

Fletcher's Clear-cut Platform in His Campaign for Congress

We must have the strongest possible national defense program, flexible to meet changing conditions, and erected against foes outside and inside our country.

Eradication of all isms alien to our democracy is imperative. There is no place in the United States for anything except staunch Americanism. If elected congressman, my efforts will be directed toward removing all isms from positions of authority in our government. Non-citizens enjoying the protection and freedom of this country, and evidencing disloyalty in any sense, should be deported on the first ship available.

We must keep out of wor, if it is humanly possible. To this end, we must be prepared, remain united, uproot subversive influences, and tend to our own affairs.

Prominent on my program is a determination to secure a place on the naval affairs committee, a post to which the congressman from this district is entitled because of our harbor and naval expansions. We have not been represented on this important committee since our beloved George Burnham was Congressman.

In examining my candidacy for congress, voters irrespective of party affiliations are invited to study carefully my record of public and private service in advancing the interests of the people of this district. For 40 years it has been my privilege to be closely identified with the land and water development, that has meant so much to the progress and prosperity of the two counties of the 20th district, and to assist actively in spreading county, state and pational

In announcing his candidacy for Congress (representing the 20th **Congressional District—San Diego** and Imperial Counties) Senator Fletcher issued the accompanying statement, which was published in 40 newspapers in the two counties. Senator Fletcher hits straight from the shoulder on vital issues: National Defense and eradication of subversive influences, and cites a convincing background of experience and knowledge that proves him to be especially qualified to serve this District as Congressman.

highway systems. These years of service have given me an exceptional opportunity to familiarize myself with the peculiar problems of this area, and to work for their solution. This work necessitated numerous trips to Washington, D.C., from which have resulted many valuable connections with important individuals and deportments.

Supplementing this background are six years of legislative work in Socramento as state senator .--- training which will be an asset in the tasks that will be mine if I am elected.

My recent trip to Central American countries,

the Canal Zone and the national capital gave me firsthand information regarding coast-wise traftic, trade relations, the projected Nicaraguan canal, and other matters of pertinent interest to southern California. While in Washington, opportunity was afforded me to follow up the legislation, sponsored by me at Sacramento, pertaining to federal aid in helping solve California's very serious migrant problem.

It has been my good fortune to acquire a close working knowledge of Imperial Valley conditions, and an understanding of problems affecting the All-American Canal and Imperial Irrigation District. My continuing purpose will be to strengthen, in every respect, the social and business relationships between the two counties.

San Diego's harbor development with federal aid, and future trade expansion, must take into account the potential facilities in the south end of the bay, and our growing fishing industry.

Adequate federal old-age security and social legislation, based on sound economics, always has had my sympathetic support.

San Diego city and county have a large veteran population. Their interests have had, and will continue to have, my most serious consideration. No pre-election promises have been made to any groups or interests, permitting me, if elected, to go to congress pledged only to make every effort to support legislation which in my best judgment will be most beneficial to our country, our state and our district.

Ed Fletcher.

FLETCHER for CONGRESS EDITORIAL ENDORSEMENTS

BRAWLEY NEWS, JULY 2, 1940.

ESCONDIDO TIMES-ADVOCATE, JULY 17, 1940.

"If all of Ed Fletcher's friends turn out and vote, he will be elected at the primary Tuesday, August 27," is the slogen in his campeign, written by one of his friends. And it is true. Probably the best known man in all San Diego County, among those of both high and low estate, is Col. Ed Fletcher. His friendship for the people and their interests and his efficiency as a legislator give him the outstanding position of all names that will appear on the ballot."

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SAN DIEGO UNION, JUNE 9, 1940.

"Senator Fletcher knows the problems of the 20th District, all the way from Imperial County to San Diego herbor, perhaps better then any other individual. For 40 years he has been closely connected with the development of this area and has perticipated in nearly every drive for the extension of roads, the development of water, the expension of ogriculture, the building of the herbor and increase in shipping fecilities for the two counties. He is no stranger in Washington, where he has gone many times in the interest of the district which he now seeks to serve in an official capacity this district mode, the type of representation in Congress that Senetor Fletcher is capable of giving."

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IMPERIAL VALLEY PRESS, JULY 3, 1940.

"Imperial Valley has reason to welcome the entry of State Senator Ed Flatcher into the 20th district congressional race to represent this and San Diege counties at Washington, D. C. "Senator Ed" or "Colonel Ed" as he is intimetely known, long has been a public servant and community enthusiast of San Diege. In an ophilic servant and community enthusiast of San Diege. In an ophilic servant and community enthusiast of san Diege. In an ophilic servant and community been a friend of Imperial Valley. It will be a pleasure to know that in the capacity of representing this entire 20th district he will be representing as as much as San Diego, that his abilities and amergine will be directed to see that Imperial County gets its shore of benefits."

A branze fablet placed on the Pacific Milestone in the place apposits the U.S. Grant Hotel reads as follows: "THE CITIZENS OF SAN DIEGO IN DEDICATING THIS PACIFIC MILESTONE NOVEMBER 17, 1923, HEREBY GRATEFULLY ACKNOWLEDGE THE UNTIR-ING EFFORTS OF COLONEL ED FLETCHER IN THE CONSTRUCTION OF A SOUTHERN TRANSCONTIN-ENTAL HIGHWAY."

FLETCHER for CONGRESS RECORD OF PUBLIC SERVICE

Member of State Board of Forestry, Park Commission and County Highway Commission.

Director, Sen Diego's 1915-16 and 1935-36 International Experition: and partmorright assigned

President, U. S. Highway 80 Association.

Vice-President, Broadway of America, Old Spenish Trail and five state bighway essociations. Journal of the

Looder, with Rufus Choste, the late Fred Jackson and John F. Forward, Jr., in relating funds by private subscription for building of Mountain Springs grade in Imperial County. He personally led the compaign which raised funds for construction of plank road over the desert sonds between Holtville and Yumo.

Eleven years' volunteer service in California National Guard and Naval Militia, without pay.

Member of District Exemptions Board during World War. Publicly thanked by San Diego City Council for distinguished services in behalf of the community, particularly in Washington, D. C., on behalf of El Capitan Dam, for land and reservoir acquisitions, and in harmonizing differences between the La Masa Irrigation District and the City of San Diego over waters of the San Diego River.

Member of committees which reised funds for purchase of sites for the Nevel Training Station and Army & Nevy Y.M.C.A. General chairmon of two successful Community Chest campaigns.

State Senator, representing San Diego County; now serving sixth year.

BUSINESS ACTIVITIES

Pioneered water development, outstanding examples being the Cayemace System and Marray Dam.

Associated with W. G. Henshew in construction of the

President of the Son Diagnite Mutual Water Co., which built Lake Hodges and Son Diaguite Dams, and mode available 3,000,000 gallons of water daily to San Diago from the Hodges System,

Developed Grossment, Mt. Helix and Solens Beach and an general manager of the South Coast Land Co. directed cognisition of that company's holdings in Del Mar, Lauradia, Catabad, South Occupation and San Lait Ray River yolloy.

Planted hundreds of ecros of citrus and avecade orchards; for years he was the largest winter reputable grower is San Diego County, and for a generation he has been actively identified with all phases of agricultury in this area.

Platform of COLONEL ED FLETCHER For State Senator

Will endeavor to obtain state or government funds to refinance Mattoon and other ad valorem districts so that the sufferers therein may have relief and save their property.

Will support any legislation pertaining to the relief of people whose property is subject to improvement bonds

Will favor a moratorium in taxes on homes and farms and will assist in any legislation to protect the small property owner.

Have worked for and will continue to work for federal and state funds to assist the directors of Caltech and the county in building a suitable road to observatory site on Palomar Mountain.

Will work diligently for a full college rating for our State College.

Will defend our educational system, and will oppose the curtailment of funds to the extent of crippling the teaching staff beyond efficiency. Our children are not to blame for our financial condition and should not be penalized.

IV.

For two years have been working on a plan whereby unemployed who are desirous and fitted may have the opportunity to help themselves to be self-supporting and will support legislation along these lines.

Will support any and all work programs to supplant the present form of relief. The unemployed must have work at a good, substantial living wage.

Am heartily in favor of an adequate old age pension. The Townsend Old Age Pension plan has been forcefully brought to my attention and consideration. Reeling the justice of their endeavors I will take it to the highest authorities, both state and federal government for its adoption.

Have been actively engaged in the wholesale produce business in San Diego County for many years, have had considerable experience in the raising of winter vegetables in San Diego County. Am familiar with the problems of the farmer and know his difficulties. Will use every effort to protect the interests of the farmers and agriculturists in San Diego County. 233-1

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Will fight for San Diego County's share in any and all funds due San Diego County, and will oppose the large centers of population in obtaining more than their share. Inasmuch as San Diego is the fourth largest county in population in the state, it is my feeling that we are entitled to more representation in the state government. At the present time Southern California, south of Tehachapi, with over 50 per cent of the population and total wealth, has only one representative on the State Board of Equalization, while the north has three. I pledge my best efforts to secure equal representation on the Board of Equalization, probably the most important and influential board in the State of California today.

Having been a property owner and taxpayer in San Diego County for over 40 years my interests are for the welfare of the county.

Amendment No. 2. A Destall second to the second On page 1 of the printed bill, strike out line 1, and insert in lieu thereof the following:

following: "SECTION 1. A new section is hereby added to the act cited in the title hereof to be numbered section 6.1 and to read as follows: Sec. 5.1. Whenever a petition for the incorporation of a public utility district in unincorporated areas is filed with the board of supervisors of any county, and the holder of title, or evidence of title, to sixty per cent (60%) or more of the lands situated within the limits of the proposed public utility district, either in quantity, or in value, as such value is shown on the last equalized assessment roll of such county; is any county, city and county, or municipality, given by the board of supervisors in the case of such county, or eity and county, or the principal legislative body of any municipality, to the inclusion of its lands within the limits of the proposed public utility district shall be filed with said board of supervisors prior to the publication of such petition as provided for herein."

On page 6, line 23, of the printed bill, strike out the following: "Sec. 2.", and insert in lieu thereof the following: "Sec. 3."

Amendment No. 4.145 America America

On page 9, line 41, of the printed bill, strike out the following: "Sec. 3.", and insert in lieu thereof the following: "Sec. 4."

Bill read, ordered to reprint, re-engrossment, and on file for third reading.

Senator Schottky in the Chair.

At eleven o'clock and thirty-five minutes p.m., Senator Schottky of the Twenty-fourth District was called to the chair. the states sky

Introduction, First Reading and Reference of Bills. 14640

By Senator Rich : Senate Concurrent Resolution No. 38-Relative to leaves of absence of the Governor, Lieutenant Governor, and the members of the Senate and Assembly.

Consideration of Senate Concurrent Resolution No. 38.

Senator Rich asked for, and was granted, unanimous consent for the consideration of Senate Concurrent Resolution No. 38, without reference to print or committee for purpose of adoption.

Senate Concurrent Resolution No. 38.

Relative to leaves of absence of the Governor, Lleutenant Governor, and the mem-bers of the Senate and Assembly.

Resolved by the Scante, the Assembly concurring, That leave of absence from the State for a longer period than 60 days during their terms of office, is hereby granted to His Excellency Frank F. Merriam, Governor of the State of California; to George J. Hatfield, Lieutenant Governor of the State of California; and to the following members of the Senate and Assembly of the fifty-first seasion of the Legislature of

members of the Senate and Assembly of the fifty-first session of the Legislature of the State of California: Senators: George M. Biggar, Bradford S. Crittenden, Charles H. Deuel, Leonard Joseph Difami, Walter H. Duval, Nelson T. Edwards, Ed Fletcher, J. C. Garrison, Frank L. Gordon, Hay W. Hays, Ben Hulse, Chris N. Jespersen, Karl P. Keough, Charles King, William F. Knowland, John B. McColl, Thomas McCormack, Walter McGovern, Henry McGuinness, D. Jack Metzger, Frank W. Mixter, Culbert L. Ohna, Harry L. Perkman; Harry A. Perry, A. L. Pierovich, Harold J. Powers, Charles F. Heindollar, W. P. Rieb, Andrew R. Schottky, Thomas P. Scollan, Jer-rold L. Seawell, William Richard Sharkey, Herbert W. Slater, Bert B. Snyder, Edgar W. Stow, Ralph E. Swing, Edward H. Tickle, J. I. Wagy, Dan E. Williams, and Sanborn Young.

Assemblymen : H. Dewey Anderson, Godfrey A. Andreas, James J. Boyle, Arthur H. Breed, Jr., James F. Brennan, Michael J. Burns, James M. Cassidy, Ford A.Chat-ters, John G. Clark, Gordon W. Corwin, C. C. Cottrell, Edward Craig, Melvyn I. Cranin, Ernest C. Crowley, Thomas J. Canningham, Kennett B. Dawson, T. H. DeLap, Earl D. Desmond, Leon M. Donihue, Hugh P. Donnelly, Herbert J. Evans, Ralph W. Evans, C. Don Field, Charles W. Fisher, Gene Flint, J. E. Frazier,

Clinton J. Fulcher, James D. Garibaldi, Lee E. Geyer, Wilbur F. Gilbert, Joseph P. Gilmore, A. Franklin Glover, Augustus F. Hawkins, S. L. Heisinger, William B. Hornblower, Charles A. Hunt, Gardiner Johnson, Wm. Moseley Jones, Clifford B. Kallam, E. V. Latham, Frank E. Laughlin, Elmer E. Lore, Charles W. Lyon, J. J. McBride, John D. McCarthy, Patrick J. McMurray, Thomas A. Maloney, Frank G. Martin, Jesse M. Mayo, Henry P. Meehan, Eleanor Miller, Claude Minard, Geof-frey F. Morgan, Roy J. Nielsen, John H. O'Donnell, Ellis E. Patterson, John B. Pelletier, Frederick Peterson, Jefferson E. Peyser, John P. Phillips, Fred Reaves, Kent H. Redwine, Paul A. Richle, Harry B. Riley, Alfred W. Robertson, Ben Rosenthal, Hubert B. Scudder, Charles W. Stream, James E. Thorp, Bodney L. Tarner, James B. Utt, Ernest O. Voigt, Charles J. Wagner, Clarence R. Walker, Ralph W. Wallace, Frank J. Waters, Ralph L. Welsh, Ray Williamson, Frank W. Wright, and Charles M. Weber.

Resolution read.

The question being on the adoption of the resolution.

The roll was called, and Senate Concurrent Resolution No. 38 adopted by the following vote:

ATES-Senators Biggar, Crittenden, Deuel, Difani, Duval, Edwards, Fletcher, Garrison, Hays, Hulse, Jespersen, Keough, King, Knowland, McColl, McCormack, Metzger, Mixter, Olson, Parkman, Perry, Pierovich, Powers, Reindollar, Rich, Schottky, Scollan, Seawell, Sharkey, Slater, Snyder, Stow, Swing, Wagy, Williams, and Young-36. Nors-Senator McGovern-1.

Senate Concurrent Resolution No. 38 ordered transmitted to the Assembly.

Withdrawal and Re-reference of Assembly Bill No. 955.

Senator Crittenden moved that Assembly Bill No. 955 be withdrawn from Committee on Agriculture and Live Stock, and referred to Committee on Conservation.

Motion carried, and such was the order.

Re-reference of Senate Bill No. 1055.

Senator Mixter moved that Senate Bill No. 1055 be referred to Committee on Finance.

Motion carried, and such was the order.

Further Proceedings Under Call of the Senate Dispensed With.

At twelve o'clock m., further proceedings under the call of the Senate were dispensed with, on motion of Senator Fletcher.

The Sccretary was directed to call the roll, on the adoption of the amendment, of the Senators who had not answered to their names.

The roll was called, and Senate Constitutional Amendment No. 19 finally refused adoption by the following vote:

Avra-Senators Biggar, Crittenden, Fletcher, Hulse, Keough, King, McColl, McGovern, McGuinness, Mixter, Olson, Perry, Flerovich, Powers, Schottky, Scollan, Sharkey, Stater, and Williams-19.

Nons-Senators Denel, Difani, Daval, Edwards, Garrison, Hays, Jespersen, Knowland, McCormack, Metzger, Parkman, Reindollar, Rich, Seawell, Sayder, Stow, Swing, Tickie, Wagy, and Young-20.

May 22, 19351

Explanation of Vote. Senator Fletcher asked for, and was granted, unanimous consent to have the following explanation of his vote on Senate Constitutional Amendment No. 19 printed in the Journal:

Sec 1

unjust or unequal taxation. I anticipate no action of that kind in this country, and trust that the ballot will solve this problem of all paying their just proportion of taxation at all times. solve this problem of all paying their just proportion of taxation at all times. The opposition claims that we will have to take a lower price for bonds if not exempt. Possibly so, but, like insurance, you pay for what you get: If you pass today Senate Constitutional Amendment No. 19 you are not taking any responsibility ; you are making it possible for the people of this State to vote on the question of whether or not tax-exempt bonds shall be issued in this State in the future. Why should you take this responsibility? Why should you not let them have an opportunity to express their opinion? Anyone who votes against this bill is assuming a great deal and is taking himself too seriously, for you are the servants of the people and the people should decide. Let the State of California set an example against tax-exempt bonds that will cross the continent. In time Federal laws will be enacted that will give a renewed assurance of faith to the masses in this country for justice and collities, feel fully your responsibility to your neighbor and yourself, that your constituents may give an expression by the ballot of their attitude toward one of the most vital problems that confront our citizenship today. ED FLETCHER.

