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ACCESSION No: 496.

1967 - 1968

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Papua New Guinea Patrol Reports

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[Volume 12]

MIONAL ARCHIVES OF P.N.G. - W. JANI.

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MOROBE DISTRICT PATROL REPORTS

1967-1968

MUMENG

Report No.Officer Conducting
PatrolArea Patrolled2-67-68B.J. KellyBuang C.D.2-67-68SpecialB.J. KellyPart Duang C.D.5-67-68SpecialB.J. KellyBuang C.D.7-67-68C.G. SandersonBuang C.D.

8-67-68

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TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of MOROBE MUMERG Report No. 2. of 1967/68 Patrol Conducted by P. J. KELLY PATROL OFFICER

Area Parrolled. BUANG CENSUS DIVISION

Natives. I. MEMBER. R. P. &. N. C. C.

Map Reference. 2202 Huon Gulf Special Fourmil

Objects of Patrol POLIFICAL EDUCATION. RECOMMENDATION OF NEW COUNCIL WARD BOUNDARIES. GENERAL ADDINISTRATION

Director of District Administration, FORT MORESBY.

Forwarded, please.

18,10,1907

ria Commissioner

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 Amount Paid for War Damage Compensation
 \$.....\$

 Amount Paid from D.N.E. Trust Fund
 \$.....\$

 Amount paid from P.E.D.P. Trust Fund
 \$.....\$



Norobe District, LAE.

67. 6.107

17th October, 1967.

The Director, Department of District Administration, KONMDONU.

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MUMENG PATROLS NOS. 2-1967/68 AND 3-1967/68 - BUANG CENSUS DIVISION

Attached please find Pat al Reports of two patrols conducted to the Buang Gensus Division by Mr. B.J. Kally, Patrol Officer, being Patrols Nos. 2-1967/68 and 3-1967/62, tegether with covering memorandum by Assistant District Commissioner, Humang an for the reasons pointed out by the Assistant District Commissioner, both reports are commented on under one cover.

The apparent lack of interest displayed by the elder Councillors sould perhaps be attributed to the requirement that elected Councillors are expected to turn around and enforce Council rules amongst their constituents, even to the point of laying prosecutions. This requirement runs counter to the whole concept of an elected representation. The idea of conducting a problem consus is a good one and its outcome is avaited with interest.

Nr. Kelly's comments on political education material are interesting and it is requested that they be brought to the notice of the people responsible for drafting these paughlets. Nr. Kelly's method of interpretation of the material apparently has hedbeneficial results but nevertheless should be followed up by further political education patrols for it to have any lasting affect.

Mr. Kelly has conducted a useful patrol and has obviously takes pains with the political education adde of als work. It has been pointed out to him that description of patrols as being "openial" is no longer required as per Departmental Standing Instructions, Pages 20 and 21.

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Encla

C.C. Assistant District Consissioner, Sub-District Office, MUMENG.

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Mr. B.J. Kelly, Patrol Officer, Sub-District Office. MUNING.

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Salarian Machinese Summer

Distroff 67-2-1

PF2/BH

Sub-District Office, MUNENG.

4th October, 1967.

The District Commissioner, Morous District, L A E.

MUMERG PATROL REPORTS Men 2/1367/68 AND 3/1967-68 - BUANG CENSUS DIVISION.

1. Attached are the orginals and copies of the above reports, submitted by Mr. B.J. Kelly, Patrol Officer. These reports are submitted together as both patrols were undertaken to the same area and for the same purpose. My own absence on Mumeng Patrol No. A/1967-68 has delayed the forwarding of these reports to you.

2. Due to Mr. Kelly's illness, which delayed the patrol by one full day, and subsequent bad weather, Patrol No. 2 was not very successful and was thus re-mounted two weeks later as Patrol No. 3.

3. The reports indicate that the situation in the Buang census division is generally quite satisfactory. This area receives frequent visits by all departments, is well served by aid posts, and new has a direct read link with Muneng. I have the following comments to maket-

(1) <u>Buang Road</u>. The Council has passed a road maintenance rule which it intends to enforce, as necessary, to ensure that the road is maintained. Mr. D. Casbalt of G.D.W., Las, attended the last general meeting of the Council and discussed a maintenance contract with the Council. Full details of this have still to be settled and it is hoped that a satisfactory contract will be drawn up by the next meeting. At the same time, C.D.W. are ut present clearing large slides which have blocked the road and which it would be beyond the capacity of the people to clear with hand tools. The Administration has leaned approximately 70 hand tools to the Council so that work can commence immediately on minor maintenance, pending finalization of the C.D.W. contract. The Council has agreed to contribute towards the total cost of maintenance. and has undertaken to look into the matter when the Gouncil's and revised estimates are prepared.

(11) <u>Council Words</u>. The Council has accepted the proposition that the present total number of wards (33) is too unveiledy and lessens the chances of selecting competent Councillors. The proposed new will structure for the Buanc area has been discussed at the last general meeting, and a number of alternative suggestions are still being considered It is possible that the Council will agree to reduce the total number of wards to about 20. A full report will be submitted as soon as all proposals and recommendations have been examined.

...........

(111) Political Education. I agree with M. Kelly that the contents of the pamphlets are often too complex and quite obvioualy, the standard of comprehension required to ascimilate the information is very high. All that can be done is to extract from the pamphlets such items as can be related to the peoples' own experiences, and concentrate to a thorough explanation of the House of Assembly and Local Government Councils. For all pradical purposes, at least in this subdistrict, discussions and explanations of the fortheoming House of Assembly, and Council (multi-racial), elections are sufficient to occupy 2 hours or so of talking, and this is as much attention as one can hope to receive at one sitting.

(iv) Memo 37-7-2 of 14th June, 1967, from A.D.C., Lee, has been answered vide my 37-7-1 of 14th September, 1967.

4. Mr. Folly's report is a vast improvement on hise previous effort (P.R. Ho.8/1936-67), and is far more in keeping with his ability. Camping Allowance claims are attached for your cortification, please.

Assistant District

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c.c. Mr. B.J. Kelly, Mumang.

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alone rates in an

Sub-District Office,

23rd August. 1967.

MR. B.J. KELLY, Patrol Officer, <u>MUMERG</u>.

PFS :MT

57-2-1

MATROL INSTRUCTIONS - MUMENG PATROL No.3/1967-68 -BUANG CENSUS DIVISION.

1. Please depart on patrol to the stove area on the, 28th August, 1967. This patrol has been brought forward, due to the neceseity for conducting Council Flections at GUMOTS during the planned Hiddle Watut patrol in September.

2. This patrol is a follow up to your recent brief visit to the Buang area, which his now been rs-numbered as Museng Patrol No.2/1967-68. Patrol No.1/1967-58 is the 1 in which Mr. Michael Konjib accompanied the Council tax collection team to the Mid-Watut and Museng Census Divisions.

3. Please give attention to the following matters on this patrol:-

(i) Political education talks using the pamphlets which have been insuel. Also refer to our Directors 51-2-0 of 20th July, 1967.

(ii) Follow up on your previous discussions regarding reduction in the number of Council Wards, and make some syscific recommendations on this metter.

(iii; Continue efforts to clear up all outstanding N.M.T.A's, Savings Parsbooks, and enquiries regarding NAMASU shareholders.

(iv) Refer to our file 37-7-7, and endeavour to clear up A.D.C., Lao's, enquiry 37-7-2 of 14th June. 1967, regarding a debt involving \$250.

(v) Endeavour to have Councillors fix marks on the Buang road, in order to define which village ground are responsible for sections of the road. Discuss maintenance of this road, and stress the fact that much of the responsibility for keeping the road open is now on the shoulders of the Buang people. Explain all points in the new Head Haintenance Rule for which the Council is now seeking approval.

(vi) At VAGAU, shock to see that all repairs and improvements have been carried out to the Inlant and Maternal Health Clinic.

(vii) Inspect the VAGAU airstrip and give any necessary advice regarding maintenance. Check to see that the tractor is dutting the strip on a monthly basis, and that the Council is making payments regularly.

(viii) Please investigate the water supply project which the Council has on its works programme for MAPOS No.1. Exquirements for materials should be estimated. See our file 42-8-1 for full information on this project. (ix) Attend to all matters of a general administrative nature.

2.

4. The patrol should last about 2 weeks and should not be hurried. Arrange for one Police Constable to accompany you. A full report in compliance with Chap. IV, part 2, of Standing Instructions will be expected within 10 days of your return to the station.

12 0

Assistort District Commissioner



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams Distroff Our Reference 67-1-4 If calling ask for Mr. KELLY

Department of District Administration. Sub District Office, MUMENG.

14th September, 1967

B.J.KELLY P.O.

Assistant District Commissioner, Sub District Office, MOMENG.

MUMENG PATROL REPORT No. 3 of 1965/68.

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RAT NOL CONDUCTED BY

AREA PATROLLED

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PERSONNEL ACCOMPANYING THE PATROL

DURATION OF THE PATROL LAST PATROL TO THE AREA OBJECTS OF THE FATROL

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MAP RE

BUANG KENSUS DIVISION 1+DEMBER R.P.& N.G.C.

