

NATIONAL ARCHIVES & PUBLIC RECORDS SERVICES  
OF PAPUA NEW GUINEA

# **PATROL REPORTS**

DISTRICT: MOROBE

STATION: Kaiapit

VOLUME No: 12

ACCESSION No: 496.

1967 - 1968

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# Papua New Guinea Patrol Reports

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[Volume 12]

REGIONAL ARCHIVES OF P.N.G. - WAJANI.

PATROL REPORT OF: KATAPIT MOROBE

ACC. No: 496.

Volume No: 13 [12] ... 1967/68 ... Number of Reports: 7 .....

PERORT No:	FOLIO	OFFICER CONDUCTING PATROL	AREA PATROLLED	MAPS/PTS	PERIOD OF PATROL	FICHE No:
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2 ] 3 OF 1967/68	1-11	R. E. HATHERLY	YAROS CENSUS DIVISION.	MAP	29.9.67 - 7.10.67.	
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6 ] 8 OF 1967/68	1-12	G. E. WILLIAMS CPO	MARKHAM HEADWATERS CENSUS DIV.		11.1.68 - 16.1.68	
7 ] 12 OF 1967/68	1-6	G. E. WILLIAMS CPO	ONGA & WAFFA HEAD WATER C.D.		16.2.68 - 2.3.68	
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MOROBE DISTRICT PATROL REPORTS

1967-1968

KAIAPIT

<u>Report No.</u>	<u>Officer Conducting Patrol</u>	<u>Area Patrolled</u>
1-67-68	Ronald Edwin Hatherly	Atzera C.D.
3-67-68	Ronald Edwin Hatherly	Yaros C.D.
5-67-68	G.E. Williams	Onga C.D.
6-67-68	G.E. Williams	Waffa Headwaters C.D.
7-67-68	G.E. Williams	Letan C.D.
8-67-68	G.E. Williams	Maniam Headwaters C.D.
12-67-68	G.E. Williams	Onga & Waffa Headwaters C.D.





TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of MOROBE Report No. 1/67-68 (KALAPIT)

Patrol Conducted by RONALD EDWIN HATHERLY

Area Patrolled ATZERA CENSUS DIVISION

Patrol Accompanied by Europeans NO

Natives 1 MEMBER R.P.N.G.C. 1 MEDICAL ASSISTANT

Duration—From 31/7/1967 to 31/8/1967 1 AID POST SUPERVISOR

2 HOSPITAL ORDERLIES

Number of Days 26

Did Medical Assistant Accompany? YES

Last Patrol to Area by—District Services 1/5/1967

Medical 1/1/19

Map Reference FOURMIL

Objects of Patrol REVISE CENSUS : HOUSING & HYGIENE INSPECTION : ROAD

MAINTENANCE : ADVISE TAX REVIEW COMMITTEE : LAND INVESTIGATION

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

370/1967

District Commissioner

Amount Paid for War Damage Compensation .... £.....

Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund .....

.....

.....

.....



67-6-5



TERRITORY OF PAPUA AND NEW GUINEA

Our Reference... 67-2-6  
If calling ask for GGH/CEB  
Mr.



Department of District Administration,

Morobe District,  
LAE.

3rd October, 1967.

The Director,  
Department of District Administration,  
KORODOBU.

KAIAPIT PATROL NO. 1/1967-68  
MR. R. HATHERLY, PATROL OFFICER

Attached please find the report of Kaiapit Patrol No. 1/1967-68, together with covering comments by Assistant District Commissioner, Kaiapit.

2. This patrol was a very useful piece of work, conscientiously carried out by Mr. Hatherly. As it combined Central and Local Government functions, and was unhurried, it should have a significant impact on the population patrolled.

Village Housing -

As the traditional Markham house was built low on the ground it is understandable that the old people prefer this type of dwelling. Providing it conforms to an acceptable standard of hygiene, I can see no objection to it.

Political Situation -

The political situation can only be improved by sustained propaganda and education. Further patrols such as this one are most necessary. Distribution of the Minutes of Council meetings should help foster awareness of the purposes of Local Government.

Council Tax -

The deterrent effect of prosecuting tax defaulters is obvious and beneficial. The proposal to appoint a Rules Inspector appears to be the only way of overcoming reluctance of Councillors to prosecute defaulters. The idea of an elected representative prosecuting his constituents is at odds with the whole concept of elected representation, and cannot be really successful.

3. Forwarded for your perusal and comment, please.

District Commissioner

Mr. Hatherly's advice. The Council has also approved in principle the appointment of a Rules Inspector. This should help to overcome the understandable reluctance of the Councillors to prosecute their constituents.

The dissemination of information from the Council by duplicating and distributing copies of minutes, estimates and so forth in pidgin will help the people to become more conversant with the Council's activities, its problems and its limitations.

Agriculture : The Atzera Demarcation committee has recently got under way again. When and if the land ownership pattern of the valley is sorted out, perhaps some incentive will be given the more progressive people to increase their economic crops.

The cattle project owned by Tabaing of Gantisap now has 32 head and is operating very successfully. He earned a nett income of \$900 last year. We are hoping that his example will be followed by others.

Land : In accordance with the District Commissioner's 35-1-23 dated 29th August, the land investigation into one possible site will be held here until the Tourist and Travel Association decides whether or not the site is suitable. Three members of the Association visited the site today with me and a decision on it will be made at a meeting of the Association on 30th October.

The people of Sangan finally agreed to sell the area on which the Primary T School now stands - but can't decide who owns it. They are quite happy about the school being there. The reasons for the Administration wishing to purchase the land and the advantages to the general local population in a legal sense have been fully explained. The matter will be pressed at every opportunity.

It will be interesting to see the result of the demarcation committee's work in the Bogahuang-Wafibampum area, particularly the reaction of the Zumangorum and Maimaringan squatters.

Court and Council Tax : The conviction of tax defaulters has had the desired effect throughout the Council area - none had to be prosecuted in the Amari area which has just been completed. The Regional Medical Officer's survey on growth rates in the Territory appear to support Mr. Hatherly's opinion that the tax age is too low. The Commissioner for Local Government may be interested in the survey.

Census : The census revealed a gross increase of 3.1%, the natural increase being 2.8%. The Births: deaths ratio was 270:111.

The figures cannot be reconciled with the last census. The current register has reached the last column and the books are all but unreadable.

For your perusal, comment and forwarding please.

.....*F. E. Haviland*.....  
( F.E. Haviland )  
Assistant District Commissioner





TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....  
Our Reference.....  
If calling ask for.....  
Mr.....

67-2-2

Department of District Administration,  
Sub-District Office  
KAIAPIT

22nd September, 1967

The District Commissioner,  
Mecrobe District  
LAE

KAIAPIT PATROL No. 1/67-68

ATZERA CENSUS DEVISION

Attached is a report on the above patrol submitted by Mr. R.E. Hatherly, P.O.

Contingencies for camping allowance are also attached; R.S. form 1 has been submitted to the Commissioner of Police.

The patrol spent 26 field days in the area which was subjected to some fairly concentrated administration during that period. A P.H.D. anti-T.B. team accompanied the patrol, as did a team doing a growth rate survey.

Mr. Hatherly has done a thorough job, particularly in the Political education of the area. The combination of a Council and an administration patrol has made some impression on the area; the defaulter rate amongst villagers in this year negligible.

Specific comments on the report are :-

Villages : House design should be related to needs - the concession to the aged is sound.

Water : It is hoped to have suitable frames constructed by the Council to restrict the traverse of the pump handles during the current financial year.

Hygiene & Sanitation : The Council did in fact approve the draft Pig Rule - which was submitted to it by the Agricultural Committee. It will be forwarded to the Commissioner for his preliminary approval prior to its being passed.

Political Situation : The Tax Review Committee was sent with the patrol after the tax collectors had been through the area. The aim was:

1. To show the members how to hear and decide exemption claims; and
2. To ensure that those with legitimate claims for exemptions had the opportunity to have them heard.

This Council desperately needs to have its exemption procedure rationalised. I feel that the annual tax collection will be better received if potential exemptees know that an opportunity to make their claim will be given them and that their claim will be determined according to objective criteria.

The problem of the Council's authority in the area is a real one. Steps to build it up are being taken. The housing inspection was done by the Councillors with



5. Council Tax

A Council tax team is at present working through the area. A Council Tax Revision Committee will also be working in the area. Your patrol should not involve itself with the tax collection, however, please liasse with the Review Committee and offer any advice and assistance to it that may be necessary - particularly with a view to establishing some firm precedents for granting exemptions on rational grounds.

Council tax is due on the 31st July, the Council will be proceeding against defaulters from that date. Give every assistance to the Council in discovering defaulters, particularly those of long standing, and if all else fails, proceedings under Sect.89(4) Local Government Ordinance should be instituted.

6. Land

Please conduct an investigation to enable the Administration to purchase the land on which the Sangar NTS is situated. As much land as the owners are willing to sell should be included - refer file 35-1-4 for previous correspondence on this matter.

Refer file 35-7-1 and try to locate an area of 3 to 5 acres suitable for a 'Safari village'. The area adjacent to the proposed Sangar Loop road near the first river ford from the Highlands Highway appears from casual observation to have potential. Find out what the owners feel about it and if possible survey a boundary.

7. General Administration

Hear and settle any disputes that may be brought to your attention.

Consult file 67-1-2 and endeavour to clear up any matters requiring attention in the area.

Take with you any CSB Passbooks, NMTA receipts and bank queries referring to people in the area and endeavour to finalise anything that needs doing.

The patrol must on no account be hurried. Take tentage and wherever possible camp overnight. Do not hesitate to contact me on any problem you may encounter. Return to the station to attend all Council meetings.

*F. E. Heviland*

( F.E. Heviland )

Assistant District Commissioner



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....  
Our Reference..... 67-0-1  
If calling ask for  
Mr.....

Department of District Administration,  
Sub-District Office  
KAIAPIT

27th July, 1967

Mr. R.E. Hatherly,  
Patrol Officer  
KAIAPIT

PATROL INSTRUCTIONS

KAIAPIT PATROL No. 1/67-68 - ATZERA C/D

Please prepare to depart on patrol to the Atzera Census Division on Monday, 31st July, 1967. You will be accompanied by one member of the Kaiapit detachment R.P. & N.G.C.

The objects of the patrol will be :-

1. Revise the Census of the Atzera Division
2. Political Education

As discussed, continue the political education program in preparation for the 1968 House of Assembly elections. Your discussion in each village should aim at ensuring that the people understand:

- (a) The reason for having a House of Assembly and its role in the government of the Territory;
- (b) The kind of work undertaken by a member of the House;
- (c) The selection of members by election - a method of choosing or finding a representative for the area by seeing who, amongst the candidates, has the greatest support in the electorate.
- (d) It is probable that there will this time be an election for the Regional Electorate - ensure that this is understood.

I have prepared a draft polling itinerary, a copy of which is attached. Please discuss it with each village and suggest any alterations that may appear desirable following your discussions.

3. Housing and Hygiene inspection

The people throughout the area have been advised that a general inspection of the villages will be undertaken during your patrol. Each Councillor should accompany the patrol through his respective ward, contravention of Council Rules will be dealt with in the Local Court.

4. Roads Maintenance

Check on the maintenance of roads and bridges in the area - particularly those that have been declared 'Minor roads'. Give any advice necessary on maintenance problems.





TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....

Our Reference... 67-0-1

If calling ask for

Mr.....

Department of District Administration,  
KAIAPIT, Morobe District.

8th. September, 1967

The Assistant District Commissioner,  
Sub-District Office,  
KAIAPIT.

KAIAPIT PATROL No. 1/67-68 - Atzera C/D.

The Patrol was conducted in the Atzera Census Division which comprises of one third of the population under the influence of the Markham Local Government Council. The Area lies on the floor of the Markham Valley. All but two villages are accessible by road during all seasons. As the patrol was to revise census it was a good opportunity to give sound political education on both the House of Assembly and the Markham Local Government Council.

The Council Tax Review Committee and a T.B. inoculation team accompanied the patrol. A P.H.D. survey team also accompanied the patrol to do a survey on growth and development. These patrols made use of the high attendance that occurs at census.

DIARY.

