

NATIONAL ARCHIVES & PUBLIC RECORDS SERVICES  
OF PAPUA NEW GUINEA

# **PATROL REPORTS**

DISTRICT: Bougainville

STATION: Wakunai

VOLUME No: 4

ACCESSION No: 496.

1962 - 1963

Filmed by/for the National Archives of Papua New Guinea,  
PORT MORESBY - 1989.

Sole Custodian: National Archives of Papua New Guinea.

# Papua New Guinea Patrol Reports

Digitized version made available by



**Copyright:** Government of Papua New Guinea. This digital version made under a license granted by the National Archives and Public Records Services of Papua New Guinea.

**Use:** This digital copy of the work is intended to support research, teaching, and private study.

**Constraints:** This work is protected by the U.S. Copyright Law (Title 17, U.S.C.) and the laws of Papua New Guinea. Use of this work beyond that allowed by "fair use" requires written permission of the National Archives of Papua New Guinea. Responsibility for obtaining permissions and any use and distribution of this work rests exclusively with the user and not the UC San Diego Library.

**Note on digitized version:** A microfiche copy of these reports is held at the University of California, San Diego (Mandeville Special Collections Library, MSS 0215). The digitized version presented here reflects the quality and contents of the microfiche. Problems which have been identified include misfiled reports, out-of-order pages, illegible text; these problems have been rectified whenever possible. The original reports are in the National Archives of Papua New Guinea (Accession no. 496).





PATROL REPORTS BOUGAINVILLE DISTRICT 1962/63

WAKUNAI

<u>Report No.</u>	<u>Conducted by:</u>	<u>Area Patrolled.</u>
Wak 1-62/63	D.G.Bretherton	Aita Census Division
" 2-62/63	D.C.Bretherton	Rotokas Census Division
" 3-62/63	D.C.Bretherton	Aita Census Division
" 4-62/63	D.C.Bretherton	Rotokas Census Division



Copy only.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of BOUGAINVILLE Report No. <sup>WAKORAI</sup> 1./62-63

Patrol Conducted by D.C. BRETHERTON PATROL OFFICER

Area Patrolled AITA CENSUS DIVISION

Patrol Accompanied by Europeans YES

Natives 6 Natives

Duration—From 2/8/1962 to 15/8/1962

Number of Days 14 Days

Did Medical Assistant Accompany? yes

Last Patrol to Area by—District Services 7/4/1962

Medical 3/1962

Map Reference .....

Objects of Patrol .....

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

/ /19

.....  
District Commissioner

Amount Paid for War Damage Compensation .... £.....

Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund .....

.....

.....

.....

67-11-14

1st April, 1963.

The Director,  
Department of Native Affairs,  
The District Officer,  
Bougainville District,  
SOHANO.

PATROL REPORT NO. 1/1962-63 - WAKUNAI

Receipt of the abovementioned Patrol Report together with the covering memoranda is acknowledged with thanks.

I agree it is necessary that immediate action be taken to settle land titles as proposed by you. Mr Bretherton has shown a keen interest in his work and the people's welfare.

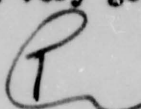
I am pleased that the influential ROTOKAS leaders who were observers at the Local Government Council Meetings at Finschhafen accompanied the patrol and were able to tell the people of their experiences. It appears they acquitted themselves well in getting through to the people the purpose of Local Government Councils. The people's reluctance to accept a new form of Government organisation is appreciated but will probably be overcome as the people have opportunities to become familiar with the new organisation.

The rivalry between Mission Societies in this area has been evident for years but so long as it does not produce violence and unrest it may even be a good thing.

The example set by Sirona could well be followed with benefit to the people but - see land titles are clear.

The notes in Appendix "A" are of value.

Mr Bretherton has done a very good job.

  
(J.K. McCarthy)  
Director.





TERRITORY OF PAPUA AND NEW GUINEA

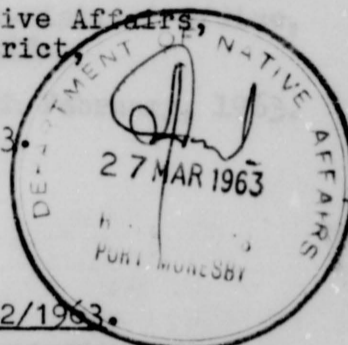
67. 11. 14 ✓

In Reply  
Please Quote

No. 67/1/5.

Department of Native Affairs,  
Bougainville District,  
SOHANO.

21st, March, 1963.



The Director,  
Department of Native Affairs,  
KONEDOBU. PAPUA.

WAKUNAI PATROL REPORT NO. 1 OF 1962/1963.

Report of a Patrol of the AITA Census Division by Mr. D. C. BRETHERTON, Patrol Officer, together with comments of the Assistant District Officer, KIETA, are forwarded herewith for your information please. The reason for the late submission of the Report is contained in the second last paragraph of the Assistant District Officer, KIETA's Memorandum.

The resettlement of some of the AITA people, first mentioned in Patrol No. 4 of 1961/1962 seems to be proceeding more quickly than envisaged. It is not clear to me from the Report just what title or right is being given to the AITA people. However, as they are now planting permanent crops, this should be cleared up as soon as possible.

In July, 1962, the Assistant District Officer, KIETA, instructed the Officer in Charge, WAKUNAI, to do an Alienation Survey of the land in question, if the people are willing to sell. Once this was known he intended to submit concrete proposals and recommendations. Apparently nothing has been done since. The Assistant District Officer, KIETA, has been instructed to have the matter investigated and submit his Report and Recommendations as soon as possible.

Generally speaking the Report reveals a satisfactory state of affairs in the area. These people and the KERIACA, in the KUNUA Area are probably the most backward in the District. The Appendix on the Hupei Cult is interesting. You will recall that over the past twelve months or so there has been some revival of the Cult in the KERIACA Area.

*A. J. Zweck*  
(A. J. ZWECK).  
A/DISTRICT OFFICER.

67-4-1.

Sub-District Office,  
KIETA.

24th February, 1963.

The District Officer,  
SOHANO.

WAKUNAI PATROL REPORT NO. 1 OF 1962/63

AITA CENSUS DIVISION.

Attached please find the abovementioned report submitted by Mr. D.C. Bretherton, Officer-in-Charge, Wakunai Patrol Post.

NATIVE AFFAIRS.

It is pleasing to know that the people's attitude towards the Administration continues to be one of confidence. The Aita people have shown a keen desire to co-operate with Administration Patrols and accept the guidance offered by Administration Officers. This attitude is emphasised by the fact that they have made a genuine effort to improve their living standards and the friendly manner in which they accepted this Patrol, including the accompanying Retokas leaders. The latter is an important step forward towards promoting social, economic and political contact between the two groups.

Political Development.

The report indicates that whilst the majority of the Aita people have stated they are in favour of a Council there were quite a number who are obviously not clear about the functions of local government. There are also some who are suspicious of any change, especially those in traditional control. However, I feel sure that the free discussions held during the Patrol did much towards clearing the confused thinking of those concerned. Having penetrated the people's minds on the new era of political development I consider it would be an opportune time for the Officer-in-Charge to follow up with short adult education courses; these people must be advised of modern trends if they are to be given the opportunity to keep pace with other groups throughout the District.

Economic Development.

It is pleasing to note that there has been increased economic development in the area. Sironga of Kusi has certainly made a determined effort and it is to be hoped that others will be inspired by his results.

The artefact trade seems to be progressing quite satisfactorily; the people have been advised to concentrate on the quality of their products so as to ensure continued sales.



Land Situation.

I agree with Mr. Bretherton that the land in question should be legally secured. Otherwise there will surely be complications in the future. Your views on this matter would be appreciated, please.

Anthropology.

Mr. Bretherton has written an interesting article on the Hupai Cult. The continuance of this cult will depend on outside pressure which in time may convince the people that it is 'old fashioned' and would not continue to serve any good purpose. However, in their present stage of advancement it seems probable that the cult will continue to exist. I consider that no pressure should be brought to bear to induce the people to abandon the cult; the normal social changes to meet modern trends will cause this to happen in any case.

GENERAL.

The objects of the Patrol were satisfactorily achieved. It was fortunate that the Medical Assistant was able to accompany the Patrol. I consider a combined patrol by officers of both departments is more advantageous to the people concerned, especially at the time of a census.

Mr. Bretherton has shown a keen interest in his work and the people's welfare.

The delay in the submission of this report is due to the fact that the original report was lost in transit from Wakunai. Recent inquiry from the Officer-in-Charge revealed that the report had not reached this office; a copy of same is forwarded herewith.

Mr. Bretherton has been requested to forward his claim for Camping Allowance.

  
(G.P. Hardy)  
Assistant District Officer.

c.c. O.I.C., WAKUNAI.

THE TERRITORY OF PAPUA AND NEW GUINEA.

File: 67-4-1

Patrol Post,  
MAKUNAI.

10.9.1962

The Assistant District Officer,  
Sub District Office,  
KIETA.

MAKUNAI PATROL REPORT 1/62 - 63.

AITA CENSUS DIVISION.

Officer Conducting Patrol - D. C. Bretherton, Patrol Officer.

AREA Patrolled - Aita Census Division.

Objects of Patrol - 1. Tax and Census  
2. Routine Administration  
3. Revise Position regarding  
Aita Land grant.

DURATION Of Patrol - 14 Days

Personnel Accompanying  
Patrol - J. H. B.  
Mr. F. Ridland E.M.A.  
Abiten, Hosp. Ord. Gr. 11  
Topetora " " Trainee.

R. P. S. G. G.  
Senior Const. Pomas No. 2497  
Const. Lapan No. 9582  
Const. Kasou No. 10230  
Const. Airip No. 10267



- 6th. August 1962 Monday - Departed Pokoia for Tsubia, necessitated crossing the AITA River three times. On arrival gardens were visited and an improved state of affairs was evident especially with economic development, more coffee blocks were being prepared for planting - signs of cash crops being grown (eg. the European Vegetable ). This was certainly not the case when I first went up on patrol in March 1962. Tsubia would be the most backward village in the AITA valley - due mainly to the fact that they have in the past kept very much to themselves and having little association with the other villages.
- 7th. August 1962 Tuesday - The villagers assembled at Tsubia - census revised and Tax collected. Discussions on Councils followed and it was found that the people were not interested in becoming involved with councils, the matter rested.
- 8th. August 1962 Wednesday-Departed Tsubia for Kusi, gardens inspected Improvements again noted in village appearance and in increased activity in coffee gardens.
- 9th. August 1962 Thursday -Villagers of Kusi assembled where the census was revised and tax collected. L.G.C. discussions held and the attitude of the people there was one of enthused acceptance.
- 10th. August 1962 Friday - Departed Kusi for OSIWAIPA via Siribi. Mission dispute was settled, it appeared the S.D.A. followers were campaigning to convert other denominations in the area this matter was promptly and amicably settled. Osiwaipa villagers assembled and Census revised and tax collected.
- 11th. August 1962 Saturday- Siribi village assembled at Osiwaipa tax and census completed and village inspected.

12th. August 1962 Sunday - Meeting with Siribi and Osiwaipa people and main topic was on L.G.C., all seemed very keen on the establishment of a council at Wakunai. The people at the meet congratulated the speakers. They praised the headmen of the Rotakas for giving up their time to visit them ( in all cases for the first time in their lives) and speak. These people were most responsive.