28-8-67 to 8-9-67...12 days

D.D.A. AUGUST, 1987

POLITICAL EDUCATION. RECOMMENDATION OF NEW COUNCIL WARD BOUNDARIES. GENERAL ALMINISTRATION.

2202 Huon Gulf Special 4 Miles to 1 Inch The area patrolled lies in a North-Easterly direction from the Mumeng station, occupying the Snake River valley which opens out to a large swamp at the Headwaters, which is a large water cachment area. Near the station and also in the Headwaters there are vast areas of kunai grasslands which would be most suitable for cattle grazing. Here is a total of 23 villages housing a population of 8296, although this includes 3061 absentees. The population is fairly well concentrated around the Headwaters and the Eastern slopes of the valley.

Discussions were held with the people on various aspects of Government, concentrating mainly on Central Government. Discussions also took place on the forthcoming Lae show in an endeavour to raise some enthusiasm amongst the people for the exhibit that the Council wishes to enter for the show. Maintenance of the Buang Road was also discussed and the new Council Road Maintenance Rule was explained.

All other tasks set out in the patrol instructions were completed and will be dealt with under the various headings.

PATROL DIARY

28-8-67

Departed Mumeng by station landrover at 1000 hrs. and arrived at Manga Creek at 1100 hrs. Departed Manga Creek at 1130 hrs and arrived at Mambump at 1730 hrs. Overnight

29-8-67

30-8-07

1-8-67

Discussions held at Mambump regarding political education, the Buang Road and the Lae show. In the evening, informal discussions held with the village elders regarding Council work. Departed Mambump at 0700 hours and arrived at Muniau

0800 hrs. Discussions held with people regarding political education, the Buang Road and the Lae Show. Lunched at Muniau and then held informal discussions on Council work. Reparted Muniau at 1500 and arrived back at Mambump at 1600 hrs. Overnight.

Departed Mambump at 0700 hrs and arrived at Vagau at 0745 hrs. Discussions with people from Vagau and Bugai'au onpolitical education, the Buang Road and the Lae show. Inspected the airstrip and the Material and Child Health Clinic. In the evening, discussions held with some of the people on Council Departed Vagau at 0700 hrs. and arrived at Rari at 0900 hrs. All villagers absent at a funeral at Bugwev and did not return until late afternoon. Discussions held at night on Council work. Discussions held on political Education, Buang Road and Lae Show, with Rari, Bugwev, Aiyayok and Gambia villagers attending. Departed Rari at 1330 hrs. and arrived at Bulantim 1430 hrs. Discussions held at night on Council work.

Discussions held with Lomalom, Dawong, and Bulartim on political education, the Buang ROad and the Lae Show. Departed Bulantim 1430 hrs. and arrived at Mapos 1 at 1500hrs. Discussions held at night on Council work.

Discussions held with Chimbulok, Sinagei and Mapos 1 and 2 on political education, the Buang Road and the Lee Show. Inspected progress on Mapos water supply project. Departed Mapos 1 at 1530 hrs and arrived at Sagaiyo at 1615 hrs. Discussions at night on Council work.

Discussions held with Sagaiyo and Siyugei on political education, the Buang Road and the Lae Show, Departed Sagaiyo 1400 hrs. and arrived at Pepekani 1600 hrs. Discussions at night on Council work Discussions with Lagis, Tokanen and Pepekani on political education, the Buang Road and the Lae Show. Inspected the Pepekani water supply project signs. Departed Pepekani 1430 hrs. and arrived at Manga at 1530 hrs.

Discussions with Manga, Kwasang and Bogumatu on political education, the Buang Road and the Lae Show. In the evening, informal discussions on Council Work. Departed Manga at 0915 hrs. and arrived at the main road at 1000 hrs. Left cargo in charge of policeman and proceeded to Mumeng on foot arriving there at 1155 hrs. Landrover sent out at 1400 hrs to collect cargo

END OF DIARY.

2-9-57

-9-67

5-9-67

6-9-67

7-9-67

-9-67

1-9-67

RECEPTION OF PATROL

the Buang Census Division is one which has always had close contact with the Administration and is regularly patrolled each year. The patrol was well received at all villages as was evidenced by the amount of fresh food, firewood and water which had been prepared for the patrol's arrival. There were always several people around the resthouse ready to help set up the bed sleeve and do any other little jobs to help the patrol settle in.

VIILAGES

The standard of housing throughout the area is quite good. The materials used were those mainly employed in most mountain areas. A roofing of kunai thatch, walls of hand-herm planks, bark, woven bomboo or pandanus leaves and floors of planks, bark or strips of barboo.

Houses are raised off the ground, usuall; containing only the one room, the centre of which is occupied by a "fireplace" on which all the food is cooked, and which is also used to heat the place on the cold nights.

San Barris

The villages are situated on the hills around the swamp at the Headwaters and on the top of the ridges on the Eastern side of the Snake River valley. Gardens are situated, in most cases, in close proximity to the villages. The water supply is also adjacent to the village except for two cases, where the people have to walk some distance to obtain their drinking water. A high annual rainfall ensures, a constant supply.

The hygiene and sanitation is also quite satisfactory in all cases, with adequate rabbish pits and fly-proofed latrines. No pigs, nor any sign of them, were seen in the village areas, and are mostly kept in an enclosure come distance from the villages.

VILLAGE OFFICIALS.

The younger Councillors in the area are quite enthusiastic about their jobs, but unfortunately, most of the Councillors fall into the older category, and these are a most ineffective lot, having little knowledge of their duties and even less interest. During the course of the patrol it was stressed that for the Council to function efficiently it is necessary for the Councillors to know, firstly, what their duties are and, secondly, to carry these out diligently. The Councillors duties were explained to the people, who were told to keep these points in mind when the next election takes place.

It is hard to find the reason for this lack of knowledge and enthusiasm among the older founvillors as they are constantly being educated at meetings, not only by the Adviser, but shee by some of the other younger members, of whom there are several of quite good calibre. In an attempt to find out why the position is as it is, it is intended to hold a "Problem Census" at an early date amongst Council Members.

GUTLINE OF POLITICAL SITUATION

See Appendix 'A' to this report.

AGRICULTURE.

There is ample supply of subsistence crops in the area- taro, taro rongkong, sweet notators and yams. A certain amount of introduced crops are also grown - Inglish potatoes, cabbage, beans, tomatoes, corn, oranges, mandarins etc. These are transported either to Mumeng for sale to the Council or to Lae for sale at the market.

The only gash crop grown is coffee. Planting seems to be done mainly on an individual basis, but there are also some communal gardens. People in the Headwaters at a carry their coffee to the Vagau airstrip, where it is brought by the Sake Bural Progress Soniety. Those closer to Mameng carry it into the station, whereit is purchased either by Mr. J. White, a local trader, or by henesu or the Sake Society. Prices paid at Numeng by the three buyers are the same, and at Vagat it is a couple of cents per pound cheaper to make up for the airfreight.

I do not think that the Sake Rural Progress Society is a very great success. It does not receive very much support from the people closer to Mameng, as they prefer to sell most of their coffee to either Mr. White or Namasu. The reacon for this is not known except perhaps that the prople think they probably get a better price for their coffee. As it is the only buyer at Vagau, it naturally receives the people's wholehearted support.

LIVESTOCK.

Apart from some pigs, there is no other livestock to be seen. The people have always been encouraged to raise cattle, as there are vast areas of kuna' grassland eminently suitable for this purpose. Up to now, there has been no response to this encouragement, but at last there are two small projects being started there. It is hoped that this will lead the way for other people to try for themselves.

LAND

The people were advised that the two areas of Administration owned land near Mambump (29acrez) and Bugat'au (30 acres) are to be readvertised. Names of all those interested in obtaining this land for farming blocks were recorded, and the people will be advised when the Advertisment appears in the Gazette.

During the course of the patrol, I was also shown an area of land near Mambump which the people wish to make available for the re-aiting of the Babwump Privary 'T' school. The site is eminently suitableas it would serve not only the Headwaters villages, but also Bulantim, Dawong and Lomalom. However this matter will have to be devided by the Education Department.

COMPLAINTS

Several minor complaints were brought to the notice of the patrol, and these were all settled to the satisfaction of all parties.

Rest Houses

Not every village has a rest house. This is ave to the concentration of villages is a small area. As a result of this, not every village was visited, but the people from nearby villages gathered at the rest houses. This was quite a satisfactory arrangement and did not affect attendances, as these were very high at all meetings. Since many of these villages are quite small, I can see no reason to change this arrangement.

CARRIERS

No difficulties were encountered obtaining carriers. One reason for this was that the meetings were held in the mornings and the patrol moved off immediately these were finished, while all the adult males were still in the vicinity. There are no difficult walks to be undertaken in this area, so I feel that the rate of 10c per hour is quite acceptable to all.

HEALTH

The general bealth of the area is extremely good. The health Department patrols the area regularly, as does the Council Heelth Committee. There is an aid post situated at Manga, staffed by a most efficient Aid Post Orderly. Also, the Maternal and Child Heelth Sisters hold a clinic at Vagan. The site and buildings of this clinic were inspected and are in good order. There should be no reasons for complaint as to their condition at the moment.

