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The preliminary work that on the possibility of producing a self perpetuating nuclear chain reaction in uranium seems in our opinion to be encouraging and to warrant the organization of experiments on a wider scale for the purpose of the following plan:

- a) perform a number of measurements and preliminary researches

  for the purpose of improving the estimate of the chances of success and

  of enabling us to plan in a detailed form the large scale experiment.
- b) on the assumption that this preliminary research should give xxxx a satisfactory result, perform an experiment for the actual production of the chain reaction.

In support and explanation of these proposals we submit the following considerations.

A forecast whether or not a chain reaction would be self perpetuating under given circumstances can be made only with the knowledge of several nuclear constants related to the fission process of uranium and to the process of slowing down of the neutrons in carbon. These constants could have so far been measured with a very poor accuracy and therefore any forecast that can at present be made is affected by a very appraciable probability of error. Taking for these constants what now appear to be the best values the experiment ought to be successful; but, for the reasons mentioned above this statement means only that at present the favorable than the first than 50 percent.

It is mainly due to this state of affairs that xxx it seems advisable, before embarking on the final experiment, which will certainly involve a very considerable expense, to carry out a preliminary program as outlined under a). The very nature of the measurements involved does not make us very hopeful to be able , after completion of this stage of the program, to predict with certainty the outcome of the experiment. But we shall then be in a better position for estimaters the chances and

to determine the most favorable geometry for the final experiment. The estimated expense for part a) of our program is of about I I was

Part b) of the program will involve a much greaterx cost since very large amounts of materials (of the order of 100 tons of graphite and metallic 10 tons of uranium) will have to be used. The total cost may be as high as

The program that we suggest presents however the advantage that the actual expenditure for this second part will be incurred only if the results of the preliminary part are encouraging.

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Dear Dr. Sachs:

In July last year I informed you that I had invented a method of maintaining a chain reaction which would make it possible to utilize the liberated energy for purposes of power production. This method was based on the idea of using carbon for slowing down the neutrons rather than water. The scope of applications appeared to be limited, but an important naval application seemed possible.

On the initiative of Prof. Wigner and Prof. Einstein the Government was informed through your good offices, and at your suggestion I submitted a memorandum to the Special Advisory Committee appointed by Pres. Roosevelt in October last year.

look forward to continue this line of research in some form of collaboration with the Government, or whether I may consider muself free to approach other angencies. In this connection I wish to state that in Febr. I described the proposed method in detail in a paper which has been accepted by Physical Review, and I have to decide now whether I should ask that the publication of this paper be postponed.

The best way of organizing the further development along this line would perhaps be the following: A fund could be established under trustees who would be chosen by the Special Advisory Committee, but otherwise would not be under the control of the Government. One of the various forms suitable for a tax-exempt non-profit organization could be knear chosen. If such a fund were established Prof. Fermi and I would be glad jointly to act as secretaries and to assume the corresponding responsability for seeing to it that the required experiments

be carried out. We have drawn up a plan for such experiments and an estimate of cost could be given if required.

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sufficientlyxinterestedxtoxtakexactionxinxthexmatterxx

I personally do not see my way .....

The first question which requires an answer is whether
the Government is sufficiently interested in the matter to take
In that case
decisive action now. We have to consider two possibilities:

- a) whether the Government would be willing to contribute to the fund mentioned above. If so, there may be formal difficulties due to general Government regulations. I wender when the formal difficulties could be overcome by the following could procedure: I take out patents for the inventions involved, and I could assign these patents to the Government. The Government could then, in consideration for these assignments, pay me the amount of \$1.- and put at the disposal of the trustees chosen by the Advisory Committee & a certain sum. If this should provide a way out of formal difficulties, II should be very glad to take action along this line.
  - b) If the Government is not willing

Statement on procedural aspects and secrecy.

