# NATIONAL ARCHIVES & PUBLIC RECORDS SERVICE OF PAPUA NEW GUINEA

# PATROL REPORTS

DISTRICT: BOUGAINVILLE

STATION: BUIN, 1964-1965

Original documents bound with reports for: Tinputz, volume 1.

# Papua New Guinea Patrol Reports

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PATROL REPORT OF: TINPUTZ

ACCESSION NO. 496

VOL. Ro: 1: 1964-1966 NUMBER OF REPORTS: 11.

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# BOUGAINVILLE DISTRICT PATROL REPORTS

# 1964/1965

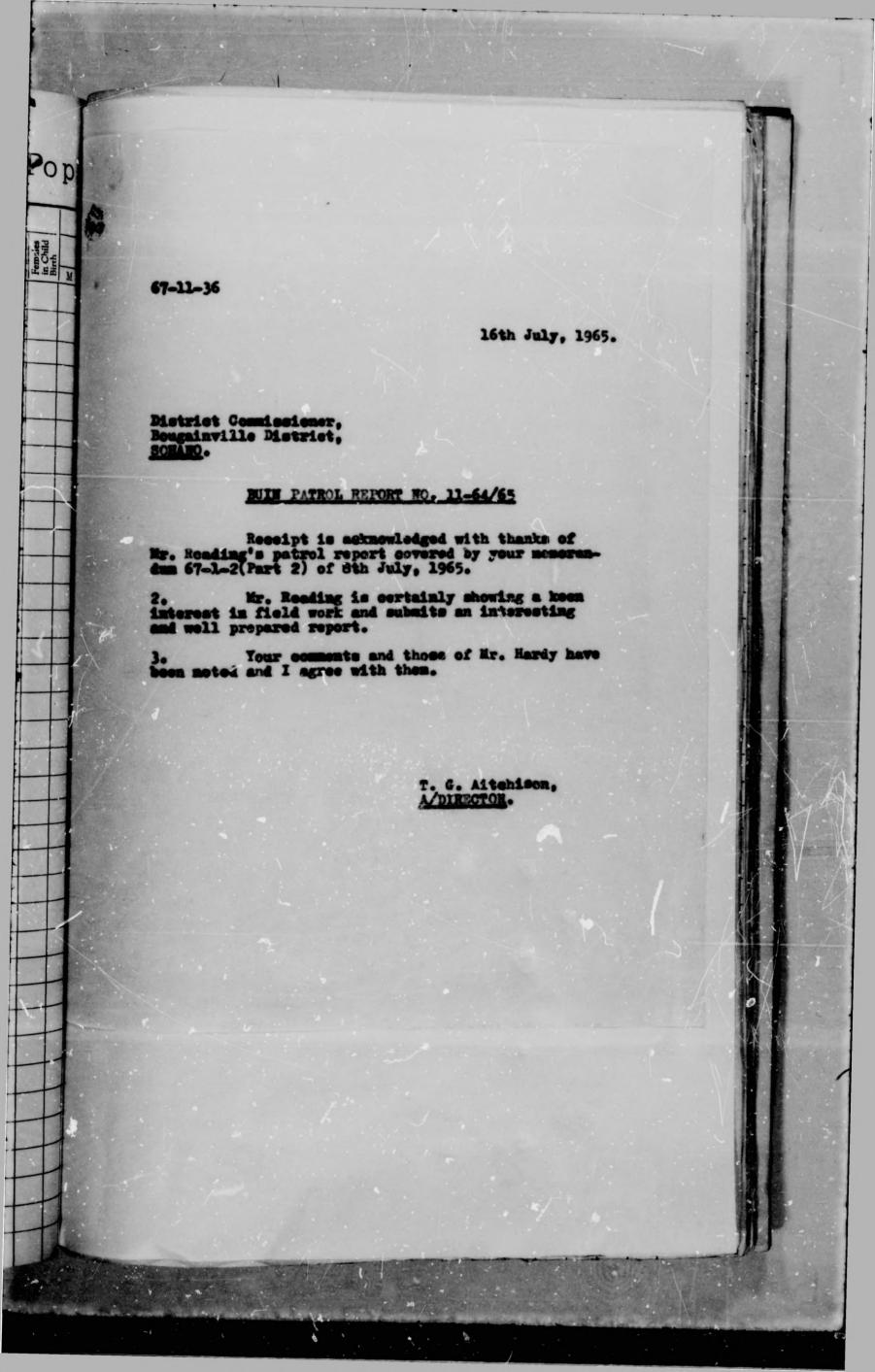
	TINPUTZ, BUKA PASSAGE,	BOKU, BUIN, KUNUA
Report No.	Officer Conducting Patrol	Area Patrolled
TINPUTZ		
1 - 1964/1965	J. Pamplin	Teop Tinputz Native Local Gov. Council Area
BUKA PASSAGE		
9 - 1964/1965	P.R. Hunter	West Coast Buka Island
10- 1964/1965	P.R. Hunter	Nissan & Pinepil Islands
ВОКИ		
3 - 1964/1965	J.A. Grier	Parts Banoni & Nagovisi Special Report
4 - 1964/1965	J.M. Reading	Banoni Census Div.
BUIN		
5 - 1964/1965	J.M. Reading	Makis Census Div.
11- 1964/1965	J.M. Reading	Lugakei Census Div.
12- 1964/1965	J. Pamplin	Siwai Census Div.
KUNUA		
4 - 1964/1965	R.J. Staples	Keriaka Census Div.
6 - 1964/1965	C.J. Tabua	Keriaka Centus Div.
9 - 1964/1965	C.J. Tabua	Hahon & Islands Census Div.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

			11.of.64/65BUIN
Patrol Conducted by	J.M. READ	ING (PATROL OF	FIGER)
Area Patrolled	LUGAKEI CENSU	S DIVISION	
Patrol Accompanied b	y Europeans	1,0	
	Natives1. R.J.	P.S. N.G.C.	
Duration—From. 28.	/4/1965to14.		
	Numb	er of Days17	
Did Medical Assistan	Accompany?	nc	
Last Patrol to Area b	by—District Services	/19	
	Medical		
Man Reference	EXTRACT FROM.	BOUGAINVILLE SOL	TH FOURMILE SERIFS
Objects of Patrol	1. CENSUS REVI	SION 2. TALKS.	ON DECIMAL CURRENCY
Z PCON	OMIC DEVELOPMENT	DISCUSSIONS	4. GENERAL ADMINISTRATION.
Director of District A PORT MORESBY.			
	For	rwarded please	2 . Olisar
817/196	5		Mallis & Commissioner
Amount Paid for W	'ar Damage Compens	ation £	
Amount Paid from	D.N.E. Trust Fund	£	
Amount paid from	PEDP. Trust Fund	l	
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Department of District Administration.

Bougainville District, SOHANO.

8th. July, 1965.

