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## PATROL REPORTS

**DISTRICT: MADANG** 

STATION: KARKAR, 1957 - 1958

Original documents bound with reports for: Madang, volume 14.

## Papua New Guinea Patrol Reports

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PATROL PORT OF: MAPPING HIGHE & KARDAN ACCESSION NO. 496
VOL, NO: 14: 1957-58 NUMBER OF REPORTS:

REPORT NO	FOLIO	OFFICER CONDUCTING PATROL	AREA PATROLLED	MAPS/ PHOTOS	PERIOD	P PATROL
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TERRITORY OF PAPUA AND NEW GUINEA

MADANG DISTRICT

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MADANGRO I INTAID SER-REIPI AND SAKAR-GARUS J. HANNAN CE SUS SUB-DIVISIONS

" No. 2 NARU-GOGOL VIRGIN LAND J. L. THYER

AIDME 10. 3 ANGANU, RUMARAN, MURIAMBANANA, URIMINI, ANGAUA, AROR R.E. FOCKEN

MADANG .. 3 MATURA, AVISAN, SILUWA, INLAND BUNABUM, COAS TAL BUNABUM AND REGIAR CENSUS DIVISIONS 3A D.J. PARRISH - B.F. DUFFY

No. 4 ATITAU ARMA (SPECIAL PATROL) J. A. JOHNSTON

NO. 4 BUNABUN, MEGIAR, SAKAR-GARUS, AND SARUGA SINS US DIVISIONS M. L. MACKELLAR

No. 5 GAL UTU AND MAPREAP- TRANS GUGOL C.D'S J.A. JOHNSTON SPECIAL MEDITED IN I INTERNATION OF FEETER ROADS OFF NORTH COAST ROAD) F.T. HOWARD

KARKAR AND BAGABAG ISLANDS

DNA Headquarters Copy

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TERRITORY OF PAPUA AND NEW GUINEA



## PATROL REPORT

District of MADANG Report No KARKAR No. 1 of 1957/58  Mr D. J. Ayling, Patrol Officer and Mr J. B. Page ADO  Patrol Conducted by (the latter from 26/9/57 to 1/10/57 only.)	
Patrol Conducted by ( the latter from 26/9/57 to 1/10/57 only.)	
Area Patrolled KARKAR and BAGABAG Islands.	
Mr F.C.Gilbert EMA ) Patrol Accompanied by Europeans. Mr. B.R. Johnston AAO)BAGABAG Island only,	
1 Native clerk Natives Various members RP&NGC.	
Duration—From. 7/9./1957to.12/19.57	
21 patrolling days by Mr Ayling Number of Days. 6. patrolling days by Mr Page	
Did Medical sistant Accompany? BAGABAG only.	
Last Patrol to Area by-District Services/19 July - September 1956 by J.I. Thyer P/0	
Medical /19. Regular supervision from Me	ed:
Map Reference 12 to mile tracing included with Mr Thyers report	
Objects of Patrol (1) Census revision (2) Preparation of Council T x Reg	gi
(3) Routine adminsitration (4) Completion of Anti-Yaws Campaign.	
DIRECTOR OF DISTRICT SERVICES	
AND NATIVE AFFAIRS, PORT MORESBY.	
Forwarded, please.	
/ /19	
District Commissioner	
Amount Paid for War Damage Compensation £	
Amount Paid from D.N.E. Trust Fund £	
Amount Paid from P.E.D.P. Trust Fund £	

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TERRITORY OF PAPUA AND NEW GUINEA 11th December, 1957.

The Senior Administrative Officer. Dept. Native Affairs.

MINUTE

File No.30-10-69

SUBJECT

vt. Print .- 275/9.57.

Patrol Report No.1. 1957/58 - Karkar.

Your attention is invited to the last paragraph of Page 1 of this Patrol Report.

I feel the remarks have a great deal of merit and should be considered when the submission of Patrol Reports is being discussed.

wayer.

(J.K.McCarthy) Acting Director. opul

TERRITORY OF PAPUA AND NEW GUINEA

11th December, 1957.

