

NATIONAL ARCHIVES & PUBLIC RECORDS SERVICES
OF PAPUA NEW GUINEA

PATROL REPORTS

DISTRICT: MANUS

STATION: LORENGAU

VOLUME No: 3

ACCESSION No: 496.

1967 - 1968

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PORT MORESBY - 1989. .1991

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Papua New Guinea Patrol Reports

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MANUS DISTRICT PATROL REPORTS

1967-1968

LORENGAU

<u>Report No.</u>	<u>Officer Conducting Patrol</u>	<u>Area Patrolled</u>
1-67-68	R. Phillips	Tong Island
3-67-68	R. Phillips	Parts of Lorengau- Sau Baluan/Buna ¹ & Sau-Bipi
9-67-68	H.O. Tapo	Rambutyo Is. Lou Is, Pam Is. Baluan
11-67-68	M. Cunningham	Western Islands
13-67-68	M.J. Cunningham	Castal area Sau-Bipi C.D



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of Manus Report No. 1 51/63

Patrol Conducted by Roger Phillips, Patrol Officer

Area Patrolled Long Island

Patrol Accompanied by Europeans Nil

Natives Nil

Duration—From 20 / 7 / 1967 to 21 / 7 / 67

Number of Days 1

Did Medical Assistant Accompany? No

Last Patrol to Area by—District Services 11 / 11 / 1967

Medical 17 / 7 / 67

Map Reference Journals: Manus, Milinch Des Nagres

Objects of Patrol Revision of Common Roll

Director of Native Affairs,
PORT MORESBY.

Forwarded, please.

[Handwritten Signature]

District Commissioner

Amount Paid for War Damage Compensation £.....

Amount Paid from D.N.E. Trust Fund £.....

Amount paid from P.E.D.P. Trust Fund

67-2-1

AJZ:BA

Manus District,
LORENGAU

27th July, 1967.

The Director,
Department of District Administration,
KONEDUBU . . . Papua

MANUS PATROL REPORT NO. 1 of 1967/1968

Herewith report of a short patrol conducted to TONG ISLAND by Mr. R. Phillips, Patrol Officer.

2. Practically all of the matters raised concern the Local Government Council and have been referred to the Council through the Adviser.
3. Main purpose of the patrol was revision of the Common Roll for TONG. The revision is now completed.


.....
(L.J. O'MALLEY)
DISTRICT COMMISSIONER

c.c. Council Adviser, Lorengau.

67. 12. 4

(6)



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....
If calling ask for
Mr.....

67-2-4

AZ:BA



Director of District Administration,
Manus District,
LORENGAU
27th July, 1967.

The Director,
Department of District Administration,
KONE DOBU ... PAPUA

MANUS PATROL REPORT NO. 1 of 1967/1968

- Herewith report of a short patrol conducted to TONG ISLAND by Mr. R. Phillips, Patrol Officer.
2. Practically all of the matters raised concern the Local Government Council and have been referred to the Council through the Adviser.
 3. Main purpose of the patrol was revision of the Common Roll for TONG. The revision is now completed.

L.J. O'Malley
.....
(L.J. O'MALLEY)
DISTRICT COMMISSIONER

c.c. Council Adviser, Lorengau.

5.

RWP/TP

District Office,
Mamu District,
Lorengau.
24/7/67.

The District Commissioner,
Mamu District,
Lorengau.

Patrol Report No. 1 68/68

1. Attached please find two copies of the above-mentioned patrol report.
2. For your information and action please,

R. W. Phillips.
Roger Phillips,
Patrol Officer.

(4)

INTRODUCTION

To all intents and purposes this patrol was merely a continuation of patrol number 11 56/67, no further instructions were issued prior to its departure in fact the instruction to do a census check of all males between ten and thirty one plus was, on the advice of Mr. Zweck, D.D.C., ignored.

Tong island is located in the Baluan Bunai census division, it is about five hours by workboat, from Lorengau and about six miles from Pak, the nearest island to it. It is a true coral atoll being entirely surrounded by reef and containing several large lagoons, in no place would it rise to a height of more than fifteen feet above sea level. The light sandy soil of which it is composed is not particularly fertile although there is still probably considerable room for agricultural improvement, at present, agricultural production is limited to less than ten tons of copra per year plus subsistence farming.

Diary of Patrol

- 20/7/67 Departed Lorengau 0745 hrs per M.V. Habob, also on board were Messrs. E. & P. Titely, en route to Baluan to repair the power plant.
Arrived Tong 1245 hrs, village inspected and common roll revised, some complaints raised and noted.
- 21/7/67. Heavy rain prevented an inspection of the remaining area of the village and school.
Departed Tong 1730 hrs per M.V. Habob, arrived Lorengau 2130 hrs.

End of Patrol

(2)

(1) VILLAGES

The patrol was well received in the only village on the island, this village, Tong, is mainly built of local material with some scrap metal also used for housing, it is in fairly good condition throughout and no maintenance orders were given.

Water supply in the village is poor, at present 44 gallon drums and small brackish wells provide the entire supply, the people have been trying to get at least one tank from the council since they joined it in 1962.

The village had only two latrines, both in poor condition, instructions were given for the replacement of both.

A new rest house has been built, it is not a particularly wonderful structure but considering its lack of use, it is sufficient.

Tong is looked after by one village committee man and is represented in the Manus council by the Pak councillor.

(2) POLITICAL SITUATION

The Tong people are disappointed with the present council system, they joined the North Coast council in 1962 and were directly represented in it and they are now represented in the Manus Council by the Pak councillor, however, they have absolutely nothing to show for their membership, now that they are no longer directly represented, they claim that the only time they see their councillor is at tax time, this seems to be a fairly legitimate complaint, however as the population of Tong is insufficient to warrant it having its own councillor and as their present councillor is presently serving a jail sentence, it is a problem which is difficult to overcome.

The people seemed to have little concept of or interest in the house of assembly, this is possibly due in part to the fact that their member has never been to Tong.

Just prior to my visit, Kavon Kekes, the new president of the Manus Council was at Tong in part of his own district wide visit to get the feeling of the people re the proposed selling of the council workboat.

Personal visits of this sort make a big impression on the people and could well affect the next House of Assembly elections.

(2)

3. AGRICULTURE

Cash cropping on Tong is presently limited to the production of copra. The yield of copra per year, which seems to be a ridiculously small figure when the size of Tong is compared to Pak, an expatriate plantation about six miles away which has the same geographic conditions, however, there is no interest in increasing copra production and as is the case in all other sections of the village, almost all the young people are absent from the village.

There does not appear to be any food shortage on the island.

If transport difficulties could be overcome, the people could earn money by selling crayfish and crabs in Lorengau, the reef around the island abounds with them but for religious reasons the people will not eat them.

There is no livestock on the island and the possibility of a forest industry is poor.

4. COMMERCE & INDUSTRY

The one trade store on the island was not inspected as it was locked in the owners absence.

5. HEALTH

The health of the Tong villagers appears to be good which is fortunate as there is no aid post on Tong, the nearest one being on Pak about six miles away by canoe.

In 1962 it was apparently decided that owing to their remoteness Namu and Tong should both have medical orderlys permanently stationed on them, both islands sent in a man each to be trained in this work and on the completion of their 6 month course both men were returned to their islands.

The orderly on Nauana presently receives \$24.00 per year from the council for his services, the orderly on Tong has never received any remuneration for his services nor any supplies of drugs or dressings or other medical equipment, predictably, he has become rather dejected and is now somewhat lax in carrying out his duties; he would appreciate any advice as to why he is not being paid and whether or not his services are still required as a Medical Orderly.

An infant welfare clinic was held on the Monday prior to the patrols arrival, this was the first time that Tong had been visited by the clinic which is due to become a monthly occurrence.

6. EDUCATION

The Tong Primary 'T' School caters for twenty eight pupils from prep to standard two and is run by the S.D.A.mission.

~~There is a~~ teacher having a disagreement with the people regarding adultery, apparently no legal action is being taken on the matter which is between the people and the mission; the Tongs are under the impression that as soon as a teacher becomes available the mission will send one to them.

7. MISSIONS

The Seventh Day Adventists are the only mission in force on the island, the entire population follows this faith and are all apparently quite firm followers.

8. CONCLUSIONS

None of the complaints brought forward by the Tongs are groundless, especially those regarding the council and the lack of visits from the councillor.

This complaint is not unique and can be heard in other villages which are too small to have their own councillors.

Although most of the people in these villages realize that it is as much their duty to see their councillor as it is his to see them, it seems simpler for the one person to move to see a group rather than vice versa, this lack of communication tends to give rise to ill feeling towards the council and the Tongs are seriously thinking of ~~not~~ refusing to pay their council tax next year unless they get something to show for it.

For the benefit of all concerned, could it be suggested at the next council meeting that councillors representing more than one village make regular visits to all villages in their wards.

67-12-2



TERRITORY OF PAPUA AND NEW GUINEA



PATROL REPORT

District of **Mona** Report No. **3 67/68**

Patrol Conducted by **Roger Phillips**

Area Patrolled **Parts of Lorengau - Sen, Baluan-Dunai & Sen-Ipi**

Patrol Accompanied by Europeans **No**

Natives **1 Constable**

Duration—From **14/8/67** to **25/8/1967**

Number of Days **Eleven**

Did Medical Assistant Accompany? **No**

Last Patrol to Area by—District Services **4-5/1967**

Medical **8/1967**

Map Reference **Admiralty charts**

Objects of Patrol **Land work**

Director of Native Affairs,
PORT MORESBY

Forwarded, please

/ /19

[Signature]
District Commissioner

Amount Paid for War Damage Compensation	£
Amount Paid from D.N.E. Trust Fund	£
Amount paid from P.E.D.P. Trust Fund	
.....	
.....	

TERRITORY OF PAPUA AND NEW GUINEA



Our Reference 67-2-1 - A3a
If calling ask for
Mr.

Department of District Administration,
Manus District,
LORENGAU

LJO'M:BA

14th September, 1967.



The Director,
Department of District Administration,
KONEDOBU ... Papua

PATROL REPORT NO. 3-67/68 - R. PHILLIPS

Please find attached the abovementioned report,
and comments by the Deputy District Commissioner.

Mr. Phillips' attention has been drawn to the
spelling of BUKE village which should read M'BUKE, and
BUNAI which should read M'BUNAI.

L. J. O'Malley
.....
(L. J. O'MALLEY)
DISTRICT COMMISSIONER

Patrol report 3 67/68.
Manus District.

Introduction.

Patrol number three of 1967/68 was conducted from 14/8/67 to 25/8/67 primarily for the purpose of carrying out final order land investigations, this work was carried out in Lias, for the piece of ground which is the site of the present school; Bundrahei for the catholic missions lease over Soraha; Londru, for the mission lease over Peendri; and in Nohang for the catholic mission's lease over Etziendre.

