

VOLUNTEER AGENCIES

ACCESS 6970 Linda Vista Rd. San Diego, CA 92111	Monday thru Friday 8:30 to 5:00	571-0260
C.A.M. (CENTRO ASUNTOS MIGRATORIOS) 835 "D" Ave. National City, CA 92050	Monday thru Friday 8:00 to 5:00	474-6678
CATHOLIC COMMUNITY SERVICES 4643 Mission Gorge Place San Diego, CA	Monday thru Friday 8:30 to 4:30	287-9454
IMPACT 268 W. Park Ave. San Ysidro, CA 92073	Monday thru Friday 8:00 to 5:00	428-5526 239-3881
INTERNATIONAL RESCUE COMMITTEE 1419 University Ave. San Diego, CA 92103	Monday thru Friday 8:00 to 5:00	299-3411
LUTHERAN SOCIAL SERVICES 1401 Ohio St. San Diego, CA 92104	Monday thru Friday 9:00 to 5:00	284-6724

The person who gives you this list is not able to help you fill out forms. You will need to go to one of the offices listed in order to receive complete assistance.

La persona que le de este formulario no puede ayudarle llenarlo en este momento. Ud. necesitará ir a alguna de las oficinas en la lista para recibir atención completa.

MASTER

IMPLEMENTATION PLAN
IMMIGRATION REFORM AND CONTROL ACT

CAVEAT

Information in this hand-out represents a preliminary plan of the Immigration and Naturalization Service (INS) for implementing major provisions of immigration reform legislation now under consideration in the 98th Congress.

The INS plan will continue to evolve, and these planning materials will continue to undergo changes/ revisions accordingly, consistent with the provisions of enacted law and the agency's defined role and responsibilities for implementation.

IMMIGRATION REFORM AND CONTROL ACT

PURPOSES

TITLE I

Control of Illegal Immigration
Penalize employers who hire illegal
aliens



**Coordinated,
Comprehensive Program
to Regain Control of
U.S. Borders**

TITLE III

Legalization
Legalize residence of illegal
aliens who have been in U.S.
for considerable time and are
productive members of society



Results

- Is a disincentive for employers to hire illegal aliens
- Encourages illegal aliens to return home
- Gives aliens less incentive to cross U.S. borders illegally

Results

- Brings these aliens into mainstream of U.S. life
- Gives them protection of U.S. law

IMMIGRATION REFORM AND CONTROL ACT

GENERAL PROVISIONS

Legalization

- Assigns responsibility to Attorney General
- Sets up eligibility requirements
- Grants permanent or temporary resident status to certain classes of illegal aliens
- Provides for adjustment from temporary to permanent resident status after three years
- Establishes 18-month application period
- Prohibits public assistance for three years
- Includes VOLAGS in screening applications

IMMIGRATION REFORM AND CONTROL ACT

GENERAL PROVISIONS

Employer Sanctions

- Makes it illegal knowingly to hire, recruit, or refer for employment an illegal alien
- Requires employers to attest they have verified eligibility -- an INS controlled record system
- Requires employer to retain form for 5 years or until 1 year after employee's termination
- Requires President to establish a secure system of employee identification within 3 years
- Sets up penalties and remedies: civil, criminal and injunctive (notification: first six months; warning : second six months)