Chief o. Division, Welfare and Development.

**MINUTE** 

File No.30-10-69.

SUBJECT

Patrol Report No.1. 1957/58 - Karkar.

Your attention is invited to Pages 4,5, and 6 of this Patrol Report.

/J.K.McCarthy) Acting Director.

opul

TERRITORY OF PAPUA AND NEW GUINEA 11th December, 1957.

Anthropologist, Dept., Native Affairs.

MINUTE

File No. 30-10-69

SUBJECT SUBJECT

Patrol Report No.1. 1957/58 - Karkar.

Your attention is invited to Page 3 of this

Patrol Report.

(J.K.McCarthy)
Acting Director

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30-10-69

11th December, 1957.

The District Officer, Endang District, MADANG.

## Patrol Report No.1.1957/58-Karkar.

Receipt of the abovementioned Patrol Report is acknowledged with thanks.

The contents of the Report have been adequately covered in your remarks.

Patrol Report where such progress is being made, difficulties appreciated and overcome.

Mack, McCarthy)

30/16/69. TERRITORY OF PAPUA AND NEW GUINEA 30/8. Department of Native Afr 4th December, 1957. The Director, Department of Native Affairs, PORT MORESBY. Patrol Report No. 1 of 57/58 KARKAR Patrol Post. Enclosed herewith please find copy of the above report of a patrol by Mr. D.J. Ayling, Patrol Officer, together with Claim for Camping Allowance. The matter of "sister-exchange" marriages and the new approach to marriage by the younger generation, which appears to be creating some conflict with the more conservative elders, should, I think, be approached fairly warily by field officers. As Mr. Ayling mentions, it "will resolve itself only with the pasage of time." You have endorsed this approach in your comments on Madang Patrol Report No. 1 of 56/57, which covered Mr. Thyer's patrol of KARKAR. The same approach should also be made to plural marriages. Mr. J. Page, ADO Local Government, 8181 spent some time on the island conducting a survey and introducing the people to the principles of local government which is shortly to be set in operation on the island. It had been hoped to have both WASKIA and TAKIA Councils functioning by the close of January, 1958, but in view of the current staff shortage, it is now intended to have the Council elections in March, 1958, and the School for Councillors (conducted by Mr. Page) and inaugural meetings of the two Councils during April. April. on KARKAR does indeed, as Mr. Ayling centions, "provide food for thought".

It is possible that an Agricultural Officer will be posted to KARKAR in the near future. This will undoubtedly stimulate production of copra and cocoa by native producers, and together with the two Councils which will soon be operating, a new era of native development on KARKAR will commence which should do much to improve the general status of the people.

Mr. Ayling is doing an excellent job on KARKAR and enjoys the confidence of the people, who are able to see in various ways that the Administration has a genuine interest in their well-being.

Copy: OIC KARKAR.

(R.T. Galloway)
a/DISTRICT OFFICER.

Department of Native Affairs, MADANG.

4th December, 1957.

The Director, Department of Native Afrairs, PORT MORESBY.

#### Patrol Report No. 1 of 57/58 KARKAR Patrol Post

Enclosed herewith please find copy of the above report of a patrol by Mr. D.J. Ayling, Patrol Officer, together with Claim for Camping Allowance.

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The rapidly increasing population on KARKAR does indeed, as Mr. Ayling mentions, "provide food for thought".

It is possible that an Agricultural Officer will be posted to KARKAK in the near future. This will undebtedly stimulate production of copra and cocoa by native producers, and together with the two Councils which will from be operating, a new era of native development on KARKAR will commence which should do much to improve the general status of the people.

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(R.T. Galloway

a/DISTRICT OFFICER.

Copy: OIC KARKAR.

#### Territory of Papua and New Guinea

Patrol Post, KARKAR Island, Madang District.

6th November, 1957

The District Officer, Department of Native Affairs,

#### KAE WR Patrol Report No 1 of 1957/58

#### PREAMBLE

Officers conducting Patrol: Mr D.J. Ayling P/O, and Mr J.B.
Page ADO ( th latter from 26/9/57 to 1/10/57 only).

