C-1915

Decision No. 2531.

BEFORE THE RAILROAD COMMISSION OF THE STATE OF CALIFORNIA.

In the Matter of the Application of JAMES A. MURRAY and ED FLETCHER, co-partners, doing business under the firm name and style of CUYAMACA WATER COMPANY, a public utility, and LA MESA, LEMON GROVE and SPRING VALLEY IRRIGATION DISTRICT, a public irrigation district, for an order establishing the value of the property of CUyamaca Water Company and authorizing Cuyamaca Water Company to convey said property to said District.

Application No. 1432.

Sweet, Stearns & Forward, by F. W. Stearns,
S. R. Robinson and A. E. Chandler for
James A. Murray, Ed Fletcher, William G. Henshaw
and Cuyamaca Water Company.

Andrews and Wright, Edgar A. Luce and Haines & Haines
for La Mesa, Lemon Grove and Spring Valley
Irrigation District.
T. B. Cosgrove, City Attorney, for City of San Diego,
Intervener.

THELEN, Commissioner.

OPINION.

This is a proceeding in which the owner of a public utility water system and a public irrigation district which desires to purchase the same have joined in an application to the Railroad Commission to determine the fair value of the property of the utility and to authorize the owners thereof to convey the same to the district at the value thus found.

The petition alleges, in effect, that on November 17, 1914, James A. Murray and Ed Fletcher, doing business under the firm name and style of Cuyamaca Water Company, hereinafter re-

ferred to as the Cuyamaca Company, entered into an agreement with La Mesa, Lemon Grove and Spring Valley Irrigation District, hereinafter referred to as the Irrigation District, wherein the Cuyamaca Company agreed to sell and the Irrigation District agreed to buy the Cuyamaca Company's water system for such sum as the Railroad Commission should determine to be its fair value: that a copy of the contract and of the property schedules attached thereto are attached to the petition and made a part thereof: that the parties are desirous that the terms of the contract be fulfilled, the fair value of the property established by the Railroad Commission and an order entered authorizing the conveyance of the property by the Cuyamaca Company to the Irrigation District at the value thus determined; that on May 4, 1914, the Irrigation District, at a special election, voted to issue bonds of the face value of \$1,232,500,00 for the purpose of diverting water for the use of the District and that of said is sue \$247,000.00. face value, of bonds have been sold, leaving in the hands of the Irrigation District bonds of the face value of \$985,500.00 still unsold; that the Superior Court of the State of California, in and for the County of San Diego, on September 21, 1914, entered a decree declaring that the bonds of the Irrigation District are legal obligations: that the Irrigation District desires to purchase the Cuyamaca Company's water system in order to supply the Irrigation District with water for agricultural and domestic purposes and that it is for the best interests of the Irrigation District that said system be acquired, operated and controlled by the Irrigation District: that the Cuyamaca Company is willing to sell its water system to the Irrigation District, as provided in said contract; and that it is for the best interests of all parties

and of the public service that such sale be consummated. The petitioners thereupon ask the Commission to fix and determine the fair value of the Cuyamaca Company's property as provided in said contract and that the Railroad Commission make its order authorizing the Cuyamaca Company to convey said properties to the Irrigation District at the value thus fixed and determined. The petition is signed by James A. Murray. Ed Fletcher and La Mesa, Lemon Grove and Spring Valley Irrigation District. At the hearing. W. G. Henshaw. to whom Ed Fletcher, by written agreement dated October 20, 1913, agreed to sell one half of his one sixth interest in the water system, authorized his appearance to be entered. Mr. Henshaw's interest in the property is that of an intending purchaser under an executory contract of sale. There was introduced in evidence as Cuyamaca Company's Exhibit No. 18, a letter from W. G. Henshaw to Ed Fletcher, dated March 2, 1914, in which Mr. Henshaw says:

"I am willing to sell at the same relative price that Mr. Murray may ask for his interest in the Cuyamaca system providing of course that it at least brings me out with a profit:"

Mr. Fletcher testified that Mr. Henshaw had approved the contract with the Irrigation District and that there was a thorough understanding that he will be bound by it.

The contract of November 17, 1914, provides, in effect, as follows:

1. The Cuyamaca Company agrees to sell to the Irrigation District agrees to purchase from the Cuyamaca Company all the properties described in the schedules attached to the contract.

2. The purchase and sale price of the property is to be such sum as the Railroad Commission shall determine to be the value thereof upon joint application by the parties to the contract. In this respect, the contract further provides as follows:

"It is agreed and understood that the decision of the said Commission shall be final and binding upon both parties hereto, and that neither party shall have the right to appeal therefrom or to have a review thereof."

- decision the Irrigation District agrees to cause to be advertised for sale its 6 per cent bonds in such amount that the face value of the bonds together with accrued interest thereon to the date of the sale shall be equivalent to the value of the property as determined by the Railroad Commission. The Cuyamaca Company agrees upon such sale to bid for said bonds par and accrued interest. said bonds to be taken in exchange for the property to be sold. The Irrigation District agrees to furnish to the Cuyamaca Company an opinion by Dillon, Thompson and Clay, of New York, that the bonds are valid and enforceable obligations of the Irrigation District.
- 4. The Cuyamaca Company agrees to furnish to the Irrigation District certificates of title showing good title to all the lands agreed to be sold, except rights of way.
- 5. The Cuyamaca Company represents to the Irrigation District what there are no outstanding water contracts, or contracts to rent, sell, supply or distribute water, except those contracts and obligations to furnish water which were incurred by the San Diego Flume Company prior to the purchase of the said

system by the parties of the first part herein; except also, those instances where obligations have been incurred to furnish water for domestic use in compliance with the orders of the Railroad Commission, and except also that certain lease made and entered into on the 19th day of October, 1914, by and between the parties of the first part herein and the City of San Diego. California, wherein and whereby the said City has rented for one year from the date of the said lease the right to use such portion of the flume, pipe lines, and other water carrying facilities of the said lessors as may be necessary or convenient to carry any waters pumped into the said flume by the said City from the San Diego River."

- 6. The Cuyamaca Company agrees that it will not, without the written consent of the Irrigation District, prior to the determination of the value of said properties by the Railroad Commission, make any new or additional expenditures upon its system except such as may be necessary to keep the same in order and repair.
- 7. Prior to the transfer of the property the exterior boundaries of the Irrigation District shall be so changed as to include certain lands which are described in a schedule marked "Lands to be included in District", a copy of which schedule is presumably attached to the original contract but was not attached to the ontract on file with the Railroad Commission.
- 8. The Cuyamaca Company's properties are agreed to be sold "subject to all water right contracts or contracts to rent, sell, supply or distribute water hitherto made by the San Diego Flume Company (formerly the owner of the said water system), whether such contracts refer to water already furnished, or here-

after to be furnished."

The Irrigation District assumes and agrees to perform all such contracts to the same extent and in the same manner as the Cuyamaca Company or the San Diego Flume Company are now bound to perform the same.

- attached to the contract "all of the properties of the parties of the first part necessary or desirable by the party of the second part for its use in conserving and utilizing all of the waters of the said San Diego River." The parties agree "that in the event the Railroad Commission of the State of California should determine that other property now owned by the parties of the first part is necessary or desirable for such use, then the same shall be deemed included in this agreement of purchase and sale with the same effect as though the said properties had been specifically mentioned and described in the said schedule; but it is agreed that at Cuyamaca Dam, no lands will be required except those which would be flooded by the reservoir filled to the present height of the dam and a margin as per schwdule."
- value determined by the Railroad Commission and for the payment of the net income by the Cuyamada Company to the Irrigation District from and after June 1, 1915. The Cuyamaca Company is to be under no obligation to transfer its properties unless the Irrigation District shall have kept all its covenants prior to January 1, 1916.
- 11. The contract is made subject to the approval of the Railroad Commission and of the Engineering Department of the State of California and the parties agree to make joint application for such approval immediately upon the execution of the contract.

Attached to the contract are four schedules describing the property to be conveyed. The first schedule is marked "Exhibit A", and contains descriptions of nine parcels of land. The second schedule is marked "Exhibit B", and contains a description of rights of way, permits, franchises, a lease and certain floodage rights over lands in connection with La Mesa Reservoir. Schedule "C" contains a list of structures and improvements, including dams, transmission system, pumping plants, distributing system, buildings, wagons and tools. Schedule "D" contains a list of six notices of water appropriations, and one permit from the State Water Commission for the waters of Boulder Creek to be used for power purposes.

The City of San Diego filed a petition in intervention, in which petition the City alleges that it has been negotiating for the purchase of the properties of the Cuyamaca Company and desires to secure the same and intends to file proceedings in eminent domain in order to acquire the same. Attached to the petition is a copy of the petition in Application No. 1482, being an application filed with the Railroad Commission by the City of San Diego asking the Railroad Commission, in accordance with the terms of Section 47 of the Public Utilities Act, to fix and determine the just compensation to be paid by the City of San Diego to James A. Murray, Ed Fletcher and William G. Henshaw, owners of the Cuyamaca Company's water system. The petitioner alleges that if it is successful in acquiring the property it will use the same principally for the development and transmission of water for municipal purposes and that it will recognize as prior obligations existing valid claims against the system, if the system

is secured by the City of San Diego without long and expensive litigation. The intervener asks the Railroad Commission to refuse to authorize the Cuyamaca Company to convey its property to the Irrigation District and to fix and determine the just compensation to be paid by the City of San Diego for the properties of Cuyamaca Company, in accordance with the provisions of Section 47 of the Public Utilities Act. While the City of San Diego was permitted to intervene in this proceeding and rendered very material assistance in the presentation of evidence showing the fair value of the property of Cuyamaca Company, it is not the function of the Railroad Commission to determine which of the two intending purchasers shall secure the property. The Railroad Commission will, in the present proceeding, determine the fair value of the property in accordance with the terms of the contract between the Cuyamaca Company and the Irrigation District and will authorize the transfer of the property to the Irrigation District for the compensation thus established, and the Railroad Commission will also, in Application No. 1482, fix and determine the just compensation to be paid by the City of San Diego, in case the City should acquire the property. The question as to which of these two public authorities shall acquire the property must then be left to the courts or, as I hope will be done, to an agreement between the City of San Diego and the Irrigation District. These parties should be able by fair and frank dealing with one another to settle this question without the necessity of protracted and expensive litigation.

The hearing in the present proceeding was consolidated with the hearings in Application No. 1482, hereinbefore referred to: Application No. 1231, being the application of Cuyamaca Company

for an order authorizing an increase in rates; Case No. 716, <u>Pair-mount Water Company</u> vs. <u>Cuyamaca Water Company</u>; Case No. 724, <u>D. G. Gordon Vs. James A. Murray and Ed Fletcher</u>; and supplemental application on behalf of <u>La Mesa Development Company</u> for a modification of the order heretofore made in Application No. 118, in which proceeding the Railroad Commission established the rates to be charged by Cuyamaca Water Company. It was stipulated that all the evidence taken in these proceedings should be considered, in so far as material, as having been presented in each of the proceedings and also that the evidence heretofore taken in Application No. 118 might be considered as having been presented, in so far as material, in each of these proceedings.

Public hearings were held in San Diego on February 15, 16, 17, 18, 19 and 20 and April 12, 13, 14, 15, 16 and 17, 1915. Briefs have been filed in accordance with the request of certain of the parties to these proceedings and this proceeding is now ready for decision.

Cuyamaca Water Company derives its water partly from accumulations in Cuyamaca Reservoir, partly from diversion of the waters of San Diego River, partly from waters diverted from the South Fork of the San Diego River, partly from the runoff of La Mesa Reservoir and partly from pumping from the sands of San Diego River. Cuyamaca Reservoir is located on the easterly extremity of the system, at them head of Boulder Creek. An earth filled dam is built across a mountain meadow at this point. The reservoir has a drainage area of about 12 square miles and a capacity of about 10,800 acre feet. The waters in the reservoir are released, when needed, into the natural channel of Boulder Creek, through which channel they flow a distance of about 112

miles into the San Diego River, at a point not to exceed one half mile above the diverting dam. The Cuyamaca Company's diverting dam is a structure composed of rubble masonry and concrete built across the San Diego River in Section 11, Township 14 South, Range 2 East, S B M. The waters thus diverted are conveyed through a flume a distance of 33.1 miles to Eucalyptus Reservoir at La Mesa. This flume consists mostly of a wooden box resting upon wooden sills on a bench which has been excavated from the hillside and in part of concrete flume, steel flume, siphons and tunnels. A small diverting dam is built across the South Fork of the San Diego River. The waters thus diverted are transmitted through a wooden flume, a steel flume and a steel pipe into the main flume. Siphons are located at Sand Creek, South Fork, Chocolate Creek and between Murray Hill Reservoir and Eucalyptus Reservoir. Eight tunnels are located between the diverting dam on the San Diego River and Eucalpptus Reservoir. Near the westerly end of the system are certain reservoirs of which the largest are La Mesa Reservoir, Murray Hill Reservoir and Eucalyptus Reservoir. There are also certain smaller reservoirs, known as Webster Reservoir, Miles Reservoir No. 1, Miles Reservoir No. 2 and four reservoirs in the Grossmont Tract. The waters of Murray Hill and Eucalyptus Reservoirs can be directed from one reservoir to the other through a concrete pipe line, connecting the two reservoirs. La Mesa Reservoir, at the present height of the dam, being 66 feet, has a capacity of approximately 1390 fore feet or about 450,000,000 gallons. Murray Hill Reservoir has a capacity of 127 acre feet or 41,000,000 gallons. Eucalyptus Reservoir has a capacity of 26 acre feet or approximately

8,000,000 gallons. An earthen ditch runs from the end of the flume at Eucalyptus Reservoir to La Mesa Reservoir. Practically all the territory below the end of the flume to the easterly boundary of the City of San Diego can be supplied from La Mesa Reservoir, either by gravity or by pumping back by means of a booster pump located at the junation of a 24-inch wood stave line leading from La Mesa Reservoir to the pipe line on El Cajon Avenue leading from Eucalyptus Reservoir. The system has pumping plants as follows: Pumping Plant No. 4, being a small portable plant located a short distance westerly from the diverting dam; Pumping Plant No. 3, located at the junction of Sand Creek with the San Diego River; Pumping Plant No. 2, located at the junction of Chocolate Creek with the San Diego River; Pumping Plant No. 1, being the La Mesa booster plant; the Monte Pumping Plant, located east of Lakeside; the Grossmont Pumping Plant, used for the purpose of boosting water to the tract of land known as Grossmont, easterly from La Mesa; the Miles Pumping Plant, located at Miles Reservoir No. 1, near Grossmont; a small pumping plant at Eucalyptus Reservoir for domestic water supply; and the La Mesa Pumping Plant, located directly at the foot of La Mesa Reservo ir.

Cuyamaca Company supplies its customers partly from its flume and partly through distributing pipes located between Eucalyptus Reservoir and the easterly limits of the City of San Diego, and divided into what the company calls its high service and its low service.

It appeared at the hearing that the schedules attached to the contract of November 17, 1914, omitted certain property which is used and useful by Cuyamaca Company in its public utility

business. The contract provides that such properties shall be deemed included in the agreement of purchase and sale with the same effect as though they had been specifically mentioned and described in the schedules. I find that the omitted properties are as follows:

- 1. Shops located at Normal Heights.
- 2. Materials and supplies on hand, including office equipment, supplies, maps, schedules, charts, drawings and other data collected by Cuyamaca Company.
 - 3. Pumping Plant No. 4.
 - 4. Miles Pumping Plant.
 - 5. Grossmont Pumping Plant.
 - 6. La Mesa Pumping Blant.
 - 7. Telephone lines.
- 8. Miles Reservoir No. 2, with real property on which it is located.
 - 9. Measuring station below diverting dam.
 - 10. Measuring station at Old Mission Dam.
 - 11. Boulder Creek whir.
 - 12. Sand Creek Cement shed.
 - 13. Meteorological instruments.
 - 14. South Fork cook shack.
- 15. Right of way for flowage and keeper's house at diverting dam.
- 16. Kelly Ditch and right of way therefor, being a ditch and right of way located above the Cuyamaca damsite and used for the purpose of diverting water into Cuyamaca Reservoir.

17. All riparian rights and rights to diversion on and along San Diego River owned and controlled by James A. Murray, Ed Fletcher or William G. Henshaw, as more particularly shown and described in Cuyamaca Company's Exhibit No. 30 herein.

while there was some question at the hearing with reference to certain additional installations which Cuyamaca Company has made at Monte Pumping Plant, the description of the Monte Pumping Plant property contained in Schedule A attached to the contract is sufficiently broad, speaking as it does as of the date of the decision herein, to include all the property located on this land.

The value herein fixed and determined covers all the property of Cuyamaca Company specifically described in the schedules attached to the contract, together with the additional property hereinbefore specifically designated, and all other property used and useful in connection with the property described in said schedules and hereinbefore described, in the operation of the Cuyamaca Company's water system.

Cuyamaca Company supplies water partly for irrigation and partly for domestic purposes. In 1912, the irrigation consumption was 94 per cent and the domestic consumption 6 per cent of the total emount of water sold, and in 1914, the irrigation consumption was 92 per cent and the domestic consumption 7 per cent of the total amount of water sold, excluding deliveries to the City of San Diego. During the years 1894 to 1906, inclusive, the Cuyamaca Company sold large amounts of water for consumption in the City of San Diego. In 1906, the City of San Diego acquired its own water system and these sales ceased until 1914. In the year 1914, the Cuyamaca Company sold to the City of San Diego,

in addition to the irrigation and domestic water hereinbefore referred to, surplus waters amounting to 171,772,000 gallons, at the rate of 10 cents per 1000 gallons. The sale of surplus water to the City of San Diego has continued this year to date, but the record does not show the entire amount of the water thus sold in 1915. In 1914, the Cuyamaca Company supplied water for irrigation of 3734.71 acres. The following tables taken from Railroad Commission's Exhibit No. "I" show the actual delivery of water for the years 1913 and 1914, at wholesale and at retail, incubic feet, as follows:

TABLE NO. L.

Total

WATER SOLD AT WHOLESALE.

WAIRI DOL	D MA HACAMA			
		1913		1914
Groups	Irrigation	Domestic	Irrigation	Domestic
High Service				
Chollas Mutual La Mesa Mutual Lemon Grove Mutual Spring Valley (Helix	739,450 188,350 11,255,286	88,840 2,258,203 324,104	861,167 427,627 16,328,210	329,780 2,509,702 435,023
Mutual) Outlook Terrace Orchard Tract - Lot 66 Wheeler Tract Orchard Tract - Lot 76 Waverly Tract Petaluma Tract Marlett Tract Magruder Tract Fruitvale Tract	31,728	200,743 125,240 74,016 75,990 65,023 62,314 90,940 13,010 75,030	7,692,734 200,784 92,530 44,560 58,136 4,600 36,581 228,942 118,112 159,227	109,360 215,286 45,730 70,130 45,575 82,190 37,349 47,219 31,416 18,813
Low Service Pacific Building Co. Granada Tract City of San Diego #	853,295	3,845,506	488,244	3,209,877 55,451 22,897,583#
Hawley Pipe Line Cresson Flume Hillsdale Flume Lakeside Flume Lakeview Flume	10,954,287 2,660,898 1,990,257 4,709,979 2,690,057		14,771,087 3,393,112 2,713,806 6,053,776 3,217,729	

43,966,712 7,298,959 56,890,958 30,135,484

= Sales to City of San Diego Jan. 1, 1915 to Feb. 18, 1915, to 8,389,400 on. ft. (or 62,761,101 gallons).

In presenting these tables, Mr. James Armstrong, one of the Railroad Commission's hydrenlic engineers, drew attention to the fact first that the segregation into irrigation and domestic use is of doubtful value in many cases, particularly with reference to the tracts which are changing from irrigation to domestic use. The segregation as presented by Mr. Armstrong was made by the Cuysmaca Company in accordance with its interpretation of its rules and regulations, all water supplied to tracts of one half sore or larger, except wholesale domestic water, being considered as supplied for irrigation.

TABLE NO. 11.

WATER SOLD AT RETAIL FOR DOMESTIC CONSUMPTION

Consumption			El Cajo	or hard to be a few states of the	The second secon		Kensing	ton Pa	erk		Normal, Heights		
Cu.	Pt.	TH	913		1914	TM	Ou Ft		Cu Ft	TM	913 Cu Ft	TH	0u Ft
540 to 1,000 to 5,000 to	1,000	35 28 17	10855 21476 26197 243740	149 149 64 19	93211	426 291 1 8 1	124736 228550 271300 58400	686 523 217	The same to have to be seen to be seen to	3411 562 202 13	420600 369665	3257 1171 427 9	876304 846572 572731 79673
Total		91	202268		587121	905	682986		781243		1706251	4864	

	The second section of the second section is a second section of the second section of the second section is a second section of the section of the second section of the section of the second section of the second section of the sect	jon A		Company's Line on Main Flume					
19	13		914	1913			914		
TH	Cu Ft	TH	Cu Pt	TM	Cu Ft	TM	Cu Ft		
117	27945	128	32875	35	7047	117	26723		
69	62808	48	378 56	14	11242	31	23158		
26	41.209	27	54045	1	2700	42	78442		
•	•	2	43418	2	48600	7	45210		
272	132062	20.5	168194	52	69589	197	178588		

WATER SOLD AT RETAIL BOR TRRIGATION CONSUMPTIO

1914 High Service 1917 I W Ou Ft I W 1919 191	El Ca jon Avenue Low Service 1913 1913 1914 101 Ft II Ou Ft III 17468 90 19989 74 59200 42 52998 69
19989 32998 32998	Low Service Low Service 1913 1913 1914 174688 174688 174688 174688 174688 174688 174688 174688
DF C/1 PM1	8 × 6

following

TABLE IV.

