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PATROL REPORTS

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Papua New Guinea Patrol Reports

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ENGA DISTRICT

PATROL REPORTS

1971 - 72

LAIAGSI

<u>REPORT NO.</u>	<u>OFFICER CONDUCTING PATROL</u>	<u>AREA PATROLLED</u>
1-71-72	F.A. van Rith	WEST LAGAIP C.D.
2-71-72	L.J. Scott	N.W. LAGAIP C.D.
3-71-72	J.Y. Reid	WEST LAGAIP C.D. (jacket)
4-71-72	J.E. White	Part LAGAIP HEADWATERS, LAKE SIRUNKI & MT. RAIP- NUPIRIGA C.D.
5-71-72	J.E. White	LAGAIP HEADWATERS C.D.
6-71-72	T. Aibi	LAKE SIRUNKI C.D.
8-71-72	G.P. Warrick	KERA-LAGAIP C.D.

WAGE

1-71-72	R. Fife	WAGE C.D.
2-71-72	J. Hughes	WAGE C.D.
4-71-72	J.R. Hughes	MARIANI C.D.

WAPUNAMANDA

2-71-72	B. Tavernaf	TSAK C.D.
3-71-72	S. Kiri	MIDDLE LAI C.D.
4-71-72	D.J. Panning	MIDDLE LAI C.D.
5-71-72	S. Kiri	MIDDLE LAI C.D.
6-71-72	B.J. Hartley	TSAK C.D.
7-71-72	P. Haas	LOWER LAI C.D. (jacket)
8-71-72	S. Kiri	TSAK & MIDDLE LAI C.D.
9-71-72	D.J. Panning	Parts WAPUNAMANDA, MIDDLE LAI, LOWER LAI & TSAK C.D.
11-71-72	B.P. Hartley	TSAK C.D.
12-71-72	P. Haas	MIDDLE LAI C.D.

67-1-1

PATROL REPORT

REPORT NUMBER: LAIAGAS NO. 1-71/72
DISTRICT: WESTERN HIGHLANDS, RUGA DIV.
PATROL CONDUCTED BY: H.A. VAN RUTH
AREA PATROLLED: WEST LABAIP C/D
DURATION OF PATROL: 27/9/71 - 16/11/71
LAST U.D.A. PATROL: 12/1/70
LAST O.L.S. PATROL: -
MAP REFERENCE: FOURCILL MABAS

OBJECTS OF PATROL: 1. Order
2. Assessment of Breakdown in Law &
3. Determine Council Wards in WSA/LBA
4. Road Problems
5. Road Damage & Hunger Perished
SUB-DISTRICT: LABAIP S/T
DESIGNATION: A.D.C.
PERSONNEL ACCOMPANYING: 5 Police,
2 Interpreters, 2 Road Supervisors,
1 Asst. Field Officer, 1 Hospital Orderly
NUMBER OF DAYS: 34
TOTAL POP. OF AREA: 727 - 71/72
COUNCIL AREA: LABAIP L.S. COUNCIL

The Deputy District Commissioner,
RUGA Division, WAKO, W.H.D.

In respect of this patrol, see
FIELD OFFICERS JOURNAL, FOLIOS 6 to 20 71/72 ()
PATROL RESTRICTIONS (E/A)
THE REPORT AND MY COMMENTS attached ()
AREA STUDY (E/A)
UPDATING OF AREA STUDY (E/A)
SITUATION REPORTS NO'S. 1- of 71/72 ()
PATROL MAP ()

FOURCILL OF MABAS
WEST LABAIP C/D

DATE: 22/11/71

N.A. Van Ruth
H.A. Van Ruth
Asst. District Commissioner

The Secretary,
Department of the Administrator,
Division of District Administration,
KOROROE, P.A.P.N.I.

In respect of this patrol, I attach
AREA STUDY (E/A)
UPDATING OF AREA STUDY (E/A)
SITUATION REPORTS NO'S 1 - 71/72
WEST LABAIP C/D (E/A)

DATE: / /19

District Commissioner

(14)

P.O. Box 236
MONTGOMERY

07-14-66

30th January, 1963

The District Commissioner
Eastern Highlands District
P.O. Box 17
MONTGOMERY

URGENT TELETYPE NO. 1 - 7/12

(18)

Reference your telegrams of 29th January, 1963.

I acknowledge with thanks receipt of Situation Reports numbered 1 to 4 arising out of the above patrol of West Legaic Gama Division, together with the appropriate assessments, as submitted by Mr. S.A. Van Dyk, Assistant District Commissioner.

R. S. ...
S. J. ...
Secretary

67-1-0
67-1-0

P.O. Box 2396,
Konedobu.

67-1-0



13th December, 1972.

District Commissioner,
Western Highlands District,
HOANT HAGES.

PATROL REPORTS - 1971/72:

A check of records indicates that the underlisted 1971/72
Patrol Reports do not appear to have been received by this
Headquarters:

- MT. HAGES - 20, 22, 25 and 30.
- LAKE KOFIAGO - 1
- JIMI - 1
- BARAG - 1, 4, 6 to 9 and 14
- KOLPIAN - 4 6
- LAYAGE - 1, 4, 5 and 7
- WAPENANAMA - 1, 4, 10
- KANDEP - 2

Could you please check and advise on the above in due course.

S. J. Fearsall
S.J. FEARSALL
Acting Secretary.

67-1-1

22nd January, 1973.

Minute to:

The Secretary,
Department of the Administrator,
KONEDOBU.

The underlined reports herewith.
I am endeavouring to find the remainder and will advise later.

S. S. Bell
S. S. BELL
District Commissioner.

SITUATION REPORT NO. 1-71/72

STATION. LAIAGAN OFFICER COMPILING. H.A. VAN RUTH
 DISTRICT. WESTERN HIGHLANDS SUB DISTRICT . . . LAIAGIP
 CENSUS DIVISION WEST LAIAGIP L.G. COUNCIL . LAIAGIP

(For the reporting of information specifically of Headquarters value and requiring Headquarters knowledge or actions. Information is required on matters of political significance, important trends in the economic and social structure, cult and unrest situations, law and order problems, and miscellaneous matters that Headquarters needs to know. One report will be compiled for each specific topic. Each to be submitted to Headquarters in duplicate).

SUBJECT: LAW AND ORDER

1. An assessment was made during this patrol why a breakdown in law and order had occurred in the area, (had been attacked)
2. Why the patrol party led by Mr. D.J. Fanning/for the first time, and the second time one day later, his party was again ambushed. (Refer Mr. Fanning's memo 37-4 of 15.3.71)
3. And how to overcome these problems encountered.

1. Prior to the commencement of this patrol, returned labourers from Bougainville and Rabaul had intimidated a Road supervisor, MAS of PAPAYUKU and TAKU'UP. Although TAKU'UP was not included in the Patrol programme the matter was sorted out in the field and the following are my findings:- A breakdown of Law and Order in rural areas is definitely evident and mostly instigated by returning labourers who have experienced highwages and an inflated way of living whilst employed by the various mining companies. They are now discontented with rural life and its conditions. They moved in a pack after the Road Supervisor MAS and fully armed with axes and bush knives, chased him a considerable distance until he was able to find refuge with the Catholic Mission at Kasap. According to allegations by witnesses there were an estimated seventeen in the pack but only six could be positively identified. Court was convened and the culprits dealt with. Numerous other incidents like this were brought to the notice of the patrol, particularly on the Wabag/Laiagan border, one hour's drive from Wabag and three quarters of an hour from Laiagan. Trade stores jammed open with crowbars and robbed, car tyres slashed, and cars left on the side of the road due to a mechanical fault completely stripped of all removable parts in the short space of time while the driver was seeking assistance. Mr. A. Flower was attacked and stoned by a drunken group of Wabags, who followed him in another car well and truly into the Laiagip Sub District area. Father Szabon of the Cath. Mission, Kokas, claims that since Bougainville labourers have returned to the area he has noticed the gangster element in their activities. By that he meant that they are now organising into groups when they cause trouble. Formerly, when disturbed, they would disperse and not regroup but scatter widely. However, today, they automatically regroup and attack again. This in itself is indicative that their attacks are more organised and possibly based on what they have seen in cheap Western movies during their time on the coast. According to the fifteen tribal leaders who accompanied me on this patrol, the breakdown in law and order is due mainly to the fact that these younger men are not afraid of going to prison. In fact, they claim that it is no problem to get certain young men to make a "standing confession" to the Supreme Court in order to cover for a Big man who actually committed the crime. The advantages of going to prison are manifold for the young man. Not only does he receive training whilst in gaol and comes out as a plumber, carpenter or mechanic, but he is welcomed back by his relatives and clansmen as a hero, and the man for whom he "stood in" will purchase him a bride and give him a number of pigs. All we need as a deterrent, they said, is one public hanging and our troubles would be over. I doubt this, but the suggestion has some merit.

patrol

The reason for the attack on Mr. Fanning's party was explained to me as follows:- The MANGO Clan leaders, Councillor **ALU** and ex-Councillor **WAPI** were determined to wipe out the AIYAGAN clan which is much smaller in size than the Mango clan, and when Mr. Fanning's party intervened they figured that he was not equipped to stop them and they were right. Mr. Fanning had sufficient trouble trying to stay alive himself let alone stop the fight. That day the MANGO clan went on to kill two AIYAGAN leaders right under the eyes of the Administration field party who were hiding in dense pitpit bushes near the place of the killings. And the cry of Councillor **WAPI**, who urged on his clansmen with the words, "Shoot the Kiap, he is something nothing" was proved to be a reality in the eyes of these clansmen. These words were verified in the Court which convicted **WAPI** and were heard by both Interpreter **TAKU** and Constable **TANDA** who speak the Baga dialect. To indicate their disrespect for the Administration in the area, the following day the AIYAGAN people felled a tree across the road and bombarded with rocks and stones, the Toyota vehicle in which Messrs. Fanning, Scott, Reid, some Police and Interpreter and a few MANGO prisoners. Messrs. Scott and Reid held the attackers at bay by firing over their heads until the tree was moved sufficiently to allow the car to move on further. However, if the attackers had used spears instead of stones and arrows they may well have succeeded in killing a few members of the field party, especially if they had thrown their spears through the canvas top of the vehicle, from the adjacent high embankment of the road.

3. Any Law and Order problems and recommendations for a review of Police strength I brought up to visiting Deputy Police Commissioner, Mr. J. Graham and Senior Police Officers were met with the official reply, "Call in the Riot Squad" and smoothed over with the attitude, "Even if you had a 50-man detachment you would still have the same problems in these densely populated areas."

A clear concise submission was given to the Police Chiefs, substantiated with statistics to show a definite breakdown in the Law and Order situation of rural areas, as listed hereunder for Laigap Sub District:-

1968-69	Supreme Court Convictions	12	Acquittals	Nil
1969-70	" " "	15	"	Nil
1970-71	" " "	23	"	Nil
1968-69	District Court Convictions	38	"	4
1969-70	" " "	52	"	3
1970-71	" " "	137	"	3
1968-69	Local Court Convictions	448	"	6
1969-70	" " "	585	"	8
1970-71	" " "	655	"	14

Recommendations were made for three Rural Police Stations to be established at Laigap. One on the Wabag/Laigap border, one at Muriraga and one at Kepilan. It was pointed out that the Laigap detachment, being small in number, ten (10) members only, needed to be able to count on every man being physically capable of climbing the mountains in the area and quell fights effectively. It was also pointed out that the present detachment has a few physically ill-equipped members which reduces the effective strength of this detachment considerably in times of stress. However, all efforts were met with the same remark, "It is best to call in the Special Squad and really own over the area as they are doing now in Chimbu, with Rural Police Stations you only add to our burdens, because they must be inspected daily by regular Police Officers." This sort of attitude is likely to be of little use in future fights and riots at Laigap, as we are 100 miles from Mt. Hagen and the "Special" or "Riot Squad", being regional, could be fully occupied in the Chimbu or the Southern Highlands. Despite my repeated requests since May this year to have some of the elderly Senior NCO's replaced because of the physical demands made on them by this Sub District, there have been no results so far. The Sergeant of this detachment was stoned in the incident described earlier in the "Fanning ambush" and he dropped his rifle, abandoning it to the enemy. Fortunately, it was not loaded and perhaps the opposition did not possess the right ammunition because it was returned the following day by a lone traveller.