- 31/7/67 The patrol moved to Zumangorum by vehicle. The census was revised for Bogabuang. The Tax review committee worked in conjunction with the census. Spot checks were made on the Tax review committee. The purpose and duties of the committee was explained. This was done by quoting all relevant sections of the Local Government Ordinance and explaining them fully.. A lecture was given on the House of Assembly and the forthcoming elections. The village inspections were done by a member of the Health Committee and myself. The patrol slept overnight at Zumangorum.
- 1/8/67 The census was revised for Zumangorum. A lecture given to all regarding the forthcoming elections of the House of Assembly. The work of the tax review committee was explained in conjunction with the Local Government Ordinance. The village was inspected. It was obvious in Bogabuang and Zumangorum that there was poor communication between them and their Councillor from Wafibumpun. The patrol returned to Kaiapit.
- 2/8/67 I attended the council finance meeting.
- 3/8/67 I remained at Kaiapit to discuss council business with the Senior Local Government Officer Mr. Cleland.
- 4/8/67 The vehicle return the patrol to Wafibumpun. The census was revised for Wafibumpun. Lectures were given on the House of assembly and the Markham Local Government Council. After the village was inspected the patrol moved to Sangan Village. Overnight at Sangan Village.



- 5/8/67 Sangan village census was revised. A lecture was given on the House of Assembly and the forthcoming elections. The role of the Tax review committee was explained. The village was inspected. The patrol returned at Kaiapit.
- 6/8/67 Sunday Observed.
- 7/8/67 To Ninsip where the census was revised for Ninsip Village. Lectures were given on the House of Assembly and the role of the Tax review committee. The village was inspected and the patrol slept overnight at Sangan.
- 8/8/67 To Binimamp where the census was revised for Binimamp and Masawasiang. Mr Haviland arrived to discuss the purchase of the Sangan primary school and the Safari Village site lands. Lectures were given on the House of Assembly and the role of the Tax review committee. Overnight at Binimamp.
- 9/8/67 The investigation was completed for the site for the Safari Village. On completion of the investigation the owners refused to sell. The purchase of the school area had to wait until the true owners of the land were decided upon. Overnight at Maniang village.
- 10/8/67 The census was revised for Maniang village. The usual lectures were given. After the village was inspected the patrol returned to Kaiapit.
- 11/8/67 Sangan, Ninsip, Masawasiang, Binimamp and Maniang villages gathered to build the bridge giving access to the school and Sangan village. Most of the bridge was built.
- 12/8/67 To Marangits where the census was revised and the usual lectures given. The village was inspected and the patrol returned to Kaiapit.
- 13/8/67 Sunday Observed.
- 14/8/67 To Maimaringan village where the census was revised and political education lectures given. Overnight at Kaiapit.
- 15/8/67 The patrol remained at Kaiapit as the councillor for Gantisap thought that the council was holding a meeting. He cancelled the census gathering. The day was spent preparing for the general meeting.
- 16/8/67 Attended General Meeting of the Markham Council. The role of the Tax review committee and relevant parts of the Local Government Ordinance was fully explained to the meeting.
- 17/8/67 To Ofofragen and Gantisap where the census was revised. The Regional Medical Officer, Dr. Malcolm was present to supervise the P.H.D. survey team. A lecture was given on the House of Assembly and the Taxreview team. Overnight at Kaiapit.
- 18/8/67 To Kaiapit Village where the census was revised.
- 19/8/67 Returned to Kaiapit where the lectures were given and the village was inspected.
- 20/8/67 Sunday Observed.



- 21/8/67 To Antiragen. The census was revised and the usual lectures given. This village demonstrated when two men of the village were imprisoned for non payment of Tax. The men convicted had failed to pay their tax for a period of four years. This village had a high defaulter rate. Mr. Haviland and myself carefully explained all matter pertaining to the tax collection powers of the council, its ability to give exemptions, and its authority to take legal action against people who do not comply with council rules. Overnight at Antiragen.
- 22/8/67 The patrol moved to Zumin where the census was revised for Zumin. Political Education lectures were given. After the village inspection was completed the patrol moved back to Kaiapit.
- 23/8/67 At the Council financial meeting.
- 24/8/67 To Arifiran where the census was revised and the usual lectures were given. After the village inspection the patrol moved to Anga which is about an hours walk from the Markham river. Overnight at Anga.
- 25/8/67 The village Anga was given a sound lecture on the House of Assembly and the forthcoming elections. As little of the political information pamphlets had reached them they were given enough reading matter so that each literate person had a copy of each pamphlet or book. The village was inspected after the census revision and the patrol moved back to Kaiapit.
- 26/8/67 As there was a area congregational meeting held the patrol remained on the station so as not to interrupt it. The villages remaining to be censused were attending this meeting.
- 27/8/67 Sunday observed.
- 28/8/67 Dabu village census revised. Political Education talks given. The village was inspected. Overnight at Dabu.
- 29/8/67 To Wompua village where the census was revised and lectures given on the House of Assembly and the elections. The work of the Tax review committee was explained in conjunction with the Ordinance.
- 30/8/67 Day trip to Mutsing and then to Orori where both villages lined for census. Each were given extensive talks on the House of Assembly and the elections.
- 31/8/67 Day trip to Ragidumpiat where the census was revised. The usual political education lectures were given. The village was inspected and the patrol returned to Kaiapit.

END OF PATROL



### Observations and Comments.

The reception of the patrol depended to some extent on the standard of communication between the councillor and the constituents. The intended movement of the patrol was explained by Mr. Haviland when the Common Roll was revised. The aims of the patrol were explained to the councillors at the general meeting. The relevant sections of the Local Government Ordinance of 1964 were explained with regard to tax collection and the granting of exemptions. Where the councillor had failed to explain this there was some antipathy.

Villages:- As the valley is practically denuded of good building material the standard of the houses is comparatively low. At this time of the year Kanai grass is burnt off so that it will be right for the replacement of roofs before the wet season.

The inspections were carried out by two members of the Health committee and myself. The councillors carried out their duties quite well.

The "firewood houses" built for the aged are not satisfactory. The houses are built on the ground with walls constructed of firewood and roofs of grass. The construction of these houses were frowned upon but no action was taken as a lot of the aged are crippled and could not negotiate the standard type of step built in the village. They are also in the habit of sleeping close to the fires for warmth.

A small percentage of the people <sup>buy</sup> scrap timber from Lae and building semi-permanent houses. In some cases corrugated iron has been bought for roofing.

Although houses were of poor construction they were reasonably clean. Toilets were of adequate number and standard.

Sites of Villages:-

Sites of Villages:- The sites of the villages are satisfactory and only two are not on access roads. The villages are not subject to flooding during the wet season.

Supply of Water:- The supply of water is a problem during the dry. The council has installed thirteen bores, nine of which are situated in this census division. Two of the bores were not functioning. The bore at Antiragen has been covered by gravel by the Maniang river. The bore at Gantisap has remained dry.

The bores are frequently damaged by the mal use of pump handles. These handles needed a restriction placed on them so that the handle can not move through its full traverse. This matter has already been explained to the council and the department of Public Health.

Hygiene and Sanitation:- The villages were well prepared for the patrol. Pigs are the only problem. There is no attempt to keep them out of the village. It is unlikely that the proposed pig rule will be passed by the general meeting in September. The Agricultural Committee introduced the rule in the August meeting. The people considers that too much work is involved to keep the pigs fenced overnight.

Overall the Health and Hygiene is quite good.

Political Situation:-

The matter dealing with the Political Education aspects of the House of Assembly will be dealt with in an appendix to this report.



The political situation at present is poor. The Markham Local Government Council has been in existence for several years. The knowledge about the council is very limited and a lot of ideas are warped due to the lack of communication between the councillor and the constituents. There has also been made a lot of rash and unpractical promises by tax collection teams to the population in attempt to obtain tax from them.

The non payment of tax was a considerable problem in this council. At the opening of work in each village I carefully explained the sections of the Local Government Ordinance regarding the power given to the council to impose taxes and take legal action against defaulters. I then explained the appointment of the Tax review committee, its authority to give exemptions, reasons for which the committee may give exemptions and the fact that exemptions are for one year only under the present ordinance. This had a mixed reception. The elders, once they understood the above they were in full support for the council's action.

It is my opinion that the people believe that the council has little authority and that all the power still rests with the "Kiap". Even though the courts were conducted in the village and the nature of the charge was fully explained to the defendant and the villagers, they still doubted the authority of the council. The use of Local Officer magistrates may help to overcome this impression. I did my utmost to impress on them what the council is and what it stands for. I also stressed that they must change their attitudes and take a greater interest in the council and its operations.

The council has been for six months publishing minutes and other important material in order that people may read what is going on at Council meetings. This reading material is not being distributed. This is especially so when a councillor represents several villages. I have informed the people of the publications and asked them to demand them on the councillors return from meetings. I also suggested that each village send a person to meetings as an observer.

The biggest complaint made by the people of the council was that it is not doing anything for them. As I had copies of the President's report, I was able to explain to them exactly what was happening with the money. I explained that the council lays out \$8,000 to administer the council and carry out maintenance. As these items get preference over New Works, there was little money left to carry out new works. It was pointed out that tax paid came into the vicinity of \$10,000 and that the situation was unlikely to change unless the paid the full amount of tax which is in the vicinity of \$16,000.

With explanatory talks and several convictions, the number of defaulters has dropped considerably. Last year, in the Atzera and Amari census divisions, the council received 70% of the estimated tax. At present the council has exceeded the \$9,000 estimated and the \$3,600 in back tax. The Council should have no trouble in receiving \$10,000 from these areas this year.

A major failing with councillors is their reluctance to take legal action against their own villagers. Members of the tax review team and the tax collection teams are extremely reluctant to be firm with tax evaders. Teams have been organised so that where possible they do not operate in their own areas. I have suggested to the council that they employ a rules inspector to relieve the councillors of this unpleasant responsibility. They have accepted the idea and are now trying to find a suitable person from another area.

According to the residents the tax rate was increased in order that the council might purchase a tractor and a vehicle for the infant welfare. The council has not purchased the tractor and does not now supply a vehicle to infant welfare. The tax rate



has not been reduced and as a result overall it has caused some bad feeling. It was explained that the tractor was not capable to supply the needs of one village not alone the whole valley. If the council was to supply a ploughing service it would have to outlay at least \$40,000 to purchase equipment. The council would have to increase the tax to a rate that they were not prepared to pay. They agreed with this reasoning but they still wish the council to purchase the tractor.

Agriculture:- It seems that the people have neglected their subsistence gardens to plant cash crops. Neither are being worked properly. At present bananas are the only food eaten. There was small quantities of taro and sweet potato available. Trade store goods have become extremely popular and this has resulted in an estimated 50% of the total income being spent in trade stores. The people produce sufficient cash crops to supply their immediate needs for money.

This area has good agricultural and pastoral potential. There are thousands of acres of flat arable land not being used. A large percentage of this is grassland suitable for cattle grazing and peanut growing. As there is comparatively little cost in preparing the ground for peanuts, it is not difficult for Markhams to have a fairly high income. Until there is a desire to have a high income and they also have a elementary knowledge of economics there will be a slow increase in cash crop production.

The main crop grown in the area is peanuts which are marketed through the Atzera Rural Progress Society and Mr. R. Spreag of Garambasis Plantation. Small quantities of Cocoa, Coffee, and Copra are produced. As the majority of the Markhams consider the price of the above three inadequate, they have abandoned their gardens.

Cattle raising is carried out by one indigenous entrepreneur. He had at the time of the patrol 3 cattle and one bull. There is plenty of grazing land in the area but the people have shown little interest.

Forests:- The council supplies seedlings but little use is made of this service. Most of the areas planted have been neglected or burnt out.

Land:- An investigation was done at Binimamp for land for a Safari site. The investigation report will accompany this report.

It was attempted to establish the true owners on which the Sangam Primary T School is situated. This has yet to be decided.

Zumangorum is squatting on land owned by Bogabuung and Wafibumpun. The Zumangorum people apparently own land in the mountains at the rear of the Zumangorum village. They claim that they have no land on the valley floor and that none of their land is suitable for peanut growing. They consider that because of the nature of the land they are part of the Yaros area and therefore pay the same tax as the Upper Yaros area. Further investigation showed that the Zumangorum people have been invited to participate in the Wafibumpun peanut growing project and have refused.

Mainaringan is also squatting on land belonging to Bogabuung. These people were formerly of Kaiapit village and moved to the present site because of the shortage of arable land. Most of their ground has been covered by gravel from the flooding of the Maniang river. These facts may require further investigation when land is bought close to the station.

Complaints:- No complaints were made to the patrol. As complaints are heard every Thursday at the station, most complaints are made at the District Office. There is also a tendency to settle complaints in the village. The councillor quite often exercises this authority.



Courts:- Three men were convicted for failing to attend census. Their absence was related to their failure to pay several years of council tax. They were also noted for leaving the area when tax patrols were imminent. Two of the three moved over to their wives' villages and returned after the census.