The Director,
Department of District Administration, KONEDOBU. PAPUA.

BUIN PATROL REPORT NO. 11 OF 1964/1965 - LUGAKEI CENSUS DIVISION.

Attached hereto please find a Report of a Patrol to the LUGAKEI Census Division of the BUIN Sub-District. The Patrol was carried out by Mt. J. READING. Patrol Officer.

The Report is a good one and contains much thought that is sound and worth while. His comments on the need for early District Development Committees is well taken. It is a pity that action in this regard has been so slow, but when eventually the 'green light' is given to their formation, co-ordination of District Plans for organised development will be much casier.

I do not agree altogether with everything that Mr. READING says but considering his age and experience he has given a very well balanced Report of conditions in the LUGAKEI Census Division, and in fact for most of the District.

There has been insufficient time as yet to evaluate the consequences of the present low price of cocao but from reports that are coming in it can be expected that the reactions will be most unfavourable. Both sections of the District Producers, ex-patriate and local, are very worried and there is a rising feeling that it is scarcely worth the expense of picking and processing the beans. Some of the newer and smaller Australian Producers may have their backs to the wall in the very near future, especially those who have specialised in cacao, and this must also apply to the indigenous Producers, who are nothing, if not vociferous at such times of economic stress. Unless something can be done to alleviate the present situation I anticipate that there could be serious unrest in the Bougainville District. The obvious, and perhaps only remedy in the immediate present and future is for consideration to be given to some form of subsidised production, whether straight out or indirect. This matter is probably already receiving considerable thought but it cannot be over stressed that the situation is such that drastic action should be taken that the situation is such that drastic action should be taken to bolster up the peoples' faith in Administration Projects. Cacao has beenplanted to the tune of 800,000 trees in the BUIN Sub-District alone.

The Report is tendered for your information.

· helle MOLLISON). < DISTRICT COMMISSIONER.

## TERRITORY OF PAPUA AND NEW GUINEA

67-2-1

GPH/SP

Sub District Office, Buin. Bougainville. 23rd. June, 1965.

The District Commissioner, SONANO..... BOUGAINVILLE.

WIN PATROL REPORT NO.11 of 1964/65: LUGAKET CENSUS DIVISION.

Attached please find the abovementioned report submitted by Mr. J. Reading, Patrol Officer.

The Report is interesting and well prepared. Mr. Reading has shown a keen interest in his field work and has submitted pertinent comments on possible improvements in the fields of economic, social and political development.

MONIC DEVELOPMENT: The information submitted in this report is worthy of consideration at the next Economic Development Committee meeting, who could then submit its recommendations. With encouragement and assistance from the Administration towards a progressive economic evelopment plan I consider that a great deal more could be achieved in this area and indeed the rest of the Sub-District. The establishment of small sawmills for instance, is certainly worthwhile considering. The timber could be used immediately for the improvement of village housing and its sale would help to cover running costs and possible refit. Furthermore, the establ shment of small sawmills would show the people that sawmilling is not limited to large companies, and it would foster the feeling that they are taking part in this field of velepment. It is quite ridaculous when one considers the fact that all many timber required by the Administration, Local Government Councils and private enterprise and most Missions has to be imported from other ereas, mostly Rabaul, because the few sawmills in the Kieta Sub-District cannot meet the overall demand. It is of cause fully realised that case the Tonolei Timber Company is established these anomolies will no count be overcooe, but this would not interfere with the establishment of small village sawmills for use by the people to improve housing standards.

SOCIAL DEVELOPMENT: In conjunction with the aboventioned comments on the improvement of village housing, consideration could be given to the posting of a specialised officer to undertake housing projects and Community Education Courses. I consider this is necessary if any developmental scheme is to be successful in a relatively short space of time. Present staff can, of course, from time to time, hold Community Educations Courses, but the numerous agency functions which are a necessary proquisite to overall effective administration at Sab-District level proclude a continuous concentrated effort of this nature.

POLITICAL DEVELOPMENT: I concur with the comments by Mr. Reading concerning our local member of the House of Assembly, Mr. Paul Lapun. Whilst it has been explained to the people that, of necessity Mr. Paul Lapun is obliged to spend a great deal of his time at Port Moresby, and as under Secretary for Porests, has to also visit other parts of the Territory, this does not convince them. As their Local Member they naturally expect to see have of him and hear what he has to say about the House of Assembly and so on. It is considered important for the political development of the District, and in fairness to Mr. Faul Lapun, that arrangements should be made for him to visit the area more frequently than he has to date.

Whilst I do concur with Mr. Reading that it would be a good idea if there were two members for the Bougainville District, it is realised that this would probably not be possible when comparing the members available for larger areas. Consideration could, however, be given to the direct

(A) entinued .... 23rd June, 1965. /direct printment of Under Secretaries, thus ensuring that the elected Apart from suggestions submitted for general developmental improvements in this area, the local situation is quite satisfactory. The people are law abiding and pro Administration. seleis for Camping Allowance is submitted for your approval, please. be statistice of children not attending school have not been shutted with this report; they will be forwarded by separate morandum. your information, please. dayt O.D.A. Patrolin Objects of Fatrolia Men Heferchoe: CENTEROLINGTICS. The Larance is an average mide account to any for some of account to the min a some stilly sorth of the min minister to bhe seighbouring Makin, in the billy sorth of the minister to bhe seighbouring Makin, in the billy sorth of the making from the Dub-Makrich. The extensive IORO/SILTRAL Siver a Hading from to averious of Lake Lolors, generalities to design to the region for sorges in these were a mail outs in may few to the coret. with nine willaged and a population of the resident in the small are between TATINO and administration of the state of Suin Town. The resident has the villaged and 1,000 profit are smallered to the west to describe and are located to the local developed and more mountaining the first that the local developed and more mountaining the following of the divisions. bing adjustments mere necessary to the setting book withen the previous compilation in Tahrmary 2065. This period about the Burne in sind when committeeing the large netting reason at 265 and the natural increases of the local of deaths advanced to the over the group and there were 100 more make hinthe them I make any The patrol researched containly out one case: in generally fine weather. Three signles were cross in the arether williage of threshold and saven or suntrained in the new bestally populated aret. House and raths were clean and in your conditions which is again attribute to enhance by least orangellars.

(3)

Sub-District Office, BUIN, Bougainville. 9/6/65.

The Assistant District Commissioner, BUIN, Bougainville.

### BUIN PATROL REPORT No. 11 of 64/65.

### LUGAKEI CENSUS DIVISION

Patrol Conducted by:Duration of Patrol:Personnel Accompanying:Last D.D.A. Patrol:Objects of Patrol:-

Map Reference:-

J.M.Reading, (Patrol Officer).

28/4/65 to 14/5/65. Seventeen days.

Constable KAMI.

November 1964 (part Lugakei).