..... 3/

(2)

Recently, I was again given an assurance by the Superintendent in Charge, Pt. Hagen, that the detachment would be reviewed without fail, but no action to date. I have pointed out to the Deputy Police Commissioner that Outstation Police are dangerously ill-equipped and not sufficiently trained to cope with the sophisticated Law and Order problems that arise in an area as densely populated as this one. The official comment was that detachments under 30 men in strength could not be issued with Riot Helmets, batons and shields. This task should be left to the Police squads which are trained in this type of action. In the meantime it would be handy to have a few helmets when the Lagain people decide to throw rocks in a fight, and once again there was no satisfactory reply as to what we should do until such time as the Riot Squad arrives, which could be two or three days.

Planning: To take as many Police as possible, with me out on any patrol and train them to my way of thinking in times of emergency. Let the people know what the Police are capable of.

2. It is strongly recommended that this Station be issued with five Remington Model 370 Riot guns, similar to those issued to Wabag, just as a precautionary measure and a show of preparedness.
3. Request D.D.C. Enga Division to make one Police Constable available from Wabag detachment and make one available from Laiagam to live at the Wabag/Laiagam border with their families. Request Lutheran Mission to make available a small piece of land on their 80 acre lease for the establishment of a Rural Centre, including an Aid Post.
4. Purchase Permanent material building for sale, from WASO, at Sirunki, with Wabag and Laiagam Council funds. Building suitable for small Rural Police Station and conversion to Married Quarters.

Action: Five Police Constables accompanied this patrol and the people surely saw them in action throughout the patrol. 153 complaints were heard and dealt with by the Court convened in the field.

2. Managed to get, and demonstrate, one Riot gun, on loan from the Police and ammunition from the D.D.C. Wabag, who has also promised to lend one riot gun from Wabag as an interim measure. Mr. T. Ellis on his recent visit to Laiagam on 3/12/71 has promised to ensure that some riot guns be made available.
3. The President of the Lutheran Mission at Wabag has, in writing, said that the Mission is prepared to have the desired block released to the Administration. Matter discussed with the D.D.C. Enga Division who approved idea in principle but would like to see location before final decision is made.
4. WASO Limited has confirmed that they are willing to sell the Permanent material building concerned, however, their quoted price of \$3,000 is more than the building is worth, and I expect them to be willing to accept an offer of \$1,000.

SGD..... *N.A. [Signature]* *AK*
 DATE..... 13/11/71.....

(1)

SITUATION REPORT NO.1 - 7/1/72

STATION. LAIAGAM OFFICER COMPILING. H.A. VAN RUTH
 DISTRICT .WESTERN.HIGHLANDS. SUB DISTRICT LAGAIP
 CENSUS DIVISION. WEST.LAGAIP L.G. COUNCIL LAGAIP.

SUBJECT : LAW AND ORDER.

DISTRICT OFFICE
 WABAG

ASSESSMENT DEPUTY DISTRICT COMMISSIONER

DATE RECEIVED 7/1/72

The matter of the break-down in law and order is a general problem throughout the Western Highlands District and is being investigated currently on a district basis.

Although the repatriated Bougainville labourer element, has brought with it evidence of more sophisticated crimes in the area, such as breaking and entering and drunkenness, there has in fact been a general improvement in the state of law and order at the village level in the Lagaip administrative area over the past twelve months. The tribal fight in which Mr. Fanning was involved was an isolated incident and was the last tribal fight of its kind in the Laiagan area. Mr. Fanning was involved, partly because he was new in the Laiagan area and was thus unknown personally by the warring groups. The fight also occurred at a time when there was a spate of tribal fighting in the entire Enga area, and when it was resoured at village level that tribal fighting was the "in thing". This attitude towards tribal fighting had long since been stopped and there has now not been a fight in the entire Enga Division of some 154,000 people for over six months.

The maintenance of law and order in the Enga areas and in the largely populated Highland areas generally, has always been carried out on a personal basis, by field officers and police alike. Once impersonal law enforcement is applied at the village level by officers and policemen who are unknown to the village people, a breakdown is sure to occur unless the strength in numbers of such field officers and police is greatly increased. As the Police Department constantly states that it is unable to increase the strength of outstation detachments, there is therefore an urgent need for the establishment of Rural Police Stations with resident policemen manning them, as only in this way will the necessary trust and confidence between police and villager, be maintained. The Police Department should however assist in the establishment of these posts by providing two-way radios and at least one extra policeman for every Police Post in an area.

The fact that influential men can get lesser men of their clan to "take the rap" for them is far from being a new trend in the Highlands. The "gangster" element reported upon by Mr. Van Ruth are not influential men, but are usually young semi-educated school drop-outs who have grown up outside the influence of village discipline. I fully agree however with Mr. Van Ruth that there is a real need for a stronger attitude towards crimes by the courts and a tougher system of punishment in the penal institutions. Unless the average villager can be confident that the Administration's law is sufficiently strong to protect them and their property they will certainly take the law into their own hands.

ACTION PLAN

1. A.D.Cs Wabag and Laiagan have been told to arrange the siting and staffing of the Police Post on the Wabag/Laiagan border between them from their own staff and from Local Government Council resources.
2. Requests for additional police to outstations' detachments constantly being made.
3. Situation presently very quiet hence no further action required.

SGD.....*[Signature]*.....

DATE.....12th January, 1972.....

10

2

SITUATION REPORT NO. 3 - 7/1/72

STATION. LAIAGAN OFFICER COMPILING. W.A. VAN HUTE
 DISTRICT WESTERN HIGHLANDS SUB DISTRICT LAGAIP
 CENSUS DIVISION. WEST LAGAIP L.G. COUNCIL LAGAIP

(For the reporting of information specifically of Headquarters value and requiring Headquarters knowledge or actions. Information is required on matters of political significance, important trends in the economic and social structure, cult and unrest situations; law and order problems, and miscellaneous matters that Headquarters would know. One report will be compiled for each specific topic. Each to be submitted to Headquarters in duplicate.)

SUBJECT: 2 - Determine Council Wards on border of the Wabag/Laiagan border in accordance with population groups.

In the process of becoming a Multi-racial Council and because the N.W. LAGAIP C/D was to be included into the Lagaip Council, it became necessary to amend the existing Ward boundaries of the Lagaip Council and to increase Council representation from 19 Councillors to 35. Mr. R. Matt, A/Mag. at the time, and myself worked on this submission for approximately two weeks and when the proposed Ward boundaries were amended it became apparent that the existing Census Division boundaries had to be updated accordingly, with the following results:-

- a) The new Census boundaries are now coinciding with the newly created Ward boundaries.
 - b) The new Census Divisions also now incorporate an exact number of clearly defined Council Wards which was formerly not the case and it was no exception to find that one Ward was situated in two different Census Divisions. The Assembly points for Census/Tax and Electoral purposes are now clearly situated, one for each Ward.
 - c) The new Census Divisions have also been renamed after some outstanding geographical feature in that particular Division, for easy reference to the local people living in the area. For simplification therefore, they are now proposed to be named as follows:
 1. MT. NAIP/SURIRAGA C/D (formerly N.W. LAGAIP C/D) - 8 Wards, Area: 708 sq. miles, Pop. 6426
 2. LAKE SIRUNKI C/D (formerly WEST LAGAIP C/D) - 10 Wards, Area: 236 sq. miles, Pop. 7327
 3. KERA/LAGAIP C/D (formerly S.W. LAGAIP C/D) - 9 Wards, Area: 567 sq. miles, Pop. 9772
 4. LAGAIP HEADWATERS C/D (formerly consisting of two C/D's the N.E. and S.E. LAGAIP C/D) - 8 Wards, Area: 191 sq. miles, Pop. 9372
- Total Pop. 32,897 - Total No. of Wards - 35

It would be appreciated if my detailed submission 1-1-1 of 1st Dec. 1970, in reply to the Secretary's Instructions 67-14-3 of 13th Feb. 1970, would be implemented and used for the updating and revision of the Village Directory. District Commissioner's 14-1-7 of 21st July, 1971, also refers.

For some reason or other, whilst I was on leave, the L.G. Commissioner is alleged to have disapproved of the above submission although I have been unable to locate anything in writing on this point. However, it has been said that the Commissioner stipulated that a closer investigation was to be made into three of the proposed Wards in the currently patrolled Census Division. They would be the YONGNDI Ward, the SIRUNKI/MANGURAS Ward and the KERPULAN Ward, as no elections were held in these Wards during last year. I have checked each population group off with a copy of a Demarcation Map from Wabag and a copy of the Wabag Council Constitution and found that none of the current population groups either in the YONGNDI or SIRUNKI/MANGURAS Wards are included in the Wabag L.G. Constitution. The KERPULAN Ward, although geographically situated in the Lagaip area, I agree should not be included in the Lagaip Constitution as it contains several Sub-clans, shown in the Wabag Constitution. They would be the LIAP-PATAP and the LIAP-PAMUN sub clans which have built a Rest House at Tukisenta No.1 and who were responsible for the murder of Constable SAORI 5 years ago. Total estimated population - 230.

4

The majority of these people wanted to form a Ward with the SAGARIN-RAVS and SAGARIN-APARANT people who live at KEMAPULAN (20 mins. walking distance) Pop. 190 - 71/72. However, they were not prepared to migrate into the Legaip area by separate families and wanted to move in as a whole group. Genetically LIANU-KAYAROP and LIANU-TAMBIN belong to the SAGARIN clan, the same as the RAVS and APARANT people. It was explained to them that the Wabag L.G. Council had made a resolution at a recent meeting, not to change their Constitution and that consequently they would remain in the Wabag Council area as discussed with the D.D.C. Enga Division, Wabag.

The YOMNDI Ward has a total pop. of 1152 and the SIRNMI/MANGURAS Ward a pop. of 994, they consist of the lineages shown on the attached Population statistics. It is strongly recommended that these two Wards be created and included in the LAIAGIP L.G. Constitution and be recognised each as a separate identity. My reasons for this are:-

- a) Being situated on the Laiagam/Wabag border these people have taken advantage of their locality for many years and successfully evaded Tax and Census patrols by lying to Patrolling Officers from both sides. This Patrol dealt with the majority of the culprits as soon as they could not produce a current Tax receipt from either the Wabag or Legaip Councils.
- b) The migratory nature of the population does not help matters and when they have not got a Council Official to deal with routine village affairs the people have no sense of belonging to anyone and this leads to undermining of authority of clan leaders and to much confusion at Census, Tax and Election gatherings.

The people of YOMNDI come originally from the KAMIPUS area (Cath. Miss. Station - LAIAGAN area - a distance of 14 miles) and it is traditional for them to migrate to and from the SIRNMI and MANGURAS areas. However, they have built themselves a Rest House centre at YOMNDI (see map) with the encouragement of their agent. Clan leader, YAKOP-BO. YAKOP is a powerful personality in the area and is respected throughout the Legaip Sub District as he managed to hold out against the early Initial Contact patrols for a couple of years but then became very pro-Admin. once contact was established and is currently one of the most progressive cattle owners. The YOMNDI people belong to the YI-LYEN clan.