As well as this, a land investigation was carried out on Pak in response to the Evangelical missions application for a mission lease in Mokera village, permission for a fifty year lease was obtained at Penchal for the school site there, parental consent for the marriage of a minor was obtained at Pere and soil samples were obtained at Bundralis and Buke.

Transport throughout the patrol was provided by the M.V. Lunaman and no canoes or carriers were employed.

From Lorengau, the patrol went as far west as Bipi Is. as far south as Buke Is, east to Rambutyo Is. and then back to Lorengau via Pak.

The area covered by the patrol included only the coastal strip of Manus and the islands named above, topographically, with the exception of Buke and Rambutyo, this area is typical of the low flat coronous type of land, its economic agricultural use is limited almost wholly to copra production; Rambutyo and Buke both rise to more than six hundred feet above sea level, the former has good potential for economic development.

Diary of Patrol

- 14/8/67. Departed Lorengau 9.30 a.m. per M.V. Lunayan.
Arrived Liap 10.30 a.m., read over final order and gathered appropriate information.
Departed Liap 12.00 hrs, arrived Bundralis 2.45 p.m.
Interviewed the owner of the eastern section of the missions ground and collected relevant statement.
Departed Bundralis 5.45 p.m. for Tulu.
Slept at Tulu.
- 15/8/67. Departed Tulu 9.30 a.m. Arrived Bipi is. 2.00 p.m.
Final order for Lopen read over and relevant information collected.
Slept at Bipi.
- 16/8/67. Departed Bipi is. 1.30 p.m. for Bundrahei arriving there at 5.15 p.m. Slept at Bipi - Bundrahei.
- 17/8/67. Final order investigation carried out at Bundrahei.
Departed Bundrahei 10.30 a.m. for Buke, arriving at Buke at 12.30 p.m. Slept at Buke.
- 18/8/67. Collected clay sample from Buke.
Departed Buke 10.00 a.m. arrived Patu mission 12.15 p.m.
Discussed the possibility of the mission selling Etziendre.
Continued on to Bunai stopping at Dondru and Nohang for the reading of final orders.
Slept at Bunai.
- 19/8/67. Signatures for the consent of marriage of a minor were collected from Pere village.
Slept at Bunai.
- 20/8/67. Sunday at Bunai/.
- 21/8/67. Departed Bunai 8.30 a.m., arrived Penchal 2.30 p.m.
Owners of 'Chalalpi' were spoken to regarding a fifty year lease for this piece of ground.
Slept at Bunai.
- 22/8/67. Walked to Lenkau to see the remaining owners of the school site, Penchal; inspected Benkau and Langendrowa.
Returned to Penchal P.m.

Patrol Diary, Cont.

- 23/8/67. Departed Penchal 10.30 a.m. after inspecting Ponisilou village; arrived at Pak 12.30 p.m., commenced investigation of 'Putai' for the Evangelical land lease application.
- 24/8/67. Inspected Mokara village; continued investigating 'Putai' found that the area was under dispute. Slept at Pak.
- 25/8/67. Departed Pak 1.00 p.m. after hearing further land disputes. Arrived Lorengau 4.10 p.m. End of Patrol.

1. VILLAGES.

The patrol was well received in all villages visited.

~~The villages visited were generally the standard~~
of housing was reasonable, where it wasn't orders were given for renovations and rebuilding.

Almost all villages now have at least one council water tank and many have two, this, together with 44 gallon drums is the chief source of water supply in all coastal and island villages, some also supplement this supply with wells although the water from these is generally only used for washing.

In most cases village officials, committee-men as well as councillors are now elected in a fairly democratic manner and are put out of office if the people feel that they are not doing their job; all of the village officials encountered on the patrol appeared to be doing a fairly good job.

2. POLITICAL SITUATION.

The last patrols to the areas covered by this patrol were for the purpose of revising the common roll for the next house of assembly elections, during these patrols there was some interest shown in the forth-coming elections; during this patrol interest in the elections was virtually nil.

While at Buke and Samai, I asked certain of the village leaders of their plans concerning the N.V. Pea which the people of these two villages together with those on Baluan and at Pera, have recently bought from the Council, those asked apparently had no knowledge of the ships movements or future or if they did were reluctant to discuss the matter with an Administration officer.

3. AGRICULTURE.

With the exception of a small cocoa plantation at Penchal, copra is the only cash crop produced in the area of the patrol's coverage.

The plantation at Bundralis which was formerly worked by labourers for the mission is now being worked on a contract basis by the people of Aran and Leihuwa and other adjacent hamlets; the reason for this is that the priest in charge of Bundralis, Fr. J. Schaeffer, feels that he can cope more than he can cope with in running the education and mission aspects of his work and has not the time to run the plantation as well.

All villages have some copra producers in them, their products are either sold through the Co-op societies or direct to the C.M.B., the two biggest producers in the area visited are the Mouks on Langendrowa and the Bikes, both these groups are leasing what were formerly expatriate plantations.

3. AGRICULTURE .(cont.)

The cocoa plantation at Penchal is in two sections, one belonging to, and worked occasionally by the Penchal school, the other belongs to Kanaton Kaweraf, the former councillor from Rambutyo, this section is not yet mature.

There was no food shortage reported during the patrol and none was apparent.

Livestock is not kept on a commercial basis anywhere on Manus, apart from pigs and fowls which run loose in most villages, the only livestock are cattle, small herds (none number more than twenty) of which are kept on Bundralis, Tulu and Patuan plantations. These are kept only for food and have almost no commercial value.

4. Forests.

Rambutyo island is still largely under primary growth, the sections which have been cleared show that there is plenty of large timber in there and a pit saw at Penchal operated by the village committeeman, Tom-Tem, produces good timber. Lack of anchorage facilities would be a barrier to the development of any forestry industry on the island.

5. Commerce & Industry.

All villages visited have one or more trade stores, these are either Co-op, private or mission run establishments, few of which are particularly successful.

A brick oven for a bakery was being built in Pere by the Evangelical church, it will be run, in conjunction with a trade store, by one of the Pere people on a share basis with the mission.

On Buke island baskets are now being produced which are very similar in all respects to Buka baskets, these are being produced as an economic venture rather than to fulfill the needs of the Bukes, presently most of their products are being sold in Lorengau and Lombrum, if more markets can be found there is good potential for a small industry to develop in this line.

The Bipi island carvers are still producing good material, however there has been a fifty percent price increase over the last two years and the carvers are now finding some difficulty in getting a market for their products.

6. LAND.

As stated in the introduction, the main purpose of the patrol was to attend to ~~land matters~~ land matters.

Accordingly, final orders were read over at: Bipi, Liap, Bundrahel Londru, Nohang; further to the preliminary land investigation already carried out at Penchal for the school site there, permission to lease the ground for a period of fifty years rather than the twenty which were originally negotiated, was received.

At Pak, the land applied for by the Evangelical mission, was found to be under dispute.

At Londru, the former owners of Poendri, asked if there was any possibility that they may be able to buy back their former piece of ground from the mission, they were told to take this matter up with the mission as the Nohangs have done regarding Etziendre; while at Bath mission, I took the proposed repurchase of Etziendre up with the father in charge of the mission, he was all in favour of selling it back to the Nohangs and was waiting for approval from the bishop in Kavieng to do so.

7. COMPLAINTS.

Two complaints were brought forward at Bipi, one by an elderly couple concerning their daughter, the other concerning pigs destroying gardens, both complaints were settled to the satisfaction of all concerned.

As no magistrate accompanied the patrol, no courts were heard.

8. Health.

The patrol was preceded in the western and south-western section of the island by an infant welfare patrol.

At no time was the patrol approached regarding health matters, aid post facilities, either Administration or mission, are available in all villages visited.

A check was made on the aid post orderly at Penchal whose services to the other villages in his area have been the cause of some complaints in the past, since his appointment to the public service some months ago his service has improved considerably and no complaints were raised against him.

The health of the patrol personnel was good throughout.

9. MISSIONS

Three European staffed missions were visited during the patrol, they were Bundralis, Bipi & Fatu, all are run by the Catholic mission; the only other European run mission in the area covered is the Evangelical mission at Lessau.

9. MISSIONS (Cont.)

The mission at Bundralis is under the control of one father and has a Primary 'T'school and a girls vocational school both of which are under the supervision of nuns.

The mission at Bipi is under the control of Fr.T.Byrnes who has a staff of seven native teachers running the Primary 'T'school.

Patu mission is under the control of Fr.T.Cain and has four native teachers running its primary 'T'school.

Most of the people in the villages which were revisited appear to be fairly firm followers of their respective faiths. At Penchal there is now quite a noticeable swing away from the Paliau movement, this has been going on for some time but is now becoming far more open.

10. EDUCATION.

It was reported to the patrol at Bunai that there is a lack of co-operation from the village people which is adversely affecting the primary school there.

The two matters brought forward were (A) during preparations for the recent choir competition, women in the village with sewing machines were asked to assist the teachers in making uniforms for the school children, the women refused to do this unless they were paid for their time and the use of their machines. (b). Some of the native materials class rooms at the school are now in rather poor condition, the people have refused to do anything about them unless they get paid for it.

No other complaints were raised by or against teachers. Administration schools are situated in the following villages which were visited by the patrol; Liap, Tulu, Buke, Pere, Bunai, Penchal, Langendrowa and Tandual.

The catholic mission operates schools at Bundralis (primary 'T'school and vocational school) Bipi, Patu, Nohang and Londru.

There is one S.D.A. school at Bundrahei.

APPENDIX A

Rest Houses.

<u>Village</u>	<u>Also serving</u>	<u>Condition.</u>
Tulu		Good
Bipi	Matahai, Masi	Good.
Bundranai		Very good
Buke		Average.
Banai		Poor
Penchal	Panisilon, Alua	Fair.
Mokera	randual, Mahai.	Average.

APPENDIX B

Correspondence arising from patrol.

<u>File</u>	<u>Addressee</u>	<u>Subject.</u>
35-6-3	Director, D.D.A.	Provisional order Bundralis.
356-6	" " "	Final Order, Bipi.
35-9-15	" " "	Final Order, Liap School.
34-2-5	" " "	Final Order, Bundrahai.
35-6-14	" " "	Final Order, Poendri.
35-6-8	" " "	Final Order, Etsiendri.
35-3-6	" " "	Land Investigation, Penchal.
35-5-7	D.C. Manus Dist.	Notice of land dispute.
7-1-2	" " "	Bipi Island carvings.

RWP/rp.

Dept. of District Administration,
District Office,
Lorengau,
Manus District,
6/9/67.

The District Commissioner,
Manus District,
Lorengau.

REPORT OF PATROL NO. 3 67/68.