1. Revision of Census. 2. Decimal Currency Talks. 3. Economic and Social Discussions. 4. General Administration.

Extract from Bougainville South

Fourmile Map.

### INTRODUCTION.

The Lugakei is an average sized census division of some 112 square miles and a population of about 2,200, very similar to the neighbouring Makis, in the hilly north of the Buin Sub-District. The extensive PORO/SILIBAI River, origining from the overflow of Lake Loloru, geographically dominates the region forming deep gorges in the strata as it cuts its way down to the coast.

Population and development is unevenly distributed with nine villages and a population of 1,200 residing in the small area between PARIRO and KUGUMARU within six miles of Buin Town. The remaining twelve villages and 1,000 people are scattered to the west and north and are located in the less developed and more mountainous regions of the division.

Many adjustments were necessary to the census books since the previous compilation in February 1963. This period should be borne in mind when considering the large nett increase of 206 and the natural increase of 2%. 60% of deaths occured in the over 46 group and there were 30% more male births than female.

The patrol proceeded smoothly without haste in generally fine weather. Three nights were spent in the northern village of MATSIOGU and seven at KUKUMARU in the more heavily populated area. Roads and maths were clean and in good condition which is again attributed to enthusiasm by local councillors.

2/ ......

### INTRODUCTION Continued.

While spending the weekend at MATSIOGU, this officer visited the large volcanic crater, Lake Iolaru, high in the southern extremity of the Crown Prince Range. This involved a steady uphill walk of some four hours along a rough but quite well worn track.

A party of villagers from KAPIKAVI, in the Kongara Division, were encountered on the slopes of the crater. These people reported that the lake was almost equidistant between their village and their destination of MATSIOGU. I have since been advised that this track forms one of the main thoroughfares from northern Buin to the Kongara and other areas of the Kieta Sub-District.

This interesting, but rather sinister, lake curves for about a mile and a half and about half a mile wide. No estimation could be made of its depth. From a near vertical decent to the waters edge from the crater lip, the water appeared to be fresh and had a surface temperature of 69.5°F, 0.5°F above atmosperic temperature. Photographs taken from the vicinity of Lolaru were all found to have been damaged by humidity.

On the northern slopes of the crater an area of about an acre has been scorched of vegitation, apparently through emission of hot toxic gases. This is the only obvious sign of the lake's past volcanic origin.

Flora in the vicinity of the lake and near the top of the crater was rather ettpical of Bougainville jungle. Abunant ferns, decaying and moss covered logs, stunted trees and bushes, and very numerous orchids easily acessible and sometimes growing out of the ground, coupled with a cool stillness produce a rather weight atmosphere.

The remains of three wartime aircraft were inspected and a near functioning machine cannon was retrieved from a Japanese "Zero" near BURABURINA. Villagers report that all pilots parachuted to safety. I would be interested to know if there were exact figures of aircraft shot down in this area and a map of their location. I would expect that not all have been found and accounted for.

### DIARY

APRIL 28th. Late afternoon the patrol departed Buin by Landrover for PARERONO Village, Slept PARERONO resthouse.

29th. Census and discussions held this morning at PARERONO and KUMIROGU. Villages inspected during the afternoon and informal talks on topics of general interest held during the evening. Slept PARERONO.

Departed PARERONO for OKOMO resthouse.

Villages of NUMAKEI and OMITARO inspected
en route and discussions held. During the
afternoon the small villages of OKOMO and
BORUBI were lined and inspected and for ther
discussions held. Slept OKOMO.

MAY

Arrived BURABURINA Villager this morning for census before proceeding on to MATSIOGU. During afternoon TOGULEGU lined for census and discussions held with this village and BURABURINA. Slept resthouse at MATSIOGU.

3.

- 2nd. This Sunday proceeded along rough track to inspect Lake Lolaru returning MATSIOGU late afternoon.
- 3rd. MATSIOGU villagers lined for census and discussions held. Village hamlets inspected during afternoon. Again slept MATSIOGU.
- 4th. Arrived FAMAIUTA this morning from MATSIOGU.
  Discussions with two European linguistic workers stationed in the village. During afternoon villagers lined, inspected and talks held.
  Slept resthouse at PAMAIUTA.
- 5th. Patrol crossed the Silibai River this morning and proceeded to KUGUGAI and KONIGURU with hamlets inspected on route. Discussions and census with both villages. Slept in back of store at KONIGURU in lieu of resthouse.
- 6th. Inspected distant hamlet of KONIGURU this morning before departing down roal to PARIRO, inspecting hamlets of KUGUGAI and PARIRO near the road. Slept PARIRO resthouse.
- 7th. Large village of PARIRO lined to-day and discussions held. During afternoon had talks with local Administration teacher Mr. Bennets. Completed inspection of main hamlet and on arrival of Landrover from Buin moved camp down to resthouse at KUKUMARU. Slept resthouse.
- 8th. KUKUMARU hamlets inspected this Sarurday morning and general discussions held with local leaders. Observed afternoon at Buin Town but returned by motorbike during evening to sleep KUKUMARU.
- 19th. Sunday observed Buin Town. Returned KUKUMARU by motorbike during evening.
  - 10th. People lined at KUKUMARU for census, inspection and discussions Later inspected SIUL hamlet and also second hamlet of KUKUMARU. Returned resthouse for night.
  - 11th. Proceeded to SIUL and Laitaro for census and discussions. Returned KUKUMARU late afternoon by motorbike. Slept resthouse.
  - 12th. IPILAI Village inspected and people lined before proceeding on to MORIU for further census and takks. Returned evening by motorbike to KUKUMARU.

DIARY Continued.

MAY 13th.

Proceeded by motorbike from KUKUMAPU to IULA No.1 near the main road. Villagers lined for census and discussions before moving back down the road to IULA No.3. During afternoon proceeded inland to inspect and hold census at IULA No.2. Returned and slept KUKUMARU.

14th.

Completed comments in village books and other work before returning Buin Town on completion of Lugakei Patrol.

### ECONOMIC DEVELOPMENT AND POTENTIAL.

Scurces of income for the Lugakei people are at present limited to the sale of pigs, rice, cocoa, basketware and labour. In meetings held at each village on economic development the people were asked which of these was their most important money earner.

Pigs	Basketware	Labeur	Cash Crops	Undecided
7	10		1	2

The pig sellers reside mostly in the more mountainous villages to the west and north. Ground is not unfertile for these people but communications are poor and the basketware vine does not thrive much above 1,000ft.

The fact that some villages have named pigs as their best money earner does not mean that pigs are very profitable or a thriving industry. In most cases these villages have very little present alternative. Although pigs generally sell for between £5 and £10, and sometimes even £20 considerable work is involved and few men tend more than four or five.

Demand is uncertain and the seller must rely on the sporadic purchase of his pigs by relatives and nearby villages for celebrations and feasts. Native customs prevent compeditive sales and it is not uncommen for a seller to be boycotted for some offence against custom.