Area patrolled: KARKAR and BAGABAG Islands.

Objects of Patrol: (1) 1957/58 census revision
(2) Preparation of Tax Registers for the
WASKIA and TAKIA Native Local
Government Councils.

Routine Administration. (4) Completion of the Anti-Waws Campaign the KARKAR patrolling area.

Duration: A total of 21 patrolling days by Mr Ayling and 6 days by Mr Page, between 9th September and 12th October, 1957.

Personnel accompanying Mr F.C.Gilbert, Medical Assistant (BAGABAG only)
Mr B.R.Johnston, Asst. Agricultural Officer (BAGABAG only)

Native clerk ABAI Various members of RP&NGC.

#### INTERDUCTION

The patrol was not continuous, much of the work within easy reach of the station by vehicle being done in day trips, and time taken off in between to attend to station duties.

Mr Page, Asst. District Officer (Local Government) for the Madang District had originally intended to conduct the patrol of the TAKIA Council Area, but he was recalled to Madang after completing only part of his programme. At Mr Pages request, his work is included in this report.

With the Patrol Post firmly established, and most of the villages on KARKAR readily accessable by road as occasion demands, at least during the dry season, these people are now probably under the constant eye of the Administration to an extent only matched in one or two other parts of the Territory. Much of what would normally be contained in a Patrol Report is therefore treated in quarterly and occasional reports and correspondence from this office, and from patrolling officers of the Departments of Health and Agriculture. Agriculture.

#### DIARY

September 7th

Departed KINIM 0830 hrs by Admin trawler KORO, with Mr Gilbert EMA, Mr Johnston AAO and party. Arrived BAGABAG (MATIU No 1) at midday, moved into resthouse. In afternoon to MATIU No 2 20 minutes walking), cencua check etc. antiyaws injections, medical inspection, agricultural inspection, etc. Returned to resthouse and remained overnight.

- 8th To BADILU in the morning (1 hr 30 mins walk), census etc, etc. Returned to MATIU early afternoon, census etc, etc con lucted there in pm and remained overnight.
- 9th Embarked on KURO and departed 09+0 for KARKAR, arriving 1300 hrs.
- To WADAU village by Landrover in afternoon, inspecting roadwork en route. Remained there
- 11th Conducted census, compiled Tax Reisster, etc at WADAU, LANG and NOR villages. Thence to MAPOR and remained overnight.
- 17th Census, cor lation of Tax Register, etc at MAPOR, KAUL No. and KAUL No.2 villages. Slept at
- 13th Census, compiled Tax Registers, etc at KAUL No3 and APARI villages. Heard and settled a number of complaints and disputes. Departed 1415 hrs for KINIE by road.
- 18th Visited GIAL, PANGAMI and LANGLANG villages by road for census, compilation of Tax Registers, etc.
- 19th Visited APARA, KINIM and DOROGODAM villages by road for census, compilation of Tax Registers, etc.
- 20th Visited KOROPAK, DELITIGU and TUGATUGA villages by road for census, compilation of Tax Register, etc.

#### 26th Mr Ayling

Visited KAVIAK and KENG villages for census, compilation of Tax Register, etc.

#### Mr Page

By Landrover to TABEL plantation, thence walked to KUDUK. Vehicle to MOBAN with gear and returned to KINIM. From KUDUC to MOBAN in the efternoon and thence to KILDEN. Camped at MOBAN.

#### 27th Mr Ayling

Visited MATER and MATANGIS villages by road for census, compilatio Tax Register, etc.

#### Mr Page

MANGAR 1 and MARUP. Camped at MARUP.

#### 28th Mr Page

to KEVASOP, WAKON an LILOI villages. To KURUM and

Diary (cont)

September 29th

Mr Page

bined KURUM, thence in evening to DID where camped for the night.

30th Mr Ayling

> Visited MOM, KURUMLANG and KURUMTAUR villages by road for census, compilation of Tax Register, etc.

> > Mr Page

GAMOG and returned to DID to camp.