1. Please find attached two copies of the above report.
2. For your information and action please.

R. W. Phillips
.....
Roger Phillips,
PATROL OFFICER.

TERRITORY OF PAPUA AND NEW GUINEA

DISTRICT COMMISSIONER

MINUTE

Govt. Print.—13650/8.51.—15,000.

File No. 67-2-1

SUBJECT

PATROL REPORT NO. 3 of 1966/67 - Mr. R. PHILLIPS

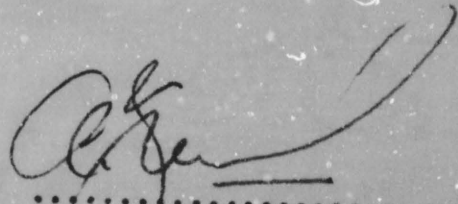
11/9/67

The main purpose of the patrol was to clear up a number of outstanding matters - mainly in connection with land.

2. Education:

In view of present policy of Department of Education with regard to village Primary "T" Schools, it will be necessary for the people themselves, or through the Council, to build and maintain classrooms. I feel it is time that this was made very clear to the people.

3. Main objects of the patrol were achieved.



.....
(A.J. ZWECK)
DEPUTY DISTRICT COMMISSIONER

Bipi is.

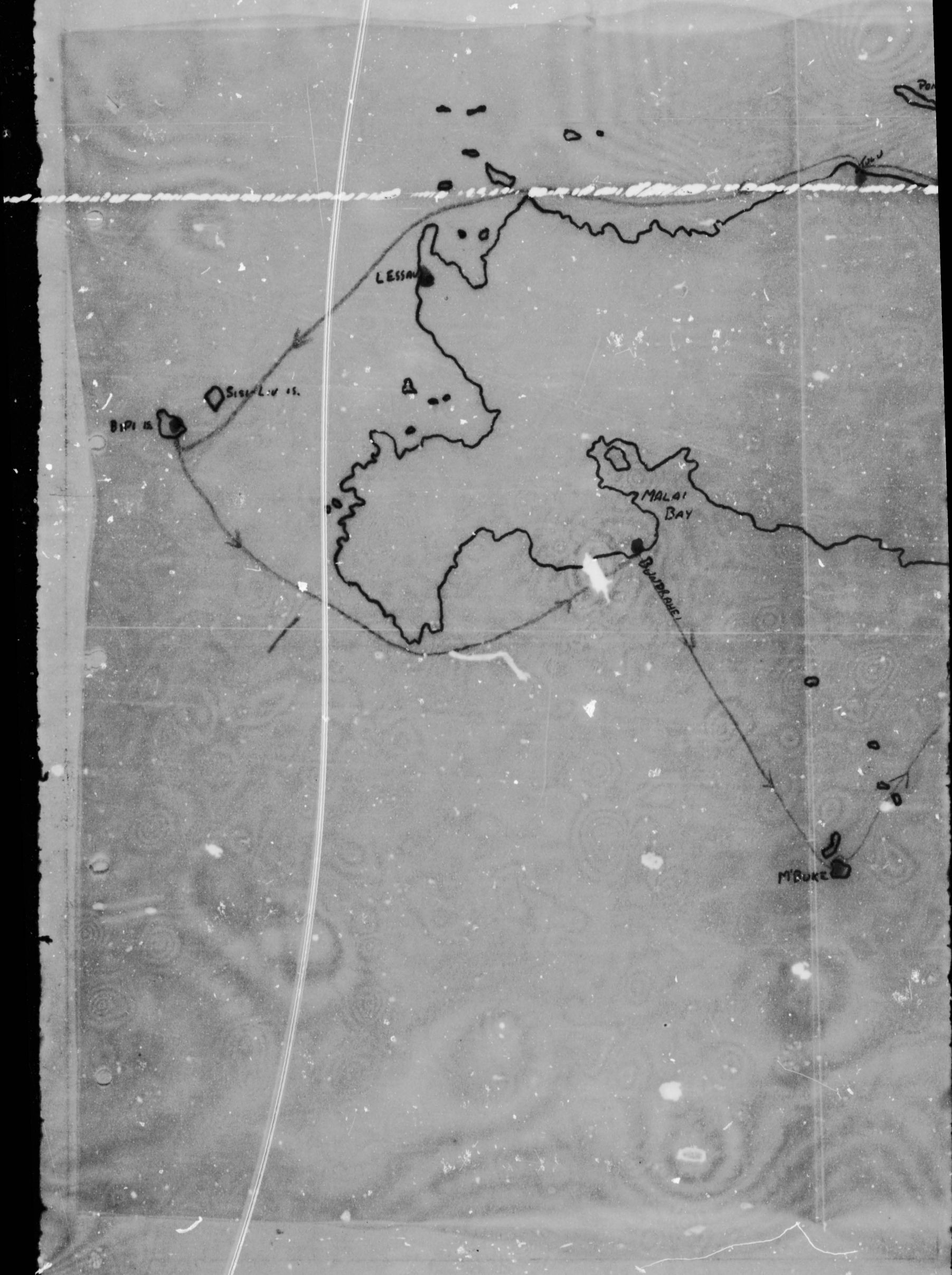
Sigatoka is.

LESSAN

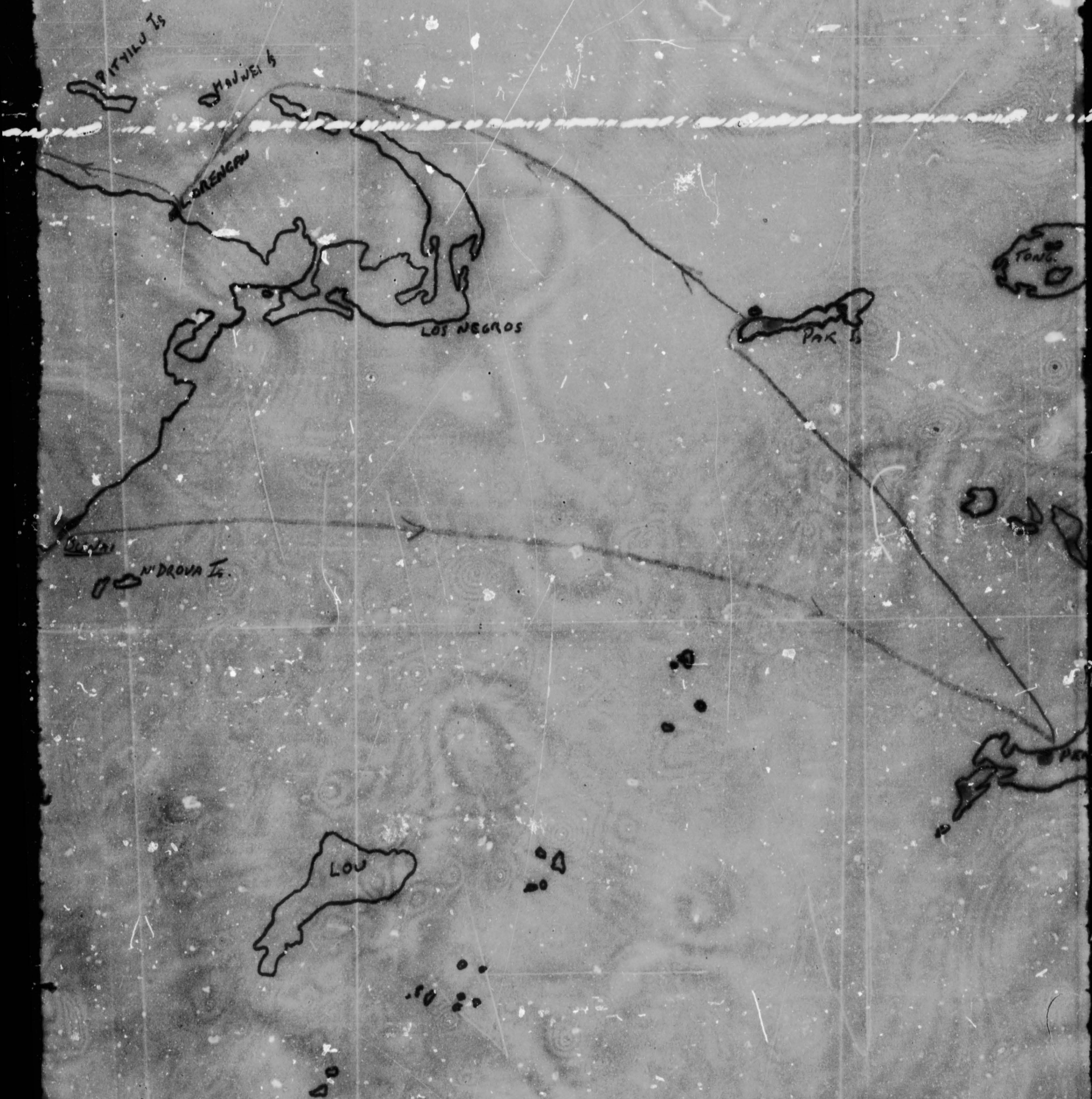
MALAI BAY

BURBUREI

M'BUKE







LEGEND

ROUTE OF PATROL ———

MISSION STATIONS ●

MISSION SCHOOLS ●

ADMIN SCHOOLS ●

SCALE: 1" = 4 MILES



LEGEND

ROUTE OF PATROL ———

MISSION STATIONS ●

MISSION SCHOOLS ●

ADMIN SCHOOLS ●

SCALE: 1" = 4 MILES



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of..... **MANUS** Report No..... **9/67-68**.....

Patrol Conducted by..... **HENRY OTTO TAPO**.....

Area Patrolled..... **RAMBUTYO IS., LOU IS., PAM IS., BALUAN**.....

Patrol Accompanied by Europeans..... **NIL**.....

Natives..... **1 COUNCIL CLERK**.....

Duration—From..... **20./12./1967**..... to..... **23./12./1967**..... and **1/1/68** to **22/1/68**

Number of Days..... **26**.....

Did Medical Assistant Accompany?..... **NIL**.....

Last Patrol to Area by—District Services..... **13/12./1967**.....

Medical /...../19.....

Map Reference.....

Objects of Patrol..... **COUNCIL TAX**.....

Director of Native Affairs,
PORT MORESBY.

Forwarded, please.

JB / 2/1968

[Signature]
District Commissioner

Amount Paid for War Damage Compensation £.....

Amount Paid from D.N.E. Trust Fund £.....

Amount paid from P.E.D.P. Trust Fund

P/R 67-12-3

15



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams
Telephone
Our Reference 90-1-2 AGC:TM
If calling ask for
Mr.

Local Government Training Centre,
VUNADIDIR, East New Britain.

27th March, 1968.


The Director,
Department of District Administration,
KONEDOBU, Papua.



Manus Patrol No.9 of 1967/68.

Your 67-12-3 of 8th March, 1968 refers.

Mr Tapo states that a traditional transaction was being conducted. The transaction involved an exchange of food for traditional currency, dog's teeth. By saying they "spoke in grand tongue", he meant that a dialect understood properly only by some old men was used. This dialect, Mr Tapo states is similar to the present language and could be understood with difficulty by him.