If we take it for granted that it will be possible to maintain a chain reaction in a system composed of uranium and carbon, the first question which arises is the following:

- 1. Does the Government consider this fact to have an important bearing pn questions of national defense? If the answer to this question is positive, then it is obviously important that the Government should be in a position to secure, if required, an adequate supply of uranium from abroad. This will only be possible if
- a) the Government finds ahead of foreign governments that uranium aan in fact be used for certain specific purposes in connection with national defense;
- b) if this fact is kept secret at least long enough to enable the Government to secure an adequate supply of uranium from abroad, for otherwise foreign governments will contract the uranium coming from Canadian or Belgian sources. In view of the progress of the war and the danger of its assuming a totalitarian form, we cannot exclude the possibility of reverses to the Allies, leading to a domination of Santh Africa, including Belgian Congo, by the Axis Powers. Hence, the urgency for decision and for assuring the conditions conducive to speedy and secret work.

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## STATEMENT

We may expect that it will be possible to maintain a chain reaction in a system composed of uranium and carbon. We have to decide whether the bearing of this fact on questions of national
devense is considered important or whether it is not. If the
matter is held important from this point of view then we have to
consider the following:

Whether or not it will be possible for the United States
Government to secure an adequate supply of uranium and depend
upon whether or not the Government of the United States knows
ahead of other governments with a fair degree of certainty that
uranium can in fact be used for purposes of a tional defens e.a.

The reason for this is that the supply of uranium will probably
have to be secured from abroad either from Canada or from Belgian
Congo the latter being approximately the more important source.

This is obviously impossible if other governments act ahead of
the United States Government. The matter would appear of particular urgency if one wishes to take into account the possibility of
a defeat of the Allies by Germany and Italy leading to a domination
of Africa and the possession of Belgian Congo by the victors.

It should be mentioned that uranium occurs in the United States chiefly in the form of carnotites which is an ore poor in uranium and which is at present mined for the sake of its vanadium content. The total deposit is estimated to contain 3,000 tons of uranium oxide. It may be that some home production of uranium could perhaps be organized by until such time as that is done the United States will be dependent on imports from one of the two above-mentioned sources and these might easily be cut off if other governments move more quickly.

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President, which was held on October 21 last year, I submitted a report giving such information as was available and making certain recommendations concerning the furtherance of the experimental work and the study of potential possibilities for obtaining later a supply of uranium for the United States Government. At that meeting the representatives of the Government expressed their willingness to help in the way of supplying certain materials, but it did not appear possible to obtain through them the other required facilities. I understand that they submitted a report to the President making recommendations as how to remedy the situation.

Since I did not want to approach industrial firms or other agencies until the Government had ample opportunity to decide whether it wanted to assume responsability for the continuation of this work, and since the funds which my friends had privately contributed were exhausted, the work was at a complete standstill in the eight months between July last year and February this year. When in the five months which followed the October conference, no information concerning the attitude of the Government towards this line of work was forthcoming, I wrote a detailed paper which has been accepted for publication by the Physical Review, describing in detail a method by which a chain reaction can be maintained in a system composed of carbon and uranium under conditions which would make it possible to utilize such a chain reaction for purposes of power production. I have given much attention to question relating to the transformation into power of the energy liberated in the chain reaction as well as to questions relating to the regulation of the chain reaction and have devised methods which seem to solve the problem of heat transfer and the problem of kx controlling the chain reaction.

The question whether a nuclear chain reaction can be maintained in a system composed of uranium and carbon can be determined beyound doubt only through carrying out a large scale experiment.
Since it appears necessary and urgent to obtain certainty in this matter we desire to start organizing such a large scale experiment.
This experiment will ultimately require the use of about 100 tons of graphite and perhaps 10 to 20 tons of uranium metal. It would also require an elaborate

elaborate mechanism designed to stabilize the chain reaction and to safe-guard against over-heating and the possibility of an explosion. Realizing that this is an enterprise which may require to its conclusion an expenditure of \$200,000. to \$500,000. we propose to carry out this project by stages. If the results obtained during the first stage are satisfactory then the expenditure necessary for the second stage would appear to be justified and the second stage could be started according to schedule, etc.

If this proceedure were adopted then the expenditure would gradually rise parallel to the increase in our assurance of the alkingker smooth-functioning and final success of the large scale experiment.