The following message from the Assembly was received and read:

Ms. Passinger: I am directed to inform your honorable body that the Assembly on May 21, 1935, refused passage to Assembly Bill No. 1696—An act to make shares issued by Federal savings and losn associations, and by building and losn associations, legal investments for the funds of executors, administrators, guardians, receivers, trustees, insurance companies and cometery associations—this bill was indivertently forwarded to the Bennte. Will you kindly return the same to the Assembly? ARTHUR A, OHINIMUS, Chief Clerk. By Famp J, Denon, Assistant Clerk.

SENATE DAILY JOUBNAL

Mr. President and My Friends of the Senate.

In discussing my Senate Constitutional Amendment No. 19 today, I ask you to forget the appeal of special interests and to consider only what is best for the large majority of the people of this State and Nation. Over \$45,000,000,000 of tax-exempt bonds are now outstanding. In a compara-tively short time this stupendous sum will be \$100,000,000,000, unless some early legislation is enacted.

I am unalterably opposed to tax-exempt bonds for the reason that their issuance is un-American and the principle is fundamentally unsound. While it appears to be a Federal question eventually, yet some State must start the fight and why not California?

not Californis? Money is not succed and the time is at hand when the future best interests of this country must have first consideration. More and more the wealthy are buying these tax-exempt bonds, using money that should be put into industry. There is a vast accumulation of wealth in the hands of a few; 3,600,000 people today are paying 90 per cent of the income tax of this Nation. The wealthy are sitting pretty with tax-exempt bonds in their possession. With 70 per cent to 80 per cent of the people practically broke the last five years, owing to the depression, there is a growing feeling of resemment and radicalism against those better off than themselves, which feeling must be changed. I do not want to be considered an alarmist, love my country and consider myself a conservative. My ancestor, Robert Fletcher, came to Massachusetts in 1592. I have in my possession a commission signed by George III before the Revolutionary War making my great grandfather a British officer. At the head of his company he took part in the battle of Bunker Hill. Let me tell you that, with increased taxation on the masses while the rick go free with tax-exempt bonds, more and more the burden is unbearable. It is history repeating itself. I refer to the Boston Ten Party and the French Revolution. In both cases it was a violent protest against unjust or unequal taxation.

ED FLETCHER.

Message from the Assembly.

ASSEMBLY CHAMBER, SACRAMENTO, May 22, 1935.

Motion.

Senator Swing moved that Assembly Bill No. 1596 be re-referred to the Assembly.

Motion carried, and such was the order.

Requests for Permission to Introduce Bills.

The following requests for permission to introduce bills were presented -

By Senator Swing:

SENATE CHAMBER, SACRAMENTO, May 22, 1935. Mr. PRESIDENT: In accordance with the provisions of section 2, Article IV of the Constitution, I request permission to introduce a bill, the title of which is set forth below :

An act to provide for certain major construction and improvements by the State, including the construction of a State prison, certain other construction and improve-ments and the issue of bonds therefor.

Respectfully submitted.

SENATOR SWING.

Request referred to Committee on Rules. By Senator Metzger:

SENATE CHAMBER, SACRAMENTO, MAY 22, 1935.

Mn. PRESIDENT: In accordance with the provisions of section 2, Article IV of the Constitution, I request permission to introduce a bill, the title of which is set forth below:

forth below: An set to conserve and prorate the production of an irreplaceable and exhaustive matural resource of the State of California, to wit: Petroleum oil; to define the policy of the State of California relating thereto; to define waste and provide for the prevention thereof; to create a Committee of Oil Producers and provide for the election thereof; to create a Petroleum Commission and provide for its nomina-tion and appointment; to provide that the Director of Natural Resources shall be a member thereof; to define the duties of said commission and of the members thereof; to provide for the recall of said commissioners except the Director of Natural Resources; to provide for the levy and collection of assessments from the pro-ducers of erade oil in the State of California, to pay the expenses of enforcement of this act; to provide for actions and proceedings in the courts of the State of California for the enforcement of orders made by said commission; fixing a penalty for violation of this act or of the orders of said commission; to provide a short title for this act; to provide a limitation apon the term for which this act is passed. Respectfully submitted.

Respectfully submitted.

SIGNATOR METTZCIER.

Request referred to Committee on Rules.

Report of Standing Committee.

The following report of standing committee was received and read:

On Rules,

SENATE CHAMMER, SACRAMENTO, MAY 22, 1935.

Ms. PRESIDENT: Your Committee on Rules, to which was referred a request by Senator Duval to introduce a bill entitled—An act to call a special election to be held on the thirtieth day of July, 1935, for the purpose of submitting to the qualified electors of this State certain amendments to the Constitution of this State proposed by the Legislature at its fifty-first regular session, and to provide that this act shall

REPORT ON LABOR LECISLATION



January 8 to 27 and March 5 to June 16

1945



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FIFTY-SIXTH SESSION OF THE CALIFORNIA LEGISLATURE

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REPORT ON LABOR LEGISLATION . FIFTY-SIXTH SESSION OF THE CALIFORNIA LEGISLATURE

REPORT ON LABOR LEGISLATION

Fifty - Sixth Session, California Legislature January 8-27 and March 5 to June 16, 1945 FOREWORD BY THE SECRETARY

The 56th session of the California legislature adjourned sine die on June 16 with a record of accomplishment that was in many respects disappointing. The California State Federation of Labor presented a comprehensive legislative program formulated by a committee consisting of President Anthony L. Noriega and Vice Presidents Charles W. Real, K. G. Bitter, A. E. Bilger and D. T. Wayne, which was later approved at conferences in Sacramento and Fresno, attended by secretaries of the Central Labor Councils throughout the state.

That program, stated briefly, called for the establishment of a system to provide prepaid medical care, passage of legislation to stimulate and implement post war plans for full employment, liberalization and strengthening of laws relating to unemployment insurance and workmen's compensation. It also included adequate salary increases for state employees, steps to ease strains caused by racial discrimination, and general broadening and strengthening of social security and Labor laws.

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Notwithstanding the fact that many Federation objectives were achieved, the program as a whole fell short of accomplishment. The legislature unequivocally refused to consider, on the floor of either house, any plan for prepaid medical or hospital care. It failed to formulate adequate plans for post war employment and deliberately side-tracked legislation on racial discrimination. Workmen's Compensation

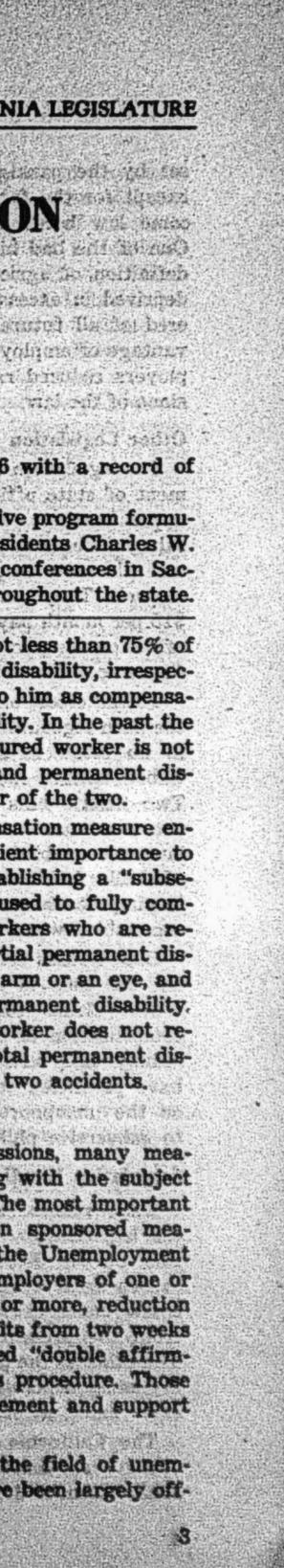
Extensive Improvements were made in workmen's compensation laws, and no bad bills were enacted to counteract the desirable results achieved, although several good measures were refused passage. Substantial parts of the Federstion program covering this field were adopted. All important Labor legislation will be outlined in subsequent pages of this report. For the purposes of this introduction it will suffice to say that the outstanding workmen's compensation bill passed was a Federation sponsored measure providing that a worker who sustains both temporary and permanent disabilities in the same accident shall receive not less than 75% of his full award for permanent disability, irrespective of sums previously paid to him as compensation for the temporary disability. In the past the law has provided that an injured worker is not entitled to both temporary and permanent disability, but only to the greater of the two.

Another workmen's compensation measure enacted, which seems of sufficient importance to mention here, was a bill establishing a "subsequent injuries fund," to be used to fully compensate for accidents to workers who are reemployed after sustaining partial permanent disability, such as the loss of an arm or an eye, and who later suffer further permanent disability. Under present law such a worker does not receive compensation for the total permanent disability that accrues from the two accidents.

Unemployment Insurance

As in the last several sessions, many measures were considered dealing with the subject of unemployment insurance. The most important bills enacted were Federation sponsored measures making provisions of the Unemployment Insurance law applicable to employers of one or more persons instead of four or more, reduction of the waiting period for benefits from two weeks to one week and the so-called "double affirmance" bill, liberalizing appeals procedure. Those measures also had the endorsement and support of Governor Warren.

Those substantial gains in the field of unemployment insurance would have been largely off-



set by the passage of two very bad measures except for the fact that the latter failed to become law because of Governor Warren's veto. One of the bad bills adopted a modified federal definition of agricultural labor that would have deprived in excess of 100,000 workers now covered of all future benefits. The other took advantage of employees' contributions to grant employers reduced rates under merit rating provisions of the law.

Other Legislation

The legislature was most generous in its treatment of state officials whose salaries are in the upper brackets. They were granted substantial salary increases. Judges also got a raise. Rank and file state employees, however, did not fare so well. They must be content with a meager \$15 per month pay increase, despite a determined effort on the part of the Federation to raise that figure to \$25.

To the credit of a majority of the members of the 56th legislature let it be said that they were in no mood to seriously consider any of the Labor baiting measures that were introduced. Two Senate bills which had for their purpose the permanent enactment of the "Hot Cargo" law were tabled in committee. The iniquitous "DeMille bill," which prohibited unions from levying assessments for any political purpose, was tabled when it reached the Assembly floor.

Both houses refused to enact measures reducing the time in which suits might be filed to collect claims for wages, overtime and other compensation to one year. Both Senate and Assembly also refused to pass bills which would have permitted employers to discharge workers on the unsupported claim that they subscribed to subversive philosophies of government.

Legislative Handicaps

Many reasons might be given to account for the legislature's failure to enact a greater portion of the Federation program. Two special causes seem worthy of mention. One is the extreme conservatism of the Senate that results from the present apportionment of that body. The other is the prevailing system in the Assembly under which the Speaker has dictatorial power to name all of the committees of that house.

The California constitution provides that no county, no matter how large the population, shall be entitled to more than one Senator and that no Senator shall represent more than three counties. This gives tremendous preponderance of voting strength in the Senate to inherently conservative rural areas.

Chief opposition to forward-looking legislation in both houses during the recent session came from organized agricultural interests. That opposition could seldom be overridden in the Senate. There is a handful of members from farming districts, who hold liberal views, but a majority of the membership is either extremely conservative or reactionary in outlook.

Difficulties encountered in getting favorable action on progressive legislation in the Assembly were of a different nature. In that house it is often possible to get the majority vote required on liberal measures that reach the floor for consideration. The catch is that under the present committee system there is altogether too little likelihood of such bills ever getting to the floor for a vote.

The Speaker is chosen by the elected membership of the Assembly. After his selection he appoints the standing committees to which all bills are referred. His decisions on those appointments are final. This undemocratic method gives the Speaker tremendous influence over all legislation. Most bills that are favorably recommended in committee eventually become law. Those that fail to receive such a recommendation almost inevitably die. The personnel of the committees decides the fate of most measures and the Speaker names that personnel.

Many examples of how that system works could be cited. When, for instance, Speaker Charles W. Lyon appointed the Committee on Public Health last January he doomed all bills providing for prepaid medical care. The membership of the committee made it certain that a majority vote could never be obtained to send any health measure to the floor for consideration.

The Committee on Industrial Relations, which was responsible for killing off several good bills, offers another illustration. Seven of the 15 members were sound, solid Labor men. Seven admittedly represented industry or agriculture. Eight votes are required for committee action. The 15th member was therefore in a position to cast the deciding vote on close committee roll calls. According to the Speaker, that man was a neutral, named to act as a balance between the two groups. Actually, he was openly conservative in

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viewpoint and threw the balance of the committee 8 to 7 against Labor. There is reason to believe that forces hostile to Labor influenced appointment of the personnel of this and other committees.

The State Federation Role

The State Federation played an important and constructive role in legislative activities. The Secretary was in Sacramento during the entire session. In January he supervised the drafting of Federation sponsored legislation and selected authors to introduce the various bills.

When the session reconvened in March he had as assistants Attorney Charles P. Scully and Former Assemblyman Elmer E. Lore. Scully was retained primarily because of the fact that he is a well qualified expert in the very technical field of unemployment insurance. Because of the importance of that type of legislation the employers of the state have been represented during the past several sessions by an attorney conversant with every angle of the complex subject. It was apparent that the interests of Labor must suffer unless it had as its advocate a man with equal qualifications. It is believed that the results achieved have fully justified the employment of an expert in this field. Apprendiate anone

The Joint Legislative Committee

As in past sessions the Federation operated as a unit of the California Joint Labor Legislative Committee, J. H. Wasserburger, of the Order of Railway Conductors, was named chairman and the undersigned served as executive secretary. The Committee was composed of a representative list of American Federation of Labor and Railroad Brotherhood organizations.

Representatives of the Committee who spent all or a large portion of their time doing effective work in Sacramento were, in addition to Wasserburger: George F. Irvine, Brotherhood of Locomotive Firemen and Enginemen; Harry See, Brotherhood of Railway Trainmen; W. W. Stevens, Brotherhood of Locomotive Engineers; R. S. Roberts, Brotherhood of Railway Carmen; S. A. Suckley, Brotherhood of Railway Clerks, and Robert Ash, Alamada Central Labor Council. Other A. F. of L. representatives who, although their organizations did not participate as integral parts of the Joint Labor Legislative Committee, were always available for advice or assistance, were: A. M. "Bert" Fellows, repre-

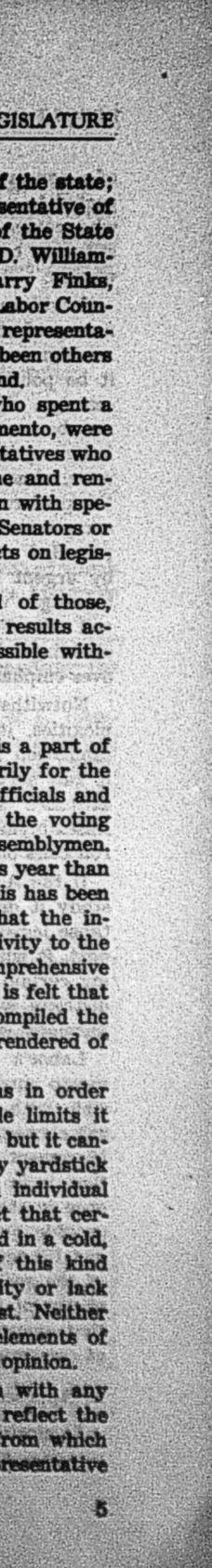
senting the Printing Trades unions of the state; Thomas Meagher, international representative of the Painters; Frank C. MacDonald of the State Building Trades Council; Raymond D. Williamson, Highway Drivers Council; Harry Finks, president of the Sacramento Central Labor Council, and Walter Pierce, international representative of the Barbers. There may have been others whose names cannot be called to mind. In addition to those mentioned, who spent a substantial amount of time in Sacramento, were other A. F. of L. officers and representatives who visited the capital from time to time and rendered invaluable service in connection with specific bills and by conferring with the Senators or Assemblymen from their home districts on legislative problems. Full credit must be given to all of those, named and unnamed. The legislative results accomplished would not have been possible without their assistance.

Legislative Voting Record

The "Tabulation of Votes," which is a part of this report, has been prepared primarily for the information and use of A. F. of L. officials and members, who want information on the voting records of their Senators and Assemblymen. More roll calls have been compiled this year than for any similar report in the past. This has been done partly because it is believed that the increasing importance of legislative activity to the Labor Movement makes a more comprehensive report desirable and partly because it is felt that the larger the number of roll calls compiled the fairer and more accurate the picture rendered of the attitude of individual legislators.

A word of caution, however, seems in order relative to its use. Within reasonable limits it accurately reveals comparative values, but it cannot be used as an absolutely arbitrary yardstick to measure the exact worth of each individual legislator. That is because of the fact that certain human factors cannot be reflected in a cold, statistical analysis. A compilation of this kind does not record the degree of sincerity or lack thereof that motivated the votes cast. Neither does it allow any tolerance for the elements of human error and honest difference of opinion.

Another shortcoming in connection with any tabulation of votes is that it cannot reflect the political complexion of the districts from which the various legislators come. The representative



of a conservative agricultural area cannot be expected to vote as consistently with Labor as one who comes from an urban district where constituents consist in large part of union men and women. Antal Manholt shared wardhill nos

. It will be noted that the otherwise perfect or near-perfect records of several Senators and Assemblymen appear to be marred by absences. Let it be pointed out that in both houses the percentage of absenteeism is much lower among members at the top of the Labor record than it is among those at the bottom. Liberal legislators were, almost without exception; conscientious in the performance of all duties and it is a fair presumption that the great majority of absences recorded among them were caused by illness or by urgent legislative duties, such as committee hearings, which often cause members to miss roll calls. For that reason, loss of position in the standings due to failure to vote should not be over-emphasized. the they assistant.