13th. August 1962 Monday - Departed Osiwaipa for OWAWAIPA village census taken and tax collected. 59 people migrated out from this village followers of the P/L SIRAUZI. They all intend to settle on the land given to them by HUPOTORO's - they have moved out to URUBAUT, near POKOIA. Council discussions held and people were impressed.

14th August 1962 Tuesday - Departed Owawaipa for KORIBORI village. Census taken and tax revised. Recent bush clearing noted and it appears that increased coconut plantings is to take place. Council discussions held and people seemed keenly interested. It is believed that representatives from Teop Tinups Council had visited this village and held a council meeting.

15th. August 1962 Wednesday-Departed Koribori for INUS village, Census taken and tax collected. Inus people expressed their view toward councils in such a way that they have no intentions of connecting themselves with any form of L.G.C. P.M. departed Inus village for Wakunai per Land Rover, time to Station 2 1/2 hours.

~~Patrol~~ Ends.

Pat.



INTRODUCTION

This patrol was mainly conducted for the purpose of collecting tax and revising the population census of the area. Tax was collected at £2 rate. The people paid this readily and there were no instances of defaulters.

The patrol was well received in the area and the people co-operated in a most pleasing manner. Since my last visit in March a marked difference was noted in improved standards in village housing and village appearance generally and more important a sense of growing acceptance of the value of economic development.

The Aita Land Grant was also reviewed with owners and intended settlers, now increasing in number. As noted in census figures 59 people migrated out of Owawaipa to start up perennial cropping and eventually permanently settle on the land - as noted in my previous report 4/61-62 the area is approximately 12,000 acres and I feel will in time absorb the whole of the people in the Aita valley.

Six influential Rotokas leaders who were observers to the Local Government Council meetings at Finnschafen and Kavieng accompanied the patrol. This was mainly to give the people an idea what they saw, heard - and what they thought Councils were like and whether they should follow the same footsteps in the near future. Without exception the 'observers' are very much in favour of Councils, and appreciated the fact that the Administration gave them the opportunity to see for themselves. Each member of the 'observer team' gave speeches on various aspects of Councils which they experienced, saw and heard. On the whole these leaders did in many ways give the people some awareness toward Council administration. However, on two occasions at Tsubial and Inus (two of the eight Aita villages) expressed the view they would not participate in Council activities. This is the first time that a concentrated course of Council activities have been given to the Aitas and I feel that one cannot expect too much at first but at the same time, that which was achieved is very encouraging. However, time and patient guiding will eventually tell.

NATIVE AFFAIRS.

The native peoples attitude in this area toward the Administration is good. Although two villages stood out in not accepting Council rule, it does not at all mean they are anti-Council nor does this attitude mean they are anti-Administration.

The version told to me was that they fear that once Councils gain control the Administration (as is today) will not function. They wish to be administered direct with the 'Kiap' rather than Council. Although the matter was explained and discussed that the Administration had no intentions of leaving them if Councils were established and that a 'Kiap' would be stationed there anyway (taking Teop-Tinputz area as an example), they were not convinced. Analysing the situation I find the following relevant :-

- (a) They do not want change in the present set up of Administration
- (b) They are extremely pro-Administration.
- (c) The version of the above is just an excuse to rebuff change; this stems from the leader of these two villages, who fears a 'losing control' over the younger people, they are the ones who will not be convinced.

The matter of acceptance where opposition was evident was not pressed in any way. It was explained at the outset that Council talks were being conducted by the observers so that if the people were interested a 'question and answer' period would follow to even out any misinterpreted or misinformed versions that might have been confusing them. This was done very successfully in many areas, e.g.

- (1) In many villages people asked was it true that Council Tax was higher than the tax received by the 'Kiap'.
- (2) Are Councils going to replace the Government.
- (3) Councils will be much 'stricter' than the present Administration and that we will have to work a lot harder under Council rule.

The above three questions were, I considered, the most important of the ones that were asked, and gives one a picture of how misinformed these people can be.

The fact is, these people are not yet ready for Councils, although it would be wise to keep them informed on Council activities throughout the Territory when on patrols so that gradually they will accept from within themselves rather than them feeling that the Administration is pushing it onto them. Financial potential is £246 for the Aita total population 747, however this does not affect the situation.

The native situation in the area is quiet without any dramatic disputes. No Courts for Native Affairs convened. Only one minor land dispute heard and both parties amicably settled.

A dispute did however arise from the S.D.A. village of Osiwaipa where the teacher John (from Rariei village in the Taunika) was trying to convert the other denominations into S.D.A. faith. This caused bitterness among the Methodists at Siribia and Catholics at Osiwaipa villages. It was fortunate that the patrol arrived when it did - the air was thick and it is possible a repeat performance of the 1958 riots at Osiwaipa over the same Mission factions was imminent. However this was settled and all parties were warned of legal action being taken in case of assaults, rioting and general disturbance of the peace.

This matter was verbally referred to both the Pastor in Charge S.D.A. and Father in Charge Catholic Missions. It seems to me that Osiwaipa village is the hotbed of Mission rivalry, yet openly they appear to be industrious and always in some sort of enterprise to earn money, e.g. they produce the main bulk of the Aita sticks, spears and bows and arrows, and are the main growers of European vegetables. The total population of Osiwaipa is 146, and as far as Administrative co-operation is concerned they are very good. The matter is now settled and stiff warnings handed out, and I think for the time being at least, it will be tolerable.

It is my considered opinion that the Aitas are one of the most backward (but not unintelligent) people in the whole district, really only coming under full Administrative control since the last War - progress has been gradual and improving steadily, but these differences are serious although to date since my arrival this is the first sign of any disturbances among the whole of the Census Division. Generally they are quiet and peaceful. I do not consider the matter be kept on a serious level - although emphasis should be given that this particular spot should be closely watched.



### LAND SITUATION

Ref. my 4/61-62, Page 2, my comments re its importance remain the same except that at the present the migration figure has risen to 59 from 45 and they are now beginning to settle (building houses) permanently. So far no surveys have been carried out and I feel this matter cannot be delayed much longer especially as they have gone ahead with planting permanent cash crops and have done some extensive clearing for further planting. It must be noted here that these Aitas now settling on land given to them by members of the Kuruwei Clan of Nuputoro and Kakarapaia (Rotokas) are not complete strangers to these people - they have close ties (intermarriage) and the language is the same (although there is a slight difference in tone pronunciation), hence this would be considered as a resettlement scheme. It is the custom based on tradition to these people that land can be handed over in a form of a gift, the Group or Groups receiving the gift reciprocating by holding a feast in appreciation of the gift. These people have been semi-nomadic and their shifting down to this area (which is only some 3 hours walk from Urubaut Hamlet) which is a migratory shift into an area offering more potential and development.

It would be in the interest of the people to have this area of land secured legally if only for posterity.

My comment re Ieta Land Scheme is no longer relevant, see P/R 4/61-62, Page 3, para. 4b.

The only new developments re this land is that :-

- (1) Permanent settlement has been gone ahead with.
- (2) Permanent plantings have been implemented.
- (3) No survey except entry into Lands Use Register and all of my comments in P/R 4/61-62 on Aita land, except the one above are still relevant.

### ECONOMIC DEVELOPMENT.

An improvement in the situation regarding garden preparation for coffee planting was noted, over 25 new blocks have been cleared in preparation for planting.

Sironga of Kusi, an enterprising person has already planted a 500 tree coffee block and hopes to reap his first fruits in November or December this year. He is the exception in the Aita, he himself is a Mission worker and is originally from Orani Village in the Guava Census Division, Kieta. He plans to have 1,000 coffee trees planted by the end of the year.

This could be a lever in further coffee development in the Aita, i.e. if Sironga is successful in attaining an income from coffee I think most others will then do the same. The area needs more coffee seeds.

An increased development in Aita Artefacts has begun too, since my last visit. A shed has been built at the Airstrip and on plane days, i.e. three times a fortnight, these wares are sold, sales vary from some days nil to the best day when £20 was taken by an enthusiast off a plane. Generally all articles are sold for £1.

Quality is a point which is constantly emphasised to the craftsmen. This outlet is the safest and most practicle for the people, who themselves look after sales. At the beginning help and assistance, and close guidance was given to them. Now this is not even necessary and the transactions are being conducted by themselves.

#### ROADS AND BRIDGES

Roadwork is still to be carried out on the Pokoia Road, some steep inclines to be straightened out. Generally however, the road is accessible by Land Rover in 4 wheel drive, but tractor has difficulty with a load.

Apart from that other tracks and paths are in good order.

It is believed that the Catholic Mission is to utilize this road quite frequently when they obtain their tractor. The Father In Charge has informed me that some of their produce will be purchased by the Mission (produce like potatoes and some small quantities of coffee) and brought down by tractor from Pokoia Village.

#### TAX AND CENSUS.

The rate of Personal tax was levied at £2. A total of £245-10-0 was collected. There were no defaulters and the people raised no objections.

The population has increased by 56 from last years figure, 1961, 791 - 1962, 847. It is to be noted that the unusual migrations out figure from OWAWAIPA village 35 males and 31 females were mainly due to the Land Grant, these people are now lining with the POIKOIA villagers. The effect of the migration was statistically a change from one village group to another within the same census division.

The total number of deaths recorded last year was 7 as against this years total of 8. In the births column a marked increase number of births were recorded compared with last year; this year births totalled 49 as compared with last years figure of 25.

#### CONCLUSION

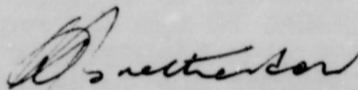
The political situation it is felt is just beginning. Council talks given on this patrol will undoubtedly begin an 'awareness' about such matters of local area responsibility in Local Government matters, but it is not envisaged that this concentrated introductory approach to Local Government Council will create any deep insight and feeling of complete acceptance immediately. This thing must take time and patience before the satisfactory end is met. This applies equally to those villages who expressed their approval of Councils as well as those who disapproved.

At most discussions held I found these people openly discussing and expressing their opinions. This reaction toward free, uninhibited discussion and comments were most pleasingly noticeable among the audience. There was also a most favourable number of younger men that gave their views regarding the meeting. Without exception appreciated numbers from the



Rotokas area in accompanying the patrol and giving talks to them. This was most noticeable as much food was offered to the party wherever the patrol camped. In all, this was the first time the Rotokas observers has ever been to the Aita. Although there is a basic affiliation in the language being the same, visits are rarely made.

The Land Grant will have to be clearly defined especially with regard to the method used for legal acquisition for the new settlers. It is suggested that an attempt be made to acquire this by customary and traditional means.



D.C. BRETHERTON

Patrol Officer.

"ANTHROPOLOGY"

APPENDIX 'A' - PATROL REPORT 7/62-63

HUPEIS OF THE AITA AREA, BOUGAINVILLE.

Contrary to the general feeling about the Hupeis dying out, on this patrol into the area I found the cult continuing on in a more modified manner than pre-Administration days.

The Hupei Cult is still held to be sacred in Tsubiai and Kusi villages although the latter is only half heartedly adhering to the tradition. The more serious methods of dealing with Hupei defaulters have been abandoned e.g. the crime of associating intimately with women, the punishment for this was death to both parties. These more repugnant means of punishment have ceased.

It was reported by Mr. K.E. Connolly in Patrol Report No. 809 of 1951/52 that "The old custom of unmarried youths of the Aita group wearing UBEI Hats appears to have died out, and no examples were seen by this patrol". However in this patrol 14 hats were sighted. There are periods where hats are relinquished after it is decided by the head men that the period of adolescence (from the age of puberty onwards) is over and the group is of marriagable age, and that brides have been picked out for them. After the ceremony of 'taking the Hats off' there is usually a period where a new group of young men are being assembled to enter the Cult. During this time it is possible that one does not see any Hats. The period could last a few months.