In the first stage we would desire to carry out a general survey of all nuclear constants involved with a view to confirming the values previously obtained and to narrowing down the limits of experimental error of the observed values of these constants. A successful conclusion of this survey would strengthen our assurance of ultimate success in the experiment and would enable us to find the optimum conditions waderxwhich the large scale experiment. Concurrently, with this survey, certain other work would have to be done in order to prepare the ground for the large scale experi-Such work would include the working out of constructional details in the form of drawings, the carrying out of technological tests on samples of material which will be used in large quantities in the ultimate experiment, and negotiating for bids for the manufacture of such material in the required quality and quantity. An expenditure of \$50,000. would probably be sufficient to bring this first stage in the organization of the large scale experiment to its conclusion and would bring us up to the next stage

perhaps 10 to 20 tons of uranium metal. It would also require elaborate mechanism designed to stabilize the chain reaction and to safe-guard against over-heating and the possibility of an explosion. Realizing that this is an enterprise which may require to its conclusion an expenditure of \$200,000. to \$500,000. we propose to carry out this project by stages. If the results obtained during the first stage are satisfactory then the expenditure mecessary for the second stage would appear to be justified and the second stage could be started according to schedule, etc. If this proceedure were adopted then the expenditure would gradually rise parallel to the increase in our assurance of the sittemate smooth-functioning and final success of the large scale experiment.

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During the second stage of the work the expenditure would gradually rise and may reach a total of \$500,000. by the time the large scale experiment is concluded.

The engineering development proper which would include the energising of a steam boiler by the heat liberated in the chain reaction and the adaptation of such an atomic engine for the purpose of driving naval vessels is not included in this estimate of cost. Such an engineering development would probably require a frame-work which is different from the frame-work which is best suited for carrying out the first large scale demonstration.

Dear Dr. Sachs:

I am referring to the letter which Prof. Einstein has written to you on March 7, raising certain questions, and in accordance with his letter I am sending you enclosed a memorandum giving you further details on the subject.

At the same time I feel that I ought to make my own position perfectly clear so as to avoid any possible misunderstanding. as to where I personally stand in the matter.

In July last year I informed Dr. E.P. Wigner and Dr. Albert mor a reco Einstein, both of Princeton, N.J. that there is ar a very good chance of maintaining a chain reaction in a system composed of orgearst to have a direct has bearing on questions uranium and carbon, and that this fact the felt that of national defense. D. Wigner strongly emphasized the necessity of informing the Administration, and when you kindly offered your help in July last year, Dr. Einstein submitted the matter through your good offices to the President. At the meeting of the Advisory Committee appointed by the President, which was held on October 21 last year .... At the October meeting the representatives of the Gov ernment appeared to take a favorable view with respect of the suggestions that were put forward, but made it clear that the extra Government regulations limited the power to help. These representstives expressed their willingness to help in the way of supplying certain materials, but it did not appear to be possible to obtain the other required facilities. the throught the Government though then commendation to remody this situation has been made, but in the five months which followed the conference no information reached this line of work , me concerning the attitude of the Government, towards this recemto relicite we alter of her forth the harman a special or a mendation. In the eight months between July last year and Febr. this year, the experimental work concerning chain reactions conI informed Dr. Wigner and Dr. Einstein of my intended publication, and Dr. Einstein wrote you a letter raising the question whether the publication of this paper ought to be draix delayed. As you will see from the enclosed correspondence, I have raised this question of delaying publication in February last year, but only if the Government were to support the policy of delaying publications, which I then suggested, could it be hoped that this policy would find general acceptance. This question of delaying publications now requires a decision which ought no longer be postponed.

Dear Dr. Sachs:

I am referring to the letter which Prof. Einstein has written to you on March 7, raising certein questions, and in accordance with his letter I am sending you enclosed a memerandum giving you further details on the subject.

At the same time I feel that I ought to make my own position perfectly clear so as to avoid any possible misunderstanding as to where I personally stand in the matter.