Notwithstanding those shortcomings and complexities, it is believed that the accompanying tabulation is fair and that if used intelligently, it can serve as a useful guide in judging the attitudes and qualifications of Senators and Assemblymen. It is based strictly on recorded roll calls on which all issues involve. were clear. If the A. F. of L. membership will give it the study it deserves it will rather clearly indicate those legislators who are worthy of future support. It will also show the desirability of replacing certain present members from strong Labor districts with representatives who are more in harmony with the views of their constituency.

Labor's legislative representatives in Sacramento must achieve whatever results are possible with the Senators and Assemblymen who are chosen by the people of the state. The Labor Movement, with its present strength and prestige, is in a position to exert tremendous influence in the selection of those legislators. It can provide better ones in some instances. If rank and file unionists can be brought to a realization of the seriousness of this problem and the simplicity of its solution, the California legislature that convenes in 1947 will establish new records of constructive accomplishment.

In Appreciation

In closing, a word of appreciation is definitely in order for the consistent support given Labor measures by progressive legislators in both Senate and Assembly.

In the upper house Senators Shelley, Jesperson and Carter completed the session without being charged with a single bad vote. Shelley was a source of strength, especially on unemployment insurance measures because of his exceptionally broad knowledge of that subject. Carter was the most persuasive debater in the Senate on Labor and other progressive legislation. Jesperson was as dependable as his record indicates and often gave effective assistance on the floor, Several other Senators rendered valuable aid. Never in the history of the California legislature has there been such keen competition for top spots on the Labor record as in the Assembly during the recent session. Eight men are not charged with a single bad vote. Dunn, Fletcher, Hawkins and Maloney head the list, due to the fact that they were present on every recorded roll call. Such a record speaks for itself. Maloney, a legislative veteran, was able to render especially valuable service to the Labor Movement because of his position as Speaker Pro Tem and as a member of the Committee on Finance and Insurance to which important bills on workmen's compensation and unemployment insurance

Gaffney, Lyons, Thomas and Rosenthal, all outstanding Labor legislators, lost positions in the standings only because they were not always present on roll calls. As explained above, that does not detract from the credit to which they are all entitled. Lyons performed outstanding service as chairman of the important Committee on Industrial Relations, and as an active floor leader on Labor bills

Many Progressives

Ten other Assemblymen are charged with but one bad vote. Four members had two bad votes apiece; three others had three each, and four more were recorded as wrong on only four roll calls. That adds up to a total of 29 out of t 80 Assemblymen who were not recorded with bad votes on more than one-tenth of the 40 roll call tabulated. All of those deserve credit for lent records. There were many others w lowed close behind. It was this many competition for top positions in the element drove many liberal legitlatores (are not ready

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George Collins and Ralph Dills, for example, who not only voted consistently, but who contributed strength in many heated debates, appear in the comparative standings in 15th and 16th positions respectively. Many other progressive legislators are still further down the list. A member charged with but seven bad votes, fell to 39th place in the standings. Labor has never had so many friends on which it could usually depend for support. AV MACHINE OF POLISOFUL CONGET SILL POLISOFUL

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To that sizable bloc of alert and fighting progressives in the Assembly must go major credit for the degree of success achieved by Labor and other liberal groups during the recent session. May their numbers grow!

Respectfully submitted, 19192

C. J. HAGGERTY, Secretary **California State Federation of Labor** fritoil e

Another and this life and this and the REVIEW AND ANALYSIS OF LEGISLATION AFFECTING LABOR The set in the second . Freeholding that at at

There were 3540 bills introduced during the 1945 session of the California Legislature, 2233 of which originated in the Assembly and 1307 in the Senate. In addition to those bills there were hundreds of constitutional amendments and resolutions of various kinds.

Many of those measures were drafted and introduced by authors chosen by the Federation. All were studied carefully and more than 400 of them which directly affected Labor organizations or the welfare of their membership were critically avalyzed. The Federation's legislative staff, which was employed in Sacramento during the session, followed the course of those measures 1%。他们,他是中国的生产和1%在国际上(A)的

carefully, supporting the good and opposing the bad black out and the second with the state was reported

For the information of the A. F. of L. membership this report presents a brief analysis of the most important measures affecting Labor, classified as to subjects, and indicates their final disposition.

ALL TRAINED LINE INCLUDED AND STOLEN CONTRACT UNEMPLOYMENT INSURANCE the shore anecode its has been the for spice period. And 21.1

More than 100 bills were introduced on this single subject. Among those were many measures sponsored by the Federation, designed to broaden, strengthen and liberalize California's Unemployment Insurance act and make it adequate to meet the needs of the postwar era.

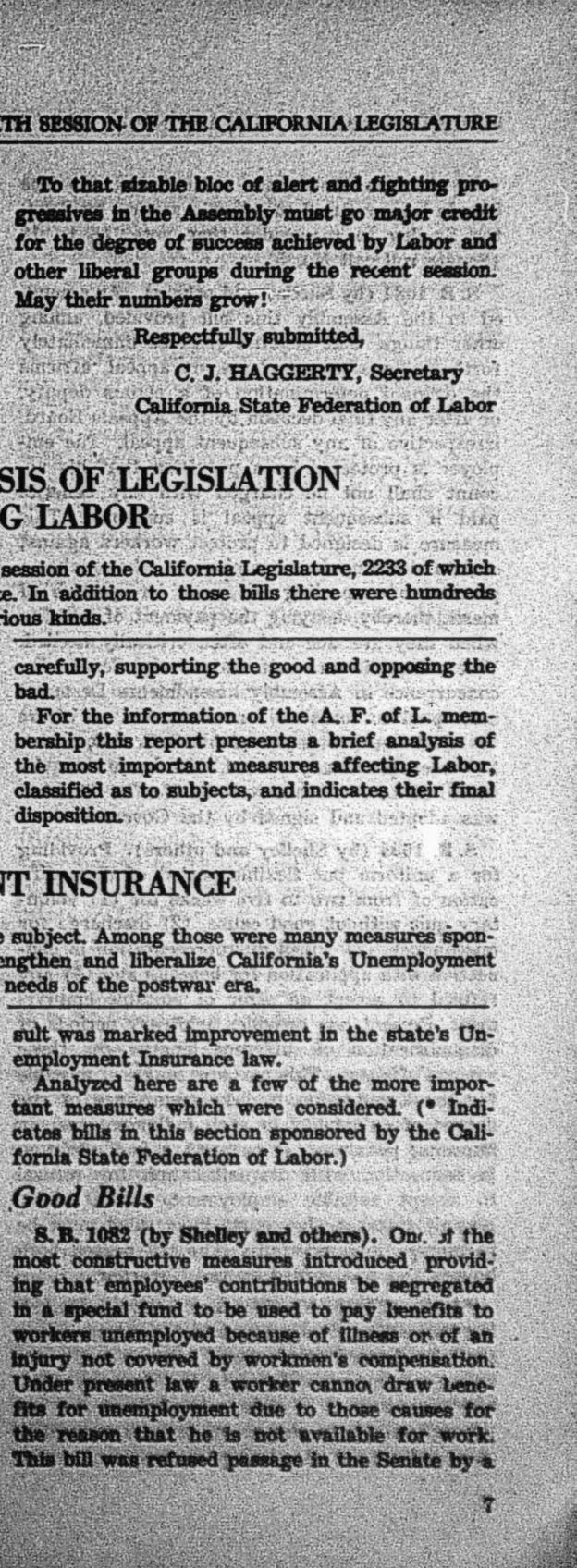
Another long list of constructive bills, most of which were technical in nature, was sponsored and introduced by members of a Senate Interim Committee on Unemployment Insurance, of which Senator John F. Shelley was chairman. Employers' groups were responsible for the introduction of many bad measures, the primary purpose of which was to reduce the tax contributions of their sponsors through technical disqualification of applicants for benefits and through grants of additional concessions under merit rating provisions of the law.

If legislative accomplishments in this field are to be judged in comparison with the comprehen-sive objectives sought by the Federation, they are indeed meager. Beveral good measures, however, were enacted and many bad ones defeated. Thanks to Governor Warren, who vetoed all had measures passed by the legislature, the net result was marked improvement in the state's Unemployment Insurance law.

Analyzed here are a few of the more important measures which were considered. (* Indicates bills in this section sponsored by the California State Federation of Labor.)

Good Bills

S. B. 1082 (by Shelley and others). One of the most constructive measures introduced providing that employees' contributions be segregated in a special fund to be used to pay benefits to workers unemployed because of illness or of an injury not covered by workmen's compensation. Under present law a worker cannot draw benefits for unemployment due to those causes for the reason that he is not available for work. This bill was refused passage in the Senate by a



vote of 18 to 20 (Senate roll call No. 4). The Senate later refused to adopt a motion by Senator Shelley to reconsider that vote, 18 to 18. (Senate roll call No. 5).

S. B. 1084 (by Shelley and others). As amended in the Assembly this bill provided, among other things, that benefits shall be immediately forthcoming after a referee, on appeal, affirms the original determination of a claims deputy, or after any final decision by the Appeals Board, irrespective of any subsequent appeal. The employer is protected by a provision that his account shall not be charged with any benefits paid if subsequent appeal is sustained. This measure is designed to protect workers against certain unscrupulous employers who make a practice of appealing all cases, irrespective of merit, thereby delaying the payment of benefits when they are due and often critically needed. When the bill was returned to the Senate for concurrence in Assembly amendments Desmond attempted to forestall concurrence in an effort to inject the provisions of his S. B. 989, which had been previously vetoed. His move was defeated 22 to 9 (Senate roll call No. 7). The bill was adopted and signed by the Governor.

S. B. 1093 (by Shelley and others). Providing for a uniform but flexible period of disqualification of from two to five weeks for (1) voluntary quit without good cause, (2) discharge for misconduct, (3) wilful misrepresentation in connection with application for benefits and (4) any refusal to accept an offer of suitable employment. Present law provides arbitrary periods of disqualification of different lengths for these various offenses. This measure makes it possible for the Commission to take cognizance of the degree of culpability in each individual case in imposing penalties. It corrects a bad situation in connection with disqualification for refusal to accept suitable employment which, under present statutes, the courts have ruled must be permanent and indefinite. The bill passed both houses and was signed by the Governor.

*A. B. 127 (by Gaffney and others). Providing that all services performed for remuneration shall be deemed employment subject to the act unless evidence is offered to the contrary. This bill was designed to close a loophole in the law through which employers of commission salesmen and others often escape payment of unem-

ployment insurance contributions on their workers. The bill died in Committee.

*A. B. 169 (by Lyons). Providing unemployment insurance coverage for agricultural workers and for domestics employed in private homes. Enactment would have been a long step toward achievement of the Federation goal of universal coverage. Taken in conjunction with A. B. 220, which was passed, the adoption of this bill would have added approximately 250,000 agricultural workers and 75,000 domestics to the unemployment insurance rolls. This bill died in the Committee because of lack of two additional votes needed for recommendation.

*A. B. 220 (by Lyons). Providing that after January 1, 1946, the provisions of the Unemployment Insurance law, with minor exceptions, shall be applicable to employers of one or more persons instead of four or more as at present. This bill, which passed both houses and was signed. by the Governor, was one of the most important pieces of social legislation enacted during the session. Vote in the Assembly was 60 to 11 (Assembly roll call No. 5). Senate vote was 22 to 13 (Senate roll call No. 10). Senator Desmond's motion to reconsider was defeated 19 to 19 (Senate roll call No. 11).

A. B. 278 (by Rosenthal and others). Containing provisions identical with those amended into S. B. 1084, analyzed above. The bill passed both houses without opposition, but the Senate inserted bad amendments containing the provisions of S. B. 989, which had been previously vetoed by the Governor. The Assembly properly refused to concur in the amendments by a vote of 24 to 34 (Assembly roll call No. 6). This bill was then permitted to die in a free conference committee as its provisions had been enacted by S. B. 1084. *A. B. 312 (by Burkhalter). Bringing employees of religious, charitable, scientific, literary and educational non-profit organizations under provisions of the Unemployment Insurance act. Such workers are entitled to the same protection as all other employees. There are believed to be approximately 20,000 of them in the state. This bill died in committee after extensive hearings. Unfortunately it was strongly opposed by representatives of important religious groups and charitable organizations, which doubtless influenced the committee's refusal to give it a favorable recommendation.

A B. 1360 (by MeMillion), Frowlding, that the

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disqualification for refusal to accept suitable employment shall be two weeks. This was introduced to correct a situation that arose due to a supreme court decision holding that under present law the disgualification is permanent and indefinite. It was dropped after favorable action was taken on S. B. 1093 providing for flexible uniform disgualifications for all causes, which was passed and signed by the Governor.

*A. B. 1409 (by Haggerty, Brady and Gaffney). Eliminating the two-week waiting period for unemployment insurance. Action was not pressed on this bill because of early enactment by the legislature of A. B. 1538, which reduced waiting period to one week. The latter measure was signed by the Governor.

*A. B. 1438 (by Maloney). Repealing merit rating provisions of the law. Merit rating, always opposed by the Federation, was adopted in 1941 on the theory that employers could be encouraged to stabilize employment and reduce the ratio of unemployment in their operations by a reward in the form of reduced tax rates based on the number of claims for benefits charged against their accounts. Under this scheme employers are enabled to reduce their rate of contributions, on a sliding scale, from 2.7% to 1%. There are many objections to merit rating, the chief one being that experience has amply demonstrated that instead of causing stabilization of employment it encourages employers to seek reduced rates by attempting to deprive workers of legitimate benefits. The Federation pressed vigorously for enactment of this bill, but it died in committee.

*A. B. 1440 (by Maloney). Providing for a tri-partite Appeals Board, with one member representing Labor, one industry and one the public. Prior to 1943 Labor was officially represented on the administrative commission. This bill sought to reinstate that provision in the law, which is eminently fair in view of the fact that in California workers contribute 1% of their earnings to the fund, giving Labor a special financial interest in addition to its vital concern with administrative policies under which benefits are paid. The bill died in committee.

A HALLSTE (by Avone and others) - Dittends ing the duration of unemployment insurance benefits to 26 weeks. Present duration is from 9 to 26 weeks, depending on earnings during the base period. This bill passed the Assembly 66 to 8 (Assembly roll call No. 7). It was later defeated in the Senate by a vote of 15 to 23 (Senate roll call No. 12).

A. B. 1588 (by Lyons and others). Reducing the waiting period for unemployment insurance from two weeks to one week. The Federation had sponsored A. B. 1409, (by Haggerty, Brady and Gaffney), which entirely eliminated the waiting period, but accepted this bill, which was a part of Governor Warren's legislative program, as a reasonable compromise. The bill passed both houses and was signed by the Governor. The vote in the Assembly was 73 to 1 (Assembly roll call No. 8). The Senate passed the measure 31 to 1 (Senate roll call No. 13).

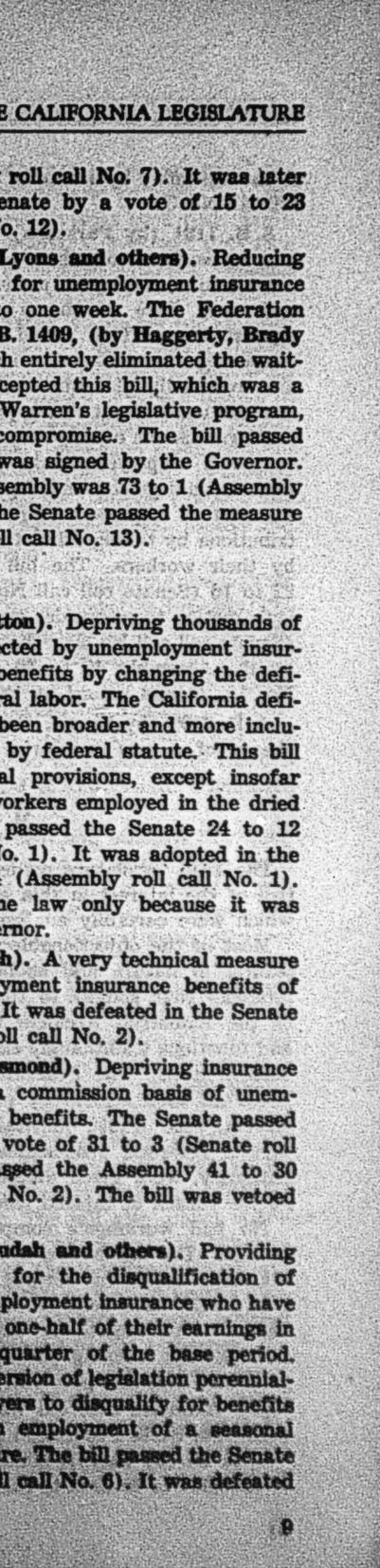
Bad Bills

S. B. 615 (by Sutton). Depriving thousands of workers now protected by unemployment insurance of all future benefits by changing the definition of agricultural labor. The California definition has always been broader and more inclusive than required by federal statute. This bill adopted the federal provisions, except insofar as they apply to workers employed in the dried fruit industry. It passed the Senate 24 to 12 (Senate roll call No. 1). It was adopted in the Assembly 42 to 34 (Assembly roll call No. 1). It failed to become law only because it was vetoed by the Governor.

S. B. S15 (by Rich). A very technical measure curtailing unemployment insurance benefits of maritime workers. It was defeated in the Senate 15 to 23 (Senate roll call No. 2).

S. B. 989 (by Desmond). Depriving insurance salesmen paid on a commission basis of unemployment insurance benefits. The Senate passed this measure by a vote of 31 to 3 (Senate roll call No. 3). It passed the Assembly 41 to 30 (Assembly roll call No. 2). The bill was vetoed by the Governor.