It is apparent that the Missions are discouraging the continuance of Hupei in any form, the main reason is due to the fact even today, a Hupei does not attend school no matter what his age. This I feel personally is the only stigma left in the Cult at present. Hupeis are not to associate with females during their wearing of the Hat period, and since schools are mixed, Hupeis do not go. This only affects the 14 as sighted. Again to reflect back to a report by Mr. J. H. Coghlan in Wakunai P/R No. 8 of 50/51 where he states "the custom of young men wearing Upei Hats by boys and unmarried youths in the Aita area has nearly died out, only about 6 of those hats were seen. This is the result of Mission influence. While the young men and boys are wearing these hats they cannot attend mixed assemblies which is not satisfactory to the Missions".

It is believed however that so long as there are the men of 'before' still alive, and those who have actually worn the Hat and eventually become big men, the Hupei cult will not die out altogether.

WHAT IS HUPEI?

Hupei was first started (as the legend goes) in the Keriaka area of the Kurua. Surprisingly enough it was begun by a woman (known as Hupei Para). She decided that there must be moral code in her society and began this idea of Hupei by first performing the wearing of the Hat on two young girls. Some big men noticed this going on and watched it closely for a while (the whole matter was kept secret and apart from the women at that stage as the Hupei Para was only experimenting).



After some time the big men decided that it would be of great value to adopt this system of discipline for the young men. They were also ashamed of the fact that they had not thought of it first, and decided that if this Cult consolidated itself among the women the men would lose pride and authority and the women would then be in their right to dominate them. Taking all these things into consideration the menfolk, after studying this Cult from the three women, killed them and began the Hupai Cult among the males. It is believed that if the women had found out about this at any time during the height of Hupai Cultism and to some extent even today, the women will feel 'superior' and become less obedient with the men.

So it was told to me in the presence of men only and the old man relating the story in a subdued tone so that to ensure the women could not hear if there happened to be any around.

That is how Hupai began and spread throughout the District.

Hupai means - the way of life for a young man.

Hupai Pura is the person to initiate the young men into this cult - usually the Head man.

Hupai is a moral code designed to safeguard the interests of females. It has always been traditional among these people that the menfolk are the protectors of the women, and as such are proud of this status. To protect the women amongst their own social circle, this disciplinary Cult was accepted as a controlling factor over the community from within, in terms of self regulation regarding offences by the younger males against females. Offences committed by Hupais were severely punished, usually by death. Today if wrong action is committed, the feeling of shame and the fear of criticism is the only sanction.

To conclude therefore, I would like to point out that Hupais are in no way discouraged nor are they encouraged. The restriction on education is the only drawback to what it stands for today.

*D. C. Bretherton*  
D.C. BRETHERTON

Patrol Officer.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of BOUGAINVILLE Report No. 2/62-63 WAKUNAI

Patrol Conducted by D.C. BRETHERTON, PATROL OFFICER

Area Patrolled ROKOKAS CENSUS DIVISION

Patrol Accompanied by Europeans NIL

Natives 3 BP&NGC

Duration—From 23/12/1962

Number of Days 31 Days

Did Medical Assistant Accompany? No

Last Patrol to Area by—District Services 29/6/1962

Medical 10/1962

Map Reference BOUGAINVILLE 1 INCH FOURL

Objects of Patrol 1. CENSUS REVISION. 2. TAX COLLECTION. 3. ASSESS GENERAL FEELING TOWARD LOCAL GOVERNMENT COUNCILS. 4. ROUTINE ADMINISTRATION.

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

/ /19

District Commissioner

Amount Paid for War Damage Compensation .... £.....

Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund ....



67-11-20



Department of Native Affairs,  
Bougainville District,  
SOLOMONS.

18th, April, 1963.

26th July, 1963.

The Director,  
Department of Native Affairs,  
SOLOMONS - PAPUA.

The District Officer,  
Bougainville District,  
SOLOMONS.

PATROL REPORT NO. 2 OF 1962/1963.

PATROL WAKUMAI 2/62-63 - BOZOKAS GENERAL DIVISION

Thank you for the report of the above patrol, your memo 67-1-5 dated 18th April, 1963 and un-numbered memo dated 11th April, 1963 from A.D.O. Kiota.

2. Some comments follow:-

- a) The entry of 9th November, 1962 indicated that the Patrolling Officer appointed a Laluai. I am the only authority to appoint Laluais. Please instruct the Patrolling Officer accordingly and forward your recommendations.
- b) The Work Groups and Committee men are interesting and they certainly appear to be effective in increasing the tempo of development in the area. Is it possible that their existence by formalising existing leadership is responsible for the reported reluctance to move into the Local Government Council system?
- c) The first and second last paragraphs on page 6 report some interesting and progressive administration.
- d) The Chief Lande Commissioner is no doubt taking up with you the question of tenure problems in your district.
- e) The preparation of the report is good and it would have been improved by serially numbering paragraphs right through the report. This facilitates reference.

I think the future development of the Census Division could be usefully discussed in the District Economic Development Committee which could produce an outline programme for it. Ideally such a programme should not force development into a pre-determined strait-jacket but should provide for the expression of existing and subsequent ambitions among the people of this Census Division.

A good patrol well reported which indicates that Mr. Brutherton is coming to grips with the techniques of developmental administration. Please ensure that the Patrolling Officer receives a copy of this memo.

J. K. McE.  
(J. K. McCarthy)  
DIRECTOR

67. 11. 20

TERRITORY OF PAPUA AND NEW GUINEA

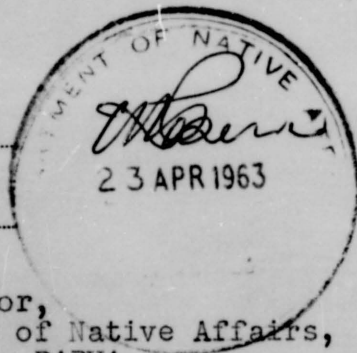
Telegram

Telephone

Our Reference 67/1/5.

If calling ask for

Mr.



Department of Native Affairs,  
Bougainville District,  
SOHANO.

18th, April, 1963.

The Director,  
Department of Native Affairs,  
KONEDOBU. PAPUA.

WAKUNAI PATROL REPORT NO. 2 OF 1962/1963.

Forwarded herewith is a Report of a Patrol to the ROTOKAS Division by Mr. D. C. BRETHERTON, Patrol Officer, together with comments of the Assistant District Officer, KIETA for your information please.

Most aspects of the Report are covered in the comments of the Assistant District Officer, KIETA. The Report reveals a satisfactory state of affairs in the Division, with the people advancing economically and also apparently moving towards the acceptance of Local Government.

The matter of the escaped prisoner has been referred to the Officer in Charge, Patrol Post, KUNUA for investigation.

I also spoke to Mr. BRETHERTON regarding late submission of Reports when I visited WAKUNAI last month.

(A. J. ZWECK)  
A DISTRICT OFFICER.

The report itself is well compiled and generally good native statistics with prestige high.

A request by separate memorandum will be made to the District Officer, Bougainville, to cause enquiries to be made in an effort to see that the excellent work this man has provided for an officer employed in Bougainville.

Mr. Bretherton reports that for the most part the Village Waka Committees are working well and are providing an impetus to economic development. The C.I.O. is instructed to watch these organisations carefully to ensure that they do not take unto themselves powers ultra vires.

I will be surprised if intensive campaigning does not result in the idea of local government becoming palatable to these people within the next 18 months.

I agree that it is essential that care be taken not to foster the creation of vested interests beyond the point of absorption of a policy and limited success.

Mr. Bretherton has submitted a good report, he has a good grasp of his job and it appears that he is making good headway with the people under his control.

Call for copies not available at present.

A. J. Zwick  
District Officer

S. A. Rotokas



P/R

Sub-District Office,  
KIFA.

11th April '63

The District Officer,  
Bougainville District,  
SOBAFO.

WAKUNAI PATROL REPORT NO.2/62-63

ROKOKAS DIVISION

Attached please find the above report of a patrol conducted by Patrol Officer D.C. Brotherton. The patrol report covers a period of 31 days, commencing on the 17th October and completed on 23rd December and received at this office last week. I have been absent on leave and am unaware of what other commitments Mr. Brotherton has had over the period, however I understand that you have discussed the matter with him.

The report itself is well compiled and reveals a generally good native situation with Administration prestige high.

A request by separate memorandum will be made to the Assistant District Officer, Buka Passage Sub-district, to cause enquiries to be made in an attempt to locate the elusive Obeikeba. This man was convicted for an offence analogous to offence behaviour.


Mr. Brotherton reports that for the most part the Village Works Committees are operating well and are providing an impetus to economic development. The O.I.C. is instructed to watch these organisations carefully to ensure that they do not take unto themselves powers ultra vires.

I will be surprised if intensive campaigning does not result in the idea of Local Government becoming palatable to these people within the next 18 months.

I agree that it is essential that care be taken not to foster the production of vegetables beyond the point of absorption of a purely local and limited market.

Mr. Brotherton has submitted a good report; he reveals a good grasp of his job and it appears that he is making good headway with the people under his control.

Calin for camping out allowance is attached.

  
(M.J. Denehy)  
Assistant District Officer

C.C. Wakunai

THE TERRITORY OF PAPUA AND NEW GUINEA.

File: 64-4-1

Patrol Post,  
WAKUNAI  
BOUGAINVILLE DISTRICT.

1st. March, 1963.

The Assistant District Officer,  
KIEKA.

WAKUNAI PATROL REPORT - 2/1962 - 1963.

Officer Conducting Patrol - D.C. BRETHERTON, Patrol Officer.

Area Patrolled - ROTOKAS Census Division.

OBJECTS OF PATROL - 1. CENSUS REVISION.  
2. TAX COLLECTION.  
3. ASSESS GENERAL FEELING TOWARD  
LOCAL GOVERNMENT COUNCILS.  
4. ROUTINE ADMINISTRATION.

Duration Of Patrol - 35 Days.

Personnel Accompanying Patrol - CONST. MATUI NO. 5513B  
CONST. AIRIF NO. 10267  
CONST. POKIKUNA NO. 11018



WAKUNAI PATROL REPORT 2/62-63.

D I A R Y

- Monday 15th. October 1962.

F.M. proceeded to INUS village - arriving late per Land Rover.

- Tuesday 16th. October 1962.

A.M. meeting with people. Discussed L.G.C. their reaction was one of caution, and would not commit themselves in any way. They did not seem interested with the idea of change. S.D.A. mission at KEPISA, approx. 1 mile from the village along the coast, was visited. Slept, Inus village.

- Wednesday 17th. October, 1962.

Departed INUS village for TEIHUP - Tax Collected and Census revised. Council discussion held and people seemed very keen, a complete contrast in attitude toward councils than at INUS.

- Thursday 18th. October 1962.

Departed TEIHUP village for TEARAKA, Tax and Census matters attended to first. Council discussions held, people here are divided half support whilst the other half do not seem interested. It is felt that patient and constant discussions on this matter will be the only solution to overcome this apathetic attitude by some toward councils. Returned to Wakunai, A.M. 19th. Friday.

- Friday 22nd. October 1962.

Departed Wakunai for OKOWAPAIA - Tax Collected and Census revised. Land Rover travelled to village, 2 1/2 hrs. Road in firm condition but still rough.

- Tuesday 23rd. October 1962.

Meetings with people all day.