	7018	1914	
Wholesale Groupe Retail Groups	Trigation Domestic 48,966,712 7,298,959 26,068,160 2,893,156	1rrigation 56,890,958 29,525,379	Dome at 10 30,125,484 4,085,371
GRAND TOTALS	70,034,872 10,192,115	86,416,337	34,220,855
COMBINED TRREGATION AND DOMESTIC TO TAKES	D 80,226,987	120,637,192	261

The word "wholesale" as used in the foregoing tables master
means the water sold at the Cuyamaca Company's meters and thereafter delivered to the various tracts, communities and companies
which act as distributors. In some cases, such tract, community
or company has an agent who deals with the Cuyamaca Company, while
in other cases the company itself collects from the individuals.
The word "retail" as used in the foregoing tables refers to water
delivered by the Cuyamaca Company directly to consumers.

In 1912, 1913 and 1914, the Cuyamaca Company was unable to deliver to its consumers the full supply of water to which they were entitled. Irrigation District's Exhibit No. 5 shows that there were shortages in the so-called "low service use" as follows: In 1912 there was a one-fourth supply in January and Feburary; in 1913 there was a one-half supply in January, a three-fourths supply in May, a one-half supply in June and July, a one-fourth supply in August and September and a one-twelfth supply in October, November and December; and in 1914 there was a one-twelfth supply in January and February, a two-thirds supply in September and a one-half supply in October. The Irrigation District's Exhibit No. 6 shows that the same shortages existed during the same period with reference to the so-called "high service use". Irrigation District's Exhibit No. 7 shows that the shortages on the "flume service use" were as follows: In 1911 there was a two-thirds supply in September and no water in October, November and December: in 1912 there was no water in January and February. a five-sixths supply in August, and only a partial supply in September. In 1913 there was a one-half supply in January, a three-fourths supply in May, a one-half supply in June and July,

a one-fourth supply in August and September and no water in October, November and December; and in 1914 there was no water in January and February, a one-half supply in June, a two-thirds in July and September and a one-half supply in October. The data contained in these three exhibits varies somewhat from the testimony of Mr. D. G. Gordon, to be found on pages 1642 to 1644, inclusive, of the transcript, giving the actual shortages by reference to specific dates of the months in which there were shortages, but the data to which I have referred is sufficient to show the fact that during none of the last three years has the Cuyamaca Company been able to deliver to its customers the full supply of water to which they were entitled. During October and November, 1913, as well as 20 days in June, 1914, the flume was being lined with rubberoid roofing paper and hence could not be used for the transmission of water.

I shall now refer to the obligations of this system for the delivery of water. Mr. R. A. Pabst, one of the Commission's Assistant auditors, made an extensive investigation, under direction of the Commissioner presiding at the hearing, into the so-called water right contracts entered into by San Diego Flume Company, the predecessor of the Cuyamaca Company, for the purpose of ascertaining the extent to which San Diego Flume Company had purported to obligate itself to deliver water from its system. In Railroad Commission's Exhibit "A", filed herein, will be found a record of each of these contracts from numbers 1 to 392, inclusive, giving in each case the date of the contract, its number by reference to San Diego Flume Company's contract book, the name of the party contracting with the Flume Company, the number of

inches of water referred to in the contract, the consideration paid and the annual rental or rate. Mr. Pabst prepared and submitted as Railroad Commission's Exhibit No. "B" a list of all contracts grouped according to those taking water from the main flume and those taking from consumers' flumes or pipe lines, as well as the watter attached to La Mesa Colony lands, including the contract with La Mesa Development Company, hereinafter referred to. Certain questions arose at the hearing with reference to whether certain water was properly assignable to one flume or to another flume, and Mr. Pabst was instructed to prepare a supplemental report, which has now been prepared and filed in this proceeding. The following table contains a recapitulation of the revised classification of water right contracts by miner's inches, as prepared by Mr. Pabst as of June 1, 1910. being the date on which the water system was purchased by its present owners. This revised table is based on the original detail sheets found in the office of the Cuyamaca Company and showing the list of contracts outstanding in 1910.

TABLE NO. V

Reguler	Speod al	Con- Bumers	Pou bt-	Charge	Indians	Total
92	2.25	.50	:	1	12.00	108.67
8	-	-	. 50	* * * * * * * * * * * * * * * * * * * *	-	14.00
00		-		-	-	22.00
42		1 1 1	:	1	•	42.42
75		-	1		-	9.75
00					•	
375	!	1	1	-	-	48.875
8	:	8.50	1	:	1	24.00
63.66	80.50	1.50	.75	1	1	86.41
80	89.375	-25	1	•	;	73.705
	-	1	1	1.75	:	1.75
1	1	1	1	88.00	1	28.00
1	1	1	1	149.00	:	149.00
376.205	52.125	4.75	1.86	178.75	18.00	625.08
	88.92 13.60 82.00 45.42 9.75 11.00 48.875 31.50 53.66	a	Spectal 2.25 2.25 20.60 29.376	Special sumers 2.25 .50 2.25 .50 20.50 1.50 20.50 1.50 29.375 .25	Special sumers ful 2.25 .50 .50 20.50 1.50 .75 20.50 1.50 .75 29.375 .25 52.125 4.75 1.25	Special sumers ful dharge 2.25 .50 2.25 20.50 1.50 20.50 1.50 20.50 1.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50 20.50

The total number of Miner's inches, being 625.08, tallies exactly with the statement of the number of miner's inches covered by outstanding contracts and attached to the agreement dated April 20, 1910, between San Diego Flume Company and James A. Murray, as shown in Railroad Commission's Exhibit "C" and is undoubtedly correct. These so-called water right contracts are of nine different forms, which forms are carefully explained by Commissioner Eshlemen in Decision No. 536, rendered on March 28, 1913, in Application No. 118, to which decision reference is hereby made. In so far as necessary for the determination of certain legal questions, these various forms of contract will be further discussed hereinafter.

Railroad Commission's Exhibit No. "G" shows that in June, 1910, the 625.08 miner's inches under contract were distributed under the various forms of contract, as follows:

TABLE NOT VI

MINER'S INCHES SPECIFIED IN VARIOUS FORMS OF CONTRACT IN JUNE, 1910

Under (contract	#1	58.51	inches	at	\$65.00 per inch per annum.
11	п	#2	403.835	n	11	\$60.00 " "
Ħ	n	3	67.33	n	n	\$30.00 " "
11	n	4	3, 62	Ħ	n	\$45.00 " "
11	11	5	9.875	"	Ħ	\$600.00 per annum, with excess water at 10¢ per thousand gal-
п	n	6	14.50	n	Ħ	\$435.00 per annum with excess water at 56 per thousand gal-
n	n	7	20.00	n	п	\$576.00 per annum with excess water at 6 per thousand gallons
n	п	8	2.25	11	n	\$200.00 per annum.
п	n	9	.16	π	n	\$72.00 per inch per annum.
La Mes	a Colony	Lar	nds 28.00) n	п	\$30.00 m
Indian	В		12.00) #	Ħ	No charge.
To Urb	an Tract	8	5.00	2 "	n	5¢ per 1000 gallons with excess over 64,800 gallons per 24 hours at 10¢ per thousand gallons.
			625.08	30 inch	es 1	under contract.

The 403.835 miner's inches referred to under Form No. 2 of contract, include the 150 miner's inches claimed by La Mesa Development Company.

In return for rights of way across Capitan Grande Indian Reservation, the predecessors of Cuyamaca Company agreed that "the Indians owning or occupying such reservation or reservations, shall, at all times during such ownership or occupation, be supplied with a sufficient quantity of water for irrigating and domestic purposes, upon such terms as shall be prescribed in writing by the Secretary of the Interior." Mr. W. S. Post, the Cuyamaca Company's chief engineer, testified that the maximum use of water by the Indians in any one day has been 40 miner's inches but that the average use continuously during 9 months has been 32 miner's inches. He further testified that only about onetenth of the total acreage in the Reservation capable of irrigation has actually been irrigated and that if all the lands capable of tillage in the Reservation were irrigated, it would necessitate the use of an average of 35 9-months miner's inches. It has been impossible to determine why the San Diego Flume Company in June, 1910, placed its obligation to the Indians at 12 miner's inches.

The number of Miner's inches obligation shown in Table
No. VI remained constant up to November 1, 1910, at which time
1 miner's inch under the \$60.00 rate was cancelled and reconveyed
to Murray and Fletcher by Mrs. Greenleaf, and 2 Miner's inches
under the \$65.00 rate were cancelled and reconveyed to Murray and
Fletcher, thus leaving 622.08 miner's inches of water under contracts on February 28, 1912. On March 1, 1912, the Cuyamaca
Company eliminated from this list the following water:

28 M. I. at \$30.00, not used but attached to La Mesa Colony.

149 M. I. at \$60.00, not used but attached to La Mesa Development Company.

12 M.I. - Indians.

189 M. I. By subtracting from the total 625.08 miner's inches shown by San Diego Flume Company's contract book in June, 1910, the 28 miner's inches attached to La Mesa Colony, 149 miner's inches attached to La Mesa Development Company, 12 miner's inches attached to the Indians, 3 miner's inches reconveyed to Murray and Fletcher, 5 miner's inches originally assigned to the urban tracts of Normal Heights, Bonnie Brae, Teralta Heights and Kensington Park, we find 428.08 miner's inches remaining under contract on March 1, 1912. After Murray and Fletcher acquired the system they entered into a new contract to supply Kensington Park at 25 cents per 1000 gallons, without regard to the amount needed.

In making these computations, I do not intend to pass upon the question of the legal obligation of any of these contracts or the right of the Cuyamaca Company to eliminate any of the contracts from its list.

In pursuance of a suggestion from the Commission, the Cuyamaca Company filed a statement of contracts under each of the forms of contract hereinafter referred to, which statement was marked "Cuyamaca Company's Exhibit No. 49". The statement is accompanied by a note reading as follows:

of the Railroad Commission, the Cuyamaca Water Company hereby expressly stating that it does not recognize or in any way admit the validity of any of said contracts or the rights of any consumers to claim or demand or receive from the company the amount of water

attempted to be secured by said contracts or any other amount of water at all; and further expressly stipulating that the submission of this table shall in no way estop it from contesting the validity of any or all such contracts."

The following table contains, under the forms of contract therein specified, the number of Miner's inches which had not been eliminated by Cuyamaca Company from its contract book on March 1, 1912, the miner's inches of water actually used in 1915, the maximum monthly use in Miner's inches during the last five years, the number of miner's inches which are not used but for which payment is tendered, the number of Miner's inches charged at irrigation rates in 1912 but now classified as domestic, and the number of miner's inches cancelled subsequent to March 1, 1912.

TABLE NO. VII

MINER'S INCHES SPECIFIED IN CONTRACTS, USED.

NOT USED AND CANCELLED.

M.I. ogmoel- ed	5.920 6.431 1.764 .130	14.245
M. I. charged at irriga- tion rates in 1912 now in domestic use	7.587 4.604 1.900 9.875 20.000	44.126
M.I.diff- bet.Col.6 & 7 representing non-use of water for which payment is tendered	1.000 27.544 3.780 9.600	42.424
Irriga- tion M. I. mex. mo. use covering 5 year period	52.045 211.687 57.182 1.653 4.900 2.250 .50 .606	332.328
irrige- tion M. I. of record 1915	54.045 239.231 60.962 1.653 14.500 2.250 1.00 .50 .606	374.747
Me I.	59.965 25.249 67.53 67.53 67.53 14.500 20.000 20.000 20.000 20.000 20.000 20.000 20.000 20.000 20.000 20.000	433,118
Contract Form No. Of Reilroad Commission Application No. 118	D 1728	TOTALS

The foregoing table does not include water supplied to El Capitan Indian Reservation or to the City of San Diego, but does include the 5 miner's inches supplied or to be supplied to the urban tracts.

It will be noted that the number of Miner's inches shown in the preceding table as being outstanding after the contracts which the Cuymaca Company eliminated on March 1, 1912, viz., 433.118, tallies within .038 miner's inches of the 433.08 miner's inches reported by Mr. Pakst on the same basis.

Mr. C. H. Lee, a witness in behalf of the Cuyamaca Company, made an exhaustive investigation into the net safeyield of the Cuyamaca Company's system, taking as his type year, what he termed an average dry year. The table presented by Mr. Dee which was introduced as Cuyamaca Company's Exhibit No. 23, is based on a detailed mass curve study of the supply available to the system and on the assumption that the supply available to the system during the last 20 years would be available during the coming 20 years but that, instead of the actual operation of the past 20 years an ideal operation is to be carried on during the coming 20 years. Mr. Lee assumed a carrying capacity of the flume amounting to 18 second feet above the South Fork siphon and 22 second feet below this siphon. Based on these assumptions, Mr. Lee reported that the net safe yield of the system, from gravity water, including a net safe yield from the runoff at Le Mesa Reservoir of 7 9-months miner's inches, is 312 9-months miner's inches. By adding to the gravity yield 28 9-months miner's inches to be pumped from the sands of the San Diego River,

Mr. Lee reported that the system, in its present condition, has a met safe yield of at least 320 9-months miner's inches. He also reported that the system has an installed pump capacity of 230 miner's inches, but after making additional investigations he presented in Cuyamaca Company's Exhibit No. 43, his revised conelusions with reference to the amount of water which can be reasonably pumped by means of the present installation. Mr. Lee's revised conclusions in this respect are that with the present installed pumping plants, the system can supply 260 miner's inches during a period of 100 days continuous pumping, 200 miner's inches during a period of 300 days continuous pumping, and 196 miner's inches during a period of 600 days continuous pumping, providing that air lifts or other means of raising water from the wells were installed. Mr. Lee also presented as Cuyamaca Company's Exhibit No. 45, a table showing his estimated yield of excess flood waters, assuming a carrying capacity of 18 second feet above South Fork and 22 second feet below South Fork. He concludes that an average of 2286 acre feet of excess flood water can be produced from the system. If Mr. Lee's computations are correct, it follows that the system has a net safe yield from its gravity sources, together with pumping, of 572 9-months miner's inches if the period of pumping does not exceed 100 days: 512 9-months miner's inches if the period does not exceed 300 days: and 508 9-months miner's inches if the pumping does not exceed 600 days and if the necessary air lift or other means of raising water from the wells is installed. These computations are all based on the assumption that the amount of water to be pumped, under Mr. Lee's computations, could be pumped without successful

interference from riparian owners whose rights might be seriously interfered with. The evidence shows that an injunction suit on behalf of riparian owners to prevent pumping of water by the Cuyamaca Company from the sands of the San Diego River is now pending in the Superior Court of San Diego County.

It is evident, even on Mr. Lee's computations, that if Cuyamaca Company is obligated to supply the full number of miner's inches of water specified in the contracts entered into by San Diego Flume Company, that the safe net yield of the system from gravity sources as well as pumping is insufficient to comply with the company's obligations. Mr. Lee testified that no water system in San Diego County can profitably deliver water for irrigation and that the Cuyamaca Company's system is no exception to this rule. He testified that he would build no additional dams or reservoirs on this system for irrigation purposes, but that if he had a market for domestic water, he would raise the diverting dam to a height of 70 feet, construct a reservoir at Conejos in the South Fork water shed, build the El Capitan Dam to a height of 100 feet and raise the dam at La Mesa Reservoir to a capacity of 5960 acre feet. All engineers agree that the height of La Mesa Dam ought to be raised as soon as possible.

I shall now proceed to a discussion of the value of the property of Cuyamaca Water Company herein under consideration under the following heads:

- 1. Physical structures.
- 2. Real property.
- 3. Water rights.
 4. Going concern
- 5. Original cost, additions and betterments.

6. Special considerations.

1. PHYSICAL STRUCTURES.

Estimates of the cost to reproduce new the physical structures of Cuyamaca Company herein under consideration and estimates of the depreciated repdoduction value thereof were presented on behalf of Cuyamaca Company by Fulton Lane, on behalf of the Irrigation District by J. H. Dockweiler, on behalf of the City of San Diego by H. A. Whitney, and on behalf of the Railroad Commission by James Armstrong. A summary of the estimates of these engineers, as they stood on April 12, 1915, was prepared by Mr. James Armstrong and appears in Railroad Commission's Exhibit No. "H". This summary appears in the following table:

TABLE VIII

COMPARATIVE TABULATION OF VALUATIONS BY CUYAMACA WATER COMPANY, A MESA DISTRICT, CITY OF SAN DIEGO AND RATLROAD COMMISSION'S ENGINEERS

	REPR	DUCTION CO	ST WITH OVE	RHEAD		EPRECIATEI	REPRODUCTI	on cost	.==:
	CUYAMACA WATER CO.	LA MESA DISTRICT	CITY OF SAN DIEGO	RAILROAD COM. ENGRS.	: CUYAMACA : WATER CO.	LA MESA DISTRICT	CITY OF SAN DIEGO	RAILROAD COMM. ENGRS.	<u>:</u>
COLLECTION SYSTEM									
Cuyamaca Reservoir	\$ 46926	\$ 49384	\$ 45901	\$ 46926	\$ 42647	\$ 45751	\$ 31144	\$ 32691	
Diverting Dam	49199	52217	44112	49025	44357	36839	30680	37351	
Pump Station No. 4	565	611	597	565	537	586	567	537	
Sand Creek Pump Station	4325	3786	4310	4325	4095	3631	4094	4095	
Chocolate " "	8247	90 56	6629	8247	7851	8753	3905	7851	
Monte Pump Station	51007	38825#	27918#	43433	17212	14379	4188	16109	
Total Collection System	160269	153879	129467	152521	116699	109793	74578	98634	
TRANSMISSION SYSTEM									
Main Flume 10 Sections	867670	840677	714266	782515	471493	132088	227813	305538	
Murray 36" Supply Line	7117	6907	6379	7117	6958	6720	6187	6916	
La Mesa Ditch Line	12948	9840	8703	9722	9142	6442	1740	6746	
Total Transmission System		857424	729348	799354	487593	145250	235740	21.9200	
DISTRIBUTION SYSTEM									
Webster Reservoir	497	309	393	497	478	155	386	248	
Grossmont Reservoirs	5914	4793	4564	5060	5437	4482	4449	4737	
" Pump Station	2171	2436	2322	2171	1725	1949	1744	1725	
Miles Reservoir No. 1	37 32	4024	3522	3732	2687	2873	2994	2687	
" Pump Station	2030	2031	2155	2030	1196	1285	1077	1196	
" Reservoir No. 2	998	554	1085	998	715	399	931	715	
Murray Reservoir	23051	21.589	14243	19885	23005	21.504	13674	19838	
" Eucalyptus Siphon	16288	14019	12835	15074	15040	13645	12449	14671	
Eucalyptus Reservoir	9578	11197	10471	8927	8354	10039	7368	7703	
La Mesa Reservoir	27529	27312	18757	22939	26231	26641	14694	21432	
La Mesa Dam Pump Station	2043	1747	2268	2043	1734	1638	1135	1734	
" Pipe Line	14854	12958	12477	14354	4364	5183	3494	4364	
" Pump Station No.1		6835	5383	5292	5024	6621	5067	5024	
Distribution Mains	167149	184639	154226	167149	128527	143211	113605	128527	
Total Distribution Byatem		294442	244701	(4) 李鹏图图图	224517	239626	188062	214601	
MISCELLANEOUS									
Old Mission Dam Cable Sta	. 35	39	144	85	31	36	128	a	
Telephone Lines	3274	3639	2721	3274	3110	3200	2630	2110	
Total Miscellaneous	3809	3678	. 2865	60.00公司五四国现代的	3141	8286	2758	3141	Araika
TOTAL	\$1331934	\$1309428	#1106581	\$1.225330	\$831950	\$497905	\$4961.88	\$635576	
Add -Additional Meters, Pipe, etc.	11957			11957	11561			11561	
GRAND TOTAL	\$1343891			\$1.237287	\$843511			\$647137	

^{# =} District and City have not computed cost on latest and most complete schedule.

In order to complete this table to the date of submission herein, it is necessary to make certain corrections and additions, as follows:

(a) Cuyamaca Water Company.

The following subtractions and additions should be made: Subtractions:

From the reproduction cost of	A. A.
Monte Pumping Plant	\$5362.00
From the reproduction cost of	
the flume	11000.00
From the reproduction cost of	
the distributing mains	3640.00

Total subtractions ...