S. B. 1083 (by Judah and others). Providing additional grounds for the disqualification of applicants for unemployment insurance who have received more than one-half of their earnings in a single calendar quarter of the base period. This was the 1945 version of legislation perennially sought by employers to disqualify for benefits workers engaged in employment of a seasonal or intermittent nature. The bill passed the Senate 24 to 13 (Senate roll call No. 6). It was defeated



in the Assembly by a vote of 32 to 34 (Assembly roll call No. 3).

S.B. 1191 (by Parkman). Providing that as long as workers contribute to the unemployment reserve fund, employers' accounts shall be debited with only 73% of the payments charged against them. This would have the effect of increasing the ratio of an employer's reserve and eventually give him the benefit of a lower tax rate under merit rating provisions of the law. California is one of only four states in the nation in which employees make contributions. This was an undisguised and reprehensible effort on the part of employers to reduce their own contributions by taking advantage of funds paid in by their workers. The bill passed the Senate 22 to 16 (Senate roll call No. 8). Senator Shelley's motion to reconsider was defeated 12 to 24 (Senate roll call No. 9). The measure was passed by the Assembly 45 to 30 (Assembly roll call No. 4). It was vetoed by the Governor. asis r A. B. 2199 (by Lyon). Passing on to the purchaser of a new enterprise all tax reductions earned by his predecessor under merit rating. Under present law, the new owner must pay the full base rate of 2.7% until such time as his own operations merit a reduction, irrespective of the record of the original operator. Passed the Assembly 42 to 25 (Assembly roll call No. 9). This bill was defeated in the Senate 5 to 27 (Senate roll call No. 14).

A. B. 2206 (by Clarke). Exempting all Mexican nationals brought into the state as agricultural workers from provisions of the Unemployment Insurance act. Such workers, generally speaking, are now exempt. There are a mere handful of exceptions, such as cooks for crews that are working on farms. To arbitrarily exempt those workers as a class would encourage unscrupulous employers to hire them for covered occupations in preference to citizens on whom it would be necessary to make unemployment insurance contributions. The bill passed the Assembly unanimously. It passed the Senate by a vote of 25 to 8 (Senate roll call No. 15). It was vetoed by the Governor.

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WORKMEN'S COMPENSATION

The 1945 legislature made numerous improvements in the workmen's compensation laws. Indicative of the interest in this subject, approximately 75 bills good and bad-were introduced, all of which were carefully analyzed by the Federation.

Most of the objectionable measures were procedural in nature and sponsored by insurance interests that sought to turn over to referees of the Industrial Accident Commission powers and functions traditionally exercised by the Commission itself. The Federation successfully opposed all such efforts by pointing out the evil effects that would inevitably accrue if civil service referees, responsible to no recognized authority, were given dictatorial power to rule on the claims of injured workers.

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No bad workmen's compensation bills were enacted. The legislature, however, failed to take favorable action on several excellent measures that would have been of inestimable benefit to Labor. The Senate is especially subject to criticism for blocking passage of at least three good bills that had previously passed the Assembly. ("Indicates that bill was sponsored by the California State Federation of Labor.)

S. B. 85 (by Mayo). Making an appropriation of \$200,000 to be used to fully compensate work-

ers already suffering from partial permanent disability for the combined permanent disability that may be suffered in connection with a subsequent injury. Under compensation insurance laws an employer is responsible only for payment for that portion of permanent disability sustained in his employment, without regard for the degree of total disability that may accrue when taken in connection with an existing infirmity. This bill leaves the present employers' liability unchanged, but provides for the additional compensation from the state's general fund. Enactment of this bill will be of equal benefit to war veterans with service connected disabilities and to victims of previous industrial accidents, who in the future, suffer injuries which add to their permanent disabilities. This bill passed both houses without a dissenting vote and was signed by the Governor.

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*A. B. 114 (by Debs and others). Providing that workmen's compensation awards shall carry

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interest at the rate of 7% per annum on all due and unpaid amounts. The addition of interest to awards will partially compensate injured workers for the inconvenience caused by any delay in payment. This bill passed both houses unanimously and was signed by the Governor. *A. B. 116 (by R. C. Dills and others). Extending the time within which proceedings may be commenced for the filing of workmen's compensation claims from six months to one year. This would give a claimant under compensation laws rights equivalent to those now enjoyed by a plaintiff in a personal injuries case, who has one year within which to file suit. The bill was designed to protect the rights of workers who cannot determine the full extent or the ultimate effects of their injuries within six months. The bill passed the Assembly 68 to 1 (Assembly roll call No. 10). It was defeated in the Senate 16 to 21 (Senate roll call No. 16). A motion to reconsider by Senator Donnelly was later defeated 15 to 19 (Senate roll call No. 17). *A.B. 134 (by Maloney). Providing that an injured workman who is permanently disabled shall receive not less than 75% of the award to which he is entitled for such permanent disability, irrespective of any sums received for temporary disability in connection with the same accident. Under present law an accident victim is not entitled to both temporary and permanent disability, but only to the greater of the two. As this measure was introduced and as it passed the Assembly, it provided full compensation for both temporary and permanent disability. The 75% limitation was inserted by an amendment in the Senate. The value of this measure is readily apparent. Justice obviously demands that a man who must start life anew with a crippling handicap is entitled to full compensation for his permanent disability without deductions for amounts previously awarded for medical care and loss of time. This bill passed the Assembly 46 to 2 (Assembly roll call No. 11). The Senate approved the amended version 31 to 1 (Senate roll call No. 18). It was signed by the Governor. •A.B. 186 (by Burkhalter, Allen and Debs). Providing that compensation insurance awards may include a reasonable sum for attorney's fees. Proceedings have become so involved that the average worker is helpless without an attorney. The Commission property limits the fees that can be charged in such cases, but they nevertheless

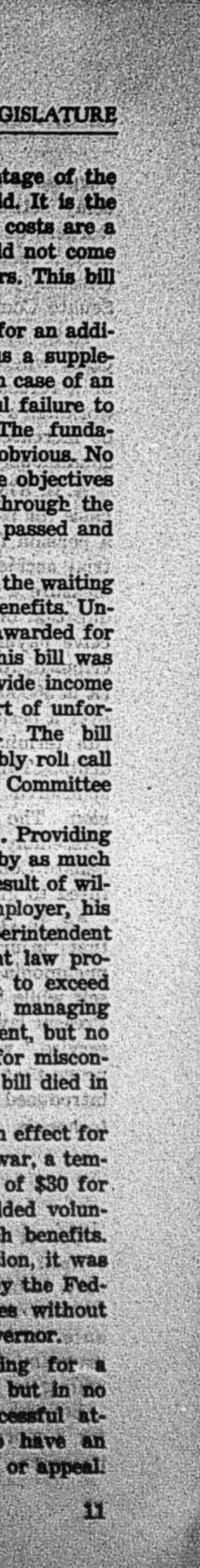
often constitute a substantial percentage of the award from which they must be paid. It is the position of the Federation that such costs are a proper charge on industry and should not come out of the pockets of injured workers. This bill died in committee.

*A. B. 141 (by O'Day). Providing for an additional award for attorney's fees, plus a supplemental award for the same purpose in case of an appeal, if employer is guilty of wilful failure to secure payment of compensation. The fundamental justice of such a provision is obvious. No action was taken on this bill, but the objectives sought were substantially achieved through the enactment of A. B. 1343, which was passed and signed by the Governor.

*A.B. 303 (by Dunn). Eliminating the waiting period for workmen's compensation benefits. Under present law no compensation is awarded for the first seven days of disability. This bill was designed to bridge that gap and provide income that is often badly needed for support of unfortunate workers and their families. The bill passed the Assembly 45 to 7 (Assembly roll call No. 12). It then died in the Senate Committee on Labor.

*A. B. 320 (by Brown and others). Providing for permissible increase of an award by as much as \$3000 in cases where injury is a result of wilful misconduct on the part of an employer, his managing representative, general superintendent or any supervisory employee. Present law provides for an increase in award, not to exceed \$2500 if misconduct is by employer, managing representative or general superintendent, but no additional amount may be awarded for misconduct by a supervisory employee. The bill died in committee.

A. B. 684 (by Brady). Continuing in effect for two years, or for the duration of the war, a temporary law providing weekly benefits of \$30 for temporary disability The bill also added volunteer firemen to those entitled to such benefits. With the exception of the last provision, it was identical with A. B. 1293, sponsored by the Federation. This bill passed both houses without opposition and was signed by the Governor. A. B. 871 (by Maloney). Providing for a penalty equal to 10% of the award, but in no case less than \$100, for any unsuccessful attempt by an insurance company to have an award modified or annulled by review or appeal.



Purpose is to discourage unjustified appeals that delay settlement of claims and deprive injured workers of their compensation at the time they need it most. Bill passed the Assembly 45 to 27 (Assembly roll call No. 13). It later died in the Senate Committee on Labor. ALLER THE REAL PARTY OF A

A.B. 872 (by Maloney). Providing that in cases where there has been unreasonable delay or a refusal of settlement in connection with a workman's compensation claim that the award be increased 10%. This bill passed both houses unanimously and was signed by the Governor.

A. B. 873 (by Maloney). Changing the whole basis for payment of death benefits by providing a pension for the widows and children of industrial accident victims. Under the terms of the measure a widow would receive benefits for the duration of her widowhood. Children would receive payments to the age of 18, or if blind or crippled, for life. Present maximum death benefit is \$6000. That amount is paid in installments over a period of 240 weeks, after which all benefits terminate, irrespective of needs of dependents. This important social legislation was sponsored by the Industrial Accident Commission. The bill passed the Assembly 45 to 25 (Assembly roll call No. 14). It later died in the Senate Committee on Labor when that body refused to give it a favorable recommendation.

*A. B. 1179 (by Dunn and Sheridan). Providing that "injury" to a policeman or fireman includes pneumonia or heart trouble which manifests itself while he is in the service of the department. Present law stipulates that he must be in "active service," which sometimes makes it difficult to prove that accident is compensable. As bill was introduced it carried the same provision relative to hernia. The latter was stricken by an amend-

ment that was adopted over the protest of Federation representatives. The bill passed the Aasembly with but one dissenting vote. The Senate approved unanimously. It was signed by the Governor.

*A. B. 1290 (by Carey and others). Having the effect of increasing lump sum workmen's compensation awards. Disability awards are usually paid in installments. In those cases in which they are granted in a lump sum they are reduced, under present law, by an amount that is equal to 6% interest per annum on the normally deferred payments. Cutting the computed value of that interest from 6% to 3% will materially increase the amount of cash actually received by the beneficiary. This measure passed both houses and was signed by the Governor. *A. B. 1291 (by Carey and others). Providing that no sums paid as indemnity for disability shall be deducted from death benefits. Law now provides that if death occurs more than 12 months subsequent to injury that all payments for disability benefits shall be deducted from the award. This is manifestly unjust, especially in cases where the amount paid in connection with the disability is large. The bill died in committee. A.B. 1343 (by Thomas). Providing that the

Industrial Accident Commission may award reasonable attorney's fees in cases where an employer fails to secure payment of compensation. This bill passed both houses unanimously and was signed by the Governor.

A. B. 1519 (by B. C. Dills). Providing that industrial accident victims are entitled to therapeutic treatments by a chiropractor as well as the services of a physician. Passed the Assembly unanimously. Adopted by the Senate 24 to 5 (Senate roll call No. 19). The bill was signed by the Governor.

HEALTH INSURANCE.

One of the most disappointing performances of the 56th legislature was in connection with its refusal to enact-or even seriously consider-any measure to provide a system of prepaid medical care. Labor was united in its advocacy of such a program. Dozens of influential groups and organizations throughout the state had endorsed the principle. Governor Earl Warren listed health insurance at the top of his social security agenda, and stubbornly fought for enactment of an adequate program throughout the session. A majority of the state's legislators, however, were unable or unwilling to resist pressure of the reactionary opponents of such a program.

Several bills were introduced which provided for a more or less comprehensive medical care program. Two of those measures had substan-

tial backing and received committee consideration. They were A.B. 449 (by Thomas and

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others) and A.B. 800 (by Wollenberg and others). and intervent protont in their acts of a

The members of the Assembly Committee on Public Health, to which the bills were referred were: Fred H. Kraft, chairman, San Diego; Ernest E. Debs, vice-chairman, Los Angeles; Sam L. Collins, Fullerton; Ralph C. Dills, Compton; Fred Emlay, Salinas; John W. Evans, Los Angeles; Edward M. Gaffney, San Francisco; Augustus F. Hawkins, Los Angeles; Jack Massion, Los Angeles; Richard H. McCollister, Mill Valley; John B. Pelletier, Los Angeles; and John F. Thompson, San Jose.

That committee went through the motions of holding hearings on the bills. Considerable time was consumed and many witnesses for and against the measures were heard. It developed later, however, that a majority of the committee had signed a report prior to the conclusion of the hearings, recommending that the matter be postponed two years for further study.

Long before the committee voted on a motion to send the bills to the floor of the Assembly with a favorable recommendation the result was a foregone conclusion. Only three members of the committee voted affirmatively, with seven votes required for action. (The committee vote was identical on both measures.)

No official tabulation of committee votes is recorded, but according to press reports the roll call was as follows:

Aye-Gaffney, Hawkins and Massion-3.

No-S. L. Collins, Emlay, Evans, Field, Mc-Collister, Thompson and Kraft-7. Absent-Debs, R. C. Dills and Pelletier-3.

After failure to get favorable committee action, the authors of both health bills attempted to bring them to the floor of the Assembly for consideration by motions to withdraw from committee. Forty-one affirmative votes were required. when is somethis of the encode of the

The motion by Thomas on A. B. 449 failed 34 to 42 (Assembly roll call No. 22). Wollenberg's motion in respect to A. B. 800 was defeated 38 to 39 (Assembly roll call No. 23).

After the refusal of the legislature to even consider a general health program Wollenberg and Thomas, as co-authors, introduced A.B. 2201, providing for hospital care on a prepaid basis through payroll deductions.

The Committee on Public Health, after perfunctory hearings, voted 8 to 5 to lay the bill on the table. An unofficial compilation shows the committee roll call as follows:

To table-Debs, S. L. Collins, Emlay, Evans, Field, McCollister, Thompson and Kraft-8. Against tabling-R. C. Dills, Hawkins, Gaffney, Pelletier and Massion-5.

After this action of the committee, Wollenberg moved that A. B. 2201 be withdrawn from that body and placed on the Assembly file for consideration. The motion lost 32 to 45 (Assembly roll call No. 24).

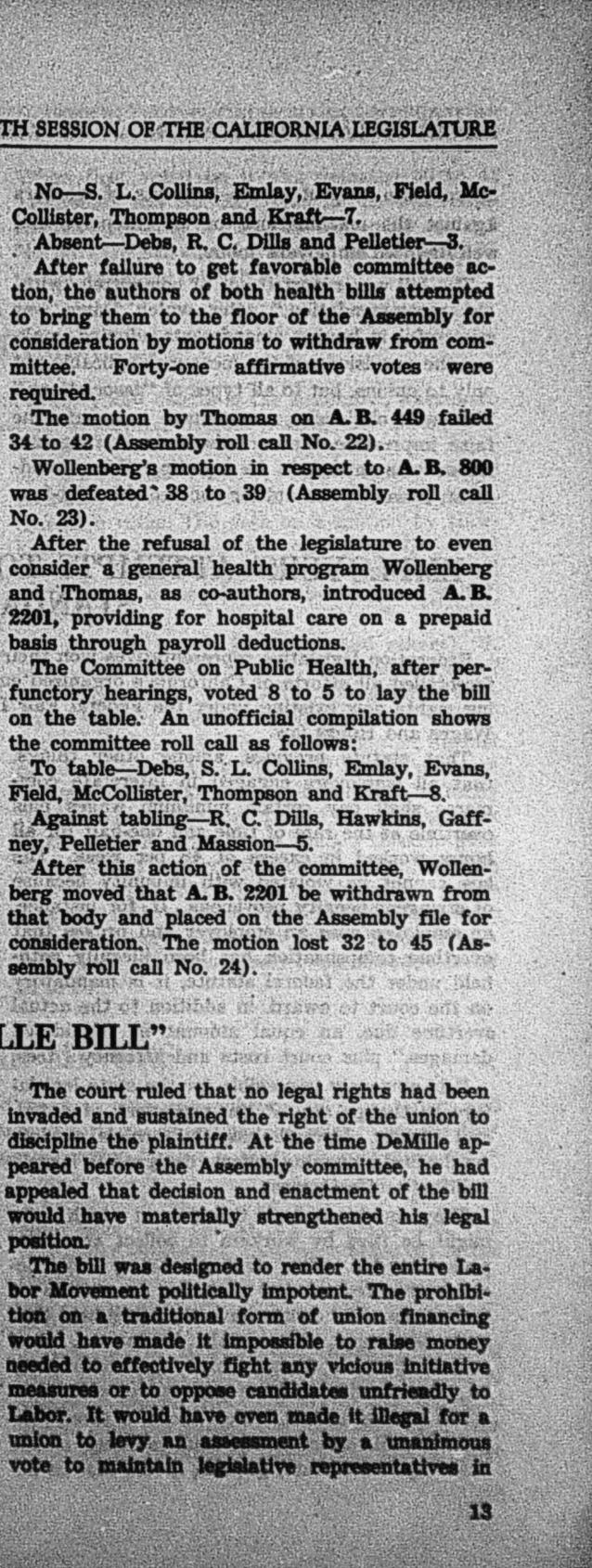
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AND THE A CONTRACT

A. B. 1953 (by Davis and Call). As originally introduced, this measure prohibited Labor Organizations from levying assessments for any political purpose. It became generally known as the "DeMille bill" after Cecil B. DeMille, movie and radio tycoon, appeared before the Assembly Committee on Industrial Relations urging its adoption. The measure was doubtless introduced as a result of his controversy with the American Federation of Radio Artists over a \$1 assessment levied to oppose Proposition No. 12 on the 1944 general election ballot. DeMille refused to pay the assessment and was expelled from his union. He sppealed to the courts, contending that his constitutional political rights had been miringud.