- Wednesday 24th. October 1962.

Discussions again held - dealing mainly with land matters and cash crops. Entries were made in the Land use register.

- Thursday 25th. October 1962.

Departed OKOWAPAIA for TEPOROI village Tax collected Census revised - discussions held re. councils. Returned to Station.

TUESDAY 6th. November 1962.

Proceeded Patrol the inland Rotkas Census Division - arrived NUPOTORO village per Land Rover. Tax and Census undertaken and completed same day.

Wednesday 7th. November 1962.

L.G.C. discussions held and general feeling was they were not keen on the change to councils, however later that day as discussions continued - the people changed their outlook to a more favourable one of acceptance. Meeting continued until late at night.

Thursday 8th. November 1962.

Garden areas inspected - especially cash crops. All appeared to be in satisfactory condition. In one or two cases garden areas (coconut groves) were not being maintained, due to dispute over ownership. It was found that ownership was wrongly claimed and the matter was settled amicably. Further council discussions p.m. and the proposal of maintaining the vehicular road to POKSIA. Departed NUPOTORO P.M. for PIPIPAIA.

Friday 9th. November 1962.

Tax and Census all day - Discussions held at night, however the S.D.A. factions could not attend. Lu'uai MAKAIRO resigned on account of old age and KEIWIWI was appointed to take over the position. During the course of discussions the people paid no interest in the new development that was being introduced to them, councils. Completely indifferent all they stated was 'we don't want a change from the present way of Administration', they were not responsive and on the whole with regard to councils it was disappointing as these people are above average intellectually and do take an interest in meetings generally.

Saturday 10th. November 1962.

Village inspection took place and the village houses were below standard, the matter was referred to the LULUAI and it was agreed that conditions will improve in the space of three months. Further discussions took place however they were adamant in the viewpoint regarding councils. People have shown signs of increased cash crop planting.

Sunday 11th. November 1962.

Proceeded to KAKARAPAIA village - so far since leaving Wakunai heavy rains have accompanied the patrol, the weather today is very wet and windy.

Monday 12th. November 1962.

Village lined this day for Tax collection and Census revision. After council discussions the peoples reactions were the same as those from PIPIPAIA. Land dispute over the situation of the village itself was heard however those owners involved reside at BULISTORO village. Hearing adjourned until patrol reached BULISTORO.



Tuesday 13th. November 1962.

Proceeded to Kakarapaia hamlets of ORIKORO and KOKORAI on an inspection. Both places are 3 hrs walk away from the main village group. It was thought previously that they had intended to move closer to the main village however there are a few old families amongst the two groups who refuse to shift as it has been their customary home. The matter at no stage was pressed upon them. The younger generation shifted, mainly to set up their individual blocks of coconuts and coffee - however they stated that they have not abandoned the two hamlets completely.

Wednesday 14th November 1962.

Proceeded to TUTUPAIA village - Tax and Census undertaken. Councils not favoured, topics discussed mainly were the availability of markets for potatoes and general production. On this day a note from the General Manager of Numa Numa there is an order from B.P.'s Rabaul for 3½ tons from the ROTOKAS. The message was passed on these people and they were told to bring their loads on the 3rd. December. Land matter settled and recorded in the Economic Crop and Land Use Register. Land involved was transferred from the KOKOMO clan to the Balus clan, the former were the owners - all concerned accepted the move unanimously.

Thursday 15th. November 1962.

Proceeded to BULISTORO village, Tax and Census completed this day. Police Constable MATUI arrived back to join the patrol, after I had sent him to investigate a report received at PIPIPAIA concerning the ARIGUA Plantation robbery. He reported that a suspect was already apprehended for questioning. Proceeded back to Wakunai this afternoon arriving late evening.

Tuesday 20th. November 1962.

Departed Wakunai, after spending 3 days on investigating alleged robbery, back to BULISTORO. Meeting held to settle Land dispute between KAKARAPAIA and LAULOTO of BULISTORO. LAULOTO and his clan agreed to transfer land ownership and usufruct rights to PUKATO of KAKARAPAIA and his clan. The matter was entered in the Land Use Register.

Wednesday 21st. November 1962.

Departed BULISTORO for IBU village - Tax and Census completed that evening, a meeting followed. People not very interested in Council establishment.

Thursday 22nd November 1962.

Departed IBU for TOGARAU village - a grand meeting of all village officials and 'komitee' men from the ROTOKAS and AITA census divisions was held. The main discussions were on Councils, outlet for economic cash crops, the role of village officials in village Administration, and concentrated a good deal of time on 'village works committees'. All day - followed by a feast and 'singsings'. The people conducted themselves in a friendly and hospitable manner.

Friday 23rd. November 1962.

TOGARAU Census revised and Tax Collected - also completed same for RURUVU village.

Saturday 24th. November 1962.

Departed TOGARAU for SISIVI village Tax and Census completed - TOGARAU, RURUVU, and Sisivi villages are strongly in favour of Councils

Sunday 25th. November 1962.

Observed.

Monday 26th. November 1962.

Departed SISIVI for Wakunai - 9½ hrs. To prepare for District Court hearing on alleged robbery ARIGUA Plantation. District Court to held on the 28th. November.

Monday 17th. December 1962.

Departed Wakunai for SISIVI village on last leg of ROTOKAS patrol, arrived 6.p.m.

Tuesday 18th. December 1962.

Proceeded to LESIOPAIA village - Tax and Census completed - meeting held on councils and people again in favour.

Wednesday 19th. December 1962.

Departed LESIOPAIA for BETRIOPAIA village - Tax and Census completed. These people are non committal about councils. The village itself is being reconstructed and the houses are new, people are industrious although their potential is limited due mainly to remoteness, however they are keen in maintaining their economy by selling potatoes - coffee gardens are being prepared.

Thursday 20th. December 1962.

Departed BETRIOPAIA and proceeded to SIRORIPAIA village. Tax and Census completed.

Friday 21st. December 1962.

Proceeded to MAPEARO village - Tax and Census Complete meeting held and found these along with those of SIRORIPAIA are in favour of Councils. The people were most responsive and keen on immediate council establishment.

Saturday 22nd December 1962.

Proceeded to LEIKOIA and TIAKON villages - Tax and Census completed - discussions held on councils and found again strong support, once again response was pleasing.

Sunday 23rd. December 1962.

Returned to WAKUNAI - PATROL ENDS.



INTRODUCTION.

The ROTOKAS Patrol concentrated on Tax Collection, Census Revision, and Local Government Council education (in addition an attempt was made to establish an assessment of the peoples feelings toward its establishment).

The Patrol was accompanied by all leaders of the AITA Division and ROTOKAS. These leaders had been previously to KAVIENG and FINNSCHIAVEN as observers attending Local Government Council meetings. Apart from assessing the feelings of the people it was also an opportune time to begin the first series of lectures to the people on councils in general, this was done at least as an attempt to eliminate misunderstandings which have been rumoured about in this area.

Land matters were effectively settled, there were two important ones affecting whole village groups.

At all times Economic development was stressed. Increased plantings of cash crops; most notable were among the recent coconut and potatoe increases in recorded in the area crop census sheets.

NATIVE AFFAIRS.

On the whole the people in this area hold a very high respect for the ADMINISTRATION - this was felt as on numerous occasions the patrol was met with ready cooked food, and greeted warmly - with singsings at night to mark the occasion. The people are very helpful, administratively a healthy situation.

Courts for Native Affairs convened on three occasions - however it was found that the cases were more effectively settled out of court. They were in all minor ones and dealt with marital differences.

OBOIKEBA (m) of SISIVI village who escaped custody (my P/R/ 6/61-62), has still not been apprehended. It is believed he may have gone 'bush' into the KERIAKA area. It would be appreciated if the O.I.C. KUNUA Patrol Post be informed of this, so that local KERIAKAS are aware of the situation. It is not known where he is hiding, but he has with him his two wives and one child (a female of school age). He is also known to the villagers of ATILIMA in the KERIAKA, and is not a complete stranger to the area.

The local people of SISIVI have conducted many searches into the 'bush' west of Sisivi village up as far as the KERIAKA boarder, but have found no trace.

Communal village 'Works Groups' headed by the village Officials and 'komitee' men are becoming very popular. In all villages in the ROTOKAS, 'works Groups' concern themselves with organising various works connected with individual villages. The 'works Committee' hold meetings on a Sunday afternoon, where works programs are outlined for the week ahead. Works include plantings of cash crops on individual blocks, maintenance of roads, minor village works that benefit the individuals, and housebuilding (including latrines and general hygiene maintenance). It is emphasized that Cash Crops must at all times be individually owned with individual title.

As far as possible individual titles where there is likelihood of dispute are entered into the Register if the parties involved agree to any transfer of either ownership or usufructory rights. Where the parties are not in agreement in any handover of land the matter is not entered into the Register (land Use), on these occasions the parties are advised to discuss the situation further and try to come to some agreement first. On the majority of instances the cases entered into the Register are those individuals who are uncertain of the future attitudes of the members of his clan or another clan granting the land, which leads him attempt to secure this tenure by entering his name along with others of the owning body into the Land Use register. Some 20 entries were made on this patrol.

This method of organised work in a village group varies in success from group to group. Some groups are slower than others in adopting the pattern to any form of usefulness. For example over a period of 6 months the PIPIPAIA 'works group' organised the planting of over 3,000 coconut trees, whilst in lesiopaia they only managed to plant 59 although one cannot discount the ratio in population 2 to 1 Pipipaia, the example of enthusiasm is evident.

There has been one report to hand from TEARAKA village where the above was adopted initially and then abandoned due to the fact that it was thought that this 'fashion' was only a guise to 'force' them into councils - Tearakas are 50% for and 50% against councils. Those against began spreading the rumour and the village on the whole abandoned the scheme. However whilst communal works were in operation in their village more was accomplished for the individual (i.e. more individual blocks were planted up) in a short space of time, that the latest report is that they are about to reconsider reintroducing communal work. Those against have since realised that it was not a form of attempted 'force' into favouring and establishing of councils.

As a direct result of 'Works Groups' increased planting of cash crops are evident. Over 9,000 coconut trees have been planted up to the end of December '62 during the last 10 months. More notable again, from December '62 to February '63 approximately 7½ tons of Potatoes have been sold.

Monthly meetings are to be conducted on topics concerning village development in general and problems arising from 'works groups' in general. As these meetings progress it is envisaged that through friendly discussion local problems will be brought out into the open and the feelings of the people will be easier and more readily assessed.

To inaugurate the first of these meetings it was suggested that a meeting house be built on the Station. The house is now complete and the meeting is scheduled to take place at the end of the month. The house (native Material) has a two-fold effect, firstly for meetings and secondly as a rest house for travellers from this area. The materials and labour were provided by all villages, voluntarily.



NATIVE SITUATION - LOCAL GOVERNMENT.

During the Patrol emphasis on Local Government was maintained throughout. Accompanying the patrol were all those leaders who had previously attended Council meetings at KAVIENG and FINNSCHHAVEN. At each village lectures by myself on the basic principles of councils and speeches by the leaders were given.

These meetings on the whole were well attended - but there was very little success attained in convincing some (50% of the ROTKAS population) that councils would be of immense value to the area. This feeling was one of 'non-committal' rather than the feeling of anti-council, the villages most affected by this attitude are those of the more backward and less progressive sections of the ROTKAS, namely KAKARAPAIA, TUTUPAIA, BULISTORO, IBU and TEARAKA.