When I realized that there is a very good chance of maintaining a chain reaction in a system composed of uranium and carbon and that this fact has a bearing on questions of national defense, I communicated with Dr. Wigner of Princeton and Prof. Albert Einstein on this matter. On Dr. Wigner's initiative it was decided to inform the Administration, and when you kindly offered your help in July last year, Prof. Einstein submitted the matter to Pres. Roose/velt through your good offices. At the meeting of the Advisory Committee, appointed by Pres. Roosevelt, which was held on October 21, last year, I submitted a report giving such information as was available and making certain recommendations concerning the furtherance of the experimental work and the study of potential possibilities for obtaining later a supply of uranium for the United States Government.

In the eight months between July last year and February this the following the conference in October and also as to the question whether my further cooperation in this matter was desired.

Statements concerning the large scale experiment.

at which it is necessary to start organizing a large scale demonstration experiment. It is not contemplated actually to place
any orders for this large scale experiment within the next six
months or one year. This time interval ought to be used to
remeasure all nuclear constants which enter into the large scale
experiment, since the exact knowledge of the value of these constants will make it possible to find the best conditions under
which the large scale experiment can be carried out.

If a fund of \$ 50.000 were available, four younger physicists could be employed for carrying out this survey which would include:

- emitted by uranium per absorbed thermal neutron ( );
  - 2. a study of the resonance absorption of uranium (p);
- 3. study of metallurgical problems connected with the large scale manufacturing of uranium metal;
  - 4. cross-sections of uranium for thermal neutrons;
  - 5. slowing down process in carbon;
- 6. measuring of combinations of nuclear constants in experiments in which a uranium metal sphere is embedded in graphite;
  - 7. constructional details for the large scale experiment.

It is proposed that three fourths of the fund be used for the preparation of the large scale experiment in a system composed of uranium and graphite, and one fourth of the fund be used for another line of research which, if successful, would lead to another type of chain reaction.

The question whether a nuclear chain reaction can be maintained in a system composed of uranium and carbon can be determined beyond doubt only through carrying out a large scale experiment. Since it appears necessary and urgent to obtain certainty in this matter we desire to start organizing such a large scale experiment. This experiment will ultimately require the use of about 100 tons of graphite and perhaps 10 to 20 tons of uranium metal. It would also require an elaborate

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Descriments carried out on four tons of graphite, which was put at our disposal by the Government) show that the absorption of carbon for thermal neutrons is very small. The value obtained is about one-third of the upper limit which had been previously reported and it is conseivable that part of this observed absorption is a due to moisture and other impurities. This experiment is now concluded and will not be repeated except within the frame-work of a general survey of all nuclear constants involved. The propose to carry out such a general survey if the necessary funds can be obtained.

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It is re-commended that:

- 1. An advisory committee on special scientific problems be appointed and include the governmental members of the present committee and include in addition, Professor Pegram, Professor Einstein, Dr. Alexander Sachs, and Professor Urey.
- That the non-governmental members of this committee be authorized to act as a board of trustees for a foundation or council for physical research and that further persons to serve as trustees be co-opted with with the approval of the President or the governmental group of the advisory commitack as a nun It should be made the task of this council or foundation to explore the uranium situation in all its aspects. The treasurer of the council would function under the government committee and is to be bonded. not intended that the council should be the vehicle of all financial transaction in connection with the experiments preparatory to the large scale experiment and in connection with the large scale experiment. Funds either governmental or private could be paid direct to university laboratories whenever expedient and similarly material could be purchased direct by government departments and be put at the disposal of universities wherever this seems consistent with the requirements of secrecy. It seems, however, advisable from the point of view of secrecy to have this council enter on its own in certain financial negotiations and business commitments and even more so in such preliminary negotiations as obtaining bids for quantities such as 20 tons & of uranium metal in order to avoid premature disclosure of too much governmental interest in connection with the present uranium work. \* It appears also preferable to make those who collaborate in this work at various universities be made directly responsible to this council rather than have contract arrangements with the service xxxx departments or tose arrangements with various universities. The scientific workers who collaborate ought to be encouraged to take out patents which would be assigned to the council which turn will make license agreements with the

service departments free of charge. Unless this is done commercial firms might take the sut patents and the service departments may have to pay higher royalties to such commercial firms.