The court ruled that no legal rights had been invaded and sustained the right of the union to discipline the plaintiff. At the time DeMille appeared before the Assembly committee, he had appealed that decision and enactment of the bill would have materially strengthened his legal position.

The bill was designed to render the entire Labor Movement politically impotent. The prohibition on a traditional form of union financing would have made it impossible to raise money needed to effectively fight any vicious initiative measures or to oppose candidates unfriendly to Labor. It would have even made it illegal for a union to levy an assessment by a unanimous vote to maintain legislative representatives in



Sacramento to protect the interests of workers against the machinations of an extensive and well financed employers' lobby.

The bill was reported out of committee "without recommendation," after which Davis was successful in having amendments adopted, making the provisions of the measure applicable not only to unions, but to all types of "associations." This was obviously a maneuver to create the false impression that no discrimination against Labor was intended. In injecting this amendment, however, the author succeeded in out-fox-

ing himself. Representatives of associations outside the field of Labor became concerned and began voicing opposition to the bill. Davis then sought to re-amend his measure to substantially its original form. The Federation opposed his effort to make the bill more palatable to non-Labor groups. When the amendment came up for consideration R. C. Dills moved that it be tabled. The motion carried 47 to 27 (Assembly roll call No. 35). R. C. Dills then moved that the bill be tabled. That motion prevailed, 50 to 27 (Assembly roll call No. 36). Loool Factor Manager De Unerfiteen went through the teodors of

EMPLOYERS' ATTEMPTS TO NULLIFY THE FAIR LABOR 13802 Automotive field of the field with the derand, or the threadent self. Inthe A. A. Dentry Star Manager STANDARDS ACT ALL ALL STORY PROVED AND ALL AND A

Federation legislative representatives won their hardest fight of the session when they successfully forestalled all efforts of California's organized employers to enact state legislation adversely affecting rights now existing under the Federal Fair Labor Standards act, more commonly called the Wages and Hours law. relationship with the second side at stands the stand

That statute provides, among other things, that all employers engaged in interstate commerce shall pay certain minimum wages plus overtime at the rate of time and one-half for all hours worked in excess of 48 per week. The law cannot be violated with impunity because of stringent penalty provisions. If, for instance, an employee sues an employer and proves that overtime compensation has been illegally withheld under the federal statute, it is mandatory on the court to award, in addition to the actual overtime due, an equal amount in "liquidated damages," plus court costs and attorney's fees.

It is obviously impossible for the state legislature to change any of the provisions of a federal statute. Nevertheless, California's employers devised a cunning scheme designed to largely nullify its effectiveness.

They sought to limit the time in which suits might be filed by workers to collect any compensation due. This strategy was possible because this federal law contains no statute of limitations. The courts have therefore held that state statutes, with certain limitations, shall govern the time during which legal action may be commenced to enforce payment of claims. The California law, which allows a three-year period within which to file suits to collect claims based upon a statute, governs in the case of actions started under the federal law. Employers sought to reduce that time to one year. Because of numerous technical difficulties involved in ascertaining facts and preparing cases, Labor attorneys agreed that a one-year limitation would be wholly inadequate and that enactment of such a law would preclude collection of millions of dollars in valid claims for wages and overtime compensation illegally withheld from California's workers.

Bills were pressed with vigor in both Senate and Assembly on this subject. Although their proponents repeatedly stated that they were interested in those measures only insofar as they affected the Fair Labor Standards act, the passage of either bill would have seriously curtailed. Labor's present rights to collect wages due under other statutes. The bills considered were:

S. B. 829 (by Ward). This bill was amended on numerous occasions. As it was finally considered in the Senate it would have reduced the statute of limitations on all wage claims, irrespective of their basis, to one year. Senator Oliver J. Carter of Redding hundly expended the evils of the measure in debate on the Senate floor and was stranged contents for the state of defeat by a vote of 11 to 25 (Scoule will call No. 24) That with which is some the

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the bill was re-referred to committee, where itidied. Of helestah act Ild ods collarabiunos A.B. 1682 (by Werdel). This bill sought the same ends as S. B. 829 and was equally objectionable, although not so far-reaching in effect. of Industrial Relations to regulate neural wasts

When first voted on it was defeated 30 to 42 (Assembly roll No. 32). That action was reconsidered by a vote of 41 to 28 (Assembly roll call No. 33). The measure was then finally defeated 37 to 39 (Assembly roll call No. 34).

Hiller visgoal daily showing RACIAL DISCRIMINATION

The problem of racial discrimination evoked much oratory and debate in the Assembly, where two bills on the subject were introduced, but the legislature adjourned without taking any action.

A. B. S (by Hawkins and others). Creating a State Fair Employment Practices Commission, with broad powers to regulate employment practices and containing penalty provisions for violation. It followed closely the terms of a New York statute on the subject. After extensive hearings the Assembly Committee on Governmental Efficlency and Economy refused favorable recommendation. On a motion by Hawkins, it was then withdrawn from that committee and re-referred to the Committee on Ways and Means by a vote of 46 to 31 (Assembly roll call No. 25). That body, in turn, refused to act and Hawkins moved that the measure be withdrawn and brought to the floor for consideration of the entire Assembly. The motion prevailed, 43 to 25 (Assembly roll call No. 28), at we tone bas students of the

Various amendments were adopted, each of which forced the bill to be sent out for re-print before it could be considered. By this strategy, opponents delayed action until the last week of the session, during which no bill may be considered in the house in which it originated with-

out the consent of three-fourths of the elected members or, in the case of the Assembly, 60 affirmative votes. The vote on a motion by Hawkins to consider the bill was 48 to 29-or 12 short of the number required (Assembly roll call No. 27). A subsequent identical motion failed,

A.B. 1399 (by S. L. Collins and others). A. more conservative approach to the subject of racial discrimination. This bill, sponsored by Governor Warren, created a commission to investigate conditions involving discrimination against racial and minority groups and report on same to the Governor and to the legislature. It finally received committee approval in the closing week of the session, when like A. B. S, a three-fourths majority was required for consideration. The vote on a motion of S. L. Collins to act on the measure was 54 to 18, or 6 short of the 60 affirmative votes necessary (Assembly roll call No. 31). A subsequent effort to consider the measure failed 36 to 20. many mond demonstra hand small H way are M A.

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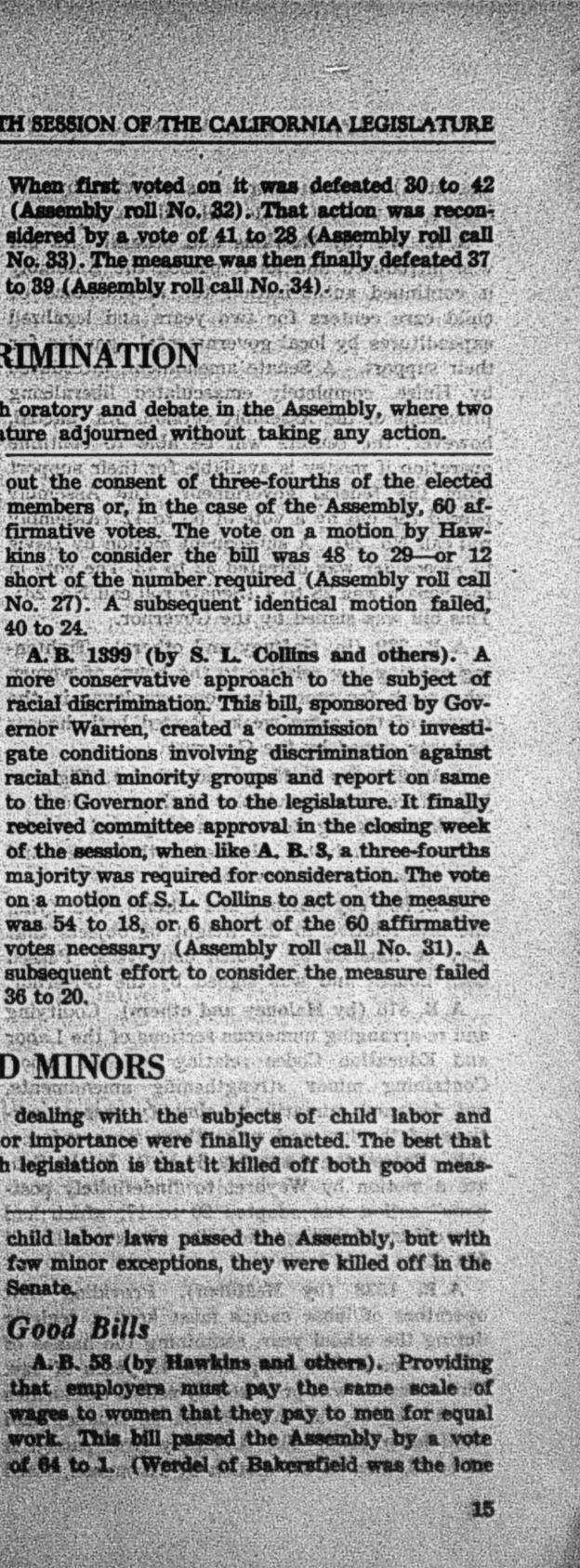
WOMEN AND MINORS Lallagence shar rought Coversion was some of

Many bills both good and bad-were introduced dealing with the subjects of child labor and working conditions for women. Only a few of minor importance were finally enacted. The best that can be said for the legislature with respect to such legislation is that it killed off both good meas-Alace . Technic by Wrighter to minder to or

ures and bad with equal impartiality. Traditional enemies of child labor legislation in California are the organized newspaper publishers and agricultural groups. During the 56th session, publishers' representatives showed more inclination than in the past to consult with labor in an effort to work out differences of opinion and some good resulted from conferences between the two groups. Agricultural interests. however, remained adamant. conditions for women and the strengthening of

child labor laws passed the Assembly, but with few minor exceptions, they were killed off in the Senate.

A.B. 58 (by Hawkins and others). Providing that employers must pay the same scale of wages to women that they pay to men for equal work. This bill passed the Assembly by a vote of 64 to 1. (Werdel of Bakersfield was the lone



dissenter.) The measure was rejected by the Senate, 14 to 24 (Senate roll call No. 20).

A. B. 274 (by Hawkins and others). As bill was introduced and as it passed the Assembly it continued authorization for maintenance of child care centers for two years and legalized expenditures by local governmental agencies for their support. A Senate amendment, introduced by Hulse, completely emasculated liberalizing provisions of the Assembly version. As enacted, however, the centers will be able to continue operation if money is available for their support from the federal government. The Assembly passed the bill by a vote of 55 to 12 (Assembly roll call No. 29). A subsequent motion by Davis to reconsider was defeated 32 to 43. The vote in the Senate was 28 to 4 (Senate roll call No. 23). This bill was signed by the Governor.

A. B. 329 (by Gaffney and others). Tightening existing law relative to the hours of women who work for more than one employer in the course of the same week. Passed both houses and was signed by the Governor.

A. B. 331 (by Gaffney and others). Tightening enforcement provisions of those sections of the law relating to minors employed in the amusement industry. Passed both houses and was signed by the Governor.

A. B. 334 (by Gaffney and others). Clarifying the law relative to the weight of objects that may be handled by women employees. Passed both houses and was signed by the Governor.

A. B. 876 (by Maloney and others). Codifying and re-arranging numerous sections of the Labor and Education Codes relating to child labor. Containing minor strengthening amendments. but designed primarily to simplify present sections of the law and make them more enforceable. Passed the Assembly 64 to 0. In the Senate a motion by Weybret to "indefinitely postpone" action was adopted 20 to 17, which had the effect of killing the bill. (Senate roll call No. 22).

A.B. 1533 (by McMillan). Providing that operators of labor camps must keep a register during the school year, containing the names of all persons in the camp under 18 years of age. This measure was proposed by school authorities as an aid to the enforcement of truancy and child labor laws. The Assembly first passed it 43 to 23, then on the motion by Thompson, voted

41 to 24 to reconsider its action. Following reconsideration the bill was defeated 80 to 88 (Assembly roll call No. 20). 法官理书》第一部

A. B. 1974 (by George D. Collins). Creating a bureau of domestic service in the Department of Industrial Relations to regulate hours, wages and working conditions in domestic service. After the adoption of amendments which largely nullified its original effectiveness, the bill passed the Assembly by a vote of 45 to 25 (Assembly roll call No. 21). The measure eventually died in the Senate Committee on Labor. A COMPANY OF THE PARTY OF THE P

Bad Bills and alleger of serving human and ton entitely of the second and the line beaut

A. B. 682 (by Lyon). Relaxing present prohibitions on industrial homework. Chief proponent of this iniquitous measure to revive sweat shop working conditions was a state official, the director of the Division of Industrial Welfare, and an appointee of the Governor. With that sponsorship, plus the personal prestige of the author, Speaker Charles W. Lyon, the bill received a favorable recommendation from the Assembly Committee on Industrial Relations. Before it came to the floor for a vote, however, Governor Warren was apprised of the character of the measure, and shortly thereafter it was rereferred to committee, where it died.

7. B. 920 (by Johnson). Nullifying provisions of the law relating to maximum hours of work for women, insofar as employees of certain technical laboratories are concerned. Passed both houses and was vetoed by the Governor. Unfortunately, however, the bad provisions of this bill were incorporated in A. B. 2088, another bill by the same author. The Governor was compelled to sign the latter measure, in view of the fact that it was the only bill reaching his deak to continue certain wartime regulations relating to the employment of women.

A. C. A. 26 (by Thomas). The so-called "Equal Rights" amendment, enactment of which is sought by certain women's groups on the contention that it is necessary to give women full economic and political equality. Because the adoption of such a measure would almost completely nullify all protective legislation passed in the interest of women industrial workers during the last generation, the measure receives and REALIZED THOSE ADDRESS OF A COMPANY AND A CO interests who would like to revive the prest

REPORT ON LABOR LEGISLATION . FIFTY SIXTH SESSION OF THE CALIFORNIA LEGISLATURE

shop. As in past sessions, the Federation actively opposed this measure and succeeded in having it killed off in the Assembly Committee on Constitutional Amendments.

A.J.B. 87 (by Niehouse and Lyon). Memorializing Congress to adopt an "Equal Rights" amendment to the federal constitution. The Federation was instrumental in having amendments 金利的运行时间。当时有过度在自己的过去。1991

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incorporated to protect all laws-past and future -relating to working conditions for women. Those amendments were acceptable to Mrs. Niehouse, the chief author. After their adoption, however, her co-author, Speaker Lyon, had the bill re-referred to committee and re-introduced an identical measure, A.J.R. 44, which later died in the Assembly Rules Committee. 46、46月20日1月2月1日来日日常出版。16月1日6月1日日

STATE EMPLOYEES

Although the legislature granted substantial salary increases to top bracket state officials and raised the compensation of judges, rank and file employees received only a modest \$15 per month salary boost. The Assembly, on two occasions, voted \$25 per month increases, but the Senate refused to approve. The \$15 per month, which was finally granted, applied only to salaried employees and did not benefit per diem workers. reaction that there are the sample and a start of the 20 303

The Federation sponsored S. B. 513 (by Shelley) and A. B. 718, (by Gaffney and others), both of which provided for a flat \$25 per month increase. These measures were considered more equitable than S. B. 76, (by Desmond), providing for a 10% raise, which was sponsored by the California State Employees Association. Desmond's S. B. 77, however, granting a 10% increase to per diem workers, had Federation approval.

S.B. 513 was favorably recommended by the Senate Committe on Governmental Efficiency, but died in the Committee on Finance. A. B. 718 passed the Assembly by a unanimous vote, but stalled and died in the Senate Committee on Governmental Efficiency. S. B. 76 and S. B. 77 also died in Senate committees.

The only record vote on this subject, with the exception of the uncontested roll call on A.B.

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718, was in connection with an amendment to the budget bill, A. B. 500. That amendment, proposed by Gaffney, G. D. Collins and Hawkins, called for a flat \$25 per month raise and increased the budget by an amount sufficient to cover the cost. That amendment was approved by a vote of 56 to 16 (Assembly roll call No. 30). In the Senate the increase was cut to \$15 per month, and the budget was finally enacted with that provision.

The Senate did, however, leave the total appropriation intact, which may enable the State Personnel Board to adjust some of the most glaring inequities in compensation.

The legislature also enacted several measures of comparatively minor importance dealing with computation of overtime and sick leave, holidays and related subjects.