(A. G. CUTTS)
A/Deputy District Commissioner,
Principal Training Officer, L.G.

67-12-13
5/4/68

Minute to:-
District Commissioner,
Manus District,
LORENGAU

This is the elucidation of the diary entry for the 25/1/68 referred to in your 67-2-1-A3a of the 23/2/68 on Patrol Report 9-67/68.

(T.W. ELLIS)

Director 

14

67-12-3

March 8th, 1968

The Principal,
Local Government Training Centre,
VUNADIDER
Via. RABAUL

MANUS PATROL 9 OF 1967/68

In the diary of a recent patrol report by
Mr. Henry Otto Tape, the following entry appears :-

"25/1/68 Started walking from Patusi to
Kopen village. Slept at the village.
At night the people were making business
in the grandfather's way. They put
out old money and spoke in grand tongues".

2. Presumably, this refers to some traditional type
transaction. However, owing to the non specific nature of
the entry it is possible that there is some other significance.
Could you obtain fuller details from Mr. Tape and advise me
please?

T. W. Ellis
(T. W. ELLIS) AS
Director

TERRITORY OF PAPUA AND NEW GUINEA.

(13)

Ref: 67-12-3

Dept. of District Administration,
KONEDOBU, PAPUA.

8th March, 1968.

District Commissioner,
Manus District,
LOVENGAE

PATROL NO. MANUS 9 of 1967/68

I acknowledge with thanks receipt of:-

- ~~Memorandum of Understanding~~
- Patrol Report No. 9

covering patrol by..... Henry Otto Tape

I have written to the Principal, Vanadidir, to seek clarification of the diary entry on 25/1/1968.

No patrol map and no copy of patrol instructions were received at this headquarters. If no written instructions were issued, it would appear that the District Officer neglected to give sufficient direction to the patrolling officer.

(T.W. ELLIS)
~~(T.W. ELLIS)~~
DIRECTOR.

T.W. Ellis

• Delete as necessary.



TERRITORY OF PAPUA AND NEW GUINEA

67.12.3
18

Telegrams.....
Our Reference.....
If calling ask for.....
Mr.....

Department of District Administration,
Manus District,
LORENGAU.
19th February, 1968.

GRB:VM

The District Commissioner,
Department of District
Administration,
Manus District,
LORENGAU.



PATROL REPORT NO. 966768.

Your I.O.M. of 1st instant refers.

Mr. Tapo on arrival in Lorengau was attached to me at the Manus Local Government Council for the duration of his holidays to gain some general experience in Council Administration. He did some general work at the Council Office, but it was considered that it would be more useful to him to gain some field experience with a tax collection patrol through the south and south eastern islands of Manus.

I have the following comments to make on his patrol report which has been submitted as a training exercise.

PATROL DIARY - 21st December, 1967.

At this date the Loamat and Penchal people had not left their villages for the Paliau Church Christmas celebrations at M'Bunai and tax could have been collected if the Council Clerk had exerted a little more initiative. It is now necessary for a patrol to re-visit this area.

23rd December, 1967.

The Council outboard motor which is still under warranty has been most unreliable since purchase. On this occasion the patrol was lucky that they were sighted by the Peu.

31st December, 1967.

Draper Island referred to in the text is misspelt and should be Narova Island. I was present on the canoe on the trip to Lou Island when a sudden rain storm whipped up the seas and partially swamped the canoe. All eligible passengers had to enter the sea to prevent swamping whilst the canoe was bailed out.

1st January, 1968.

Council New Year celebrations were held at Solang Village, Lou Island. The fight referred to was a family difference of a matrimonial nature and was of no great consequence.

8th January, 1968.

I presume that the double taxation referred to is Council Tax and the levy presumably made on behalf of M.V. Peu which was purchased by the people of South Manus. As the Council meeting was in session at this juncture, the Council Tax Appeal Committee was not operating in the area.

10th January, 1968.

Enquiries have been made to ascertain exactly what happened in reference to the shooting of dogs referred to in the report. One dog owned by the wife of a school teacher was shot on the direction of the Council Clerk Tax Collector who himself purchased the shot gun cartridge and instructed a local shot gun owner to shoot the dog. To date the owner of the dog has not been contacted to ascertain whether she wishes to institute action for compensation against the clerk concerned. The clerk has been informed that his action was most reprehensible. He has no authority to take such action and if the dog owner wishes to prosecute, legal action will be taken against him.

This particular Council employee leaves a great deal to be desired and internal action by the Council Executive has been taken against him on a number of occasions for malperformance of duties and serious consideration is being given to dispensing with his services.

The other two dogs reported as killed were only hit and ran away and are now sound in limb and limb.

18th January, 1968.

The tax patrol failed to join the M.V. Cecily which arrived to pick them up at 9.00 a.m. and sailed without them at 2.00 a.m. the following morning. The Council Clerk has been debited the cost of the delay.

25th January, 1968.

As Mr. Tapo had departed Manus before I saw this report, further elucidation on the matter referred to in the report at Kapor village was not obtained.

VILLAGES.

The Pelikawa village was previously a composite of Kupana, Pelikawa and Bohuai villages. The majority of the Kupana and Bohuai people have moved back inland onto their own lands leaving most of their deserted houses still standing at Pelikawa. Some of these are being used by their children attending the Pelikawa school.

LAND.

Demarcation Committees are operating in the south east islands but require much more attention from field staff than has been the practice to date. Many of the committees are not fully au fait with their role.

COMPLAINTS.

It has been made clear to councillors and village committee men many times that they do not have power to hear courts and the most they can do is to use their influence to try and get disputing parties in minor civil matters to come to an amicable agreement. From the wording of the report, it would appear that some of them may be attempting adjudication.

(12)


REST HOUSES.

There is no necessity for rest houses in every village and I think it is time the rest house position in this district was rationalised. For instance, there is no necessity for a rest house at both M'Bunai and Pere.

ROADS AND TRACKS.

It is anticipated that Council will this year pass a road maintenance rule for the maintenance of roads and tracks in the council area not covered by the Roads Maintenance Ordinance.

Despite the fact that Mr. Topo was attached to a tax patrol, the leader of which left much to be desired, he nevertheless appears to have profited from his experience with the patrol and it is to be hoped that this experience will be of assistance to him in the future.


.....
(G. R. BURFOOT),
DISTRICT OFFICER
COUNCIL ADVISOR.

la
ATB

67. 12. 3



TERRITORY OF PAPUA AND NEW GUINEA

(a)

Telegrams.....
Our Reference... 67-2-1 - A3a
If calling ask for
Mr.....
LJO:M:VM

Department of District Administration
Manus District,
LORENGAU.
23rd February, 1968.



The Director,
Department of District Administration,
KONEDOBU, PAPUA.

PATROL REPORT NO. 9 OF 1967/1968
HENRY OTTO TAPO.

Herewith please find attached the abovementioned
Patrol Report.

As Mr. TAPO was under supervision of Mr. Burfoot,
he, Mr. Burfoot, was asked to comment on the patrol.

Comments are attached.

L. J. O'Malley
.....
(L. J. O'MALLEY),
DISTRICT COMMISSIONER.

(6)

INTRODUCTION:

The main function of this patrol was to collect Council Tax. This tax patrol was left undone from the previous financial year. Because the Council needed the money badly it had to send its Officers to collect the tax. The amount proposed to be collected from an adult male is six dollars, and an adult female is one dollar.

The progress of this patrol was made possible by the Council motor and probably the entire works laid on the people themselves. They sailed the canoes, they carried patrol boxes, and they fed the Council Officials.

There were two parts to this patrol. The first one was the patrol to Rambutyo Island and back to Lorengau. The second one was to Lou, Pam, Baluan Islands, Patu, Moenai, and on to M'Buks.

22/12/67 The patrol left Lorengau at 10.00 am. The motor was loaded with boxes of Council tax. The patrol left Lorengau at 10.00 am. The motor was loaded with boxes of Council tax. The patrol left Lorengau at 10.00 am. The motor was loaded with boxes of Council tax.

23/12/67 It was about 10.00 am. The patrol left Lorengau for Rambutyo. The boat was roughed and the canoe was used for shelter at Rambutyo Islands. After leaving the island for about 100 miles the boat was roughed. The canoe drifted on heavy seas. In about 1 hour the M.V. "Pua" came to pull the boat across the bridge. From there the patrol sent a message for transport to Lorengau.

24/12/67 At Lorengau.

7

PATROL DIARY - Patrol No. 9/67-68:

- 20/12/67 Left Lorengau in the afternoon for Loniu Passage by a Council truck. There the M.V. "Progress" (Council motor) was ready for sea. It was late in the evening when we reached Loawat in the Rambutyo Island. The people showed us the rest house where the patrolling slept for the night.
- 21/12/67 After the breakfast the patrol was told that the people of Sombau and Ruchai were not going to pay up because they were all away for Christmas on the mainland of Manus. Then we left for Mouklen, on the way we ran into heavy seas so the patrol sheltered in a bay. The patrol left the canoe and crew and it walked to Lenkau. The day was far spent when we reached Lenkau and Langendrowa.
- 22/12/67 The patrol collected the tax from the people of Lenkau and Langendrowa. This work lasted for the whole daylight. The afternoon was a tiring afternoon and the patrol got ready for the station.
- 23/12/67 It was about 10.00 a.m. the patrol left Langdrowa for Lorengau. The seas was roughed and the canoe sought for shelter at Tilyen Islands. After leaving the island for about two miles or so the motor broke down. The canoe drifted on heavy seas. In about 1/2 hour the M.V. "Peu" came to pull us to Loniu bridge. From there the patrol sent a message for transport to Lorengau.
- 24/12/67 At Lorengau.