Four men were convicted of failing to pay council tax. These conviction encouraged defaulters to pay all their outstanding tax. Warnings had been issued in February and March to all defaulters. Each person convicted was imprisoned for one month and it was made extremely clear that it was a continuing offence to fail to pay the tax.

Rest Houses:- There are no rest houses in the area. Houses were made available to the patrol. Tents were taken in case it was inconvenient to supply housing.

Health:- The general health of the people in this area seems to be quite good. The area is regularly patrolled every four weeks by Infant Welfare. The patrol was accompanied by a T.B. inoculation team who gave B.C.G. to all.

The area is serviced by three aid posts and a hospital. The aid posts are run by the Markham Council and are placed so that there is no more than an hours walk to an aid post or the hospital. The furthest aid post is less than an hours drive from the hospital. The service provided is most adequate.

Roads and Bridges:- Most of the roads were in a satisfactory condition. Little effort is required to control the grass along the road at this time of the year.

One bridge was started and almost completed in one day. Five villages gathered to work on the bridge which gives access to Sangan and Nins p villages and also to the Sangan Primary T School. The bridge was necessary as the creek floods during the wet season and causes damages to the tractors that have to ford it.

Council Tax:- The Council Tax team moved ahead of the patrol. The Tax team warned that Legal action would be taken against defaulters by the patrol following. The people were also informed that the tax review committee was accompanying the patrol.

The tax team and the Tax review committee were given a course on their respective duties. All of them learnt how to write out tax tickets, receipts, and exemptions. The tax review committee was also shown how to determine whether a person was eligible for an exemption or a partial exemption. In the past a lot of exemptions were given out to people who had a substantial income. It was stressed that they should be very careful about whom they gave exemptions.

The tax review committee was able to carry out their duties fairly efficiently. They required only a little assistance during the first few days of the patrol. The general meeting removed one councillor from the committee because he had a tendency to give exemptions to people who were not entitled to them. It was a common belief that one a male had sons paying tax that he was no longer liable to pay his own tax. The councillor in question followed the same line of thinking and refused to alter it. The remaining members brought the issue before the general meeting.

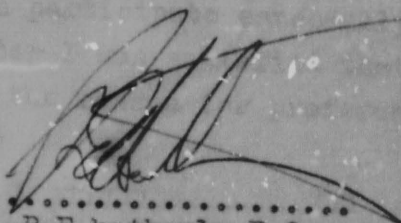
The firm action taken by the committee caused some antipathy. The main issue was that many permanent exemptions had been given under the old Local Government Ordinance and when the new Ordinance was brought into force they sections applying exemptions was not made well understood. It was found that many with permanent exemptions were successful peanut growers.



The activity of the patrol and the council's intention to prosecute all defaulters became quickly known. Money for tax was readily available on demand. The Markham Council has requested court action to be taken for some time but for political reasons and kinship ties councillors were not prepared to instigate proceedings. During courts some of the councillors felt uncomfortable. Individually they do not want to be involved even though they can see the beneficial results that are occurring.

I consider that the council tax should be imposed on residents over the age of eighteen years. At seventeen, most males have not developed to an extent whereby they can do a days work to the extent of a full grown man. Many of the seventeen year old have the build of a fifteen year old. The Regional Medical Officer agreed with me on this point. The council could give exemptions to these individuals but it would be more practical to raise the age limit.

Census:- The revised census forms are attached.

  
.....  
R.E.atherly P.O.



POLITICAL EDUCATION  
HOUSE OF ASSEMBLY ELECTIONS

This patrol was the second to proceed through the area in three months giving Political Education Lectures. As was found earlier they were familiar with the voting procedures. I endeavoured to find out how much knowledge was retained from the previous lectures. I found only one village that could answer the questions satisfactorily. During all the lectures I dwelled on a small number of facts which I repetitiously explained. I found that it was useless to give a straight lecture involving many facts. I used the method whereby I explained one point and had them repeat the fact until the majority fully understood and could explain. I did this with each point before I moved on to the next and also had them recite the previous points again. It was impossible to have the women participate especially if they had no previous education. After I was satisfied that they understood how to make a vote and the reason for preferential voting, I explained the following:-

1. What Government was and its relation to the House of Assembly
2. The role of the House of Assembly.
3. The difference in the roles of the House of Assembly and the Markham Local Government Council
4. The duties of the Member of the House of Assembly.
5. Why it is essential that there should be good communication between the constituents, the local member, and the House of Assembly. ( this was also explained in the Local Government context.)

The above points were discussed simply without using political theory. The Government pamphlets distributed by D.D.A. were used as a basis. It was hoped that the pamphlets that had been distributed to all the councillors had been read but it was found that these had not been distributed by the councillors. The recent pamphlets were distributed by myself and also the simple English book on " Government " to those who were literate in English. I feel that it is necessary that the number of Pidgin pamphlets be increased to allow a better coverage.

As the majority of the people resident in the area are illiterate, it is necessary that lectures should be extremely simple and cover a small number of facts. If too many things are discussed it leads to confusion as their memories fade. Repetition seems the best method by which to educate them. There should be no problems encountered with the mechanics of voting going on the knowledge displayed.





P.C.  
496



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of MOROBE Report No. 3/67-68 KAIAPIT

Patrol Conducted by RONALD EDWIN HATHERLY

Area Patrolled YAROS CENSUS DIVISION

Patrol Accompanied by Europeans NO

Natives COUNCIL TAX REVIEW COMMITTEE - HOSPITAL ORDERLY TB

Duration—From 29./...9./19 67 to 7./...10./19 67 1 MEMBER R.P. & N.G.C.

Number of Days 10

Did Medical Assistant Accompany? NO

Last Patrol to Area by—District Services 15./...5./19 67

Medical ... /.../19

Map Reference FOURMIL MARKHAM

Objects of Patrol TO REVISE CENSUS - POLITICAL EDUCATION - INSPECT HOUSING AND HYGIENE - INSPECT ROADS - GENERAL ADMINISTRATION

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

*26* / *10* / 19 *67*

*[Signature]*  
District Commissioner

Amount Paid for War Damage Compensation .... £ .....

Amount Paid from D.N.E. Trust Fund .... £ .....

Amount paid from P.E.D.P. Trust Fund ....

.....

.....

.....



167. 6. 12 101  
TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....  
Our Referer..... 67-2-6  
If calling ask for  
Mr..... GGH/CEB



Department of District Administration.

Morobe District,  
LAE.

19th October, 1967.

The Director,  
Department of District Administration,  
KONEDOBU.

KAIAPIT PATROL NO. 3 OF 1967/68

YAROS CENSUS DIVISION

R.E. HATHERLY, PATROL OFFICER

Attached please find a report on a patrol to the Yaros Census Division, Kaiapit Sub-District, conducted by Mr. R.E. Hatherly, Patrol Officer, together with covering comments by the Assistant District Commissioner Kaiapit.

2. This report reveals a generally satisfactory situation in this Division. It is typical of the Markham area that the people who can best afford to pay tax are the most reluctant to pay. It is hoped that prosecutions against tax defaulters that have been launched by the Markham Council as well as other Councils in this District, will bring about a solution to this problem.

3. Political awareness of these people appears to be on a par with other people in the District who have reached the same level of development. It is unfortunate that the member for the Markham Open Electorate has failed to give the people the attention that they expect from him, and this has definitely flavoured their political attitude.

(D. J. ASATON)  
a/District Commissioner



67-2-7

Sub-District Office  
KALAFIT

14th October, 1967

The District Commissioner,  
Morobe District  
LAE

KALAFIT PATROL No. 3/67-68

YAROS C/DIV.

Attached are three copies of the above patrol report submitted by Mr. R.E. Hatherly, P.O.

The patrol was instructed to return to the station on 7th October to enable Mr. Hatherly to handover the Council, write his report etc... before proceeding on leave. The four villages not visited by this patrol have been visited by myself (P/R 4/67-68 refers).

Mr. Hatherly has again done a thorough job in continuing the political education campaign in the Sub-District. This patrol was accompanied by the Council Tax Review Committee, a Council Tax Collector and a member of P.E.D.'s T.B. control unit.

Specific comments are as follows :-

Villages : The Markham people generally are not inspiring architects. Comments on the water supply problem have been noted.

Political Situation : The current tax drive in Lae town will assist greatly in discouraging tax evaders from running off when the tax patrol comes around. Absenteeism is a major problem, there appears to be no immediate solution to it, except to work towards making the home villages more attractive for the younger people to encourage them to stay at home.

Council Tax : It is pleasing to see the mountain Yaros people responding so well to the tax collection. Overall the tax collection this year has so far exceeded expectations, the estimates for both current and back tax have been exceeded - this is a direct result of the effort that has been made to track down defaulters and prosecute them.

Census : The census statistics have been extracted from the report and will be forwarded under separate cover when the statistics from the four villages not visited by the patrol have been added to them.

Political Education : The preferences of the Samarau, Marafau and Sumera people will be taken into consideration when the polling schedule is finalised. Unfortunately all pamphlets up to No. 11 have been distributed. We can only hope that the forthcoming elections will stir up interest sufficiently for those capable to reread them.

*F. E. Haviland*  
.....  
( F. E. Haviland )  
Assistant District Commissioner

Contingencies for camping allowance are attached. Form 284 has been sent to the Commissioner of Police.





TERRITORY OF PAPUA AND NEW GUINEA

9

Telegrams.....  
Our Reference 67-2-7  
If calling a/c for  
Mr.....

Department of District Administration,

Sub-District Office  
KAIAPIT

29th September, 1967

Mr. R.E. Hatherly,  
Patrol Officer  
KAIAPIT

PATROL INSTRUCTIONS

KAIAPIT PATROL No. 1/67-68 - <sup>YAROS</sup> AMARI G/D

As previously discussed with you, please prepare to depart on patrol to the Yaros Census Division today. You will be accompanied by one member of the Kaiapit detachment R.P. & N.G.C.

The objects of the patrol will be :-

1. Revise the census of the Yaros Division
2. Political Education

Continue the political education campaign in preparation for the 1968 House of Assembly elections.

A copy of the draft polling itinerary is attached. Please discuss it in each village and suggest any alterations that may appear desirable.

3. Housing and Hygiene inspection

The Councillors accompanying the patrol (ref. para 5) should carry out an inspection of each village and should issue orders so that action under the Council Rules can be taken by the next patrol. Record these orders in the respective Village Books.

4. Roads Maintenance

Check on the maintenance of all walking tracks in the area.

5. Council Tax

The Tax Review Committee of the Council will accompany the patrol. Advise and assist this committee in its work. Endeavour to locate any tax defaulters and institute prosecutions under section 98(1) Local Government Ordinance.

6. General Administration

Hear and settle any disputes that may be brought to your attention.

Consult file 67-1-7 and endeavour to clear up any matters requiring attention in the area.

Take with you any CSB Passbooks, NMTA receipts and bank queries referring to people in the Yaros area and endeavour to finalize them.

The patrol must on no account be hurried. If the Division is not completed before 7th October, return to the station and prepare to go on leave. I will arrange for the completion of the Division by another patrol.

*F. E. Haviland*  
 Assistant District Commissioner





TERRITORY OF PAPUA AND NEW GUINEA

31

Telegrams.....  
Our Reference... 67-2-7  
If calling ask for  
Mr.....

Department of District Administration,  
Sub-District Office,  
KAIAPIT, Morebe District.  
9th. October, 1967

The Assistant District Commissioner,  
Sub-District Office,  
KAIAPIT.

KAIAPIT PATROL No. 3/67-68 - YAROS C/D.

The Patrol entered the Yaros Census Division in order to revise the census for that area and to continue with the campaign of Political Education. The patrol was also to inspect housing, hygiene, and walking tracks.

The Yaros Census Division can be broken into two physical areas. One area lies in the upper reaches of the Maniang and Yafets rivers. In this area there is no flat land. Any agricultural development has to be carried out on steep slopes. The other area lies on the floor of the Markham Valley and as result has good economic potential. Both areas are not well developed: One area because of the terrain and the other because they are not energetic.

DIARY:

29/ 9/67 To the Maniang river by Land Rover and thence on foot up the bed of the Maniang River for one Hour to the Amari village. The census was revised for Nawantmarai and Amari villages. A lecture was given on the House of Assembly and the forthcoming elections. The two villages were inspected. Overnight at Amari village.

30/ 9/67 One and a half hours walk up the Mari River to Safats. The Council Aid Post was inspected on the way. The other Council aid post was inspected on arrival at Safats. Dantap and Safata Yamsua villagers gathered at Safats for the revision of the census. The political education lecture was given. Safats is a hamlet containing the rest house, the aid post and the councillor's house. It is twenty minutes walk to each village up the profile of the mountain. Overnight at Safats.