\$20,002.00

Additions:

(b) Irrigation District.

 The appropriate additions must also be made to the Irrigation District's estimate of depreciated reproduction value, shown on the above table to be \$497,905.00.

(c) City of San Diego.

A similar change in the depreciated reproduction value estimate of the City of San Diego would result in increasing the estimate from \$496,138.00 to \$512,138.00.

(d) Railroad Commission's Hydraulic Department.

To the estimated reproduction cost presented by Mr. Armstrong should be added the necessary allowance for the two omitted items of Normal Heights shops and materials and supplies, thus totalling \$1,258,719.00.

A corresponding change in the Hydraulic Department's estimate of depreciated reproduction cost would result in an increase of the estimate from \$647,137.00 to \$663,137.00.

Each of the foregoing estimates was prepared with thoroughness and ability and clearly represents a conscientious effort on the part of the respective engineers to reach a fair conclusions as to the estimated cost to reproduce the property new and the estimated depreciated reproduction cost, on the theories respectively adopted by these engineers. The point of greatest

difference is the depreciated reproduction value of the flume. In its decision in Application No. 118, the Railroad Commission found as a fact that this flume has entirely passed its useful life and should at once be renewed. Subsequent to the decision, the Cuyamaca Company lined the entire flume with rubberoid roofing paper. The testimony seems to show that this roofing may reasonably be expected to last four or five years, and that during this period of time the flume will remain reasonably water tight. Mr. Dockweiler and Mr. Earle, testifying in behalf of the Irrigation District, stated that the flume could not be expected to remain in service longer than four years more. Mr. Lane assumed a remaining life of seven years. Mr. Armstrong assumed that the flume box and trestle could possibly be made to hold together eight or nine years longer, but because of the practically untried use of the rubberoid roofing for flume lining, he estimated an aggregate remaining life of five years.

Mr. Dockweiler, starting with the assumption that the present flume is far more costly than necessary for the uses to which it is devoted, estimated the cost of a substitutional system of equal carrying capacity, consisting of a 36 inch wood stave pipe line, and tunnels of a size sufficient to carry at least 30 second feet of water. He estimated a reproduction cost of the pipe line amounting to \$479,002.00 and of the tunnels of \$68,221.00, being a total estimated reproduction cost of the substitutional system amounting to \$547,223.00. Assuming a remaining life of four years for such wood stave pipe and no depreciation for the tunnels, he reached a conclusion that it would be necessary to subtract the sum of \$415,135.00 for depreciation, leaving a present value, under the substitutional system of \$132,088.00, as contrasted with \$471,493.00 estimated by the Cuyamaca Company,

\$305,538.00 estimated by Mr. Armstrong and \$227,813.00 estimated by Mr. Whitney. Without saying that one of these engineers is right and the others wrong, I entirely agree with Mr. Dockweiler that, viewed from the knowledge which we at present have, the construction of this flume was a mistake because it was entirely too large and is very expensive to maintain, and also that whoever takes this system takes it subject to the liability of expending a large sum of money within a few years for the purpose of entirely replacing the flume. That this fact is a very material element to be considered in determining the value of the system will, of course, be admitted.

2. REAL PROPERTY.

Company's real property was presented on behalf of the Cuyamaca Company by Ed Fletcher and on behalf of the Irrigation District by Thomas O'Halloran and C. C. McCutchen. Testimony as to the value of the lands in the Cuyamaca Reservoir was also presented on behalf of the Cuyamaca Company by C. W. Potter, F. E. Feeler, Frank T. Hill and W. L. Detrick, residents of Julian.

The following table shows the estimates of land values presented by Colonel Fletcher and Thomas O'Halloran:

TABLE NO. 1x.

LAND VALUES - FLETCHER AND O'HALLORAN.

		Acres	Fletcher	O'Halloran	
C	uyamaca Reservoir	1074	\$134,250.00	\$53,800.00	
I	a Mesa Reservoir	83	16,600.00	4,980.00	
I	a Mesa Flowage Rights			60.00	per acre
N	furray Hill Reservoir	16.16	4,848.00	1,616.00	
	Rucalyptus Reservoir and Right of Way	6.43 Re	2,250.00 servoir-\$150 -	643.00	
K	Suehner Property	E	200 per acre 1111side \$5 - \$1 er acre	2,400.00	
3	Poverty Gulch Reservoir	120	2,875.00	600.00	
7	Webster Reservoir -	.14	35.00	200.00	
I	Ailes Reservoir No. 1	3.68	1,104.00	1,000.00	
Z	ailes Reservoir No. 2	.42	210.00	200.00	
	Prosement Reservoir and Pumping Station	.41	820.00		
I	Ailes Pump Station	.25	87.50		
1	Monteo Pumping Plant	7.85	2,147.62	2,355.00	
1	flume Right of way	229.26	12,684.75 1	48a.7,330.00	
1	La Mesa Ditch	22.25	5,562.50	1,335.00	
1	Murray Eucalyptus Siphon	1.19	476.00		
	La Mesa Pipe Line	2.05	615.00		

Neither witness testified as to the value of the Kelly
Ditch right of way, containing 7 acres, and estimated in the
Lane appraisal at \$50.00 per acre; the land at the diverting
dam with flowage rights, consisting of 8 acres, and estimated
in the Lane appraisal at \$100.00 per acre; one acre of land at
sand Creek Pumping Station, estimated in the Lane appraisal at
\$100.00 per acre; right of way from flume to Murray Hill Reservoir
for 36 inch supply line, containing .47 of an acre, estimated in
the Lane appraisal at \$350.00 per acre; nor the Hormal Heights
shops, containing .273 acres, and estimated in the Lane appraisal
at \$2000.00 per acre.

The flowage rights and land for the keeper's house at the diverting dam, the land on which Sand Creek Pumping Station is located and the right of way for the main flume from the diverting dam to the northerly line of Section 9, in Township 15 South, Range 2 East, S.B.M., as well as the diverting dam in the South Fork of the San Diego River and the right of way for the flume and pipe line through Sections 3 and 10, in the same township and range, are all located in Capitan Grande Indian Reservation. The fee is in the United States Government and the Cuyamaca Company has only an easement.

Mr. Ed Fletcher testified, at page 462 of the transcript, that he valued the lands in the Cuyamaca Reservoir at \$125 per acre, but that since he heard the testimony of the Julian witnesses, he asked that the value be raised to \$200 per acre. This second value was clearly an afterthought. The Julian witnesses testified that the land was worth about \$250.00 per acre for the purpose of raising apples. These same witnesses testified on the hearing in

Application No. 118 that the entire 1675 acre was worth between \$100 and \$150 per acre. The net result of their testimony in the present case would be to assign to a portion of the Cuyamaca lands a value considerably in excess of the value of the entire tract, testified to by them in the hearing on Application 118. Commissioner Eshleman found on the former hearing that the sum of \$144,000.00 would be at least ample and, if anything, in excess of the real value of the 1675 acres which constitute the entire tract. Colonel Fletcher testified that he had paid between \$6,000 and \$7,000 for the 160 acres which constitute the Kuehner property. The La Mesa Ditch right of way on which Colonel Fletcher placed a value of \$250.00 per acre, was acquired by condemnation in August, 1914, at \$150.00 per acre for three parcels, and \$185.80 per acre for the fourth parcel.

WATER RIGHTS.

In the Lane report, filed as Cuyamaca Company's Exhibit

Ho. 5, the Cuyamaca Company claimed an item of \$999,000 for water

rights, consisting of 333 9-months miner's inches, being the net

safe yield of the system as determined at that time by Mr. Lee.

at \$1500.00 per miner's inch, amounting to \$499,500.00, and an

additional item in the same amount for 333 9-months miner's

inches as representing an average flood yield which the system

was supposed to be able to carry. Mr. Lane stated that these

were not his values and that he was unwilling to testify as to

values to be assigned in this proceeding to water rights. When it

is remembered that all the water rights owned by the Cuyamaca

Company were transferred to the company, together with nearly

all the lends and physical property now owned by it, all for the

sum of \$150,000.00, Mr. Lene's hesitancy to stam sponsor for the

amount claimed in his report for water rights can readily be under-

stood. The figure thus presented is simply another illustration of the extreme optimism with reference to water right values which a number of utilities have recently shown in cases pending before the Railroad Commission. The water companies can acquire title to water rights and that these water rights may have value is, of course, clear. San Joaquin and Kings River Canal and Irrigation Company vs. County of Stanislaus, 233 U. S. 454, decided on April 27, 1914. To say that water rights which are acquired together with a water system should thereafter suddenly have a value in excess of six times what was paid for the entire system, including the water rights, is a different thing.

Later in the hearing, the Cuyamaca Company presented two distinct lines of testimony with reference to water right values. The first line of testimony was presented by Mr. A. E. Chandler and the second by Mr. W. S. Post, in reliance on data supplied largely by Mr. C. H. Lee.

Mr. Chandler testified that the water diverted through the Cuyamaca system is worth at least \$1000 per 9-months miner's inch, regardless of ownership, with certain important qualifications. Mr. Chandler testified that if, after the evidence had been completed, it should appear to the Commission that the irrigation rate which would result would be unreasonably high for the irrigators, then his value of \$1000 per miner's inch should be cut down. He testified further that a water right value is an intangible, and that if, after determining the fair value of the physical items of the property and making reasonable allowances for maintenance and operating expenses and depreciation, the the rate which would result from these computations would be such that an addition thereto

by reason of water right values would result in a rate which the irrigators could not reasonably afford to pay, no allowance should be made for any water right value. Apparently acting on this theory, the Cuyamaca company has claimed no water right value in connection with the water used for irrigation, in

so far as concerns the establishment of rates. The Cuyamaca Company, however, does claim a value for this same water for the purpose of sale. This position of the cuyemaca company seems entirely illogical. If a purchaser of this system must pay for these water rights, he would later claim the right to establish rates high enough to yield him a return on the entire purchase price, including the price paid for the water rights. But if the irrigators cannot reasonably pay a rate including an allowance for water rights. the purchaser would at once find himself in the position of having bought a property the value of which, from his point of view, was depreciated by reason of the fact that he could not charge rates high enough to yield a return on water right value. Hence, it would seem to follow that if the cuyamaca company can not charge a rate high enough to return a value on any water right, for irrigation purposes, it can not consistently ask that value be allowed for these water rights for purposes of sale.

Mr. Chandler also testified that if a water system is already burdened with servitudes to the public up to the extent of its capacity and that if water rights under a system have been sold to the consumers, they belong to the consumers and the water company is not entitled to receive payment a second time when the company undertakes to sell its system.

Referring now to domestic water, Mr. Chandler qualified his value of \$1000 per 9-months miner's inch by saying that if the use of a value of \$1000 per 9-months miner's inch should result in a rate for domestic consumers higher than the rate hitherto established by the Railroad Commission to be charged by the city of San Diego for consumers in outside territory under similar conditions, his value of \$1000 per miner's inch would have to be pared down accordingly. As the rates charged by Cuyamaca Company for domestic consumers are already higher than the rates established by the Railroad Commission to be charged by the City of San Diego for outside domestic consumers, and as these rates charged by the Cuyamaca Company can not be reduced, it would follow on Mr. Chandler's analysis, that no value can be allowed to the Cuyamaca Company for its water sold for domestic consumption.

Mr. Chandler testified that he had no suggestion to make with reference to the value of the surplus water which the Cuyamaca company claims to have.

The second line of testimony presented by the Cuyamaca Company in connection with its claim to values for water rights was presented in connection with its Exhibit No. 51, in which exhibit the following claim is made for an allowance for water right value;

"263 9-months miner's inches, being 24 miner's inches continuous domestic use plus 239 miner's inches excess flood water at \$2960.00 per miner's inches, being the capitalized value of the difference between a rate of 15.1 cents per 1000 gallons which is also the cost delivered at the city limits of the San Diego system, and the corresponding cost of the Cuyamaca water which is 10.9 cents per 1000 gallons, both fixed on capital at 5 per cent interest--\$778,480.00."

The Company then adds the following note:

"The inclusion of no value for water rights on account of water now in use for irrigation for the purpose of rate fixing is not to be considered as a waiver of the right to compensation for such rights for purposes of sale. For the purpose of sale, such additional valuation on account of water rights for water used for irrigation as to the Commission may seem proper is asked."

This valuation is based on a capitalization of the assumed difference in the cost of delivering water at the gates of San Diego between the city of San Diego's system on the one hand and the cuyamaca system on the other. The entire claim is based on

the assumption that it costs 15.1 cents per 1000 gallons to deliver water at the city limits of san Diego through the city of San Diego's gravity system and that it costs only 10.9 cents per 1000 gallons to deliver water at the city limits of San Diego through the cuyamaca company's system. The assumption that it costs the city of San Diego 15.1 cents per 1000 gallons to deliver water from its gravity system at the gates of San Diego is based on certain computations presented by Mr. Lee in Cuyamaca Compmy's Exhibit No. 44. In determining this cost to the City of San Diego, Mr. Lee used a capital investment of \$4,700,000, although as a matter of fact, the City of San Diego paid \$4,000,000 for the system and has expended subsequently only \$250,000. Mr. Lee assumed an annual allowance for depreciation of \$36,777.00 although the Railroad Commission in its Decision No. 1465, rendered on April 28, 1914, in Application No. 547, being the application City of of/San Diego for an order establishing the rates to be charged by said City for the delivery of water to consumers outside of the boundaries of said City (Vol. 4, Opinions and Orders of the Railroad Commission of California, p. 902), found that a reasonable allowance for annual depreciation would be \$27,826.00. Mr. Lee allowed \$66,169.00 as the annual expenditure for maintenance and operation. He took this amount from the records supplied by one of the employees of the hydraulic department of San Diego, without making any check as to whether these sums included amounts properly chargeable to capital expenditures instead of to maintenance and operation and without reference to the fact that the Railroad Commission in its decision on the City of San Diego's application had pointed out the fact that such had been the practice and that a reasonable allowance for maintenance and

operation for the impounding system would be \$27,500.00. Mr. H. A. Whitney, hydraulic engineer of the City of San Diego, testified that he had made a careful examination of the maintenance and operating expenses actually incurred by the city of San Diego in its impounding system and that his results check very closely with the amount of \$27,500.00 allowed by the Railroad Commission. Mr. Lee assumed a net safe yield from the city of San Diego's impounding system of only 6.1 million gallons per day when that system shall have been completed. Mr. H. A. Whitney, who has had an intimate knowledge of every detail of the system during the last three or four years, estimated that under the most adverse conditions, it is reasonable to assume that the City of San Diego, with the addition of the Pine Creek Dam, which Mr. Lee also included in his computations, would have a net safe yield of 7.5 million gallons daily from the impounding system. It is evident that nearly every assumption used by Mr. Lee in his computation is erroneous, and that no weight whatsoever can be given to it.

In said Application No. 547, the Kailroad Commission found that the average cost of the delivery of water at the gates of the City of San Diego from its impounding system is 9.73 cents per 1000 gallons. This figure must be compared with the 10.9 cents per 1000 gallons which the Cuyamaca Company claims as the cost of delivering water from its system at the gates of San Diego. On this basis, it follows that on the second line of evidence submitted by the Cuyamaca Company to prove the value of its water rights, namely, the next available source theory, the water rights of the Cuyamaca Company have no value.

After Mr. Lee presented his computations, Mr. H. A. Whitney, hydraulic engineer of the City of San Diego, presented

in City of San Diego's Exhibit No. 24, a computation as to the cost of the delivery of water from the City of San Diego's impounding system and also from the pumps now being operated by the City of San Diego in the San Diego River. This exhibit shows that on the basis of 7.5 million gallons delivered daily from the impounding system and 2.75 million gallons delivered daily from the sands of the San Diego River, or a total net safe yield of 10.25 million gallons daily, the cost to the City of San Diego of the delivery of its water in the University Heights Reservoir amounts to 8.72 cents per 1000 gallons. On cross-examination by the Cuyamaca Company, Mr. Whitney testified that if the pumped water is entirely eliminated from his computations, the cost of water delivered from the impounding system, on the net safe yield assumed by him and on the basis of four million dollars expended by the City of San Diego for the properties of Southern California Mountain Water Company instead of the \$3,500,000 found to be their fair value in this Commission's decision on Application No. 547, the cost of water delivered from the impounding system alone at the gates of San Diego is 10.4 cents per 1000 gallons as contrasted with the Cuyamaca Company's cost of 10.9 cents per 1000 gallons under its system in its present condition and its cost of 10.7 cents when its system is fully developed in accordance with Mr. Lee's suggestions.

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Mr. Whitney also made an estimate of the cost of pumping water from the sands of the San Diego River and delivering it in University Heights Reservoir, and found this cost to be 4.62 cents per 1000 gallons. He also reported that the cost of pumping water from the sand of Tia Juana River and of delivering three million gallons per day at the Lower Otay Reservoir at an

per 1000 gallons. In order to ascertain the cost of delivering the water at the gates of San Diego, it will be necessary to add to this cost an amount which represents a proper proportion of the cost, operating expenses and depreciation of the Lower Otay Reservoir and of the pipe line or pipe lines leading therefrom to the University Heights Reservoir.

There was also introduced in evidence a report presented jointly to the City of San Diego and to the Valcan Land & Water Company by Mr. P. E. Harroun, dated August, 1914, in which report Mr. Harroun finds that upon the basis of 4 1/2 per cent interest on the value of the property, together with annual depreciation, maintenance and operating cost and the delivery of 23 million gallons daily, water could be delivered at the gates of San Diego from the properties now owned by Volcan Land & Water Company on the San Luis Rey River at Warner's Hanch for the sum of 5.26¢ per 1000 gallons. Disregarding for the moment the comparisons of the cost of pumping water from the San Diego River, of pumping water from the Tia Juana River and of bringing water from the properties of Volcan Land & Water Company, and confining our attention entirely to the cost of water delivered by gravity at the city limits of San Diego from the City's impounding system, it appears conclusively, on the Cuyamaca Company's own theory, that no substantial value can be assigned to its water rights.

Before leaving this particular branch of the subject,
I desire to draw attention to the fact that whether or not the
City of San Diego continues to buy from the Cuyamaca Company any
surplus water, is entirely problematical. With the exception of
insignificant amounts sold to ranchers, the Cuyamaca Company has

never sold surplus water to any customer other than the city of San Diego. No such water was sold to the city for a period in excess of five years between 1906 and 1914. Less than two years have expired since the sale of surplus water to the city has been resumed. Whether the cuyamaca company will continue to find a purchaser for these surplus waters and whether it will be able to re-establish rights as against the riparian owners owning lands below the diverting dam are matters which largely lie beyond the control of Cuyamaca Company and as to which no definite finding can be made on the evidence presented in this proceeding.

I now desire to draw attention to a further matter having a material bearing on the question as to what allowance should be made in this proceeding for water rights. Reference has already been made to the water right contracts entered into by San Diego Flume Company. I shall now refer to these contracts, under the different type forms, for the purpose of drawing attention to the language therein with reference to the granting of water rights or agreements to supply water.

1. Form No. 1- 58.51 M.1.

In this form of contract san Diego Flume Company for itself, its successors and assigns, doth sell and convey and agree to furnish in perpetuity, for the purpose of irrigation and use upon, and in connection with the following land, situated in the County of San Diego, State of California, to-wit (describing land) a water right of and to () inches of water, miners measure, under a four-inch pressure, being equivalent to 12960 standard gallons of water in every 24 hours for each and every inch hereby sold, under a four-inch pressure, as aforesaid."

2. Form No. 2- 403.835 M.I.

In this form of contract San Diego Flume Company, referred to as the owner of certain water and water rights, and a system for the delivery of water to consumers, "agrees to and does hereby sell and convey to the consumer a water right to () miners inches of water (being equivalent to 12960 standard gallons of water in every 24 hours for each and every inch), to be delivered through the distributing system of the party of the first part at a suitable point on its main flume line for deliveries above the flume terminus, or at a suitable point on its main pipe line for deliveries below the flume terminus."

It is provided that "said water right is sold for the use of, and to be appurtenant to, the following described real estate, now owned by the consumer, in the county of san Diego, state of California, to-wit: (Describing land)."

The contract further provides that "it is expressly understood and agreed that the water right hereby sold shall belong to said described real estate and be used thereon and not diverted therefrom, or used on any other land."

of the 403.835 miners inches covered by this form of contract 150 miners inches are covered by contract entered into on February 7, 1908 between San Diego Flume Company and La Mesa Development Company, in which contract it is provided that in consideration for the sum of \$120,000.00 the Flume Company "does hereby grant, bargain, sell and convey unto the said party of the second part a water right to 150 inches of water, miners measure, under a four-inch pressure from the center of the opening, being equivalent to 12960 standard gallons of water in every 24 hours for each and every inch, to be delivered from or through

the main flume lines and pipe lines of the party of the first part. It is provided that "said water right is sold for the use of and to be appurtenant to any land within the flow of the water system" of the Flume Company owned by La Mesa Development Company, its successors or assigns. This contract differs from the others of this type particularly in that it provides that La Mesa Development Company may have twenty years within which to attach the water covered by the contract to designated tracts of land. The Flume company agreed that upon the designation of any particular parcel of land it would execute a water right contract attaching a specific quantity of water to the designated parcel of land, such water right contract to be of type No. 2. One miners inch of water has been attached to land under this contract and is being used but the remaining 149 miners inches have not been attached. A suit for specific performance of this contract brought by La Mesa Development company against James A. Murray and Ed Fletcher was filed in the Superior court of San Diego county on February 16, 1912, and is still pending.