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ROADS

All walking tracks in the area are quite good. However, the main problem is the new vehicular road which has only recently been completed. Already, it has been closed for some time from the Manga Greek onwards due to a large landslide. The Commonwealth Department of Works has set aside \$13,000 for maintenance, but naturally, this will be used only for big slides or other major repair work.

This fact was explained to the prople, and they ware told that in the first instance the maintenance of this road was their responsibility, as it is serving their community only. It was explained that for this road to be of any use to them, firstly it would have to be serviceable, and secondly it would have to have some four-wheel drive commercial vehicles using it. The first would have to be their responsibility, at least for the time being, except for any major work which would be undertaken by G.D.W. The second was up to anyony who wished to run a business on the road, but the people ware encouraged to join together and purchase a four-wheel drive vehicle.

I feel, however. that the Council will have to play an important roll in the maintenance of this road, by allocating funds to purchase tools and pay workmen. On the other hand, if a contract could be let to the Council for this work, then the whole area would benefit from this.

AIRFIELDS

While the patrol was at Vagau, the airstrip was inspected and found to be in extremely good order. It is being cut regularly and also any necessary maintenance is being done by the local villagers. The amount set aside in the 1st Revised Estimates for 1967/68 is for payment of the work done last year on the airstrip. It was decided at a General Meeting of the Council that no further subsidy will be paid to the Vagau Tractor Company, and the Company is already aware of this.

WATER SUPPLY PROJECTS

The water supply project at Mapos No. 1 Village has been inspected and as for as the work has been done it is in good working order. All that remains to be done is for an extension of about 500' to be fitted to oring the tap into the centre of the Village.

The proposed project at Popekani was also inspected. The people there wanted to put a bydraulic ram into a creek below the village and thus force the water up a pipe to the village. After seeing the site, this is obviously impossible since the water would need to be raised about 500'. The people will just have to accept a water cachment root and tanks, since they are not prepared to move the village site any closer to a permanent stream.

COUNCIL WARDS

After investigation of village ties and populations, the following wards - with population figures are thought to be the best combination. Each ward elects one Councillor:-

Bugai * au-Vagau	586 608	Sagaiyo-Siyugei	709
Aiyayok-Bugwev-Ga		Pepekani 871	439
Dawong-Lomalom	686	873 Lagis-Tokanon	678
Bulantim	627	Manga-B o gumatu Kwasang	945
Sinagei-Chimbulok	407	- A Wassally	544
Mapos I	584		
Mapos 2	610		

This will give a representation of 13 Councillors to the Buangs in the new Council, which will be the correct population . ratio if the Council is to comprise 25 Members.

GENERAL ADMINISTRATION

Other points raised in the instructions were:-

the second star and the second star

(a) To continue efforts to clear up all outstanding NMTA's, Savings Passbooks and enquiries regarding Namasu shareholders. These matters were dealt with, and there are now only a few Namasu shareholders to be cleared up. (b) To refer to our file 37-7-1 and endeavour to chear up ADC Lae's enquiry 37-7-2 of 14th June 1957 regarding a debt involving \$250. This was done and will be dealt with in separate correspondence.

PERSONNEL

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The comments regarding the Constable accompanying the patrol have been noted on his duplicate Record of Service and a copy sent to the Commissioner.

PATROL OFFICER

B. J. KELLY

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OUTLINE OF POLITICAL SITUATION.

AFFENDIX 'A'

The main object of this patrol was political education. It was intended that these talks would follow, as alosely as possible, the pamphlets issued by the Department on Government. However, this was found to be impractical. Firstly, it was discovered that you cannot explain to the people Central Government and Local Government at the same time. This only causes confusion in the minds of the people, as they are unable to relate the different functions of these two bodies.

This may seem surprising for a people who have had close contact with the Administration for so long and who have also taken part in a House of Assembly Election. a by-election and also three Council Elections, however this remains the case. Perhaps a concentrated Political Education programme should have been undertaken before this possibly when the Council was first introduced here.

Secondly. I think these pamphlets go too deeply into the background and functions of the democratic government system. The explanations contained in the pamphlets contain more than what many Australians know about their own Government. In particular, the three arms of Government, the Legislature, Executive and Judiciary. Also, there are several cases where a term is used to explain something and this term itself is not defined until two or three pages later. These problems can be overcome to a certain extent when one explains it to the people, but the pamphlets are of doubtful value when they are being read by the people themselves without any help from someone who can explain them.

By experimentation, it was found that the following was the best way to explain the birth and reasons for the House of Assembly, and this contained all that the people could assimilate at one sitting. Firstly, that Government is something where laws are made to acheive a statist type of society and that tax, in its various forms, was paid to the Gevernment to acheive this and to undertake work that would lead to a better standard of living and give better services to the Community. Then, relating this to the situation of the people as they know it in New Guines. Starting from the original individual clan cociety and then leading through from the first European Government, the the Legislative Council to the setting up of the Hous of Assembly. The original reference necessary to the Council is to explain that it is a Local Government body as against the House c Assembly, which is the Central Government.

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Having explained the reasons for the setting up of the House of Assembly it is then necessary to explain its functions. This is best done by explaining the work of an individual member. It is best to use sold and they know, namely their own member. Having explained his functions you then relate this to the actual work he does in the House. It is necessary at this stage, to point out that people all over the Territory have also elected thes, own members and each one of those undertakes the same auties and has the same responsibility dowards his constituents. Procedures at the meetings are then explained, as is their reason. The work of the members is then to explain to his constituents what was talked about at the meeting, why new laws were made and some things were left till later or divregarded altogether.

The reason for having new elections every four years was exploined as also was the fast that this is essentially their own Government elected by the majority of the people interview was done with the insent of the majority of the mombers, who in turn represent the majority of the people in Papue and New Guinea.

I think that this is all that one can hope to explain, at least in the begining, and when the people have a good grasp of this, then perhaps thinks can be gone into more desply. The talks were understood with people as was evidenced by some of the quite intelligent discuss on undertaken afterwards.

> B. J. RELLY PATROL OFFICER



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of MOROAN Report No. MUMPUA Special No. 2.05.67/68
Patrol Conducted by BALAKELLY PATROL OFFICER
Area Patrolled PART BUANG CENSUS DIVISION
Patrol Accompanied by Europeans
NIL
Natives NIL

Duration-From...10/...8.../19.67...to..13../.8..../1967....

Number of Days......

Map Reference 2202 Huon Gulf Special Fourmil (Ch Objects of Patrol Political Education, Gauge feeling regarding Multi-Racial Council and Reduction in the number of Wards

Director of District Administration, PORT MORESPY.

Forwarded, please.

18, 10/ 19 67

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mount	paid fr	om P.E.D.P.	Trust Fun	d		

6. TERRITORY APUA AND NEW GUINEA

Telegrams Our Referen If calling ask for 67-2-2.6 OCT /967 LEALON GGH/DH

Department of District Administration. Mcrobe District, LAE.

67.

17th October, 1967.

The Director, Department of District Administration, KONEDOBU.

> MUMENG PATROLS NOS. 2-1967/68 AND 3-1967/68 - BUANG CENSUS DIVISION

Attached please find Patrol Reports of two patrcls conducted to the Buang Census Division by Mr. B.J. Kelly, Patrol Officer, being Patrols Nos. 2-1967/68 and 3-1967/68, tog. Aer with covering memorandum by Assistant District Commissioner, Mumeng and for the reasons pointed out by the Assistant District Commissioner, both reports are commented on under one cover.

The apparent lack of interest displayed by the older Councillors could perhaps be attributed to the requirement that elected Councillors are expected to turn around and enforce Council rules amongst their constituents, even to the point of laying prosecutions. This requirement runs counter to the whole concept of an elected representation. The idea of conducting a problem census is a good one and its outcome is awaited with interest.

Mr. Kelly's comments on political education material are interesting and it is requested that they be brought to the notice of the people responsible for drafting these pamphlets. Mr. Kelly's method of interpretation of the material apparently has had beneficial results but nevertheless should be followed up by further political education patrols for it to have any lasting effect.

Mr. Kelly has conducted a useful patrol and has obviously taken pains wich the political education side of his work. It has been pointed out to him that description of patrols as being "special" is no longer required as per Departmental Standing Instructions, Pages 20 and 21.

Encla.

C.C. Assistant District Commissioner. Sub-District Office, MUMENG.

Mr. B.J. Kelly, Patrol Officer, Sub-District Office. MUMENG.



TERRITORY OF PAPUA AND NEW GUINEA

Our Reference 67-2-1 If celling ask for Mr. P.F.S. IMT

Department of District Administration. Sub-Pistrict Office, MUMENG.

8th August, 1967.

Mr. B.J. KELLY, PATROL OFFICER, MUMENG.