1/10/67 A member of the Council Health Committee and myself inspected Dantap and Yampua villages. The patrol moved to Samaran village, thirty minutes walk. Overnight Samaran.

2/10/67 Samaran village lined for census revision. The political education lecture was given and the village inspected. To Tari village in 90 minutes. Overnight at Tari village.

3/10/67

The census was revised for Mitsing and Tari villages. The villages were inspected after the talk was given on the House of Assembly. The patrol moved back to the station.

4/10/67 Attended the Council Finance Committee meeting.

5/10/67 By vehicle to Gainarun village. The patrol then walked one and a half hours up the bed of the Yafats creek to Sumera village. The census was revised for Marafau village and a lecture was given to Marafau and Sumera villages. Overnight at Sumera village.

6/10/67 The census was revised for Sumera village. The village was inspected and the patrol moved back to Gainarun village. The census was revised for Gainarun village and a lecture was given on the House of Assembly and the forth coming elections. Overnight at Gainarun village.

7/10/67 Gainarun village was inspected and the patrol moved to Mainsariang village. A lecture about the forth coming elections and the House of Assembly was given after the revision of the census. The village was inspected and the patrol moved back to the station as instructed.

END OF PATROL

OBSERVATIONS AND COMMENTS.

Reception of Patrol: The patrol received a friendly reception in the "mountain" Yaros whereas the lower Yaros seemed most indifferent. This area has a very high defaulter rate. As the Markham Council has been prosecuting defaulters their indifference might have been caused by their antipathy. Food was always provided for the indigeneous members of the patrol.

Villages: Although the houses are not well built they were clean. The poor manner in which the houses are built give the villages a depressing look. The houses are just thrown together <sup>and</sup> are quite often built of old timber which has been used in the previous house.



Villages cont. The villages are situated on the only suitable level sites. The villages do have a drainage problem during heavy rain but they are all well above the rivers which are subject to flash flooding. The lower Yaros villages are situated on good sites as they have miles of good level land.

Water Supply is no problem in the upper Yaros. The council could supply piping to Samaran and Yampua villagers to replace the bamboo piping at present used. The lower Yaros does have a supply problem during the dry. One bore has been installed by the Council but it has remained dry.

Hygiene and sanitation appeared quite good. Villages were clean and there were adequate pit latrines.

Outline of Political Situation: Over 50% of the males between the age of 16 and 45 are absent from the area. As these absentees constitute 75% of the work force in the village it constitutes an economic problem which develops into a political problem.

Many of the absentees are tax evaders. There is an exodus of men from the village before the tax teams are due to arrive. Most of them arrive back in the village later on in the year without any money to pay their tax. The elders of the village end up paying their tax for them. The elders have been advised not to continue this practice and force the defaulters into accepting their responsibilities to the Council and their community.

When legal action is taken against defaulters in towns and the towns have councils there should be a reduction in absenteeism. If the council could obtain tax from all its "residents" the council could carry out its role better and the people would see a great deal more for their money.

These people have not realised that it's up to them to participate in the affairs of the council and initiate development. The lower Yaros has a most indifferent attitude.

Agriculture : At this time of the year gardens are being planted. There is little food available. The people are living at present on yam, taro, and bananas. There was no sweet potato available.

The upper Yaros grow coffee as their major cash crop whereas the lower Yaros plant peanuts. The lower Yaros is at present planting peanuts because of the rain that has fallen over the last month.

Complaints: No complaints were received.

Courts: There were no courts but two informations were received from the Markham Council. Summons were issued for two men to appear before the court for non payment of tax. These men were also absent from the census.



Rest Houses: Small adequate rest houses were available at Amari, Safats, Mitsing, and Sumera. The rest house at Amari requires some repairs. There is also a rest house at Semaran which is close to Safats. Samaran village would appreciate more frequent use of the rest house. Patrols tend to work from Safats and not use the Samaran rest house. The rest house is well placed with a panoramic view. It is in very good condition.

There was no rest house at Gainarun but a large house was provided for the patrol.

Carriers: There was no trouble in acquiring carriers. The women are only too pleased to assist. Many of the women's husbands are absent and the women are only too pleased to be able to earn a fewcents.

Health: Overall the health is good. One child was sent in for treatment of skin disease covering the whole body. The child has had the skin disorder from birth.

There was eleven deaths of children of approximately one year. These children were from two villages within an hours walk of each other; Marafau and Mitsing. The symptoms seem to indicate Malaria.

A Local Officer from the Department of Public Health accompanied the patrol and gave B.C.G. injections to all children under five years. Only one village had to be encouraged to have their children inoculated.

Amari and Safats aid posts were very clean. Safats aid post is yet to be completed. It requires the installation of a door, windows, drainage for the sink and a small tank.

Roads and Bridges: Most of the walking is done up the stoney river beds. There are three tracks that need to be maintained, i.e., Nawantmarax to Sumera, Tari to Marafau, Marafau to Sumera. The road from Tari to Marafau has been closed by land slides. The people has been ordered to open it again. The other tracks are ungraded and go straight up the profile of the hills. These tracks are kept cut but are extremely greasy in wet weather.

The Tofmora road is at present in a reasonable state of repair but they have been told to fill the holes left from damage during the last wet season.

Council Tax: The mountain Yaros has a fairly good record with regard to the payment of tax. There were no defaulters in the village. There were quite a few absentees who have not paid their tax. Many of them however do send their tax home to be paid.

The lower Yaros have a bad record. This fits in with their general attitude.



Council Tax Cont.: The legitimacy of the council to impose taxes and to give exemptions was carefully explained. It was also explained that the council was being crippled by the large amount of tax outstanding.

Census: As one register had not been continuously revised and the other brought up to date it was difficult to balance figures. The officer continuing the census revision of the remaining villages may need both registers to revise the census accurately.

The absentee worker rate is high. There are 235 men (16-45 years) absent while there are 198 resident in the village. Many wives are left in the village. This has also dropped the potential birth increase rate. There are also a lot of children not recorded because the people are not certain about the number of children born by absentee females.

The people were reminded that they were also compelled to register births, deaths, and marriages at the council.

Infant Welfare Clinic cards were most helpful in registering accurate birth dates.

The last revision of census was done in October 1965.

The natural percentage of increase was 3.6 but Mitsing village decreased in size, 14 deaths and seven births in a total population of 151. The figures submitted for Mitsing in 1965 were incorrect although they were recorded correctly in the village book.

Appendices: A appendix is attached for Political Education.



R.E. Hatherly  
Patrol Officer

APPENDIX "A"

POLITICAL EDUCATION YAROS CENSUS DIVISION

I had previously patrolled this area and had given lectures. Before I commenced lectures I attempted to determine how much they had retained from the previous lecture. There had been an interval of four and a half months. Overall they retained very little. They blamed this on their literacy level. Their lack of knowledge was also exaggerated by their reluctance to answer question in case they gave the wrong answers.

In some villages I was able to get the women to answer questions which they did quite well. The level of literacy determines the degree of participation by the women. Women who could not speak pidgin were the most forgetful.

they had not remembered much I concentrated the lecture. The lecture was extremely repetitious.

The mechanics are well understood when the council elections are used as a comparison.

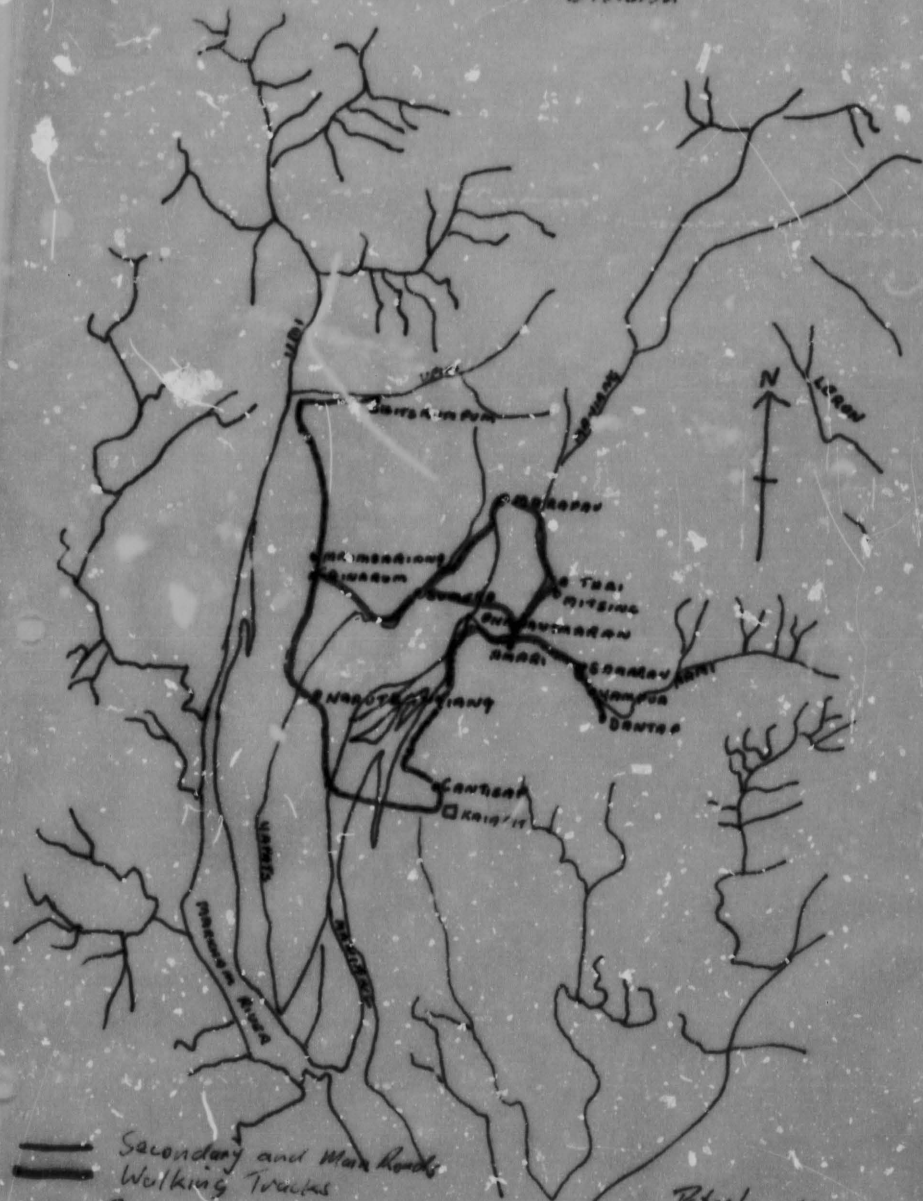
The Political Education pamphlets ( 13, 14, & 15. ) were distributed. I feel that this area could be distributed with pamphlets no. 1-11 again. These sheets are not being discussed in the village. If greater numbers were handed out personally there would be a wider number of people reading them. I noticed also that the school children ended up reading them.

The polling places were discussed. Samaran village would prefer to vote at Safats. Marafau and Sumera villages would prefer to vote at Maimasariang than at Amari village.

These people would learn a great deal more if they could only realise the importance of the House of Assembly. A greater interest shown by the politicians towards the people might be helpful.



Yaros Census Division



— Secondary and Main Roads  
- - - Walking Tracks  
Scale Four miles

Patrol: - No 5, 1961-62  
R. P. P.



TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of **MOROBE** Report No. **KALAPIT No. 5 of 1967/68**

Patrol Conducted by **G.E. WILLIAMS C.P.O.**

Area Patrolled **ONGA C/DIVISION.**

Patrol Accompanied by Europeans **2. F.E. HAVILAND A.D.C.**

Natives **1 Member R.P.&N.G.C.**

Duration—From **25 / 10 / 1967** to **2 / 11 / 1967**

Number of Days **8**

Did Medical Assistant Accompany? **Accompanied by Malaria Service Field Assistant.**

Last Patrol to Area by—District Services **22 / 5 / 1967**

Medical **Sept. 19 63**

Map Reference **Fournil Markham**

Objects of Patrol **Political Education; Census Revision; Council Tax Collection; General Administration; Health Activities & Familiarisation with the people of the ONGA C/DIVISION.**

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

/ / 19

District Commissioner

Amount Paid for War Damage Compensation £.....

Amount Paid from D.N.E. Trust £.....

Amount paid from P.E.D.P. Trust £.....



67-6-19

3rd January, 1968.

District Commissioner,  
Morobe District,  
LAE.

KAIAPIT PATROL REPORT NO5/67-68.

The patrol report and your comments are acknowledged with thanks.