3. Form No. 3- 67.33 M.I.

In this form of contract Bryant Howard and R. A:
Thomas, trustees of La Mesa Colony Tract and san Diego Flume
Company, convey a lot or lots in "La Mesa Colony," also
a lot or lots in the town of La Mesa "together with the right
to take water from the pipes or flumes of said company at the
rate of one miners inch measured under a four-inch pressure
(for irrigation and domestic purposes) for said tract." The
Flume Company agreed to convey water in its pipes or flumes
to the edge of said tract "within a reasonable time after the

completion of its main flume line to its reservoir about 8 miles east of the city of san Diego, and near said 'La Mesa Colony.'"

On March 1, 1912, the Flume company, claiming that 20 miners inches under this type of contract had not been applied for "within a reasonable time" after the completion of its main flume line, eliminated this number of miners inches from its list of outstanding contracts, thus reducing the number to 67.33 miners inches.

4. Form No. 4- 3.62 M.I.

In this form of contract, originally entered into with Teralta Land and Water Company, San Diego Flume Company bound itself as long as the covenants to be performed by the purchaser were kept, "to furnish annually for the lands hereinabove described, and none other, water as follows" (specifying number of miners inches) with certain provisos to which it is unnecessary here to refer.

5. Form No. 5- 9.875 M.I.

In this form of contract entered into between San Diego Flume Company and Columbian Realty Company, the Flume Company agrees to sell, furnish and supply to the party of the second part, not to exceed 9-7/8 inches of water, miners measure (under a four-inch pressure from the center of the opening), being equivalent to 12960 standard gallons of water in every 24 hours for each and every inch, or total per each 24 hours of 127,980 gallons." The agreement specifies the territory for the use of which the water is agreed to be sold, furnished and supplied. At the time this contract was entered into Columbian Realty Company surrendered certain

contracts covering approximately 5.8 miners inches, a part of which had been secured through Teralta Land and Water Company's contract (Form No. 4). Columbian Realty Company was selling off lots in this territory and was distributing water to its purchasers for domestic purposes. Fairmont Water Company, distributing water to East San Diego is the successor of Columbian Realty Company under this contract.

6. Form No. 6- 14.5 M.I.

In this form of contract, entered into between sen Diego Flume Company and El Cerrito Park Water Company, the Flume Company agrees "to sell, furnish and supply to said party of the second part not to exceed 14-1/2 inches ofwater, miners measure, u nder a four-inch pressure from the center of the opening or the equivalent of 12960 standard gallons of water for each 24 hours for each and every inch, or a total per each 24 hours of 187,920 gallons." The agreement provides that the water is to be sold, furnished and supplied for use upon a certain territory specifically described in the contract.

7. Form No. 7- 20 M.I.

In this form of contract, entered into between san
Diego Flume Company and La Mesa Mutual Water Company, the Flume
Company "does hereby agree to sell, furnish and supply to the party
of the second part, 5 inches of water, miners measure, with the
option on the part of La Mesa Mutual Water Company to take 15
additional inches within the time specified in the contract, which
option seems to have been exercised. The contract specifically
describes the territory in which the water is to be used.

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8. Form No. 8- 2.25 M.I.

In this form of contract, entered into between San Diego Flume Company and Levi Chase, the Flume Company agrees that it "will convey to the party of the second part a water right of 2-1/4 inches of water, miners measure, under a four-inch pressure, to be taken and used as hereinafter provided, and subject to the conditions usual with said party of the first part in the sale of water rights to other parties."

9. Form No. 9.- .16 M.I.

In this form of contract, San Diego Flume Company "agrees to and does hereby sell and convey to the consumer a water right to miners inches of water (being equivalent to 12960 standard gallons of water in every 24 hours for each and every inch), to be delivered through the distributing system of the party of the first part at a suitable point on its main line flume for deliveries above the flume terminus, or at a suitable point on its main pipe for deliveries below the flume terminus." The contract further provides that "said water right is sold for the use of, and to be appurtenant to, the following described real estate (describing real estate)."

The foregoing type forms of contract appear in full in Hailroad Commission's Exhibit "E" in this proceeding.

Heference has already been made to the rentals to be paid under these various forms of contract and to the fact that in each case consideration was paid to the Flume Company for entering into the contract. Heference has also been made to the water which the Cuyamaca Company is obligated to supply to the Indians

and to the water supplied for domestic use on Normal Heights.
Bonnie Brae, Teralta Heights and Kensington Park.

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M. C. Healion, president of San Diego Flume Company at the time of the sale of the property to James A. Murray on June 1, 1910, testified that the Flume Company had recognized the obligations of all these contracts up to the time of the The agreement for the sale of the sale of the property. property entered into on April 20, 1910, between San Diego Flume Company and James A. Murray, specifically provides that "said water delivered is sold, subject to all water right contracts hitherto made by the party of the first part with consumers under its water system." It further provides as follows: "It is understood and agreed that there are now in existence contracts to supply water to consumers covering about 625 miners inches of water at various annual rentals." Attached to the agreement is a statement showing gross earnings as of May, 1910 on existing water right contracts and extra supply and enumerating the water contracts, showing outstanding obligations of 625.08 M.I. The deed from San Diego Flume Company to James A. Murray dated June 1, 1910, provides in part as follows:

"This property, water system, franchises, easements, et cetera, are sold, subject to all water right contracts, or contracts to rent, sell, supply or distribute water hitherto made by the party of the first part, whether such contracts refer to water already furnished or hereinafter to be furnished."

The party of the second part "assumes, and agrees to perform all such contracts to the same extent and in the same manner as the party of the first part is now bound to perform the same." The deed further provides as follows:

sale of water rights in the neighborhood of \$368,000.00 in cash

together with rights of way of indefinite value.

In the present proceeding Cuyamaca Company takes the position that all these contracts are void and that the company is under no obligation with reference to any of them. The company further takes the position that it will not return the money which was paid for water rights as distinguished from the rentals specified in these contracts and that it will make no allowance for the same. It is unnecessary for me at this time to comment upon the equity of such a claim.

The Cuyamaca Company's position that these contracts are all void is founded upon the principle that a public utility water company has no right to grant preferences to any persons within the area of the territory to the service of which its water has been dedicated. The Cuyemaca Company claims that these contracts violate this principle in that they purport to grant to the owners of certain of the lands within the territory to the service of which the company's water has been dedicated rights to the use of the water over and above the rights enjoyed by other land owners by virtue of their status as persons owning land within the territory to the service of which the water has been dedicated. The company relies on a number of decisions of the supreme court of this state and also of the rederal courts sitting in valifornia. Uhief among these cases are Hildreth vs. Montecito creek Water Company, 139 Cal. 22; Leavitt vs. Lassen Irrigation company, 157 cal. 82; Lassen Irrigation company vs. Long. 157 Cal. 94; Boise City I. & L. Co. vs. Clark, 131 Fed. 415; and Imperial Water Company No. 5 vs. Holabird, 179 Fed. 4.

"It is further understood and agreed that there are now in existence contracts to supply water covering about 625. miners inches of water at various rentals."

A. Murray and Ed Fletcher and La Mesa, Lemon Grove and Spring Valley Irrigation District, hereinbefore referred to, provides, as already indicated, that the property is to be sold and acquired "subject to all water right contracts or contracts to rent, sell, supply or distribute water hitherto made by San Diego Flume Company (formerly the owner of the said water system), whether such contracts refer to water already furnished, or hereafter to be furnished.

All water sold by the Cuyamaca Company for irrigation purposes is sold under some one of these contracts. Out of 24 miners inches of water sold by the Cuyamaca Company in 1914 for domestic purposes, Mr. W. S. Post testified that all except 8.3 miners inches is also supplied under some one of these contracts. These 8.3 miners inches appear to be supplied to certain portions of Normal Heights, Kensington Park and other territory lying outside of the territory described in any of these contracts.

Reference has already been made to the fact that the San Diego Flume Company received consideration for each of these contracts. In some of the earlier contracts the consideration was either the grant of right of way or the grant of right of way plus the payment of cash. In most cases, however, the company received cash payments ranging from \$600.00 to \$1,000.00 per miners inch. The sums usually paid were either \$600.00 or \$800.00 per miners inch. After December, 1898, no water rights were sold for less than \$800.00 per miners inch. The evidence

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The consumers under this system take the position that these contracts are all valid and enforcible. They reply on a number of decisions in which certain of these very contracts were under consideration by the Supreme Court of this State and by the Federal Courts, and in which the contracts were directly or by inference sustained for the purposes of those cases. These cases are San Diego Flume Company vs. Chase, 87 Cal. 561; San Diego Flume Company vs. Souther, 90 Fed. 164; San Diego Flume Company vs. Souther 104 Fed. 706; Souther vs. San Diego Flume Company, 112 Fed. 228. In the last case, Judge Ross, in enforcing one of the type No. 3 contracts, bowed to the decision of the United States Circuit Court of Appeals in 104 Federal, although he believed it to be wrong.

These authorities and all the other decisions which seem to bear on the question were elaborately discussed by Commissioner Eshleman in this Commission's decision in Application No. 118, and it is unnecessary to again cover the field.

The difficulty experienced by the courts in passing upon the validity of such contracts arises from the fact that at the time they were entered into the parties apparently had in mind only the ordinary laws of contract and real property and did not realize that an entirely different body of law applies to the rights and obligations of a public utility and its consumers. Particular reliance is placed by the contract holders on section 552 of the Civil Code, enacted in 1875, reading as follows:

"Whenever any corporation, organized under the laws of this State, furnishes water to irrigate lands which said corporation has sold, the right to the flow and use of said water is and shall remain a perpetual easement to the land so sold, at such rates and terms as may be established by said corporation in pursuance of law. And whenever any person who is cultivating land, on the line and within the flow of any ditch owned by such corporation, has been furnished water by it, with which to irrigate his land, such person shall be entitled to the continued use of said water, upon the same terms as those who have purchased their land of the corporation."

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The consumers reply on this section and on the decisions construing the same in support of their contention that the ordinary rules of real property and of contract obligations apply and that they have secured through their contracts a "perpetual easement" as such easements are known in real property law. Without passing upon the validity of this claim, I desire simply to draw attention to the decision of the Supreme Court of California in Leavitt vs. Lassen, supra. In this case, Mr. Justice Henshaw, at page 79 says:

"The fundamental and all important proposition then in this, that a public service water company which is appropriating water under the constitution of 1879, for the purpose of rental, distribution and sale, cannot confer upon a consumer any preferential right to the use of any of its water (citing cases)."

Again, at page 90, Mr. Justice Henshaw says:

"The right of an individual to a public use of the water is in the nature of a public right possessed by reason of his status as a person of the class for whose benefit the water is appropriated or dedicated. All who enter the class may demand the use of the water, regardless of whether they have previously enjoyed it or not."

Referring then to section 552 of the Civil Code, Mr. Justice Henshaw, at page 93, says:

may acquire. That is to say, having once been supplied by the company, they are entitled to a continuation of such supply, unless their quantum shall be dimished by a short-age for which the water company is not responsible, or a shortage by reason of the increased demand of added consumers.

In such cases, the duty of the water company is to supply such water as it has, fairly apportioned between its consumers. If it be conceived that section 522 of the Civil Code is designed to confer upon any particular consumer any especial, permanent and preferential right above what is here stated, that effort, being plainly violative of the constitution, would be held void."

Mr. Justice Henshaw then continues and holds that the same declaration applies to the provisions of the Act of March 12, 1885, and the amendment of March 2, 1897.

validity of these contracts is correct, and if it be held that perpetual easements on the system have been established thereunder, on which contention it is unnecessary herein to pass, it follows that the Cuyamaca Company's system is burdened with all these easements and that the value of the system for the purpose of sale is accordingly diminished to this extent. Under this view, the company having sold these water rights once, cannot own them for the purpose of selling them again.

On the other hand, if the consumers are not correct in their contention, it becomes necessary to consider the effect to be given to their transactions with the flume Company, as bearing on the value of the Cuyamaca Company's property for the purpose of sale. It has been suggested that these contracts have at least the effect of bringing the lands therein described within the area of the territory for the benefit of which the water is appropriated or dedicated and to establish its status as land permanently entitled to share in the public use. It appears clearly, however, from the evidence in this proceeding that all these lands were already within the area to which the water appropriated by San Diego flume Company was dedicated and that it accordingly was unnecessary to pay any consideration to bring these lands within the area within which they already found theme

selves. The notices of appropriation of water by san Diego Flume Company all show that the lands of all the contract holders were within the area for the service of which the water was appropriated.

On May 28, 1886, San Diego Flume Company filed a notice appropriating all the waters of the San Diego River at the head of Boulder Creek to the extent of 6,000 miners inches measured under a four-inch pressure. The notice states that the water "is appropriated, claimed and intended for irrigation and domestic use and mechanical purposes." The notice continues as follows:

"The places where it is intended to use said water are the City of San Diego, Ex Mission Rancho, and Rancho of El Cajon."

On June 29, 1886, San Diego Flume Company posted a notice appropriating all the waters of the South Fork of the San Diego River to the extent of 4,000 miners inches measured under a four-inch pressure. The notice of appropriation states that "said water is appropriated, claimed and intended for irrigation and domestic use and mechanical purposes." The notice continues as follows: "The places where it is intended to use said water are the City of San Diego, Ex Mission Rancho, Rancho of El Cajon and other places between the point of diversion and the seaboard."

On July 31, 1886, San Diego Flume Company posted a notice appropriating all the waters of Boulder Creek to the extent of 2,000 miners inches measured under a four-inch pressure. The notice states that "said water is appropriated, claimed and intended for irrigation and domestic use and mechanical purposes." The notice continues in part as follows: "The places where it is intended to use said water are the City of San Diego, Ex Mission Rancho and Rancho El Cajon."

The notices of appropriation filed in behalf of Murray and Fletcher after they acquired the property on June 1, 1910, were posted subsequent to the dates of all the contracts herein referred to, but were of similar tenor with reference to the appropriation for public use and the place of intended use.

As all the lands covered by the contracts were already within the area to the service of which the water had been appropriated and dedicated, their owners, if they had understood their legal rights, could have demanded service upon the payment of the established rates. Price vs. The Riverside Land and Irrigating Company, 56 Cal. 431; McCrary vs. Beaudry, 67 Cal. 120; Fellows vs. City of Los Angeles, 151 Cal. 52; Leavitt vs. Lassen Irrigation Company, 157 Cal. 82; Byington vs. Sacramento Valley West Side Canal Company, decided by the Supreme Court of California on April 29, 1915.

It is well established now that a water utility has no right to charge a water right in addition to the established rates as a condition precedent to service. San Diego Land and Town Company vs. National City, 74 Fed. 79, 86; Lanning vs. Osborne, 76 Fed. 319, 329, 333; Boise City I. & L. Co. vs. Clark, 131 Fed. 415, 420; San Joaquin and Kings River Canal and Irrigation Company vs. Stanislaus County, 191 Fed. 875, 891. Whatever question there may have been in this matter has been definitely set at rest in this state by the recent decision of the Supreme Court of California in Byington vs. Sacramento Valley West Side Canal Company supra, decided on April 29, 1915.

The question then arises as to what effect can be given to the payments made for these so-called water rights. If these moneys could be recovered by those who paid them or their successors,

a serious question might arise as to whether the value of the water system would not be depreciated in the hands of whoever may own it. On the other hand, in the absence of a decision by the supreme court of this state holding that these moneys can be recovered, the Reilroad Commission would be inclined, in so far as it could, on the facts of this case, to give effect, in equity, to the moneys thus paid and to regard the main so far as it can do consistently with the establishment of uniform rates and the prevention of discrimination, as advance payments on rates, so that the consumers holding under these contracts will have the normal rates which they otherwise would be compelled to pay, reduced to the extent of reasonable interest on the moneys which they have paid. By reason of the inability to collect such rates as otherwise would be collected from these consumers, the value of the water system would, of course, be pro tanto depreciated.

as bearing on the question of a fair sale price of this property, the consumers under the system who have been using water under their contracts, should not have the slightest fear as to the permanency of their rights to receive water under this system. Having once received water from this system and continued the use thereof, they are entitled, as was held by the Supreme Court of this state in Leavitt vs. Lassen, supra, "to a continuation of such supply, unless their quantum shall be diminished by a shortage for which the water company is not responsible, or a shortage by reason of the increased demand of added consumers." Realizing the difficulties which might arise from the demand of additional consumers in an area specified in the notices of appropriation larger than the area which can reasonably be served, the Legislature of this state, in 1913, enacted Chapter 80.

providing in part that whemever the Railroad Commission, after a hearing, shall find that any water company which is a public utility operating within this state has reached the limit of its capacity to supply water and that no further consumers of water can be supplied from the system of such utility without injuriously withdrawing the supply wholly or in part from those who have theretofore been supplied by such corporation, the Railroad Commission may order and require that no such corporation shall furnish water to any new or additional consumers until such order is vacated or modified by the Commission. Acting under this principle, although prior to the time this particular statute was enacted, the Railroad Commission in its decision in Application No. 118 provided in part that "no additional consumers shall be added to this system except domestic consumers under the terms hereinbefore in this opinion and order set out." As long as the Railroad commission continues to have jurisdiction over this particular water system it will continue to protect the rights or those who have heretofore enjoyed the use of the water from the system against the taking on of additional consumers for irrigation purposes beyond the extent to which the system can reasonably supply such additional consumers. As far as domestic consumption is concerned, there will be no danger for a long time from additional consumers of this class, for the reason that the cuyamaca company system, if properly developed, can take care of large additional amounts of domestic consumption.

In its Exhibit No. 51, Cuyamaca Company also claims an allowance of \$250,000.00 for water rights under Permit No. 1 of the state Water Commission of California, issued on March 12, 1914. This permit authorizes the appropriation of not to exceed

and the Cuyamaca Company intents to use this water for the generation of power. The evidence does not show that any consideration was paid to the state of California in connection with this appropriation. The Cuyamaca Company presents a table of contemplated cost of developing a plant for the generation of hydro-electric energy by means of the water thus appropriated, of total operating and fixed charges, of depreciation and of revenue, and reaches the conslusion that it will secure by this means a surplus profit of \$20,000.00 which sum capitalized at 8 per cent, gives a claimed power right value of \$250,000.00. This project is so vague, problematical, speculative and uncertain as not to justify the addition of any material sum to the sale price in this proceeding.

The evidence shows that only one-half mile of ditch has been completed, that the estimates of construction cost, operating expense and depreciation are purely speculative, and that no contract has been entered into for the sale of power. No estimate of operating and maintenance expenses in connection with this project had ever been made prior to the presentation of the evidence in this case. The case seems to fall clearly within the rule amounced by the Supreme Court of this state in <u>San Diego Lend and Town Company</u> vs. Neale, 88 Cal. 50, in which the court, at page 66, says:

"The condition of the property, the uses to which it may be put, having regard to the existing advantages for making a practical use of the property, and such advantages as may be reasonably expected in the immediate future, are all matters for consideration in estimating the value of the lands (Boom Company vs. Patterson, 98 U.S. 403,); but to attempt to ascertain the value by estimating the cost of works necessary for its use for a particular purpose, the cost of operation, prospective sales and estimated profits, increased demends through growth of population, etc., requires 'a degree of refinement in the measure of values which seems to us totally incompatible with the gross estimates of common life ... the gross estimates of common life are all that the court and juries have skill enough to use as a measure of value. All other measures

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4. GOING CONCERN VALUE.

The Cuyamaca Company also presents a claim for going concern value. That such value must be allowed in proper cases is well established. But when it is remembered that in the present case the Cuyamaca Company and its predecessor, the san Diego Flume Company, have been unable for more than three or four years during the entire period of 26 years of operation to pay even maintenance and operating expenses, it must be apparent that this system has no very great value as a "going concern" in addition to the value of its tangible properties. It must be remembered also that when James A Murray purchased this property on June 1, 1910 for \$150,000 he bought it as a going concern which had been in operation and doing business for some 21 years and the purchase price included as one of the elements of the property purchased its value as a going concern.

5. ORIGINAL COST, ADDITIONS AND BETTERMENTS.

The agreement of April 20, 1910, by which San Diego Flume Company agreed to sell its system to James A. Murray for \$150,000.00, had attached thereto as Exhibit "A", a list of the properties transferred, which property includes nearly all the properties now owned by the Cuyamaca Company. The deed dated June 1, 1910 from San Diego Flume Company to James A. Murray conveyed all these properties, including all the water rights owned by the company and its value as a going concern.