It is felt, however, that the outward trends of thought or attitudes of those 'non-committal' at this stage poses the problem of increasing council understanding, and projecting these views successfully and constantly at regular meetings.

Meetings of the type planned i.e. village 'works committee' meetings mentioned under NATIVE AFFAIRS, will provide council grounding run along lines adopted by councils. In fact whether or not realised these meetings could develop into a gradual realisation of the value in council establishment for this area as a whole.

NATIVE SITUATION - LAND.

CLC  
Land matters dealt with on this patrol showed that on two occasions there were village groups long established on land owned by other groups and clans. At KAKARAPAIA village it was revealed that the land was owned by a headman of BULISTORO village (Approximately 3hrs walk away). The TULPUL PUKATO of KAKARAPAIA approached the patrol and complained that there were rumours he had heard that the headman LAULOTO of BULISTORO and his clan were claiming more payment for the land the village is now situated on. However PUKATO and LAULOTO are related as they both belong to the same name clan 'KOKOMO' - the relationship is not close.

It was found that PUKATO had paid LAULOTO £10 for this area about 4 years ago. LAULOTO stated he was satisfied with this payment and as far as he was aware he had not made any mention at any time for more pay and had no more thought toward reclaiming the area. His clan-members who were present upheld this view of LAULOTO'S. However, LAULOTO and his Clan unanimously agreed to settling the rumour by entering the transfer of land ownership and usufruct rights to PUKATO and his clan on the Land Use Register. Although not strictly a dispute over ownership, the two parties felt satisfied at the time at least that the matter had been finalised.

The other case runs along similar lines as above.



only in this instance it involved the village of TUTUPAIA where the village group consisted of two main clans; the BALUS and the KOKOMO. The BALUS clan occupied half the village whilst the KOKOMO the other half, but the whole village area is owned by the KOKOMO headed by the Big man RIFUWA. Although there was no dispute over the BALUS clan occupying the land, their leader BIROTO (also LULUAI of the village) decided it best the matter be recorded with the owning parties so that there will be no dispute in the future. The KOKOMO clan agreed that the transfer be made on ownership and usufructory rights - all parties agreed and the matter was recorded in the Station Land Use Register.

The reason for the 'shortage' of land in these cases was simply, in the case of KAKARAPAIA their land is situated 5 or 6 miles west of the village at an altitude of 3,000 to 4,000 feet on the slopes of the EMPEROR Range, this has been abandoned since the war.

The latter case the BALUS clan owned land some 3 to 5 hrs walk into the higher reaches of the RANGE. This area too was abandoned about the same time. They both stated that they were advised to move further toward the coast by the Administration, mainly for economic development.

The areas previously lived in by the two groups are now very remote, situated in rugged mountain country that does not lend itself to any worthwhile enterprise.

The native custom in this area to transfer land ownership either as a gift from one clan to another or by 'sale', is common. This type of transaction has been noticeable in many cases dealing with land, however the above two cases the matter was brought more for the protection of their planted cash crops rather than an all out dispute.

As a result of handing over this land, land for the consenting clans is still plentiful and would have little effect future development.

#### ECONOMIC DEVELOPMENT.

The pace of development increased since the last patrol. Increases in new coconut plantings, and increased production and sales of potatoes were evident. It is estimated that in the first two months of 1963 the average weight of potatoes produced would be in the vicinity of 2 tons, per month.

The total area approximately under potato is somewhere between 25 to 30 acres. At the beginning of 1962 there were only 10 gardens of potatoes in the area now there is over 70 scattered around the main producing villages.

The coconut plantings since the beginning of the year have reached an all time record of 9,000 new plants.

Strong emphasis has been placed on the individual titles to Cash Crops, and results of this are encouraging more and more are seeking titles before planting up. This is generally done by entering their titles with land owning body present in the Land Use register.



In the village of LEIKOIA the people have begun on a small scale planting vegetables as a means of a regular business, in supplement of their perennial crops. Vegetable gardens consisting of tomatoes, cabbages, melons, beans, and shallot. These goods are being regularly sold to passengers and crew of T.A.A. planes - also a regular supply is sold to NUMA NUMA Plantation. The average earning is anything up to £2 per week. There seems to be a tendency to form into family groups, i.e. husband and wife and children per group. This method of approach in supplementing their cash earning has been encouraged. There are about 6 families involved in this enterprise and it is growing in popularity. It has been said that another four families have begun to prepare gardens. The demand is at present sufficient to cope with the production, however care must be taken to ensure that the supply does not exceed demand. So far the situation is healthy and demand is in excess.

In general the Economic Development pattern is steadily progressing and the full earning potential should begin to take effect between the years 1966 to 1969.

#### TAX AND CENSUS.

Tax was collected in an orderly manner, no defaulters to report. The total collected amounted to £738.

Census revision was conducted simultaneously with Tax. The most notable change is the increase in the total population 1961, 2422; 1962, 2637; an increase of 215. Total number of births 185 as against deaths 28. Approximately 20% of the total male Labour Potential 659 are at work on plantations or saw mills in this area (WAKUNAI) - only 6 out of 134 are working outside the District.

#### CONCLUSION.

So far the main emphasis in this area has been over recent years on Economic Development - this Patrol combined the emphasis of economic development with that of introducing the concepts of Local Government Councils to everyone in the Census Division. Although not successful at first, it is strongly felt that more Council Education is needed before these people unanimously agree to its establishment.

*D.C. Bretherton*

D.C. BRETHERTON

Officer In Charge.





TERRITORY OF PAPUA AND NEW GUINEA

DEPT. OF NATIVE AFFAIRS  
23/5/63  
BOUGAINVILLE DISTRICT

# PATROL REPORT

District of...BOUGAINVILLE..... Report No.....3/62-63 WAKUNAI.....

Patrol Conducted by...D.C.BRETHERTON, PATROL OFFICER.....

Area Patrolled.....AITA CENSUS DIVISION.....

Patrol Accompanied by Europeans...NO.....

Natives.....3 Members...R.P.&.N.G.C.....

Duration—From...29/ 4 /1963...to...10/ 5 /1963.....

Number of Days.....12 Days.....

Did Medical Assistant Accompany?...No.....

Last Patrol to Area by—District Services...15/ 8 /1962.....

Medical .... 15/ 8 /1962.....

Map Reference...BOUGAINVILLE NORTH FOURMIL SERIES.....

Objects of Patrol.....1. Compilation Common Roll 2. Census Revision  
.....3. Routine Administration.....

Director of Native Affairs,

PORT MORESBY.

Forwarded, please.

/ /19

.....  
District Commissioner

Amount Paid for War Damage Compensation .... £.....

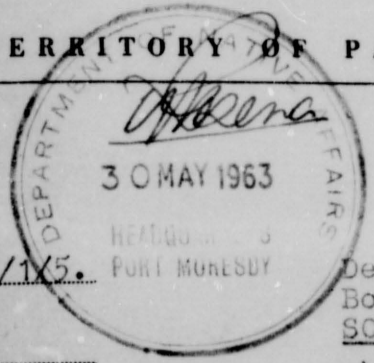
Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund .....  
.....  
.....  
.....



67. 11. 27

TERRITORY OF PAPUA AND NEW GUINEA



Telegram  
Telephone  
Our Reference  
If calling ask for

67/115.

PORT MORESBY

Department of Native Affairs,  
Bougainville District,  
SOHANO.

24th, May, 1963.

The Director,  
Department of Native Affairs,  
KONEDOBU. PAPUA.

WAKUNAI PATROL REPORT NO. 3 OF 1962/1963.

Forwarded herewith is a Report of a Patrol by Mr. D. C. BRETHERTON to the AITA Division with comments of the Assistant District Officer, KIETA.

I am still awaiting Mr. COOKE's Report on the Local Government Survey. This has been delayed by commitments with the Common Roll. It will be forwarded to you with my recommendations as soon as possible after receipt.

There is a possibility that later in the Year the ROTOKAS people may accept area Administration. If this does eventuate, a decision will have to be made as to whether to incorporate these people and the AITA in the TEOP/TINPUTZ Council or to form two Councils. Such a decision would be made in consultation with the people concerned.

Opposition to Councils from Seven Day Adventist adherents was also encountered on BUKA. INUS, which is near the Seven Day Adventist Headquarters has always been against Councils. No definite reason can be ascertained for the opposition.

Mr. BRETHERTON has been instructed to submit a separate Report on the subject of the AITA land Grant. (Refer your Memorandum 67/11/16, dated, 19th, April, 1963).

The Report reveals a satisfactory state of affairs in the Division and Mr. BRETHERTON has carried out a useful Patrol.

*[Signature]*  
(A. J. ZWECK).  
A DISTRICT OFFICER.

*Acknowledged  
for DND.  
14/10/63*



P/R

Sub-District Office,  
KIETA.

21st May '63

The District Officer,  
Bougainville District,  
SOHANO.

WAKUNAI PATROL REPORT NO.3/1962-63

AITA DIVISION

Attached please find the above report of a patrol conducted by Patrol Officer D.C. Bretherton.

It is pleasing to read that six of the eight Aita villages wish to join the Teoy Timputz Council. I am not clear on the attitude of Tubia Village - at page 4 they are non-committal, at page 5 they wish to join the council. In any event, the O.I.C. will be instructed to try and get Arkansi 'on side' and to this end it may be advantageous to have him view the Council at Buka.

It appears that the necessary 2/3rds majority can be obtained in the Division, therefore it is recommended that the whole be incorporated in the Council. The report makes it all too clear that one individual with hereditary authority can hold back a whole group. Perhaps this is also the case at Ims village; in view of the enthusiastic attitude of the Kieta S.D.A.s towards N.L.G. I suspect that this may be so.


I agree that it is important to carry out an initial land investigation of the Aita Land Grant - I have been awaiting a report since July '62.

It is pleasing to note that at last coffee seed has become available - the desire for development will undoubtedly be reflected in the economic sphere as well as in the political.

Sale of artefacts is proving to be the source of a tidy supplementary income to these mountain people.

Camping out claim is attached.

Mr. Bretherton submitted a map of the Division with his P/R 1-62/63.

  
(M.J. Denehy) A.D.O.



THE TERRITORY OF PAPUA AND NEW GUINEA.

File: 67-4-1.

Patrol Post,  
WAKUNAI.

9th May, 1963.

The Assistant District Officer,  
KIEA.

WAKUNAI PATROL REPORT NO. 3/62-63.

AITA CENSUS DIVISION.

Officer Conducting Patrol:	D.C. Bretherton, Patrol Officer.
Area Patrolled :	Aita Census Division
Objects of Patrol :	1. Compilation of Common Roll. 2. Census Revision 3. Routine Administration.
Duration of Patrol :	11 Days
Personnel Accompanying Patrol :	3 Members R.P. & N.G.C. Constable Matui 5513 B Constable Airip 10267 Constable Lapun 9582 D.A.S.F. Assistant Field Worker: M. Medina.

WAKUNAI PATROL REPORT 3/62-63 : AITA CENSUS DIVISION.

D I A R Y.