2. Mr. Williams appears to have used his powers of observation, but now needs to develop his ability to record fully in report form what he has seen.
3. Should it not be the absolute responsibility of the Council Clerk and Appeals Tribunal to collect Council tax, and should they not have been out on a patrol by themselves instead of with this patrol?

( T.W. ELLIS )  
Director.





TERRITORY OF PAPUA AND NEW GUINEA

67.6.1967

Telegrams.....  
Our Reference... 67-2-6  
If calling ask for  
Mr. GGH/CEB



Department of District Administration.

Morobe District,  
LAE.

22nd November, 1967.

The Director,  
Department of District Administration,  
KONEDOBU.

KAIAPIT PATROL NO. 5 OF 1967/68  
ONGA CENSUS DIVISION

Enclosed herewith please find the report of a patrol conducted by Mr. F.E. Haviland, Assistant District Commissioner, accompanied by Mr. G.E. Williams, Cadet Patrol Officer.

The report is submitted by Mr. Williams as a training exercise and covering comments by Assistant District Commissioner, Kaiapit, adequately cover the report.

I agree with the Assistant District Commissioner that Mr. Williams should try to enlarge future reports and submit them in narrative form rather than show short notes on observations made. It is pleasing to see that Mr. Williams has taken such an interest in his work and is obviously enjoying it.

*D.N. Ashton*

(D.N. ASHTON)  
Assistant District Commissioner.





TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....

Our Reference... 67-2-3

If calling ask for

Mr.....

Department of District Administration,  
Sub-District Office  
**KAIAPIT**

13th November, 1967

The District Commissioner,  
Morobe District  
**LAE**

KAIAPIT PATROL No. 5/67-68

ONGA CENSUS DIVISION

Attached are three copies of a report on the above patrol submitted by Mr. G.E. Williams C.P.O.

This was Mr. Williams' first patrol and his first attempt at a Patrol report. The report is certainly concise and to the point, but is too brief. I have gone through it with Mr. Williams and pointed out its weaknesses.

Specific comments are :-

Villages : It is hoped to rectify the pig situation by enacting a Council 'Pig Control' rule. This has been submitted to the Commissioner for Local Government for his preliminary approval.

Village Officials : The whole area is under the Markham L.G.C. Each village has an unofficial 'committeeman' who looks after the Village books and generally assists the Councillor in 'looking after' the village.

Political Situation : This aspect of the patrol was undertaken by myself. Please refer my 51-1-1 of 13th November (attached) which summarises the political education activities of the patrol.

The people now have a basic idea of the objects of the House of Assembly and they are familiar with electoral procedures.

The people of Mirit and Onisuan (now included in Wompul) were assured that they had been included in the Electoral Roll for the Markham Electorate and were now no longer in the Kainantu electorate.

A party of Councillors, consisting of 3 members of the Tax Review Committee and a Tax Collector accompanied the patrol to: issue exemptions; collect any outstanding tax; and initiate any prosecutions for tax defaulters. This work was carried out well and without incident. No defaulters had to be prosecuted, although many absentees owe taxes.

Commerce and Industry : The two goldminers were from Pindiu. It was interesting to see them come down and pay their tax to the Markham Council.

Health : The Orderly who was supposed to accompany the patrol and give T.B. injections was late returning from Lae. Consequently he did not accompany the patrol. The T.B. control people in Lae have been advised by radio conversation of this.

Education : The Mission 'Teachers' attended each census, none of them brought-forward anything for discussion.

The Markham Council is endeavouring to persuade the Education Department to establish a school at Intoup however, lack of teachers and funds preclude this at the moment. The District Education Inspector has intimated to the Council that this school will receive priority over any other school in the Markham valley. The Council is also considering asking the Lutheran Mission to establish a T School there if the Administration is unable to do so.

Census : The census was revised by Mr. Williams.

Of a total of 486 male adults; 206 (42.4%) are absent. Of these 129 are said to be working within the District, 66 outside the district and the remainder (11) are students. The majority of the 68 female adults absent are accompanying their husbands.

The statistics are attached.

The patrol achieved its objects. The latter stages were hurried because of commitments on the station, which was left unmanned to enable this patrol to be mounted. I am sure the experience was of benefit to Mr. Williams who carried out his duties competently and efficiently and was enthusiastic to the end.

For your perusal, comment and onforwarding please.

.....  
( F.E. Haviland )

Assistant District Commissioner

Contingencies for camping allowance (both officers) are attached. Form RS1 has been submitted to the Commissioner of Police. Contingencies for 9034 Const. Jontipiho have been sent Lae. Field Officers' Journals - Haviland and Williams are attached.



51-1-1

Sub-District Office  
KALAPIT

13th November, 1967

The District Commissioner,  
Morobe District  
LAE

KALAPIT PATROL No. 5/67-68  
Political Education - WGA

Your 51-1-8 dated 27th July, para 7 refers.

The above patrol continued the Political Education campaign in the Sub-District by making the second visit to the Onga villages.

Talks were given by me on the House of Assembly, its nature and purpose; the 1968 election and the procedure to be followed when voting.

The talks were greatly simplified in the mountain villages where the people have not had the advantages on continual daily contact that those in the valley have had.

The talks were well received in each village and I feel that the people now have a basic idea of the purpose the House of Assembly is intended to fulfill. They have all had experience with the 1964 election and Council elections.

Not many questions were asked. Those that were, mainly dealt with the question of the Regional Electorates and were aimed at clearing up any confusion regarding them.

The pamphlets on Government were distributed to the literate people in each village and their purpose explained. I was assured that they were read, but this I doubt. Their benefits were impressed on the people at each village.

.....  
( P. P. Haviland )  
Assistant District Commissioner



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....

Our Reference..... **67-0-1**

If calling ask for

Mr.....

Department of District Administration,

Sub-District Office  
**KAIAPIT**

24th October, 1967

Mr. G.E. Williams  
Cadet Patrol Officer  
**KAIAPIT**

PATROL INSTRUCTIONS

KAIAPIT PATROL No. 5/67-68 - ONGA C/DIVISION

Please prepare to depart on patrol to the Onga Census Division tomorrow. You will be accompanied by myself; one member of the Kaiapit detachment R.P.&N.G.C.; the Council Tax Review Committee; a Council Tax Collector; a P.H.D. F.B. unit; and a member of the Malarial control unit from Kaiapit.

The objects of the patrol will be :-

1. Political education

I will give talks in each village on the House of Assembly and the 1968 elections. This phase of the patrol is a continuation of the political education campaign that is being undertaken in all villages of the Sub-District.

2. Census Revision

The census will be revised in each village of the Division. You have already had some experience in this during our last patrol to part of the Iaros Division.

3. Council tax prosecutions

The Tax Review Committee and the tax collector will be endeavouring to clear up the tax collection in the Onga Division. Any outstanding defaulters will be prosecuted.

4. Health activities

The PHD members of the patrol will continue their work in conjunction with the census.

5. General Administration

I will deal with any disputes or court actions that may arise. You will take the opportunity to become familiar with the people amongst whom you will be working. In particular, you are required to collect sufficient information to enable you to submit a report as set out in the Standing Instructions Vol.1 pages 25 - 46. This should be submitted within one week of the completion of the patrol.

.....  
( F.E. Raviland )  
Assistant District Commissioner



INTRODUCTION.

The Onga Census Division lies to the South West of the Markham River, covering an area of 29089 Sq. Mls. including grass and forest-covered foothills rising to rainforested mountains. THE people of this division live in sixteen villages and a few hamlets.

This patrol was planned to contact all the people in the Onga, especially the sometimes bypassed villages of WOMPUL (now only a handful of people live at the old site, OMISUAN) and MIRIT. Both of these places are separated from the other villages in the area by distance and language differences. Previously they were included in the GADZUP C/Division of the KAINANTU Sub-District.

The Political Education Campaign was completed, in preparation for the 1968 House of Assembly Elections. Census figures were revised, and all Council Tax outstanding was collected. Blood slides were taken by the Malaria Services Field Assistant along the Patrol Route as far as GNAROWEIN? where another Malaria Services' Team had completed the job.

PATROL DIARY

Wed. 25/10.

0810 Patrol gear sent to Markham River.  
1200 Departed KALAPIT with A.D.C. by L.R.  
Collected carriers 1300. Markham River forded by 1300.  
Arrived SINGAS 1410. All planned work: census, political education, tax collection completed 1730. General administration completed. Retired to camp. Short talk with some villagers at night.

Thurs. 26/10

Departed SINGAS 0725, forded WANTON River. Arrived AWAN 0735, & inspected Aid Post with A.D.C.

0800 carriers sent to ONGA with Constable JONTIPIHO.  
All planned work completed 1100. Departed AWAN 1 1105.  
Passed through AWAN 2 1120. Forded WANTON River 1130.  
Arrived ONGA 1145. Planned work completed 1740. Short discussion with ONGA Demarcation Committee President & others after dinner.

Fri. 27/10.

Departed ONGA 0735, arrived NARUBOIN 0750. Carriers to WOMPUL with Constable meantime. Planned work completed 0950. Complaint heard. Departed 1040. Passed outskirts ONGA 1050. Zacharias (tax collector) to AWAN Aid Post for treatment of T.U.  
Steep climb for one hour. Arrived WOMPUL 1240. Planned work completed 1720. General Discussion at night with a few villagers.

Sat. 28/10

Departed 0720. Followed USUWA Creek until 0750. Thence steep ascent & descent, arriving WANTON River Log Bridge 0813.  
Another steep ascent to MIRIT, arriving 0920.  
Planned work completed 1200. Complaint heard. Departed 1250.  
Some women carried lighter equipment as male population so low. Arrived SIATS 1610, after hard up & down walk.

Sun. 29/10

Observed. Mail arrived 0800 by messenger. Afternoon-visited HARRY gardeners & had informal talk with local people.

Mon. 30/10

Planned work completed 0930. No complaints. Departed SIATS 0940.  
Arrived ANTIR 1050. Census revised by 1310. Departed 1315 as rain approaching & next rest house at BAMP. Arrived BAMP 1320. Rain. Censused village by 1515. More rain. Visited ANTIR peanut garden & discussed produce with farmers. Heavy rain during night

Tues. 31/10

0750-0845 Political Education of ANTIR & BAMPA residents at BAMPA. Departed 0900. Arrived GNAROWEIN 1200. Planned work completed 1500. DEPARTED in rain, 1500 (rest house occupied by Malaria Service) Arrived YANUP 1555. Still raining. Overnight YANUP.

Wed. 1/11

Planned work 0720-0840. Departed 0840. Arrived GURUF 0940. Many people absent in gardens & at ITSINGANTS Demarcation Committee Meeting. Census started 1120. All work completed 1340. Departed. Arrived ITSIMBANTS 1500. Work completed 1605. Departed 1645. Arrived YATSING 1615. Overnight YATSING. Planned work 0730-0850. Departed 0905. ARRIVED PUGUAP 1005. Planned work completed 1135. Departed 1150. ARRIVED INTOAP 1200. Planned work completed 1330. Few complaints heard. Departed 1410. Forged Markham, arriving MUTSING 1455. By car to KAIAPIT 1545.

Thurs.  
2/11.

END of DIARY

## OBSERVATIONS AND COMMENTS

Reception of Patrol: Well received in all villages.

Villages: All villages were clean & neat, although pigs roamed freely about the houses in many. Some houses needed repairs or rebuilding, their inspection was attended to by the Councillors accompanying the patrol. All villages were situated close to fast-flowing clean streams.

Village Officials: were not particularly noted, except those holding Village Books, most were up-to-date on births, deaths, marriages & absentees.

Political Situation: I am unable to assess this, due to lack of experience & little knowledge.

Agriculture: All villages appear to have ample food supplies, and the people claim that this is so.

Main foods grown: - Coconuts, bananas, taro, yam, kau-kau, pineapples & paw-paw. Some European vegetables are grown, only in small quantities. These include: tomatoes, cucumbers, pumpkin, ghelots, as well good-sized watermelons. An indigenous tobacco is cultivated, & after drying is rolled into a "cigar". Near some villages a variety of pepper is grown.

Commercial Crops: Peanuts are cultivated, the largest crop being on a piece of land on the NE side of the Markham, where GNAROWEIN, YANUP & GURUF have combined their efforts to work the land with a tractor, and have also bought a truck to aid the work.

Plantings of coffee are numerous throughout the area, although few trees are well developed. The Markham remains a barrier, especially during the wet, to the outlet of cash crops.

Two copra driers lay idle, and appear not to have been used for sometime; the buildings are dilapidated.

Livestock: All villages had fowls, & many had pigs.