PATROL INSTRUCTIONS - MIMENG PATROL No.2/1967-66 BUANG CENSUS DIVISION

1. As discussed with you, please depart on patrol to the Buang census division on Wednesday morning, August 9th, 1967.

2. The patrol is to consist mainly of political education talks at 3 or 4 main centres in this census division. The centres suggested are MAMBUMP, MAPOS, MANGA and perhaps CHIMBULCK or BULANTIM. Please refer to memo 51-1-1 of 27th July, 1967, from the District Commissioner, especially paragraph 7.

3. Because of Council Meeting's next week, and the probable attendance of many village leaders at a political education course run by Mr. Voutes from 14th August, there is little point in you remaining out after Sunday 13th.

4. Inform the people that there will be another patrol of the same nature in about 5 - 6 weeks time, and that this will be carried out in a more leisurely manner.

5. Would you please also gauge local feeling regarding possible reductions in the number of words when the Council becomes multi-racial. You should try to assess the various ties between villages and groups, and endeavour to formulate workable combinations for the future.

6. Please follow up on outstanding N.M.T.A's, Savings Bank Passbooks, and NAMASU shareholders as per lists previously forwarded to the Council.

7. On your return, give first priority to your patrol report. This must be submitted within seven (7) days of conviction of the patrol.

District Commissioner.

(P.F. SEFFELD) Assistant District Commissioner.

eld



TERRITORY OF PAPUA AND NEW GUINEA

Tolegrams. 67-1-4 Our Referen If calling ask for Mr. BJK : MT

Department of District Administratives Sub-District Office, MUMENG.

22nd August, 1967.

Assistant District Commissioner. Sub-District Office, MUMENG.

MUMENG SPECIAL PATROL No. 2 of 67/68.

The second secon

Patrol Conducted by Area Patrolled Personnel Accompanying the Patrol Duration of Fatrol Objects of the Patrol

P.J. Kelly P.O.

Buang Census Division

Nil

10/8/67 - 13/8/67 (4 days)

Political Education. Gauge feeling regarding Multi - Racial Council and Reduction in number of Wards. of Wards.

INTRODUCTION :

Due to illness, the patrol was not started until 10th August. This therefore necessitated a reduction in the number of meeting places. Three meetings only were held, at Mumbump, Chimbulok and Manga. The attendance rate of these meetings was disappointingly low, but I think that this was due mainly to the considerable amount of rain experienced over the few days.

All outstanding N.M.T.A.'s, Savings Bank Passbooks and Namasu shareholders were informed to come to the office and clear up these matters as soon as possible.

DIARY:

10/8/67. Departed Mumeng by landrover at 0900 hrs and arrived Manga creek 1000 hrs where road was blocked. Awaited carriers who did not arrive until 12.30 hrs. Arrived Mambump 1730 hrs. Overnight.

11/8/67.

57. Meeting held Mambump attended by headwaters villagers. Overnight.

12/8/67. Departed Mambump 0800 and arrived Chimbulok 1030. Meeting held here in afternoon. Overnight.

13/8/67.

Departed Chimbulck 0700 and arrived Manga 1000. Meeting held here and then proceeded to Babwump Primary "T" School - 12 hrs. walking time. Landrover arrived 1400 and proceeded back to Mumong.

End of Diary:

POLITICAL EDUCATION:

The pamphlets issued by the Administration on Government were used as a basis for the talks given on Political Education. However, it was found at the first meeting that in the form of the pamphlets was followed, the people got very confused. With all the chopping and changing from Local Government to the House of Assembly and back again to Local Government, in the end the people did not know what was being discussed. At the second meeting, a different form we followed. This time, discussing Local Government first, and then, when this was finished, changing to the House of Assembly. This, at least did not lead to quite so much confusion although in the end, some people were still mixed up.

At the third meeting, it was decided to concentrate on only one form of Government, and leave the other until the next patrol in five or six weeks time. This meeting was by far the most successful, as there was no confusion whatsoever. All aspects of Local Government were discussed with the people and it was quite gratifying to see that they understood what was being discussed, and that they took an active interest in these discussions. It is intended that Central Government will be discussed on the next patrol, and also any difficulties on Local Government will be cleared up.

Regarding a changeover to a multi-racial Council, it is rather difficult, at this stage, to gauge the people's feeling. They appear quite happy to have people of all races in the Council, but do not like the idea of having to reduce the number of Wards in the Council. I feel, however, that this reductance will be overcome with further education.

On the whole I feel that the people benefited by these talks, but it will be necessary to have a such more leisurely patrol in a short time for them to gain any lasting benefit.

(b.J. MELLY)

atrol

Officer.



TERRITORY OF FAPUA AND NEW GUINEA

PATROL REPORT

E.

Mumeng

AOROB

6

67/68

Arca Patrolled	Buang Census Division	
Patrol Accompanie	d by Europeans Nil I Member R.P.& N.G.C Natives 1 Med. Asst. I A.F.O. Supervisor	•
Duration-From	16/.2./19.68 to 6 /.3 /1968	
	Number of Days	0
Did Medical Assist	tapt Accompany ?	and the second
Last Patrol to Are	a by-District Services/10/19.67.	
	Medical	
Map Leference		
5		
Objects of Patrol	Conduct of 1968 House of Isse	mbly Elections.
Director of District	Administration	
PORT MORESBY		
	Forwarded, please.	
	a or marginal product	3
	and the second	
/ /19	A	District Commissioner

TERRITORY OF PAPUA AND NEW CUINEA

Ref: 67-6-57

Dept. of District Administration, KONEDOBU, Papua.

May 17th, 1968.

District Conmissioner, Merobe District,

PATROL NO. MUNENO 5-57/63

I acknowledge with thanks receipt of Memorandum er fatroi/Patrol Report covering patrol by Ensus Divisions.

The remarks on the defactive arm rests should have been passed on to Massitteres Branch for investigations.

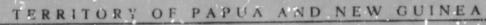
FLUTS Director

Children Marin

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STUB ADDA NORT OF SOCIET

and constrained with





Department of District Administration, Morobe District, <u>LAE</u>,

3rd May, 1963.

The Director, Department of District Administration, KONEDOBU.

67-2-4

Telephone

lf calling ask for M

Tel

MUMENG PATROL NO. 5 1967/68 - BUANG CENSUS DIVISION - MR. B.J. KELLY, PATROL OFFICER

Por Scher Re -

I attach herewith report on the abovementioned patrol subsitted by Mr. Kelly, together with copy of comments by the Assistant District Commissioner, Mumeng.

This was an election patrol and requires little comment. The delay in submission of this very short report is hexcusable. The patrol was completed on the 6th Match and the report was not received at District Headquarters until the 2nd May, 1968. Since the report consists of five pages of typing only, I can see no reason for this dealy.

PAR, MINERSON

(H.P. SEALE)

District Commissioner.

Encl.

Roda Shall

Distroff 67-2-1 PFS/BH Sectold,

Sub-District Office, MUMENG.

26th April, 1968.

District Commissioner, Morobe District, LAE.

HUMING PATROL REPORT No. 5/67-68 -HOUSE OF ASSEMBLY ELECTIONS.

1. Forwarded herewith are three copies of the above report. The patrol was conducted Mr. B.J. Kelly, Fatrol Officer, and was mounted for the express purpose of conducting the House of Assembly elections in the Buang Jensus Division.

2. The patrol and the elections rere conducted in a satisfactory manner, and ho difficulties were encountered. Mr. Kelly's recommendations regarding future timetabliss for this area are noted. You may wish to pass on his observations regarding cardboard polling booths, and the new patrol scairs to the appropriate authorities.

3. Claim for camping allowance is attached for your signature, please.

Assistant District (Co al ssioner

15.1

c.c. Mr. B.J. Keily, Base Jamp, <u>SIALUM</u>.

1



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams	Distroff
Our Reference.	67-1-4
If calling ask for	
Mr.	Kelly.

Department of District Administration, Sub-District Office. MUMDENG.

26th March, 1968.

The Assistant District Commissioner, Sub-District Office, MUMENG.

MUMENG SPECIAL PATROL No. 7 of 67/68.

De la fei Luna de Tista anticator de la seconda de la seco

Patrol Conducted by

Area Patrolled

Personnel Accompanying The Patrol

Duration of Patrol

Object of the Patrol

B.J. ZELLY P.O.

Buang Census Division.

1 Member RP & NGC. 1 Medical Assistant 1 A.P.P. Supervisor.

16/2/68 to 6/3/68 20 days.

Conduct House of Assembly Elections.



TERRITORY OF PAP IA AND NEW GUINEA

Telegrams Distroff Our Reference 67-1-4 If calling usk for BJK/BH Mr. Kelly.

Department of District Administration. Sub-District Office, <u>MUMENG</u>.

26th March, 1968.

The Assistant District Commissioner, Sub-District Office, <u>MUMENG</u>.

MUMENC SPECIAL LATROL No. 2 of 67/68.

Patrol Conducted by

Area Patrolled

Personnel Accompanying The Patrol

Duration of Patrol

Object of the Patrol

B.J. KELLY P.O.

Buang Census Division.

1 Member RP & NGC. 1 Medical Assistant 1 A P.O. Supervisor.

16/2/68 th 6/3/68 22 days.