- 29th April 1963, Monday - Departed Wakunai A.M. per Land Rover for INUS village, where Common Roll was compiled and the village Census revised. Then proceeded to KOTOITA Village to look into rumours concerning wrongful ownership of a trade store. The matter to be referred to Mr. Patrol Officer Cooke who is in this area. Proceeded to NUPOTORO and there camped the night.
- 30th April 1963, Tuesday - Proceeded to POKOIA Village per Land Rover - the section between NUPOTORO and POKOIA greatly improved since recent roadwork was undertaken. The Land Rover proceeded into POKOIA Village for the first time. Was informed and made arrangements to meet Mr. Cooke at TUBIA Village, where matters concerning the AITAS joining Councils this year will be discussed.  
POKOIA Village is new and the Rest House is excellent - evidence of concentrated development notably in and around the Village - these are the people directly concerned with the Land Grant.
- 1st May 1963, Wednesday - Common Roll compiled and Census revised. Village discussion on economic development and the proposed introduction of Councils, people very keen and enthusiastic over the issue.  
Approximately 1500 seedlings of coffee were located at POKOIA'S Hamlet of OKOWAPAIA, since the POKOIA'S are now more interested in Coconuts and Cocoa these seedlings will be distributed to planters who have long awaited a chance to plant coffee.
- 2nd May 1963, Thursday - Departed POKOIA Village for TUBIA 4 hours arriving Rest House 11.30 a.m.  
Met Mr. Cooke as pre-arranged - discussed the probability of including those interested villages for councils into the Teop/Tinputz Council area by the end of this year. Only three UPEIS seen this trip.
- 3rd May 1963, Friday - Mr. Cooke departed this a.m.  
Common Roll and census revised.  
TUBIA people revealed this day the reason for their non-committal attitude toward councils. It appears that one



- ARKANASI (a Tubia native hereditary headman but now residing at NUPOTORO Village) told his people not to answer any questions the KIAP will ask about councils. The reason for such an attitude is not known yet, ARKANASI will be interviewed as soon as possible, and separate report on this matter will be submitted.  
Proceeded to KUSI P.M.

4th May 1963, Saturday

- Common Roll compiled and census revised at KUSI and the same was undertaken at SIRIBI Village.  
Village meeting held at KUSI late p.m. These people indicated to Mr. Cooke their keenness to join the TROP TINPUTZ Council. Economic development stressed. An encouraging number of coffee blocks recorded, 22.

5th May 1963, Sunday

- Proceeded to OSIWAIPA Village where the Common Roll compiled and Census revised. Meeting held and these people extremely keen on Councils. Numerous artefacts were displayed for inspection, they all intend taking them down for sale - other things they will be taking down are various types of vegetables. Outlets for such articles are usually found by selling them on plane days, or the various local trade stores.  
The religious squabbles encountered on my last patrol (Ref. P/R. 1/62-63) has settled down completely.  
Late P.M. Common Roll - Census Revision, OWAWAIPA Village.

6th May 1963, Monday

- Visited OWAWAIPA Village A.M. Total population 52 - 59 in the last two years have migrated out into areas with more opportunity for perennial crop development - e.g. those mainly migrated to the two AITA land grant blocks, DUATEPOTORO and KOPINIKOPAIA.

7th May 1963, Tuesday

- Departed OWIWAIPA Village and headed for KORIBORI, 6½ hours down the AITA River. Arrived KORIBORI 1.30 and once again met up with Mr. G. Cooke.  
Further discussions on Councils and latest change of attitudes of the TUBIAS - it was decided that it be best to leave them for the time being and a further assessment will be undertaken by Mr. Cooke in June.

8th May 1963, Wednesday

- Common Roll compiled and census revised - Village meeting held.  
Completed Census figures for AITA Division along with Common Roll.

9th May 1963, Thursday

- Commenced preparation patrol report for Submission.

10th May 1963, Friday

- Early A.M. departed KORIBORI for TEIHUP where patrol was picked up by Land Rover arriving WAKUNAI 9.30 A.M.

PATROL ENDS.



### INTRODUCTION.

The main objects of this patrol were to compile the Common Roll and at the same time revise the population Census. Other activities were carried out, i.e. Routine Administration, village and garden inspections.

A significant outcome of the patrol was the invitation by the AITA's requesting Mr. Cooke to visit them so as to be included into the TEOP/TINPUTZ Local Government Council. The patrol met Mr. Cooke at TUBIA Village on the 2nd May 1963, where the inclusion of the AITA'S into the TEOP/TINPUTZ Council was discussed at length. At that time the two villages TUBIA and INUS were still non-committal as reported in my P/R 1/62-63, para.3 page 1. Their attitudes had not changed.

Generally speaking the area has improved in an increase of activity in the field of economic development. The religious differences at OSIWAIPA had completely settled down and relationships amongst themselves back to normal - re.P/R 1/62-63, page 2 para 6.

### NATIVE AFFAIRS.

Out of the 8 Villages in the AITA Census division, 6 have expressed strong desire to join the TEOP/TINPUTZ Council immediately. During the same period of this patrol Mr. Cooke, O.I.C, TINPUTZ Patrol Post undertook a Council survey. The 6 villages are as follows:- POKOIA, KUBI, SIRIBI, OSIWAIPA, OWAWAIPA and KORIBORI, involving a total population of 688.

During the course of discussions with Mr. Cooke, it is now believed that these villages will be joining the TEOP/TINPUTZ Council within four months. Mr. Cooke intends including these villages in the forthcoming Council elections to take place in August.

Two ROTOKAS Coastal Villages also included, they are TEARAKA and TEIHUP. The report on those will be included with the ROTOKAS Census Division report.

It is believed that the distances in communicating with TEOP/TINPUTZ has greatly been reduced since the road linking WAKUNAI with TINPUTZ will be completed within a week or so. It is intended that councillors from the AITA will meet at POKOIA, the vehicular road head, and be transported by Council tractor to TINPUTZ for their regular council meetings. It is believed that the Council is buying its second tractor which will probably be stationed between WAIANIN and TEARAKA Villages and probably based at KOTOITA. It is anticipated that the whole of the ROTOKAS Division will follow the AITA within 6 months.

The inclusion of the AITA into the Council will increase TEOP/TINPUTZ Council population to approx. 5,000.

It is felt that there will be some administrative reorganisation if the AITA'S join TINPUTZ with regard to area administration of the Census division. It is now assumed that a separate Council for the WAKUNAI area will be superseded now with latest developments. This I feel needs clarification and advice, especially as to whether 1963 Tax is to be collected by the Council.

It was revealed at TUBIA Village by the Councillor of RARIE Village that the TUBIA people were told not to give any comment to the KIAPS when they came round asking them about Councils. Hence their non-committal attitude. The person who is alleged to have told the Tubia's is ARKANASI who is a hereditary headman of TUBIA and is now residing at NUPOTORO. It appears on my last patrol in August 1962, ARKANASI went ahead of me to tell the TUBIA'S not to join or say anything. On this patrol ARKANASI was not present at all; it is believed that he is working at INUS Plantation.

As this was revealed by the Tul Tul of TUBIA to me and I in turn informed them at a meeting held at the Village, they seemed to feel relieved that the matter was at last brought out into the open. They seemed apprehensive at first, mainly because it was felt that they expect a "pay back". The people were told not to be frightened of ARKANASI and that now the matter will be investigated thoroughly as there were whispers from other sources that there was some connection with the activities on small BUKA that made ARKANASI advise the TUBIA'S against the Councils. The matter will be looked into immediately and a separate report submitted. Since revealing the ARKANASI matter the TUBIA'S wish to join with the AITA Villages into the Council. This was only discovered after Mr. Cooke left, so a survey was not conducted along with the others. However the matter was referred to Mr. Cooke and he intends looking into TUBIA'S entry when he patrols again for village elections.

The native situation is healthy and the people were very helpful toward the patrol. The only exception was TUBIA'S attitude toward Councils, but apart from that they themselves are helpful and show respect for the Administration and they claim their actions were not entirely their blame, they were afraid of the consequences if they went against ARKANASI'S word.

One minor land dispute settled at KORIBORI and entered in the Land Use Register.

Generally the Villages were in satisfactory order with sanitation and hygiene facilities being maintained, and supervised by the Village Officials.

#### NATIVE SITUATION - LAND.

The matter of the AITA land grant will immediately commence upon completion of the Common Roll and Census Revision of the WAKUNAI area. This should be completed by the end of May (this month) so that initial land investigations should begin in the first week of June.

The grant is being developed and the matter of alienation and investigation is most important. Upon inspection there was evidence of coconut and cocoa plantings being carried out on the granted blocks, 350 COCONUTS and 100 COCOA

As the land is to be surveyed with chain and compass, the area approximately 12,000 acres of virgin bush country, it would be appreciated that provision be made to issue this station with two tents. It would be appreciated if you would give this serious consideration and approval. The party will then be fully equipped before survey commences.



ECONOMIC DEVELOPMENT.

The coffee situation is at last taking a strong hold in being the AITA'S major perennial cash crop. On this patrol over 1,000 seedlings were discovered growing at OKOWAPAIA a small hamlet of POKOIA. These seedlings will be distributed immediately to growers where it is estimated that there is 1350 pegs ready for seedlings to be planted. That is to say, there will be little delay in establishing the coffee in the area.

Once these seedlings have been transplanted, the total figure of coffee trees in the AITA will be in the vicinity of 2,700. There is an estimated figure of another 2,000 new pegs apart from the above, but at present insufficiently shaded for transplanting. Enthusiasm has taken a more energetic trend in coffee blocks. Also to report the recent acquisition from the D.A.S.F. SOHANO of coffee seeds, which have now been planted in a new nursery established at KUSI Village. It is to be regarded as a central nursery; those with their blocks ready for transplanting will collect the seedlings from KUSI. This nursery will be supervised by M.MEDINA, the Assistant Field Worker stationed at WAKUNAI.

The coffee situation at present has greatly improved in the AITA over the last two months. Coffee is now under way and it is estimated that by the end of this year 6,000 trees will have been planted.

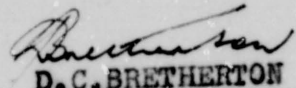
At OSIPWAIPA Village over 90 items of native artefacts were on display for inspection by the village people. Artefacts included bows and arrows, small spears and walking sticks. They were advised to take them to WAKUNAI immediately along with vegetables. Outlets for artefacts are established now at WAKUNAI either sold to those on the twice weekly T.A.A. service to WAKUNAI Airstrip, or to interested local trade stores which have recently shown a great deal of interest in purchasing them. It was also thought an ideal opportunity for these natives to sell their wares to passengers on the "MALAITA" which is due at Numa Numa shortly.

It was reported only yesterday that those who went down to WAKUNAI with the above goods on 7th May (only two days ago) netted over £110 - it appears all artefacts were sold on Wednesday 8th.

The situation under this heading is improving and is becoming steadily progressive, a most healthy state of affairs.

CONCLUSION.

A complete change from present administration will take place in this area when these villages of the AITA join the TEOP/TINPUTZ Council. Although backward due to geographic location, the AITA people it seems has developed a certain amount of political awareness, a momentous step forward. It is hoped that the majority of the ROTOKAS division will follow the trend.

  
D.C. BRETHERTON  
Patrol Officer.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of BOUGAINVILLE Report No. 4/62-63 WAKWAI

Patrol Conducted by D.C. Bretherton, Patrol Officer.

Area Patrolled ROTKAS CENSUS DIVISION

Patrol Accompanied by Europeans NIL

Natives 3 Members R.P. & N.G.C. 2 A.F.W. (D.A.S.F.)

Duration—From 8/4/1963 to 30/5/1963

Number of Days 23 Days

Did Medical Assistant Accompany? No

Last Patrol to Area by—District Services 17/10/1962 to 23/12/62

Medical 11/1962

Msp Reference BOUGAINVILLE North Series FOURMIL

Objects of Patrol 1. Common Roll 2. Census Revision

3. Routine Administration - emphasis on L.G.C. and E/D.

Director of Native Affairs,

PORT MORESBY.