October 1st

Mr Page

From DIDT to KUMORIAN, thence to DAUP and PATILO. Lined PATILO and then returned to KINIM in the evening.

Walked to SIKENTIGA thence NARER, census, compilation of Tax Rgisters, etc at these villages. Thence to URUGEN and remained overnight.

Census etc of URUGEN and URARA villages. Investigated Catholic Mission land at URARA for Titles Commissioner. Slept at URUGEN. 3rd

4th From URUGEN to SANGANA and then DIMER for census, etc. Thence returned to KINIM by Landrover.

7th Visited KULKUL and BUSON villages by road for census, compilation of fax Registers, etc.

8th To YAGADUN by road, inspected road work and new bridge at WADAU plantation. Census, etc. at YAGADUN village. Returned to Kinim.

villages for census, etc. On to KAVAILO village, where stayed overnight. 10th

at KAVAILO, WARAT, PEIN and ULUN. Returned to KAVAILO for the night.

To KATOM and KUBAM villages for census, etc then continued on by road back to KINIM. Parol completed.

11th

The situation generally on both KARKAR and BAGABAG is quite satisfactory.

The localised "cargo cult" movement which was uncovered at KUDUK village in July (my KAR 14/11-49 of 4th July, 1957 refers) appears, at least on the surface, to have been discouraged and discredited by the punishment of its leader BUNG. BUNG is due for release from prison (with remissions) on December 10th, and while both myself and my police have been doing our best to persuade him of the folly of his actions, it will be necessary that a close watch be kept on his activities after his release. I believe that KARKAR has a history of such movements at various times during the pre-war and early post-waryears, but the positing generally now apprain to be well settled, largely due, no doubt, to be increasing economic prosperity of these people. n generally now appears e increasing economic

Under the guidance and with the en gragement of officers conducting patrols of KARKAR in recent years, the leaders among the native community endeavored to formulate a plan of replacing the tradicnal "sister-exchange" marriage system by a straight-out bride price in cash and pigs. As reported on a number of previous occasions, the has been the cause of much dissatisfaction and strife especially among the younger generation who, with better education and a more independant outlook are demanding a greater say than previously in who they are to marry. While this plan has had some effect, it is only to be expected that many parents and guardians consider this meddling with traditional ways unwarranted and are persisting in the old system, and troubles resulting from "sister exchanges" are still numerous. It can be expected that this matter will resolve itself only with the passage of time.

Another "growing-pain" which manifests itself is the conflict between the Mission and traditional attitude to plural marriages. Polygyny is still regarded as valid according to custom, but due no doubt to increasing mission influence is becoming rare, and confined mostly to the older men. However, occasionally a relatively young/goes about taking a second wife and finds himself opposed, in some cases quite actively, by the majority of his fellow villagers. There have been several cases before the Court here in past months of assault by an indignant person against the man or his proposed second wife, or by the first wife against the proposed second. These have placed the writer in a rather unfortunate position, as while it appears in the best interests of the people to encourage this movement towards monogamous marriages, it has to be pointed out that they still regard polygyny as valid according to their custom, and the Administration has therefore no objection.

Disputes regarding the ownership and usage of land continue to be brought before the writer in numbers. During the patrol many complaints were heard in the SANGANA-KAUL-MAPOR-NOR area, where it seems that 'poaching' of game from the hunting lands of neighbouring villages is more or less common practise. As all these villages have sufficient hunting land for their present needs, the villagers were warned that, where a charge could be proved, it should be brought before the Court where it would be treated as theft.

There is no doubt that increasing population pressures (of which more will be said later in this report) will increase the number of land disputes to the bolnt where, in the not too distant future, the services of a Native Lands Commissioner will have to be made available. During my stay on the island, including this patrol, I confined myself, as instructed by my Assistant District Officer, to endeavoring to smooth over such disputes as are brought to me, out of Court.

The WASKIA and TAKIA Native Local Government Councils were created by Proclamation of His Honour the Administrator in Gazette No 52 on October 3rd. This followed recommendations made by Mr Assistant District Officer Page after his survey of the island in July. During this patrol the Tax Registers for the Councils were prepared, and it is expected that the initial elections will be held between now and the end of the year, enabling the Councils to commence as such at the beginning of 1958.