Forests: The only planted trees are Hoop Pines at PUGUAP. Appear to be doing well (av. hght. 17ft.) but experimental only.

Commerce & Industry: There are no trade stores in the area. Two indigens win alluvial gold from USUWA creek (near WOMPUL) & sell it at KAINANTU. I could not obtain any estimate of their earnings.



Complaints: Were few. Most were settled on the spot. Two may result in court action. No trend evident.

Rest Houses: The following is a list of those seen:

~~GNAROWEIN~~  
 ONGA- in good condition.  
 WOMPUL- new and well constructed.  
 SIATS- well situated & constructed.  
 BAMPAL- good.  
 GNAROWEIN- (occupied by Malaria Service) well constructed.  
 YATSING- rocky well built.

Carriers: Were hired with little difficulty. At WOMPUL, MIRIT & BAMPAL some women carried lighter equipment to the next village as male populations so low. At GNAROWEIN, YANUF, GURUF, YATSING, PUGUAP & INTOAP women volunteered although many idle young men were present, but unwilling.

Health: The following deformities & conditions were noted, at the named villages:-

SINGAS- 1 withered leg, male adult.  
 ONGA- crosseyed, male child.  
 WOMPUL- 2 cases grille.  
           1 dwarf, male adult.  
           1 turned eye, male child.  
           both legs deformed, female adult.  
 MIRIT- 1 case grille.  
 SIATS- 1 badly hunchbacked male child.  
           1 eye condition, aged male adult.  
 ANTIR- 2 cases grille.  
           1 dumb, male child.  
           1 permanently closed eye, male child.  
 GNAROWEIN- mentally deficient, female adult.  
 GURUF- 1 case elephantitis, aged male.  
 INTOAP- 1 case elephantitis, aged female.

Only two Aid Posts were inspected.

AWAN - Orderly- ARIS (slopy). The building is new & solidly constructed of permanent materials, roomy but mainly empty.

ANTIR- Aid-Post locked on arrival (native materials)

GURUF- Old native materials building, needing repairs-small stocks-Orderly (clean) has served 20 years.

Education: There are no Administration schools in the area. Only three Mission school buildings were seen, all empty (no doubt due to our arrival for census). Time was not found to speak to any teachers.

Roads & Bridges: There are no vehicular roads, only walking tracks (all in good condition) & bridle paths. The latter are used by cyclists from GNAROWEIN to INTOAP there being at least a couple of bicycles in each of the villages along this flat stretch of land.

Cemeteries: Three of these were seen, all well kept; graves having been marked with crosses.

Missions: NO Mission Establishments other than bush schools & churches have been built in this division. Yet the effect of the Lutheran Church is shown by bell ringing both morning & night to bring people together for prayer. (This practice was observed when stopping overnight)

Airfields: The sole field is at GNAROWEIN. It is used by The Summer Institute of Linguistics, which organization has an establishment there. It was covered with 3ft. high grass.



Anthropological: Nothing of note observed.

Labour: As in the past a high percentage of young males are absent, many are members of the R.P.&N.G.C.

Census: No new significant trends apparent.

Birth rate is 6.4/100. Death rate 2.3/100. Natural Increase 3.6/100. Inter-village migration continues. Natural Increase has risen 2.5 since the November 1965 census.

Personnel: Constable JONTIPIHO - conduct good. Comments - helpful, & cheerful. Proud of his 14 years service.

Walking Times:

MUTSING across Markham to SINGAS - 1hr. 5mts.  
 SINGAS to AWAN - 10mts.  
 AWAN 4 to AWAN 2 - 15mts.  
 AWAN 2 to ONGA - 20mts.  
 ONGA to NARUBOIN - 15mts.  
 NARUBOIN to ONGA - 10mts.  
 ONGA to WOMPUL - 1hr. 50mts.  
 WOMPUL to MIRIT - 2hrs.  
 MIRIT to SIATS - 3hrs. 20mts.  
 SIATS to ANTIR - 1hr. 10mts.  
 ANTIR to BAMPAL - 5mts.  
 BAMPAL to GNAROWEIN - 2hrs.  
 GNAROWEIN to YANUP - 55mts.  
 YANUP to GURUF - 1hr.  
 GURUF to ITSINGANTS - 1hr. 20mts.  
 ITSINGANTS to YATSING - 9mts.  
 YATSING to PUGUAP - 1hr.  
 PUGUAP to INTOAP - 10mts.  
 INTOAP to MUTSING - 6hrs. crossing Markham - 45mts.

It is suggested that future patrols follow the route ONGA-WOMPUL-MIRIT-SIATS or the reverse when visiting WOMPUL & MIRIT as it is obviously shorter, all tracks being clear & in good condition.





TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of MCROBE Report No. 6 of 1967-68.

Patrol Conducted by G.E. WILLIAMS cpo.

Area Patrolled WAPPA HEADWATERS CENSUS DIVISION

Patrol Accompanied by Europeans F.E. HAVILAND ADC

Natives 2 members R.P.&N.G.C.

Duration—From 20 / 11 / 19 67 to 29 / 11 / 19 67

Number of Days 9

Did Medical Assistant Accompany? NO.

Last Patrol to Area by—District Services Gene March / 19 66

Medical ..... / 19 .....

Map Reference FOURMIL MARKHAM

Objects of Patrol 1 Further Political Education Programme;

2 Revise Census 3 Investigate Alleged Murder.

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

3 / 1 / 1967

District Commissioner

Amount Paid for War Damage Compensation .... £.....

Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund ....



TERRITORY OF PAPUA AND NEW GUINEA.

Ref: 67-6-27

Dept. of District Administration,  
KONEDOBU, PAPUA.

5th March, 1968.

District Commissioner,  
Morohe District,  
IAE.

PATROL NO. 5 OF 1967/68

I acknowledge with thanks receipt of:-

- Memorandum of Patrol No.
- Patrol Report No.

covering patrol by Mr. G. E. Williams B.Sc......  
The report was satisfactory, although on a second visit Mr. Williams should have been able to report more fully on village officials, leadership and matters of anthropological interest.

*T. W. Ellis*  
(T. W. Ellis)  
L. K. McCarthy  
DIRECTOR.

• Delete as necessary.



67. 6. 27



TERRITORY OF PAPUA AND NEW GUINEA

10

Telegrams.....  
Our Reference 67-2-6  
If calling ask for  
Mr.....



Department of District Administration.

Morobe District,  
LAE.

29th December, 1967.

The Director,  
Department of District Administration,  
KONEDOBUI.

KAIAPIT PATROL NO. 5 OF 1967/68  
WAFFA HEADWATERS CENSUS DIVISION

Attached please find the report of a patrol to the Waffa headwaters Census Division conducted by Mr. F.E. Haviland, Assistant District Commissioner, the report being submitted by the accompanying officer, Mr. G.E. Williams, Cadet Patrol Officer as a training exercise. Also attached are covering comments by the Assistant District Commissioner.

This remote area will continue to suffer from the almost complete lack of communication with the outside world and the prospects for economic development are extremely limited. The only marketable commodity that these people have, is labour and it is pleasing to see that some of them at least are beginning to take more interest in outside things.

The offer of police recruits at Siaga is a symptom of this awakening interest. However in view of the current standards of education required for recruits it would be unlikely that these young men could be accepted.

This is Mr. William's second patrol and his report is an improvement on his first one and reflects his obvious interest in his work.

(H.P. SEALE)  
District Commissioner





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TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....  
Our Reference.....  
If calling ask for.....  
Mr.....

Department of District Administration,  
Sub-District Office  
KAIAPIT

The District Commissioner,  
Hera District  
LAE

13th December, 1967

KAIAPIT PATROL No. 6/67-68

WAFFA C/DIV.

Attached are three copies of a report on the above patrol submitted by Mr. G. Williams C.P.O.

This report, Mr. Williams' second, is a great improvement on his last attempt.

Specific comments are as follows :-

Village Officials

The village officials of the Waffa Division generally conform to the norm - I did consider recommending the replacement of the Gwoisiram Luluai, however, there is no one there who appears capable of doing a better job. Several of the Waffa Officials have now sat in on a Council meeting at Kaiapit and whenever the occasion arose, Council propaganda was voiced during the patrol to start the people thinking in terms of joining the Markham Council.

Political Situation

One of the main objects of the patrol was to continue the political education campaign in the Sub-District. Talks were given in each village, again, (ref. P/r 10/66-67) and the procedure to be followed during the elections was reiterated. The tiny village of Onunk (29) was again the most vociferous group seen - they are still adamant that an indigenous member will mean certain disaster.

Pamphlets on Government were distributed to the literate people in the area and booklets on Sowai were handed out to Mission teachers and Aid Post Orderlies.

Complaints

One of the objects of the patrol was investigate a report of a murder at Gwoisiram. On arrival it was found that the victim was still very much alive. The matter was investigated by Sgt. Linibi and a Gwoisiram woman was convicted of assault in the local Court.

Census

The overall natural increase of 5.1% is very high for this Sub-District and is pleasing to see. It is hoped that with regular patrolling the people of the Gwoisiram - Tapakanantu corner of the Division will become more amenable to attending when patrols visit the area. The first patrol to visit them after the war was in 1951, the next in 1958. This is the first time the same officer has ever revisited them - little wonder that Government patrols aren't being taken as seriously as they should.



Malaria Control

It was arranged that Mr. John Tama accompany this patrol and carry out his parasite survey in the area. The vehicle was sent back for him and carriers were organized to meet him at the Markham river crossing. To fill in time, the carriers worked on their peanut project which is some distance from the road. Mr. Tama, on arrival at the crossing apparently saw no one there and turned around and drove back to Kaiapit. Consequently he did not accompany the patrol. I have already had words with Mr. Tama and I think that he now understands that if he wishes to take advantage of our census patrols to facilitate his work he will go where he is told to go and fit in with the arrangements made for him.

Contingencies for camping allowance for myself and Mr. Williams are attached. Contingencies for the patrol police have been sent to the Superintendent in Lae.

R.S. Forms 1 have been submitted to the Commissioner of Police.

Field Officer's Journals folios 19 - 23 (Williams) and 30 - 34 (Haviland) are attached.

*F. E. Haviland*  
.....  
( F. E. Haviland )  
Assistant District Commissioner



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....  
Our Reference... **67-2-5**  
If calling ask for  
Mr.....

Department of District Administration,  
Sub-District Office  
**KAIAPIT**

16th November, 1967

Mr. G. Williams  
Cadet Patrol Officer  
**KAIAPIT**

PATROL INSTRUCTIONS

KAIAPIT PATROL No. 6/1967-68

Please prepare to depart on patrol to the WAPPA Census Division on 20th November. You will be accompanied by myself, Sgt 2/c Idribi and Const. Iap.

The objects of the patrol are :-

1. Political Education

I will give talks in each village on the forthcoming House of Assembly election.

2. Census Revision

Revise the census in each village in the Division.

3. Investigate allegation of a murder at Gwoisira

A report has been received of a woman having been killed at Gwoisira. We will investigate this during the course of the patrol.

4. Malaria Service parasite survey

Mr. John Tani will again accompany the patrol to continue the survey in this Sub-District.

5. General Routine Administration

I will attend to any court work or litigation encountered; you will collect sufficient information to compile a formal Patrol report as required by the Standing Instructions Vol. 1.

*[Signature]*  
.....  
( F.R. Haviland )  
Assistant District Commissioner



6

INTRODUCTION

Travel in the Waffa Headwaters Census Division is made difficult by the combination of conditions existing there.

These are the rivers system, the range of elevations (800ft. asl to over 5,000ft. asl), dense rain forest covering most of the area to the summits of the mountains and the walking distances between the eight villages.

Access to the area from KAIAPIT is hindered by the MARKHAM River.

Four languages and dialects within these, as well as few Pidgin speakers make communications poor.

Despite these things the desire for progress is not lacking. At YASURU dense rainforest has and is being cleared to plant peanuts. Already a crop has been harvested and carried out of the area for sale. Several young men at SIAGA volunteered for Police Service when the patrol visited there. The total number of men who have left the area to work for both the Administration and Private Enterprise has almost doubled since the March 1966 Census.

PATROL DIARY

Mon. 20/11:

Departed KAIAPIT 1130 by L.R. Arrived MARKHAM River 1310. Carriers assembled; crossed to GURUF arriving 1310. DEPARTED 1405 for GNAROWEIN. Arrived 1605. O/night GNAROWEIN.

Tues. 21/11:

Departed 0705. Arrived TSUROSIL 0820. Waited until 0910 for KUSING carriers, departed for YASURU with GNAROWEIN carriers. Arrived 0950. O/night YASURU. KUSING carriers arrived during night.