Conduct House of Assembly Elections. INTRODUCTION :

This patrol's only purpose was to conduct the 1968 House of Ashembly Elections. The polling team consisted of myself as Presiding Officer, Mr. Lister Tom (Medical Assistant) as Assistant Tresiding Officer and KANDOK -DANGUND (Aid Post Orderly Supervisor) as Interpretar.

Folling was held at six villages, Vagau, Jambump, Lomalom, Mapos 1, Lagis and Manga. All these Tillages are centrally situated and within easy walking distance of all villages in the area.

PA	TR	Ou	TIT	ARY.	
1.	a star and a la		and shared	ALL I	

15/2/68 Departed Mumery by Landrover at1100 hours and arrived at Vagau at 1330 hours. Frelimenary talks with some villagers on the mechanics of voting and between Regional and Open Electorates. Polling commanced at 0800 for Vagav and Eugai'.u "illages. Polling ceased at 1800. Overnight at 17/2/68 Vagau. 10/2/68 rted Vagga at 1000 and arrived Mambump 1200. D. Or night. Polling commence 1 at 6800 for Manbers and Muniau and ceased at 1000. Overnight. 13/2/68 Polling commenced at 0800 for Ayarok and Gambia and ceased at 1800. Overnight. 20/2/68 Polling commenced at 0300 for Rari and Bugwev and ceused at 1000. Departed Mambump at 1815 and arrived at Lonalom at 2000. Overnight. 21/2/68 Folling commenced a: 0800 for Dawong and Lomalom villages and ceased at 1800. Overnight. 22/2/68 Poiling commenced at 0800 for Bulentim and ceased at 1800. Dena: ed Jomalom 1815 and arrived at Mapos 1 2100. Overnight 23/2/68 Polling commenced at 0800 for Mapos 1 and ceased at 24/2/68 1800. Overnight. 25/2/68 Sunday.

26/2/38 Polling commenced at 0800 for Mapos 2 and ceased at 1800 . Overnight.

27/2/68 Poiling commenced at 0800 for Chimbulok and Sinagei and ceased at 1800. Overnight.

28/2/68	Polling commenced at 0800 for Sajaiyo and Siyugei and ceased at 1800. Departed Mapos 1 at 1815 and arrived Lagis 2030. Overnight.
29/2/68	Polling started at 0800 for Pepekani, Lagis and Tokanen and ceased at 1800.
1/3/68	Polling booth opened at 0800, and a very few votes from stragglers collected. Booth closed at 1800 and patrol proceed to Manga arriving there at 2030. Overnight.
2/3/68	Polling commenced at 0800 for Bog matu and Kwasang and finished at 1800. Overnight.
3/3/68	Sunday.
4/3/68	Polling commerced at 0800 for Manga and ceased at 1800. Overnight.
5/3/68	Polling booth opened at 0800 and closed 1800. No votes taken. Overnight.
6/3/68	Polling Booth opened at 0800 and closed at 1800 no votes taken Patrol then proceed to Mumeng by

••••••2/~

END OF DIARY.

CONDUCT OF POLL.

Before polling commenced each day, talks were given to the people regarding the mechanics af voting and the difference between Regional and Open Electorates. A particular effort was made to explain the preferential system of voting, and the value of marking in preferences. It is hard to estimate just how the people received this, but I think those in the headwaters villages were unable to commended, whilst those in the lower villages, MapGs and Manga seemed to take this in more readily. It was necessary to use the interpr ter for most of the women and all the old people.

Due to the high incidence of illiteracy, it was necessary for for the Presiding Officer to assist many of the voters. This illiteracy can be believed entirely on the lack of schools in the area, both Administration and Mission, until recent years.

Many of the people, particularly the old ches have little conception of the aims, ideas and working of the House of Assembly. I feel, however, that the recent political education campaign, and a growing awareness of the value of Local Government, have definitely increased their knowledge and interest in Government in general. If the education campaign is kept going strongly between now and the next elections then by that time the people will have a real knowledge and interest in the aims and ideas of Government. On the other hand, if the campaign lapses until just before the next elections, then all the value of this present one will be lost.

At each polling place, it was found much more convenient to call each name from the roll and the person woald step forward and vote if he wanted to. Before the commencement of polling each day, it was particularly stressed that voting was purely voluntary and there would m be NO **mercursic** if a person did not wish to vote.

No problems at all were come across at the conduct of the poll.

VOTING STATISTICS.

Attached as Appendix A. The overall precentage cf 43.: % does not look very encouraging, but, one must remember that approximately 50 % of the working age group is absent in the various Territory Centres. Most people who were able to attend the polling centres did so and voted.

POLLING CENTRES.

All polling centres used were ideal, being centrally setuated and within easy walking distance of all villages in the area.

The only changes that I recommend are to cut the patrol time by two days i.e. one day less at Lagis and one day less at Manga. As can be seen from the patrol diary one day was virtually wasted at Lagis, and two days at Manga.

POLLING EQUIPMENT.

Once again, the ballot boxes proved themselves very suitable, but for bush work, I cannot see much value in the cardboard polling booths. One exposure to the rain and they are ruined. At each polling centre a small kunsi lean to was built to keep out rain and wind, and these proved quite adequate.

The new style patrol shairs are most comfortable and easy to carry, but lack durability. The plastic arthrests are easily broken.

> (B.J. KELLY) Patrol Office

	ENROLLED	VOTED	% VOTED.
Bugai'au	234	M. F. T. 67. 59. 136	58.1
Vagau	103	24. 32. 56	54.3
luniau	182	35. 54. 89	48.9
lambump	128	47. 51. 98	76.5
liyayok	154	39. 48. 87	56.5
ambia	97	23. 36. 59	60.8
lari	105	25. 33. 58	55.2
Bugwev	172	37. 43. 80	46.4
Dawong	154	30. 35. 65	42.2
omalom	206	29. 43. 72	34.9
Julantim	218	64. 84. 148	67.8
lapos 1	333	50. 79. 129	38.7
apos 2	366	48. 79. 127	31.9
inagei	120	19. 23. 42	35.0
himbulok	105	17. 25. 42	40.0
agaiyo	245	27. 37. 64	25.1
iyugei	132	25. 24. 49	36.8
epekani	228	21. 35. 56	24.5
agis	191	32. 40. 72	37.7
okanen	147	21. 25. 46	31.3
wasang	291	57. 59. 110	39.8
	136	27. 33. 60	44.1
anga	386	56. 52. 108	27.9
ogumatu anga	136	27. 33. 60	44.1

APPENDIX A.

D

PARCENTAGE OF MALES VOTING. 44.1 % of total votes cast PERCENTAGE OF FEMALES VOTING 55.9 % of total votes cast



PATROL REPORT

District of MOROBAL Report No. 7/67-68 Patrol Conducted by C.G. SANDERSON, District Officer Area Patrolled MUANG CENSUS DIVISION Patrol Accompanied by Europeans NIL 1 Member R.P.N.G.C. Natives 1 Council Clerk

Duration-From..3.../.6.../19..68.to...20/...6../19.68..

.....

Map Reference.....

8,7,1968

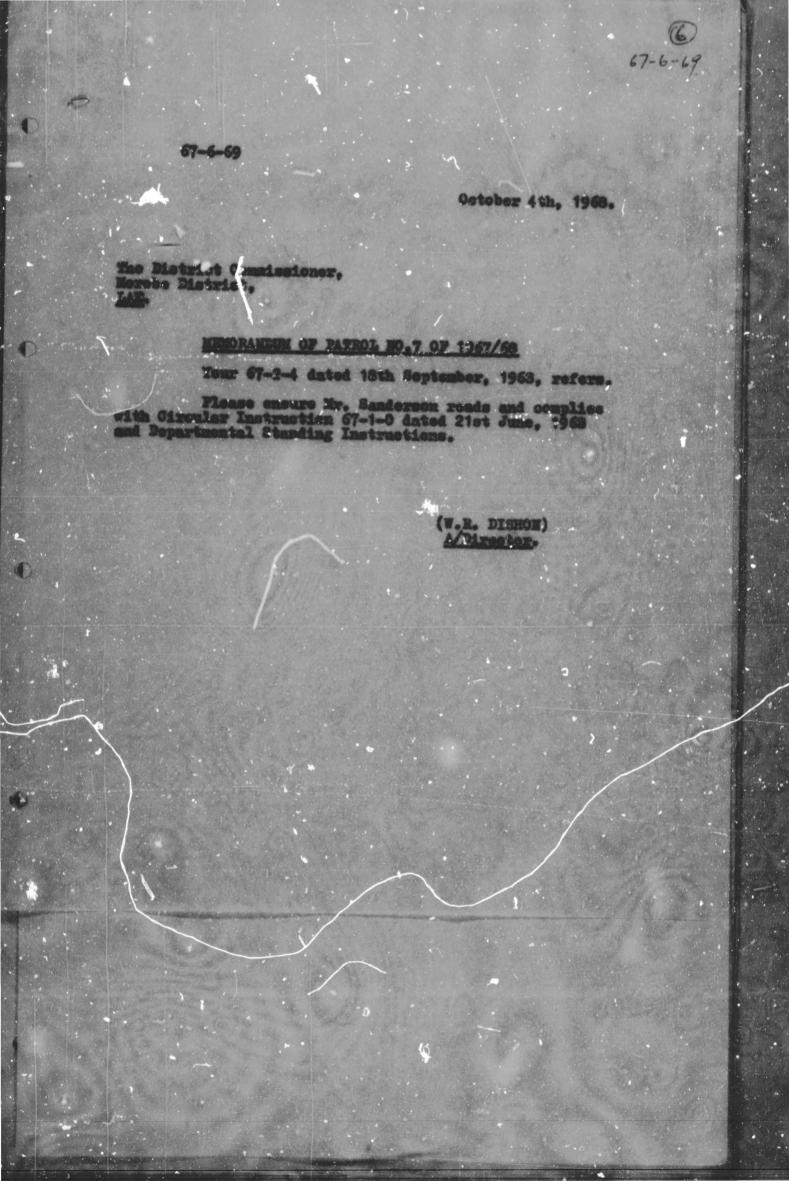
Director of District Administration, PORT MORESBY.