Forwarded, please.

/ /19

District Commissioner

Amount Paid for War Damage Compensation .... £.....

Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund ....



67-11-27

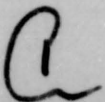
22nd August, 1963.

The District Officer,  
Bougainville District,  
AGARD.

PATROL REPORT NO. 4-62/63 - WAKUMAI.

Receipt of the abovementioned Patrol Report is  
acknowledged with thanks.

The very full covering comment by the Assistant  
District Officer, Kista, and yourself adequately covers the  
extent of the report, which is a good record of consolidation  
and developmental work.

  
(J. K. McCarthy),  
Director.

TERRITORY OF PAPUA AND NEW GUINEA

Telegrams

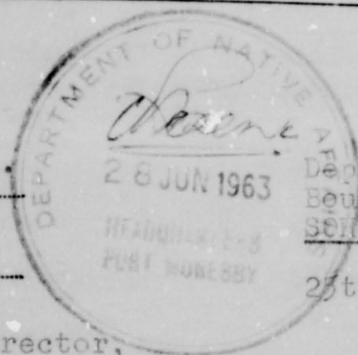
Telephone

Our Reference

If calling ask for

Mr

67/1/5



Department of Native Affairs,  
Bougainville District,  
SOHANO.

25th, June, 1963.

The Director,  
Department of Native Affairs,  
KONEDOBU. PAPUA.

WAKUNAI PATROL REPORT NO. 4 OF 1962/63.

Forwarded herewith is a Report of a Patrol to the ROTOKAS Census Division, conducted by Mr. D. C. BRETHERTON, Patrol Officer, WAKUNAI, together with the comments of the Assistant District Officer, KIETA.

The stage has been reached in the WAKUNAI Area where a firm decision will have to be made regarding the future of Area Administration. I am still awaiting Mr. COOKE's submission regarding the AITA Villages which wish to join the TEOP/TINPUTZ Council.

Two alternatives present themselves - either for the people of the AITA and ROTOKAS to join the existing TEOP/TINPUTZ Council which they at present appear to desire, or to divide the Area into two (2) Councils - one with Headquarters at TINPUTZ and the other at WAKUNAI. There are certain obvious disadvantages in the formation of one large Council embracing the area currently administered from WAKUNAI and TINPUTZ, the main one being size of the area which extends from BANIU Bay to MABIRI. This would have to be weighed against the advantages of two smaller Councils and the possibility of some of the people at present in the TEOP/TINPUTZ Council leaving that Council to join one at WAKUNAI.

Before any firm recommendations can be made it will be necessary for a complete survey to be made. During this survey the wishes of the people will have to be ascertained. If two workable units can be formed, then I would be inclined to favour that, rather than a large somewhat unwieldy Council. However, before any recommendations can be made, the survey will have to be carried out and Mr. BRETHERTON has been instructed to do this as soon as possible.

The opposition from the Seventh Day Adventist Villages, including INUS in the AITA, is hard to understand. Similar opposition was encountered on BUKA, but the Seventh Day Adventist Adherents were too few to affect the issue. I have discussed the matter with Pastor H. WATTS of the Seventh Day Mission on several occasions. He states that he personally favours Area Administration and also cannot account for the opposition from the Members of his Faith.

The position with regard to the marketing of potatoes seems to have resolved itself, although the price has been reduced. The estimated production of two (2) tons per month is purchased at NUMANUMA for Burns Philp in RABAUL and I see no reason why this arrangement should be changed. The drop in price is unfortunate but this must be carried by the producer.

Generally speaking, the Report reveals a satisfactory state of affairs in the Division. The increased interest in



economic development is pleasing to note. It is hoped that the position regarding councils will resolve itself before the end of the Year.

*A. J. [unclear]*  
(A. J. [unclear])  
ADDITIONAL OFFICER.

economic development is pleasing to note. It is hoped that the position regarding Councils will resolve itself before the end of 67/1/5.

Department of Native Affairs,  
Bougainville District,  
SOHANO.

25th, June, 1963.

The Director,  
Department of Native Affairs,  
KONEDOPU. PAPUA.

WAKUNAI PATROL REPORT NO. 4 OF 1962/63.

Forwarded herewith is a Report of a Patrol to the ROTOKAS Census Division, conducted by Mr. D. C. BRETHERTON, Patrol Officer, WAKUNAI, together with the comments of the Assistant District Officer, KIETA.

The stage has been reached in the WAKUNAI Area where a firm decision will have to be made regarding the future of Area Administration. I am still awaiting Mr. COOKE's submission regarding the AITA Villages which wish to join the TEOP/TINPUTZ Council.

Two alternatives present themselves - either for the people of the AITA and ROTOKAS to join the existing TEOP/TINPUTZ Council which they at present appear to desire, or to divide the Area into two (2) Councils - one with Headquarters at TINPUTZ and the other at WAKUNAI. There are certain obvious disadvantages in the formation of one large Council embracing the area currently administered from WAKUNAI and TINPUTZ, the main one being size of the area which extends from BANIU Bay to MABIRI. This would have to be weighed against the advantages of two smaller Councils and the possibility of some of the people at present in the TEOP/TINPUTZ Council leaving that Council to join one at WAKUNAI.

Before any firm recommendations can be made it will be necessary for a complete survey to be made. During this survey the wishes of the people will have to be ascertained. If two workable units can be formed, then I would be inclined to favour that, rather than a large somewhat unwieldy Council. However, before any recommendations can be made, the survey will have to be carried out and Mr. BRETHERTON has been instructed to do this as soon as possible.

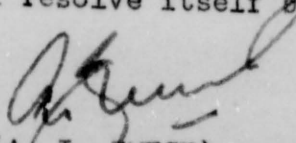
The opposition from the Seventh Day Adventist Villages, including INUS in the AITA, is hard to understand. Similar opposition was encountered on BUKA, but the Seventh Day Adventist Adherents were too few to effect the issue. I have discussed the matter with Pastor H. WATTS of the Seventh Day Mission on several occasions. He states that he personally favours Area Administration and also cannot account for the opposition from the Members of his Faith.

The position with regard to the marketing of potatoes seems to have resolved itself, although the price has been reduced. The estimated production of two (2) tons per month is purchased at NUMANUMA for Burns Philp in RABAUL and I see no reason why this arrangement should be changed. The drop in price is unfortunate but this must be carried by the producer.

Generally speaking, the Report reveals a satisfactory state of affairs in the Division. The increased interest in



economic development is pleasing to note. It is hoped that the position regarding Councils will resolve itself before the end of the Year.

  
(A. J. ZWECK).  
DISTRICT OFFICER.

The District Officer,  
Bougainville District,  
SOLOMON ISLANDS.

TO THE DISTRICT OFFICER,  
Bougainville District,  
SOLOMON ISLANDS.

Reference is made to your letter of the 15th inst. regarding the D.C. Restriction.

It is noted that a majority of the members to accept local government in the Proprietary 5 villages are not members of the D.C. Restriction.

It is noted that the D.C. Restriction reveals that all the members prepared to accept local government in the Proprietary 5 villages are not members of the D.C. Restriction.

It is noted that the D.C. Restriction of a proposed restriction.

It is noted that the D.C. Restriction be the same as the D.C. Restriction of coffee seeds.

It is noted that the D.C. Restriction in handling the D.C. Restriction has been established by the D.C. Restriction and graded by the D.C. Restriction. A first order of D.C. Restriction at Bougainville.

It is noted that the D.C. Restriction of the D.C. Restriction.

P/R

Sub-District Office,  
KIETA.

20th June '63

The District Officer,  
Bougainville District,  
SOHANO.

WAKUNAI PATROL REPORT 4/62-63

ROTOKAS DIVISION

Attached please find a report of a patrol to the above Division conducted by Patrol Officer D.C. Bretherton.

It is indeed pleasing to read that the majority (88%) of the Rotokas people are prepared to accept Local Government and are seeking inclusion in the Teop-Timputz Council. Mr. Bretherton reports 5 villages are "strongly non committal" - an apparent contradiction of terms, however I gather that they are not merely vacillating but are against N.L.G.

Patrol Report No. 3 and subsequent information reveals that of the Aita only Inus village is not prepared to accept area administration. Under these circumstances, and subject to plebiscite, it is recommended that the whole of Wakunai be placed under area administration as soon as administratively possible.

Problems of organisation are the subject of a separate memorandum.

It is pleasing to note that progress is being made finally in the matter of distribution of coffee seed.

Buka Plantations and Trading Co at NumaNuma is handling the potato crop. Price of the produce has been stabilised at 3½d per pound; Numa purchases, sorts and grades the produce and sells at 5d. per pound Numa wharf. Subject to quality the Company now has a firm order of 2 tons per month from Burns Philp at Rabaul.

I reiterate that potatoes should not be encouraged at the expense of perennials.



- 2 -

The teachers and parents of Bako school are to be congratulated in their efforts of self-help.

Claim for camping out allowance is attached.

*The Bretherton will be submitting memoranda of papers in future*



(M.J. Denehy)  
Assistant District Officer

THE TERRITORY OF PAPUA AND NEW GUINEA.

File: 67-4-1.

Patrol Post,  
WAKUNAI,  
BOUGAINVILLE DISTRICT.

30th May, 1963.

The Assistant District Officer,  
KIETA.

WAKUNAI PATROL REPORT - 4/62-63.

Officer Conducting Patrol - D.C. BRETHEERTON, Patrol Officer.

Area Patrolled - ROTOKAS Census Division.

Objects of Patrol - 1. Compilation Common Roll.  
2. Census Revision.  
3. Routine Administration -  
emphasis on Local  
Government Councils and  
Economic development.

Duration of Patrol - 23 days.

Personnel Accompanying Patrol - CONST. 1ST CLASS HARUHU No. 7194  
CONST. LAPUN No. 9582  
CONST. POKIKUNA No. 11018  
A.F.W. P. KERAPA, D.A.S.F.  
A.F.W. S. REPIRIRI, D.A.S.F.



WAKUNAI PATROL REPORT 4/62-63.

D I A R Y

Monday, 8th April 1963.

Departed Wakunai after spending morning in office finalising cash - completion Common Roll and Census revision. Arrived Teihup Village late p.m. Slept.

Tuesday, 9th April 1963.

Visited Inus plantation and S.D.A. Mission - found that Pastor in Charge just left for six months leave - reason for visit was to straighten out application for various S.D.A. land holdings as per D.C.'s and A.D.O.'s memos. Slept Teihup.

Wednesday, 10th April 1963.

Completed Census and compilation of Teihup Village - proceeded to TEARAKA Village P.M. Slept TEARAKA.

Thursday, 11th April 1963.

Meeting held - people have at last unanimously given complete approval for establishment of Council. Census revised, Common Roll completed. Slept TEARAKA.

Friday, 12th April 1963.

Proceeded to Wakunai A.M. per Land Rover.

Saturday, 13th April 1963.

Departed Wakunai for OKOWOPIA Village continuing Common Roll and Census. Meeting held P.M. - land ownership of KONIUUA a hamlet of OKOWOPIA to be determined, matter being investigated.

Sunday, 14th April 1963.

Census revised, Common Roll compiled. Proceeded to ARIGUA, Harvina plantations and MABIRI plantation. To TEPOROI Village  
Census Revision and Common Roll completed.

Monday, 14th May 1963.

Departed Wakunai for NUPOTORO Village on the first leg of <sup>INLAND</sup> Metekas Patrol - to compile Common Roll and revise population Census. These people have expressed strongly their wish to join in with the AITA Census Division, the Teop/Tinputz Council. <sup>1</sup>hahi warning discussed and explained - my 94-1-1 on Volcanologist Report.