The evidence shows that for 8 years, from 1900 until 1908, the San Diego Flume Company tried to sell its entire holdings, but without success. In 1908, the lands not used and useful in connection with the operation of the system, being 1400

acres valued at \$30.00 per acre, were segregated from the system and the property was offered for sale at \$150,000.00. It was not until 1910 that the company was able to realize this price. Mr. Healion, president of the San Diego Flume Company, testified that the company had been willing for a long time to take \$150,000.00 and that it took the first opportunity to sell at that price. I am convinced from the evidence that the sum of \$150,000.00 may reasonably be taken as representing the fair value of the property at the time of its sale by the San Diego Flume Company to James a Murray.

Subsequent to the acquisition of the property by Murray the Cuyamaca Company has made numerous improvements as well as acquiring some additional property. Mr. W. S. Post, the company's chief engineer, testified that the principal improvements and additions have been the placing of an additional sideboard on the flume, an increase in the size of the South Fork feeder, the replacement of 12 wooden flumes by steel flumes, the construction of additional bents in the remaining wooden trestles, the construction of a number of concrete conduits, the construction of siphons at Sand Creek, South Fork and Chocolate to replace long and dangerous wooden trestles, the lining of the entire flume with rubberoid roofing paper, an increase in the height of the diverting dam, the construction of an additional pipe line on El Cajon Avenue, the deepening and enlarging of the La Mesa ditch and the purchase and better equipment of the El Monte pumping plant property. In addition, certain small reservoirs and pumping plants have been constructed by Murray and Fletcher in their individual capacities for the purpose primarily of distributing water to their private land holdings in and about Grossmont and Murray Hill and are now to be

permanently added to the water utility system.

Cuyamaca Company presented as its Exhibit No. 39, a statement showing the alleged cost of the water system to the Cuyamaca Company from June 1, 1910 to January 1, 1915, and another statement marked "Cuyamaca Company's Exhibit No. 58" showing the alleged cost of the system from June 1, 1910 to March 1, 1915. Subsequent to the hearing, the company filed a statement showing the alleged cost of the system from June 1, 1910 to April 1, 1915 with an estimate of probable cost to July 1, 1915. These statements are subject to numerous serious objections. The rate of interest of 10 per cent on all moneys expanded for construction as well as deficits in maintenance and operating expenses is used throughout these tables. The Cuyamaca company's counsel stated at the hearing that "we thought we would put it high enough and put it up That this rate of interest is too high to the Commission." under the circumstances of this case is too apparent for comment. Further, after allowing interest at the rate of 10 per cent per annum on all the construction costs and all the deficits in operation, the company adds in its Exhibit No. 39 the sum of \$150,230.00, being the gross earnings during the period from June 1, 1910 to January 1, 1915. On this basis the more money a utility earns the larger is the amount as to which the utility is out of pocket. Of course, no such allowance can be made. The company also presents a statement of the "value" of the property acquired by James A Murray and Ed Fletcher individually and which is to go with the system, totalling \$48,947.00. This statement again includes interest at the rate of 10 per cent per annum. It is not a statement of actual cost of the property

and hence is not presented on the theory of actual expenditures which is supposed to underlie the exhibit. The values of most of the real property therein contained are in excess even of the values testified to by Colonel Fletcher and materially in excess of the values testified to by Mr. O'Halloran. For instance, the Murray Hill Reservoir lands are given a value of \$6,335.00 while Colonel Fletcher testified to a value of \$4,848.00 and Mr. O'Halloran to a value of \$1,616.00; Miles Reservoir Mo. 1 is given a value of \$1,443.00 although Colonel Fletcher testified to a value of \$1,104.00 and Mr. O'Halloren to a value of \$1,000.00, the Murray-Hill Eucalyptus siphon right-of-way is given a value of \$585.00 while Colonel Fletcher testified to a value of \$476.00 and the present value of the Grossmont Reservois is given as \$5,437.00 as contrasted with \$4,737.00 estimated by this Commission's hydraulic department. I believe that full justice will be done to the company if it be assumed that these properties originally cost, before the addition of interest, \$30,000 instead of \$40,789.00 claimed by the company in this Exhibit.

the company for maintenance and operating expenses, although these operating expenses have been shown to include unduly large amounts for salaries of general officers and items properly chargeable to the proposed sale of the property and other items not proper to be included.

Railroad Commission Exhibit No. "F" contains a summary of construction and capital expenditures, as agreed upon between the Commission's auditor and the Cuyamaca Company between June 1, 1910 and January 1, 1915, without the addition of interest except an item of \$2,531.98 as follows:

TABLE NO. X.

SUMMARY OF CONSTRUCTION AND CAPITAL EXPENDITURES

June 1st, 1910 to January 1st, 1915.

Purchase of physical property of San Diego Flume Co. Legal and other expense in connection with purchase Purchase and collection of unpaid accounts Purchase and protecting water rights Engineering for proposed reconstruction, etc., Equipment Interest Lands and rights of way Boulder Creek, Conejos, Pverty Gulch and El Capitan Reservoirs Buildings Murray Hill Reservoir, pipe lines and tunnel Cuyamaca Reservoir La Mesa Reservoir Eucalyptus Reservoir Diverting Dam	\$150,000.00 592.70 2,368.04 3,462.92 2,029.31 5,472.52 2,531.98 3,231.99 10,248.91 188.77 41,788.91 13.10 98.37 75.00 12,050.46
Flume construction, including wood flume, steel flume concrete flume, steel and concrete siphons, lining etc Pipe Lines Meters and services Pumping plants Telephone line Measuring weirs, gauging stations, etc. Miscellaneous expense Casualty insurance Commissary - net cost La Mesa Dithh	134,980.40 98,328.25 17,571.09 30,405.50 2,209.57 1,356.54 217.90 1,163.30 905.40 137.40
Total,	\$521,428.33

The sums thus expended are distributed over the years 1910 to 1914, inclusive, as follows:-

1910	\$ 155,390.32
1911	51,815.20
1912	53,902.63
1913	89,908.33
1914	170,411.85

In addition to these amounts the Cuyamaca Company reports capital expenditures for January, February and March, 1915 amounting to \$31,241.00 and estimated additional capital expenditures from April 1 to July 1, 1915, amounting to \$2,500.00.

These statements do not include the properties acquired by Murray and Fletcher individually, which properties are to go with the system, and which have hereinbefore been assigned a reasonable cost of \$30,000.00 without the addition of interest.

The following table shows the capital expenditures incurred during each year, together with interest thereon, at the rate of 8 per cent per annum from the middle of the year to July 1, 1915.

TABLE NO. XI.

CAPITAL EXPENDITURES, WITH INTEREST.

June 1, 1910 to June 30, 1915.

1910		
Capital Expenditures 8% interest for 5 years	\$155,390.32 \$ 62,156.13	\$217,546.45
1911		
Capital Expenditures 8% interest for 4 years	\$ 51,815.20 16,580.66	68,395.86
1912		
Capital Expenditures 8% interest for 3 years	\$ 53,902.63	66,839.26
1913		
Capital Expenditures 8% interest for 2 years	\$ 89,908.33 14,385.33	104,293.66
1914		
Capital Expenditures 8% interest for 1 year	\$170,411.85 13,632.95	184,044.80
1915		
Capital Expenditures 8% interest for 3 months	33,741.00	34,415.82
Properties heretofore owned individually by Murray and		
Fletcher, assumed cost Interest at 8% for 2 years	4,800.00	34,800.00
		\$ 710.335.85

The Cuyamaca Company claims surplus and deficits in earnings over maintenance and operating expenses in the years 1910 to 1915, inclusive, as follows:

TABLE NO. XII.

EARNINGS VS. MAINTENANCE AND OPERATING EXPENSES. AS CLAIMED BY CUYAMACA COMPANY

1910	Surplus in earnings over maintenance and operating expenses	\$ 3,943.00	
1911	Deficit in earnings over maintenance and operating expenses	5,818.00	
1912	Deficit in earnings over maintenance and operating expenses	11,830.00	
1918	Deficit in earnings over maintenance and operating expenses	13,707.00	
1914	Deficit in earnings over maintenance and operating expenses	7,604.00	
1915	Surplus in earnings over maintenance and operating expenses, January 1, to April 1,	7 074 00	
	consumity T' no Thill T'	3,814.00	

The evidence in this proceeding shows that the Cuyamaca Company's maintenance and operating expenses have been unnecessarily heavy. Reference has already been made to salaries paid to general officers and to the inclusion of expenses which are not properly maintenance and operating expenses. As pointed out at the hearing, the expenses for hearings before the Railroad Commission have been abnormally high and far greater than necessary. As typical of this condition, I desire to refer to Railroad Commission's Exhibit Ha. "J", in which appears the Company's claim for maintenance and operating expenses for the year 1914, amounting to \$57,902.88.

There appears in the same exhibit, Mr. Armstrong's estimate of what would have been reasonable maintenance and operating expenses during this year, amounting to \$44,706.19. The only changes of importance are a reduction in the salary of general officers, and the assignment to this year of the proper pro rata of Railroad Commission expenses, which should be spread over a number of years. On the basis of Mr. Armstrong's report, the deficit of \$7,604.00 reported by the Cuyamaca Company for 1914 is converted into a surplus of \$7,693.00 of earnings over reasonable maintenance and operating expenses.

I find as a fact that an allowance of \$25,000.00 to cover reasonable deficits in maintenance and operating expenses from June 1, 1910 to July 1, 1915, with interest at the rate of 8 per cent per annum, is reasonable.

Before leaving the question of original cost, with additions and betterments, I desire to draw attention to the fact that the Cuyamaca Company is retaining 601 acres of land in the vicinity of Cuyamaca Reservoir, which land was testified to by Colonel Fletcher as having a value of about \$25.00 per acre, or a total value of \$15,005.00.

SPECIAL CONSIDERATIONS.

Before making my findings as to the fair value of the Cuyamaca Company's property for the purpose of sale in this proceeding, I desire to draw attention to a number of additional matters which have bearing on the question of value.

The evidence clearly shows that the flume is largely overbuilt and that throughout most of its extent it is from four to six times as large as necessary to carry the water which it has hitherto supplied. The evidence also shows that this excess capacity can not be availed of prior to the necessity of taking down the flume and substituting a more efficient and economical carrier.

The evidence further shows that water properties in and about Grossmont and adjoining lands, which must have cost somewhere in the neighborhood of \$50,000.00 and which were constructed primarily for the purpose of serving the lands owned by Murray and Fletcher and being sold by them, serve but a relatively few customers at the present time. The total number of customers thus served probably does not exceed two dozen. The revenues to be derived from these customers and those who may be expected to be added within the near future, will be but a small part of the maintenance and operating expenses necessary to serve these customers. That these properties constitute a burden on the system and depreciate its value, is clear.

Attention must also be drawn to the ability of the consumers to pay rates, as bearing on the value of the property. The Cuyamaca Company itself, in this principle, has eliminated any value for water rights in so far as concerns the establishment of rates for irrigation. Mr. C. H. Lee, a witness for the Cuyamaca

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company, testified that there was no future in San Diego County for the irrigation of citrus crops and that San Diego County producers cannot compete with the growers in the vicinity of Whittier and Ventura, where lemon crops were claimed by Mr. Lee to be two or three times as great as those produced by consumers under the Cuyamaca Company's system. Colonel Fletcher testified that the fost of water under the Cuyamaca Company's system will be so high that it cannot be used for irrigation purposes under any condition. Nevertheless, 92 1/2 per cent of the water under this system, except surplus waters, is being used for irrigation and the lands to which this water has been applied are entitled to have the continued use thereof.

Finally, I desire to draw attention, in this connection, as bearing on the value of the system, to Colonel Fletcher's testimony that for 26 years this system has been unable to pay even maintenance and operating expenses. This testimony should be modified by the fact that on the basis of reasonable maintenance and operating expenses, the system has probably paid such expenses during three of the last five years.

After a careful consideration of all the evidence in this proceeding. I find as a fact that the fair value of the property of Cuyamaca Water Company, referred to in the contract dated November 17, 1914, between James A. Murray and Ed Fletcher, doing business under the firm name and style of Cuyamaca Water Company, and La Mesa, Lemon Grove and Spring Valley Irrigation District, and to be transferred by the Cuyamaca Company to the Irrigation District, including property to be added to that particularly described in the contract, as hereinbefore set forth, is the sum of \$745,000.00. The property as to which this finding

is made is described in Exhibit No. 1, which is hereto attached and made a part hereof.

While this amount is in excess of the amount which would be allowed for rate fixing purposes, the public can afford to be generous in taking from the owners of the Cuyamaca Company's system their property.

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I am of the opinion that Cuyamaca Water Company should be authorized to convey its said property to La Mesa, Lemon Grove and Spring Valley Irrigation District at the price herein found to be reasonable, and recommend that the Railroad Commission make its order authorizing such conveyance.

I submit the following form of order:

ORDER

JAMES A. MURRAY and ED FLETCHER, doing business under the firm name and style of CUYAMACA WATER COMPANY, and LA MESA, LEMON GROVE AND SPRING VALLEY IRRIGATION DISTRICT having filed their petition asking the Railroad Commission to determine the fair value of the property of Cuyamaca Water Company to be transferred to the Irrigation District under contract dated November 17, 1914. and to authorize the conveyance of said property by Cuyamaca Water Company to the Irrigation District at the value thus fixed and determined,

THE RAILROAD COMMISSION HEREBY FINDS AS A FACT that the fair value of the property of Cuyamaca Water Company to be transferred to La Mesa, Lemon Grove and Spring Valley Irrigation District. as described in Exhibit No. 1, attached hereto, is the sum of seven hundred and forty-five thousand dollars (\$745,000.00).

Basing its order on the foregoing finding of fact and on the other findings which are contained in the opinion which precedes this order.

IT IS HEREBY ORDERED that JAMES A. MURRAY? ED FLETCHER and W. G. HENSHAW, doing business under the firm name and style of CUYAMACA WATER COMPANY be and the same are hereby authorized to convey to LA MESA, LEMON GROVE AND SPRING VALLEY IRRIGATION DISTRICT, the property particularly described in Exhibit No. 1 which is attached hereto and made a part hereof.

The foregoing findings and order are hereby approved and ordered filed as the findings and order of the Railroad Commission of the State of California.

Dated at San Francisco, California, this 26th day of June, 1915.

Max Thelen

H. D. Loveland

Alex. Gordon

Edwin O. Edgerton

Frank R. Devlin

Commissioners.

A True Copy

H. G. Mathewson Assistant Secretary Railroad Commission State of California.

(Seal)

EXHIBIT No. 1

SCHEDULE "A"

REAL PROPERTY

Parcel Ho. 1.

CUYAMACA RESERVOIR AND GROUNDS AT KEEPER'S HOUSE.

DESCRIPTION.

All that portion of lots "D" "E" and "G" of the Cuyamaca Rancho in said County as set out in the decree of Partition of said Rancho recorded in Book 43 of Deeds at page 309 et seq in the County Recorder's Office of said County, particularly described as follows:

Beginning at a point north	89°25' east, 448.
from Corner 6 of said Lot "E":	
thence N 21° 12° E	1094 feet;
thence N 4º 20' E	995.5 feet;
thence N 32° 18' W	507.6 feet;
thence N 10° 27' W	866.5 feet;
thence N 53° 42' W	439.0 feet;
thence N 2º 52' W	141.3 feet;
thence N 40° 06! W	536.1 feet;
thence N 69° 26' W	193.4 feet;
thence N 65° 11! W	671.1 feet;
thence S 37° 52' W	209.3 feet;
thence N 52° 08' W	640.5 feet;
thence N 37º 57' E	1028.0 feet;
thence 5 76° 00' E	1043.0 feet;
thence S 89° 13' E	504.8 feet;
thence S 79° 40' E	880.7 feet;
thence N 74° 57' E	408.5 feet;
thence S 80° 07' E	571.4 feet;
thence N 36° 13' E	451.5 feet;
thence N 54° 30! R	11.21 chains;
thence N 40° 50' E	11.97 chains;
thence N 62º 06' E	17.88 chains;
thence N 22° 00' E	13.48 chains;
thence 8 41° 00' E	4.16 chains;
thence N 45° 00' E	11.82 chains;
thence S 83° 15' W	9.47 chains;
thence N 20° 15' E	17.68 chains;
thence N 61° 30° E	12.73 chains;
thence N 10° 50° E	7.80 chains;
thence M 18° 45' W	11.74 chains;
thence N 1º 39' W	5.53 chains;
thence N 53° 15' E	12.35 chains;
thence N 14° 30' E	13.03 chains;
thence S 68° 15' E	10.30 chains;

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thence South 7.50 chains; thence S 25° 30' E 7.87 chains; thence 8 16° 15' W 11.66 chains; thence 3 27° 45' E 21.67 chains; thence N 82° 30' E 14.01 chains; 10.45 chains; thence S 32º 45' E thence S 629 00' E 6.97 chains; thence S 26° 15' W 7.20 chains; thence S 33º 00' E 5.75 chains; thence N 89° 39' W 5.45 chains; thence South 8.64 chains; thence S 48° 30' W 11.51 chains; thence N 52- 15' W 5.91 chains; thence N 32 15' W 5.45 chains; thence S 69 07' W 7.43 chains; thence S 15 16' B 11.69 chains; 29' E thence 3 34 8.24 chains; thence S 12 15' B 4.03 chains; thence S 32 21 · T 12.23 chains; thence S 12 13.32 chains; 40' W thence S 10 24! W 7.91 chains; thence S 41 5.20 chains; 53' W 44' W thence S 7 7.67 chains; thence S 74 15.09 chains; 27! W thence S 00 22' W 5.92 chains; 25' W 20.00 chains; thence S 89 thence N 00 5.12 chains: 22' E thence N 41 25' W 7.83 chains; 6.58 chains; thence N 58 08' W thence N 28 15' W 5.20 chains: 15' E thence I 00 4.70 chains; thence N 26 46' W 2.42 chains; thence N 75 15' W 6.97 chains; 2.65 chains; thence S 57 30' W thence S 22 00' W 8.33 chains; thenceN 77 00: M 3.03 chains; thence N 41 00: W 4.55 chains; 00. A 8.33 chains; thence S 73 30' W 4.92 chains; thence 3 62 7.58 chains; 15' W thence S 34 15' W 7.58 chains; thence 8 8 45' B thence S 10 4.92 chains; thence S 29 00' B 4.55 chains; thence S 56 30 1.79 chains: 30' E 4.05 chains; thence N 84 7.58 chains; thence N 59 00' E thence N 86 00' E 3.79 chains: thence S 68 00' E 6.97 chains; thence 3 32 02' E 5.30 chains: thence S 24 3.03 chains: 58' W 02' W 10.61 chains: thence N 65 1.21 chains: thence 3 71 58' W thence 3 43 58 W 9.09 chains; thence 8 52 3.99 chains: 57' 7.77 chains; 59' W thence 8 23 04' W 5.70 chains; thence N 65 thence 8 73 5.07 chains; 7.14 chains: thence S 30 10' W 2.58 chains: thence West 3.02 chains: thence South

thence West

10.00 chains;

Subject to the reversionary interest in favor of R. W. Waterman to the property described in deed from R. W. Waterman to San Diego Flume Company, recorded in Book 188, page 141 of Deeds, Records of San Diego County, California.

Parcel No. 2.

POVERTY GULCH RESERVOIR SITE.

DESCRIPTION

NET of SW 1/4 and No of SE 1/4 of Section 3, Township 15 South, Range 3 East, S. B. M., containing 120 acres.

Parcel No. 3.

KUEHNER PROPERTY, UPON WHICH CHOCOLATE PUMPING PLANT

AND EL CAPITAN RESERVOIR SITE ARE LOCATED.

DESCRIPTION

SE 1/4 of NE 1/4 of Section 7 and S 1/2 of NW 1/4 and SW 1/4 of NE 1/4 of Section 8, in Township 15 South, Range 2 East, S. B. M., containing 160 acres.

Parcel No. 4.

WEBSTER RESERVOIR

DESCRIPTION

Block 9 of Villa Caro Heights per map thereof No. 1345 of Records of San Diego County, California, containing 0.14 acres more or less.

Parcel No. 5

MURRAY HILL RESERVOIR

DESCRIPTION

All that portion of Lot 136 of Murray Hill per map thereof No. 1342 filed in the County Recorder's Office of San Diego County, California, lying east of a straight line, between the west corner of Lot 80 of Murray Hill and the west corner of Lot 125 of Murray Hill, and containing 15.4 acres more or less.

Parcel No. 6

PARK RESERVOIR (ALSO KNOWN AS MILES RESERVOIR NO.1)

DESCRIPTION

The Park Reservoir site and the reservoir built thereon situate in Lots 1 and 2 Block 29, Bl Cajon Heights, am per license survey map No. 50, records of San Diego County, and more particularly described as follows, to-wit:

Commencing at the southwest corner of Lot 4, Block 29, El Cajon Heights, thence south 70 degrees 52°30° E along the northeast line of the County Road 178 feet; thence N 79 degrees 5½' east along said County Road 1150 feet; thence continuing N 79 degrees 5½' E 16.1 feet to the point of beginning of the traverse of said reservoir; thence N 10 degrees 57° E 548.8 feet; thence N 17° 11' W 100.5 feet; thence N 32° 11' W 50 feet; thence N 29° 08' E 100 feet more or less to the southerly line of the San Diego Flume right of way; thence along said southerly line south 60° 52' E 472 feet; thence S 32° 45' W 216.5 feet; thence S 8° 15' W 263 feet more or less to the northerly line of said County Road; thence along said northerly line of said County Road; thence along said northerly line of said County Road; W 200 feet to the point of beginning. Containing 3.42 acres more or less.