IMMIGRATION REFORM AND CONTROL ACT

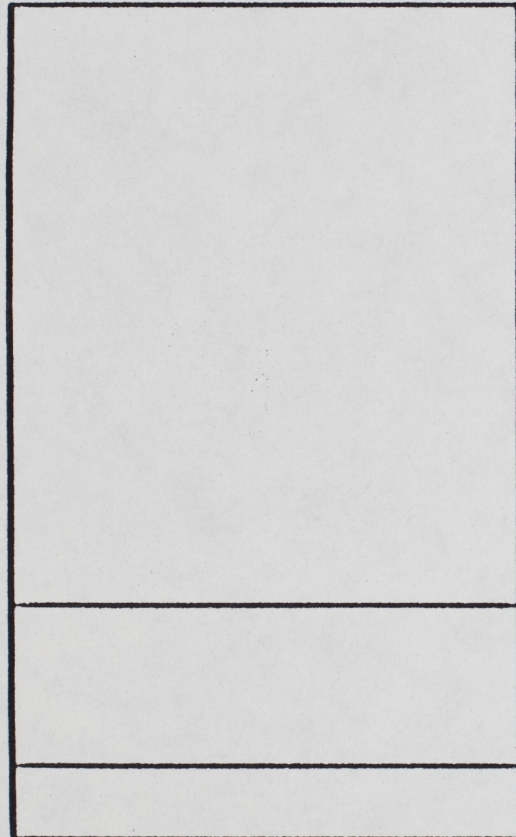
GENERAL PROVISIONS

Other Provisions

- **Establishes U.S. Immigration Board to hear appeals**
- **Limits or eliminates other judicial review**
- **Tightens asylum requirements and procedures**
- **Revises immigrant admissions system**

LEGALIZATION

ASSUMPTION: 2.3 MILLION WILL APPLY



6 million illegal aliens are now in U.S.

1.6 million will apply for temporary residence

730,000 will apply for permanent residence

LEGALIZATION

OTHER ASSUMPTIONS

- Impact of legalization on INS structure and workload should be minimized

INS will act as decision-maker
and monitor

- Applicants should bear most of the expenses of the program

Each applicant will be charged
a filing fee

Initial processing should be assigned to qualified voluntary agencies

VOLAGS will handle majority
of screening functions

The application and review process should be well managed

Central Processing Facility will
be efficient and automated

LEGALIZATION

INS RESPONSIBILITIES

Overall

- Training
- Final determination of eligibility
- Monitoring of program
- Coordination of public information efforts

**MINIMAL IMPACT ON
ONGOING OPERATIONS**

LEGALIZATION

INS RESPONSIBILITIES

At District Office

- Administrative support of Immigration Examiners assigned to VOLAGS
- Information dissemination
- Processing of file requests/correspondence
- Investigation of fraud cases
- Investigation/enforcement of denied cases
- Liaison with VOLAGS, community leaders, and media, in cooperation with Central Office

**ADDITIONAL RESOURCES
TO BE PROVIDED**

LEGALIZATION

INS RESPONSIBILITIES

At VOLAG Site

- Technical assistance
- Review applications for permanent residence
- Review sample of applications for temporary residence
- Interview questionable candidates
- Interview a random sample of all candidates

**NO OVERT ENFORCEMENT
ACTION AT SITE**

LEGALIZATION

INS RESPONSIBILITIES

At Central Processing Facility

- Processing functions (records, receipts, notices)
- Background security checks: liaison with FBI, CIA
- Final review and adjudication
- Referral to field for enforcement action
- Notify VOLAG re: approval, denial
- Notify applicant re: approval, denial
- Generation of data for other Federal agency use

<p>EFFICIENCY AND AUTOMATION OF LEGALIZATION EFFORT</p>

LEGALIZATION

ADMINISTRATION

STRUCTURE

- Implementation handled as a project separate from INS organizational structure
- Organizational structure will evolve with program needs
- Initial structure will be in place on Day 1