The people have not shown much enthusiasm about the introduction of the Councils, understandably, as it is something which is entirely new and they are naturally loath to express any opinion at present. Several natives have told me that the situation was the same when the cooperatives were introduced, but now they have had a few years experience and realise that it has increased their economic prosperity. I am confident that when the councils become firmly established, the people will realise the possibilities of helping themselves through these agencies. There can be no doubt that their introduction must accelerate the rate of general progress of the island.

(h)"

#### AGRICULTURE AND ECONOMIC DEVELOPMENT

Full reports have been made submitted by Mr B.R.Johnston, Assistant Agricultural Officer, on his patrol of the island in July-August last, and also of his visit to BAGABAG with this patrol in September. The following comments are general only.

Subsistence agriculture is sufficient, and the population generally well fed.

Cocoa planting, which Mr Johnston concentrated on during his patrol of Karkar, has been stimulated to some extent by his visit, but there are still many people with plantings of less than the required 500 trees and evidently little intention to gring them up to the number needed for registration on a permanent basis.

New cocnut plantings are still being laid out, especially by villages on the eastern side of Karkar.

The patrol lent its support to the campaign to improve the quality of copra produced for sale to the Native Societies by improving the standard of driers. A number of these driers have been converted from smoke to hot air types by using empty 44 gallon drums on end for fire tubes, and I understand from Society and Association officials that the quality of copra being turned out has improved accordingly. There are still, however, many turning out the lowest grade produce. It was explained to the people as clearly as possible that under the new marketing agreements for Territory copra, low quality produce might well become un-saleable.

I believe Mr Johnston has recommended, and this has my full support, that an officer of D.A.S&F should be stationed here permanently when staffing permits. The henefits it would bring to both the native and European inhabitants are obvious.

#### MEDICAL AND HEALTH

Mr Gilbert, Medical Assistant, accompanied the patrol on its visit to Bagabag, and has submitted his report accordingly. This visit also completed the anti-yaws campaign for this patrolling area. The health of the Bagabag people was exceptionally good, the orderly at the Lutheran mission aid-post there evidently doing a good job.

Those aid-posts which are in existence are loing a fair enough job, but there is no doubt that more are needed. Karkar could well have eleven or twelve to give an adequate coverage, whereas there are at present only six functioning. The councils, once established, should be able to help in this regard.

Villages were generally found in a clean and most have latrines in varying stages of repair. How many of hese are actually used is anyone's guess - the classic case was found at BADILU on BAGABAG, where a very spacious and well made building was boarded up so that, as the proud owner told me, "people couldn't get inside and mess the place up? "Further endeavors were made to instil into these people the advantages of elementary hygiene. In some villages the incident of "grille" was excessive.

#### HOUSING

Houses generally are of good design, but in many cases the state of repair leaves much to be desired. This is especially noticable in the inland villages, and in those visited My Mr Page he found it nedessary to make a number of orders under the provisions of the Native Administration Regulations. The inland people, in many cases, find it difficult to obtain suitable roofing materials.

It is of interest to note that in several villages there are houses being constructed by individual natives of sawn timber with iron roofs.

#### ROADS AND BRIDGES

Considerable improvement has been made during the dry season now ending on the main secondary road around the island, and with the recent completion of two bush materials bridges, one at YAGADUN and another in WADAU plantation, it is now possible to drive a four-wheel drive vehicle right around the island in dry weather. This was done for the first time during the patrol.

Mr Lloyd of KULKUL plantation has almost finished construction of a bridge across the river through his property. Local villagers have aided with labour and in the pit sawing of timber for the decking, and the Administration supplied cement.

Jeep tracks to the inland villages are also being improved, and it is now possible to visit most of them by vehicle.

#### CENSUS

The census for 1957/58 was completed for both KARKAR and BAGABAG, and the figures are appended to this report.