(6)

PATROL DIARY - Patrol No. 9/67-68:

- 31/12/67 Picked up the Council truck at the Council Centre and travelled to Loniu passage. The Council canoe picked the patrol with the passengers for the New Year's celebrations at Lou Island. The canoe was full loaded so it dropped some people at Dropeh Island to wait for second trip. The sea was a bit rough so the people had to swim in order to float the canoe. The shore was reached by the end of the afternoon.
- 1/1/68 This was the New Year's Day, as the Councillors of Manus Council had appointed and they held a celebrations at Lou Island. There were speeches given by different headmen of the villages. For example: speeches by the Council Adviser, the President of Manus Council, etc. After that there were sports, soccer, basket-ball competition among the villages, in one of them there was a fight. The fight settled by the Council Adviser. The show ended with the distributions of food stuff accumulated by the Lou people.
- 2/1/68 Stated collecting tax from the people of Solang village. Then went to Baon village and collected the tax from the few people there then started walking to Rei. The track was small and filled with stones, however the patrol ascended to the hill top then to the coast.
- 3/1/68 Collected the tax from Rei then to Lagon villages. From there the patrol went back to Solang then to Pam Island.
- 4/1/68 Departed Rei by a hired motor canoe to Solang then to Pam Island.
- 5/1/68 Collected the tax from the people of Pam Island. That piece of work lasted till in the mid-afternoon. The rest of the afternoon was spent by checking the amount of the money collected to amount on the tax ticket.
- 6/1/68 &
7/1/68 Weekend on Pam Island.
- 7/1/68 Set sail to Baluan Island.
- 8/1/68 Started collecting tax from the Baluan people. The patrol decided to start from Mouk all the way to Perelik villages. Mouk and Lipan, the patrol worked for the whole day. The people were complaining that they were taxed twice in a row. First they paid M.V. "Peu" when the patrol went there and secondly the Council. They suggested that the Council might let them go for a month or so. Their answers were not answered probably because the patrol got no tax review. However, it did its best to get answers given.
- 9/1/68 From this day the tax patrol finished the rest of

PATROL DIARY - Patrol No. 9/67-68:

9/1/68
(contd)

Baluan villages. They were Manuwai, Sone, Parioi, and Perelick villages. Again the people told the patrol that they have been taxed twice in a row and they wanted a month off in order to find money to pay the Council tax. However, people who have the money paid willingly to the Council.

The people of Baluan have paid their tax except their dogs. Now, this day was spent by going through the villages asking the owners of dogs if they had paid the dog tax. The patrol found out that the rest of the dogs' keepers did not pay. The patrol asked for money first and if not money received then it had to shoot the dogs. Only three dogs were killed, the rest the owners paid up.

11/1/68

The next day we were suppose to leave Baluan to M'Buke but the weather was too rough that none of the canoes tried to go out. There was no transport to M'Buke so the patrol waited for transport and fair weather. The patrol waited for five days.

12/1/68

No transport - no work

13/1/68

" " " "

14/1/68

" " " "

15/1/68

" " " "

16/1/68

" " " "

17/1/68

" " " "

All these days helped one as a stranger to the island. Walking into the island jungle looking at gardens, coconut groves, fertile soil, landscapes, fire crater, fire holes and hot springs.

18/1/68

M.V. "Cecily" arrived to transport the patrol to M'Buke Island. The captain told the Council Clerk that we sailed if there is a fair weather. The patrol received no words of her departure when she went to M'Buke. The patrol was left behind.

19/1/68

The patrol went to the jetty in the morning but there was no boat so it was turned back.

20 & 21/1/68

Weekend on Baluan again. On Sunday 21st the patrol left for Patu (Roman Catholic Mission) on the Manus mainland.

22/1/68

The message was sent to Manoi for a canoe transport to pick up the patrol equipments and people to Manoi. Late that afternoon one of the two on patrol left for the station (Lorengau).

23/1/68

The people of Tau'i at the new settlement brought that man to Nohang by canoe. Having in mind this the time is drawing near to leave Manus Council.

24/1/68

Spent a night Nohang village. At the sight of the village it was grassy since the villagers are leaving to other places or to new camp near Drapitou I.

(4)

PATROL DIARY - Patrol No. 9/67-68:

25/1/68 Started walking from Patusi to Kopon village. Slept at the village. At night the people were making business in the grandfathers' way. They put out old money and spoke in grand tongues.

26/1/68 From Kopon travelled to Lorengau by Siai road. There were many river beds were crossed and descended many valleys to Lorengau. Reached Lorengau about 9.30 p.m.

End of Patrol.

OBSERVATIONS AND COMMENTS:

On the whole the patrol was welcomed by everybody of the villages visited. The people paid their tax willir. They were very generous in helping their fellowmen who go money. They paid the Council and told their neighbour to them when they had money.

The only complaints came from the Baluan people. They told the patrol that they were taxed twice in a row. As I understand it was right of them to say this. They suggested that the Council should let them go for a month or so to find the money to pay the Council.

The village Committee were very helpful since the Councillors were away for the Council meeting. They followed instructions thoroughly. They always the last to leave and first network of the patrol.

1. VILLAGES:

In general the villages visited were very clean. Some early morning one would see that all the women of the village all out cleaning houses and grounds. They planted flowers in front of their houses. Of course some villages were very dirty with fallen houses. Especially the villages that were deserted by people migrating to other areas. Such villages as some parts of Pelikawa and Nohang. Monai is only the exceptions to the places visited by the patrol. The place is not cleaned yet there is still stubs of trees. However, the people are working hard to develop the situation. The people of Pam Island, some of them have moved to the end of the island especially the members of the Seven Day Adventist Mission.

2. VILLAGE OFFICIALS:

The Councillors were the first persons to receive patrol especially the Council patrol. This time the Councillors were all out at Lorengau on the 9th of January 1968. Some of them did not return in time because lack of transport system. However, the Committee were the most helpful persons among the villagers. They provided accommodation in places where there is no rest houses. They brought food to the patrol and very handy when the patrol needed the information about anything concerning the villages. Now, I heard, the Councillors had given them more power. With this extra power, I think, the villagers could obeyed them better.

3. POLITICAL SITUATION:

During the patrol there were candidates campaigning for the House of Assembly election which is going to be held on February 17th 1968. The ones I saw were Joseph Malai from Hus Island, Joel Maiyeh from Loniu village. There were others but, I think, they did their campaign long before the patrols arrival. The people were eager to hear the candidates views and their policies. Often they were called for meetings to hear news from their Councillors and committee on their council or House of Assembly.

4. AGRICULTURE:

Not examining the agriculture potential of Manus District but walking with the patrol there were seen plots of cocoa trees on Lou Island. Native foods were in abundance such as taro, yam, mami, lastly sago (bun bilong Manus). Not much copra making on the South villages of Manus but there is regular scenery of copra making on the islands. The people solded fruits to Administration and Navy in good season when the trees bore heavily.

5. COMMERCE AND INDUSTRY:

Some villages got trade stores, canteen, few got Societies. The Societies are on Baluan and Loamat. The people solded copra and garden produce to the Society. In Baluan the Society paid the people eight dollars for every one bag of copra. The Society then solded to the Copra Marketing Board for ten dollars (I think). I visited a home where the owner sold bread to his customers. He said he was making a good profit right at home.

6. LAND:

While on patrol the people of Baluan brought a land case before the Land Demarcation Committee. The Chairman of the Committee was Joseph Moliyalong of Parioi village, Baluan. They came into agreement that the land must be transferred to one of the party but one of the member of the other party was not there so they postponed the meeting till 1970. This man is serving in the police force and he supposed to take leave in 1970. This land case lasted whole day, the patrol got little out of the meeting because the speakers spoke in local tongue.

7. COMPLAINTS:

Many complaints were settled by the Committeemen. Once or twice if the deferant became angry he often wanted to come to Lorengau to settle his complaints.

8. REST HOUSES:

Some villages have got no rest house at all. The ones who had them some needed repairs. Those villages haven't any rest houses, the visiting officials often housed in Committee house. Solang on Lou had the best rest house in areas patrol.

9. CARRIERS AND CANOES:

This patrol is done mainly on water. The canoes often were not paid, the people helped this patrol willingly. Only if the patrol hired a motor canoe then it had to pay for the motor. Only once the patrol paid 6 dollars for a hired motor came from Rei on Lou Island to Pam Island. People did not asked for payment when they were doing something for the Council.

10. HEALTH:

The patrol often found people using aid post which the Administration provided. For example twice in two days the Pam islanders rushed with canoe bringing their fellow sick to the hospital at Baluan. Practically every island got their own aid post. The Health centre at Baluan served the people of Lou Island, Pam Island and Baluan itself. A Medical Assistant is in charge of the Health Centre at Baluan.

11. ROADS AND BRIDGES:

Walking from Nohang (Fatusi) to Lorengau through tracks in the bush. This road supposed to be No. 2 road in Manus District. In some places the grass and bushes has crept up covering the road. The bridges were logs across streams, some of them were nearly breaking down. The new road from Dranon to Lorengau is going back to bush.

12. PERSONAL TAX:

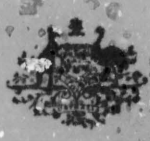
The people of Langdrowa, Lenkau, Lou, Pam and Baluan paid their tax with a smile on their faces. They helped the poor unfortunate ones who were without money to pay their tax. A little complaints only came from Baluan people and I think they got the right to complain. They told the tax collectors that they have been taxed twice in a row. Firstly they paid for M.V. "Peu" and a day later Council tax approached them. They have been taxed twice. They asked the Clerk for a month off in order to find money. The Clerk did not make any comments because it was not his job to let people go without

12. PERSONAL TAX (Contd):

paying tax. It was the select committee's job to decide.

13. CONCLUSION:

The patrol was wonderful and it assisted me to understand the people. Especially I am new and in training too. I get to understand people better, their ways of life. I began to learn their native languages which are not the same as the English language. It is very hard to deal with a native without knowledge of modern languages except his own. One has to have an interpreter and sometimes the interpreter is worse than the fellow himself. Since I am mainlander I was very interested in operating a sail of a canoe. All this ways and means will, for sure, help me in future.



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of MANUS Report No. 11 - 67/68

Patrol Conducted by M. CUNNINGHAM, PATROL OFFICER

Area Patrolled WESTERN ISLANDS

Patrol Accompanied by Europeans 2. Insy. B. Inch, R.P.N.G.C. & B. Campbell, P.H.D.

Natives 1 (Assistant Agricultural Officer)

Duration—From 16./2./19.68 to 5./3./19.68

Number of Days 18

Did Medical Assistant Accompany No

Last Patrol to Area by—District Services 4./19.67

Medical 11/19.67

Map Reference Sketch map attached. German Admiralty Charts.

Objects of Patrol Conduct 1968 House of Assembly Elections.

Director of Native Affairs,
PORT MORESBY.

Forwarded, please.

17/5/1968

[Signature]
District Commissioner

Amount Paid for War Damage Compensation £.....

Amount Paid from D.N.E. Trust Fund £.....

Amount Paid from P.E.D.P. Trust Fund

67-12-4

20th June, 1968.

The District Commissioner,
Manus District,
LORENGAU.

PATROL REPORT - MANUS NO. 11 OF 1967/68

Receipt of the above report and your 67-2-1 dated 20th May, 1968, are acknowledged with thanks.

- 2. A useful report by Mr. Cunningham on a patrol carried out on a strictly limited time schedule.
- 3. As you state a follow-up patrol to take the necessary time to clear all outstanding administrative matters is necessary, and should not be delayed.

(D.W. ELLIS)
Director

c.c. Mr. M. J. Cunningham, P.O.
LORENGAU.
Manus Island.

pula

67.12.4

11



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....
Our Reference... 67-2-1
If calling ask for
Mr.....
AFC:VM



Department of District Administration,
Manus District,
LORENGAU.