One of the most urgent tasks of the council would be to explore the situation arising out of the danger that the uranium supplies of the United States from the Belgian Congo might be cut off by the international development. This makes it necessary to contact the Union Miniere and to find out whether it is technically possible to mine say, within six months or a year, a considerable fraction of the uranium deposit and whether it will be possible for the United States Gwernment 🔁 acquire certain rights with respect to such ore without actually buying the ore. A quantity of this ore might for instance, be transported into this country with the aid of the United States Government and the Belgian company might retain for the present a title to this ore provided it commits itself not to re-export it without permission of the Government. This and the related questions have to be studied at once if the Government wants to be able to act without delay as soon as the large scale experiment has proved to be successful. The preparation of the large scale experiment itself requires negotiations which have to be carried out during the first preparatory stage of the experimentation which is envisaged by Doctors Fermi and Szilard to require 6 to 8 months.

The council ought to be assisted by a scientific advisory committee to supervise and coordinate the work which is assisted by the council and also to attempt to coordinate all work which is carried out at xxix various universities. It is proposed that this committee comprises the following names: Dr. Fermi and Dr. Szilard have expressed their willingness to have their work supervised by this committee. It is further proposed that all funds received by the council for purposes of financing experiments be earmarked either for chain reactions on unseparated uranium or for separated

uranium. It is further proposed that Dr. Fermi and Dr. Szilard act as secretaries to the council in connection with all work concerning unseparated uranium and that Dr. Urey and Dr. Beams be asked to act as secretaries of the council in connection with all work concerning the separation of uranium xx isotopes. It is further proposed that 25% of all funds which are without further specification be earmarked for unseparated uranium by setting aside for work on the fast neutron reaction as distinct from the slow neutron reaction which forms a basis of the proposed large scale experiment.

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Dear Mr. President:

In furtherance of your kind letter to me of April 5, and the supplementary action on the same date taken at your behest by your secretary, General Watson, a conference was arranged by Dr. Briggs between the governmental group augmented by Admiral Bowen and members of the Special Advisory Committee to/gether with the scientists at work on this problem. In view of your gracious expression of a desire to be advised of developments, I have the honor to report as follows:

After reviewing the progress on the experimental side since the initial meeting of October 21, 1939, the governmental group considered the proposal embodied in Dr. Einstein's letter of April 25, following a discussion that I had with him at Princeton that day, of which I enclose a copy for your kind perusal. Before taking action on the broad project that was submitted, the governmental group desired to await the results of an experiment then in progress. I am therefore happy to convey to you that the experiment has since been concluded with satisfactory results, as attested in the enclosed copy of a joint statement by the scientists concerned, transmitted simultaneously to Dr. Briggs and myself.

In view of this crucial development taken in conjunction with the international situation created by the invasion of Belgium, whose colony in the Congo is the most important source of uranium, may I take the liberty of reiterating the views embodied in theenclosed letter of Dr. Einstein: that no time should be lost in taking definitive action, not only as to the support to be accorded by the governmental gramp committee to the next and larger stage of the experiments, but to devising the organizational framework under which the enlargement of scope and acceleration of tempo of the experiment can be effectuated flexibly and expediously. In connection with the organizational side through a

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non-profit corporation or board of trustees that would serve as an intermediary between the governmental group and the scientific institutions and the scientists engaged in the work, it might be helpful if one of your legel aides were brought into the circle of discussion along with General Watson serving as a iixxxxx liaison for the representatives of the Service Department and the Bureau of Standards. As the academic year will shortly close and so lead to a dispersal of such scientific assistants as need to be organized in order to serve the nest half year for the prosecution of the experiments fraught with such far-reaching significance for national defense, I should greatly appreciate conferring with you in the course of next week at your convenience, and will hold myself in readiness to come forth with.

Dear Mr. President:

In furtherance of your kind letter to me of April 5, in which you suggested that a conference be held, such a conference was arranged by Dr.

Briggs for April 27. The material submitted to this conference, supplemented by the information which I understand will be conveyed through Columbia University to Dr. Briggs early next week, ought to make it possible for the committee which you have appointed to express an opinion as to whether or not governmental action appears to be justified.