Tuesday, 15th May 1963.

Departed NUPOTORO for PIPIPAIA Village. Common Roll compiled and Census revised. People are still non-committal about Councils, and look completely blank when questions are asked

of their opinions regarding its introduction and establishment. A most mysterious situation. I have only one reason for this and that is someone has directed them into this complete silence when Councils are discussed. The suspicious factor regarding this S.D.A. teacher from this very village might have a lot to do with it - matter being watched.

Thursday, 16th May 1963.

Departed PIPAPAIA for KAKARAPAIA Village - Common Roll compiled and Census revised. These peoples reaction toward Councils same as those at PIPAPAIA. This attitude toward Councils does not in any way hinder their progress in L/D, e.g. coffee blocks are being prepared, nurseries established and increased perennials have been recorded - they seem to have a bug against Councils which they are not prepared for the present to disclose.

Friday, 17th May 1963.

Departed KAKARAPAIA for TUTUPAIA. Common Roll compiled and Census revised. Again same attitude as above. Four new coffee blocks prepared bring total now to eight - Nursery for coffee constructed and now established. A big Sing Sing tonight - food and very much enjoyed.

Saturday, 18th May 1963.

Departed TUTUPAIA for BULISTORO. Common Roll compiled and Census revised. Again attitude toward Councils same as those of previous day. Coffee nursery established - over 10 blocks averaging 250 pegs recorded. Balbi warnings explained, escape routes outlined - Re. 94-1-1, Volcanological Report on Balbi.

Sunday, 19th May 1963.

Departed BULISTORO for Hamlet of same called KIVARO - a pleasant spot so spent night there and observed the Holy Day.

Sunday, 20th May 1963.

Departed KIVARO for IBU. Common Roll compiled and Census revised. Attitude toward Councils same as for previous day. Coffee nursery established.

Monday, 21st May 1963.

Departed IBU for TOGARAU - Common Roll compiled and Census revised. Meeting held - people are most adamant in their wish to join the Council - they do not want to be left out nor do they wish to wait for the five villages who are at present non-committal before they make their minds up - they of TOGARAU want to join immediately. Discussions on Balbi given. Advice explained to people on what signs to look out for in case of eruption - escape routes outlined. People expressed desire to plant more cocoa along with coffee.



Wednesday, 22nd May 1963.

Departed TOGARAU for RURUVU - Common Roll compiled and Census revised. Meeting held - these people strongly favour Councils. Balbi discussed and signs explained along with escape routes.

Thursday, 23rd May 1963.

Departed RURUVU for SISIVI - Common Roll compiled and Census revised. For lunch the luluni WILL presented me with a well cooked roast chicken plus spuds and veges, a delightful meal. These people too are strongly in favour of Councils and express immediate wish to join, stating they have waited long enough! Balbi warnings reiterated. Coffee nursery established.

Friday, 24th May 1963.

Departed SISIVI for LESIOPAIA. People keen on Councils - Common Roll compiled and Census revised. Balbi discussed. Coffee nursery established.

Saturday, 25th May 1963.

Departed LESIOPAIA for BETRIOPAIA. Common Roll compiled and Census revised. People strongly in favour of Councils. Balbi warnings given. Coffee nursery established.

Sunday, 26th May 1963.

Departed BETRIOPAIA for SIRORIPAIA. Common Roll compiled and Census revised. Balbi warnings given. Coffee nursery established. Very keen on immediate establishment of Council for this area.

Monday, 27th May 1963.

Departed SIRORIPAIA for MAPEARO. Common Roll compiled and Census revised. Balbi warnings given. Coffee nursery established.

Tuesday, 28th May 1963.

At MAPEARO village - preparing report, finalising Common Roll and population Census figures.

Wednesday, 29th May 1963.

Proceeded to Makunai arriving Station P.M. via LEIKOIA and TEAKOH Villages. Work completed late P.M.

PATROL KIDS.

*D.C. BREWERTON*  
D.C. BREWERTON

Officer in Charge.

## INTRODUCTION.

The Common Roll for the whole of the Wakunai area is now complete. Along with the compilation of the Roll, a population Census was also taken for 1963 which is now complete too.

It was found that of the 19 Rotokas Villages five are strongly non-committal, whereas the rest are strongly in favour. With the AITA in the throes of joining the Teop/Tinputz Council this year, the five non-favouring villages represent 18% of the total number of villages strongly in favour in the entire Wakunai area. Those of the Rotokas Villages in favour number 14 and it is hoped that immediate steps are taken to include them into the Teop/Tinputz Council without delay.

It is pleasing to note that at last the coffee situation in the Rotokas Division has taken a definite step forward since the arrival of new Coffee seeds and the fact that now every village with prepared blocks have established nurseries, i.e. nurseries have now been established in 11 Rotokas Villages.

Census statistics show that 25% of children under 16 years are attending either Mission schools or the Government School at Wakunai. Education at the village and higher levels are keenly pursued and parents are becoming aware of the importance of education.

## NAIVE AFFAIRS.

The news of the AITA division joining the Teop/Tinputz Councils has set off a chain reaction in the Rotokas. Except for five villages, the rest numbering 14 want to be included along with the AITAS. Two Rotokas villages, Teihap and Tearaka (Coastal) are included with the AITAS. A deputation approached this patrol on Sunday night, strongly demanding that the Administration do not leave them out of this new move to join in with the Teop/Tinputz Council. They said that since they were one of the forerunners in favouring councils initially in this area they felt that they should be immediately accepted - they also stated they have been adamant since the first move to have councils in this area.

The deputation consisted of leaders of the Rotokas including the two leading village officials VITAUMANA of Leikoia and WILLI of SISIVI. Please advise as to what steps can be taken to include these people into Councils. I have told them to wait until I get advice from you or the District Officer of some assurance as to when they may be accepted. Their keenness is certainly an encouragement and it is recommended that action be taken immediately to initiate the move for them to join the Council. It is not considered important that there should be any time wasted in waiting for the other five villages to make their minds up, it is the majority that counts and 14 out of 19 is a decided majority.

Warnings regarding Mount. BALBI were explained in every village, escape routes outlined as per my 94-1-1, 5th April 1963, were again given. Further to that report investigations have revealed that BALBI had in fact erupted later than was indicated in that report. It is believed now that Crater B did not make its initial eruption at the time stated but it appears re-erupted sometime during the 1830 decade. These facts are based on



stories by several very old timers numbering only three scattered over the area who can remember when many people died through asphyxiation of toxic gases from the volcano, severe earthquakes, in some cases completely destroying whole villages - the reason for many of the deaths was mainly due to the fact that most of the people panicked and ran down following the rivers and natural course of volcano flow.

These old timers described their ages as being between 6 to 8 years old at the time. They said that the Rotokas was full of people before that happened and as far as they remember Crater B was in the same state as it is now before it re-erupted another factor that was not known in Report 94-1-1. A memorandum outlining these new discoveries will be forwarded to the Volcanologist, Rabaul. European residents in the area have also been cautioned.

"Village Works Groups" are continuing to increase present perennial planting, mainly in Coffee. These works groups are quite popular since everyone benefits from it communally on an individual ownership basis. Main activities now being undertaken in the area is coffee since the arrival of new coffee seeds (ROBUSTA). It is now directed by the D.A.S.F. that future coffee for the AITA and ROTOKAS will be exclusively ROBUSTA.

#### ECONOMIC DEVELOPMENT.

The recent delivery of new coffee seed to this area by D.A.S.F. has set a new feeling of enthusiasm. This patrol saw to it that every village that had blocks ready for coffee plants were given the seed along with constructing a coffee nursery. This included 11 villages. Now it can be said that progress is at last showing itself with coffee. It is estimated that as soon as the seeds are ready for transplanting within the next two or three months 9,500 plants should be recorded. At present there are 106 coffee trees in the area. A most pleasing state of affairs. Cash crop census on village basis is now being carried out.

The potato situation is apparently not showing any signs of improvement from the producers point of view. It is believed that there are not markets in Rabaul interested in purchasing local potatoes. This is most serious and assistance should be given where possible to the grower. It was decided in March this year to reduce the price of potatoes from 5d. to 3d. per lb. this was so as to keep up with the downward price trend of landed potatoes from overseas to Rabaul. It has always been policy to encourage cash crop production and since potatoes are semi-perishable I do not feel that they should be discounted. There are seven villages in the inland region of the Rotokas that are for the time being dependant on outlet for potatoes which currently is the most important cash earner for these people.

I suggest that if D.A.S.F. are agreeable and when the market outlet from Numa Numa eventually ceases, then I would be prepared to purchase Native Produce on their 12-2-2 vote. I feel at the same time this contrary trend is only temporary - however during this period some action is necessary. Your prompt advice over this issue is required. Serious consequences will arise if assistance is not given in continuing their outlet.

The consequences are not threatening, but Administration prestige I feel is at stake. At present potatoes can be landed in Rabaul for 6d. from Numa, this is due since the lowering of the potato price. Growers enthusiasm has not slackened through the reduction in prices - needless to say mainly because it is their main supplementary cash crop. Their enthusiasm and drive on this issue has also spurred them on to constructing the once thought impossible road into the inland ROTOKAS villages, of which 7 miles have been prepared.

#### EDUCATION.

It was considered of interest to report on one or two aspects of Native Education in the Rotokas area.

Firstly to note the record number of children now attending village Mission schools and the Administration School at Wakunai. There are now 356 children from the ROTOKAS attending Schools. This represents a figure of approximately 25% of the children under 16.

Secondly, the patrol at RURUVU School discovered that the BOKO Methodist Mission School had commenced a scheme for making money for the benefit of the School and its pupils. The Schools two teachers and 60 pupils have prepared a block for planting coffee (500 pegs) and have prepared another block for cocoa (500 not yet planted). These two blocks situated on the original school block is to provide finance for general activities which require purchasing articles for the benefit of the school and pupils. At present the school has earned about £10 from the sale of potatoes - all work done by pupils at times specially delegated for gardening. The amount of £10 will be used for purchasing nails when rebuilding some of the older school buildings. I think this scheme highly commendable and useful and will ultimately succeed in allround improvement.

It was suggested that a committee of parents be elected as a school advisory body working in conjunction with the two teachers. The suggestion was well received. The committee will consist of five male parents whose job it is to look after any moneys earned by the school, and also to give the teachers any assistance that they may require for school purposes. This is the only school in the Wakunai area that has taken on such a constructive scheme. The school land has been completely handed over to the school and education and the present cash crops are being planted only within the boundary originally handed over.

#### CONCLUSION.

The two most important features regarding development in this report is the fact that:-

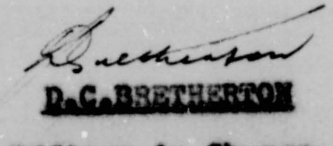
(a) The Rotokas people are insisting on joining the Teop/Tinaputs Local Government Council along with the AITAS - that is except the five non-committal ones, which are PIPIPAIA, KAKARAPAIA, TUTUPAIA, BULISTORO and IBU.

(b) The potato situation which needs urgent attention and rectifying, either by the Administration securing a regular outlet



in Rabaul through me purchasing the crop, or for Muma to continue as it is doing but selling it to D.S.A.F. RABAU temporarily. Production per month average from this area now stands at 2 tons.

I would like to stress again that the above two points need at this stage prompt advice, attention and action.

  
**D.C. BRETHERTON**  
**Officer in Charge.**