20th May, 1968.

The Director,
Department of District
Administration,
KONEBOBU. PAPUA.

PATROL REPORT NO. 11-67/68 -
M. J. CUNNINGHAM.

Please find attached the abovementioned Patrol Report,
on an election patrol to the Western Islands area by Mr. M. J.
Cunningham, Patrol Officer.

I feel that the reasons given for the late submission of
the report are genuine and should be accepted. I understand
that Mr. Cunningham has worked willingly and strenuously over
the period of the past few months when the staff position in
this district has been extremely critical.

The report is a routine one and few of the matters raised
need elaboration. In general, the response to and participation in
the election was good and the apathetic attitude of the people
of LAU village appears to be an isolated exception. The District
Inspector has been asked to contact the Mission and attempt to
have the school re-staffed. Attempts are also being made to
obtain replacement caps for village officials, although these
are no longer a Vocabulary Stores item.

The Regional Labour Inspector has been asked to arrange an
early labour inspection of plantations in the Western Islands
so that complaints may be looked into.

The patrol, as stated earlier, was of necessity hurried
and of a routine nature and the next patrol to the area will be
carefully instructed to investigate fully all Administrative
matters which are at present outstanding.

The report, although adequate, could have been more
carefully prepared and the number of typing errors and hand-
written corrections call for an improvement in future reports.

.....
(A. F. GOW),
DISTRICT COMMISSIONER.



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams—
Telephone—
Our Reference 57-251
If calling ask for
Mr.....

Department of District Administration,
Manus District,
LORENGAU.
14th May, 1968.

District Commissioner,
Manus District,
LORENGAU.

PATROL REPORT NO.11 OF 1967/68.

Submitted herewith is my report of the above patrol which conducted the 1968 House of Assembly Elections in the Western Islands.

The delay in forwarding this report is regretted, but the following may clarify the situation:-

Immediately upon my return from the Western Islands, the District Commissioner requested me to organise the United Nations Visiting Mission five days later. District Administration staff at that time comprised District Commissioner, District Officer, Cadet Patrol Officer, Clerk and myself. Cadet Patrol Officer was performing the duties of the senior clerk and the District Officer was running the Council and also had the position of Returning Officer for Manus Open and Manus-New Ireland Regional Electorates. As the duties of senior clerk were new to Cadet Patrol Officer, I gave him assistance in these matters. Accordingly, all routine field work was carried out by myself.

Shortly thereafter Mr. O'Malley retired from the Service and Mr. Burfoot took up duties as District Commissioner. This meant that the work of the district was then divided between the District Commissioner, Cadet Patrol Officer and self.

Accordingly, since my return from patrol on 5th March, 1968, attendance to routine matters of administration did not allow me time to complete my report until today.

Trusting for your consideration in this matter, Sir.

M. J. Cunningham
.....
M. J. CUNNINGHAM,
PATROL OFFICER.



TERRITORY OF PAPUA AND NEW GUINEA

9

Telegrams.....
Our Reference... 67-2-1
If calling ask for
Mr.....

Department of District Administration,
Manus District,
LORENGAU.

District Commissioner,
LORENGAU.

DISTRICT PATROL REPORT NO. 11 OF 1967/68.

INTRODUCTION:

The sole purpose of this patrol was to conduct the 1968 Territory elections for the House of Assembly. All places visited were in the Western Islands Census Division, including Ana and Wuvu Islands which, for ease of Administration, are under the jurisdiction of the West Sepik District.

Accompanying patrol members were Mr. Brian Campbell of Public Health (Malaria Control) - who acted as Assistant Presiding Officer - and Mr. Simon Loh, Agriculture, who performed the functions of Poll Clerk. Inspector B. Inch, Police, accompanied the patrol for the purpose of investigating several complaints raised against a Plantation Manager.

The M.V. "Arona" was provided for the patrol, but did not take too kindly to the heavy seas experienced. In one instance of extremely rough weather several strips of copper sheeting were lost and at another stage the patrol was at anchor for four days, unable to move on account of the howling seas.

Participation at the polls was good in most cases, and people were always anxious to cast their vote. Further mention will be made of this later.

As instructed by the ^{Returning} ~~Presiding~~ Officer, this patrol did not more than to set up polling booths at places indicated on the polling schedule, record votes, then move to the next booth. Time did not permit any other facet of Administration to be carried out. Accordingly, this patrol report is a brief summary of the patrol's activities.

STATION LORENGAU
DISTRICT Manus
PATROL NUMBER 11 of 67/68
PATROL CONDUCTED BY M. Cunningham, Patrol Officer
AREA PATROLLED Western Islands Census Division
PERSONNEL ACCOMPANYING Insp. B. Inch, R.P.N.G.C.
 B. Campbell, P.H.D.
 S. Loh, D.A.S.F.
DURATION OF PATROL 18 days
 16/2/68 to 5/3/68
LAST PATROL TO AREA (D.D.A.) 4/67
OBJECTS OF PATROL Conduct 1968 House of Assembly Elections
MAP REFERENCE Admiralty Charts

PATROL DIARY:

- 16.2.68 Departed LORENGAU 1210 hours, arrived HARENGAN 1810, continued on to LUF through heavy swells, arriving 0900.
- 17.2.68 Commenced polling 0915, finished polling 1115. Departed LUF for MARON at 1130 hours. Arrived MARON 1300 hours. Commenced polling 1315, finished 1600.
Night MARON.
- 18.2.68 Sunday - observed at MARON.
Decided against going to ANCHORITES.
Night MARON.
- 19.2.68 Departed MARON 0430 for LIOT, arriving 1100.
Commenced polling 1115, finished 1200.
- Departed LIOT for HEINA at 1230, proceeded straight to LONGAN due to bad weather arriving 1730. Polling from 2000 to 2200. NIGHT LONGAN.
- 20.2.68 Departed LONGAN for PIHUN at 0600, arrived PIHUN 0800. Polling from 0830 to 1130 - large number of voters.
- Heavy seas and high winds prevent further movement for day. NIGHT PIHUN.
- 21.2.68 Advised per radio that due to bad weather unable keep to schedule. NIGHT PIHUN.
- 22.2.68 Bad weather (heavy seas and high winds).
NIGHT PIHUN.
- 23.2.68 As above. NIGHT PIHUN.
- 24.2.68 Winds dying, seas okay, departed PIHUN 0920, arrived MAL plantation 1120.
Polling from 1145 to 1545
- Departed MAL 1600 for LAU, arriving 1615. Poll opened from 1630 - 1730 - NO VOTES CAST, ALL PRESENT UNWILLING. Signs of lethargy, due to lack of interest from Administration and Mission evident.
NIGHT LAU.
- 25.2.68 Sunday - Departed LAU 0950, arrived PATAKU 1030 - anchored all day. NIGHT PATAKU.
- 26.2.68 Elections for PATAKU conducted. Departed PATAKU 0930 for AWIN plantation. Arrived 1200 - poll conducted for AWIN plantation and MALETIN.
- Departed AWIN 1300, arrived SUMASUMA 1400. Poll conducted until 1630.
- Departed SUMA SUMA at 1700, went back to MAL plantation to anchor. NIGHT MAL.

- 27.2.68 Departed MAL at 0100 for MANU plantation, arriving 0800. Polling from 0830 to 0930. Inspected damage caused by tidal wave - houses and three rows of trees lost.
- Departed MANU at 1030 for AUA Island, arriving 1600. Set up poll prior to voting tomorrow. Inspected village. NIGHT AUA.
- 28.2.68 At polling booth at 0730. Booth open from 0800 to 1800 - dismantled booth. NIGHT AUA.
- 29.2.68 Departed AUA at 0200 for WUVULU Island, arriving 0700.
- Ashore to SUBELI base camp, polling from 0930 to 1800. NIGHT WUVULU.
- 1.3.68 Day WUVULU awaiting boat to return from AUA. Departed AUA 1800, en route to PATAKU. NIGHT ARONA.
- 2.3.68 Arrived PATAKU 0600 - picked up patient. Thence on to HEINA plantation, arriving 1200. Polling from 1230 to 1400.
- Departed HEINA 1430, arriving PELLELUHN 1530. Polling from 1600 to 1800.
- Time permitted conversation with Plantation Manager re short issues of rations to labourers. NIGHT PELLELUHN.
- 3.3.68 Departed PELLELUHN 0700 for PIHON, arriving 1000. Picked up sick patients and thence on to MARON arriving 1750. NIGHT MARON.
- 4.3.68 Departed MARON 0930 for ANCHORITES, arriving 1630. Polling from 1645 to 1745.
- Departed ANCHORITES at 1830 for LORENGAU. Night en route LORENGAU.
- 5.3.68 Arrived LORENGAU 1330 hours.

OBSERVATIONS & COMMENTS:

A good reception was afforded the patrol in all cases and nothing untoward occurred. Participation in voting was good at all polling places with the exception of LAU where - not one vote was cast. The poll was left open for the required time as stipulated on the polling slip, but no one came forward to record a vote. This lack of interest was not confined to voting; the village - or what remained of it after being subject to a small tidal wave - was in a filthy condition, the mission school was not functioning, and an overall feeling of lethargy was evident. More frequent visits by Administration officers and the placement of a schoolteacher in the village by the Catholic Mission - may help to urge these people on to further progress.

On the last patrol to the Western Islands in November/December, 1967, carried out by Malaria Services, people were given approximate dates when the election patrol would be visiting their area, and attendance in all cases - except as mentioned at LAU - was most pleasing. Plantation managers were advised by radio of polling dates and contract labourers were lined and waiting upon the patrol's arrival at the plantation.

VILLAGES:

Inspection of villages was confined to a quick walk throughout the village area because of the time factor involved, but housing was found to be of a reasonably high standard considering that for the most part building materials are obtained as driftwood carried from the New Guinea mainland. The mode of water supply was mainly 44 gallon drums and any other receptacle that would not leak, but at AUA and WUVULU islands wells were installed by Public Health at WEWAK.

VILLAGE OFFICIALS:

The various Luluais and Tultuls seen on the patrol were most helpful in all ways but time did not permit lengthy discussions with them on local matters. It was noticed that nearly all the badges of office - the caps - were in a very dilapidated state, and the issue of new caps to all concerned would help the Administration maintain the good relations formed over the years with the Luluais and Tultuls. The few cents parted with for the cost of the caps would certainly be well invested.

POLITICAL SITUATION:

Political awareness is very small in the Western Islands. More frequent patrolling would help to give the people more idea of our system of Administration and government. Everybody knew that they had to vote, but did not seem too clear on the reasons for voting, however participation in all polls was pleasing. Politics does not seem to play any part in their lives and they give the impression that they could live quite happily without any interference from anybody.