Parcel No. 7

EUCALYPTUS RESERVOIR

DESCRIPTION

That portion of Lot 4 in Section 17, Township 16 South, Range 1 West, S. B. M., in the County of San Diego, State of California, more particularly described as follows:

	Commencing at a	point 541 feet north 75°36' east
from the	southwest corner	of said Lot 4.
	75° 36' E	60 feet to corner No. 1.
thence N	71° 06' E	163.2 feet to corner No. 2,
thence N	88° 01' E	25.9 feet to corner No. 3,
thence S	790 29' E	143.5 feet to corner No. 4,
thence S	66° 23' E	106.9 feet to corner No. 5,
thence S	580 41' E	177.0 feet to corner No. 6,
thence N	30 03' E	70.7 feet to corner No. 7,
thence N	450 17' W	101.6 feet to corner No. 8,
thence N	520 51' W	280.2 feet to corner No 9.
thence N	450 29' W	179.4 feet to corner No.10,
thence S	840 07' W	130.1 feet to corner No.11,
thence S	720 33' W	238.0 feet to corner No.12,
thence S	160 25' E	278.0 feet to point of beginning.

Also that certain other tract of land bounded and particularly described as follows, to-wit:

corner	No	. 9	of '	the above	point 108.2 N 45° 9' W from described tract, 350.0 feet.
thence					of way of San Diego Flume Company.
thence	S	300	00	W	344.0 feet along east side of said right of way,
thence thence					52.0 feet, 71.2 feet to point of beginning.

Parcel No. 8

LA MESA RESERVOIR.

DESCRIPTION

That portion of La Mesa Colony in the Rancho Mission of San Diego, according to the map thereof filed in the County Recorder's Office of said San Diego County, September 4th, 1901, and numbered 876 of the maps filed in said office, particularly described as follows:

Beginning at a point 855 feet north 360 32' east of the northwest corner of the southwest quarter of Section 13, Township 16, South, Range 2 West, S. B. M. at a stake set in the stone mound, thence N 360 32' E on boundary line of Lot 19 of Rancho Mission of San Diego, according to the partition map thereof on file in the office of the Clerk of the Superior Court of the County of San Diego, California, and also on file in the office of the Recorder of said County, which boundary line of Lot 19 of said Rancho Mission is as marked and delineated on said amended map of La Mesa Colony, to the corner of said Lot 19, which lies west of the North boundary of Lot 196 of said La Mesa Colony, thence east on the north boundary of said Lot 19 of said Ex Mission Rancho to the northwest corner of said Lot 196 of La Mesa Colony, thence south, southerly and southeasterly along the westerly line of said Lot 196 of La Mesa Colony and along the southerly boundary line of lots 195 and 194 of said La Mesa Colony, and continuing along the westerly and northerly boundary lines of the County Road, as marked on said amended map of La Mesa Colony, to the easterly line of Lot 157 of said La Mesa Colony, thence north on the east boundary line of said lot 157 of La Mesa Colony to the northwast corner thereof,

thence west on the north boundary line of said lot 157 to the

curved boundary line on the west side thereof,

thence southwest, southerly and southeasterly along said curved west boundary line of said lot 157 to an intersection of said line with the section line,

thence east on the south boundary line of said lot 157 to the

southeast corner thereof.

thence southwesterly along the boundary line of the county road as shown on map of La Mesa Colony to a point where said road deflects west.

thence along said road following the deflection of the same around the north side and west side of lot 155 of said La Mesa Colony to a point where the south line of said lot 155

protruded across the county road is intersected,

thence along the northerly boundary of said county road, following the detour thereof to a point where a line drawn parallel with and 190.7 feet at right angles southwesterly from La Mesa Dam intersects the west boundary line of said County Road,

thence north 60° 45' west parallel with said La Mesa Dam, 847.5 feet

to the point of beginning.

Parcel No. 9

MONTE PUMPING PLANT

DESCRIPTION

Beginning at the intersection of the northerly line of Julian AVenue, and the east boundary line of El Cajon Valley Company's land as shown on Map 289, filed in the office of the County Recorder of said San Diego County December 30, 1886, which point is 40.33 feet north of the intersection of the center line of Julian Avenue and said boundary line; thence north 1173.5 feet along said boundary line to the San Diego River; thence north 600 31' west 57 feet; thence south 1248 feet to the northerly line of said Julian Avenue; thence north 48° 03' east along the line of Julian Avenue to place of beginning.

Beginning at a point on the East boundary line of El Cajon Valley Company's land as shown on said Map 289, 1213.83 feet north of the intersection of the center line of Julian Avenue and said boundary line; thence north along said boundary line 500 feet; thence north 60° 31' west 57 feet; thence south parallel to said boundary line 500 feet; thence south 60° 31' east 57 feet to point of beginning.

Beginning at a point on the northerly line of Julian Avenue and 50 feet west of the point of intersection of the center line of said Julian Avenue with the east line of El Cajon Extra Valley Company's land as shown on said Map 289; thence south 48° 03' west along the northerly side of said Julian Avenue 80.7 feet; thence north 1332 feet; thence south 60° 31' east 68.92 feet; thence south 1248 feet to northerly line of Julian Avenue and place of beginning.

Beginning at the intersection of the southerly line of Julian Avenue with the east boundary line of El Cajon Valley Company's lands as shown on said Map 289 which point is 40.33 feet south of the intersection of the center line of said Julian Avenue and said boundary line; thence along the south line of said Julian Avenue south 48° 3' west 190 feet; thence at right angles south 41° 57' east 213 feet to a point on said boundary line 285.4 feet south of the place of beginning; thence north to place of beginning.

Beginning at a point on the east boundary line of El Cajon Valley Company's land as shown on said Map 289, 550.73 feet south of the point of intersection of the center line of said Julian Avenue and said boundary line; thence west 569.7 feet to the southerly line of Julian Avenue; thence north 480 03' east along southerly line of said Julian Avenue 574.7 feet; thence at right angles south 41° 57' east 213 feet to point on said boundary line; thence south along said boundary line 225 feet to point of beginning.

Together with wells, pumps, pumping plant, oil tanks, storehouses and all other structures or personal property now situate lying or stored thereon.

SUBJECT, HOWEVER, to the reservations and encumbrances of various deeds of record.

SCHEDULE "B"

RIGHTS OF WAY, U. S. RIGHTS GRANTED AND PENDING.

FLOODAGE RIGHTS AND RIPARIAN RIGHTS.

No. 1 - Right of Way.

Permit issued by United States Department of Agriculture, Forest Service, for a canal upon Boulder Creek; dated July 2, 1914.

No. 2 - Right of Way.

Application to United States Department of Agriculture,
Forest Service, for final power permit on Boulder Creek, filed
June 6th, 1914. Temporary permit to proceed with construction
issued July 3rd, 1914; final stipulation signed August 3, 1914.

No 3.

Contract to occupy lands and right of way for flume within the El Capitan Indian Reservation, with United States Department of the Interior, originally made with the San Diego Flume Company, as recorded in the office of the Commissioner of Indian Affairs at Washington, D. C. per letter from Department of Interior to Commissioner of Indian Affairs, dated September 16th, 1892.

No 4.

Amended right of way for concrete pipe line at Sand Creek over land in the El Capitan Indian Reservation, approved by United States Indian Service June 25, 1913, as per Departmental letter of July 29, 1913.

No 5.

Amended right of way for steel pipe line at South Fork Canyon, over the El Capitan Indian Reservation granted in 1912.

No. 6.

Application for lands for reservoir purposes and easements for Conejos Reservoir, pending; filed with the United States Department of the Interior in May, 1912. Stipulations signed for a payment of \$2,600.00 for lands to the Indian Bureau, in 1914.

No. 7.

Permit for use of public land for reservoir purposes in Poverty Gulch Reservoir Site July 26, 1913.

In SW 1/4 of SE 1 /4 and SE 1/4 of NE 1/4, Section 3, Township 15 South, Range 3 East, S.B.M. Approximately 40 acres.

No. 8.

Permit to occupy lands within the El Capitan Indian Reservation for pumping purposes, granted by United States Department of Interior, dated September 12, 1913.

No. 9.

Right of way for the San Diego Flume from the west boundary of El Capitan Indian Reservation to the Eucalyptus Reservoir, traversing Section 12, Township 15 South, Range 1 East, El Cajon Rancho, Sections 17 and 18 of Township 16 South, Range 1 East, through Section 24, Township 16 South, Range 1 West and through Section 17, Township 16 South, Range 1 West.

No. 10.

Right of way for La Mesa Ditch and pipe line through Section 17, Township 16 South, Range 1 West and through La Mesa Colony to La Mesa Reservoir. A general right of way for pipe lines through all lots in La Mesa Colony.

No. 12.

Franchise of the County of San Diego granted December 22, 1913, as per resolution of the Board of Supervisors, upon El Cajon Avenue, Montoe Street, Monroe Way, Isabella Street, Ramona Street and Lincoln Street.

No. 13.

Franchise for pipe line granted by the City of La Mesa upon El Cajon Avenue by ordinaries dated December 26, 1913.

No. 14.

Franchise for pipe line granted by the City of East San Diego upon El Cajon Avenue dated February 9, 1914.

No. 15.

The lease of parcel of land for pumping station in the northwest corner of Lot "K", La Mesa Colony.

No. 16.

Easements and rights of way acquired by condemnation proceedings in the Superior Court in an action of Murray and Fletcher vs. La Mesa Development Company, judgment rendered on July 30, 1914.

No. 17.

Floodage rights over lands in La Mesa Reservoir, to a maximum height of reservoir of 100 feet granted by Junipero Land & Water Company to San Diego Flume Company May 14, 1887, and recorded in Book of Deeds 99, page 466, records of San Diego County, California.

SCHEDULE "C"

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PHYSICAL STRUCTURES AND IMPROVEMENTS.

No. 1.

DAMS USED IN THE OPERATION OF THE WATER SYSTEM AS FOLLOWS:

The Cuyamaca Dam.

The Diverting Dam upon the San Diego River.

The Eucalyptus Dam located at the end of the flume.

The Murray Hill Dam.

The La Mesa Dam.

No. 2.

CONVEYING SYSTEM.

Flume, siphons, tunnels and conduits 33 miles in length, constituting the San Diego Flume, and flume known as South Fork Feeder.

No. 3.

PUMPING PLANTS DESCRIBED AS FOLLOWS:

Pumping Plant No. 1.

The pumping plant known as No. 1 is located at the corner of Victoria Street and Ramona Avenue, in La Mesa Colony.

Pumping Plant No.2.

East 10 acres of SW 1/4 of NE 1/4 of Section 8, Town-ship 15 South, Range 2 East, S.B.M., and right of way for pipe line over lands of Robert Alvord in NW 1/4 of SE 1/4 of said Section 8, to the flume of Murray and Fletcher; including pumping plant, wells and pipes on said lands.

Pumping Plant No.3.

Pumping plant known as Plant No. 3 is located upon El Capitan Indian Reservation by permit of United States Department of Interior, located as follows:

In the SW 1/4 of SW 1/4 of Section 22, Township 14

South, Range 2 East, S.B.M., whence southwest corner of said Section 22 hears from center of said pumping plant house South 38° West, 1,000 feet approximately; also wells and suction pipe lines occupying a strip of land 25 feet wide extending from center of said pumping plant house North 45° West, 400 feet approximately, and a discharge line occupying a strip of land 5 feet wide extending from said South 40° East, 350 feet approximately to the flume of Murray and Fletcher.

No. 4.

DISTRIBUTING PIPE LINES AS FOLLOWS:

The City of El Cajon system partly installed and under construction.

The Grossmont Park system consisting of a reservoir in Lot 469 and a reservoir in Lot 449 in Grossmont Park, Sub-division No. 3, and a reservoir in Lot 21 and a reservoir near Lot 75 of Grossmont Park Sub-division No. 1; all pipe lines connecting these reservoirs and other distributing lines laid upon the private ways within these sub-divisions up to and including meters of the consumers and the pipe line known as the Helix Pipe Line.

The water system in the streets of Murray Hill.

The water system in the streets of Hawley Heights.

The 36" pipe line connecting the flume and Murray

Hill Reservoir.

The 24" pipe line connecting Murray Hill and Eucalyptus Reservoirs.

The ditch and pipe line known as La Mesa Ditch connecting the flume and La Mesa Reservoir.

The 24" Redwood pipe connecting La Mesa Reservoir with the main distributing pipe at the corner of Victoria Street and Ramona Avenue, in La Mesa Colony.

Wood stave pipe supplying North La Mesa, approximately

8,000 feet long.

The main distributing system beginning at the Eucalyptus Reservoir and running thence along El Cajon Avenue, through the cities of La Mesa and East San Diego and all branches owned by Murray and Fletcher, consisting of:

]	PIPE			LIN. FT.
4	inch	Rivet	ed St	TTIA/TEE/7TE	7500
6	77			n	1200
8	PIECE C	n			5000
14	N	u		•	15920
16	17	П		П	24760
3		Screw	Casi	ng	5966
4	TT	П	п		3296
6	TT	n	TT		334
8	T	П	π		284
10	17	n	n		350
ii	п	π	n		339
12	TT	π	17		927
ī	n	Stand	erd S	OTAW	9898
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2 3	17	n		п	88919
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No 5.

BUILDINGS AS FOLLOWS:

Buildings at Cuyamaca Reservoir, La Mesa Reservoir and Eucalyptus Reservoir.

Section houses at Diverting Dam, Chocolate Canyon, Los Coches, Los Coches Trestle and Section No. 5.

No 6.

WAGONS AND TOOLS, now in use by Company.

SCHEDULE "D"

WATER APPROPRIATIONS.

No. 1

Appropriation by San Diego Flume Company of the diverting dam on San Diego River for 6,000 miner's inches, dated May 28, 1886, and recorded in Book of Water Claims No. 1, Page 146.

No. 2.

Appropriation by San Diego Flume Company on south Fork of San Diego River, for 4,000 miner's inches, dated June 29, 1886, and recorded in Book of Water Claims No. 1, page 152.

No. 3.

Appropriation by San Diego Flume Company on Boulder Creek (at Cuyamaca Reservoir), for 2,000 miner's inches, dated August 4, 1886, and recorded in Book 1, page 159.

No. 4.

Appropriation by B. Otterstedt (assigned to Ed Fletcher) at diverting dam of San Diego River, for 100,000 miner's inches, dated June 1, 1910 and recorded in Book 4 of water Claims, page 51.

No. 5.

Appropriation by W. E. Keenan (assigned to Ed Fletcher) in the southwest quarter of Section 22, Township 14 South, Range 2 East, for 50 miner's inches of water, dated June 12,1914, and recorded in Book 4, page 218 et seq of Water Claims.

No. 6.

Appropriation by L. A. Olsen (assigned to Ed Fletcher) for 500 miner's inches in the northwest quarter of Section 8, Township 15 South, Range 2 East, (El Capitan Dam site), dated June 12, 1914, and recorded in Book of Water Claims No. 4, page 217 et seq.

No. 7.

Permit for appropriation of water for power purposes to State Water Commission on Boulder Creek in Section 10, Township 14 South, Range 3 East, for 50 cubic feet per second, filed May 9, 1913, granted March 12, 1914, and recorded in Book of Water Claims No. 4, page 208.

SCHEDULE "E"

SUPPLEMENTAL SCHEDULE

The following properties referred to in the opinion herein, and added by the Railroad Commission in accordance with provision in contract dated November 17, 1914, between James A. Murray and Ed Fletcher, co-partners doing business under the firm name and style of Cuyamaca Water Company, and La Mesa, Lemon Grove and Spring Valley Irrigation Company, in accordance with stipulation at hearing:

- 1. Shops located at Normal Heights, with real property on which they are located.
- 2. Materials and supplies on hand, including office equipment, supplies, maps, schedules, charts, drawings and other data collected by Cuyamaca Company.
 - 3. Pumping Plant No. 4.

- 4. Miles Pumping Plant.
- 5. Grossmont Pumping Plant.
- 6. La Mesa Dam Pumping Plant.
- 7. Telephone lines.
- 8. Miles Reservoir No. 2, with real property on which it is located.
- 9. Measuring station below diverting dam.
- 10. Measuring station at Old Mission Dam.
- 11. Boulder Creek weir.
- 12. Sand Creek cement shed.
- 13. Metebrological instruments.
- 14. South Fork cook shack.
- 15. Right of way for flowage and keeper's house at diverting dam.
- 16. Kelly Ditch and right of way therefor, being a ditch and right of way located above the Cuyamaca damsite and used for the purpose of diverting water into Cuyamaca Reservoir.
- 17. All riparian rights and rights to diversion on and along San Diego River owned and controlled by James A. Murray, Ed Fletcher or William G. Henshaw, as more particularly shown and described in Cuyamaca Company's Exhibit No.30 herein.
- 18. All pipe, casings and fittings located in Cajon

 Avenue and installed during the years 1914 and

 1915 for the purpose of delivering flood waters

 of the San Diego River to the City of San Diego.
- 19. 265 meters, varying in size from 5/8 inch to 3 inches.

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BEFORE THE RAILROAD COMMISSION OF THE STATE OF CALIFORNIA.

In the Matter of the Application of James A. Murray and Ed. Fletcher, copartners doing business under the firm name and style of Cuyamaca Water Company, a public utility, and La Mesa, Lemon Grove and Spring Valley Irrigation District, a public irrigation district, for an order Establishing the value of the property of the Cuyamaca Water Company and authorizing Cuyamaca Water Company to convey said property to said district.

DECISION NO. 2531.

APPLICATION NO. 1432.

PETITION FOR REHEARING.

TO THE HONORABLE; THE RAILROAD COMMISSION OF THE STATE OF CALIFORNIA:

Your petitioners, James A. Murray, Wm.G. Henshaw and Ed. Fletcher, co-partners doing business under the firm name and style of Cuyamaca Water Company, and being three of the applicants named in the above entitled application, respectfully petition your Honorable Board that the decision and order in said above entitled matter be set aside and that a rehearing be granted your petitioners.

This petition is made under the sincere belief that in the opinion and order heretoforerendered in this matter substantial justice has not been done to your petitioners. That in placing a value of \$745,000 upon the property involved in this application the Commission has undervalued the property, has overlooked and failed to put any value at all upon certain property and has considered certain matters as depreciating the sale value of the property which should not in fact be so considered. That the value so placed upon their property is utterly insufficient, does not represent the present market value of the property and amounts to a confiscation of the property. That to compel your petitioners to sell and convey the property at the value so fixed amounts to a taking of your petitioners property without just compensation and without due process of law, and a denial to your petitioners of the equal protection of the law. That in such opinion and order principles are laid down which are in direct contradiction of the principles established by the decision of this Honorable. Commission in Application No. 118 (2 Cal. R R Com. 464) which deels A

cision so far as these petitioners and their property are concerned, ought in justice and right to be considered and treated as a rule of property to be followed in subsequent decisions of the Commission involving the same property and similar questions.

FIRST: SO-CALLED "WATER RIGHT CONTRACTS."

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It is evident from a reading of the opinion in this matter that these so-called contracts have been considered by the Commission as an important element in fixing the sale price of the property and that by reason of these contracts the value of the property has been depreciated. In this, we submit, the opinion is in error and thereby a great injustice has been done these petitioners.

In the first part of the opinion the learned Commissioner writing the opinion expressly disavows any intention of passing upon the legal obligations of these contracts. At page 23 of the typewritten copy of the opinion it is said: "In making these computations, I do not intend to pass upon the question of the legal obligations of any of these contracts or the right of the Cuyamaca Company to eliminate any of these contracts from its list."

Later on in the opinion, however, the learned Commissioner reviews at length the contentions of the various parties as to the status of these contracts, and says at page 55:

"If the position of the consumers with reference to the validity of these contracts is correct, and if it be held that perpetual easements on the system have been established thereunder, on which contention it is unnecessary herein to pass, it follows that the Cuyamaca Company's system is burdened with all these easements and that the value of the system for the purpose of sale is accordingly diminished to this extent."

Again on pages 57 and 58 it is said: "The question then arises as to what effect can be given to the payments made for these so-called water rights. If these moneys could be recovered by those who paid them or their successors, a serious question might arise as to whether the value of the water system would not be depreciated in the hands of whoever may own it. On the other hand, in the absence of a decision by the Supreme Court of this state holding that these moneys can be recovered, the Railroad Commission would be inclined, ansofar as it could, on the facts of this case, to give effect, in equity, to the moneys thus paid and to regard them, insofar as it can do consistently with the establishment of uniform rates and the prevention of discrimination, as advance payments on rates, so that the consumers holding under those contracts will have the normal rates which they otherwise would be compelled to pay, reduced to the extent of reasonable interest on the moneys which they have paid. By reason of the inability to collect such rates as

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otherwise would be collected from these consumers, the value of the water system would of course be pro tanto depreciated."