Forwarded, please.

.....

District Commissioner

Amount Paid for War Damage Compensation \$...... Amount Paid from D.N.E. Trust Fund \$...... Amount paid from P.E.D.P. Trust Fund





Merobe District,

a secondate

67.6.69

18th September, 1968.

Accieptint District Commissioner, Sub-District Office,

MENG PATROL NO. 7 07 1967/68

Thank you for your semerandum 67-2-1 of the 5th August 1965 which was received at Les on the 5th September and the attached patrol reports.

Hr. Sanderson's Hentrandum of Patral has been forwarded to the Director of District Administration.

I am anable to understand sky this report was delayed for such a long time. Hr. Sandarsen's memorandam was propared on the 25th June 1968 and proceeding of the report should not take almost two mathe.

MINUTE :

67-2-4

F

The Director, Department of District Administration, KONEDOBU.

Memorandur of Patrol by Mr. Sanderson is attached.

(H.P. SEALE) District Commissioner

Tele T .. Our Refere

If culling ask for Mr.

Department of District Administration, Sub-District Office, LAE, Morobe District.

25th June,1968.

Assistant District Commissioner. UMENG. Sub-District,

MUMENG PATROL 7 - 67/68 BUANG CENSUS DIVISION

1. A patrol was carried out the above Census Division for the purpose of conducting elections for the Mumeng Local Government Council. The elections were carried out successfully and all relevant statistics were handed over to you.

2. Vcry few complaints or queries were made and these vere mederred to you. My view is that the general situation in the Buang is satisfactory.

For your information, please.

(C.A. Senderson) District Officer

the dealers of the TERRITORY OF PAPUA AND NEW CUINEA Folio No. 27 (3) DEPARTMENT OF DISTRICT ADMINISTRATION Name Sandingon Cly. Station Lal FIELD OFFICER'S JOURNAL Para No. Date -17954/3.66.---1.000 book At hal 16/68 287 Observed hal 663 288 16/68 289 Mumery by pression can To Discussions with ADC. Secles to Vagar by Road Proceeded LAC Commensel. critic Councillas and old discussed situation with him Slepp Vagan Cammenced electrons at Jagan 4/6/68 290 tal Vagan - Bugai an Slent Vagan 16/68 2.91 Finished polling, declared . Premano Caunalla med his large najanite wal arbitrations Mandumer. Presianed ballot napery, proke Alor Man Held electrons for Man bump - Munian 6668 292 ward. Towntok Reto attimed large majority Heard Spert Man anna. conti lainets wel liked to Ayayak and held electrons 68 293 Ma tas Mayak Gambia mard. Premins In returned by large majarity Betu Same appitrations Manhumn & slept they Deputy District Commissioner and Assistant District Com missioner to send Original to District Commissioner Others to send Original to District Commissioner an Duplicate to Assistant District Commissioner. Total Field Days

TERRITORY OF PAPUA AND NEW GUINEA Folio No. 2817 DEPARTMENT OF DISTRICT ADMINISTRATION Sandleyon CG Station. hal FIELD OFFICER'S JOURNAL Para No. Date 76/18 294 Walked to Brigues and held Eng wer-Kan elithan Fai ward Clase Electron with presitary bell winning by 22 votes. Cantinued by Bulantin annung 1600 hrs 9/6/69 295 Observed Bulantim 10/6/68 296 Held electrons For hamaborn - Dawang march. Two bannallars returned. Same ashiloatrais Slerk Bulantin Hild electrons for Bulanting 1/6/68 297 ward Premario belle returned by large majanity Sterb Bulantin Held electron for chundalok 12/6/68 248 Chin and Sinapei at for Gukele of Chumbalob elected Heard some complaints Slept Mapaz 36/68 299 Heled electronio for mapoo Inning ble when 148 voter to 8. Obviano other candidate only balater lap of incumpter atood to Slent Manas I Electrang for Mapas I. Munany 14/6/68 300 ble elected. Slept Mapos I Walked to Sagaro, Electrony Prev. 15/6/08 301 ble elected. On to havin. Slert Deputy District Commissioner and Assistant District Com-nissioner to send Original to District Commissioner. Others to send Original to District Commissioner and Duplicate to Assistant District Commissioner. Total Field Days recorded this Folio =

TERRITORY OF PAPUA AND NEW GUINEA Folio No. 290 DEPARTMENT OF DISTRICT ADMINISTRATION Saw deay on CG Station hal Name.... FIELD OFFICER'S JOURNAL Para No. Date -17954/3.66.-1.00 Govt. Print. Observed Lagis 146/68 302 electrains for Repekanin Heled 1/68 303 and hagis - Takaner wards. mards previous bllrs both' The more re-elected. Same askitrations Sterb Lagis Manga 19/6/68 304 Walked to canductico e tions for Manga Bogumatic lle Primario Canvallars war again Same bay returned discussion. Slept Manga ellitrans for kwasang 9/4/4 305 Can directed Previary bell returned ward. Slent Manga. 20/6/68 366 Mumpere Return FD INa Patrol lich Deputy District Commissioner and Assistant District Com-unicationer to send Original to District Commissioner. Others to send Original to District Commissioner and Duplicate to Assistant District Commissioner. Total Field Days corded this Folio =

Appendix A

MEMORANDUM OF PATROL

Patrol No. 7-67	7/68 Subdistrict MUMEN	District MOR A	6
Officer Conducting	g Patrol. C.G. SAMDERSON		
Census Division Pa	atrolledBUANG		
	<i></i>		
Jate Patrol Comm		Date Completed 20/6/	68
	Fishtan	C.Q., SAMDERSON BUANG L.G.C. SLECTIONS A.G.C. SLECTIONS A.J.E. Dure Completed 20/6/68 P. MAY OF CONSERPONDENCE ADDING FROM DATACE ACT Matter Addressee Date Elections A.D.C. Mumeng 25/6/68 Claim C.G.Sanderson and 29 paras, 289 - 306 Claim C.G.Sanderson and 29 paras, 289 - 306 Manoling Officer's Signame. A doministrative action has been of its being raken on matters atbing out fairs, Port Moreby.	
\sim	7		
	SUMMARY OF CORRESPONDE	NCE ARISING FROM PATROL	
File No.			
	L.G.C. Elections	A.D.C. Mumeng	25/6/68
Campin g A	llowance Claim C.G.S.	anderson	
FOJ Folio	os 27,28 and 29 para	s <u>. 289 - 306</u>	
		64	
			<u> </u>
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			S
			~ ·
	• • •	and and	Uson
		Patrolling O	fficer's Signature.
	necessary local administrative activ at the correspondence above indica of Native Affairs, Port Moresby.	an has been as in heims when	
and a separtment	or realive reliants, Fort Moresoy.		
			District Officer.

Nichelas,

Government Print



PATROL REPORT

Director of District Administration, **PORT MORT** Y.

189 51 19 61

Forwarded, please.

District Commissioner

Ref: 67-6-68

Department of District Administration, 120

KONEDOBU. Papua.

October 4th, 1968.

The District Complessioner, Morets District,

pu.

60

PATROL NO. MURLENG 8 OF 1967/68.

Your reference 67-2-4 of 18th September, 1958.

I acknowledge with thanks receipt of Special/MINICO/CONSUSCIANCE STUDY/STOLET? M Report by P.P.A. SERPELD to MIDDLE WATUT AND MINISMO Consus Divisions.

WK COLLINE OF rector

.00

Delete as necessary.



Merobe District, LAZ.

18th September, 1968.

67.6.68

12

Assistant District Sommissioner, Sub-District Office, MURENG.

PATROL NO. 8 OF 1967/58

Your memorandum 67-2-1 of the 31st July 1968 together with Patrol Report refers.

2. While your comments generally cover the continue of the report it is apparent that there has been a break-down in Council Administration of the area patrolled. This is not only reflected in the efficiency of the Council but also in this department and the Department of Fablue Health. It is important that standards of hygiens and sanitation do not full off and the remedial mensures which you have put into effect should be followed up by a report on the situation in October.