LOCATION/STAFFING

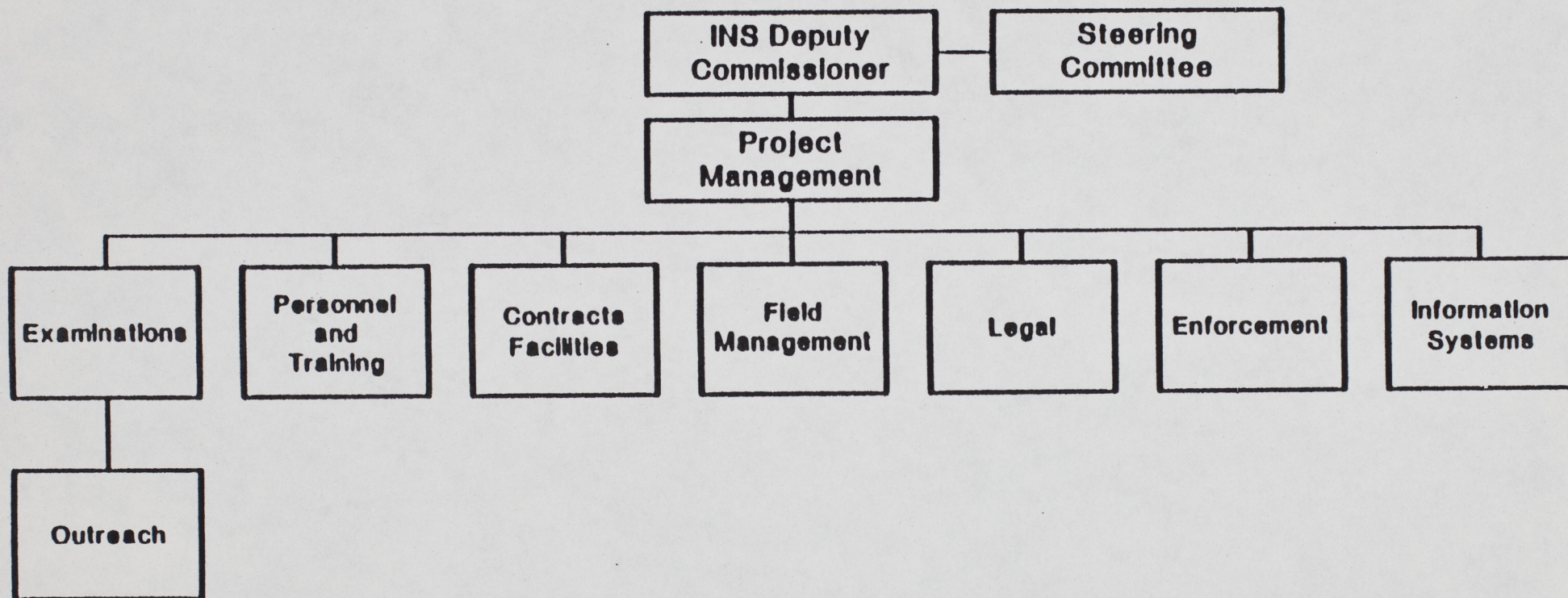
- Project will begin operations in Washington, D.C.
- Personnel will be assigned on a full-time basis
- Project personnel will be housed in common space
- Certain personnel will serve as area managers

RESPONSIBILITIES

- Project leader will plan structure and operation of program
- Project leader will develop and implement resolution procedures
- Project leader will coordinate legalization with INS priorities