KARKAR and BAGABAG had previously been patrolled as one census division, but with the introduction of the Local Government Councils, it would appear desirable to keep figures for the two areas on KARKAR seperate. It is therefore recommended that this patrolling area be divided into three census divisions - WASKIA, TAKIA and BAGABAG. In anticipation of your concurrence with this recommendation, figures have been set out accordingly.

The total population of KARKAR rose to 11,825 from 11,390 at the previous census, an interval of about thirteen months, representing an annual increase of about 3.5%.

Previous two years figures have indicated a similar increase, and if this rate is maintained, which appears likely, the population of KARKAR should reach 20,000 about 1972. In view of the increasingly pressing land position in some parts of the island, this provides food for thought.

#### LAW AND ORDER

Th only cases heard in Court were two for failing to appear when ordered by a Patrol Officer to have their names recorded for census. Convictions were recorded in both cases, one being sent to prison for two months, and the other, the wife of the man imprisoned, discharged after being cautioned.

Cases requiring Court action are usually brought to the patrol post readily by the complainant or village official ( 105 cases having been heard this calender year).

A number of minor disputes, mostly involving either pigs, women or the use of land, were settled by the patrol out of court.

With a ptrol officer now permanently on the island, and the threat of punishment there for wrong-doers, the incidence of minor offences on the island appears to be decreasing.

#### VILLAGE OFFICIALS

The following names should be deleted from the Return of Village officials appended to Mr Thyer's report last year.

MATIU No 1 (BAGABAG) Tultul TAUT deceased.

KAUL No 1 Tultul MATEI wishes to resign; recommend that his resignation be accepted.

MATER

Tultul ATUMULIN deceased.

The Tultul of MATIU No1 died only two or three days before the patrol's visit, and in the circumstances the quaestion of his successor was held over until the next visit to BAGARAG.

In viewroff the impending Council elections and the subsequent removal office of all Luluais and Tultuls on KARKAR, no recommendations are made for new Tultuls at KAUL No1 and MATER.

The village officials were found generally to be doing a reasonable job, at least to the best of their widely varying

Paramount Luluai SALUM of KAUL is very old, and taking very little real part in island politics now. The recent award to him by His Honour of the Loyal Service Medal is certainly well merited in view of his activities in past years.

TOMATO of BANGAMI and SINGIROK of DID continue to be the most influential men in WASKIA and TAKIA respectively. They are very helpful to the Administration in many ways, and should continue to be among the real leaders when the Councils become established.

The continual backing which village officials have been recieving with a permanent post on the island has shown marked improvements in the standard of maintenance of villages and roads in

#### CONCLUSION

The present poisition on KARKAR and BAGABAG appears to be quite satisfactory generally.

These are a people better endowed with natural resources than many other groups in the Territory, and provided that they are prepared to work to help themselves ( which sometimes appears doubtful to the writer), their future should be a bright one.

The establishment of Native Local Government Councils is a big step forward, and is certain to accelerate the rate of development in many different avenues.

(D. Patrol

Appendices

A. Census figures for WASKIA, TAKIA and BAGABAG B, Education

Appendix "B"

#### EDUCATION

The general position on the island with regard Thyer last year.

District Education Officer, Mt T.L. Stanley, made official inspections of all schools on the island about a month ago, and I understand that what he found was not impressive. There can be no doubt that this is due, not to any lack of keen-ness on the part of the children and their parents, but to very inadequate teaching standards and facilities.

The provision of schools staffed by fully most pressing need of these people at present. Materials have just the Patrol Post sight, and actual construction of the school at the next few weeks. There is every indication that the provision of Native Local Government Councils get into action.

It is my personal opinion, and stated here as should, as far as possible, endeavor to develop along "rural bias" the Territory. The greatest asset which these people possess is their from it, both in cash and subsistence crops, the schools will be of more than myriads of potential clerks and teachers.

The census check showed the following numbers absent at Government and Mission central and area schools:

	Male	Female	Total
Government	81	-	81
Mission	234	66	300

Mission village schools, but it is reasonable to expect that Mr population increase.

(D.J. Ayling)
Patrol Officer

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