Another strange occurence concerns the average villager who would sooner not make a sale than part with some of the purchase price to pay for assistance in delivering the pig. Relatives are expected to assist one another without payment but rightly also wish to share in the profit. However if the seller pays out part of the purchase price to relatives he can lose face by, in effect, not getting full price for his pig. This is the result of moderne values imposing on traditional systems of village interdepedence. This example emphasises that such trade is handicapped and that village values can be completely alien to our capitalistic economics.

Basketware is the prime money earner for almost half of the villages of the Lugakei. It is important too, in several of the others and production in the remainder is limited inly by the absence of the basketware vine. From observations the vine does not grow much over 1,000 ft. Refer my comments on production in Buin Report No.5 of 64/65.

5.

(1)

This is a most popular industry which permits the villager to maintain his ordinary village activities while working on basketware in wet weather or his spare time. However the hourly wage ratio is very low, probably much less than a shilling, and I have yet to find someone who is prepared to work full time on this production. This is one industry which would certainly not be economical in an advanced society.

There are no seperate figures for the Lugakei but these people whuld probably have earned about a third of the £7,900 sold to the Buin Rural Progress Society during the last year. This would come to about £4 per head for the total adult male population, a figure which would increase to over £10 after deducting non producing villages.

It is regreted that the District Commissioner has misunderstood my remarks in his comments to Buin Report No.5. I would hardly maintain that the Department of Agriculture, Stock and Fisheries is discouraging the basketware industry, it certainly encourages it and always has. I do reiterate, however, that this assistance is not sufficent in relation to the vulnerability and potential of this product.

Basketware production is unorganised and its marketing unreliable. There is at present a glut of baskets and a shortage of handbags. It is quite obvious that the only way to temporary curtail the production of baskets is for the Society to refuse to purchase some; a clumsy method which could easily damage confidence in the Society.

In India, Pakistan, Nigeria, and in most other underdeveloped countries which produce similar products, there are strong associations, unions and cartels, often government sponsored, which protect the interests of producers and develop production. While it is true we are dealing with countries more developed than Papua and New Guinea, the people of these countries are not that much more sophisticated. It could be that this type of organization would be somewhat premature for Buin and that basketware is not an altogether ideal example, but it is felt that a modest start should be made. It is not desirable that unions and possibly militant associations should start with a jolt, as they surely will, after independence. I will deal further with this under the heading of Political Development.

Cash crop plantings are progressing in the Sub-District but money earned by the Lugakei villagers is not, as yet, very significant. Buin cocoa plantings have increased by 70,000 to a quarter of a million. However of the \$2,500 earned in the Buin area not more than five or six hundred would have gone to the Lugakei people. A few pounds were earned from rice but coffee and copra are negligible.

I have been reminded that the future of the Buin people lies with these crops. Very probably it does too because as things stand these people have very little alternative. I might also add that this future could be very shaky indeed.

## ECONOMIC DEVELOPMENT AND POTENTIAL.

It is vert tempting to make use of statistics to prove a crop's potential. Buin's 250,000 cocoa at five shillings a tree would give us an admiral yearly income of £32,500. However, in actual fact, we have 50,000 mature cocoa earning a total of £2,500 or about a shilling per tree, and this occurring during the boom prices of \$64. At the very maximum the people of Buin could earn £12,500 from 250,000 mature cocoa; little more than 25/- per head. Even this effort would require five times the labour which I doubt would be forthcoming.

8

I have been approached many times this year by clanters complaining of the low prices they have been receiving for occoa beans. Local Agricultural Officers have consoled growers that the price will rise in the near future. I am not convinced that this will necessarily occurs.

Papua and New Guinea is in competition on the world market with Chans, Malaysia and most other tropical developing countries which look on the past good prices of cocoa as an indication of a sure road to prosperity. There has always been limited uses for cocoa and without doubt plantings are far exceeding the gradual rise in world demand.

The 57,000 rubber trees, to be shortly introduced to Buin, are an excellent scheme provided, however, that there will still be a demand for natural rubber by the time they mature and that there will still be a reasonable price for the grower. Coconuts are safer because there are a wider range of bi-products from copra and world demand is increasing faster than new plantings. However coconuts do not grow successfully in the Buin area. Coffee is negligible but rice is a useful crop although susceptable to pests and involves considerable work. Rice is not likely to be a really big money earner but there is always a fair local demand.

I have pointed a fairly bleak picture of Buin agriculture but only to emphasize that one should not rely blindly on a few standard crops. Undoubtedly things will work themselves out but not through complacency or, for that matter, pessimistic resignation.

However it is much easier to criticize than construct. The Lugakei does not have the striking potential of parts of the Banoni but does have the advantage of greater manpower. The following are a number of projects which should be considered.

advisory committee as mentioned in Boku Report No.4 of 64/65.

There is a most pressing need for this committee, which is well established in some districts, and consideration for its formation should be given earliest attention. At present one may offer numerous suggestions but unless there is some authoritative body not consider them they may as profitably to whispered to the sea.

appear that I have a fetish for this industry, I do consider that its establishment would do a great deal to raise the living standards of the village people. No statistics are available but I am sure one would be amazed at the amount of time spent by Villagers continually replacing old housing. I have seen excellent sawn timber village housing at Daratui and Gagan and there should be no insurmountable problems to the general introductions of local sawmills.

# (a)

### ECONOMIC DEVELOPMENT AND POTENTIAL.

3. Organization of the basketwere industry. Under conditions of close co-ordination of techniques and supply and with a vigorous sales promotion committee there is no reason why there would be further gluts. Basketware is a commodity of great interest and utility in Australia and overseas and with the right publicity and market outlets it is likely that ten times the present volume could be sold.

4. Introduction of new cash crops. One should never say we now have sufficent. While Papua and New Guinea may never have a balanced economy new crops would at least help to correct our present vulnerable imbalance.

(a). There are a number of tropical cash crops whose cultivation should be attempted. These include hemp, vanilla, quinine, avocado pears and various nuts.

(b). Reafforestation with Mahogany, Ebony and other valuable woods. This is a common practice overseas. Are these and other valuable woods a monopoly of African and Asian countries or are these trees unsuitable for introduction? Has anyone considered them?

5. Pottery. An industry which is often very successful with semi sophisticated people. A manual potter's wheel would be inexpensive, ovens no great problem to build and various types of clay are quite abundant in this sub-district. Forms of pottery are even traditional with the local people who commonly produce a large cocking pot. This would, of course, require the introduction of modern pottery techniques either through the school system or through adult education.

6. Cattle. While Buin does not have the potential of Torokina, cattle are already successfully bred at the mission stations of Kahili, Monoitu and Tonu. It is expected that there would be a number of villagers who would be prepared to buy cattle as an alternative to the pig.

