT COMMISSIONER.

att.

*per
2/7*

~~ASHTON DISTRICT COMMISSIONER.~~

Att: 8

67-2-2

ML/jg

Sub-District Office,
B U I N,
Bougainville District.

10th June, 1969.

The District Commissioner,
District Headquarters,
K I E T A.

BOKU PATROL REPORT NO. 4 of 1968/69

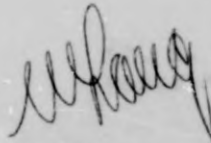
T. KELLIHER.

Attached please find original and two copies of the abovementioned Patrol Report, together with Patrol Instructions and covering comments by the District Officer at Boku, Mr. Hoad.

2. This was Mr. Kelliher's first patrol at Boku, the main object of the patrol being to escort Laurie & Montgomerie and Coffey & Hollingsworth personnel carrying out seismic surveys in the proposed C.R.A. tailings area on the north bank of the Jaba River.

3. This work proceeded without interference from the local people and I agree with Mr. Kelliher's observation that the people of the area have probably accepted as a fact that C.R.A. and its contractors are going to work there whether they like it or not.

4. Mr. Kelliher's situation report contains some interesting comment, including a reference to the form of racism practised by some Nagovisi people, i.e. their belief that persons with black skins are superior to 'retsikin' people.



M. Lang,
Assistant District Commissioner.

Att:

67-11-41

13
3rd July, 1969.

The District Commissioner,
Bougainville District,
KIETA.


PATROL NO. BOKU 4/68-69

Your reference 67-1-7 of 20th June, 1969.

I acknowledge with thanks receipt of Special Report
by Mr. T.M. Kelliher, Patrol Officer to Part of NAGOVISI
Census Division.

Report indicates that objects of patrol were effected
without undue incident.

I consider that Mr. Kelliher will present valuable
reports in future as soon as he has settled down at BOKU
and becomes more familiar with the area in question.


(T.W. ELLIS)
Director.

cc:
Mr. T.M. Kelliher,
Patrol Officer,
BOKU Patrol Post.
Bougainville District.

Please note that political education must be a
continuing process in all situations with the emphasis on the
advantages of national unity.

Assistant District Commissioner.

Att:

BOKU Patrol Post,
Buin Sub-District,
Bougainville District.

2nd. June, 1969.

The Assistant District Commissioner,
Sub-District Office BUIN,
Bougainville District.

Patrol Report BOKU No. 4 of 1968/69

1. Forwarded herewith please find patrol report and map by Mr. Kelliher. Camping Allowance has been funded against this years allocation of funds and forwarded to RABAU for payment by cheque.
2. Mr. Kelliher's job was to keep the Administration informed on CRAE investigations in the JABA River area Station 4 and to communicate to the landowners explanations of these investigations. The area of these investigations is known as Stage 1 of the Tailings or waste deposits from the copper ore. It is an area of four square miles on the north bank of the JABA RIVER and enclosed by foothills rising to about 500 feet. In this area survey teams (L&M) are measuring levels, seismic teams (C&H) are examining soil structure, and hydrographers are calculating river flow.
3. The resident population of this area is about 30 people including infants. There are eight houses in three small hamlets: ITSOWAN, TAJRONANA, and NAWOKINA. There are three small cocoa gardens and a small planting of coconuts. The people and the ground are associated with DARENAI village. However, people from KORO and LEIRE say they frequently commute to this area to hunt and fish in the Jaba River.
4. Mr. Kelliher's report adequately covers the work of the patrol. The report is well presented.

(R. A. Hoad)
District Officer

67-2-2

10
BOKU Patrol Post,
Main Sub-District,
Bougainville District.

27th. March, 1969.

Mr. T. Kelliher,
Patrol Officer, BOKU

Patrol Instructions

Please prepare to depart on patrol to the Tailings Area of the Jaba River. The particular area of interest is near the junction of the Kawerong and Jaba Rivers, approximately eight miles downstream from BARAPINANG. There are two small hamlets in this area (i) ENJIMON near the junction of the Kawerong/Jaba, (ii) NAWOKINA, a hamlet of Joseph from DARENAL. These places are associated with DARENAL village. Villages on the southern side of the divide are KORO and LEIRE from the NAGOVISI area.

When you establish yourself at the camp site contact the District Commissioner KIETA by radio.

The purpose of this patrol is to liaise between Laurie and Montgomerie surveyors and the land owners, and as otherwise required. When you arrive in the area contact Neville Smith of L & M and find out if there are any special problems requiring our attention.

Constable 1st. Class TAP AKO from the NAGOVISI area will accompany you.

R. A. Head
(R. A. Head)
District Officer

67-2-2

TMK

Patrol Post,
BOKU,
via BUIN.
Bougainville District.