OTHER BILLS OF INTEREST TO LABOR

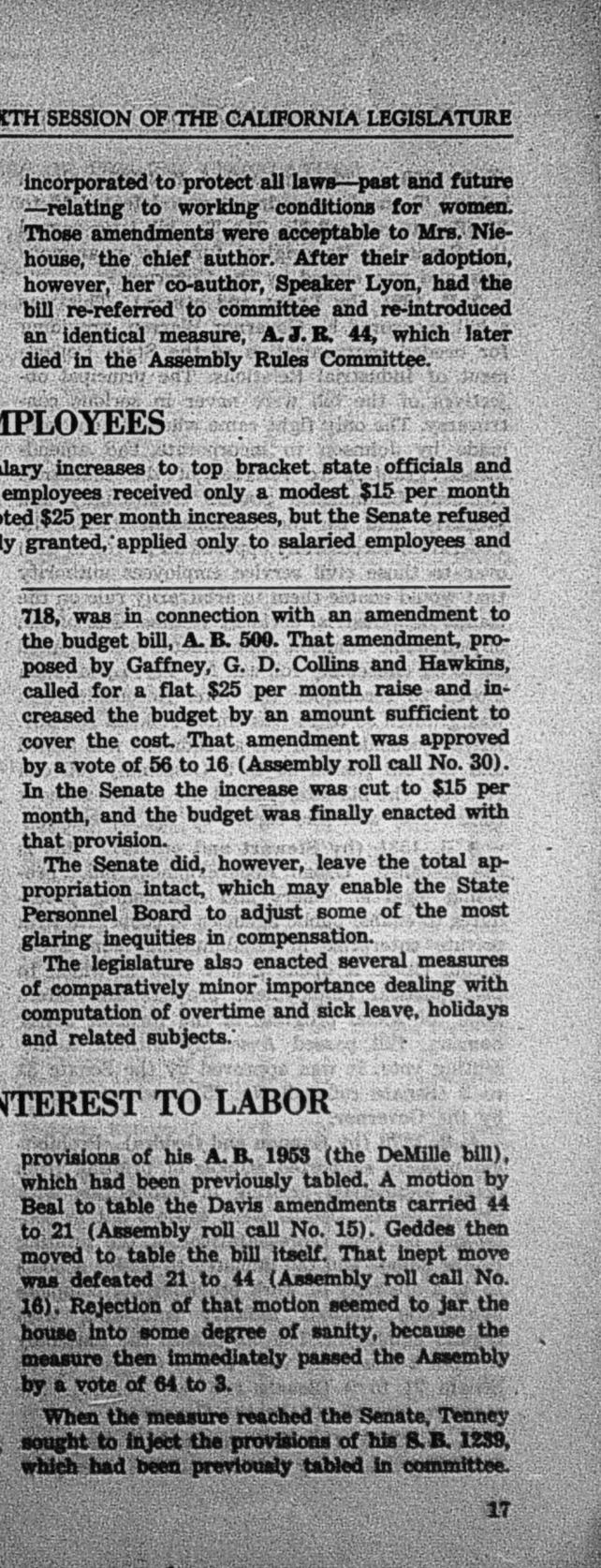
S A STASS C. LAND AND A START AND Good Bills

A. B. 335 (by Gaffney and others). Extending to all employers a prohibition against interference with the political rights of their workers. Present law applies only to those who regularly employ 20 or more persons. The basic provisions of this eminently fair measure were never in controversy. It must be mentioned in this report, however, because of two sharp legislative shirmisties in which it was involved when efforts were made to attach vicious amendments. The first attempt occurred in the Assembly

when Davis sought to amend into the bill the

provisions of his A. B. 1953 (the DeMille bill), which had been previously tabled. A motion by Beal to table the Davis amendments carried 44 to 21 (Assembly roll call No. 15). Geddes then moved to table the bill itself. That inept move was defeated 21 to 44 (Assembly roll call No. 16). Rejection of that motion seemed to jar the house into some degree of sanity, because the measure then immediately passed the Assembly by a vote of 64 to 3.

When the measure reached the Senate, Tenney sought to inject the provisions of his S. B. 1239, which had been previously tabled in committee.



(S. B. 1239 was identical with A. B. 2096, analyzed below.) Tenney's amendment was defeated 15 to 22 (Senate roll call No. 21). The bill later passed the Senate in its original form by unanimous vote and was signed by the Governor.

A. B. 1391 (by Lyons and others). This was a bill sponsored by Governor Warren, providing for needed reorganization of the State Department of Industrial Relations. The principal objectives of the bill were never in serious controversy. The only fight came when efforts were made by Johnson to incorporate bad amendments, granting to referees of the Industrial Accident Commission powers traditionally and properly held by the Commission itself. The Federation successfully opposed all moves to turn over to those civil service employees authority that would enable them to arbitrarily rule on the claims of industrial accident victims. One of the objectionable Johnson Amendments was adopted 39 to 34 (Assembly roll call No. 17). Lyons then moved to reconsider the vote. Reconsideration was granted 58 to 16 (Assembly roll call No. 18). After reconsideration the amendment was tabled and the bill passed 66 to 9 (Assembly roll call No. 19). The bill later passed the Senate without controversy and was signed by the Governor.

A. B. 1531 (by Stewart and others). This is the so-called "Urban Redevelopment bill," providing legal machinery and establishing procedures to enable public agencies to cooperate with private enterprise in rehabilitating slum areas within cities. It opens a new field in which to plan postwar employment projects and offers hope for social progress in the form of better housing. Bill passed Assembly without a dissenting vote. It was approved by the Senate 31 to 2 (Senate roll call No. 25), and was signed "是是是一些是一些是一些是一些是一些是一些是是是是 by the Governor.

A. B. 1879 (by Gannon and Geddes). Prohibiting publicly supported schools of printing from doing commercial printing in competition with private plants. Details were worked out in conference between representatives of the printing trades unions and the industry to enable schools to do a diversity of work providing for complete instruction without unfairly competing with regular employers. The bill passed the Assembly without a dissenting vote. It was adopted by the Senate 21 to 9 (Senate roll call No. 26). The measure was signed by the Governor.

A. B. 2057 (by Johnson and Wollenberg). Providing machinery for the relief of unemploy-

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ment, to become effective upon declaration of an emergency by the Governor and the legislature. There was an honest difference of opinion among legislators and others as to the desirability of such a law at this time. The Federation took the position that failure of the legislature to develop any comprehensive postwar employment program and its refusal to extend coverage and benefits of unemployment insurance made this measure desirable to "cushion" the shock of anticipated emergencies. The bill passed the Assembly 58 to 16 (Assembly roll call No. 37). The vote in the Senate was 27 to 10 (Senate roll call No. 27). It was signed by the Governor.

A. B. 2136 (by McMillan). The so-called "Full Employment bill," providing for annual surveys of employment opportunities throughout California and a comprehensive integrated program to encourage the fullest possible utilization of the state's working force in private industry and on public works. After several amendments which modified but did not destroy its original intent, the bill passed the Assembly 68 to 4 (Assembly roll call No. 40). It later died in the Senate Committee on Finance. had bee sighter were her at waters

Bad Bills

A. B. 208 (by Middough, Debs and McMillan). Providing for photostatic recording of documents in the three largest counties of the state, which would have eliminated the jobs of several hundred skilled copyists with long tenure in the public service. The bill was defeated in the Assembly by a vote of 32 to 38 (Assembly roll call No. 28). Reconsideration was later refused, 19 to 45.

A. B. 2096 (by Kraft). Enabling employers to discharge workers on unsubstantiated charges that they adhered to subversive philosophies of government. The broad terms of the bill would not only have invaded the constitutional rights of employees, but would have made it possible for unscrupulous employers to resort to subterfuge which would have jeopardized the jobs of loyal workers. The bill was once favorably recommended by the Assembly Committee on Judiciary. Beal's motion to re-refer to committee carried 41 to 33 (Assembly roll call No. 38). A subsequent motion by Kraft to reconsider that action was defeated 38 to 41 (Assembly roll call No. 39). An Identical bill, S. B. 1239, (2y Tenney Borns and Difworth), was tabled in the Semite Committee on Labor.

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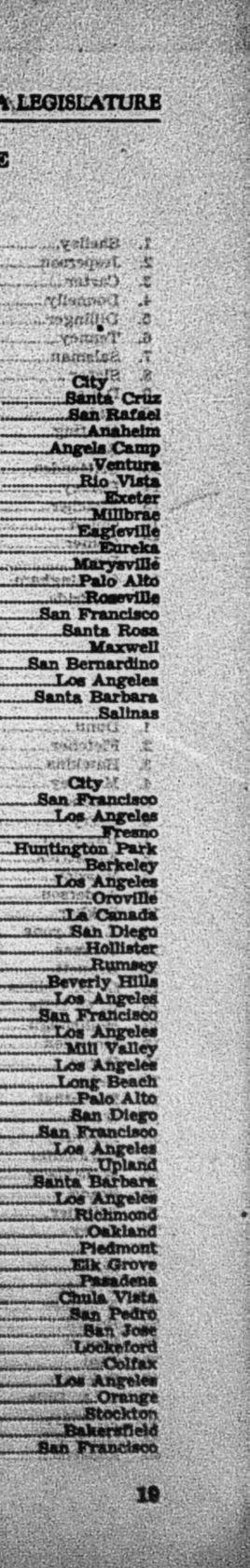
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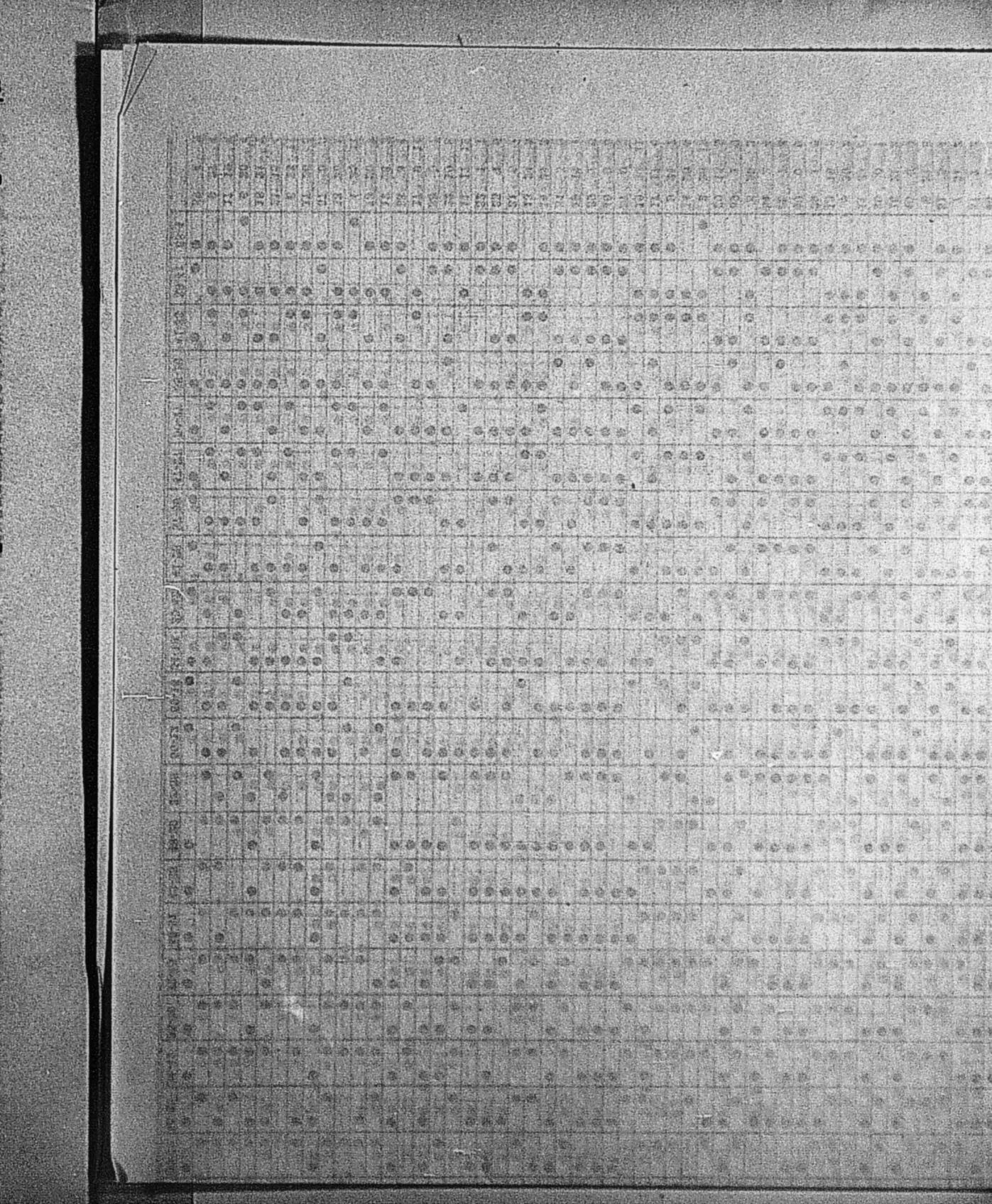
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TABULATED VOTE ON 40 ASSEMBLY ROLL CALLS

Black @ Indicates & Good Vote. Red @ Indicates a Bed Vote. Indicates Absent or Not Voting

Limitations of space permit compliation here of only a limited number of the hundreds of roll calls that directly or indirectly affect the welfare of every mem-bar of the American Federation of Labor. The votes listed cover a reasonably wide range of subjects that are of special interest to workers. These particular roll calls were chosen in an effort to give as accounts a picture as possible of the attitude of the various Assemblymen toward a representative list of problems with which Labor is concerned. All roll calls are on stand passage of the bill unless otherwise indicated. A more complete analysis of many of the bills shown in this tabulation will be found in text of the report.

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TABULATED VOTE ON 27 SENATE ROLL CALLS

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California Joint Labor Legislative Committee

Representing American Federation of Labor and Bailroad Brotherhood Unions

J. H. WASSERBURGER

Chairman

California State Federation of Labor C. J. HAGGERTY

> State Council of Carpenters DAVID RYAN JOSEPH CAMBIANO

DON CAMERON

California State Theatrical Assa.

California State Association of Electrical Workars

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C. J. HAGGERTY

Executive Secretary

Brotherhood of Locomotive Engineers W. W. STEVENS

San Francisco Labor Council JOHN A. O'CONNELL

Les Angeles Building Trades Council LLOYD MASHBURN

Order of Bailroad Telegraphers N. D. PRITCHETT

Brotherhood of Ballway Carmen R. S. ROBERTS

Brotharhood of Ballway Clerks 6. A. BUCKLEY

GEORGE F. IRVINE

Brotherhood of Railroad Trainmen HARRY SEE

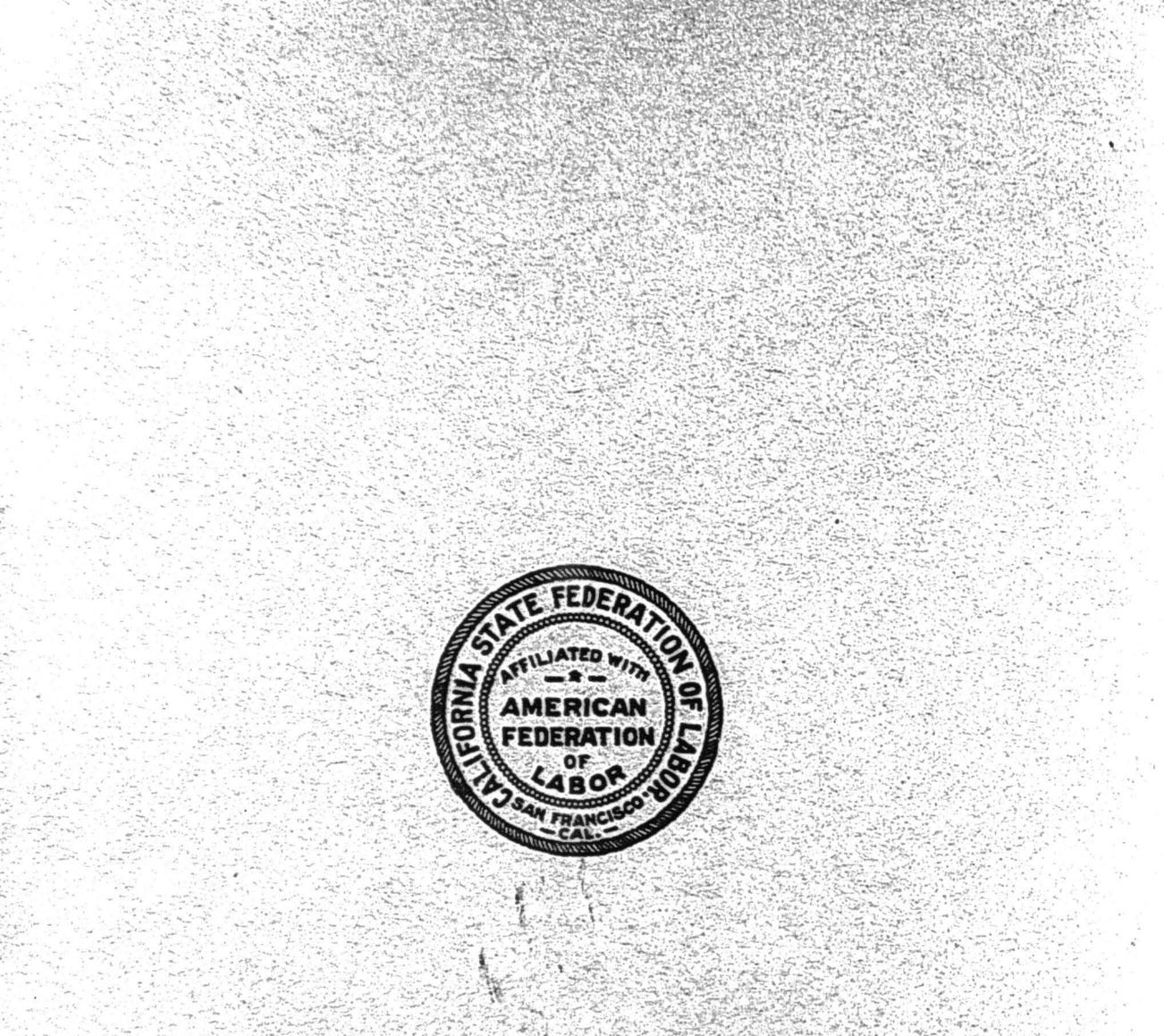
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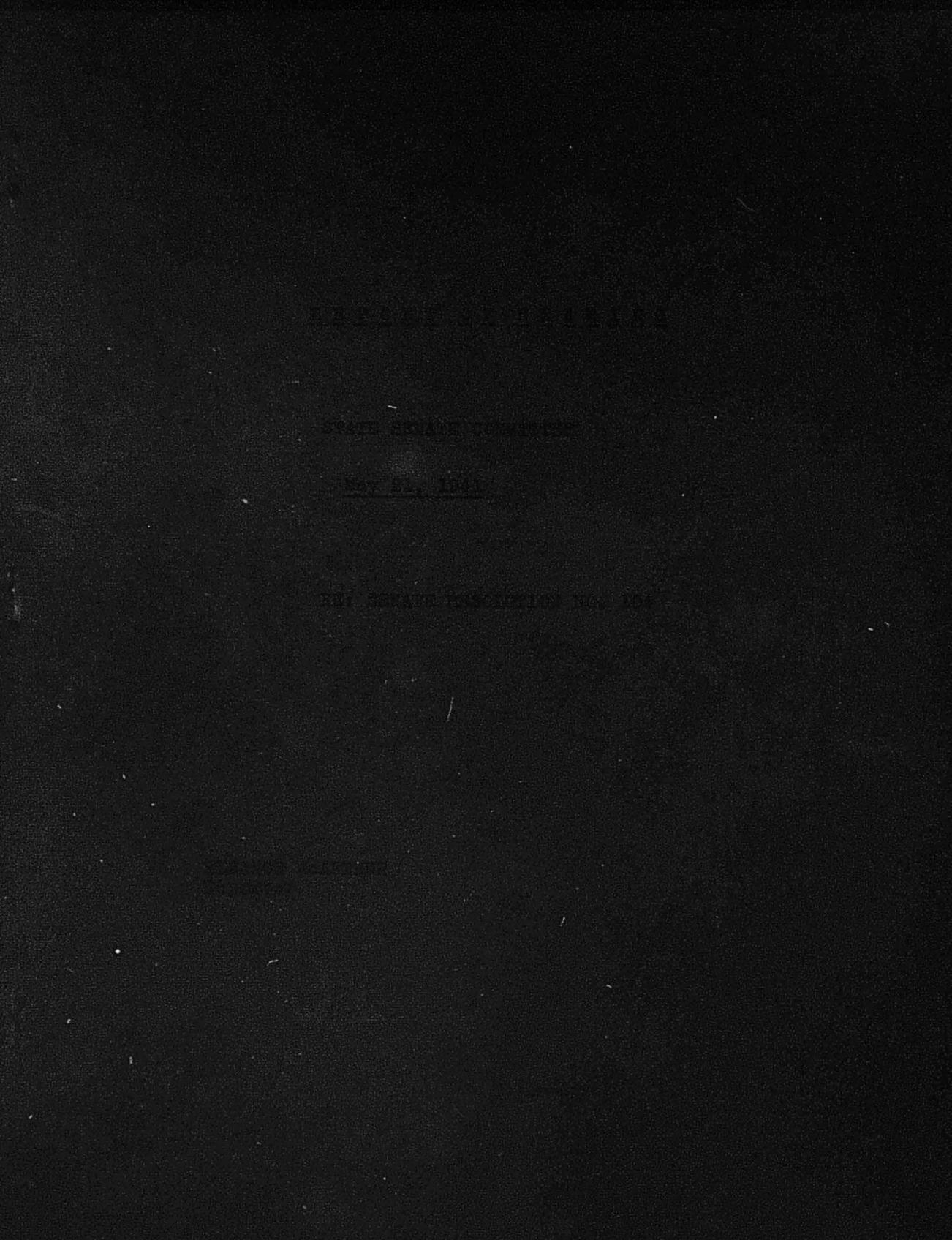
Les Angeles Central Labor Council W. J. BASSETT