Before leaving the subject of economic development mention should be made of the average villager's conservative attitude and his reluctance towards change. In some instances, such as law and order and simplicity of administration, this is to the Administration's advantage. In others, such as political and economic development, it is decidedly not. The bist schemes for development are of no use unless the villager can comprehend and be convinced of its potential to such an extent that he will actively support it. This acceptance can be brought about by the following.

1. Education of Schoolchildren. This is of long term importance and does not, at present, effect the leaders of the community.

much neglected this is the best medium for conveying to village leaders new idears, innovations and suggestions on development.

3. Forced introductions. This method was used extensively until recently to introduce new cash crops to a village on the excure that the ends justify the means. When the villager eventually receives an income from the crop he becomes convinced of its benefit. This has certainly brought tangible results but for obvious reasons is no longer practicable or even desirable.

### ECONOMIC DEVELOPMENT AND POTENTIAL.

There are no cash crops which offer certain success, or for that matter, any industry. Some do offer more apparent potential than others. In considering perennial crops one should consider, not some fancy price brought about by freak circumstances in the world market, but the following factors.

(a). The suitability of a crop to its environment, the area's cost advantage in production and the ease in which it can be marketed.

(b). The increase in world demand in relation to the increase in world supply. If supply is overtaking demand, as with cocoa and coffee, then prices will fall and eventually production. But unless we are producing the crop at a very low cost, mainly brought about through extensive mechanization, then we would be among the first to suffer and least unable to wait until decreased production increases prices.

(c). The variety and extent of uses of the product. Cocoa is used mainly for chocolate and a very small range of oils. Copra is used for soap, margarine and a very wide range of oils. It is generally possible to see by this method which crop will be of more permanent value.

method which crop will be of more permanent value.

(d). The degree of forseeable substitution and replacement of the products of the crop. Rubber has been systematically replaced by nylons and plastics since the War. Only its so far unreproducible elasticity has prevented it from being completely replaced by these synthetics. It seems likely that even elasticity will be duplicated in the near future.

### SOCIAL DEVELOPMENT.

In the fifty years of Australian administration in New Guinea there have been insufficient improvements to the average villager's standard of living. Housing, village agriculture, diet and general adult education have not yet improved to a standard which would reflect favourably on the Administration in the eyes of the world.

There have been noticeable gains in health, child education and a small increase in the average income.

This, however, has occured worldwide. Possibly Papua and New Guinea standards compare favourably with those of other African and Asian underdeveloped countries but, as the spotlight of world attention has focused on Australian effort in the Territory, standards should be superior.

It is all very well blaming past slow progress on lack of finance, few natural resources and the indigenous peoples themselves. Basically it is the responsibility of the Australian Administration for all shortcomings. The following are a few suggestions on local improvements.

(a). Village Housing. Village housing is generally poor and is constructed of materials that require periodic replacement with a very substancial waste of time. A suitable, low cost permanent village house could be on the following lines.

### SOCIAL DEVELOPMENT.

Sawn timber frame and floor with posts resting on small cement foundations. Split bamboo walls and a bamboo ceiling for insulation under a corrigated iron, or preferably aluminium, roof. This type of house would require little maintenance and only the replacement of the bamboo at intervals of two or three years.

A specialized government agency should be established concerned with improvements to village housing. It would be the function of this agency to make available to the village people suitable designs for housing. These designs would be in simple language and take into account the availability of local materials. This agency would give advice on where materials could be obtained, the respective prices and all other assistance cutside actual construction.

On certain building materials such as cement, corregated aluminium and sawmilling equipment the Administration should provide a subsidy. It could be the duty of the housing agency to recommend the extent of this subsidy and who would be eligible. Although at considerable cost it could be expected that within a short period of time there would be a very noticeable improvement in village housing.

(b). Adult Education. The prime cause of the present low standard of living of the average villagers can be traced back to the adult's poor general education. Although it would be impracticable and probably almost impossible to give a good general education to older village people various types of adult education courses could give excellent scope for health, political, economic and social discussions and propaganda.

These courses should be staffed by a trained lecturer equiped with a film or slide projector and a wide selection of appropriate films. It is generally considered that films and other visual aids make a very definate impression on village people and I am rather surprised that they are not used more extensively than they are.

While it is realized that economic development would eventually stimulate social progress it is preferable that the Administration take the initiative with bold plans of social progress in the villages. It will be the villages as much as the towns that will form the backbone of a stable independent Papua and New Guinea. I doubt whether we will have the time to await a viable local economy.

### POLITICAL DEVELOPMENT.

The Buin Sub-District is divided into three political units comprising the Buin Local Government Council, the Siwai Local Government Council and the area on the west coast which will form the Boku/Nagovisi Council. The Lugakei Census Division is one of the four census divisions incorporated in the Buin Council.

The second Buin Council elections were successfully completed late last year. This, with the experience from the House of Assembly Elections, has given the Lugakei people fair basic idea of voting and democratic elections.

### POLITICAL DEVELOPMENT.

At present there are no sings of political activity in the sub-district and no great interest in matters of politics. There is certainly very little nationalistic feeling and most villagers are apparently quite content with the Australian Administration. This is, of course, mainly the result of little sophistication and virtual political isolation. Buin has fortunately been free of "black messiahs" and their accompanying unrest and cargo cult activity.

There is a fair popular dissatisfaction with the failure of the Bougainville member for the House of Assembly, Mr. Paul Lapun, to revisit the willages and once again hold discussions with his electors. While he is undoubtedly busy with his duties and the elections are still years away, the image of the House of Assembly has somewhat dimmed in the eyes of the villagers and rome intercourse with the people is very definitely expected of him.

It is hoped that for the 1968 General Elections either the Bougainville Electorate will have two representatives or Bougainville will be split into two electorates, probably by a dividing line west of the Kieta Peninsula. This is important if the people are to have a more intimate knowledge of their candidates and representatives.

### CONCLUSIONS.

The changeover to desimal currency was discussed in all villages. No effort was made to explain the complicated pence-cent relationship. Coins less than sixpence are uncommon in village circulation. Emphasis was made that 1/-is 10cents and 10/- is one dollar.

I do not consider that the village people will have any great difficulty with the new currency. Native peoples generally have a very great awareness of money. The coins that they mainly use now will be the exact equivalent and will be completely interchangeable with the decimal coins.

Most leaders stated that they were confident that their people would quickly understand the new money once it was in circulation. One further round of meetings with suitable charts and diagrams before "D" day, should be all that would be necessary.

The Lugakei is a very typical Bougainville census division and is not outstanding in any way. It should develop only in proportion to Administration interest as I doubt if the area has any great natural resources.

I have indulged in theorizing to an extent in this report, probably at the expense of straight out reporting. However, to avoid repeating that which is well known and has already been adequately expressed, I have used the format of this report to my own convenience. I trust with your approval.