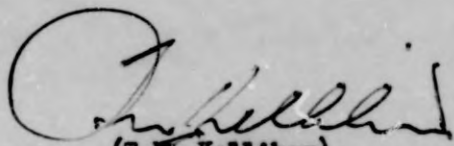
22nd May, 1969.

The District Officer,
Patrol Post,
BOKU. Bougainville District.

PATROL REPORT - BOKU NO. 4 OF 1968/69:

Further to your 67-2-2 of 27th March, 1969, forwarded
herewith for your comments and onforwarding are five copies of
the above Patrol Report.

2. Claim for Camping Allowance is also forwarded.


(T.M. Kelliher)
PATROL OFFICER

INTRODUCTION.

This patrol was mounted with the express purpose of escorting contracted company personell engaged in C.R.A. exploration work in the JABA River area.

As can be seen from the patrol diary, some difficulty was experienced in making swift contact with the exploration teams owing to uncertainty regarding their whereabouts. However, the time was usefully spent in villages along the route of the patrol as it enabled me, as an officer new to this area, to contact the people amongst whom I will have to work in the future.

The body of this report will be divided into two sections. The first section will be a report on the activities of the explorations teams and their success, and the second section will be a report on the situation in villages which were visited by the patrol.

(7)

PATROL DIARY

- 28/3/69 - BOKU to MOROTONA by Toyota via Council Chambers
BERETEMBA. Arrived 1230 hrs.
1400 - 1530 visited MOROTONA Mission and contacted
mission staff.
p.m. Discussions with Councillor KARIOTO and others.
- 29/3/69 - MOROTONA to LEIRA via TARUBA. Arrived 1145 hrs. Good
Track with one difficult river crossing.
Informed by locals that Camp located at MARIROPA and
not JABA. Sent letter to L.&M. requesting information.
Village inspected. Discussions with locals.
1830 recieved letter from L. & M. explaining movement
of Camp to JABA on Tuesday. Decided to move KORO on
Monday and JABA on Tuesday.
- 30/3/69 - Sunday observed at LEIRA.
- 31/3/69 - LEIRA - KORO arriving 0930 hrs. Village inspected.
p.m. Discussions with Councillor, Teachers and others.
- 1/4/69 -
1/4/69 - a.m. Waiting for helicopter which did not arrive.
p.m. Not able to obtain carriers to proceed JABA
so stayed KORO.
- 2/4/69 - 0900 - 1130 KORO to JABA Camp. Established camp and
met personell in exploration teams. Contacted KIETA
by radio 1600 hrs.
- 3/4/69 to 10/4/69:
0800 - Radio sched with KIETA.) Daily work did not
1600 - Radio sched with KIETA.) vary from this.
- 11/4/69 - 0900 - Met Mr. Bell A.D.O. and had discussions with
him re activities in the area.
1030 - 1730 JABA Camp to MOROTONA via LEIRA and KORO
good track. Discussion with Mr. Jones in p.m.
- 12/4/69 - 0730 - 0830 MOROTONA to BOKU by Toyota.

PATROL COMPLETED.

(6)

REPORT ON THE ACTIVITIES OF LAURIE & MONTGOMERY
AND COFFEY & HOLLINGSWORTH, CONTRACTORS TO C.R.A.,
IN THE JABA RIVER AREA - 29/3/69 - 11/4/69:

LAURIE & MONTGOMERY.

Laurie & Montgomery, Consultant Engineers, were engaged in the surveying of seismic lines along the MARIROPA and JABA Rivers. This patrol was not able to reach the MARIROPA camp before completion of operations there. However, the surveyors reported that their activities proceeded unhindered and were completed on 29th March. Movement by helicopter to the JABA River Camp was effected on 2nd April and this was also achieved peacefully with the only local people observing being carriers for this patrol from KORO village.

The surveyors completed their work in the JABA area on Friday 4th April and movement by helicopter to PANGUNA was made on Saturday 5th. During the period under review the surveyors reported that they had not sighted any local people whilst working in the field. A few persons brought fruit to the camp but these people were from KORO village and were not concerned about the work in the area as it was not on their land.

COFFEY & HOLLINGSWORTH.

Coffey & Hollingsworth were setting off charges along the seismic lines as laid down by the surveyors and, by a system of microphones linked to a photographic process, they were then determining earth and rock layers. This information is then used to position dam sites and also to give an indication of the capability of the land to support tailings. Contrary to information previously passed to me in

Kieta, members of the team informed me that the build up of tailings above present ground level would be at least 100 feet and, in some cases, up to 300 feet.

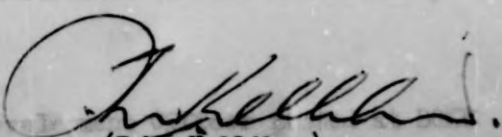
This teams' work in the MARIROPA area was concluded on Monday 31st March and movement was made to the JABA River Camp at the same time as Laurie & Montgomery. The team reported that their work in the MARIROPA area was concluded without hinderance.