The people at SIRNMI/MANGURAS formerly Censused at KAIPAR (6 miles towards Laiagam) but after a few murders recently they want to be separated from their enemies. Also there is a land problem for this group who were squatting near KAIPAR on the LYEN-PAP's land and wish to return to their own land at SIRNMI. The distance of 6 miles for women and children to walk each time they have to come to a Tax, Census or Election gathering has proved to be a headache and would be unnecessary once a separate Ward is created for them. These people have constructed a Rest House centre for themselves near the proposed Rural Administrative Centre and the Aidpost at Sirnmi. These groups belong to the LYEN-KAMIPUS clan. Their most powerful personality would be YOMAPEN-KAMIPUS, ex-Subai, who has worked on the Coast, speaks fluent Pidgin and is an influential land-owner at Sirnmi. He has made himself unpopular with the local MANGURAS people, he claims, through his ruthless calling in of the Sea to deal with lawbreakers. This seems a little exaggerated in my opinion as most of his people have joined him in the migration move from KAIPAR to MANGURAS. As neither of these groups has an identity of its own and they do not fit genetically into any of the neighbouring clans, it is important that they get a Councillor of their own. It is therefore recommended that they be included in the Legaip L.G. Constitution and a by-election be held for them as soon as possible.

Planning: Legaip L.G. Adviser is to submit proposals in the same manner as formerly done by Mr. Hiatt and myself, to the Commissioner for Local Government, and include the YIEM Ward for which no Councillor was elected.

Action: Have discussed proposals with Mr. T. Leabeater when he came to Laiagam on the Departmental Review Committee and who advised that he knew of no disapproval from the Commissioner, and said that he could remember issuing a writ that the Elections be held and the expansion of the Council Wards was allowed as submitted.

SUB. *N. H. [Signature]*
 DATE. 15/12/71

3

SITUATION REPORT NO. 2 - 7/72

STATION. LALAGAN OFFICER CONSULTING. H.A. VAN HORN
DISTRICT WESTERN HIGHLANDS SIO DISTRICT LAGANIP
CHIEF DIVISION. WEST LAGANIP L.G. COUNCIL LAGANIP

SUBJECT : REORGANIZATION OF COUNCIL AREAS - WEST LAGANIP BORDER AREAS.

DISTRICT OFFICE
WHRAC

ASSESSMENT REPORT DISTRICT COMMISSIONER

DATE RECEIVED 7/1/72

..... There has been antagonism between various sub clans of the LINEE Clan in the Wabag/Laganip border area for many years. The matter was previously settled during 1965/66 by Messrs R. Jeffy, and R. Schupp, the Council Advisors at that time of the Lalagan and Wabag Local Government Councils respectively. The present friction has recurred in the past twelve months.

Both the Wabag and Laganip Local Government Councils areas have been established for many years now, and should not in my opinion be interfered with, otherwise it will open the way to other bordering groups applying for a transfer into adjoining Council areas, with the resultant confusion. Already a number of clan groups on the Wabag/Wapenamanda border and the Wabag/Laganip border have requested to join the Wabag Council and leave their own Council. They have been told to remain where they are and help to develop their own Council and area. In every instance the clans concerned have accepted this decision without complaint. The same will be done in the Wabag/Lalagan border area. If the people wish to move from one Council area to another, they may migrate out from their present clan area and village register into that of a clan in the adjoining Council, but the clans themselves will remain in the Constitution in which they are presently listed. This decision is in accordance with the majority (unanimous) decision of the Wabag Local Government Council concerning the clan groups now in it's constitution, at a full meeting held with the President and representatives of the Lalagan L.G.C., at Wabag in December, 1971.

ACTION TAKEN :

1. The matter will be referred to the District Local Government Officer, WHRAC, who has just arrived and final instructions will be given by him to the Councils and the people concerned.

SIO.....

 DATE..... 13th January 1972.....

SITUATION REPORT NO. 3 - 7/72

7

STATION . . . LAIAGAN OFFICER COMPILING . . . W. A. VAN RUTH
DISTRICT. WESTERN HIGHLANDS SUB DISTRICT LAQAIP
CENSUS DIVISION WEST LAQAIP L.O. COUNCIL LAQAIP

(For the reporting of information specifically of Headquarters value and requiring Headquarters knowledge or actions. Information is required on matters of political significance, important trends in the economic and social structure, cult and unrest situations, law and order problems, and miscellaneous matters that Headquarters need to know. One report will be compiled for each specific topic. Each to be submitted to Headquarters in duplicate.)

SUBJECT: - LAND PROBLEMS -

With reference to the Secretary for Law's Memo C.L.O. B.E.10 of 11th August, 1971, and the District Commissioner's 35-1-11 of 3rd October, 1971, I wish to submit the following findings with regard to land disputes in the Laqaip area:-

It is indeed a fact, that most of the disputes in this area are disputes about clan boundaries, not particularly about the ownership of particular areas of land between members of the same clan. The Laqaip people are not hard pressed for land and there is no land shortage as in the Mabag/Wapensanda area.

Many disputes between individuals over holdings arise over land belonging to their marriage partners clan. The Raga's habit of working and developing land belonging to their wife's clan is one of the greatest sources of friction.

The general system by which customary rights over land are recognised by the Raga people is through inheritance by birth and succession, following the male line of descent. In the early days land could also be acquired through tribal warfare, the winning clan taking over the usage of the land. Following the enforcement of the Admin. laws, such land was sometimes returned to the owners following an exchange of signs. Many people acquire certain rights of usage to land through marriage. However, such people have no traditional rights and such rights as they have, are generally only in force during the lifetime of their spouse and disputes arise when the descendants of such interlopers or their relations attempt to continue such a usage beyond normal limits.

The Raga's acknowledge that any person of an agnatic group, who constructs a garden from virgin land within the area claimed by the lineage, then has the sole rights to that land for his lifetime but as soon as that land reverts back to bush land after death or departure it is acknowledged as belonging to that clan and they are at liberty to pass it to successors of the Clan's choice. The system is quite rigid within the agnatic group and does not vary with the wishes of each individual. Generally an individual does not have very much to say in whom his rights will be vested after his death, if he has a string of daughterland no sons, nor when the clan divides his estate when he is old but still living. This is then decided by his customary heirs under the supervision of the whole clan. Considering the above, it would be illogical then to assume that any dispute can be settled by an individual such as the Land Titles Commissioner, particularly so because the Titles Commissioner can not compromise in the decisions he determines. Either one of the opponents clans has to lose the disputed land. There is no doubt that legislation for settling minor land disputes is well overdue and urgently required. Another is no reason, in my opinion, why this legislation should not be based on a few field methods used and proved by Senior Officers of this Department. I have successfully used and adopted a method from the D.D.C. Raga Division, which goes as follows:-

Two opposing lines, arguing over a piece of land are informed that they are in Court. For the duration of the Court both lines are accommodated in a guest house constructed for this purpose and supplied with rations for as long as the Court lasts. Anyone leaving the Land Court before the dispute is solved is charged with Contempt of Court. The duration of the Court depends on the length of the dispute and both lines will have to come up with a solution and an agreement of where the boundary of the disputed land should be located. The description of the boundary is then recorded in a Disputes Register held

6

LAND PROBLEMS (ctd)

at the Sub District Office and put into practice by placing cement
pegs according to the description given by the two lines. It is re-
markable how quickly disputes are solved by two opposing lines who have
been feuding for years over one small piece of land, particularly so
when they find themselves living and eating together in the same house.
Suddenly they seem to realize that the dispute has no real significance
and come to an agreement suitable to both parties, and live happily
ever afterwards. Why could this system not be legalised with minor
modifications and put into practice to solve minor disputes as soon
as possible.

Another variation to the above method has been accurately described in
my report No.7 of 69/70 and this method has been successful in the Mt.
Hagen area. It is easy to criticise from behind a desk but Officers
who do not try to find a solution in the field make no mistakes.
My method is based on the assumption that two opposing clans would
rather reach a compromise and each take half of the disputed land than
to lose it completely to the opposing clan, as they would in the
majority of Land Titles determinations. My method then, is to get
the two opposing clans in the field and to show me what they each con-
sider to be their traditional boundaries and pegging these out with
painted sticks for everyone to see. Then in front of both assembled
groups I divide the overlapping or disputed part straight through the
centre by a chain and compass reading and the Gazetted members of the
Demarcation Committee in a combined effort, place cement pegs on the
new boundary. Finally the Chairman and gazetted members of the De-
marcation Committee would then hold a meeting on the spot and vote
either in favour or against the new boundary before the cement pegs
were dug in. The description of the boundary or its location is then
made and recorded in the minutes of the meeting and forwarded to the
Land Titles Commissioner.

It does not really matter what we think of these methods from an ex-
ecutive desk point of view, the important point is that they are work-
able field systems. That the indigenous people like and accept them
and quite frequently the rule of thumb is far more successful than
much of the complicated legislation in this Territory.

Planning: It is requested that the Secretary of our Department get
together with the Secretary for Law to devise a legal method
for field staff to settle numerous minor land disputes which usually
lead to big ones and have a Circular Instruction issued as to the
result of these discussions to have powers delegated to A.D.C.'s to
keep these minor disputes at Sub District Office level.

Action: Above discussed with Land Titles Commissioners, Messrs. R.
McIlwain and H. McKenzie who agree that there should be a
method to deal with the numerous small disputes for which it is not
worthwhile to hold a Land Titles Commissioners Court. Please have
my views on the above referred to the Secretary for Law.

SGD. N.A. [Signature]
18/11/71

SEASIDE REPORT no. 3 - 7/1/72

STATION LAGAN OFFICER CHARGING N.A. VAN RUIT
 DISTRICT WEST LAGAN SUB DISTRICT LAGAN
 POLICE DIVISION WEST LAGAN L.C. TOWN LAGAN

SUBJECT: LAND PROBLEMS

DISTRICT OFFICE

NAME

DATE RECEIVED 7/1/72

ASSISTANT DEPUTY DISTRICT COMMISSIONER

The strength of the system outlined by Mr. Van Ruit lies in the fact that the decisions reached by these methods are reached by the disputants themselves and are thus accepted by them. Provision already exists under the Land Titles Commission Ordinance for boundary title to be given to a claim by a Commissioner after a brief hearing, if all people concerned agree to that boundary. The problem lies in getting the people concerned to agree themselves. There is no value in having an A.D.C. or a Land Titles Commissioner, for that matter, decide upon a boundary and enforce it by legal sanctions, unless the people concerned accept that decision. For this reason there does not appear to be any necessity for an alteration in the law to enable Field Staff or A.D.C.s to arbitrate in these matters, except perhaps to make such arbitration compulsory upon the disputants where a land dispute has led to tribal conflict.

Mr. O'Donovan the D.O. (Lands) who will be looking into this matter more fully when he arrives in early February, 1972.

ACTION TAKEN:

1. The subject is currently being discussed with local leaders and Local Government Councils with a view to a suitable system of arbitration acceptable to the people, being established. Mr. E.G. O'Brien (D.O. Lands) will look into the matter more fully when he takes up duties next month.

SD *[Signature]*

DATE 7/1/72

4
SITUATION REPORT NO. 2 - 71/72 (4)

STATION. LAIAGAN OFFICER COMPILING. H.A. VAN RUTH
 DISTRICT WESTERN HIGHLANDS SUB DISTRICT LAIAGAN
 CENSUS DIVISION. WEST LAIAGAN L.G. COUNCIL LAIAGAN

(For the reporting of information specifically of Headquarters value and requiring Headquarters knowledge or actions. Information is required on matters of political significance, important trends in the economic and social structure, salt and unrest situations, law and order problems, and miscellaneous matters that Headquarters need to know. One report will be compiled for each specific topic. Each to be submitted to Headquarters in duplicate.)