JAM. Reading)
PATROL OFFICER

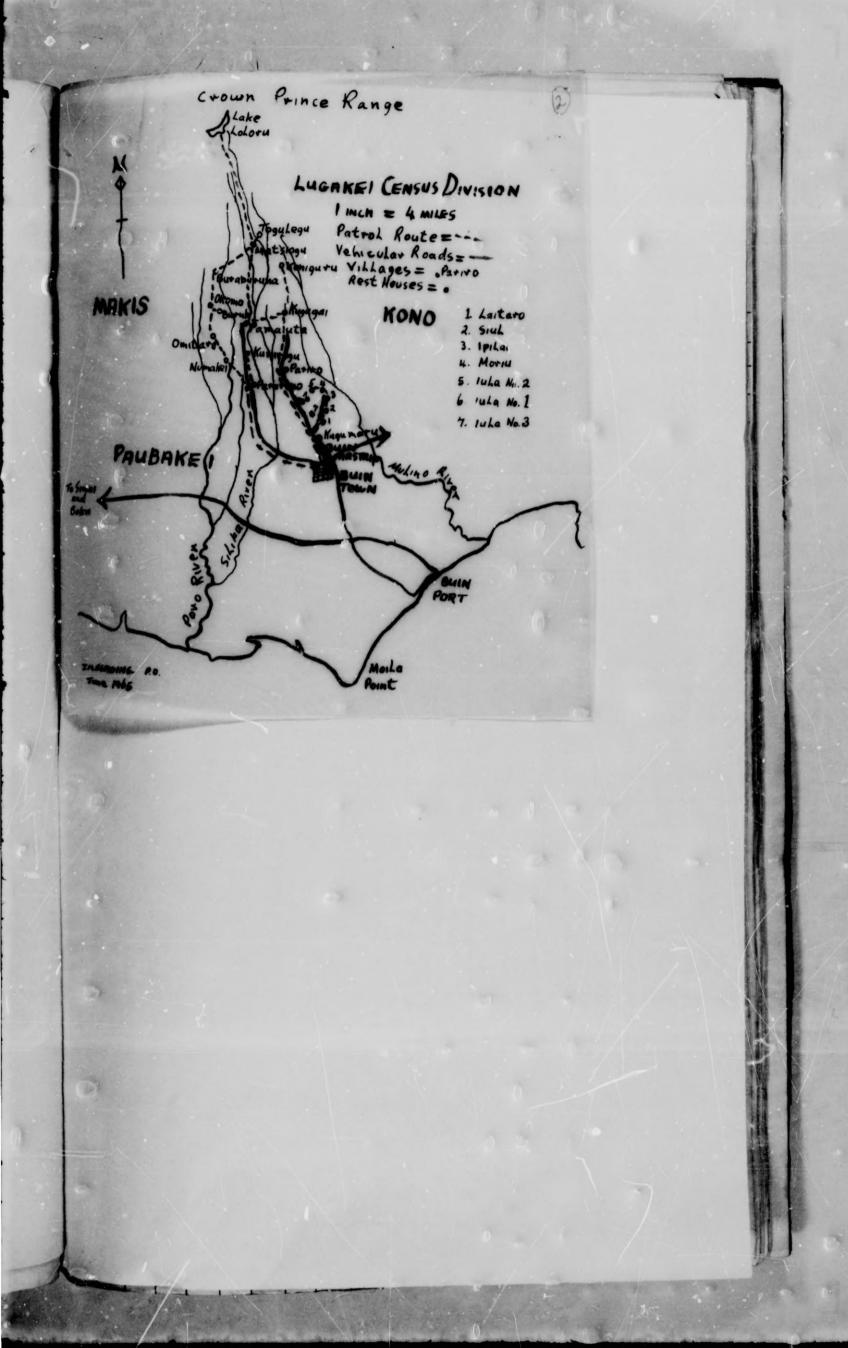


### SURVEY OF CRIPPLED CHILDREN

The following is a surprisingly short list of crippled children encountered in the Lugakei Census Division by this patrol.

Village	Name	Sex	Age	Handicap
BURABURUNA	ORULA-POROPOR	М	16	Leg deformed by polio.
IPILAI	TAKUA-MOIMO	7	8	Leg deformed by polio.
IULA No.1	TAIPAR-UAPE	M	16	Leg deformed by polio.

(J.M.Reading)
PATROL OFFICER





TERRITORY OF PAPUA AND NEW GUINEA

# PATROL PEPORT

BY A. WALLENSKY CADET PATROL OFFICER.

Partol Conducted by J.PAMPLIN (ASSISTANT DISTRICT OFFICER).  Area Patrolled		District of BOUGAINVILLE Report No.12 of 64-64 - BUIN.
Natives. 3. NEMBERS. R.P. &. N. G. C.  Direction—From. 1. / 6. /19.65. to. 3. / 7. /19.65.  (BROKEN PERIOD) Number of Days. 29  Did Medical Assistant Accompany?		Petrol Conducted by J. PAMPLIN (ASSISTANT DISTRICT OFFICER).
Natives 3. MEMBERS R.P.&.N.G.C.  Duration—From. 1. / 6. /19.65. to 3. / 7. /19.65.  (BROKEN PERIOD) Number of Days	(1) 10 (1) 10 10 10	Area Patrolled SIWAI CENSUS DIVISION
Director of District Administration, PORT MORESBY.  District Commissioner  Amount Paid from D.N.E. Trust Fund  (BROKEN PERIOD) Number of Days		Parol Accompanied by Europeans A. WALLENSKY (CADET PATROL OFFICER)
Did Medical Assistant Accompany?		Natives. 3. MEMBERS. R.P. & .N. G.C.
Did Medical Assistant Accompany?		Direction—From1/.6/19.65to3/7/19.65
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Medical	,	Old Medical Assistant Accompany?
Hap Reference SKETCH MAP ATTACHED  Objects of Patrol 1. CENSUS REVISION. 2. ROUTINE ADMINISTRATION.  3. COUNCIL ADMINISTRATION.  Director of District Administration, PORT MORESBY.  Forwarded, please.  District Commissioner  Amount Paid for War Damage Compensation  E	Ŵ	
Objects of Patrol 1. CENSUS REVISION. 2. ROUTINE ADMINISTRATION.  3. COUNCIL ADMINISTRATION.  Director of District Administration,  PORT MORESBY.  Forwarded, please.  District Commissioner  Amount Paid for War Damage Compensation  E.  Amount Paid from D.N.E. Trust Fund  Amount paid from P.E.D.P. Trust Fund		Medical /19
Director of District Administration,  FORT MORESBY.  Forwarded, please.  District Commissioner  Amount Paid for War Damage Compensation  E.  Amount Paid from D.N.E. Trust Fund  E.  Emount paid from P.E.D.P. Trust Fund		Sap Reference SKETCH MAP ATTACHED
District Administration, PORT MORESBY.  Forwarded, please,  District Commissioner  Amount Paid for War Damage Compensation  E	-	bjects of Patrol 1. CENSUS REVISION. 2. ROUTINE ADMINISTRATION.
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Amount Paid for War Damage Compensation £	DP	ORT MORESBY.
Amount Paid from P.E.D.P. Trust Fund £		Forwarded, please.  District Commissioner
Amount Paid from D.N.E. Trust Fund £	A	mount Paid for War Damage Compensation £
amount paid from P.E.D.P. Trust Fund		
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	176	nount paid from P.E.D.P. Trust Fund

67-11-38

cp

23rd September, 1965.