Work in the JABA area was commenced on Friday 4th April and completed on Sunday 6th April. During this time one local man was sighted at the blasting area and one person from LARENAI village brought food for sale to the camp. Conversation was entered into with the food seller and when asked if he knew what was happening in the area he replied that the people knew what was happening as the previous escorting officer had informed them prior to his departure. He was reluctant to discuss the matter further.

Movement to PANGUNA was effected by walking and by helicopter on Tuesday 8th and Wednesday 9th April.

GENERAL.

Operations in the area during the period under review were carried out peacefully with no interference from the local people. Their reticence may be interpreted as meaning that they have either accepted or become resigned to the fact that C.R.A.E. and its contracted companies are going to work in the area whether they like it or not. However, I do not believe that they will accept a stepping up of activities in the area.


(T.M. Kelliher)
PATROL OFFICER

(4)

SITUATION REPORT.

This report covers the following villages of the NAGOVISI Census Division: KORO, LEIRA, TARUBA and KUPON. These were the only villages visited during the patrol.

POLITICAL.

The people as a whole are fairly politically aware. Councillors appear to have some control within the village and the House of Assembly is understood as being the governing body. It is obvious that the political education campaign has had some success in the area. The political awareness is still somewhat parochial as their interest does not extend beyond the island of Bougainville. However, the calls for independence were not heard on this patrol.

It should be pointed out that the above assessment is made after only superficial discussion as the patrol was not instructed to raise any matters of contention. From the general discussions entered into on the patrol it would appear that the people are reasonably happy with the way things are going. However, I feel that it would take some discussion at length on matters of contention before the depth of the people's political understanding could be gauged.

ECONOMIC.

The economy in this area is based solely on cocoa. Most of the people are members of the BANA Producers Co-operative which is well operated and making good progress. Processing and marketing are handled by this body. There is a road system in the area but this will have to be extended and improved to cope with the prodigious expansion in production which will shortly occur. This is being done by the Administration on main roads and by the Council on feeder roads.

There is a Rural Development Officer posted at BOKU

and, with his regular patrolling of the area and the system of Rural Development Assistants, the area is under good control from the Department of Agriculture, Stocks & Fisheries. Under this Department's control extension of cocoa plantings is continually being carried out. At present there are no plans for the introduction of any other cash crops.

Aside from the Mission Station at MOROTONA, there is no non-indigenous development in the area patrolled.

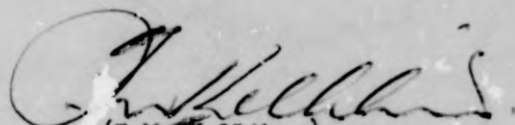
SOCIAL.

Basic services in the area are good. A hospital manned by a qualified missionary doctor is within easy walking distance of all villages visited on the patrol. The mission also supplies educational facilities in the area with two schools located at MOROTONA Station and KORO village. Most of the younger people now have an opportunity to receive some sort of education although there is, of course, room for expansion in this field.

The people themselves were happy and the patrol was received well in all villages. There was no evidence of cult activity or any other restiveness in the area. There were no complaints brought to the patrol and Councillors reported that they did not have many difficulties in the villages. The villages were clean and tidy and walking tracks were in reasonable condition.

As can be seen from the above comments, the Catholic Mission has the largest number of adherents in the area. There is a small number of Seventh Day Adventists in the area patrolled but only about half a village of them were observed on this patrol. This was at LOMA village which is a religiously split village. There was outwardly no difference in attitude between adherents of the two religions.

The racial feeling that appears to be evident in the rest of Bougainville is also evident in this area. It manifested itself during discussion when a pride in the blackness of the skin as opposed against the red skin of the other peoples of Papua and New Guinea disclosed itself. It was also pointed out to me that the people were black and that I was white, therefore, our attitudes and customs were bound to be divergent in some matters. It would appear to me that the latter statement is quite true and not a harmful attitude. The former attitude of pride in the blackness of the skin is definitely a harmful one. It does nothing for the cause of national unity. However, it is hard to say how to combat this attitude as a certain amount of this pride is the naturally human weakness of pride in a definite difference from other peoples. This is, of course, a form of nationalism and as history shows nationalism is hard to eliminate.


(T.M. Kelliher)
PATROL OFFICER

PATROL NO. 4 OF 1968/69
SCALE: 1" = 2 MILES

LEGEND:

- VILLAGE ●
- C.E.A. CAMP ▲
- S/D BOUNDARY ———
- C/D BOUNDARY - - - -
- AIRSTRIIP ▽
- PATROL ROUTE
- WALKING - - - -
- BY ROAD ———