In view of the gracious expression of a desire to be advised of developments, and assuming that the governmental committee will report to you in favor of governmental action, I wish to set a forth the following:

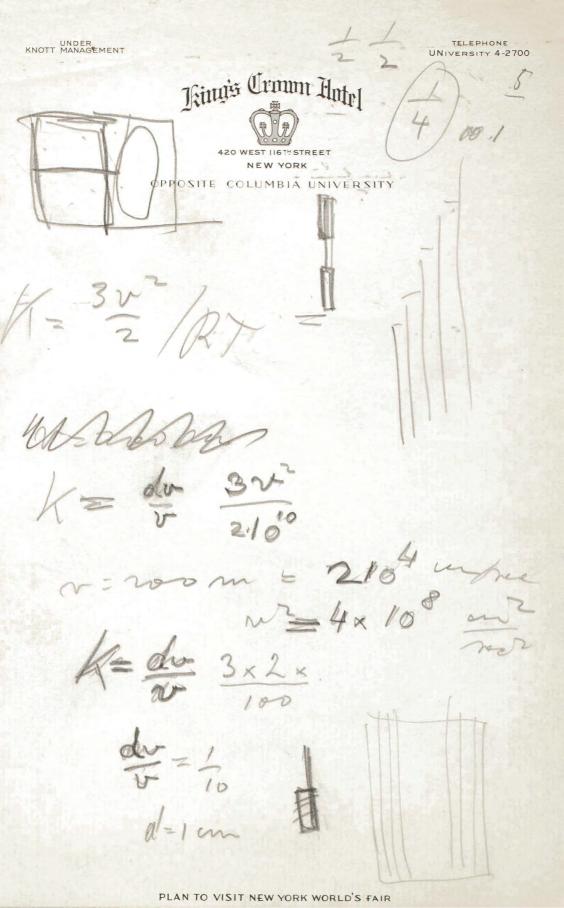
Through the invasion of Belgium the danger that America may be cut off from the uranium supplies of Belgian Congo has increased, and in my view no time should be lost in taking definitive action not only as to the support to be accorded by the government for the furtherance of the work on uranium, but also in devising a organizational framework under which the work can be carried out expediously and t with the required flexibility. This aspect of the question has been particularly emphasized by Prof. Einstein, and I threathe take the ; iberty of enclosing a copy of his letter on this subject, thich he addressed to Dr. Briggs, for your kind perusal. The creation board of trustees that would serve as an intermediary between the governmental xx group and the scientists engaged in this work, and in particular the question of making available governmental funds to some such organization as will have to be set up might make it desirable to bring one of your legal aides into the circle of discussion, along with General Watson, serving as a liaison for the representatives of the Service Departments and the Bureau of Standards.

Dear Dr. Briggs:

I understand that the experiment conducted on graphite at Columbia University has now been concluded and that you will be advised on Mond ay of the result by Dr. Pegram. It seems to me therefore that the governmental committee ought now to be in the position of definitely advising the President as to whether or not governmental action in this matter appears to be justified. Assuming that the recommendation of the committee will be favorable towards such action, and in view of the increased urgency of action, arising out of the invasion of Belgium, I am taking up the puestion with the President. I am in particular anxious to discuss with the President the legal aspects of the case, i.e. in what form governmental funds can be made available to such forms of organization as were discussed in the letter written to you by Prof. Einstein, which you communicated to us at the meeting of April 27.

I am, of course, anxious that, when I see the President, your committee should already be in the position of expressing an opinion, if asked to do so by the President. May I, in this connection, ask whether the letter written by Dr. Szilard on contains sufficient data to enable Admiral Bown to form an opinion on the national aspect of the case? If additional information should be required I would suggest that you send me a telegram so that I might ask Dr. Szilard to see Admiral Bowen and give such additional information as might be required.

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Report an Mre

Our work a scale experiment on a wider basis. The possibility of producing a chair reaction depends on a number of mudear quite made quality for enabling to predict with any assurance what the outcome is going to be, Morthless It our is allowed to take what at present recursors be the most probable values of these constants the result appears to be favorable. However the limits of posseble was experimental wron are so wide that a possibility of failure must be very seriously considered. Haower et à