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It is, we submit, perfectly apparent from the foregoing quotations that these so-called water right contracts were held by the Commission to be an important element in depreciating the value of the property upon which a value was to be fixed. In this, we submit, an error was committed which works a grave injustice upon these petitioners.

In the first part of the opinion in this matter the Commission expressly disavow any intention of passing upon the validity of these contracts, but notwithstanding this express disavowal these very contracts whose legality is not passed upon are held to diminish and depreciate the value of the property.

The validity of these very contracts has, however, been expressly passed upon by this Commission in Application No. 118, where these self same contracts were relied upon by the consumers under this same system as establishing the rates which these petitioners could charge and collect. Mr. Commissioner Eshelman, after an exhaustive review of all the authorities, held that notwithstanding the fact that these very contracts attempted to fix and determine the rate at which water was to be supplied to the consumers, the contracts were ineffective and void for that purpose and the Commission in the exercise of the jurisdiction conferred upon it by the constitution and laws of the state had full authority to fix and determine the rates at which water should be furnished. In this opinion, which was concurred in by all the then commissioners, the Railroad Commission proceeded, notwithstanding the fact that in and by these very contracts the rates to be charged for water furnished were fixed and determined, irrespective of these contracts, to find and establish the rates at which these very petitioners should supply water. The rates so fixed by the Commission were in good faith accepted and acted upon by your petitioners, and the decision of this Commission in Application No. 118 was accepted and acted upon as eliminating the system from the effects of these contracts. Upon the faith of that decision these petitioners

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have expended since the middle of the year 1912, over \$320,000 1 in cash in improvements and betterments to its system. In that 2 decision where the effect of these contracts on rates was the 3 very point considered and determined, nothing was said about the 4 rates being reduced to the extent of reasonable interest on moneys 5 paid under these void contracts. Is it fair, at this late date, 6 after these petitioners, relying as they had a perfect right to 7 do upon the solemn determination of this very tribunal, have spent 8 large sums of money upon their water system, to introduce this new element of interest upon the moneys paid for these contracts? Can 10 it be considered as fair and just that when one decision of this 11 Commission has fairly and squarely held these contracts void so 12 far at least as rates are concerned, for another decision, more 13 than two years afterwards, to hold that these very contracts so held 14 void can be used to depreciate the value of the property, because, 15 forsooth, by reason of the contracts the rates to be collected for 16 water will be reduced? If the contracts are void as fixing rates, 17 and this Commission has so held, it is difficult to perceive how 18 they can be used for the purpose of reducing rates, or depreciating 19 the value of the property. In other words, the effect of these two 20 decisions is evidently to hold the contracts void so far at least 21 as fixing rates are concerned, and valid for the purpose of depre-22 ciating the value of the property, and this for the reason that the 23 existence of the contrasts will affect the rates which the owner of 24 the system will collect. It is respectfully submitted that there 25 is a manifest inconsistency in this line of reasoning. 26 When these petitioners made the large expenditures of 27 money in improving their system, which the evidence shows they have 28 made since 1912, they did so on the faith of the decision in 29

When these petitioners made the large expenditures of money in improving their system, which the evidence shows they have made since 1912, they did so on the faith of the decision in Application No. 118, and upon the theory that these contracts were not to be considered in the future as affecting rates, and through rates the value of the property. It does not seem that this Honorable Commission would be willing to induce these petitioners to so expend this money on the faith of a decision and thereafter so substantially modify that decision as has been done in this instance

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that petitioners would not have made such expenditures if they had any means of knowing in advance that such modification was to be made.

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It is, we submit, of vital importance to all public utilities in the state that capital should be encouraged to invest in their securities. Without such capital the absolutely necessary extensions, improvements and betterments cannot be made. If such capital is to be secured it must be on the faith that principles once established by the decision of this Honorable Commission will be at least substantially adhered to in subsequent decisions. Any other policy cannot but work havor with all of our utility securities. We do not for a moment believe that it is the intention of this Commission to depart from the rules and principles previously established by its own decisions and yet, we respectfully submit, such is the effect of the decision in this proceeding. On the faith of the decision in Application No. 118, that these contracts were void, that they could not be considered in fixing rates, these petitioners went ahead and expended large sums of money on their water system. They relied upon the principles established in that decision as establishing the policy of this Commission. It is, therefore, we earnestly submit, a great injustice to these petitioners over two years later to learn that they cannot safely rely upon the principles established by the decision in Application No. 118. That instead of these contracts being eliminated and of no effect in fixing rates they are to be used for the purpose of decreasing the rates they will be allowed to collect and thereby diminishing the value of their property. What encouragement under such circumstances is there for the expenditure of capital, brains and energy in building up a utility property? We do not believe that it is the purpose and intent of this Commission after having held out to utility owners the hope that a certain course would be followed, and after, relying upon such decision, money in large sums has been expended to take a position, which, had it been assumed in the beginning, would have

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prevented the expenditure of this money. Yet, we submit, such is the purport and effect of the decision in the present case if allowed to stand. The decision in Application No. 118 has stood for over two years. No petition for a rehearing was made, no appeal to the courts was taken. Under such circumstances, it is respectfully submitted, petitioners were fully justified in assuming that it was and would be considered by this Commission and by all parties to have established the rule which would be followed in all future proceedings where these contracts were involved. In short, that it had, so far as these matters were concerned, become final.

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Again, in considering these contracts the opinion at page 53 points out that these contracts were entered into under the theory that only the ordinary laws of contract and real property governed and did not realize that an entirely different body of law applies to the rights and obligations of a public utility. In other words, the contracts were entered into under a mistake of law. It is not even suggested that there were any elements of fraud, oppression, duress, misrepresentation or other circumstances of a like nature attending their execution. Yet the opinion says that the Commission in equity will give effect to contracts thus executed under a plain mistake of law, by reducing the rates charged to consumers holding them and thereby depreciate the value of the property. It is to be borne in mind that in the vast majority of instances, as shown by the testimony, these contracts are not held by the persons who originally secured them. A comparison of Railroad Commission's Exhibit "A" giving an abstract of original water right contracts with Cuyamaca Company's Exhibit No. 48 showing present holders of so-called water rights will demonstrate that in only a very few instances are the original holders of the contracts and the present holders the same persons. For instance, the Pacific Coast Land Bureau oraginally obtained 150 inches of water which was attempted to be attached to a large tract. This tract was subsequently subdivided into many small

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tracts and the 150 inches subdivided and applied to these various small tracts. This is only one instance out of many where similar subdivisions were made. There is nothing in the evidence, so far 2 as we are aware, to show that the present owners of these contracts paid anything extra for the so-called water rights, even if the original contract holders did. Again, the contracts were made by the San Diego Flume Company, not by Messrs. Murray and Fletcher. If the contracts were made under a mistake of law, it was the mistake of the original contract holders and the San Diego Flume Company, not of the present contract holders and Messrs. Murray and Fletcher.

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The general rule of law is that equity will not relieve parties from a mistake of law in the absence of some circumstances showing oppression, undue influence, fraud or other like conditions.

Kenyon vs. Wilty, 20 Cal. 637

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Parsons vs. Fairbanks, 22 Cal. 343

Guy vs. Du Uprey, 16 Cal. 196

Even under section 1578 of the Civil Code it must appear that the mistake arose from a misapprehension of the law by all parties, all supposing that they knew and understood it, and all making substantially the same mistake. In the present case the holders of the contracts, are, in most instances, not the parties who made the mistake, nor are these petitiohers the other party to these contracts. Under these circumstances it is, we submit, at least very doubtful if a court of equity would be justified in granting any relief. Yet, before any adjudication of this question by the courts, and without any opportunity for a hearing on the question, for that question was not raised at the hearing, the opinion amnounces that in equity the Commission will be inclined to reduce the rates of these present contract holders and that therefore on account of this inclination on the part of the Commission the value of the property of these petitioners, who are not the ones who made these contracts, will be pro tanto depreciated.

We most respectfully submit that until the courts have

passed on the validity of these contracts, until at least these petitioners have had an opportunity in a rate case to present the question whether the contract holders' rates should be reduced to the extent of reasonable interest on the moneys, not, we submit, that they paid, but that some other person in most instances paid, this inclination of the Commission should not be used to depreciate the value of petitioners property. This contention is still further strengthened by the fact that in the Supplementary Opinion in Decision No. 118 rendered on the same day that the opinion in this matter was handed down the Commission say, referring to one of these very contracts: "Whether the contract of February 7, 1908 is valid or not is a matter for the determination of the courts." Is it fair or just that until this matter has been so determined the mere fact that the Commission would be inclined to reduce rates to contract holders should be used as a reason for depreciating the value of this water system?

Again, in this connection it might be pointed out that a reading of Mr. Pabst's testimony, commencing at page 999 of the transcript, will disclose that it is practically impossible in many instances to determine what, if anything, was paid by the original holders of these contracts, that in many instances the consideration expressed was one dollar and the record does not disclose any other consideration. It further appears that in numerous cases the consideration was a grant of a right of way or of riparian rights, and in some instances stock in the Flume Company. Under such circumstances the doing of equity in the way of reduced rates might be a difficult matter.

It would, therefore, seem as if it were hardly equity under these facts to consider the inclination of the Commission to allow reduced rates to operate as an element in depreciating the value of the property.

Again, on the theory announced in the opinion on page 55 and heretofore quoted, an examination of the various forms of contracts, all of which are in evidence, will disclose that

not all of the contracts by any means create or purport to create easements on the system of petitioners. Form No. 3, covering 67.33 inches; Form No. 4 covering 3.62 inches; Form No. 5 covering 9.875 inches; Form No. 6 covering 14.50 inches; Form No. 7 covering 20 inches, the La Mesa Colony Lands covering 28 inches, the Indians, 12 inches and Urban Tracts 5inches, in all 160.325 inches, do not seem to create any easement whatsoever, but are merely contracts to furnish and supply water at a fixed rate. Outside of the 150 inches claimed by the La Mesa Development and the validity of which claim is expressly left to the courts by the opinion of this Commission, the opinion at page 21 shows 475.08 inches covered by these contracts. Deducting the 160.325 inches which do not seem to be in the nature of easements leaves only 314.755 inches which could be considered as burdening the system with easements which would diminish its sale value. We call attention to this because that part of the opinion which discusses these easements does not attempt to set out the extent of the easements merely saying that if the system "is burdened with all these easements" the value for sale purposes is diminished to that extent. We are unable therefore to determine what the words "all these easements" mean and feel it our duty to point out the fact that even under the consumers contention not all these contracts constitute easements on the system. In this connection we also desire to call the attention of the Commission to Decision No. 1738 where so-called water rights were entirely eliminated for certain tracts and the Company required to deliver water for domestic purposes thereon at a rate entirely independent of the contracts involved and without any reference thereto.

SECOND: GOING CONCERN VALUE.

This feature of value is dismissed with very few words in the opinion. It is said that because the system has been unable for more than 3 or 4 years out of its 26 years of operation to earn even

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maintenance and operating expenses it can have no going concern value and that when these petitioners purchased the property they bought it as a going concern and that value was included in the purchase price. (opinion page 61)

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It is respectfully submitted that the opinion entirely overlooks the contention upon which the Cuyamaca Company based its claim under this head. The claim made was that since the year 1912 the Company had been operating under rates fixed by the Railroad Commission. That a practical application of these rates had demonstrated that they were utterly insufficient to even pay maintenance and operating expenses to say nothing of yielding a fair return upon the depreciated value of the property used and us eful for the public service as fixed by the Railroad Commission. That by reason of these utterly insufficient rates the Company had suffered large losses which it contended should so far as the rate case was concerned be amortised over a period of years and so far as the sale value of its property is concerned should be added to the price at which the property was to be sold and the purchaser then allowed to amortise/out of rates. This claim was very fully set out in Mr. Lane's valuation (Cuyamaca Company's Exhibit No.5) and in Mr. Lane's testimony, (Trans.pp 528 et seq). These losses amount, according to the evidence to \$243,173. In the opinion, this contention of the Company seems to have been entirely overlooked as no mention whatsoever is made of it. The whole matter of going concern value is most summarily disposed of in a few dentences as heretofore pointed out \ We most respectfully submit that whether this money be called going concern value or cost of developing business or by some other name it is something which the Company is entitled to have considered by this Commission. These petitioners have submitted themselves to the jurisdiction of this Commission and rates were fixed and determined by the Commission. Even though your petitioners thought the rates so fixed were entirely insufficient they freely accepted them and put

1 into effect. Instead of applying to the Federal Courts for re-2 lief against rates which under all the authorities were so in-3 sufficient as to amount to a confiscation of their property they 4 put the rates into effect and gave them more than two years of trial 5 This practical application has demonstrated to a certainty that the 6 rates so fixed not only did not yield to petitioners a fair 7 return on the value of the property used for the public but even 8 failed by a large amount to pay the necessary expenses incurred in 9 maintaining and operating the property. Can it now be that the 10 petitioners are to receive no consideration for this loss? That 11 they are to be told that they themselves must bear it? It was not 12 their fault that the loss was suffered. The rates were not es-13 tablished by them but by the Railroad Commission. If a mistake 14 was made, if the rates were established on a basis which a practical 15 try out has shown to be utterly insufficient, it was not the mistake 16 of these petitioners but of the rate fixing body over whose actions 17 they have no control. Must they, the petitioners, be penalized 18 for this mistake of the rate fixing body, must they bear the 19 entire loss? We respectfully submit that we cannot conceive that 20 this is the policy which this Honorable Commission desires to adopt. 21 If it is, if when a utility suffers a loss through its rulings 22 no compensation is to be made it, then, we submit, there is only 23 one course left open to the public utilities of California and that 24 is to test out every such decision of the Railroad Commission in 25 the Federal Courts. The utilities cannot afford to wait and try 26 out in practice the rates so fixed, for if a loss is suffered there 27 is no way of recouping it and they must apply at once for relief from 28 the Federal Courts. Such a policy can lead to but one result, 29 unending litigation, strife and discord. It can but result in 30 ruin to the utilities, disaster to the state and certainly can 31 bring no glory to the Commission. We most certainly do not believe 32 that such is the wish of this Commission, and yet if this decision 33

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is to establish the precedent, if these petitioners are to receive no consideration for the losses suffered under the rates as fixed by the rulings of this Commission, we can see no other result.

Having accepted the rates fixed by this Commission and having thereby suffered a great loss, are not these petitioners now entitled to demand the protection of the Commission and on a sale of their property at a price to be fixed by such Commission should not the losses so suffered by them be taken into consideration?

It is not sufficient, we submit, to say that the petitioners bought the property as going concern and the purchase price included as one of the elements, its value as a going concern. This we respectfully submit, is a mere begging of the question. Petitioners claim for value on this ground was based entirely upon the losses sustained by them by reason of the insufficient rates fixed by the decision in Application No.118. Because they bought a bankrupt and run down property for a low price and through their energy, courage and money have brought it to a state of efficiency are they now to be penalized? Is it an answer to their contention that they are entitled to a recoupment of losses suffered through a decision of this Commission to say that the going concern value was included in the price you paid for the property? We respectfully submit that it is not and that this element is entitled to some consideration at the hands of this Commission.

FLUME OVERBUILT.

Under the heading, "Special Considerations" at page 70 of the opinion, certain matters claimed to have a bearing upon the question of value are adverted to. Among those is the statement that "The evidence clearly shows that the flume is largely overbuilt and that throughout most of its extent it is from four to six times as large as necessary to carry the water which it has hitherto supplied. The evidence also shows that this excess capacity cannot be availed of prior to the necessity of taking down the flume and substituting

a more efficient and economical carrier."

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If this alleged overbailt condition of the flume was considered as one of the reasons for depreciating the value of the property of these petitioners, and evidently it was, then we submit, a grievous injustice has been done them.

The evidence submitted, at the hearing conclusively shows that practically ever since the property was acquired by these petitioners from the San Diego Flume Company, a constant effort has been made to improve and develop the same. The work which has been done and the money which has been expended in carrying out these efforts is detailed at length in the testimony. The enlarging of the flume was only one step taken by these petitioners in their efforts to improve and develop the system. It is manifest that to bring a system which was in the condition that the property of the Cuyamaca Water Company was at the time of the purchase to a state of efficiency is a task of no small magnitude. further evident that all of the work cannot be done at one and the same time and that the enlarging of the flume by raising the sideboards was simply one step which was taken in pursuance with the general plan for the improvement and development of the system. While it may be true that as at present constructed, owing to the limiting factors of the South Fork Syphon, the flume may be larger than is necessary, nevertheless the evidence clearly shows that the South Fork Syphon can be duplicated at a cost of between five and six thousand dollars, and it is the purpose of these petitioners in carrying out their general plan to duplicate this South Fork Syphon, and then the carrying capacity of the flume will not be any larger than is necessary. It seems most unfair that these peitioners should be penalized upon a sale of their property because of the efforts which they have made to improve and develop their property. It further seems unfair that because and opportunity for the sale of the property came before these petitioners had the time or the opportunity to complete their

general plans or development, not only should no credit be allowed them for the work which they have done, but that their property should be depreciated by reason of the expenditures made by them in their general development plan. In considering the question of the effort made by these petitioners in the development of their system and the fact that the development is not yet completed, we submit that the condition under which this system has been operated ever since it was acquired by these petitioners and particularly during the last three years when we have been operating under rates fixed by the Railroad Commission, which rates were utterly insufficient to even pay maintenance and operating expenses should be considered. In addition to this it is a well known fact, of which we believe this Commission can take judicial notice, that the securing of money for enterprises of this character has been extremely difficult. Under these circumstances it would seem as though the petitioners should have full credit for the efforts which they have made to develop the system and should not be penalized because this development has not been completed and one part of the system may be under present conditions overbuilt, which condition will not exist when the total development is completed.

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Furthermore, we respectfully submit that when the whole condition of this system is taken into consideration it cannot be said that the flume is largely overbuilt. One of the most valuable assets owned by the Cuyamaca Company is the La Mesa Reservoir. This reservoir, as appears from the testimony, is in the center of the irrigation district to which water is supplied by the Cuyamaca Water Company and is within six miles of the city limits of the City of San Diego. The reservoir and dam has an outlet at an elevation of 460 feet above sea level and from this reservoir gravity water can be distributed over a large part of the District and other lands now furnished with water to the ocean. One very important element of value in this reservoir is that it is off the main water shed of the San Diego River and is, therefore.

not subject to silting up. The La Mesa dam as at present constru-1 cted is 62% feet high. The Cuyamaca Company, however, have 2 acquired the necessary floodage rights and lands to enable them to 3 raise this dam to a height of 100 feet, and the plans for the 4 development of the system heretofore referred to contemplated rais-5 ing the dam. The La Mesa dam as at present constructed up to the 6 spillway holds approximately 368,000,000 gallons of water. If the 7 dam is raised to 100 feet the capacity of the reservoir is increased 8 to 1,828,000,000 gallons. It is estimated, as shown in the test-9 imony, that it will cost approximately \$200,000 to build a concrete 10 dam to a height of 100 feet. This expenditure was to be one of the 11 next steps to the development of this system, and the raising of the 12 side boards of the flume was a part of the plan contemplated by 13 these petitioners for the development of the system in connection 14 with the raising of the height of the La Mesa dam. According to 15 the testimony by the raising of these sideboards the extent of water 16 diversion throughout the entire length of the flume was increased 17 from 10,000,000 gallons to 20,000,000 gallons which can be trans-18 ported to the La Mesa Reservoir. With the flume as originally built 19 with sideboards only 12 inches in height, it took on an average, 20 as appears from the testimony, 60 days to fill the La Mesa Reservoir. 21 With the increase in the height of the sideboards of the flume it is 22 now possible to fill the La Mesa reservoir with flood waters in 23 approximately 25 days. This, we submit, is a very important point 24 which seems to have been entirely overlooked in making the statement 25 that the flume is largely overbuilt. It is a well known fact and 26 appeared in the testimony, that during the dry years the flood waters 27 of the San Diego River did not last over 40 to 60 days. It is 28 therefore most important to this Company to have a carrier of 29 sufficient capacity to enable it to avail itself of and conserve 30 every drop of this flood water. An illustration of this is 31 apparent by conditions which existed in 1913. At this time 32 the sideboardsof the flume had not been raised and although all of 33

the flood waters of the San Diego River were taken and diverted through the flume, there was only enough water transported to the La Mesa Reservoir to fill the same to a height of 52 feet. At this height the reservoir contained approximately 31,000,000 cubic feet of water. The lake, when full, as at present constructed has a capacity of 57,000,000 cubic feet. Had the sideboards of the flume been raised in 1913 it would have been possible to have filled the La Mesa Reservoir to its capacity, and the shortage of water existing in that year would have been to a great extent at least avoided. Under these conditions is it fair or reasonable to penalize the Company because it has raised the sideboards of its flume? As has already been pointed out, by the expenditure of \$200,000 the La Mesa reservoir can be raised to 100 feet in height. With the flume as it is now built, the La Mesa Reservoir, with the increased height of the dam could be filled during seasons of normal rainfall, and the storage capacity of the Cuyamaca Company increased to 1,828,000,000 gallons of water. As shown by the Service Exhibits introduced at the hearing, the total demands on the system in supply of water annually used for irrigation and domestic use amounted to about 1,150,000,000 gallons. It is respectfully submitted, therefore, that the raising of the sideboards of the flume in connection with the general plan for the development of the system is a fact which should largely tend to increase rather than depreciate the value of this system.