The attitude to the Administration was quite good in all places and the patrol was warmly greeted on all occasions. One exception to this was at AUA island in the S.D.A. area of the village. Here only the people of the Catholic sector cast their votes, while a group of young men from the S.D.A. area were gathered around the polling perimeter exhorting their fellow S.D.A.'s not to have anything to do with this voting. On later investigation it was discovered that these young men have no work in the village, will not make any copra, and are sowing the seeds of discontent among all villagers. The trouble stems from some system of working and payment of copra when it was made on a share basis. Perhaps the District Commissioner at WEWAK could send one of his officers to AUA island to investigate the situation.

Whilst it is very true that the Administration is held in very high regard throughout the Western Islands more visits by officers of this Department would greatly further this popularity. At the present time the Malaria Service team, which makes regular visits to these islands is regarded as the Government while other departments go unspoken. A three week patrol four times a year would satisfy the ~~proper~~ needs of the people and the Administration.

AGRICULTURE:

Food did not appear to be in any short supply as all people were fat and healthy, yet variety of diet is limited to fish, coconut meat and juice, and swamp taro in some areas. Making of copra is the only means of a regular cash income but the prospect of making copra and seeing it go bad because of poor shipping facilities does not endear the people to show much enthusiasm in this regard.

COMMERCE & INDUSTRY:

Several trade stores were visited but these carried only a very small range and quantity of goods such as tobacco, rice and kerosine. Again irregular shipping does not allow these small part-time traders to carry a large and varying stock.

3

Woven hats, bottles and purses provide an alternate source of income to the villagers of PIHUN. These products are sold to plantation managers who, apparently, ship them across to Madang for ~~KAKAKA~~ resale.

COMPLAINTS:

From the contract labourers at PELLELUHN plantation and also from those who were previously at PELLELUHN complaints were received that they were not receiving the correct scale of issues under the Native Employment Ordinance. These complaints were brought before the manager at PELLELUHN and he stated that the fault lay with the owner Mr. E. Batt of MADANG who shipped varying amounts of rations to his plantations in the Westerns but never enough to give his employees the correct scale of issues. It is recommended that the next officer patrolling the Western Islands be vested with the powers of Labour Inspector, and a thorough inspection of all plantations be carried out.

REST HOUSES:

Most nights were spent travelling, or sleeping on the trawler whilst at anchor, as early departures of 2 and 3 a.m. made sleeping in the rest houses unpleasant. Those rest houses seen were kept in fair condition and it is hoped that the next officer will make full use of the accommodation provided.

HEALTH:

All people seemed well and healthy and the Aid Post at PATAKU village afforded a very satisfactory service to all. Several serious cases, on the advice of Mr. Campbell of Malaria Control, were brought back to Lorengau for attention.

EDUCATION:

The only Administration school in the area is situated at AUA island, which is administered from Wewak. The S.D.A. mission school at PIHUN village is without a teacher, as is the Catholic school at LAU. Consequently, a large number of children are receiving no education. It is recommended that both missions be contacted and requested to advise their intentions as to either closing the schools or staffing them. The village people would then be aware of the situation. As it is they know nothing of the future of the schools and are existing on promises made by the Missions.

PERSONNEL:

The trawler master and his crew were most helpful at all times and carried out all functions of their duties satisfactorily.

(2)

Mr. Campbell and Mr. Loh were of valued assistance in all aspects of the conduct of the elections.

CONCLUSION:

It is stressed that in order for the patrol to maintain some sort of consistency with the ~~measures~~ laid down by the returning officer time permitted the patrol only to set up the polling booth, record all votes, dismantle the booth and move on to the next polling place. Therefore the observations and comments as set out above are the results of quick cursory glances at all villages and plantations visited. It is regretted that the patrol could not spend more time in each place as the Western Islands are visited so infrequently, and a patrol to the area with District Administration its main objective is badly and quickly needed.

This patrol was most interesting and gained me useful experience in the conduct of elections. Also, in leading a patrol for such a length of time over the open seas, with the ^{help of} trawler master and crew, worthwhile sea experience was gained. It was regretted that the weather was not suitable to those members of the patrol who were not sailors.

M. Cunningham
.....
(M. CUNNINGHAM)
Patrol Officer



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of MANUS Report No. 13 OF 1967/68

Patrol Conducted by M. J. CUNNINGHAM PATROL OFFICER.

Area Patrolled COASTAL AREA SAU/BIPI CENSUS DIVISION

Patrol Accompanied by Europeans NIL

Natives ONE MEMBER R.P.N.G.C.

Duration—From 12/6/1968 to 17/6/1968

Number of Days 6

Did Medical Assistant Accompany NO

Last Patrol to Area by—District Services 8/1967

Medical/...../19.....

Map Reference ADMIRALTY CHARTS - SKETCH MAP ATTACHED

Objects of Patrol GENERAL ADMINISTRATION

Director of Native Affairs,
PORT MORESBY.

Forwarded, please.

20/6/1968

C. J. Gow
District Commissioner

Amount Paid for War Damage Compensation £.....

Amount Paid from D.N.E. Trust Fund £.....

Amount Paid from P.E.D.P. Trust Fund

TERRITORY OF PAPUA AND NEW GUINEA

Ref: 67-12-5

Dept. of District Administration,
KONEDOBU. Papua.

25th July 1968

District Commissioner,
Morus District,
LORENG

PATROL NO. MORUS, 11 of 1967/68

I acknowledge with thanks receipt of Memorandum
* of ~~Patrol~~/Patrol Report covering patrol by ~~Mr. M. J. Cunningham~~
to..... Census Divisions.

A satisfactory report on a routine patrol.

T.W. Ellis
(T.W. ELLIS)
Director

* Delete as necessary.

c.c. Mr. M. J. Cunningham, P.O.,
Morus District,
LORENG

67. 21. 5.
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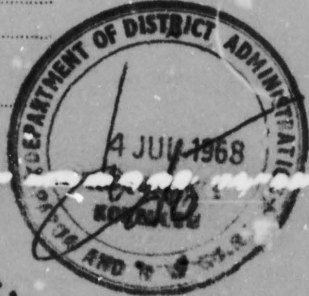


TERRITORY OF PAPUA AND NEW GUINEA

Telephone
Telegrams.....
Our Reference 67-1-1
If calling ask for
Mr.....
RWB:VM

Department of District Administration,
Manus District,
LORENGAU.

25th June, 1968.



The Director,
Department of District
Administration,
KONEDOBU.

PATROL REPORT - MANUS NO. 13/67-68.

The above Report, in duplicate, submitted by MR. M. CUNNINGHAM, Patrol Officer, is forwarded for your information and comment please. Patrol map also attached.

The Report is concise and informative and the patrol, although brief, reveals a satisfactory state in the area visited.

Follow-up action will be taken on the situation at PONAM and the Manus Local Government Council will be advised of the patrolling officer's comments on the payment of Council Tax at HARENGAN.

A. F. Gow
.....
(A. F. GOW),
DISTRICT COMMISSIONER.

Encl.



TERRITORY OF PAPUA AND NEW GUINEA

9

Telegrams.....

Our Reference..... 67-1-1
If calling ask for

Department of District Administration,
Manus District,

Mr.....
MJC:VM

19th June, 1968.

District Commissioner,
Manus District,
LORENGAU.

PATROL REPORT NO. 13 of 1967/68.

INTRODUCTION:

13.6.68 This short patrol covered the coastal area of the SAU/
Bipi census division, commencing at the far western village of
LESSAU, moving along the north coast and ended at SOU village.
A workboat was made available as indicated in the patrol
instructions, (copy attached), but the usual mode of travel was
per outrigger canoe.

16.6.68 The coastal terrain comprised mainly mangrove swamp and
mangrove forest and four plantations. Numerous small uninhabited
mangrove islands dot the entire coast in this Census Division and
play a large part in the subsistence of the people.

17.6.68 The whole of the Census Division is under the control of
the Manus Local Government Council. The people of HARENGAN
village are expected to pay two year's Council tax in July, as
the Council tax patrol, when visiting in November for 1967/68 tax,
left the tax register back at Lorengau! It is requested please
that lenience be shown to the Harengan people by the tax tribunal
when they visit in July. Most people are unable to pay the \$12.00
in one lump sum.

PATROL DIARY:

12.6.68 Departed Lorengau 0500 per Lunaman, arriving NYADA 1030 hours. Cargo ashore, thence onto HARENGAN, arriving 1130. Ashore, inspected village, returned NYADA 1400. Inspected village, arranged cargo for tomorrow. Night NYADA.

13.6.68 Departed NYADA 0700, arriving SOPA SOPA Plantation 1030, after inspecting JOHAN, APUBEI and ALUKLUK en route. Cargo to SORI. Arrived LESSAU 1200, inspected village, accompanied P.I.R. patrol per boat to SORI village, arriving 1500. Inspected SORI 2, LEVEI and SORI I. Night SORI I.

14.6.68 Departed SORI 0700, arrived DREHET 0830. Inspected village. Heavy rains delayed departure until 1200, arriving TULUI 1430. Inspected village and set up camp in old patrol post. Inspected TULU II. Night TULU.

15.6.68 Patrol cargo per canoe to BUNDRALIS (LEIHUWA). Departed TULU for PONAM 0800, arriving 1000. Inspected village - filthy - Councillor absent. Departed for LEIHUWA 1300, arrived 1600. Set up camp, inspected village. Night LEIHUWA.

16.6.68 Departed LEIHUWA 0800, walked to SAHA, inspected village, then departed by canoe at 0830 for SOU village, arriving 1030. Inspected. Night SOU.

17.6.68 To LOEMOI per canoe, inspected village and DOLMALMAL Plantation, returned SOU 1000, awaiting D.D.C. with HABOB. Boat arrived 1230, cargo on board, reached LORENGAU 1500.

..... end of patrol

OBSERVATIONS AND COMMENTS:

Reception of patrol:

Even though prior notice of the patrol's arrival was not sent, due to insufficient time, the patrol was well received in

Villages:

With the exception of PONAM village, all other places were quite clean and tidy. The dirt and filth and general appearance of carelessness in PONAM is caused by all the houses - with the exception of 3 or 4 - being built out of wartime scrap material. As the houses deteriorate they are stripped and constructed on another site, with the frame work and other useless material left laying about. No attempt has been made to clean the surrounds of the houses, nor the plantation. The Council Agricultural, Sanitation and Hygiene rules were invoked for the whole village.

The people of LOEMOI village are moving to a site on higher ground, away from the beach and the school. At the present houses are spaced only five or six yards away from the school classrooms, and the problems of high tide make continual cleanliness difficult. The move is expected to be completed by the end of July.

Cement water tanks are situated in several villages, but the North Coast was experiencing an extremely dry spell prior to my visit, and fresh water was in short supply.

Village Officials:

Councillors and their committeemen were most helpful in all cases. It is recommended that a committeemen be appointed at PONAM village, as on the occasion of my visit there the Councillor was absent, the village book was locked in his house, and no work was being attempted "because we have no one to tell us what to do". Attempts by previous patrolling officers to appoint Council Committee members apparently met a stern refusal.