Wed. 22/11:

Departed 0725. Arrived KUSING 1120. Political Education & Census revised by 1730. Inspected Aid-Post to 1800. Complaint referred to ADC, to Rest House 1825. ADC discussed work with Demarcation Committeemen at night.

Thur. 23/11:

Departed 0710. Arrived TUMBUNA 0740. Planned work completed, departed 1140, after ADC had discussed Demarcation Committee procedures. Arrived SIAGA 1340. O/night. Constable IAP ill.

Fri. 24/11:

Departed 0755. Arrived URINT 1030. Work completed. ADC advised Demarcation Comte. Moved onto WAIGWANOM 1245. Arrived 1400, in light rain. Rain heavier. Work postponed to 25/11. 1945 APO at Rest House with details of assault at GWOISIRAM. (Reported to KAIAPIT as a murder 2 weeks previously)

Sat. 25/11:

0530 police sent to GWOISIRAM to apprehend a woman. Work completed AM. Departed 1230. Arrived GWOISIRAM 1625. Raining. O/night GWOISIRAM. (A woman had been arrested, and her husband confined to a house in the village)

Sun. 26/11:

Departed 0845. Arrived TAPAKANANTU 0925. Work completed with difficulty by 1415. One man arrested by police for assault. Returned GWOISIRAM 1505. Two prisoners tried & convicted at night.

Mon. 27/11:

Departed 1015. Arrived ONUNK 1505 (carriers 1700) O/night ONUNK.

Tues. 28/11:

Patrol work completed 0750. Departed. Arrived WAFFA River 0825. Unable to cross-river swollen. Made camp. O/night by the river.

Wed. 29/11:

Crossed section of WAFFA River 0900, without equipment. Continued upstream. Completed crossing 0945, headed for GNAROWEIN. Arrived 1255. Departed 1315. Arrived GURUF 1515. Police & prisoners all safely across MARKHAM River by 1620. Departed for KAIAPIT 1625 by LR arrived 1730.

END of DIARY



OBSERVATIONS AND COMMENTSReception of Patrol:

A friendly reception was given by all the villages. Young and old offered fruit & vegetables for sale as soon as the patrol arrived.

Villages:

All villages were satisfactorily clean around the houses. Adequate latrines and rubbish pits had been dug and suitably covered. Latrines have been used properly throughout the division except at WAIGWANON. Pigs roamed around dwellings and some were even inside them at SIAGA. In the book of the same village several officers have mentioned discouraging this practice and the writer followed suit. All villages had good water supplies nearby or within a short distance of the houses. Some TAPAKANANTU people have moved to a new site on the bank of the NALUD River & those few houses there were well built.

Village Officials:

All seem to be doing their jobs well with the exceptions of those at KUSING, GWOISIRAM & TAPAKANANTU.

Political Situation:

As the Assistant District Commissioner continued the Political Education Programme in this division he will report on the Political Situation.

Agriculture:

Adequate amounts of food are grown by all villages. The staple diet is kau-kau, supported by bananas, taro, marita & pawpaw.

Some or all of the following were bought at almost every village: corn, English potatoes, shalots, tomatoes, pineapples and bananas; all made good eating.

Indigenous tobacco is grown in most villages. ONUNK (popn. 29) having recently moved to a new site had only marita, kaukau and coconuts to eat. Newly planted crops will not mature for some time.

Commercial Crops:

The only commercial crop that is likely to give a reasonable return, at present, is peanuts. As mentioned earlier in this report the first crop was harvested this year, much of it was drying when the patrol camped at YASURU.

Coffee is grown but is of low quality and only a small amount has been sold.

Livestock:

Numerous pigs and fowls wander through all villages. These are the only livestock kept other than the occasional Cassowary.

Pets, such as cats & dogs are popular. At ONUNK dogs are walking skeletons.



Forests:

No use is made of forested lands in this area, although some stands of timber look suitable for milling. Unfortunately it is all inaccessible and probably the concentration of useable timber is too low to make it an economic proposition.

Commerce and Industry:

No commerce or industry is carried on, there being neither roads nor trade stores. Goods and food are traded, sometimes bought for cash by patrols and the Summer Institute of Linguistics people, who will be working in this division for some time.

Complaints:

Demarcation Committeemen from KUSING and TUMBUNA complained of each other wrongfully claiming land. Markers were allegedly removed. Mr. Havilaud discussed their work with them and suggested they leave any area of land aside (having marked it) when ownership can not be agreed on. Then to try some other area, returning to the disputed land later. He further advised that fighting was to be avoided.

Throughout the division this advice was given, many Committeemen seemed to heed it as they were unsure of what to do when disagreements arose. It was also advised that taking a dispute to a Lands Titles Commission Hearing was to be avoided, if possible, as it could be a long time before a decision was reached.

A complaint from the APO WAIGWANOM concerned lack of co-operation and failure to heed advice when a young woman was injured at GWOISIRAM as a result of being attacked with a bushknife. Village Officials fell silent when confronted with this on the arrival of the patrol at GWOISIRAM. They were advised that it would be wise to listen to the APO in future.

No trend was evident from these and other very minor complaints made. ~~that~~ <sup>and</sup> were all settled on the spot.

Courts: As a result of the report of the above assault a woman arrested, charged and subsequently brought to KAIAPIT to serve sentence.

This same assault had been reported to KAIAPIT as a murder two weeks previously.

Yuesano WAWASUT, APO, WAIGWANOM was most helpful in providing details of wounds and circumstances involved in the GWOISIRAM assault case. At TAPAKANANTU another assault was reported and an arrest made. The man was charged and also accompanied the patrol to KAIAPIT to serve a sentence.

Rest Houses:

Each village had a rest house and police quarters that were well constructed with the exceptions of TAPAKANANTU - no police quarters and ONUNK - leaky roof in rest house. All were of sufficient size for two officers and their gear. Cooking shelters were provided wherever the patrol stayed overnight.

Health: On the whole the people appeared healthy, the one notable exception being TUMBUNA village where large goitres are common, even amongst adolescents. Eye malformations, dumbness, mental deficiency and stuntedness afflict several people at this same village. A few scattered cases of grille were seen.



Health:(con'td)

Aid-Posts are situated at KUSING & WAIGWANOM. Both Orderlies, Muninto HAENGO and Yuesano WAWASUT, are men who know their jobs well and find satisfaction in them. It was suggested to Muninto HAENGO that he label some identical bottles containing various medicines and oils. He knows his stocks "back-to-front" having spent seven years at the Aid-Post, KUSING, but it was pointed out, and he readily admitted, that a damaging mistake could be made - prevention being better than cure.

Education:

The Lutheran Mission and the Summer Institute of Linguistics are the only people carrying out any forms of education. The Lutherans teach reading & writing in the local language, as well as religion; the SIL teams teach reading and writing in the local language aiming to translate the bible into the local tongue once the team has mastered it.

Roads and Bridges:

No vehicular roads exist in this division. Bridges consist of one or several logs laid across a stream, a few have rough handrails. Walking tracks had been cleared recently; most were in a satisfactory condition.

Cemeteries:

None were visited or noticed.

Missions:

Only bush materials schools and churches have been built by the Lutheran Mission Evangelists and a couple of houses by the SIL teams. The influence of the SIL at WAIGWANOM shows in the number of clothed people and their European cooking utensils.

Airfields:

Both are maintained by the SIL. TSUROSIL is covered by 3-4ft. of grass and cone markers are few, needing replacements. IMANI was seen only from a distance (while climbing to GWOISIRAM) and looked overgrown. When the SIL teams return these strips will probably be cleared to allow the landing of light aircraft to bring in supplies.

Anthropological:

Although tribal fighting has long ceased in this area large stocks of arrows, bows, clubs and shields are made and kept in houses at TAPAKANANTU, GWOISIRAM & WAIGWANOM.

Labour:

All absent workers from the villages of GWOISIRAM & TAPAKANANTU are reported to be at RABAU.

Census:

Some people were unaccounted for at the villages of GWOISIRAM, TAPAKANANTU & WAIGWANOM. Various reasons were given for their absence: fear the main, and probably, real reason. Unfortunately, with only two policemen and very limited time for this patrol it was not possible to remain in these villages long enough to wait for those hesitant ones to make an appearance. These people remain primitive with little contact.

As mentioned



(2)

Census: (cont'd)

As mentioned in previous reports on this section of the division, names are difficult to put in writing at WAIGWANOM and become more difficult at GWOISIRAM and almost impossible at TAPAKANANTU.

The birth rate has risen sharply since the March 1966 Census; 3.5 to 7.3 p.a., while the death rate has remained steady in proportion to the increased population; 2.1-March 1966, 2.2-December 1967, resulting in an increase in natural increase of 3.7.

Personnel:

Sergeant 2nd Class LINIBI's conduct was good and he was efficient in performing his duties and helpful throughout the patrol. Constable IAP conducted himself well and did a fair job under Sgt. LINIBI.

Walking Times:

MARKHAM Crossing:	20 minutes.
To JURUF	10 "
GURUF to YANUF	55 "
YANUF to GNAROWEIN	60 "
GNAROWEIN to TSUROSIL Airstrip	75 "
TSUROSIL to YASURU Peanut Gardens	40 "
YASURU to KUSING	235 "
KUSING to TUMEUNA	30 "
TUMEUNA to SIAGA	120 "
SIAGA to URINT	155 "
URINT to WAIGWANOM	75 "
WAIGWANOM to GWOISIRAM	235 "
GWOISIRAM to TAPAKANANTU	40 "
TAPAKANANTU to GWOISIRAM	40 "
GWOISIRAM to ONUNK	290 "
ONUNK to WAFFA River	35 "
WAFFA River to GNAROWEIN (no carriers)	205 "
GNAROWEIN to GURUF ( " )	120 "
MARKHAM River Crossing ( " )	40 "








# KAIAPIT

Sub-District

Scale: 4 mls = 1 in.

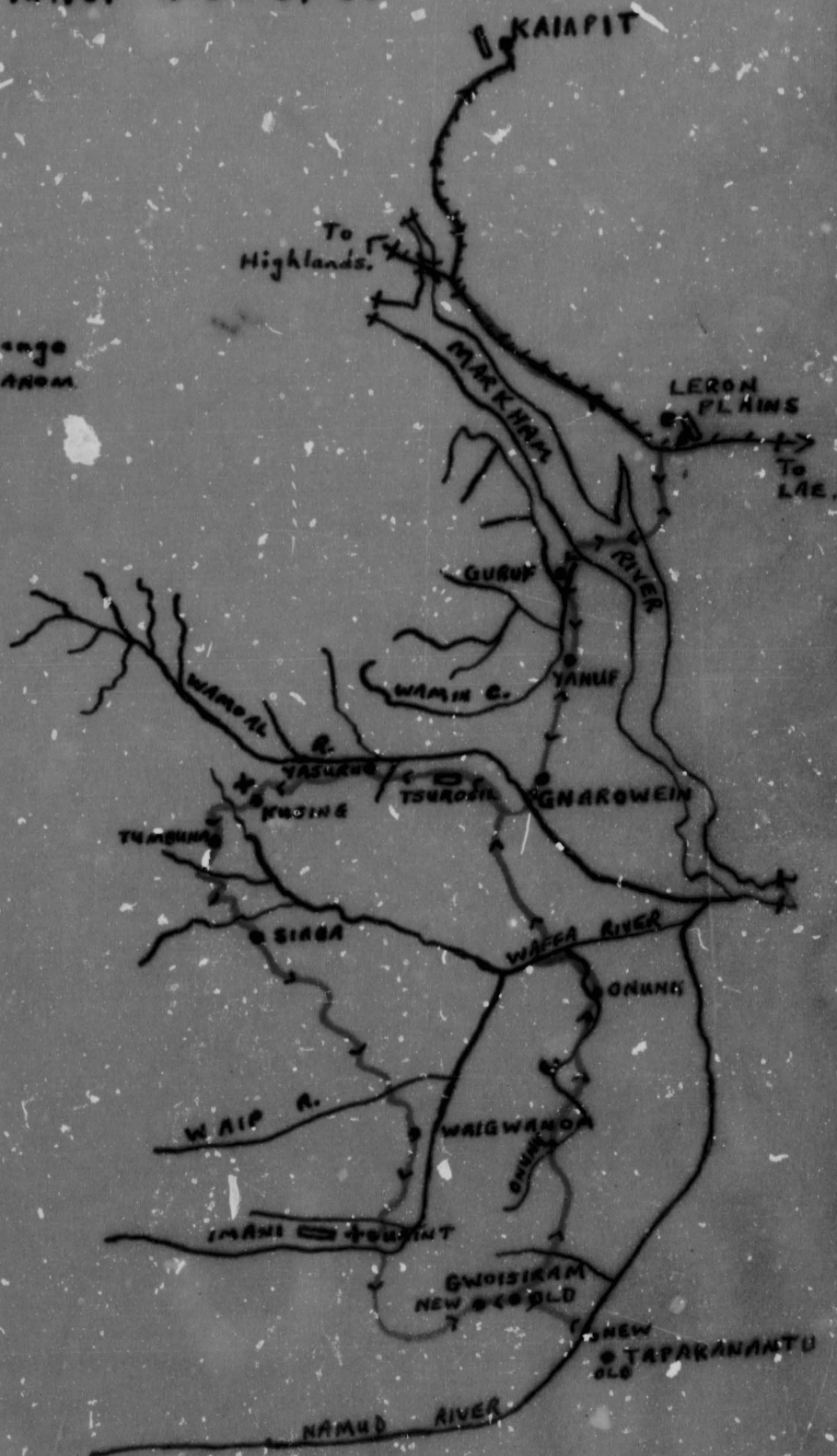
## LEGEND

- Airstrips 
- Aid Post 
- Roads 
- Tracks 
- Patrol Route 

Correction: Interchange  
URINT & WAIGWANOM

Map Reference:  
Fourmil Markham.