District Commissioner, Bougainville Matrict, 8 0 H A H O.

### BUIN PATROL REPORT NO. 12/1964-65:

Receipt is acknowledged with thanks of a patrol report written by Mr. Wallensky covered by your memo 67-1-2 of 14th August, 1965.

- 2. four comments are noted.
- 3. Although Mr. Wallensky's report is nest, tidy and informative, I would have liked to have read his observations on the political situation.
- 4. This is a very good effort for a first report. Advise the officer to keep the standard high in subsequent reports.

(T.G. Aitchison)



TERRITORY OF PAPUA AND NEW GUINEA

Talegrams DISADM

Our Reference......

67/1/2

Our Reference...... If calling ask for



Department of District Administration.
Bougainville District,

\* SOHANO.

14th August, 1965.

The Director,

Department of District Administration, TONEDOEU....PAPJA.

Buin Patrol Report No. 12 of 1964/1965 - Siwai Census Division.

Please find enclosed a copy of a Patrol Report submitted by Mr. A. WALLENSKY, Cadet Patrol Officer.

This was Mr. WALLENSKY'S first patrol and the report is neat, tidy and informative. He accompanied Mr. A.B.O. Pamplin on the trip which extended over 29 days of camping.

The heavy rainfall has played havoc in the BUIN Sub-District and damage to gardens seems to be even more severe than elsewhere in the District. The full extent will not be known for some time out it appears from present indications that the people will require some sort of material assistance to tide them over predictable food shortages in the next couple of months.

As a matter of interest, no aircraft has landed at BUIN since 30th June, 1965, and the only road open to vehicles is that which connects BUIN to the old station on the coast.

(P.J. Mollison)

DISTRICT COMMISSIONER.

## TERRITORY OF PAPUA AND NEW GUINEA.

Sub-District Office.
BUIN.
Bougainville,
13th.July 1965.

The Assistant District Commissioner, BUIN.
Bougainville.

# BUIN PATROL REPORT No. 12 of 64/65.

### SIWAI CENSUS DIVISION.

Patrol Conducted by:-Duration of Patrol:-

J.Pamplin.(Assistant District Officer) 1/6/65 to5/6/65;9/5/65 to 12/6/65. 15/6/65 to 19/6/65;21/6/65 to 3/7/65. Twenty seven days.

Personnel Accompanying:-

A. Wallensky. (Cadet Patrol Officer).

Constable KINDAM
Constable SEMBE
Constable ARAPI

1/6/65 to 12/6/65. 15/6/65 to 19/6/65. 21/6/65 to 3/7/65.

Last D.D.A.Patrol:-Objects of the Patrol:-

April 1965.

1.Census Revision.2.Routine Administration.3.Council Administration.

Map Reference:-

Extract from Bougainville South Milinch

Attached:-

Appendix 1.

### INTRODUCTION.

The primary propose of this patrol was to revise the census within the Siwai Census Division.

The Siwai Census Division is an area located approximately in the middle of the Buin Sub-District, with the Boku Administrative area on the western side and the Makis Census Division on the east. The Eastern border of this area runs roughly parallel with the Mivo river, while the Western border begins on the coast to the North of the mouth of the Puriata river, and runs North-East in an almost straight line to join the Eastern border just South of the border of the Buin and Kieta Sub-Districts

The Majority of the sixty-five villages to be found in this region are located almost in the centre of this particular Census Division. The most notable exceptions being Iru-in the more elevated regions in the North-West, and Aitara down in the South-West of the region, on the

The 528 square miles(Approx) of this Division, are drained by five rivers, the major systems being the Mivo and the Mobiai.

The vegetation in the area consists of thick, lush tropical growth, except along the rivers, where due to frequent and excessive flooding, tall grasses grow along the river flats.

The day to day weather pattern was spasmodic, with

heavy rain being the predominating feature.

DAIRY.

ME. 1st.

Departed Buin for Amio resthouse 1000hrs.Arrived Amio.Travelled to Tokonoitu -discussed problems arising from taxes.Night spent at Amio resthouse.

2nd. Census revised in villages of Amio and Kaparo. These villages were also inspected.

DAIRY Continued.

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JUNE.

Walked to Toi-Toi(Approx.30 mins.from Amio rest-3rd. house) revised census and inspected the village. Also carried out census and inspections in villages of Koropo and Hirei.

- 4th. Census revised in Harikagu and Unanai. Went onto Mamagota where census was revised and the village was inspected.
- 5th. Census revised at Siroi village-also inspected. Departed Amio resthouse for Buin 1300 hrs.
- 9th. Departed Buin 0630 hrs.for Amio resthouse. Revised Census in Kotu and Runai. Night at Amio.
- 10th. Revised Census in Rabaul, Matukoli, Kurinku, Tonu and Nukui, all these villages were also inspected. Night at Tonu resthouse.
- 11th. Villages Mainoita, Kakatakoli, Purikoli and Osokoli visited. Census revised and villages irspected. Night at Tonu resthouse.
- 12th. Three villages revised for census. Also inspected Tohu, Tonui and Toira, departed Tonu resthouse for Buin at 1230 hrs.
- Departed Buin for Amio. Census revised in two villages. Tohu and Usokoli-these villages were 15th. also inspected. Night at Haisi resthouse.
- Census revised in villages of Haisi, Kimaku, Toko-16th. noitu and Hiruhiru. Villages also inspected, night at Haisi resthouse.
- Kumuki and Sinanai villages revised for census. 17th. Walked to Horino(25 mins.from Sinanai resthouse) revised for census and inspected. Census also revised in Misiminoi(Approx.35 mins.from Sinanai resthouse) Night spent at Sinanai resthouse.
- Departed Sinanai resthouse for Miheru-revised 18th. census and inspected same. Departed Miheru for Iru(Approx. 2hrs. walking time) Village census revised and inspected. Night spent at Sinanai. boudemned and ever
- Departed Sinanai resthouse and travelled by landmero hygan 19th. rover to Konga resthouse. Census revised in Kinirui and village inspected. Departed Konga for Buin. PROPERTY PORTON OF
- Departed Buin for Konga resthouse. Census revised Uzabed iron wat 21st. in Munu and Sikurai.
- Census revised in villages of Panakei, Kapana and orderiv, 22nd. Silamuhe.
  - Visited villages of Kutin(25 mins.from Konga rest 23rd. house)Kohkui,Kunu and Musiminoi(Approx.65mins. from Konga resthouse) for purpose of census revision.