SUBJECT: - FROST DAMAGE - REHABILITATION AND HUNGER PERIOD

From discussions with Councillors and Ward Committees during this patrol and from personal observations during my stay in the field and the Helicopter survey, it is certain that the period of critical food shortage will last from the beginning of December 1971 until approx. August next year. People everywhere told me that they did not want to leave their own locality and they will do everything in their power to stay. There is no doubt, however, that as many people as possible should go to other places wherever they can even though it will cost them a lot of pigs, cash and traditional obligations to their hosts. The necessity for migrating out of hunger areas has been stressed in all talks held on this patrol and at Council meetings. Any people not in a position to go elsewhere have been supplied with potato, cabbage and corn seed to provide them with subsistence crops over the hunger period by this patrol and by the Dept. of Agriculture in Laiagan. At this time of the year we have averaged about 8,000 lbs. of potatoes per week in exports, from the Toraman, and Tambitanis areas. The current level of exports is 600 lbs. per week, the difference can be attributed to the fact that the people eat potatoes in substitution for their staple diet of Kankam and this is worthwhile noting because the average Raga does not care for potatoes. Secondly people are replanting them in haste as they have discovered that the "spud" is much hardier and can withstand frost better than the Kankam vines and tubers.

Observations have been made by Rural Development Assistants throughout the frost affected areas on the consumption of food by families each day. Gardens of individual families have also been inspected in order to better estimate the time remaining before food supplies are exhausted. The most critical area is around Kaipar and Yamara, where the average consumption of tubers per head is only 0.6 lbs. per day, all of which is consumed at the evening meal. In the Tambitanis and Takisanta areas consumption per person is between 1 and 2 lbs per person per day, some of which is left for the morning meal. Despite the very low consumption of food per person, the numbers migrating out to date are not large. Total migrations would be 230 people out of 7,327 in this frost affected Census Division. Agriculture field reports indicate that the major reason for the lack of migration is that most people do not yet consider the food shortage acute. Most of the migrations are to Mabag and Mapehman'a and will have to repay their obligations in pigs. The next largest group would move to land belonging to wives or married daughters in the above areas and the smallest percentage have prepared gardens below the frost line. Present indications are that the Kaipar and Yamara areas will be first to reach a critical position and at these two places some people did faint from hunger during the Census revision and people from these areas are currently being employed on the new Mabag/Laiagan road and paid in rice and meat. Other centres such as Tambitanis, Yomondi Manguras and Pipigungus and Toraman will not be so short of food by the end of December but the fact that rations are being supplied by Asst. Patrol Officer J. Reid who is in charge of the roadworks will influence more people to remain than would otherwise be the case. The Laiagan L.G. Council recently passed a resolution that \$10,000 allocated for this road should be paid out to the people in rations in return for work to assist during the hunger period.

FROST DAMAGE (ctd)

The Councillors thought that although the idea may not be popular, it would be more acceptable an alternative than incurring high traditional expenses which migration to Mabag or Wapenamanda involves. Mr. Reid is issuing 30 bags of rice per week to approx. 360 roadworkers at present. At this rate the \$10,000 of Rural Development Funds will not last much longer than say, to the end of February and at that stage the hunger period should be at its most critical point.

Planning: Sweet potatoes plantings from new vines should be sufficient to meet local demands of consumption by August 1972.

Transport funds for vehicle hire will have to be made available to the Dept. of Agriculture at the rate of \$1,200 per month to import vines from the Mabag/Wapenamanda areas until August, when the demand will be satisfied.

2. A large import of seed potatoes is required in order to reduce the period of critical food shortage. According to the Rural Development Officer in Lalagam, potatoes could reduce the hunger period considerably, provided our recommendations are read and acted upon.

3. Indigenous food supplies will be exhausted by the end of December in most areas and were already exhausted in Kaipar and Famera at the time this patrol was completed - mid-November. If the Councillors of Mabag and the Legaip are prepared to help themselves and convert \$10,000 of their Rural Development funds to rations, the Administration should be approached to double this amount from Emergency funds to assist these people.

Action: So far, only \$1,200 has been obtained to assist with the hire of vehicles for the transporting of vines. When D.A.S.F. Officers overspent that amount by \$37 the Transport Officer ruled that this amount had to be met by the Officers who had incurred the over-expenditure. No less than one hundred and twentyfive tons of sweet potato vines were distributed to the people of the "frost damage" areas in a co-ordinated effort by the Dept. of Agriculture and D.D.A. and L.G. Councils of the Enga Division. At approx. 10 acres per 5-ton truck, this represents 250 acres of gardens replanted through this programme.

2. Approx. 3,000 lbs of seed potatoes only have been distributed to these frost damage areas where concentrations of population are likely to remain during the period of critical food shortage. Over the A.B.C. news we hear that the Administrator has allocated \$8,000 in Emergency funds to help us. Where are these funds? Who controls them and why are they not issued to the people? who do the job? The supplies of seed potatoes received so far are grossly inadequate to supply the needs of the Legaip people who will be remaining during the period of critical food shortage. Some seed potatoes sent were too small and a large percentage was rotting by the time they arrived in Lalagam.

3. Cabbage seed has been distributed on a fortnightly basis and this should continue until May, 1972, according to local Agric. experts who have not got the resources to do so. A further 200 lbs, only of corn seed has been distributed and it is expected that this would only benefit the people located in a warmer climate.

The system of road work for rations has come into operation and has been so since mid-November 1971, this will reduce the rate of migration and the population remaining (despite constant encouragement from D.D.A. Officers to migrate out) who require supplementary feeding will be between four and five thousand.

Would you please ensure that we are in fact, supported, that someone takes an interest in what we are trying to do here, and most of all allocate us some extra vehicles and funds that have been awarded to us.

N. A. Reid
SIGNED:
DATE: . . . 18/11/71

4

(2)

SITUATION REPORT No. 3 - 7/1/72

STATION.....LALAGAN..... OFFICER COMPILING.....N.A.VAS.VERE.....
DISTRICT...WESTERN HIGHLANDS..... S/S DISTRICT..... LAGAN.....
CHIEF'S DIVISION...WEST. LAGAN..... L.G. OUNHIL.....
SUBJECT:.....FROST DAMAGE + REHABILITATION AND FUTURE PERIOD.

DISTRICT OFFICER
NAME
DATE RECEIVED

ASSESSMENT DEPUTY DISTRICT COMMISSIONER.

7/1/72

High areas of frost effected garden lands have been replanted by D.A.S.F Rural Development Officers.

Rice is still being issued to people in the frost-effected area in conjunction with the construction of a Rural Development road in the area.

The situation is now in hand and recent reports from village people and D.A.S.F. staff indicate that the worst of the famine period is over and the position is steadily improving. The situation should be back to normal by June, 1972 and not August 1972 as was originally anticipated.

The \$5,000 in funds referred to by the A.D.C. in his report was totally issued to the Department of Agriculture for the purchase of replanting stock, the hire of vehicles and similar costs involved in rehabilitating the people in the area effected by the frost. These funds have been fully expended by this department in a most economical and efficient manner. Most of the credit for the smooth handling of what could have been a very serious situation, must go to the D.A.S.F. field officers in the Sago Division and in the Lalagan administrative area in particular.

ACTION TAKEN:

1/ No special action is required as the situation is fully under control and is being carefully watched by field staff of both D.D.A. and D.A.S.F.

SUB.
[Signature]

DATE.....12/1/72.....

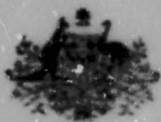
POPULATION WEST LAGAIP C/D 1971-72

(1)

Ass'y POINT	LINE OR CLAN NAME	TOTALS				ABSENTEES				GRAND TOTAL
		(Excl. Abs'tees)		(Res. O'side. Klec)		CHILD		ADULT		
		M.	F.	M.	F.	M.	F.	M.	F.	
TOREHAM	IPAK AIYERS	23	21	26	31	-	-	5	-	106
"	IPAK KURENE	7	11	10	11	-	-	1	-	40
TUKISENTA	KAPIN RABELYO	24	29	49	48	-	-	5	-	155
TOREHAM	KOMALIN YANGALE	40	38	40	45	-	-	12	-	176
TUKISENTA	KULAPIN NI	60	51	71	77	-	-	9	-	268
TAMBITANIS	KUMALIN AIMANDA KOWAN/ MALLA	79	93	86	82	-	-	15	-	355
"	KUMARIN KIA	59	51	56	70	1	1	8	1	247
"	KUMARIN PERARI	69	60	66	77	-	-	15	-	287
"	LYEIN LAKO KAIFERI	16	9	21	18	-	-	-	-	64
SIRUHAI/ HANGURIS	LYEIN KIMBU	39	27	26	35	-	-	-	-	127
"	LYEIN LAKO IPUP PAPE- /SANDARA	8	8	11	9	-	-	-	-	36
"	LYEIN MONE LEIPEIN	44	21	49	51	-	-	-	-	169
"	LYEIN MONE LIHU	50	43	49	52	-	-	3	-	197
KAIPAR	LYEIN PAPE NEIN	34	32	36	48	-	-	-	-	155
"	LYEIN PAPE PONAP	33	34	40	50	-	-	-	-	162
"	LYEIN PAPE SANDARA	53	37	47	47	-	-	2	-	186
YOMONDI	LYEIN TIA YORO	16	19	18	17	-	-	1	-	71
KAIPAR	LYEIN SAPAN KOPIANGA	9	16	14	23	-	-	2	-	64
TOREHAM	MONEINI PIWI	23	16	18	19	-	-	3	-	79
"	MONEINI WAGUAN	7	8	7	8	-	-	-	-	32
PIPIGUNGUS	MURAPIN AIYAGAN KOROM	33	39	39	34	-	-	1	-	146
KUSE	MURAPIN AIYAGAN KWIMAN	31	31	42	43	1	1	5	2	156
"	MURAPIN AIYAGAN WANI	75	63	78	84	-	-	11	-	311
PIPIGUNGUS	MURAPIN MARGO KAIMBOP	43	45	56	58	-	-	8	-	210
"	MURAPIN ANYERAN PEPILAGA	61	52	53	59	-	-	6	-	237
TUKISENTA	MURAPIN PEKARE YAMAGAN	74	68	79	63	-	-	10	-	290
PIPIGUNGUS	SAGARE MARGO PEPILAGA	62	49	70	69	-	-	20	-	256
YAMARE	SAMBE KAIMORI WAGORI/ /TANGILYANI	125	87	140	141	-	-	8	-	502
YOMONDI	TIA APIANG	48	39	48	60	-	-	-	-	198
YAMARE	TIA LAGAIP	17	32	35	31	1	3	-	2	124
YOMONDI	TIA TIPINYU	37	42	47	51	-	-	-	-	180
"	TIA PANGELA	31	25	44	46	-	-	-	-	151
"	TIA YURU KAK & IRAN	72	65	94	102	-	-	24	-	358
"	TIA YURU YAM	47	47	48	49	-	-	10	-	201
KENAPULAM	TSANALIN IRARI APARENT	28	41	25	35	-	-	6	-	135
"	TSANALIN LOW TANJIN	12	19	13	10	-	-	1	-	55
TOREHAM	TUPIN KORLYOM	16	9	22	19	-	-	2	-	68
"	TUPIN MANDAK	38	40	43	41	-	-	7	-	169
"	TUPIN MININYO	23	20	27	27	-	-	-	-	102
"	TUPIN MAP	12	24	14	18	-	-	-	-	73
KAIPAR	WIRIN KIENDA	64	45	56	69	-	-	4	-	238
TOREHAM	YEBIRIN GENAR	46	35	42	59	-	-	9	-	191
TOTALS		1688	1540	1855	1987	3	5	243	6	7327

Reconciliation -	POPULATION JAN/FEB. 1970	6202
	Plus Births	430
	Plus Migrations In	1038
		<hr/>
Males	3789	7670
Females	3538	7110
		<hr/>
	7327	7560
		Minus Deaths
		233
		<hr/>
		7327
		<hr/>

N. H. S.
22/11/72



TERRITORY OF PAPUA AND NEW GUINEA



PATROL REPORT

Report Number NO.2 of 1971/72

Subdistrict LAGAIIP

District Western Highlands

Type of Patrol Road construction

Patrol Conducted by L.J. SCOTT Patrol Officer

Area Patrolled } South West Lagaiip C/D
(Council and/or } Lagaiip Council area
Census Division/s.) }

Personnel Accompanying Patrol

1 Aid-Post Orderly

1 Road Supervisor

Duration of Patrol—from 6/2/71 to 22/12/71 (Broken periods)

No. of Days 35 days

Last D.D.A. Patrol to Area: 4/3/71 Patrol No. 3 of 70/71

Date 4/3/71 Duration 45 days

Objects of Patrol (Briefly) CONSTRUCTION OF THE LAIAGAM/PORSERA ROAD.