Alameda Central Labor Council ROBERT ASH

San Diege Federated Trades and Laber Council

ROBERT E. NOONAN





At 1:30 P.M. on Wednesday, May 21, 1941, Senator Ed Fletcher called a meeting of the Investigating Committee, authorized by the State Senate, Senate Resolution Number 104.

The roll was called and the following answered:

Senator Biggar Senator Carter Senator Fletcher

Senator Fletcher: At the hearing in San Diego, Mr. Edward F. Pierce and Mr. K. G. Bitter, Secretary of the Building Trades Council, asked the privilege to testify before the committee, but the chairman ruled, and he was sustained by the committee, that the testimony would be accepted at a later date providing it not with the approval of our legal counsel.

On my return to Sacramento, I wrote this letter to Mr. Fred Wood regarding it: (read letter)

> Sacramento, California May 19, 1941

Sacramento, California

May 21, 1941

41134

Mr. Fred Wood Wood Legislative Counsel Bureau State Capitol Sacramento, California

Dear Mr. Wood:

Regarding the investigation of the committee in accordance with the authority granted the committee re Senate Resolution 104, we ask the following advice:

In view of the provisions of Section 304 of the Political Gode, is it advisable for the committee to subpoens as witnesses and take the testimony of persons who may be implicated as actors in the sending of telegrems in the names of other persons who have testified that such sending was without their authority?

That is your epinion in relation thereto? Please advise

the countities;

Very sincerely yours,

Senate Committee by Ed Fletcher

/s/ Ed Fletcher

ET:MI

SENATOR FLETCHER (Continuing): I ask that this letter be know

as Exhibit A. I will now read Fred Wood's answer to my letters (Reading)

Sacramento, California May 19, 1941

Honorable Ed Fletcher, Chairman, Senate Committee on Investigation of Interference with the Legislative Process, Senate Chamber, State Capitol, Sacramente, California.

Dear Senator Fletcher:

You ask this question:

"In view of the provisions of Section 304 of the Political Code, is it advisable for the committee to subpoens as witnesses and take the testimony of persons who may be implicated as actors in the sending of telegrams in the names of other persons who have testified that such sending was without their authority?"

In such a case it is hasardous from a legal standpoint to subpose and take the testimony of such a witness, unless the evidence to be elicited from him is very important to the inquiry, sufficiently important to the state to counterbalance the possibility of granting the witness immunity from prosecution touching matters as to which he testifies.

The applicable statute is section 304 of the Political Gode, which declares that no person sworn and examined before a legislative committee can be held to answer oriminally or be subject to any penalty or forfeiture for any fact or act touching which he is "required to testify" nor is any statement made or paper produced by any such witness competent evidence in any oriminal proceeding against such witness."

Precisely under what circumstances it would be considered by the courts that a witness had been "required to testify" and had therefore been granted this immunity, is not altogether certain.

The issuance and service of a subpound is not an essential element, if he in fact appears and is "sworn and examined." Nor is it

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settled that he must claim the immunity in order to obtain it, as indicated by the court in the case of In re Connelly, 16 Cal. App. (2d) 709, 718, when it said, "For the purpose of this proceeding we do not hold that it is necessary for the witness in all cases to claim the immunity granted under this section."

The court also held in the Connolly case that the transcript of the Committee hearing clearly showed that the material testimony given by the witness had been volunteered by him, not under compulsion, upon the conclusion of his examination by the committee, hence did not give him immunity. We do not question that such ruling was correct. However, the supreme court has not as yet spoken on this particular point under this particular statute, and we do not consider that a legislatige committee is under any obligation to receive the testimony of such a witness and assume the burden of determining whether or not it is given voluntarily and not under compulsion, a question which the courts must ultimately decide in each case should the question arise and become material in a judicial proceeding.

A legislative inquiry is not at all like that of a grand jury. The purpose of a legislative finding as to how the laws operate is to ascertain what changes, if any, should be made in the statutes the better to effectuate the carrying out of public policy in the interest of the state, -- not that of prosecuting for an asserted violation of law. That purpose, the legislative committee in charge of such an inquiry has the duty and right to observe in carrying out its purposes as defined in the resolution creating it.

Very truly yours,

Fred B. Wood, Legislative Counsel.

TBW/en

SENATOR FLETCHER (continuing) I ask that this letter be known as Exhibit B. My decision is that it is not necessary or advisable under the circumstances to subpoens or ask these witnesses to testify before us. Our investigation would in that case I think be beyond our authority and assuming an obligation that I do not think this committee should I ask the support of the committee in my decision. SEMATOR CARTER: My position is this that we are under no obligation, no duty to call these men as witnesses, and by all means we should not subposna them to testify. However, if they do appear and desire to testily of their own volition and without any compulsion upon our part that we should hear what they have to say with a clear statement in the

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record by the witnesses that they are testifying voluntarily and without sign of compulsion whatever; and if they do do desire to testify that we hear what they have to say and have them appear before the committee at their own expense and time and at their own request.

SEMATOR FLETCHER: If there is no objection, we will not decide the issue until it is before us.

SENATOR CARTER: I do want to point out in that connection that two witnesses offered to testify and it is my opinion that if they desire to voluntarily testify that we should hear them. However, I agree absolutely with counsel and the chairman that we are under no duty and we should not compel them to testify under oath, by subpoena, or otherwise. It is their privilege and they may exercise it if they so desire.

(At this time, Senator Fletcher called the first witness to testify, being Mrs. Jeanette Daley, Assemblyman. Mrs. Daley took oath.) SENATOR FLETCHER: Mrs. Daley, did you on or about March 27 receive a large number of telegrams re hot cargo and secondary boycott bills, S. B. 877, S. B. 975, and others?

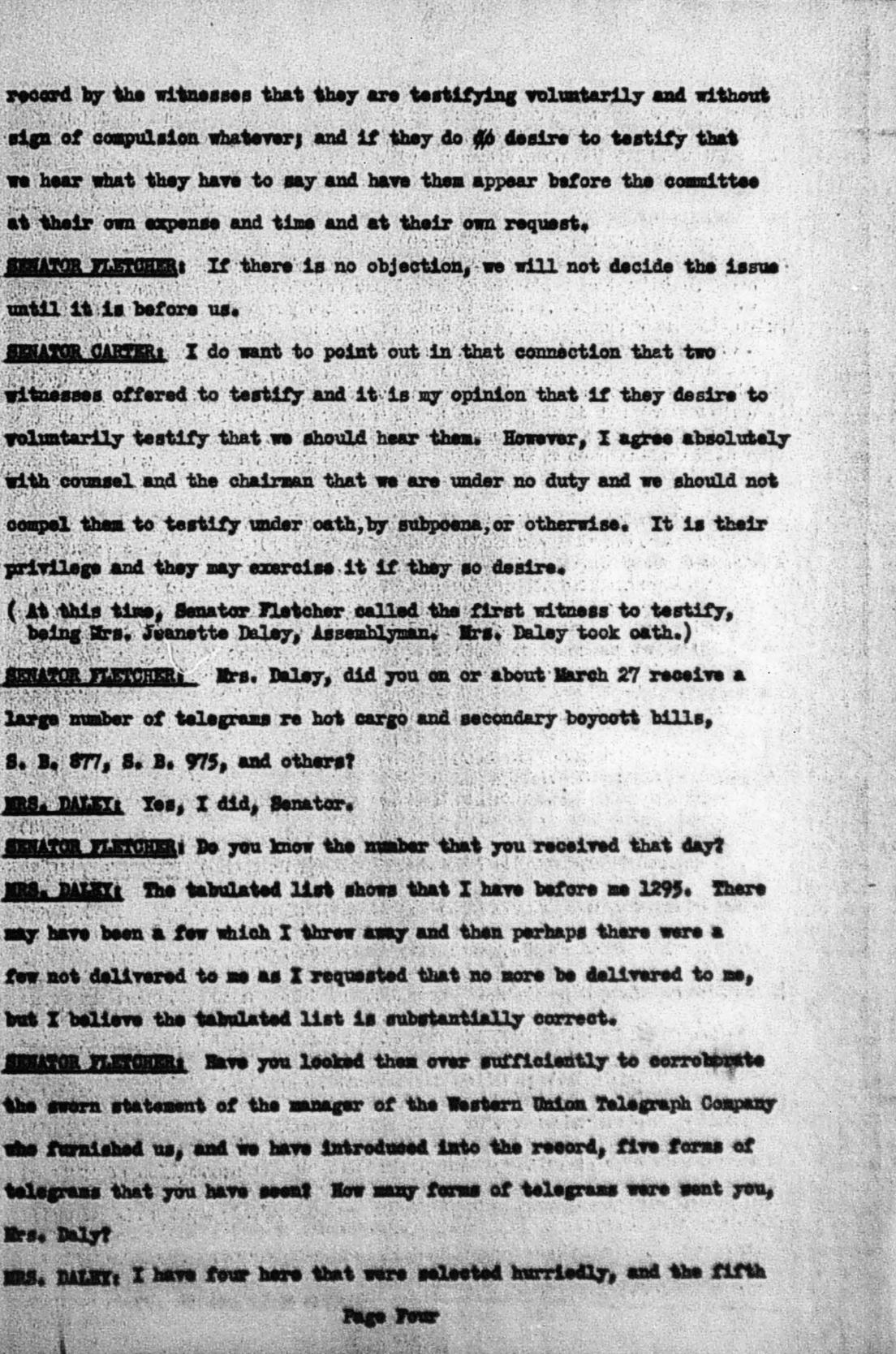
MRS. DALEY: Yes, I did, Senator.

SENATOR FLETCHER: Do you know the number that you received that day? MRS. DALEY: The tabulated list shows that I have before me 1295. There may have been a few which I threw away and then perhaps there were a few not delivered to me as I requested that no more be delivered to me, but I believe the tabulated list is substantially correct.

FRATOR FLETCHER: Have you looked them over sufficiently to corroborate the sworn statement of the manager of the Western Union Telegraph Company who furnished us, and we have introduced into the record, five forms of telegrams that you have seen! Now many forms of telegrams were sent you,

Page Four

Brs. Daly?



which is a Postal Telegram is the telegram I have not been able to find heretofore from Mr. Thompson.

SENATOR FLETCHER: Then is it your testimony that of the 1295 telegrams that you still have in your possession they were, you might say, form telegrams?

MRS. DALEY: Yes, Senator Fletcher, and not to exceed five or six forms. I have at least five before me.

SEMATOR FLETCHER: Did you receive any telegram from James A. Thompson, Business Representative International Union of Operating Engineers Local 526 which left San Diego on March 26 and arrived here on March 277 MRS. DALKI: I have such a telegram reported to have been sent by him. It is not/certified signature.

SENATOR FLETCHER: Would you kindly read the telegram into the record? MRS. DALEY: It is dated March 27, 1941 - 4:16 A.M., San Diego, California

Assemblywoman Jeanette Daley

Membership of Local 526 Stationary Engineers voted unanimously at special meeting tonight to detail our membership to go into the district and work for defeat of any Senator or Assemblyman who votes for Assembly Bill No. 1545, Senate Bills Nos. 180, 877, 974, 975, 976, 560. We urgently request your vote against these vicious anti-labor bills.

> JAMES A. THOMPSON, Business Representative International Union of Operating Engineers Local 526."

SEMATOR FLETCHER: Have you any other comments which you wish to make pertaining to these telegrams?

<u>NRS. DALKI</u>: Woll, they all appear to be just form telegrams, and were piled in on me so fast I could not open them. I resented the fact very much and spoke to the local representative of the Western Union and to our Surgeant-at-Arms telling them not to deliver any more to me. I requested that not any more be delivered.

> (Senator Flatcher now called the second witness to testify, being Honorable Charles W. Stream, Assemblyman. Mr. Stream took onth.)

> > Page Tive.

SEMATOR FLETCHER: Mr. Stream, on or about March 27, did you receive a large number of telegrams from San Diego protesting the so-called hot carge and secondary boycott bills; particularly, Senate Bills 150, 877, 974, 975, and A.B. 5607

HR. STREAM: Yes.

SEMATOR FLETCHER: Roughly, Mr. Stream, how many telegrams did you get? MR. STREAM: I have 1340 here. I think there are a few more that were tribulated yesterday and today.

SENATOR FLETCHER: Were they form telegrams?

MR. STREAME ISS.

SENATOR FLETCHER: How many forms?

MR. STREAM: Four

SENATOR FLETCHER: Did you receive a telegram on March 27 from

James A. Thompson, Business Representative International Union of Operating

Engineers Local 526?

MR. STREAM: Yes, I did.

SENATOR FLETCHER: Will you kindly read your telegram into the record.

Assemblyman Charles W. Stream

Membership of Local 526 Stationary Engineers voted unanimously at special meeting tonight to detail our membership to go into the district and work for defeat of any Senator or Assemblyman who votes for Assembly Bill No. 1545, Senate Bills Nos. 180, 877, 974, 975, 976, 560. We urgently request your vote against these vicious anti-labor bills.

> JAMES A. THOMPSON, Business Representative International Union of Operating Engineers Local 526.

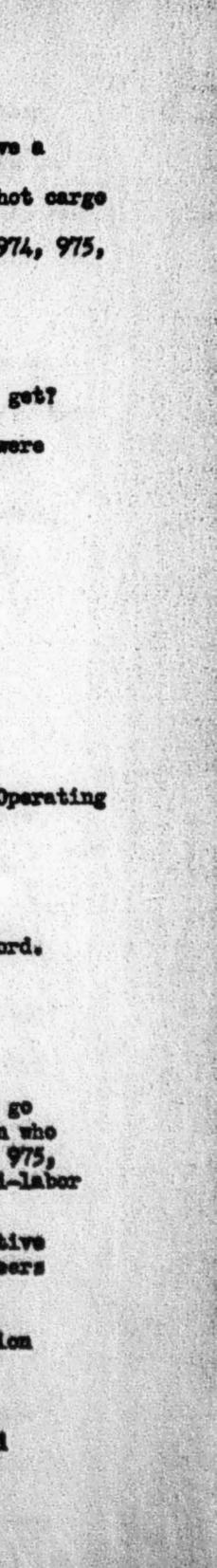
STRATOR FLERGHERE Have you any comment you care to make in connection

with these bills?

receiving so many form telegrams.