3. Some education of the Councillors to their executive role is necessary and this should be a priority task. You should discuss this with the Senier Local Government Officer and errange for a short training course on his next visit.

4. Mr. Tavonor's commont on pro-selection being underirable and defeating the whole purpose of the elections is somewhat naive. The pro-selection process is an integral part of sophisticated electics techniques in the Vestern Countries. The people are making a choice of condidate and using the elections to notify their selection. In any event they have made the choice which is what the elections are for.

5. The report does not follow the form set out in pages 33 - 46 of Volume I in the Departmental Standing Instructions. I realize that this patrol was specifically for the conduct of the elections but comments in Agriculture, Education, Reads and Bridges and so on would have been appropriate, particularly as the report was part of Mr. Tavener's traising.

6. All future patrols exampting from the Sub-District should be given written instructions which set out clearly the objects of the patrol and the matters which are to be reported.

MINUTE :

(H.B. SHALE) District Conforme

(H.P. SEALE)

The Director, Department of District Administration, KONEDOBU.

Patrol report including map and comments from A.D.C. Mumeng are attached.

3.

Department of District Administration. Sub-District Office, <u>MUMENG</u>.

the state of the state of the second

31st July, 1968.

The District Commissioner, Morobe District, LAE.

MUMENG PATROL N5. 8/1967.68. MICDLE WATUT AND PART MIMENG . CENSUS DIVISIONS.

1. Attached please find three (3) opies of the above patrol report prepared by Mr. N.J. Tavener (late C.F.O.).

2. The patrol was mounted for the purposes of conducting the Mumeng Local Government Council elections in the above area. I instructed Mr. Tavener to prepare a report in accordance with Standing Instructions, in order to give him practice for future patrols. As you know, Mr. Tavener transferred to the Taxation Department shortly after this exercise was completed.

I have the following comments to make:-

(i) <u>Village Officials</u> The ineffectiveness of Councillors at the village level is a common problem. In the area patrolled, as elsewhere, there is a reluctance to enforce Council Rules for fear of becoming unpopular. No workable method has yet been evolved in this subdistrict for enforcing rules other than indirectly through outside agencies such as the police or field staff of various departments, as the case may be.

(ii) <u>Political Situation</u>. It is inevitable that some people, especially the elderly, will remain confused about electoral procedures. Mr. Tavener has a somewhat misleading way of expressing a situation. Cn page 4, para. 3, please read the word "persuassion" in place of "cercion". Pre-selection of candidates was obvious in some viliages. However, on further investigation it was usually found that one or two more men were willing to have a try, and had merely been persuaded by village leaders not to waste time by standing. Of course, in all cases, the original selection proved to be the winner.

(iii) <u>Rest Houses</u>. Instructions for repairs and improvements were given as necessary. In some cases, urgent work was carried out on the spot. The lack of able bodied men seriously affects the area in many ways, and throws a number of onerous tasks on the shoulders of the few.

(iv) <u>Health</u>. This aspect is the most depressing of all in the area patrolled. In most villages, there is no real excusse. It simply reflects the fact that neither. Councillors nor Aid Post Orderlies are doing their job properly. The latter chviously require more supervision, and more action is also required by the Council Health Committee. The whole matter has been discussed with the Heddidal Assistant, Mr. Lister Tom. Patrol programmes for the Health Committee have been dwawn up,

as a programme of periodic visits to villages under

his control for each A.P.C. The Health Committee members and the A.P.O.'s have been instructed in the meaning of the Council Health and Hygiene Rule, and the powers under this rule have been fully explained. The next patrol to the area in September will be able to ascertain whether all this has had any affect. - Auto

(v) <u>General Remarks</u>. Whilst this report leaves something to be desired, it was Mr. Tavener's first patrol since arriving at Mumeng last October, and his first experience of writing a report/ This officer showed district promise and it is regrettable that he decided to move to a more lucrative position.

4. The delay in forwarding the report is regretted, but most of it required re-typing, and due to the general backlog of more important work which had to be typed, this report received a lower priority. In addition, this station has been short - staffed and I have been absent on Census revision/Council Tax day-trips from the 22nd to the 29th July.

5. Camping allowance claims are submitted herewith for your approval, please.

data date?

Last In 201 3 AU Areas.

Assistant District Commissioner

22.

I.Id



Telegrams Distroff Our Reference 67-1-5 If culling ask for Mr.

Department of District Administration. Sub-District Office, MUMENG.

20th June, 1968.

The Assistant District Commissioner, Sub-District Office, MUMING.

PATROL REPORT - MUMENG FATROL No. 8/1967-68.

Patrol Conducted by: Accompanied by: Area Patrolled : Personnel Accompanying Patrol :

P.F. SEEFELD, A.D.C.

N.J. TAVENER, C.P.O.

Middle Watut Census Division.

1 member R.F. & N.G. Constabulary.

1 Aid Post Orderly

Duration of Patrol:

4/6/68 to 15/6/68 (12 days)

Last Patrols to Area:

Objects of Patrol :

1. 2.

Map Reference

D.D.A. 17/2/68 to 2/3/68 D.A.S.F.27/5/58 to 1/6/68 P.H.D. 16/5/68 to 8/6/68

Conduct Mumeng Local Government Council Elections.

2033 Markham 2022 Huon Gulf. INTRODUCTION: The area patrolled lies west of Mumeng station and is bordered by the Lae Wau road in the east and the Watut River in the south and west. Most of the country traversed consisted of rain-forest slopes which dropped steeply down into gulleys which formed the main pattern for the watercourses. The streams and rivers are all very fast flowing and are subject to quick flooding when it rains. Most of the smaller streams have clear water in them, but the Watut River is a yellow muddy colour.

The purpose of the patrol was to conduct the Local Government Council elections for 1968.

PATROL DIARY:

4/6/68

Departed Mumeng by station Toyota at 1030 and arrived at Sambio at 1100. Pelenkwa villagers had not arrived so unable to conduct elections for Sambio / Felenkwa ward. Overnight at Sambio.

5/6/68

Departed ex Sambio at 2830 and arrived at Taiak at 1130 after stopping to inspect a stream gauging station being installed on the Watut River by the Hydrographic Section of the Commonwealth Department of Works. Departed ex Taiak at 1200 and arrived at Galawo at 1300 hours. After a talk on Local Government and and the duties of a Councillor by the A.D.C., conducted the Council election. Three candidates contested it. Overnight at Galawo.

6/6/68

Departed ex Galawo at 0845 and arrived at Kapin 1 at 1045 hours. The people of Kapin 1 and 2 very lothargic and undecided re election of their Councillor. Previous Councillor did not want to stand again. One man finally decided to stand and was elected unopposed. Overnight at Kapin 1.

7/6/68

8/6/68

Departed ex Kapin 1 at 0830 and arrived at Dambi at 1040 hours. A.D.C. gave talk on Local Government and duties of a Councillor to people of Dangal and Dambi. Council elections conducted and contested by three candidates. Overnight at Dambi.

Walked to Dangal - 3 hour ex Dambi and inspected the village and the Mission school. Talked to the people on village bygiene and cleanliness. A.P.O. Gwadem Matum accompanied me and treated some old sick villagers. Others were told to come to Dambi the next day for treatment of sores. Overnight at Dambi.

9/6/68

Inspected Dambi water storage tank and roted what repairs were needed. Inspected the Dambi - Dangal cable and wire suspension wridge and took measurements for an arc mesh wire gangway to be considered by the Council in its next estimates. Overnight at Dambi.

10/6/68

Departed ex Dambi 0830 and arrived at Piu at 1100. Changed carriers and walked to Gumets, arriving at 1400 hours. A.D.C. talked to the villager, on Local Government and duties of a Councillor. No election required. Previous Councillor unopposed. Overnight at Gumots. Departed ex Gumots 0900 and errived at Piu 1200 hours. After talks on Local Government by AlD.C., started the election at 1400. Three candidates contested - previous Buncillor re-elected. Overnight at Piu.

12/6/68 Departed ex Piu at 0800 and arrived at Yanta at 1145. Villagers not prepared for election. Inspected source of Yanta water supply and made the people clean their village up. Overnight at Yanta.

13/6/68 Conducted Council election for Yanta ward. Three candidates contested it. Previous Councillor was re-elected by and overhelming majority. Overnight at Yanta.

14/6/68

15/5/68

11/6/68

Departed ex Yanta 0820 and arrived at Engabu 1200 hours. Conducted Council election. Three candidates contested it - previous Councillor defeated. Overnight at Engabu.

Departed ex Engabu 0745 and arrived at Bugu 1115 hours. Conducted Council election for Bugu / Omala / Towangala ward. Four candidates contested it - previous Councillor defeated. Departed ex Bugu 1550 and arrived at Lae - Wau road near Gurakor at 1635 hours. Picked up by station Toyota and arrived back at Rumeng at 1730 hours.

END OF PATROL DIARY.