Total Population of Area Patrolled 3882

The Secretary,
Department of the Administrator,
KONEDOBU.

Forwarded, please.

/19

District Commissioner.

ED 961

Division of District Administration,
District Headquarters,
M. S. HAGEN, S.E.D.

22nd February, 1972.

The Secretary,
Department of the Administrator,
KINSHASA.

FORGERS PATROL NO. 2 OF 1971/72

Attached please find copies of a report on the above patrol
submitted by Mr. L.J. Scott, Patrol Officer.

Comments by Assistant District Commissioner, Laigani cover the
report and are included.

The Deputy District Commissioner Raga Division was recently given
an additional \$3000 of rural development funds to enable work to continue
on the Laigani/Forgers road.

Over expenditure on U.S.A.C. precludes any increase to Laigani
and Forgers at the moment. The request will receive further consideration
when the situation is resolved.

R. Alsbett

(R. ALSBETT)
District Commissioner.

Att.

GA:ME

P.O. Box 2396,
Khartoum.

67-14-24

29th February, 1972.

The District Commissioner,
Western Highlands District,
Khartoum.

LEGAL NOTICE NO. 2 OF 1972-7

Your reference W.H.D. 961 of 22/2/72.

I acknowledge with thanks receipt of Situation Report by
Mr. L. Scott, P.O. of the North West Legal Cases Division.

(T.N. ELLIS)
Secretary.

QAG

P.O. Box 2396,
MADRID.

67-10-24

23th February, 1972.

The District Commissioner,
Western Highlands District,
KAMPALA.

LEGAL NOTICE NO. 2 OF 1971-72

Your reference H.H.D. 961 of 22/2/72 refers.

I acknowledge with thanks receipt of Situation Report by
Mr. L. Scott, P.O. of the North West Legal. Census Division.

(T.H. HALLS)
Solicitor

DDP 67-10-24

9

TERRITORY OF PAPUA AND NEW GUINEA

Telephone
Facsimile
Cable Address
Routing and to
No.



In Reply
Please Quote

No.

Department of the Administrator
Division of District Administration,
District Headquarters,
MUSK HAGEN, N.E.D.

22nd February, 1972.

The Secretary,
Department of the Administrator,
MUSK HAGEN.

FORGERS PATROL NO. 2 OF 1971/72

Attached please find copies of a report on the above patrol
submitted by Mr. L.J. Scott, Patrol Officer.

Comments by Assistant District Commissioner, Laiguan cover the
report and are included.

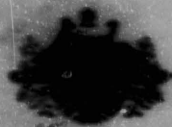
The Deputy District Commissioner Iaga Division was recently given
an additional \$5000 of rural development funds to enable work to continue
on the Laiguan/Pargera road.

Over expenditure on V.S.A.C. precludes any increase to Laiguan
and Pargera at the moment. The request will receive further consideration
when the situation is resolved.

(R. AISBITT)
District Commissioner.

Att.

26



TERRITORY OF PAPUA AND NEW GUINEA

Telegram
Telephone
Our Address: 67-1
If calling ask for
No.

In Reply
Please Quote
No. 67-1

Department of the Administrator,
LAGAIP Sub-District,
Sub-District Office,
LAIAGAN, N.E.D.

8th February, 1972

District Commissioner,
Western Highlands District,
MOUNT HAGEN.

ROUTINE PATROL REPORT No.2 - 1971/72

NORTH WEST LAGAIP CENSUS DIVISION

Attached herewith the above report which has been prepared in accordance with the Secretary's 67-1-0 of 25th Nov.1971. The report is self explanatory and Mr Scott has done a good job.

Mr. D.J. Hock and myself accompanied Mr. Scott, walking from Laiagan to Forgera, over the surveyed route.

Only 3 1/2 miles of construction remains to be done, but this unfortunately is the most precipitous and hostile part of the whole road.

The area is uninhabited, and also has no gardens or food whatsoever in the near vicinity.

I agree with Mr. Scott, the work was badly hampered by the frost ~~and~~ and the hungry period following the frost damage and an extra V.S.A.C. allowance should be made available to both Forgera and Laiagan, on a quarterly basis to assist the Officers working under these conditions from both ends of the road.

Mr. Scott and Mr. Warrick have both been instructed to construct a track following the survey marks 3-4 feet wide, so that a permanent indication will be visible, before blasting will commence.

Mr. Hock and I discovered that the constructed road did not follow the surveyed route, in certain places in particular just over the Mt. Maip range.

This practice is to cease forthwith as, not only is it ridiculous to spend \$30,000 on building a road and paying \$11,000 on ~~extra~~ Survey Fees, when the survey pegs are being ignored.

Mr. Scott has drawn some interesting conclusions from his observations.

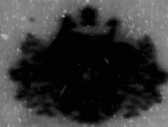
Contingencies for camping allowance are attached.

H.A. VAN RUYK
Asst/District Commissioner

C.C Deputy District Commissioner,
ESAK Division, Wabag.

Mr. L.J. Scott.

Mr. W.P. Warrick.



TERRITORY OF PAPUA AND NEW GUINEA

Reference
File No.
Our Reference
Waiting on for
No.

In Reply
Please Quote

No.

Department of the Administrator,
Sub-District Office,
LAIAGAN. W.H.D.

7th January, 1972.

The Assistant District Commissioner,
LAIAGAN. W.H.D.

Laiagan Patrol Report No.2 of 1971/72

Herewith please find attached four copies of the above report together with a claim for camping allowance for your signature and forwarding.

For your information and comments as necessary, and forwarding please.


L.S. Scott
Patrol Officer

PATROL BEARY

(Extract from P.O.J.'s Nos. 8 - 20)

6

- 14/9/71 am. General office duties, preparation for patrol, witness
-pm. for the supreme court. 1730 depart Laiaigan. 1900 arrive
Road camp No.2 Talks with road-boy. overnight road camp.
- 15/9/71 0700 Organised cargo-boy line to carry patrol gear to no.3
camp. Till 1230 setting up road camp No.3. Then inspection
and supervision of road work till 1700 O/N road camp.
- 16/9/71 0730 Supervision of road work, construction of bridge and
-1700 clearing of trees. O/N road camp.
- 17/9/71 0730 Supervision of road work, bridge completed work on clearing
-1700 of trees continued. O/N road camp.
- 18/9/71 0730 To road camp No.2 to clear landslide. Back to No.3 construc-
-tion of another house. 1400 rations arrive from Laiaigan.
O/N road camp.
- 19/9/71 Sunday - observed O/N road camp.
- 20/9/71 0730
-1700 Supervision of road work, clearing trees and scrub O/N R.C.
- 21/9/71 0730 Supervision of road work. O/N road camp.
-1700
- 22/9/71 0730 Supervision of road work, heavy rain in the afternoon.
-1700 Overnight road camp.
- 23/9/71 0730 Supervision of road work. O/N road camp.
- 24/9/71 -1700
- 25/9/71 0730 To gravel pit at No.2 camp clearing of stumps. Clearing small
-1500 slides. Car arrives, to Laiaigan.
- 27/9/71 0630 Left Laiaigan arrived 1 mile from road camp walked to camp
No.3. Supervision of road work till 1530 when heavy rain
halted work for the day. O/N road camp.
- 28/9/71 0730 Supervision of road work. O/N road camp.
-1700
- 29/9/71 0730 Supervision of road work. 1600 car arrives at No.2 camp
-1700 tools and equipment carried to No.3. O/N road camp.
- 30/9/71 0730 Supervision of road work. 1200 supervision of laying of
coronons and widening of road. 1500 car arrives to Laiaigan.
- 5/10/71 0745 Preparation for patrol. 0920 depart Laiaigan. 1010 arrive
Maritaka supervision in construction of bridge. 1400
precede to Naip. 1530 arrive road camp talks with road-boy.
Talked with some village elders and labourers. O/N road camp
- 6/10/71 0730 Supervision of road work. Paying of labourers. O/N R.C.
1700
- 7/10/71 0600 Preparations to leave road camp. 0645 left for Forgera via
surveyed route. Some difficult sections ahead. 1315 arrive
road camp Forgera side. 1400 Supervision of road work with
O.I.C. Overnight Forgera road camp.
- 8/10/71 0745 Supervision of road work. Heavy rain work halted. 1300 O.I.
C and self to Forgera. 1500 to 1600 Office work.
- 12/10/71 0715 Left Forgera in helicopter, arrive road camp. Supervision
of road work till 1700. O/N road camp.
- 13/10/71 0730 Supervision of road work, raining most of the day, talks
-1500 late afternoon with Labourers. Overnight road camp.
- 14/10/71 0730 Supervision of road construction. Some road repairs near
No.2 camp. 1500 car arrives to Laiaigan.
- 15/11/71 am. H/O - T/O Legaip council. To naip road camp. Inspection of
pm. road work, talks with road supervisor. O/N road camp.
- 16/11/71 0730 Supervision of road work. Overnight road camp.
-1700
- 17/11/71 0730 Supervision of road work. Overnight road camp.
-1700
- 18/11/71 0730 Supervision in repairing some old sections of the road.
1015 car arrives return to Laiaigan.

- 23/11/71 Preparation for patrol, general duties. 1000 to Maip. Supervision of road work. Overnight road camp.
- 24/11/71 0730 Supervision of road work. Overnight road camp.
-1700
- 25/11/71 0730 Supervision of road work. Overnight road camp.
-1700
- 26/11/71 0730 Supervision of road work. 1100 car arrives return to Lalagan
- 30/11/71 0730 To Kasey arrest of leper patient who had escaped custody there onto Maip. Supervision of road construction. Overnight road camp.
- 1/12/71 0730 Supervision of road work. Overnight road camp.
-1700
- 2/12/71 0745 Supervision of road work. Overnight road camp.
-1700
- 3/12/71 0745 Car arrives at road camp No.2, walked to car, returned to Lalagan for witness in District Court cases.
- 6/12/71 1230 Depart for Maip, 1500 arrive. Set up camp, talks with road boys, paid labourers. Arranged carriers for tomorrow. Overnight road camp.
- 7/12/71 0615 Preparation to leave for Forgera. 0715 left, following surveyed route. 1000 arrived Forgera road head. Inspected and supervised road work. 1230 to road camp. 1300 O.I.C arrives, to Forgera after inspecting road.
- 8/12/71 am. General duties Forgera.
pm. To road head inspection of work, return to Forgera.
- 9/12/71 0600 General duties, 1000 to road head with rations. Supervision of road work. 1230 return to Forgera. General duties.
- 10/12/71 0600 Office work and Comm. banking. 1300 Plane arrives return to Lalagan.
- 13/12/71 am. General duties and preparations for continuation of patrol. 1000 depart Lalagan. Supervision of road maintenance on old road. 1330 to Maip supervision of road work. O/N R.C.
- 14/12/71 0745 Supervisions of road work. 1230 road inspections on old road with police, back to Maip inspection of work done for the day. O/N road camp.
- 15/12/71 0745 Scaling of work for the day. Some work clearing up the camp area. 0900 to Lalagan by motor-bike. General duties. 1430 back to Maip with A.D.C and D.D.C. talks with road workers. O/N road camp.
- 16/12/71 0630 Preparation to leave camp. Inspection of road work. 0630 began walking to Forgera with A.D.C. and D.D.C. 1130 arrived Forgera road head. Talks with workers, inspection of work. 1430 left for Forgera. O/N Forgera.
- 20/12/71 0745 General office work. 0945 to Maip en route inspection of maintenance on old road. 1340 arrive Maip inspection and supervision of road work. O/N road camp.
- 21/12/71 0730 Supervision of road work. O/N road camp.
-1700
- 22/12/71 0745 Supervision of road work. 1100 A.D.O White arrives prosecutions local court re failure to do road-maintenance. 1330 left for Lalagan, arriving 1520.