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We have searched the transcript in vain for evidence which shows that the excess capacity of this flume cannot be availed of prior to the necessity of taking down the flume and substituting a more efficient and economical carrier. By the construction of a duplicate syphon at South Fork, which is a matter of practically trifling expense, this excess capacity can be availed of at any time during the existence of flood waters. The conserving of these flood waters is a matter of vital necessity to the Company and the only way in which it can

be done is by increasing the capacity of the flume. The evidence further shows that these petitioners, immediately after acquiring the property of the San Diego Flume Company, made additional water filings and then prosecuted work to put the water so filed to a beneficial use. The only way in which these waters could be taken care of was by enlarging the flume to enable it to carry off the excess waters so appropriated. These water filings made by these petitioners will inure to the benefit of any person who purchases the system, and consequently, we respectfully submit, the enlarging of the capacity of the flume instead of being a matter which will depreciate its value in the hands of a purdhaser is a matter which ought to tend to increase such value.

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In connection with the flume attention should be called to the fact that in the decision of Application No.118 one portion of the order of the Railroad Commission required these petitioners to begin immediately the construction of a flume in lieu of the one now used, which flume shall be of a character satisfactory to this Commission after the plans therefor have been submitted to it, but shall in any event be a closed flume or conduit of suitable material to be determined on the submission of the plans to this Commission. Subsequently this order was modified and petitioners were allowed to line the existing flume with rubberoid roofing. Had an entirely new conduit been constructed the cost would have been very great, a concrete conduit probably costing in the neighborhood of \$600,000. The evidence shows that this rubberoid roofing costing only in the neighborhood of \$50,000 has eliminated the leaks and that the flume is now in an efficient condition. The estimates of the engineers give from four to eight years as the life of this roofing and Messrs. Murray and Fletcher at the hearing were so confident that it would last eight years that they offered to give a bond to the purchasers to that effect. Mr. Armstrong in his valuation gives nine years as the remaining life of the timber flume, but says that due to the

practically untried use of building paper for flume lining and in order to be on the safe side, a life of five years was given. When the great cost of a new flume is considered and the consequent additional charge upon consumers, it is, we submit, evident that the lining of the flume with rubberoid roofing was a wise move and that the consumers are more than saved the cost of so doing in decreased charges. By reason of the improvements, petitioners how have a two years supply of water on hand as appears by the affidavit of Mr. Post, Chief Engineer of the Company, hereto attached.

SALE VALUE OF SYSTEM.

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It is respectfully submitted that the finding that the value of the system for the purpose of sale is \$745,000 is erroneous and unfair to these petitioners and does not allow them a fair value for their property.

This figure does not even represent the actual cost of the system according to the figures submitted by petitioners.

In Cuyamaca Company's Exhibits Nos. 39 and 58 elaborate figures are submitted showing that the actual cost of the system to March 1st, plus accrued losses, amounts to \$937,913. This was, however, on a basis of interest on construction expenditures at the rate of ten per cent. If this interest were figured at eight per cent the amount would still greatly exceed the value as fixed by the decision. These figures so submitted are however criticised in the opinion and in Table No. XI the opinion sets out the capital expenditures with interest as found by the Commission. The amount of actual expenditures so found plus interest amount to \$710,335.85 On page 69 the opinion further finds as a fact that an allowance of \$25,000 with interest at the rate of eight per cent per annum is a reasonable figure to cover deficits from June 1, 1910 to July The finding does not specify the term for which the inter-1. 1915. est is to be allowed but if for the five year period we should add to the \$710,335.85 the \$25,000 plus interest at eight per cent for

five years or \$35,000 which gives a total of \$745,335.85 as the actual cost of the property or \$335.85 more than is allowed and fixed as the price at which the property must be sold. In arriving at this figure of \$25,000 for deficits the opinion scales down the maintenance and operation expenses of the company most drastically and says that Mr. Armstrong's estimate of what would have been reasonable operation and maintenance expenses is \$44,706.19 as contrasted with \$57,902.88 as shown by the Company for the year 1914. It might not be out of place to call attention to the fact that in the decision on Application No. 118 this Commission fixed the reasonable operating and maintenance expenses at \$28,600. Actual experience showed the Commission was mistaken in this figure and in this proceeding the Commission's own engineers raised the figure from \$28,600 to \$44,706.19. It is at least possible in view of the foregoing that even the estimate of \$44,706.19 is too low. Without desiring to criticise Mr. Armstrong we might be permitted to call attention to the fact that his experience in the actual operation of water systems has been rather limited and that therefore there is a possibility at least that his figures as to what was a reasonable operation and maintenance allowance are not correct. If they are too low and if the actual cost of operation and maintenance as shown by the Company's figures are correct it is manifest that the deficit as found by the Commission is too low and that the value of \$745,000 is much too low to cover even the actual cost to petitioners.

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But the original cost is under all the decisions only one element to be considered in arriving at the value of the property and if the other evidence, aside from original cost, as to the value of the property is considered, the error in fixing such value at \$745,000 becomes, we submit, still more apparent. This is clearly shown by the evidence of the Commission's own engineers in this proceeding and the findings of the Commission itself as to land values in the decision in Application No. 118.

In this proceeding Mr. Armstrong found the depreciated value of the physical structures of the system to be \$663,137. This included no land values at all. All the evidence in Application No. 118 was by stipulation considered as being before the Commission in this proceeding. In Application No; 118 the Commission found the value of certain lands owned by the Cuyamaca Company and there is no evidence that the lands are worth less today than they were in 1912.

The value of the 1675 acres in the Cuyamaca Reservoir was found to be \$144,000; only 1074 acres of this land, however, is sought to be taken in this proceeding. The evidence shows, however, that it is the best land and worth more than the rough mountain land which is left. However, assuming all the land to be equally valuable 1074/1675ths of \$144,000 would equal \$92,332, as the value of the land was embraced in this proceeding. The flume right of way/valued in Application No. 118 at \$6510; 96.7 acres in La Mesa Reservoir was valued at \$10,810; Eucalyptus Reservoir lands at \$480; Murray Hill Reservoir 16.16/26.2 of \$4400, only a portion of the land being taken in this proceeding, at \$2714.

Tabulated these values show: -

	Depreciated value of physical structures,	\$663,137
	Cuyamaca Reservoir lands,	92,332
	Flume right of way,	6,510
100	La Mesa Reservoir lands, 196.7 acres,	10,810
	Eucalyptus reservoir lands,	480
	Murray Hill reservoir lands (16.16 acres)	2,714
		\$775,983

To this should be added the following land

not included in the 1912 valuation.

	사람들 보다 보는 생물은 보다 되는 것이 없는 것이 없는 것이 없는 사람들이 얼마나 하는 것이 없는 것이 없는 것이 없는데 그리고 있다. 그리고 있는데 나는 것이 없는데 없는데 없는데 없는데 없는데 얼마나 없는데		
26	Monte Pumping Plant Lands 7.85 acres\$2	460	(a)
	Kelley Ditch R of W 7 acres at \$28 (e)	196	
27	Sand Creek Pumping Plant 1 acre at \$28 (e)	28	
Bis I	Chocolate Pumping Plant 0.19 acres at \$28 (e)	5	
28	Murray 36" Supply Line 0.47 acres at 168 (f)-	79	
	Webster Reservoir 0.14 acres at 168 (f)	24	
29	Grossmont Reservoirs & Pump Plant 0.41 acres		
ī,	at 168 (f)	69	
30	Miles Reservoirs No. 1 & No. 2, 4.1 acres at	***	
	168 (f)	689	
31	Pipe Line between Miles reservoirs		
	0.25 acres at 168 (f)	42	
32	Murray-Eucalyptus Siphon 1.19 ac at 140 (g)	167	
	La Mesa Reservoir (additional lands) 103.3		
33	acres at \$112 (h)11	570	
	La Mesa Pipe Line 2.05 ac at \$112 (h)	230	
P. State of	me more tabe hame neces to the Arre (II)	REU	

Kuehner	Proper	rty 160 ac	res ·		\$6,200(i)
Poverty	Gulch	Reservoir	120	aores,	\$6,200(i) 1,450 (1)23,209
				Motel	

To this should also be added the maintenance and operation losses, taking these losses even at the low figure found in the opinion, \$25,000 and interest for five years at eight

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per cent and it amounts to, ----- 35,000

Total Value ----- \$834,192

Note: This includes no allowance for going concern value, water rights or strategic value.

- (d) value as fixed by Cuyamaca Co. land could not be bought for less
- (e) Same cost per acre as used for flume R of W in R.R. Comm. valuation of 1912.
- (f) Same cost per acre as used for Murray Reservoir lands in R. R. Comm. valuation of 1912.
- (g) Average of cost per acre for Murray & Eucalyptus Reservoir lands in R.R.Comm. valuation of 1912.
- (h) Same cost per acre as used for La Mesa Reservoir Lands in R. R. Comm. valuation of 1912.
- (i) Approximate actual cost to Cuyamaca Water Co.

These values with the two exceptions above noted are all based on either the figures of the Commission's engineers, regarding whose estimates it is said in Decision 536 "we should accept, I believe, the report of own engineers, unless on cross examination they appear to us to have erred either in their ascertainment of facts or their expert opinion based thereon," or the findings of values made by the Commission itself. Upon these figures the value of the property appears to be \$89,192 more than the sale value fixed in the decision in this case.

In 1912 the depreciated reproduction value of the property and the land values were found by Mr. Harroun to be \$483,134 (Cal.R.R.Com. p. 518). This value was penalized on account of the inefficiency of the system, which has since been corrected, to \$352,500, but as that inefficiency has been corrected we believe we are entitled to consider \$483,134 as the depreciated value at that time. On this basis plus the actual expenses since June, 1912, as found by the Commission in this proceeding we have a

	그리트 아이들의 생생님 그는 내가 마다 아이들이 아이들이 되는 것이 되었다. 그는 사람들은 그는 그를 가지 않는 것이 없는 것이 없었다. 그는 사람들이 나를 가지 않는 것이 없다.	
1	value greatly in excess of the \$745,000 found in the opi	nion herein
2	as the following tabulation will show.	
3	Value of System as of June 1912 as fixed by R.R. Commission Decision No.536 in Application No.118,	\$483,134
5	Since that time Depreciation has accrued for 3 years and certain structures have been completely replaced. The amount to be deducted is less than \$100,000, but say,	300,000
6		100,000
7		\$383,134.
8	To which should be added 8% interest for 3 years,	Policinary of Company of 1775 of the
9	Making a total of,	475,086.
10	Actual expenditures by owners since June 1,1912 as found in Table XI of opinion herein:	
11 12 13	1912 (2 emount shown in Table XI)	33,419.63 104,293.66 184,044.80 34,415.82 34,800.00
14	page 69 of opinion herein and interest,	35,000.00
15	Total\$	901,059.91
16	This is \$156,059.91 more than the \$745,000 value	found in
17	this proceeding, and makes no allowance whatever for going	
18	value, water right value or strategic value.	
19	The great injustice done to these petitioners in	ordering a
20	sale of their property at \$745,000 is further shown by th	e fact that
21	under the contract with the irrigation district they are	compelled
22	to take at par bonds which are not worth to exceed 85. I	n fact the
23	bonds of the Modesto District, a much larger and more wea	lthy dis-
24	trict than the La Mesa, Lemon Grove and Spring Valley Dis	
25	assets of about \$20,000,000, according to newspaper repor	
26	only able to obtain 90 for a few hundred thousand dollars	
27	of their bonds a few days ago. If these bonds taken at p	
28		
29	worth 85 these petitioners will actually receive for their	
30	under this Decision \$653,250 or \$77,085.85 less than the	
31	expenditures made by them, plus interest, as found in Tab:	le XI
32	of the opinion.	
33	In view of all the circumstances of the fact that	these

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petitioners took a broken down bankrupt utility at a time when no

one else would touch it, and through their energy, courage and money have built it up to a state of efficiency is it fair to now compel them to sell out for over \$75,000 less than the system has actually cost them? Is their enterprise, their courage a in putting up this large amount of money in times such as this country has experienced for the past four years, their successful work in saving a large section of San Diego county from a grave disaster by the complete break down of the Flume Company's system to be rewarded only by forcing them to suffer a large pecuniary loss? We cannot and will not believe that such is the policy of the Railroad Commission.

WATER RIGHTS.

No value whatsoever is allowed to these petitioners by the decision in this case for their water rights. Yet these very water rights are a part of the property which the District desires to putchase and a part of the property described in the Schedules attached to the order in this case which the petitioners must convey. If these water rights have no value, why does the proposed purchaser desire to acquire them? These rights the order requires petitioners to surrender without compensation. If they are valueless to the Company what value can they have to the purchasers and why does it desire to acquire them?

Again we submit, there is a decided inconsistency in one of the theories upon which the finding of no value for these water rights is based. It is held in one opinion that no value should be allowed for these water rights because the Company or its predecessor has sold these rights. If such is the case the Company certainly has no power to use them, that power must rest solely in the purchasers. Therefore it would be necessary for this Company to limit its delivery of water strictly to the lands covered by these contracts. The facts found in the Decision in this case, however, absolutely negative this conclusion. It is shown that water is being supplied to domestic consumers, and it is suggested in the opinion that an extension of this supply shall be made to other domestic consumers

in addition to those being already supplied. As to this excess and it appeared clearly in the testimony that there were at least 24 inches being supplied to domestic consumers for which no contracts were outstanding, the contracts are not effective. Under no theory could these so-called contracts deprive the Company of its ownership of this 24 inches of water, even though as to the balance the ownership under the contracts may have passed from the Company which petitioners do not by any means concede. In any event as to this excess 24 inches the company is entitled to a water right value. It should be noted that the only claim for a water right value made by the Company was for this domestic water and it would certainly seem that under any theory petitioners would be entitled to this value. Nor, we submit, even under Mr. Chandler's testimony should the mere fact that the domestic consumers under Cuyamaca Company's system are paying higher rates than outside consumers under the system of the city of San Diego defeat this right to have a value for these 24 inches of water. Mr. Chandler's testimony was simply to the effect that if the allowance of a water right value brought the amount upon which the utility was entitled to earn a return up to a point where the rates in order to yield such return would be higher than the consumers could pay, then no allowance for water right values could be made. We submit that the mere fact that domestic consumers under this system are paying more than outside consumers under the city's system does not establish the fact that domestic rates with an allowance for water right values would be prohibitive and yet that is the only reason assigned in the opinion for not making such allowance.

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Again, in the "Special Considerations" at page 71 of the opinion, it is said, "Colonel Fletcher testified that the cost of water under the Cuyamaca Company's system will be so high that it cannot be used for irrigation purposes under any condition. Neverthe less, 92 per cent of the water under this system, except surplus waters, is being used for irrigation and the lambs to which this

water has been applied are entitled to have the continued use thereof." We believe that unintentionally the purport of Colonel Fletcher's testimony has been misstated. What Colonel Fletcher testified to was that all of the land under this system would soon become too valuable to be used for irrigated crops in large tracts. That it would all be cut up into small tracts under a domestic use and the water be supplied at domestic rates. As a matter of fact the revenue from domestic water at the present time is twenty-five per cent of the total revenue of the Company not including sales to the City of San Diego and the per cent is increasing as the large holdings under the system are being subdivided.

GROSSMONT AND ADJOINING LANDS.

In the "Special Considerations" the value of the system is depreciated because it is said that these properties constitute a burden on the system. That the Grossmont system was constructed

In the "Special Considerations" the value of the system is depreciated because it is said that these properties constitute a burden on the system. That the Grossmont system was constructed primarily for the purpose of serving lands owned by Murray and Fletcher and being sold by them. It is undisputed that the Grossmont tract lies within the territory served by the Cuyamaca Water Company, that the water system serving that tract is part of the system and whether the lands were owned by Murray and Fletcher or by John Smith they would be entitled to water from the system. It often happens that some parts of a utility system are not as profitable as others but it is universally held that the profitable parts must help support the unprofitable. Grossmont is being developed and it does not seem fair that because Murray and Fletcher happen to own the land at Grossmont and also the Cuyamaca water gystem that this fact should be used to depreciate the value of the system.

In submitting this petition for a rehearing your petitioners are actuated by the earnest belief that the price fixed by the Commission in its decision is entirely insufficient. Your petitioners have at all times endeavored to abide by and work in accordance with the rules and regulations of the Commission. In this particular case they have evidenced this attitude to the

full by submitting themselves voluntarily to this Commission 1 and placing themselves entirely at the mercy of the Commission, 2 as it were, believing always that they would recieve at least 3 fair consideration at the hands of the Commission. Substantiating 4 this we beg to call the Commission's attention to the provision in 5 the contract of the La Mesa District referred to in the opinion 6 in this case, from which it will be seen that your petitioners 7 are entirely dependent upon the finding of the Commission as to the 8 value to be placed upon their property. That they had sufficient 9 confidence in the fairness of this Commission to waive their right 10 to appeal from any decision which might be rendered by the Commission 11 and thus placing themselves in such a position that the property 12 could be virtually confiscated without any recourse so far as your 13 petitioners are concerned, if the Commission so desired. We respect-14 fully submit that by reason of this provision in the contract we 15 are entitled to a more careful study and consideration of the case 16 then we might otherwise be entitled to, because we have no right to 17 appeal from the decision of the Commission. This we desire to 18 particularly impress upon the Commission, because, without any 19 intention to offend or without any desire to be in the slightest 20 degree disrespectful, it would seem that the Commission has been 21 inclined in this opinion to make the valuation of the property 22 as small as possible instead of as fair as possible. A reading 23 of the decision in this case will, we respectfully submit, clearly 24 indicate that it is strongly argumentative in every respect on 25 the disputed points against the position taken by the petitioners. 26 We do not believe that this Commission had any intention of resolv-27 ing all doubts against the petitioners but we cannot refrain from 28 calling your attention to the fact that all doubts on every disputed 29 point have been resolved against contention of petitioners. In 30 presenting the case at the hearing it was our intention and purpose 31 to present the same in a fair mammer and during the hearing we 32 furnished to the Commission and to the opposing parties every 33

1 scrap of evidence which they called for. The office force and 2 engineering force of petitioners were working day and night in 3 order to supply information called for by the Commissioner hearing 4 the case and by counsel for the other parties. This we gladly and 5 willingly did in order that every scrap of evidence in any way bear-6 ing upon the valuation of this property might be submitted to the 7 Commission. Our faith and confidence in the Commission was evidenced 8 by voluntarily submitting the valuation of this property to the 9 Commission and it comes entirely as a surprise to petitioners that 10 their contention should be practically given no weight while the 11 contentions of those desiring to take the property away from us 12 are always found to be correct. 13 It is respectfully submitted that a rehearing should be 14 granted in this case and that either the matter shall be beard do 15 novo by the Commission in bank or that at least an opportunity shall 16 be afforded to your petitioners to argue the case fully before the 17 whole Commission at such time and place as may be fixed and 18 designated by the Commission. That all petitioners desire in this 19 case is a fair and reasonable value for the property to be taken from 20 This we feel we are entitled and that under the decision them. 21 in this case, if it is allowed to stand, we are not going to get 22 even a fair and reasonable value for such property. 23 Respectfully submitted, 24

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and

Petitioners .

Attorneys for Petitioners.

William S. Post, being duly sworn deposes and says that he is the Chief Engineer of the Cuyamaca Water Company: that it is his opinion, if next year is one of normal runoff, the use from Cuyamaca Reservoir, (draft) and evaporation, will be about 3,850 acre feet, and the runoff in a normal year will compensate this; that the present volume of Cuyamaca Lake is 8,540 acre feet; and that there is in reserve two years supply in Cuyamaca Lake, even for two successive years of slight runoff into Cuyamaca Lake and presuming ordinary winter flow in the San Diego River; and that there is in addition an installed pumping capacity on the Cuyamaca system, of three million gallons daily, ready for use.

Tilliam S. Post

Sworn to before me and subscribed in my presence this 21st day of July, in the year One Thousand Wine Hundred and Fifteen.

Lou. B. Mathews

Notary Public in and for San Diego County, State of California,

(SEAL)

Ed Fletcher Papers

1870-1955

MSS.81

Box: 58 Folder: 2

Business Records - Water Companies - Cuyamaca Water Company - State Railroad Commission -Application #1434, Decision #2531, to establish the value of the Cuyamaca Water Company



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