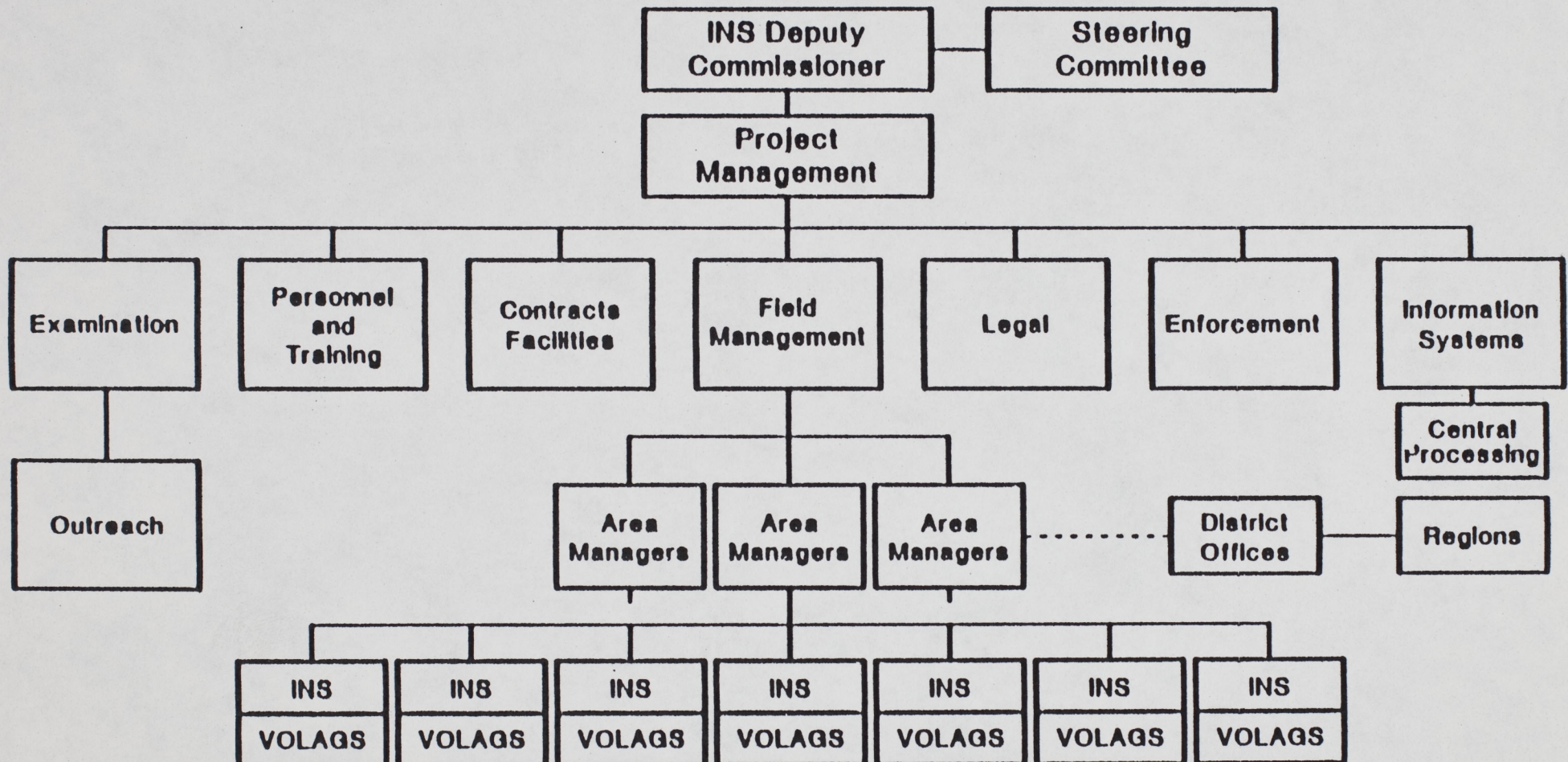
LEGALIZATION

ORGANIZATIONAL STRUCTURE



LEGALIZATION

ORGANIZATIONAL STRUCTURE



LEGALIZATION

IMPORTANT IMPLEMENTATION MILESTONES

Target Dates

Day 1 to 45

Tasks

- Public information program begins
- "Ask Immigration" tapes available in District Offices
- Automated phone lines available in District Offices and Border Stations
- Ad agency contract signed
- VOLAG contracts signed
- Central Processing Facility contract signed
- Outreach staff hired and trained
- Initial group of Immigration Examiners reassigned and trained
- VOLAG staff training begins
- Draft regulations issued
- Application forms printed and distributed
- Brochures printed and distributed

LEGALIZATION

IMPORTANT IMPLEMENTATION MILESTONES

Target Dates	Tasks
Day 45	Phase I VOLAG screening centers open in major metropolitan areas
Day 45 to 60	Public service ads begin to run INS trains Phase I and II VOLAG staffs INS hires record clerks
Day 60	Phase II VOLAG screening centers open
Day 60 to 90	INS trains Phase II and III VOLAG staffs INS hires additional Immigration Examiners for VOLAG sites INS hires contact representatives, legal clerks, and records clerks
Day 90	Central Processing Facility begins operation
Day 90 to 120	INS trains Immigration Examiners and other new personnel INS trains Phase III VOLAG staffs
Day 120	Phase III VOLAG screening centers open