FOOTNOTE:

The rest of the Council Elections for the Mumeng C.D. were conducted by arranging day trips from the station to the various villages situated on of close to the Lae-Wau Road. Where two villages in the same ward were not situated close together, the station vehicle was used to transport the candidates and polling officials to each village. RECEPTION OF PATROL: At most of the villages, the patrol was made to feel most welcome, but there were several places where was no attempt made to prepare the rest houses and barracks for the patrol's overnight stay. At the villages of Sambio, Kapin 1 and Yanta, the reception was particularly poor and the people had to be requested to clean up the rest house and surrounds after the patrol had arrived. At Taiak, the Councillor had to be called several times and took some time to appear after being summoned. He had not prepared his ward for the Council Elections and the whole village seemed disorganised and unprepared.

6

However, most of the villages were prepared for the Council elections when the patrol arrived, and once the patrol gear had been unpacked, there was little time wasted in congregating the people for the elections.

VILLAGES: The village housing in the area patrolled is adequate for the peoples' needs. The typical house is built on stumps about or three feet off the ground. The walls are generally built of hewn planks. In places where there is plenty of yellow bamboo growing, the walls are constructed of split bamboo which is interwowen. However, the current tendency is to build houses of hewn planks because they are sturdier and last longer than the bamboo which is generally attacked by a borer and rots after a few years. The flooring is generally constructed of strips of bark about one and half inches wide tied down to the floor beams with vine. Some houses inspected had hewn planks for the flooring. The roofs are made of kunai grass which does tend to rot after awhile, but is easily replaced when the roof starts leaking.

Most of the village sites are situated close to good water and land suitable for agriculture. However, Gunote is still badly situated on the crest of a denuded, dusty ridge which is subject to landslides and is a distinct fire hazard. The people have been advised previously of the undesirability of their village eite, but they are reluctant to relecate their village because they have coffee trees and coconut palms planted close to the village. Another village which is badly situated is Yanta. Water for the village is obtained by a long bendo, pipe which is used to collect the water from a small trickle or seepage down the side of a steep ridge above the village. When I inspected the bamboo pipeline, there was no flow of water in the village. I found the bamboo rotted in many parts reculting in the loss of much water from the original flow and besides being about eight hundred yards long, the bamboo pipe had a right angle bend in it which was very unsatisfactory and causing a great loss of water. The bend is unavoidable as the pipeline skirts along the side of a steep ridgs. The villagers were told to replace the rottes lengths of bamboo to improve their mater supply until the Gouncil is able to do something to help them with their water supply problem.

Nost of the villages were not satisfactorily clean and tidy. Several had pigs and dogs running about within the village surrounds. Dangal was particulary bad and the people were told to finish their half-completed fence around the village so that the pigs can be kept on the outside of it. Most of the villages had unhygienic and dirty toilets. At Dambi and Yanta, the rest house toilets were burnt down and replaced by new ones. Also, eleven people of Yanta were given one week in which to build themselves new toilets or otherwise they would be prosecuted under the Council Health Rule.

VILLAGE OFFICIALS: There are no longer any tultule or luluais in the Mumeng Sub-District. The Councillor is expected to take their place and enforce law and order where necessary. However, many councillors are reluctant to exert their suthority and few seem to be aware of the Council's Rules and the fact that they should report offenders and have them procuted. At Yanta, the Councillor had no control or influence over the people whatsoever and this partly explains why the village was in such a shocking state when the patrol arrived.

(3)

In all villages, the Councillors were certainly not as effective as they should be. It appears that the Councillorsare reluctant to enforce the Council's Rules, if they are indeed aware of them at all, because they do not wish to become unpopular with their fellow villagers and their electors and supporters who vote them into the position. A list of the new Councillors and re-elected Councillors is included in the attached appendix.

OUTLINE OF POLITICAL SITUATION: The impression gained was that some of the people are becoming a little disgruntled with elections, as there were some instances where the electors failed to come to vote. The fact that the House of Assembly elections were conducted only three months previously may account for this. However, despite the fact that the people of this area have had Council elections and two House of Assembly elections for the last six years, some still seem vague about electoral procedures. For instance, some old people had to be told where to put the ballot paper in the ballot box and many still do not understand the preferential system of voting and record a vote against one candidate only.

At the ward of Kapin 1 and Kapin 2, difficulty was had in getting even one candidate to nominate for the Councillorship after the sitting Councillor had decided not to seek re-election to the position. Admittedly there was a large number of absentees at this place, but the people seemed totally disinterested and unconcerned about having a representative on the Council to speak out for them. Finally, after much coercion and patient waiting, a candidate decided to nominate and was elected unopposed. Another interesting fact was that the villagers tended to

Another interesting fact was that the villagers tended to pick out their representative before the elections were conducted and when nominations wre were called for, only one candidate would come forward - the pre-selected representative. However, after explaining that this was not desirable and defeated the purpose of the elections, it was found that one or two models

candidates would nominate so that a ballot could be conducted.

XXT

REST HOOSES: The standard of Rest Houses varied from good to very poor. The Rest House at Sambio, the home village of the Council President, was very untidy. The kunai roof had a large hole in it and the walls were covered in charcoal drawings, names and writing. The Galawo Rest House had very bad flooring with many largex gaps and loose planks in it. The shower recess had practically no flooring at all. The Gumots Rest House, just **remently** recently constructed was too small and the roof over the **shower** shower recess was too low to hoist up a shower bucket. Several alterations were made to this Rest House during the patrols short stay at Gumots. The Yanta Rest House badly needed a new roof, was lice-infested and had no shower *frecess.* The **Yanta** barracks needed a *How* roof and floor also. The hest Houses at both Engatu and Bupu were far too small and the former had a very flimsy floor. The Councillors and villagers concerned were requested to repair their village Rest Houses and make the recommended modifications before the next patrol in August.

CARRIERS: The rate paid to carriers was ten cents an hour. Overall, there seemed to be a shortage of ablex-bodied men willing to work as carriers. At gumots, two women had to be employed to carry one of the patrol boxes. When women carriers were used, they were given the lighter bulky items to carry such as buckets, the tarpaulin, patrol tables and chairs. In some villages, themen did not readily come forward to carry the patrol gear and they had to be requested to carry the patrol boxes so that the patrol could move onto the next village. <u>HEALTH</u>: Aid Post Orderly Gwadem Matum accompanied the patrol from Taiak and attended to sores and sickness. There seems a y general reluctance to go to the Native Hospital at Mumeng, or the nearest Aid Fost, when someone gets sick or develops a tropical ulcer. In many villages, people had to be ordered to go to Mumeng for medical treatment as they would not go on their own accord. The people of Gumots were very unhealthy for their few numbers and this I think can be attributed to the poor village site. There were many bad cases of conjunctivitis, sores and girilli. There was a lot of influenza in Yanta and when the Aid Post Supervisor arrived back from a refresher course in Lae, it was found that he had no cough medicine, asprins, malazial tablets and other important medicines in stock at the Aid Post. He was told to get off his backside and do something about improving the bygiene, the cleanlines, the sanitation and the health of the Yanta people or he would be withdrawn from this place which is his hore village. Despite the fact that Yanta was can of the fortunate villages to have an Aid Post, the general health of its residents was, apart from Gumots, the worst in the Middle Watut Cencus Division. The A.P.O., Sela Seiya, said the people did not support him and would not come to the Rid Post for treatment. A talk was given to the villagers by the A.D.C. resukting them for this attitude of non support which applied to the Councillor also. Engabu which is 4 hours walk from Yanta also had a lot of influenza, T.Us and sore and several people were made to accompany the patrol back to Mumeng for treatment.

A let of treatment given by A.F.O. Gwadem during the patrol is given in the attached appendix.

Ja **FAVENER**)

(5)

(4)

APPENDIX - 1

COUNCILLORS ELECTED TO THE MUMENG LOCAL GOVT. COUNCIL

3

FROM THE BIDDLE WATUT C.D.

UMBAP	MUNAGOP of Galawo
YINDANGEN	GWAMBULEK of Kapin 11
MAMBUYUNG	TUKOB of Dambi
MARA	BUTU of Gumots
NAKENG	GWAKOP of Fiu
GWAI'AP	WASANG of Yanta
GAI'LAGO (GAL	AGO) KONJI of Engabu
KWAKATU	SAMBANGOL of Bupu
SAM	GAI'ATAIN of Sambio

APPENDIX - 2 MEPICAL TREATMENT GIVEN BY GWADEM MATUM, A.P.O. ACCOMPANYING PATROL.

Village	Malaria	Fores or I.U.S.	Influenza or Colds	Conjun- ctivitis	Inject- ions	Scab- ies	Diarrhoea
Galawo	5	5.			5		-
Kapin 1	9	6	-	-	8	- 20	-
• Dangal	-	5	-	-	3	0	
Gumots	2	13	3	5	3		2
Piu	2	43	5	-	9	3	-
Yanta	5	18	15		13		6
Engabu	3	33	47	-	8	-	
🔍 Bupu 🛸	6 .	4	9	1-	1	1	-
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Footnote 1: Five cases of tinea imbrecata (girilli) also treated.

2: Yanta has an aid post with an aid post supervisor in charge.