END OF PATROL

PATROL REPORT NO. 2 of 71-72

STATION. LAIAGAN

OFFICER COMPILING. L.J. SCOTT

DISTRICT. WESTERN HIGHLANDS

SUB-DISTRICT. LAGAIP

CENSUS DIVISION. NORTH WEST LAGAIP

L.G. COUNCIL. LAGAIP

INTRODUCTION.

The patrol was conducted in part N.W. Lagaip Census Division and part S.W. Lagaip Census Division. As the names indicate this area is in the west corner of the Laiagan Administrative area. The people of the area mainly live in the Lagaip valley at about 5,000 - 7,000 feet A.S.L. The area is surrounded by mountains ranging up to 10,000 feet A.S.L. and the vegetation is mainly thick primary growth with a few scattered 'kunal' grasslands. The rainfall of the area is quite high, ranging up to over 130 inches per annum, the dry season is fairly short and is usually in the months of June, July and August. Although the main objective of the patrol was the continuation of the construction of the Laiagan-Porgera road, villages such as Yagenda, Kasap, Muritaka, Yambili, Rumbapes and Tumundan were visited by the writer when doing inspections and supervision of work on the road maintenance of Yagenda - Tumundan section of the old road.

(1) POLITICAL.

(a) Effect of Local Government Council on Tumundan and Rumbapes.

These two rest houses are part of the N.W. Lagaip C-D and were only included into the Lagaip L.G.C. in April this year, the response the people have shown towards the council differs in several ways. Last July when Council tax was collected the revenue from this area was a lot lower than was expected and it seemed that the people were not interested in any part of the Council. However, in maintaining their section of the road from Yambili to Tumundan, these two rest houses have led the way with continuous work in gravelling and the re-construction of bridges. There is no doubt that the inclusion into the Council has helped the people to become more interested in the area surrounding them and not just their own back yard. The two Councillors of Tumundan and Rumbapes are both young men with pro-Administration tendencies and have begun to get their people to realise the strength that lies with being in the Council.

(b) Road Maintenance.

As stated previously road maintenance is fairly well upheld in the new Council area of the N.W. Lagaip, however, the rest houses of Kasap, Muritaka and Yambili have been letting their sections become unroadworthy and thus prosecutions by the Council for failure to do road maintenance have been quite substantial during the last two months. Although the people themselves say that they have to plant their gardens after the 'big frost' and have no time for working on the road, I have found on several inspections that the people have been doing everything else except working in their gardens.

(c) Forth-coming House of Assembly elections.

There has been some discontent in the area over the men who were going to stand for election. The people realise that if only one person stands for election for their area, he has a good chance of succeeding but quite a few young men of the area have decided to stand for election. This has caused the majority of the people to feel that the votes of the area will now be scattered and the candidate of their choice will not be elected and a lot of unnecessary bickering will be started. However as the closing date for nominations draws near and only one person from the area has been nominated and there has been very little campaigning done in the area, I think the other would be candidates have dropped out of the running.

(d) Political Education.

Before the 29th of November I managed to have quite a few talks with the labourers at the road camp and the people of the surrounding area. Although it must be admitted that this area is still basically unaware

of a lot of the political situation, they have come a long way in the last two years. Their inclusion into the Council, even in this short space of time has helped them enough for them to understand a reasonable amount of political development. During the month of November talks were given by Form 4 boys from St. Pauls High School. The people were quite receptive to these talks. Further education in the political field will be continued after the elections.

(2) AGRICULTURE.

There has been no economical development in the area except for several cattle projects. No further development is expected until the completion of the Laiagam-Porgera road, when the flow of traffic will up-grade the present road and new areas will be opened up for Agriculture extension.

(3) EDUCATION.

Improvements to the P.F.S. at Maritaka have been started with the help of the Lagaip L.G.C. An abolition block costing about \$4,000.00 is now being constructed. Education and attendance has been very good this year and with an additional teacher next year it is intended to increase the number of pupils by another fifty.

(4) HEALTH.

During my inspections on the old road section it was noticed that the houses were in rather good condition and the health of the people was satisfactory, there was no evidence of any outbreak of disease. The aid-posts in the area were clean and well supplied with medicines. The aid-post at Yabili is now constructing a new ward and is two-thirds completed. This ward when finished will increase the bed number at the aid-post by 15.

(5) LAIAGAM - PORGERA ROAD.

The continuation of the construction of the Laiagam-Porgera road was the main objective of the patrol. Due to my going on leave, then the Mount Hagen Show there was no supervision of work on the road from April to early September. During this period there was no construction at the road head but culverting, gravelling and upgrading the sections already built was continued. Three miles of road had been surfaced with coronous before the tractor was taken off the road until funds became available, and all but two bridges had been constructed and decked. At this stage there were sixty labourers working on the site.

At the beginning of September I returned to Maip to restart the construction at the road head. More labourers were employed and a detainee camp was set up. This brought the combined labour force up to one hundred and sixty. The two remaining bridges were completed and work begun at the road head at the 6½ mile mark. Even with the small labour force work progressed fairly under the difficult terrain, heavy rain, and incessant cold. As the road attained its highest point of 9,200 feet A.S.L further delays occurred when work on the road-head came to a standstill because of heavy rain causing landslides on the old section of road that had to be cleared. The road is now being constructed down the Porgera side of the ridge with an average of five hundred feet of road being built per week. The most difficult part of the road to build is now being approached, with large outcrops of coronous and boulders. There is no doubt that some blasting will have to be done but as it will be a couple months before the hard rock area is reached there is no need for a P.M.D. powder-monkey at present. The road is now at the 7¼ mile mark while at the Porgera end the road has been constructed for 5½ miles thus leaving a little more than 3½ miles to build before completion. Work will begin in the New Year on a bench some four to five feet wide following the surveyed route. This should be completed by early February while the road itself should be joined by June '72 and completely gravelled by no later than December. Depending on the labour force and that funds be made available this date could be brought forward some three to four months.

There are four main reasons for so few labourers working on the road.

One, there have been no funds on the road from Jan. '71 till Dec. '71 and when only \$3,000 was made available. This money has since been expended on both sides of the road and as now further funds seem to be forthcoming it is reasonable to expect a deceleration in the work done on the construction of the road.

Two, during the month of September there were heavy frosts around the Laiagam area. Although Tumundan and Maritaka were not affected

asmuch as other areas in the Legaip, there was an influx of people migrating into the area from Sirunki and Landup. Thus food supply over the november and December period at Tumundan and Muritaka had been substantially reduced. The people are unwilling to work even for cash and rations saying that they need time to replant their gardens.

Three, in the early part of the year three men from the Tumundan - Muritaka area were killed in pay-backs. Although 'Mogas' have taken place in all three cases, the people of the area are still afraid of new 'pay-backs' and are unwilling to come to Mt. Maip and work with the rival groups or leave their own villages.

Four, men returning from the 'coast' mainly Bouganville seem to think they have reached the stage where they can sit at home and do nothing to build up their area or economy. In their opinion they have become beyond the stage of work and self-help schemes. These men try to undermine the people who have stayed at home by saying that they should only work for wages similar to those they were receiving in Bouganville. This is one of the major reasons for the quick turnover of labourers. It is only because of the strong leadership by the Councillors and the talks given by myself that the majority of people have realised the road is for their own benefit and the economic progress of the area.

When work commences again in early January all able-bodied men from Muritaka to Tumundan will be coming to work on the road-head. Due to the situation in the area, as commented on previously this seems more acceptable to the people than the 'kago-boi' system that has been used during the last six months.

(6) CONCLUSION.


All objects of the patrol were realised. Besides the points raised in this report the area is settled and there is no harmful cults or organisations. The people are basically friendly and loyal to the Administration.

ATTACHMENTS

1. Patrol map
2. Claim for camping allowance.

There was no correspondence arising from the patrol.

For your information.


E.J. Scott
Patrol Officer

WAP 14-51

PATROL REPORT

Report number: LAIAGAN 3 71/72 Objects of patrol: ROAD CONSTRUCTION.
 District: W.H.D. Station: LAIAGAN
 Patrol conducted by: J. I. REID. Subdistrict: LAGAIP.
 Area patrolled: MURISOE-YAGONDA. Designation: A.P.O.
 Duration of patrol: 24-11-71, 23-12-71. Personnel accompanying: 1. KUNEC
 Last D.D.A. patrol: MARCH 1971 Number of days: 30.
 Last O.L.G. patrol: - Total population of area: 4442
 Map reference: - Council area: LAGAIP
 House of Assembly Electorate: LAGAIP D.A.W.

The District Commissioner,
 District,

In respect of this patrol, I attach

Field Officers Journal Folios	()
Patrol Instructions,	()
The Report and my comments,	()
Area study,	()
Updating of area study,	()
Situation Reports No's 1-	()
Patrol map,	()

DATE: / / 19

Assistant District Commissioner

The Secretary,
 Department of the Administrator,
 Division of District Administration,
 KONEBOBU, Papua New Guinea.

WHD 985

In respect of this patrol, I attach

Area study,	()
Updating of area study,	()
Situation Report No's 1-	()
	()
	()

District Headquarters assessment of
 Patrol & Report: Average Above average
 Average
 Below average

Dated 29/6/1972

J. I. Reid
 District Commissioner

JAM:JB

P.O. Box 2596, KAMPONG.

67-44-67.

10th July, 1972.

The District Commissioner,
Western Highlands District,
KAMPONG.

ALIGAN PATROL NO. 3 OF 1972/72.

Reference your LAD 985 of 29/6/72.

I acknowledge with thanks notification of the above patrol of
the WEST ALIGAN Patrol Division, six months ago, as submitted by Mr.
J.I. Smith, Assistant Patrol Officer.

(T.N. Ellis)
Secretary.

TERRITORY OF PAPUA NEW GUINEA



LALAGAN ROUTINE PATROL REPORT NO. 3 1971/72

Station: LALAGAN W.H.D.

File: 67-1

Officer Compiling: J.I. REID

Asst. P.O.

Census Division: WEST LAGAIP

Sub-District: LAGAIP

L.G. Council: LAGAIP

Subjects: Report No. 3 CONSTRUCTION OF NEW
WAPAS/LAGAIP ROAD.

Sub-District Office: LALAGAN

Assessment: A.D.C. LAGAIP

Routine Patrol Report No. 3 of 1971-72 conducted by Assistant Patrol Officer J.I. REID has been prepared in accordance with the Secretary's 67-1-0 of 25th November 1971 and 24th February 1972 and should terminate at District Headquarters.

The report is self explanatory and Mr. Reid has done a commendable job.

Only 2 miles of construction remains to be done and as this is through low undulating country. There should be very few difficulties in Mr. Reid's construction activities.

The only thing that is holding the progress up, is that Mr. Reid had to be used for other duties, when Mr. Warrick and Mr. P. Aibi went on leave and were not replaced.

I agree with Mr. Reid that an Aid Post should be established in the area, and he is to take the matter up with the European Medical Officer direct when he arrives in July 1972.

Mr. Reid has drawn some interesting conclusions from his observations.

ACTION TAKEN: Mr. Reid has been allocated with allowance worth ~~15000~~ ¹⁰⁰⁰⁰ ~~and 15000~~ ^{in cash will} be made available to the road workers when the construction and bridges have been completed.