LEGALIZATION

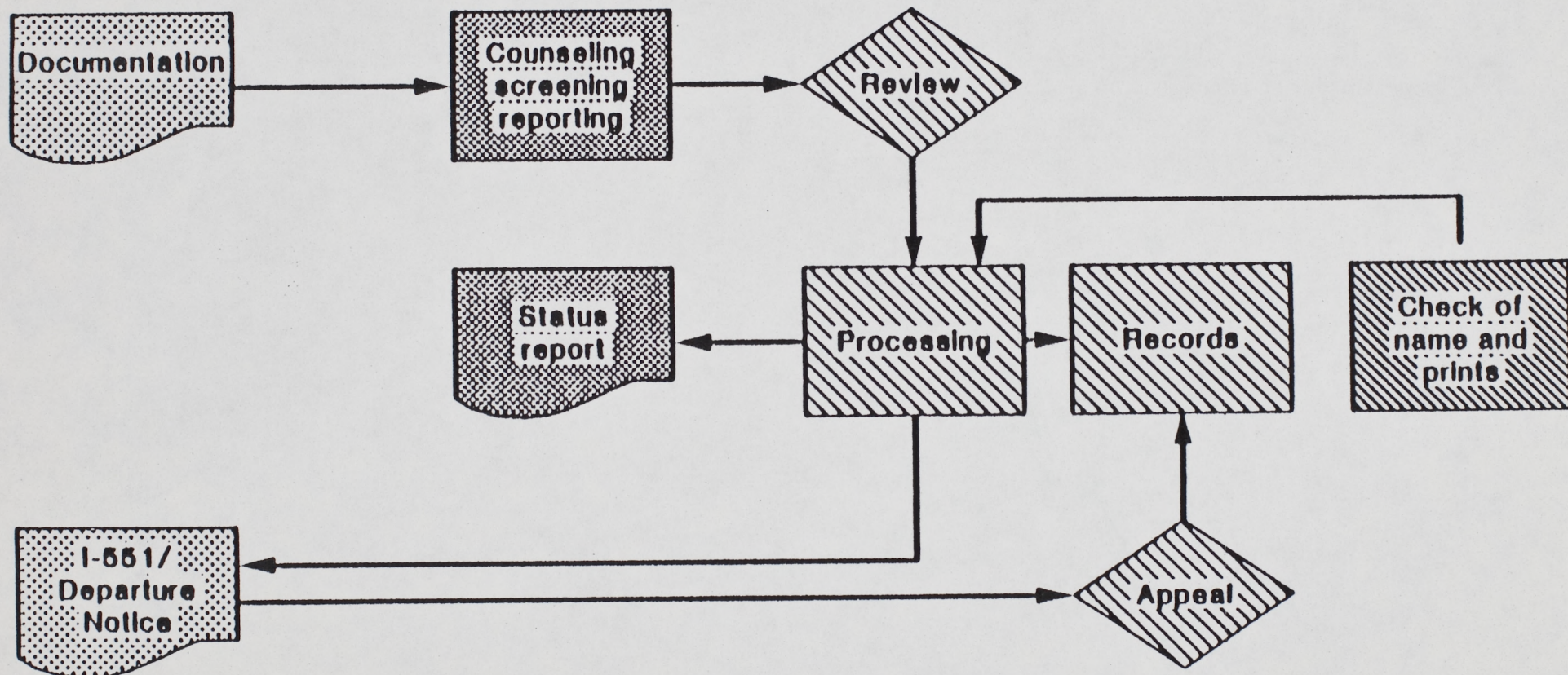
PROCESSING RESPONSIBILITIES

APPLICANT

VOLAG

INS

FBI/CIA



LEGALIZATION

APPEALS PROCESS

- All denials will be reviewed by supervisory Examiner
- Aliens given specified period within which to appeal
- Appeals decided by Senior Immigration Examiner and signed by supervisory Appeals Officer
- Appeals are independent of initial decision-making process
- Notice of denied appeal sent to alien and case referred to INS District Office for appropriate enforcement action

LEGALIZATION

ENFORCEMENT DURING LEGALIZATION

- VOLAG SITE**
- No risk appearance at VOLAG site
 - Fraudulent and serious offender cases referred to the District Office

- FIELD OFFICES**
- Investigation and enforcement of fraud and serious offender cases referred by INS personnel at VOLAG site or Central Processing Facility
 - Eligible aliens referred to legalization program
 - Ineligible aliens removed from U.S.
 - Enhanced enforcement to prevent illegal entry

LEGALIZATION

GOALS OF ENFORCEMENT PROGRAM DURING LEGALIZATION

- Minimize incidence of fraud
- Encourage eligible aliens to apply for legalization
- Remove ineligible aliens from U.S.
- Prevent entries of new illegal alien population

EMPLOYER SANCTIONS

IMPORTANT ADDITION TO ENFORCEMENT TOOLS