PAIRY Contin	ued.	
JUNE.	24th.	Census revised in Turugum, Rokuse, Iegu and Mataras these villages were also inspected. Night at Konga.
waltitze b		Departed Konga resthouse for Mainua, Villages, Maisua and Hanong visited for Cennus revision and inspection. Night spent at Mainua resthouse.
day to the	26th.	Villages Morokaimoro and Noronai visited for census revision and inspection.
should be be	27th.	Suhday observed at Maisua.
houses ell	28th.	Census revised in Mokolino No.1, and Mokolino No2.  Departed Maisua resthouse for Kuhino. Census revised in Kuhino. Night spent at Kuhino resthouse.
COMPLAINTS.	29th.	Villages Laku and Hino Visited for census revision and inspection.
partite's sens	30th.	Departed Kuhino resthouse 0800hrs.for resthouse at Amio in the landrover, arrived at 0915 hrs.Census revised in Rusei, also inspected.Night at Amio.
SUAL.	184.	Four villages visited for purpose of census revision and inspection-Moibinai, Hari, Lakembs and Suluhino. Night at Amio resthouse.
whose the a	2nd.	Travelled by landrover to Runai, then walked to Aitara(Approx.2 hrs)Census revised and Village inspected.Returned to Amio resthouse.

### OUSING AND SANITATIONS

3rd.

entered for

BEUGZELON.

This being my initial patrol, it would be unfair for me criticise, because criticism may be unwarrented. However in some instances the housing was deplorable, and did not require an experienced eye to draw this same conclusion. Houses built on the ground are being condemned and every effort is being made to have houses built on foundatioas above the ground.

minutens, with schools on each of them There and two Catholic Missions

Returned by landrover to Buin.

It was pleasing to note that this trend tow ards was hygenic housing had already taken place or was well under way. The water supply in the majority of the villages,

the water supply in the majority of the villages,

the people, it

can be assumed that the water supply is clean. In many villages large corruguted iron water tanks were in use, these being there due to the work of the Local Government Council.

The Majority of the villages were clean and orderly, and there were few cases where the matter of cleanliness, and in turn hygeine and sanitation had to be brought to the notice of the councillor.

on in turn existence Due to the current low price of cocoa, the previou-lustry has had new life breathed into it.

### MRICULTURE Continued.

fact that all coffee marketing has, in this division, been placed in the hands of the Siwai Rural Progress Society.

However cocoa is still being grown in large quantities but a great deal more work will have to be put in on the garden management , to get the results desirable from this crop.

Rice in this area has also received a set back of two months, and in turn rice planting fell off. However with the machine now again in action and the renewed planting campaign, rice production should be back to the previous level.

A small quantity of copra is grown in this area however all this is sold to a private dealer, a Mr.O'Donell.

### COMPLAINTS.

Numerous complaints regarding pigs and gardens were heard. All cases were of a minor nature, and settlement between the parties concerned was reached without any difficulty.

### RESTHOUSES.

A total of seven resthouses were utilised on this patrol. All resthouses were well situated and in good repair, with the exceptions of the resthouses at Sinanai, where a wall fell out, and Konga, where one wall has been badly damaged by fire. This resthouse is being rebuilt in the very near future.

Thus with the exceptions, housing was well

### EDUCATION.

Located in the census division are three large missions, with schools on each of them. There are two Catholic Mission Stations, one located at Haisi and the other at Monoitu, both of these have facilities to teach up to standard six. At Tonu there is located the Methodist Mission Station which teaches up to standard seven. Scattered throughout the Census Division are numerous small village schools set up by the missions. Generally these teach Preparatory classes and standards one and two.

An Administration School is situated at Konga. The staff here consists of the head-master, Mr. Edmandson and six native teachers. The 208 students attending the school are able to continue their educations throughto standard six. Mr. Edmondson has been carrying out an adult education scheme for approximately six months. The classes consist of 65 adult males. Up till now the females have been reluction to attend, but it is hoped that this situation will alter in the near future.

A survey of children attending school has been

A survey of children attending school has been submitted by seperate memorandam in accordance with the District Commisslouers 26-1-1 of 15th.January 1965.

### INDUSTRY AND COMMERCE.

The Siwai Census Division is renown for its fine backetware. The sale of this basketware is handled by the Siwai Rural Progress Society, which in turn sells them to the Rabaul Trading Company.

### INDUSTRY AND COMMERCE Continued.

Figures available up until March 1965, showed a return of £2,250 from the sales of these baskets, and with the improved marketing facilities the returns are expected to rise even higher.

Trade stores were extremely nurrous throughout

Trade stores were extremely nuerous throughout the Division. At one stage there were five stores serving two villages (Rabaul and Matukoli). It was explained to these store owners that five stores serving such a small community was not an economic proposition. However the owners were not to be discouraged and all were renewing their licenses. Perhaps a loss of capital will illustrate our warnings more clearly.

A number of th trade stores did not comply with the licensing inspectors regulations and the liceses were to be withheld until the appropriate cannges had been made. Very few, if any-of the store owners, have any knowledge of basic business principles, and a capital loss is forseeable in the near future for the majority of them.

There two bakeries operational in the region at the present time, one at Konga and the other at Iegu. Two others are nearing completion-one at Hari and the other at Runai.

### ROADS AND BRIDGES.

Roads and bridges in this area are in good condition, and were suitable for vehicular travel after heavy and prolonged rain. The work carried out by the villages on these roads is of a satisfactory nature. In some parts the roads show a sudden marked improvement for a number of miles, then as suddenly as the improvement appeared the road undergoes a marked deterioration. It is clearly evedent that some villages approach the road work with more enthusiasm than do others.

On the whole however the roads and bridges in the Census Division were in good condition.

### BEALTH.

Health in the Division, as mentioned before, is good. This can be attributed to two main factors. Firstly the greater awareness, of the people, of the factors which contribute to sickness, and secondly, the aid-posts scattered throughout the area.

At the present time there are six aid-posts in the Siwai census Division, these are located at Laku, Tonu (Methodist Mission Station) Monoitu (Catholic Mission Station) Tokonoitu and the Health Centre at Konga. Another aid-post is being built at Sinanai by the Council

Thus with the medecines and medical advice being brought to the people, health in the Division should become even better.

A survey of handicapped children was carried out

Refer to 76-4-1 of 13th.July 1965.

### PERSONAL TAX.

Tax for the financial year 1964-1965-was collected by the Siwai Local Government Council. All villages paid their taxes with the exceptions of Haisi and Hiruhiru. These two villages are to join the Nagovisi Local Government Council which is going to be formed later on this year.