H.A. VAN BUREN
Assistant District Commissioner

c.c. Deputy District Commissioner,
Enga Division,
KAPAS.....W.H.D.

c.c. J.I. Reid,
Sub-District Office,
LALAGAN.....W.H.D.

for



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number LAIAGAM No 4 of 1971/72

Sub-district LAIAGAM

District WESTERN HIGHLANDS

Type of Patrol ROUTINE

Patrol Conducted by JOHN EDWARD WHITE ASSISTANT DISTRICT OFFICER

Area Patrolled PART LAGAIP HEADWATERS, LAKE SIRUKI

(Council and/or AND MT. NAIP - IERIRAGA

Census Division(s) CENSUS DIVISIONS

Personnel Accompanying Patrol

One member R.P.N.G.C.

D.C. ONE Council Clerk

4 members Council Executive Committee

Duration of Patrol - from 28/1 / 72 to 10/ 2 / 72 broken periods

No. of Days - 10

Last D.D.A. Patrol to Area November 1971

Date Duration

Object of Patrol (Briefly) 1. Attend Council Taxpayers Meetings 2. Familiarisation

of Area 3. General Administration

Total Population of Area Patrolled Lagaip Headwaters Division 8779, Lake Siruki Division 7363 Mt. Naip-Ieriraga Division 6,426

Director of District Administration,
KONEDOBU.

Forwarded, please.

1 / 79

District Commissioner.

67-14-07

P.O. No. 256
MICHIGAN

25th January, 1973

The District Commissioner
Western Highlands District
P.O. Box 17
KORORUA

LETTER NO. 104 - 1973

Reference your letter 67-1-1 of 23rd January, 1973.

I acknowledge with thanks notification of report arising out of the above
subject of part of WESTERN DISTRICTS, 1972-1973 and P.O. 104-1973
District Division, as submitted by Mr. J.L. Smith, Assistant District
Officer.

S. O. Curran
S.O. Curran
District Officer

67-1-0

①

P.O. Box 236,
Konoiahi.

67-1-0



13th December, 1972.

District Commissioner,
Western Highlands District,
SOVET HAGEN.

PATROL REPORTS - 1971/72:

A check of records indicates that the underlisted 1971/72
Patrol Reports do not appear to have been received by this
Headquarters:

- MR. HAGEN - 20, 22, 25 and 30.
- LAKE HUPIACO - 1
- JUNI - 1
- WANG - 1, 4, 6 to 9 and 14
- KUMPLAN - 4 6
- LALICH - 1, 4, 5 and 7
- WAPINAHAM - 1, 4 10
- KANDOP 4

Would you please check and advise on the above in due course.

S. J. Pharsall
S.J. PHARSALL
Acting Secretary.

67-1-1

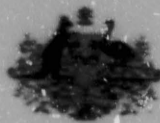
22nd January, 1973.

Minute to:

The Secretary,
Department of the Administrator,
KONOIAHI.

The underlined reports are with.
I am endeavouring to find the remainder and will advise later.

S. S. Hill
S. S. HILL
District Commissioner.



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number LAIAGAN No 5 of 1971/72

Subdistrict LAIAGAN

District WESTERN HIGHLANDS

Type of Patrol ROUTINE

Patrol Conducted by JOHN EDWARD WHITE ASSISTANT DISTRICT OFFICER

Area Patrolled _____

(Council and/or _____

Census Division(s) LAGAIF HEADQUARTERS CENSUS DIVISION

Personnel Accompanying Patrol _____

D.L. TAINAC Medical Officer

2 members S.P.N.G.C.

1 Interpreter, 1 Poll Clerk

Duration of Patrol from 18 / 2 / 72 to 3 / 3 / 72

No. of Days 15

Last D.D.A. Patrol to Area: February, 1971

Date _____ Duration _____

Objects of Patrol (Briefly) To conduct polling for the House of Assembly Elections

Total Population of Area Patrolled _____

Director of District Administration,
KONEDOBU.

Forwarded, please.

3 / 1 / 1975

District Commissioner.

RC:LM

2

P.O. Box 2396
KINSHASA

69-14-68

26th January, 1973

The District Commissioner
Western Highlands District
P.O. Box 17
MONT SAGRE

LADGAN PATROL NO.5 -21/72

Reference your Minute 69-4-1 of 22nd January, 1973.

I acknowledge with thanks Notification of Report arising out of the above patrol of LADGAN PATROL NO.5 -21/72, Census Division, as submitted by Mr. J.E. WHITE, Assistant District Officer.

S. J. Pennell
S.J. PENNELL
s/Secretary

67-14-68

①

P.O. Box 2396,
Kumohya.

67-1-0



13th December, 1972.

District Commissioner,
Eastern Highlands District,
MT. FIAN.

PATROL REPORTS - 1971/72:

A check of records indicates that the underlisted 1971/72
Patrol Reports do not appear to have been received by this
Headquarters:

MT. FIAN - 20, 22, 25 and 30.

LAKE KIVU - 1

JUNI - 1

WIRAC - 1, 4, 6 to 9 and 14

KUPFIA - 4

LAISON - 1, 4, 5 and 7

KANDOP - 1, 4, 5 and 7

KANDOP - 4

Would you please check and advise on the above in due course.

S. J. FRASER
S. J. FRASER
Acting Secretary.

67-1-1

22nd January, 1973.

Kindly to:

The Secretary,
Department of the Administrator,
KINSHASA.

The underlined reports herewith.
I am endeavouring to find the remainder and will advise later.

S. S. Bell
S. S. BELL
District Commissioner.

4 JUN 1972

100 67 14-42

REPORT NO. 21: 10/2/72
DISTRICT: Western Highlands,
Legis Division
PREPARED BY: P. AIRI
AREA STUDIED: Lake Arandi/
(Former West Legis)
PERIOD OF SERVICE: 10/2/72 - 6/3/72
Last D.S.M. REPORT: 16/11/71
LAST O.S.S. REPORT: 4 of 7/72
REP. BY: P/A

CHARACTER OF PATROL: Conduct House of
Assembly Elections.
STATION: Baigun
SUB-DISTRICT: Legis
ORGANIZATION: Patrol Officer
PERSONNEL: 10 (including 1.06
Presiding Officer, 1 roll clerk,
2 police, 1 interpreter, 3 members
Veterans Identification Tribunal).
TOTAL AREA: 34 sq. km.
ESTIMATED POPULATION OF AREA: 7327 - 71/72
COUNCIL AREA: Legis Local Govt.
HOUSE OF ASSEMBLY DISTRICT:
Legis Open and Western Highlands
Regional.

The Deputy District Commissioner,
Legis Division, BAIGUN.

In respect of this patrol, I attach
FIELD OFFICER'S JOURNAL, FOLLOWING TO 31,
PATROL INSTRUCTIONS,
THE REPORT AND MY COMMENTS,
AREA STUDY,
REPORTING OF AREA STUDY,
SITUATION REPORTS NO. 1
PATROL REP.

(P/A)
()
(P/A)
(P/A)
(P/A)
(P/A)

[Signature]

D.S.M. AIRI
Deputy District Commissioner

DATE: 30/3/1972

The Secretary,
Dept. of the Administrator,
Division of District Administration,
P.O. Box 100, Port Moresby.

WHD 989

In respect of this patrol, I attach
AREA STUDY
REPORTING OF AREA STUDY,
SITUATION REPORTS
DISTRICT HEADQUARTERS AGREEMENT OF
PATROL REPORT.

(P/A)
(P/A)
(P/A)

APPROVED BY: *[Signature]* ✓
DATE: _____
SIGNATURE: _____

[Signature]

[Signature]
District Commissioner

JAW:JB

P.O. Box 2396, KOSGONGU.

67-14-12.

10th July, 1972.

The District Commissioner,
Eastern Highlands District,
P.O. Box 2396.

Malawi Police No. 6 of 1971/72.

Reference your minute 999 of 29th June, 1972.

I acknowledge with thanks receipt of the report of the above patrol of the T.M. SINDIGA Census Division, as submitted by Mr. T. ALBI, Patrol Officer.

Patrol Reports are not required at Headquarters and should verbatim at your office. However, in this instance, as no Situation Reports have been submitted I shall regard the Report as a Sitrep as the House of Assembly elections are of interest here.

Please note that 2 copies of Reports are required here.

Your assessment was not included - would you please forward.

No Situation Reports were compiled from this 34 day patrol. To overcome this, Assistant District Commissioners should specify in their Patrol Instructions the subjects of Situation Reports which will be required.

(T.W. HALLS)
Secretary.

6

67-1

Sub District Office,
LALAGAN W.N.D.

LAGAIP - ROUTINE REPORT NO. 6 - 21/72

Station - LALAGAN
District - WESTERN HIGHLANDS
Census Div - LAKE SINDUJI

Officer - Compiling:
Mr. D.T. AIHI P.O.
Sub District - LAGAIP
L.G. Council - LAGAIP

SUBJECT: HOUSE OF ASSEMBLY ELECTIONS

Sub-District Office,
LALAGAN

Assessment - Asst/District Commis
LAGAIP W.N.D.

30th March, 1972.

Mr. T. AIHI has as usual done a competent job and carried out his responsibilities with ease.

I am sure that the people benefited from the talks Mr. Aihi held with before the polling activities took place, not one complaint was received from the area Mr. Aihi patrolled.

I agree with Mr. Aihi that compulsory voting is not necessary as our average percentage of attendance was 85% throughout the electoral and this is quite a satisfactory turn up.

Photos of candidates standing for the elections should in future eliminate the necessity of interpreters.

Mr. Aihi's assessments re Roads & Bridges and Health are accurate. He had drawn some interesting conclusions from his observations and has shown leadership qualities of a high calibre.

ACTION TAKEN - No further action required, all relevant Election returns were forwarded to the Chief Electoral Officer in Port Moresby.

10

H. A. Van Lith

Asst/ District Commissioner

Deputy District Commissioner,
Raga Division
WAMAG W.N.D.

c.c. Mr. T. Aihi
LALAGAN

67-2

LAGAIP Sub District Office,

LAGAIP
Western Highlands
10/3/72

Assistant District Commissioner,
Lagaip Sub District,
LAGAIP, W.H.D.

PATROL NO. 6 OF 1971/72

Attached herewith please find original and three copies
of the above patrol report.

The contact of the members of the Royal Papua New Guinea
Constabulary have been noted and will be entered in their respective
Records of Service.

Contingencies for camping allowance and the original of Field
Officers Journal are attached for your signature and information.

[Signature]
T. A. M.
Patrol Officer

PATROL No. 0/ 1971/72

Station: LAIAGAN Officer Commanding: T.AINI P.O.

District: WESTERN HIGHLANDS SubDistrict: LAGAIP

Census Division: LAKE SIRUNKI L.G.Council: LAGAIP

(for recording of routine information NOT of a situation report nature, actionable at SubDistrict or District level, and of value to succeeding officers)

Introduction

1. The purpose of mounting this patrol was to conduct polling for the third(3rd) National Elections in the Lagaip Open Electorate. I was appointed as Asst. Returning Officer for the Lagaip Open Electorate and led the fourth(4th) Polling Team, into the Lake Sirunki Census Division.
2. No patrol instructions or guides were necessary as the main purpose of the patrol was obviously for conducting elections. Prior to departure, a short induction course was held from 14/2/72 to 17/2/72 by Mr Van Ruth, Returning Officer, LAGAIP OPEN ELECTORATE. All polling officials were present throughout the course and various aspects of the conduct of the poll, general information and problems likely to be encountered in the field were brought up and discussed. All equipment and stationery such as patrol equipment, ballot papers, various electoral forms were issued.
3. The writer does not intend to comment on all the topics of a normal situation report nature but only on certain points of interest.

POLITICAL

House of Assembly.

(a) VOTERS/VOTING. The polling booth was opened at 8.00am according to law and the usual time of arrival(voters) was about 9.00am, nevertheless by the time I gave speeches, there was a big crowd; others rolled in when the poll was on its way. Briefly, the talks were about the procedure of voting, which candidates competing for the Lagaip Open and Western Highlands Regional(specimen ballot papers displayed for public information), consequences of voting twice, absentee voters, Section 130(1) votes, the purpose of the Voters Identification Tribunal and any other information the public needed to know. Mostly the Councillor or Ward Committeeman for every polling place contributed to discussions. One of the main queries was about eligible voters who were absent from the Electorate (mostly N.L.S.) and wanted to know if they could be substituted.