MR. SEREAR Nothing material that I know of. I naturally resented

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SEMATOR HIGGAR: I just wish to ask for the sake of the record whether or not you have compared the two hatches of telegrams presented here in evidence today to see that they correspond with the equal number that you received. They are identical form telegrams, are they not? <u>SEMATOR FLETCHER</u>: I should have asked that question. Er. Stream, these are five forms introduced in the original hearing and are now exhibits as matters of record. Flease look over these forms and see if they compare.

SEMATOR ELGGAR: Did not the Superintendent of the Western Union admit that? . . . I just wondered if you had done that so there would ne question of the identity of the telegrams we had in evidence. MRS. DALEY: If I might call your attention to your subpone which stated all telegrams pertaining to hot cargo and secondary boycott bills and signed by Mr. James A. Thompson, Business Representative International Union of Operating Engineers Local 526; and you did not say anything as to forms or any other individual the telegram might have been from. Possibly the testimony of the telegram company in San Diego is identification enough.

SERATOR FLETCHER: At this time I will ask Mrs. Daley if you will keep and retain in your possession the telegrans that you have so that they may be available when necessary later on by court procedure. MRS. DALEY: I would rather that you take them and offer them as evidence, and keep them under seal.

MR. RICHIE: I think Mrs. Daley's suggestion is a good one. That all of these telegrams be offered into evidence here and that you can turn them over as evidence and retain them in your pessession now. <u>SEMATOR FLETCHER:</u> If it is your desire, we will accept the telegrams and be responsible for them.

MR. STREAM: I think you understand why I would like to keep them

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in my possession, but I will hold them and keep them under lock and key, and hold them subject to order of the court.

SENATOR FLETCHER: (Continuing) (Mr. Paul A. Richie, the third witness to testify, now was called by Mr. Fletcher. He took Oath)

Mr. Richie, did you receive on or about the 27th day of March a large number of telegrams from San Diego pertaining to Senate Bills, 180, 877, 974, 975, 976, and 560?

MR. RICHIE: I did.

SENATOR FLETCHER: Have you looked them over sufficiently to know whether there are about five forms of telegrams?

<u>Hr. Richier</u> I couldn't say as to that, but I have here (Mr. Richie then removed from waste basket and produced two or three packages of telegrams delivered to him and two or three large envelopes containing telegrams. These were all un opened), if you care to examine them, these telegrams.

SENATOR FLETCHER: Do I understand that you have not opened them? MR. RIGHIE: I opened a part of them, enough to get the impression that they were all for the same purpose.

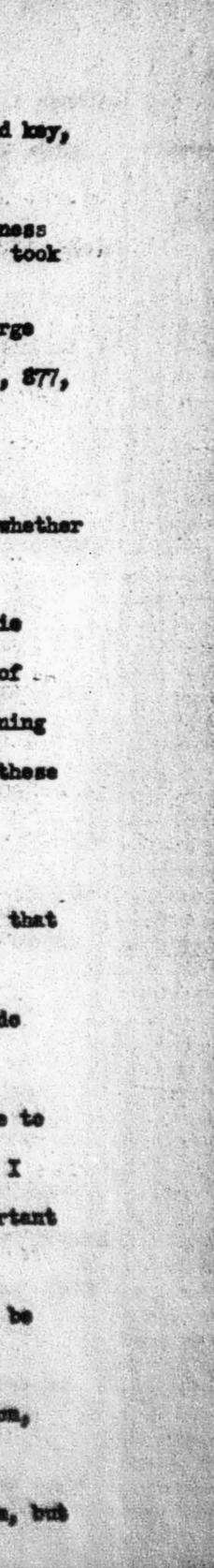
you want to ask us to do so?

MR. RICHIE: Well, I don't know whether they would be of much value to no as a mailing list later on or not, but under the circumstances, I would rather not be responsible for them if you consider them important enough for some future use here.

ANNATOR FLERCHUR: We will take them. Mrs. Daley's telegrams will be known as Exhibit C: Mr. Faul A. Richie's as Exhibit D.

dated March 27, 1941.

MR. RICHIR: I could not say that I did not receive such a telegram, but



I have no record of it, and I was unable to find it. I made a reasonable search. SENATOR FLETCHER: The Assistant Managar testified that he sent you a telegram from James A. Thompson.

MR. RICHIE: It is possible that he did. I might say in regard to that telegram that I received some telegrams like these that came one in a envelope and that I looked at most of them, I think, and some of them I may have lost or thrown away. As a rule I do not keep telegrams.

SENATOR FLETCHER: You do not know how many you received?

MR. RICHIE: I would say that this is the majority. Perhaps a half dozen single telegrams and perhaps one envelope containing a number may not be in this batch.

SEMATOR FLETCHER: Is that all you wish to say, Mr. Richief

SENATOR BIGGAR: Mr. Richie, are you acquainted with any of the individuals who sent these telegrams to you? Do you recognize any of the signatures? MR. RICHIE: I am acquainted with Mr. Pierce, the secretary, and with Mr. Bitter, who I had not previously here in Sacramento.

MR. BIGGAR: Of course, you do not know whether or not the telegram was sent by that individual with his own knowledge directly or whether someone sent it for him.

Are there any other questions? SERATOR FLETCHER:

Is that the form in which you received the telegrams from SEMATOR CARTER: the Mestern Union?

MR. RICEIE: This is the form. This package (picking up large envelope comtaining a large number of telegrams) came as you see it. These packages (picked up several more) came one at a time and may have come several at a time. This is the total or nearly the total.

TR. STREAM: I have a list of these telegrams by name and if it is the desire of the committee to take possession of this file, and if they would be accessible when I wanted them again later, I have no objection to turning over to the committee.

SEMATOR FLETCHER: We will be glad to take the responsibility and they will be accessible whenever you want them. Mr. Stream's telegrams will marked Exhibit E.

SENATOR FLETCHER: We had 97 exhibits down at San Diege, and there are a few more I wish to put in before we close this hearing. This will be Exhibit F-1. " I did not send this telegram. I did not pay for it directly. We are being assessed \$1.15 per month to pay for this without our consent. -- Signed -- Chas. S. White."

MRS. DALEY: May I say for your records that I received my telegrams in the same form as Mr. Richie, 35 and 37 in a large envelope just like that. (Pointed to Mr. Richie's).

(Mrs. Daley at this time requested permission from Senator Fletcher that the Assembly witnesses be dismissed in order that they could go to the Assembly which was convening at that time. Senator Fletcher granted her request. Hr. Richie and Mrs. Daley left the meeting)

SENATOR FLETCHER: The following that I am going to read are exhibits and are in reply to a card that I wrote each member of the union, one of

the unions of San Diego City. This will be Exhibit F-2. "I did not send this telegram. I did not pay for it. I think you are man enough to work for our interest without such things. -Signed- Wa. D. Smith, Saxony Road, Encinitas."

This is Exhibit F-3 which is a letter from Lester R. Pennell.

Wednesday 9-1941 La Jolla, California

7843 Fay La Jollia

Senator Ed. Fletcher Dear Strees

In answer to your card received this morning concerning tolegram on 8. B. 974-976, I cortainly had nothing to do with any message that was sent to you, and I do not approve of any one sending telegrams in sy name.

I have sincere faith in your judgement on these matters concerning 8. B. 974-976. Thanking you for informing me of this matter.

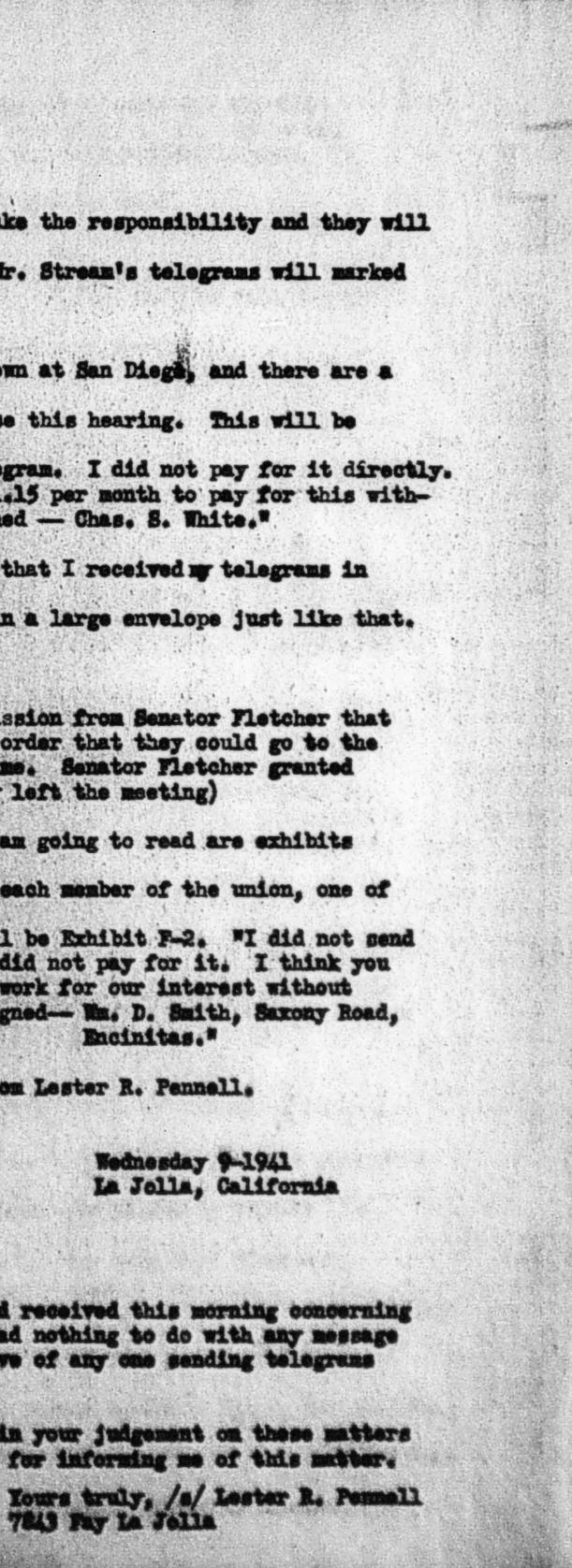


Exhibit F-4.- "I did not send this telegram. I did not pay for it. Power of Attorney has not been given to any one by me. I would appreciate to know who signed the telegram.

> /s/ Robert U. Remaf 2030 Taft Avenue, National City.

Emibit F-5.

and and the

"I did not send this telegrem. I did not pay for it. I voted for Senetor Fletcher and feel that he will support the proper Legislation.

/s/ Albert Westover."

Exhibit F-6

"I did not send this telegram. I did not pay for it. Too much graft down here. Send me literature re S. B. 974 and 976 are.

/s/ E. O. Soyland Noved from 664 to 4576 Pacific Blvd., Sunset Auto Court, San Diego."

Exhibit F-7

"I did not send this telegram. I did not pay for it. I am opposed to such rackets in Labor Unions that will permit them to use my name illegally. Please see if an investigation into the S.D. situation will not remedy this situation. Particular the Central Labor Council. \$15,000 to \$20,000 per month is a lot of money.

/s/ Cecil Pierce Rt. Box 465 L, S. D.*

Exhibit F-S

"I did not send this telegram. I did not pay for it. The use of my name was entirely without my knowledge or consent. I am not familiar with those bills; consequently have no opinion. I am trusting you to look for the good if all the people.

/s/ Edwin M. Parker 4651 Terrace Drive"

Exhibit F-9

"I did not send this telegram. I did not pay for it nor did I authorize anyone else to send it. I hope something can be done to protect people against such infringements of their rights. Thank you for telling me of this. /s/ C. G. Lodge, Anaheim*

SEMATOR FLETCHER; Bafore closing this hearing I want the record to show the following to be in my possession and we will mark it Exhibit G: Mine subposes ande by Chester R. Cleator, Marshall, who makes the following report: In each case this witness named does not appear in the telephone directory, city directory, nor is the person a registered voter of the County of San Diege, and the names are as follows: James Faid, Adrian D. Ames, Jack A. Fuller, John J. Jameson, Heland C. Oglewrie, William Robinson, Leone Riggs, Lee Sollee.

In addition to that the Sheriff's office returned eighteen

Page Mana

more who could not be found: R. T. Brooks, San Diego, Oscar L. Bassett,

Marlan J. Carter, G. P. Munny, Fred A. Mauck, Nayne Peterson, Foan Read, Mick Schaefer, Deerwood Sawyer, Ford Sexton, and Frank J. Sthanik and C. F.

STRATOR FLETCHERL New I have here postcards returned by the postoffice and will be known as Exhibit I.: Walter E. Boorts, George W. Ridgeway, R. Miller, and Mr. Lee Randolph.

SENATOR FLETCHER: That completes the case as far as I know.

SEMATOR CARTER: Just one other suggestion, Senator Fletcher, Have you put the telegrams in for those exhibits which we reserved places in San Diego as yet, or will you do that later, or do you desire to do it at all? Remember we left some blank telegrams that you did not have at that particular time. SEMATOR FLETCHER: I will put all of my telegrams there are which came to me as Exhibit J.

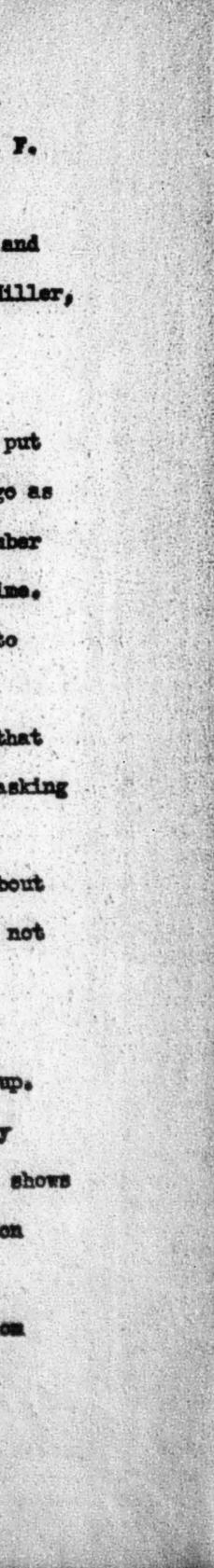
SEMATOR BIGGAR: Senator Fletcher, you wrote to each one of the names that were signed to the names of these telegrams that were delivered to you asking that they answer the question that you have asked them.

AMATOR FLEXCHER: I wrote to nearly 1300 and only received replies to about 200. The other 1100 did not reply, although I wrote them that if I did not hear from them I would consider their answer as No, that they did not authorize the sending of the telegram. In closing I wish to say that I subpoeneed at random approximately 150 in San Diego and only 78 showed up. I wish to correct that statement. I only tried to subpoen 150 and only 78 showed up. The rest of them are unknown as the testimony heretofore shows or they could not be found. There were six or eight who were reported on vacation, out of the eity.

SERATOR CARFER: Semator Fletcher, did not all of those persons upon whom subposmes were served appeared to testify. We did not have anyone fail to answer a subposme.

SEMATOR FLETCHER: No. Are there any further questions, gentlement

Page Twolve.



REPORTER'S STATEMENT

SENATOR FLETCHER (continuing) If not, we will go into executive session.

I hareby certify that I personally attended the hearing on Nednesday, May 21, 1941, at 1:30 P.M. before the Senate Committee on Investigation of Interference with the Legislative Process, of the State of California, in the matter of the investigation of hot cargo and secondary bills S. B. 877, S.B. 975, and others, and that I took down in accurate stenotype notes all of the testimony given therein, and the foregoing twelve pages of typewritten matter represent a true and correct transcript of my stenotype notes taken at that hearing to the best of my knowledge and belief.

Eleanor Marthur

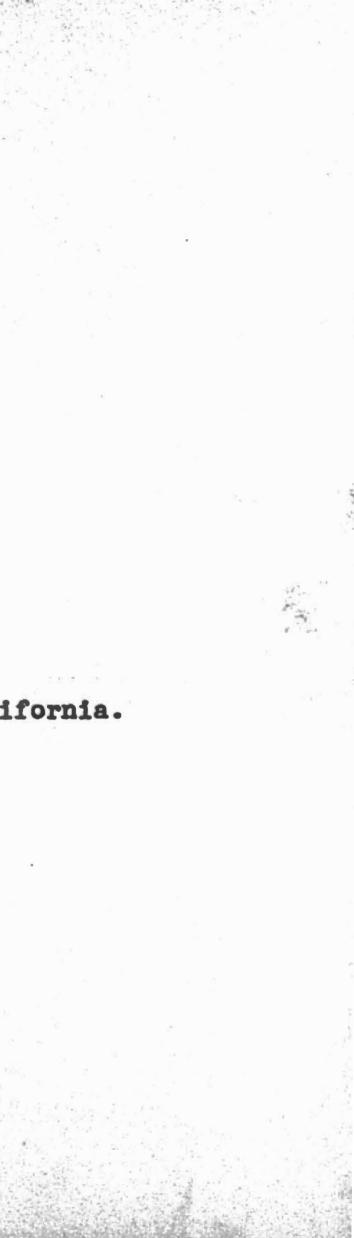


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Ed Fletcher Papers

1870-1955

MSS.81

Box: 71 Folder: 12

California State Senator and Other Republican Party Materials - Miscellaneous Historical, as senator; includes inscribed photos of 1942 highway dedication in Mendocino County with State Senator George Biggar



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