Political Situation.

The attitude of the people to the Administration was most favourable, as is the case with their attitude to and reception of the European Missionaries in the area visited. The local member had not visited the North Coast since his re-election to the House of Assembly, but the people are expecting him to visit them and give details of the first sitting of the House.

(5)

People questioned Council taxation; what direct benefits were they receiving for their money? Other than Health Services (aid posts, water tanks) it is difficult to provide services to the North Coast people. They are willing to continue paying the male rate of \$6.00 and the female rate of \$1.00, but any attempt to increase this would be met with stern opposition.

The use of transistor radios (at least one in every village) enables the people at village level to gain a closer insight into Territory politics and contributes a great deal to hastening the political development of the Territory.

Agriculture:

These natives inhabiting the coastal area of the Sau/Bipi Census Division mainly subsist on a diet of sago and fish, which is varied and supplemented with taro, tapioca, sweet potatoe, crab meat, shellfish and in general the edible fruit from various trees. None of these foodstuffs are in short supply and all people in the area seemed to have sufficient to eat.

The major cash crop in the area is coconuts, but most groves are not maintained which would result in a higher yield.

The plantations at TULU and DALMALMAL (LOEMOI) were inspected and found to be in fair order. Where necessary the accompanying councillor gave instructions under the appropriate Council rule.

LIVESTOCK:

Livestock is limited to 12 head of cattle at TULU plantation, a few head of cattle at BUNDRALIS Mission and a few pigs for domestic use. The cattle on both stations are used rather ineffectively to clear the undergrowth from the coconut plantations. The livestock were in fair condition.

COMMERCE:

At least one trade store was situated in each of the villages visited. There are three stores belonging to the Manus Native Societies Association, situated at SORI, JOHAN and SAU.

The stores were usually constructed of wartime scrap together with native materials and average 6' x 12' in size. Profits, if any, are very small, perhaps \$4-\$5 per month.

Carvings, as a method of raising tax money, are sold in some of the coastal places.

Fishing is not done on any great scale, and only covers the needs of day to day subsistence.

COMPLAINTS:

Many complaints of minor matters were brought to the attention of the patrol and all were amicably arbitrated. No complaints warranted any court action.

REST HOUSES:

Rest houses were located in all villages visited except PONAM and the hamlets of SAHA, ARAN, ALUKUK and APUBEI. The people of PONAM were requested to build a rest house for the convenience of visiting officers.

CANOES:

Canoes and paddlers were readily available in all cases, and the rate was 15 cents per hour. Tobacco was preferred in some cases.

HEALTH:

The standard of health in all villages visited was high and no serious cases of illness were sighted. Two efficient aid posts are in operation in the villages of TULU and SAU.

EDUCATION:

The only Administration schools in the area are at TULU and LOEMOI, TULU being supervised by a European, LOEMOI under the control of two native teachers. The mission schools, Catholic, Evangelical and S.D.A. are all functioning quite efficiently and cater for the needs of the village children where the Administration is unable to supply schools.

At LOEMOI the school classrooms border almost right on the edge of the village houses due to lack of sufficient flat ground. The village is now shifting to higher ground to allow the school to conduct classes without interference from the normal village work day.

MISSIONS:

The Catholic Mission has a priest and two nuns located at BUNDRALIS, which offers vocational and school boarding facilities for approximately 230 children, with classes ranging from Standard 1 to 6, a small hospital built by the villagers for the Mission is now in operation and treatment is provided by a European missionary sister.

The Lutheran Mission at LESSAU does not seem to have a large following although they have been established at LESSAU for over 15 years. However, they do offer a considerable amount of hospital aid. A large brick hospital, built by village labour and expense of materials being borne by the Mission, complete with x-ray machine and with six wards, operating theatre and dentist's ward is in full operation, catering for the needs of all, irrespective of religion. Baby health clinics are held on a monthly basis in most villages and the Mission does excellent work with its health services. A small primary school with two European teachers is also in operation at the Mission, but only caters for a small number of students.

The Seventh Day Adventists have no European Missionary in the area, but a large number of churches and low standard primary schools are in existence.

PERSONNEL:

The patrol was accompanied by 0740 Cpl. KAMA of the East Sepik District, long stationed in Manus, who was quite capable and co-operative in all matters. His attention to personal cleanliness is commendable.

CONCLUSION:

An interesting patrol, but the brevity of it did not allow time to gain a deeper picture of the people and their thoughts on the North Coast. A patrol to PONAM island about mid September is recommended to ensure that requests and also orders made under the appropriate Council rules for repairs to housing have not gone unheeded.

The patrol will depart on the U.S.S. "HARBO" as early as possible on Wednesday, 17th June, 1968, and proceed to the North Coast where the patrol will leave the U.S.S. "HARBO" to return to Lorengau - and proceed by foot and/or canoe along the North Coast in an easterly direction. The patrol will be picked up by the U.S.S. "HARBO" at approximately 1030 hours on 17th June, 1968, at SIO.

M. Cunningham

(M. J. CUNNINGHAM)
PATROL OFFICER.

The objects of the patrol are to inspect the villages and native plantations and report on their condition and to advise the people on the status of their land rights. Note also the status of the land rights in this file at folios 211 and 211 (a).

The patrol is a brief one because of your impending departure for Port Moresby on 20th June, 1968, and the activities of the Census Division will be covered by a separate report at a later date.

Ensure that your patrol report is submitted and your patrol allowance acquitted before you leave for Port Moresby.

COPY

67-1-1

Department of District
Administration,
Manus District,
LORENGAU.

11th June, 1968.

Mr. M. Cunningham,
Patrol Office,
LORENGAU.

PATROL INSTRUCTIONS
PART SAU - BIPI CENSUS DIVISION.

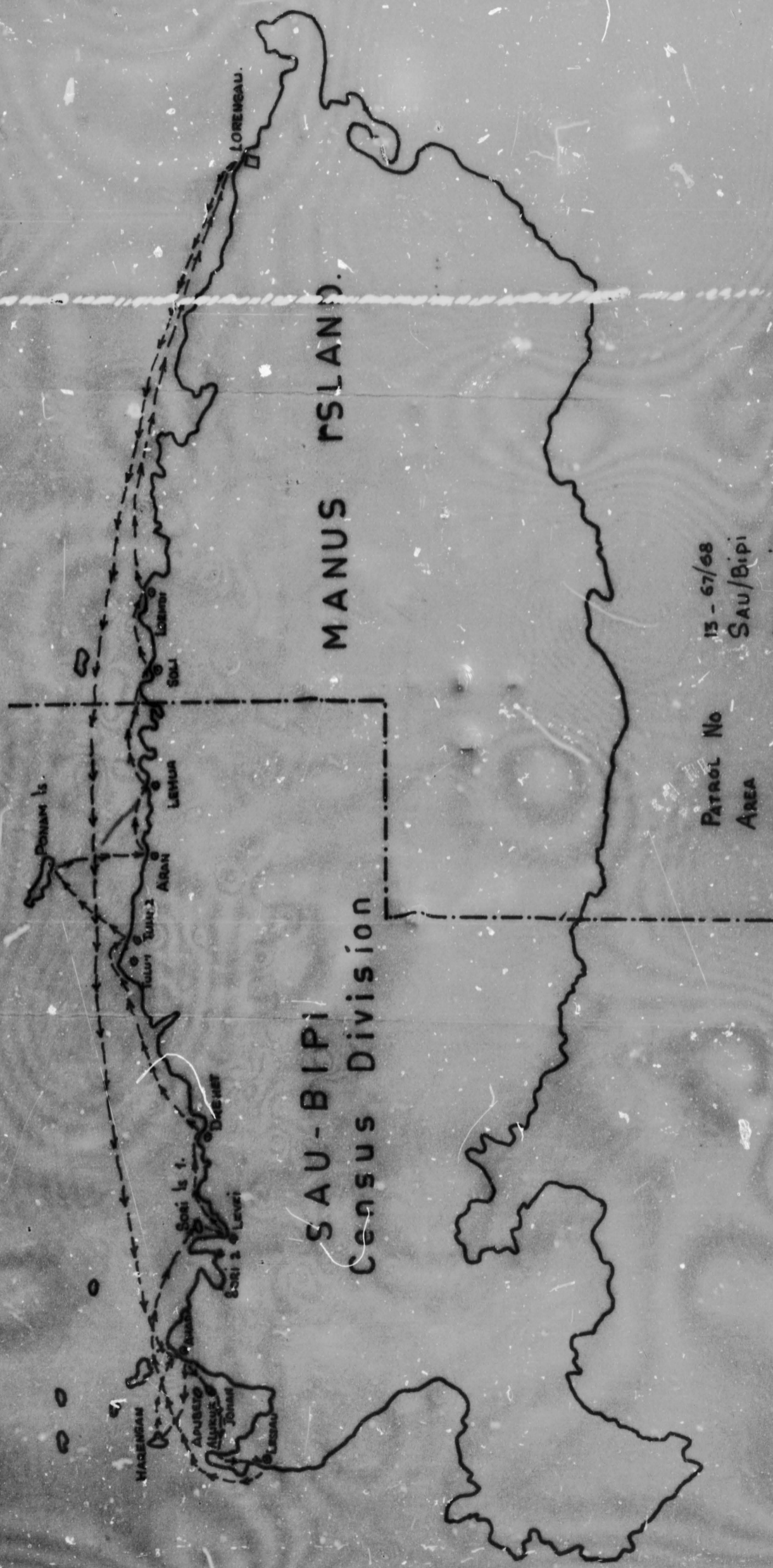
Please prepare to depart on patrol on the M.V. "HABOB" as early as possible on Wednesday, 12th June, 1968, and proceed to LESSAU where the patrol will leave the M.V. "HABOB" - the vessel to return to Lorengau - and proceed by foot and/or canoe along the north coast in an easterly direction. The patrol will be picked up by the M.V. "HABOB" at approximately 1030 hours on 17th June, 1968, at SAU.

The objects of the patrol are purely routine, inspect villages and native plantations and ensure they are in a clean and tidy condition and you will attend to any matters brought to your attention by the people. Note also the Standing Patrol Instructions on this file at folios 211 and 218.

The patrol is a brief one because of your impending departure for Port Moresby on 20th June, 1968, and the remainder of the Census Division will be covered by another patrol at a later date.

Ensure that your patrol report is submitted and your patrol allowance acquitted before you leave for Port Moresby.

.....(Signed).....
(A. F. GOW),
DISTRICT COMMISSIONER.



SAU-BIPI
Census Division

MANUS ISLAND

Patrol No 13 - 67/68
 Area SAU/Bipi
 Conducted By M. CUNNINGHAM P.O.
 Patrol Route - - - - -