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I pointed out that those who were outside the Electorate will vote from their various places of employment and etc and any attempt in substituting them will bring serious consequences. The speeches lasted two to three hours and one might say that they were unnecessary but I feel it was good because it cleared up any doubts or worries.

There was good response from the voters in all polling places except the Sirunki/Sungurus rest house where only three clans Iyein Kiaba, Iyein Nene Lira and Iyein Nene Leipein voted; the other two clans Lako Kaipiere and Iyein Pape Sandara (or Lako Iyap) had decided to vote in Wabag Open. This is the border between Wabag and Laiagam and confusion arose where the people should vote. Mr Van Bath and Mr. Gleeson, Asst/ District Commissioners for Logaip and Wabag Sub-Districts respectively, told them to vote where they wanted to be as long as they did not vote twice. These are the groups which migrate to Wabag or Laiagam, both Electoral Rolls must be checked to make sure there is no duplication of enrollment. Future patrols for annual census, tax collections, Council elections of Assembly Elections should take note of this.

Campaigning/Canvassing: There was evidence of heavy campaigning with the candidates of the Logaip Open. However, with the Western Highlands Regional, I found that only one candidate had done some campaigning in the area. The idea of distributing photos is not just enough, and as a native of this country and from my observations in the area I feel that the people prefer a face to face campaign. All the eight candidates recruited witnesses who accompanied and observed the poll.

Photos of Candidates: This is a great help to illiterate people and should be used in all future elections. There were cases where names of the candidates were forgotten and to prove which particular candidate a voter was preferring, he/she pointed to the photo. This also shows evidence of heavy campaigning by the candidates of the Logaip Open Electorate. This I believe is a better idea than the various colors and symbols used by other countries e.g. African nations.

Interpreters: It is a great pity that the majority of the of the voters cannot speak Pidgin-English so the whisper ballot had to be used all over the Census Division. I personally recorded the votes, the witnesses and interpreter all checked on each other and were sure that no cheating was done. Interpreters will have to be used for a long time.

Compulsory voting: It happened that the Chief Electoral Officer was consulting about introducing compulsory voting in future Elections while polling was done in the field and certainly I wouldn't like polling officials chasing a number of people who have decided not to vote in the bush. It might work in a town but certainly not in the bush. I suggest that the Chief Electoral Officer should contact Returning Officers for opinions before going ahead with legislation.

It was unfortunate that elections were done in the rain which persisted almost every day. I feel that the future elections should be done if possible in the dry season because at this particular time of the year it rains heavily in most parts of the Territory.

2. ROADS and BRIDGES:

All the polling centers are connected by road. Heavy rain caused several landslides and carriers were made to clear away the mud and rubbish before the team left for the next polling place.

The Sirunki/Manguras Road has no coronas and the carriers were recruited to carry from the main road to the Manguras rest house. This was because the vehicle hired could not make it to the rest house.

Most of the bridges needed repairing i.e. new bridge planks and posts put.

3. HEALTH:

There are Aid Posts situated in Foreman, Takisonta, Tambitana and the Sirunki Lutheran Mission Station. All are in good condition except Tambitana which is going to be repaired.

When I was there, Councillor Nari and his Ward Committeeman discussed that they had collected \$100.00 to construct a permanent building for storage of medicine and also sleeping quarters for the Aid Post orderly. After constructing the house they would approach the Medical Officer at Laigun through the Laigun Local Govt. Council and request an A.P.O. be permanently stationed there.

The site is located near the main highway and any serious cases could be transported either to Laigun or Wabar by the vehicles passing by.

Obviously, if the people are willing to do this, then every encouragement and help should be given by the Council and the Administration.

4. Accommodation Services and Facilities.

All rest houses in the Census Division except Tambitana which needs repairing. All the rest houses have adequate space to accommodate two officers and also had houses for police, interpreters and the members of the Voters Identification Tribunal.

Several local trade stores are situated on the road and stocks consist of soft drinks, rice, tinned meat and fish, clothes, and shoes.

The patrol was given pig and chicken meat and mixed vegetables and firewood all of which were paid for on the spot. Carriers were recruited with no trouble.

F. Athi

F. Athi
Patrol Officer

Report on R.P.S.C. CONSTABULARY

<u>NAME</u>	<u>PERIOD</u>	<u>COMMENTS</u>
Const. YANQUE 0826	12/2/72 to 6/3/72	Experienced number but is feeling his age.
Const. 1779 CIRITARR	12/2/72 to 6/3/72	At times is good but didn't impress me.

W.L.
T-1111
Patrol Officer

#2067.14-43

PATROL REPORT

Report number: LAGAIP 8-71-72 Object of patrol: H of A. Elections.
 District: W.H.D. Station: LAGAIP
 Patrol conducted by: W.P. WARRICK P.O. Subdistrict: LAGAIP
 Area patrolled: KOLA-LAGAIP C/D. Designation: P.O.
 Duration of patrol: 18.2.72. 10.5.72 Personnel accompanying:
 Last D.D.A. patrol: MAY 1971 Number of days: 21
 Last O.L.G. patrol: Total population of area: 8961
 Map reference: Council area: LAGAIP
 House of Assembly Electorate: LAGAIP OPEN

The District Commissioner,

District,

In respect of this patrol, I attach

Field Officers Journal Folios	To	()
Patrol Instructions,		()
The Report and my comments,		()
Area study,		()
Updating of area study,		()
Statistical Report No's 1-		()
Patrol map,		()

DATE: / / 1972

Assistant District Commissioner

The Secretary,
 Department of the Administrator
 Division of District Administration,
 KONEDOBUI, P.O. Box 100, Guinea.

WHD-988

In respect of this patrol, I attach

Area study,	()
Updating of area study,	()
Statistical Report No's 1-	()
_____ 1.	(✓)
_____	()

District Headquarters assessment of
 Patrol & Report: Average Above average
 Average
 Below average

Date: 2/16/1972

Singh
 District Commissioner

MLL:ES

P.O. Box 2396,
JERUSALEM.

67-1443

12th July, 1972.

The District Commissioner,
Eastern Highlands District,
HALEH, HESB.

LALASH PATROL NO. 8 OF 1971/72

Reference your HD 988 of 29th June, 1972.

I acknowledge with thanks receipt of your plaint arising out of the above patrol of Kera-legsip Census Division, together with the appropriate assessment, as submitted by Mr. W.P. HERRICK, Patrol Officer.

The Assistant District Commissioner's remarks, (paragraphs 1 and 2 of his assessment, dated the 30th March, 1972), have been noted and are endorsed.

(T.M. HILLIS)
Secretary.

C.C. Mr. W. Herrick
HALEH



TERRITORY OF PAPUA AND NEW GUINEA

3

By
Tel
Or
By
No.

D.C.
MT. HAGEN

WHD 988

In Reply
Please Quote

Department of the Administrator
Sub-District Office,
LALEKAI

LAGAIK ROUTINE PATROL REPORT NO. 8/71-72

Station: LALEKAI
District: WESTERN HIGHLANDS
Census Div: HRA/LAGAIK
Officer Commanding: M.P. FARDIN
P.O.
SubDistrict: LAGAIK
L.S. Council: LAGAIK

Subject: HOUSE OF ASSEMBLY ELECTIONS

Sub District Office,
LALEKAI
Assistant Asst/District Commissioner
LAGAIK

Date received: 30th March, 1972.

Mr. Warrick's report of 24/3 has dealt with only one main subject, the House of Assembly Elections, rather than all sorts of matters.

The report is routine, is self explanatory and should terminate at District Office Headquarters.

I agree with Mr. Warrick that the photographs of candidates on ballot papers ensured that everyone recorded was seen one or the other. The photographs certainly were a good reminder to the voter in the rural centres, who actually stood for the Elections.

Contingents for various purposes were forwarded to LALEKAI on an earlier occasion.

ADDITIONAL: No further action is required. All election returns were forwarded by the Chief Electoral Officer in Port Moresby.

N. Howard

Asst/District Commissioner
30th March, 1972.

The Deputy District Commissioner,
Mt. Hagen,
M.P.D.

c.c. Mr. W. Warrick,
LALEKAI

2

TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT No. 8 1971/72

STATION..LAIAGAN..... OFFICER COMPILING..W.P.WARRICK.....
DISTRICT..WESTERN HIGHLANDS.. SUB-DISTRICT....LAGAIP.....
CENSUS DIVISION..KERA/LAGAIP L.G.COUNCIL.....LAGAIP.....

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INTRODUCTION

The area patrolled is the former SOUTH WEST LAGAIP Census Division though it has now lost Mariraga and Yambili Assembly Points to the Maip Mariraga. Because of this, the population of the Kera Lagaip Division has been reduced from 10050 to its present 8,951 which is spread over a total of 10 Assembly Points; they being: Jahu'up, Yagenda, Yongea, Wampos, Aiyak, Liop, Mamare, Laiagan (village), Kindarep and Yengyenk. Each of these points is situated on the Laiagan to Porgera road with the exception of Kindarep and Yengyenk which are attainable only by walking track.

The sole aim of the Patrol was to conduct the 1972 House of Assembly Elections however the Polling Schedule afforded ample time to be made available to the Patrol to arbitrate in and settle the disputes of the Locals as they were brought forward. The Elections went off smoothly and disputes were dealt with as they came up.

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Roads.

For a month prior to the Elections, there had been an intensive program of maintenance on existing roads in the Census Division and they were found to be in excellent condition. Furthermore, all able bodied men from Jahu'up and Yagenda had been engaged on the Laiagan to Porgera road construction at Maip and they returned to their home areas only one day before the Elections commenced.

A road to Kindarep is planned and during polling at this place an agreement with the headmen was reached as to when the project would start and what the labour arrangement would be. The existing road is now just entering the Yapai grass lands and with a concentrated effort by the workers, the project should be completed within a year.

In the early 1960's, a road from Yengyenk to Laiagan was commenced but was abandoned after only a mile was completed and is now recognizable as a scar on the hillside. Existing walking tracks were found to be in generally poor condition and was due mainly to the wet and to the general drift of the population from the area.

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Agriculture

The area patrolled was not in the main, very greatly affected by the frosts of September last year. Nevertheless, Kindarep did come off rather badly and much of the sweet potato crop in the area was destroyed. Consequently there developed a trend in the area for the inhabitants to gather together their possessions and to move off to areas not so badly hit, noticeably Liop, Mariraga, Kandep and Porgera, to sit out the 'hungri'.

Agriculture Cont..

During the months of January and February, there has been a general drift of these 'refugees' to their homes and new gardens have been dug. These were seen in abundance by the Patrol.

The staple diet in the area is potatoes as these are quick growing and their planting has been encouraged by Agriculture. Kankau has been planted also but it will be some time before any of it matures as it has a maturing time of 8-9 months and was planted only a few months ago.

House of Assembly Elections.

The total population of the Kera Lagap is 8,961. Of these 3330 persons voted. Mamare Assembly point was not included on the Common Role and one line from Loigun Assembly point was also not included. In all 560 Section 130(1) Votes were recorded. At Kindarep, only one person in a line of 200(?) voted, the rest having been absent voters in the Landep. This state of affairs was due solely to the previously mentioned 'hangri'.

Although the majority of all the voters had made up their minds as to whom they would vote for some time prior to when their votes would actually be recorded, the illustrated Ballot Papers came in handy on many occasions and I observed that many voters recorded up to six or eight preferences when they saw on the ballot paper, the photographs of candidates they had previously forgotten about. Had these photos not been included on the paper then the voter would most likely have recorded only one or two preferences.

The actual polling during the patrol went off quickly and smoothly and no complaints were given utterance by any person.

No further correspondence resulted from the Patrol.