Waffa C/D.  
Patrol N°6 of 67-68







TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of MOROBE Report No. 7 of 1967-68.

Patrol Conducted by G. E. WILLIAMS C.P.O.

Area Patrolled LERON C/DIVISION

Patrol Accompanied by Europeans P.E. HAVILAND A.D.C.

Natives 2- 1 Member R.P.&NGC. & 1 MALARIA SERVICES FIELD ASSISTANT.

Duration—From 7/12/1967 to 11/12/1967

Number of Days 5

Did Medical Assistant Accompany? NO

Last Patrol to Area by—District Services 5/6/1967

Medical 7/19

Map Reference FOURMIL MARKHAM

Objects of Patrol 1 Electoral Education; 2 Census Revision; 3 Council matters; 4 Malaria Service Parasite Survey 5 Routine Administration.

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

16/1/1968

District Commissioner

Amount Paid for War Damage Compensation ..... £.....

Amount Paid from D.N.E. Trust Fund .... £.....

Amount paid from P.E.D.P. Trust Fund .....



TERRITORY OF PAPUA AND NEW GUINEA

Ref:

87-6-33

Dept. of District Administration,  
KONEDOBU, Papua.

March 29th, 19 68.

District Commissioner,

**Horobe District,**  
**LAL.**

PATROL NO. KATAPIT 7 OF 1967/68

I acknowledge with thanks receipt of Memorandum  
\* of Patrol/Patrol Report covering patrol by... G.E. WILLIAMS CPO.  
to ..... LERON ..... Census Divisions.

Comments generally are vague in this report. I  
feel that Mr. Williams should refer to Standing Instructions  
which gives the sort of detail required under each heading.  
Under Education for example he should have indicated if the  
school was registered, the standards taught, the qualifica-  
tions and numbers of teachers, the attendance and so on.  
Some indication of the numbers at schools outside the C/D  
and the standards they have attained would have made the  
education picture clearer.

*T.W. Ellis*  
(T.W. ELLIS)  
Director

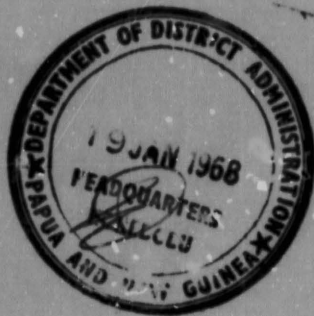
\* Delete as necessary.



67. 6. 33



TERRITORY OF PAPUA AND NEW GUINEA



In Reply  
Please Quote

No. 67-2-6

Department of District Administration,  
Morobe District,  
LAE.


12th January, 1968.

The Director,  
Department of District Administration,  
KONEDGBU.

KAIAPIT PATROL NO. 7 OF 1967/68

Attached please find the report of Kaiapit Patrol No. 7 of 1967/68 to the Leron Census Division, submitted by Mr. G.E. Williams, Cadet Patrol Officer, who accompanied Mr. F.E. Haviland, Assistant District Commissioner. Comments by the A.D.C. accompany the report.

2. This report reveals a satisfactory situation and calls for no particular comment. The people in the Leron Census Division are fairly lethargic and the report indicates a fairly static state of affairs.

  
(H.P. SEALE)

District Commissioner





TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....

Our Reference.....

If calling ask for.....

Mr.....

67-2-4

Department of District Administration,

Sub-District Office

KAIAPIT

28th December, 1967

The District Commissioner,  
Merebe District  
LAH

KAIAPIT PATROL No. 7/67-68

LERON C/D

Attached are three copies of the above report submitted by  
Mr. G.E. Williams C.P.O.

This patrol was of necessity a hurried one. The station was  
left unmanned and the clerk resigned while we were out. The patrol  
completed its objects.

Specific comments are as follows :-

1. Political Situation

Electoral procedures were again discussed in each village, the  
relevant dates for the election, procedure for nomination and  
electoral patrol routes were advised. Roneed copies of the form F11  
(Particulars of House of Assembly Elections 1968) were distributed  
in Pidgin and English.

The people appeared to be quite well versed in election procedures.  
No one appeared to be interested in nominating - everyone seemed to  
be content to vote for some candidate from the Valley villages.

There appeared to be some friction between the people of Hariawang  
on the one hand, and those of Sirasira and Sem on the other. This  
showed itself in complaints by the latter of the Aid Post Orderly  
at Hariawang. Accusations included: the APO refused to treat Sem  
villagers unless they paid for treatment; the APO sent some patients  
away without treating them at all.

The APO Finum accompanied the patrol to Sirasira and Sem and  
the matter was discussed in both villages. It appears that a rumour has  
been circulating that patients have to pay for treatment following the  
introduction of fees at the major hospitals. I am satisfied that  
Finum had nothing to do with the rumour and that it probably started  
with a circular from the mission written in the local language and  
referring to the introduction of fees at a Mission hospital. Finum  
also explained that he has refused to give medicines to children  
brought to him with no apparent illness. I think that the complaints  
were probably made by the Sem and Sirasira people in an effort to  
get the Sem Aid Post reopened. This Aid Post has been closed for  
some time as the population in its vicinity did not warrant a third  
Aid Post in this Division.

The relations between these villages will continue to be closely  
watched.









TERRITORY OF PAPUA AND NEW GUINEA

Telegrams.....  
 Our Reference... 67-2-4  
 If calling ask for  
 Mr.....

Department of District Administration.

Sub-District Office  
KAIAPIT

~~12th~~  
 6th December, 1967

Mr. G. Williams  
 Cadet Patrol Officer  
KAIAPIT

PATROL INSTRUCTIONS

Kaiapit patrol No. 7/1967-68

Please prepare to depart on patrol to the LERON Census Division on 7th December, 1967. You will be accompanied by myself and Const. Orbangawe; the Markham Council Tax Review Committee and a Tax Collector; Mr. John Tamu (malaria service).

The objects of the patrol will be :-

1. Electoral Education

I will give a talk in each village on the relevant dates for the forthcoming election and on the actual procedure for voting.

2. Census Revision

Revise the census in each village in the Division.

3. Council matters

The opportunity will be taken to have exemption claims heard and any outstanding tax collected by the Councillors accompanying the patrol

4. Malaria Service parasite survey

Mr. John Tamu will continue his survey of the Sub-District in this Division.

5. General Routine Administration

I will deal with any court actions or litigation encountered you will collect sufficient information to enable you to compile a patrol report as required by Vol.1 of the Standing Instructions.

.....  
 ( F.E. Haviland )  
Assistant District Commissioner



PATROL DIARY

Thur. 7/12:

Departed KAIAPIT 1400 by Council Truck & L.R.  
Arrived Leron River Bridge 1445. Collected carriers and departed  
1500. Arrived NARIAWANG 1555. A.D.C. spoke on Elections in evening.  
O/night NARIAWANG.

Fri. 8/12:

Revised Census, departed 1125. Arrived ABIAGUMP hamlet  
1200; inspected Aid-Post. Departed 1220. Changed carriers 1250.  
Arrived SIRASIRA 1345. Planned work completed. Demarcation  
Committeemen advised. Complaint heard. Departed 1625. Arrived  
SOM 1700. O/night.

Sat. 9/12:

Censused - Electoral Education A.M. Departed 1100  
after house repair orders given.

Crossed LERON River by suspension bridges 1210.  
Arrived SUKURUM 1250. Censused PUKPUK & WAROM. Inspected Aid-  
Post. To rest house 1800 - raining. O/night.

Sun. 10/12:

1800-1515: Censused GABAKIAP, GUPASSA, DUMLINAN, SUKURUM Rest  
of afternoon free. O/night.

Mon. 11/12:

Departed 0655. Changed carriers 0905-0940. Arrived  
WONGAT 1130. Departed 1520, after planned work completed.  
Arrived LERON Bridge 1630. To KAIAPIT by car. Arrived 1730.

END OF DIARY.

INTRODUCTION

The LERON census division is ~~centred~~ cut in two by the  
river that flows swiftly through its steep gorge to join the  
MARKHAM. To the North-East of it are found the villages of  
PUKPUK, SOM, SIRASIRA, & NARIAWANG, those of GUPASSA, WAROM,  
DUMLINAN, SUKURUM, GABAKIAP & WONGAT to the South-West, so  
that the population is roughly divided in half. The only  
bridges spanning the river are the concrete & steel one for  
the Highlands Highway, and those built upstream below SUKURUM  
of native materials (these have to be rebuilt and resited regularly  
as they are washed away together with the banks). Development  
is lacking, coffee being the only marketable crop grown.

At the present time there seems to be little prospect  
for these people, other than work outside their area.



OBSERVATIONS AND COMMENTS

Reception of Patrol:

The patrol was well received in all the villages visited.

Villages:

The villages visited were: NARIAWANG; SIRASIRA; SOM; SUKURUM; & WONGAT. The people of PUKPUK (hamlets- PAPUOI, SASENG, & SIKINSUAN) WAROM; DURLINAN; GABAKIAP & GUPASSA were assembled at SUKURUM, where the census was revised for those places and the electoral education programme continued.

At those villages visited the standard of cleanliness was satisfactory. An adequate number of latrines had been built.

Pigs roamed through WONGAT, SIRASIRA, SOM and SUKURUM but were prevented from entering the houses of the last named by small bamboo fences around each. A fence surrounds NARIAWANG excluding pigs altogether.

If there was a competition for the most attractive village, SUKURUM would win easily. It is neatly laid out on three levels, planted with lawns, and has scrub-lined walks.

Water is carried in bamboo containers to each village.

Village Officials:

The only officials are two Councillors: Sip SUFAS of SOM; and Katok SINGARIAN of SUKURUM. A committeeman in each other village aids the councillors in their wards.

Both Sip & Katok were very helpful throughout their respective wards in organising the people and providing information.

Sip's son Abi has this year completed his senior at a school in WARWICK, QUEENSLAND. He should have reached home(SOM) by the time this report is written.

Political Situation:

Mr. Haviland continued the Political Education Programme in this division, so he will comment on this aspect of the report.

Agriculture:

Coconuts; bananas; taro; yams; kau-kau; sugarcane; paw-paws & indigenous tobacco are grown by these people. Ample supplies of all the above seemed to be available in each village.

European vegetables and fruits that have been introduced successfully are: potatoes; corn; cucumbers; shelots; pumpkin; and tomatoes and pineapples. These were all bought by the patrol at each village.

Commercial Crops:

The only one is coffee. The Arabica variety is grown throughout this region, and looked very healthy, especially that situated above WONGAT. Two neat rows of coffee drying racks and their adjacent storage houses at SUKURUM seemed ready to cope with a large volume.

Livestock:

Livestock consists



OBSERVATIONS AND COMMENTS (cont'd)

Livestock:

Livestock consists of pigs; some very large and edible looking ones were seen. Fowls, dogs and the occasional cat wandered freely.

Forests:

Other than a few large pines that were too scattered and inaccessible to be worth felling, nothing was seen.

Commerce and Industry:

None was observed on this patrol.

Complaints:

These were few and of very minor natures. The Local Court was not convened during this patrol and no trend was evident in those complaints heard.

Health:

On the whole the people appeared healthy, there were even few deformities.

Mr. John TAMU completed the parasite survey for this division by taking blood slides of all those present.

At ABIAGUMP a hamlet of NARIAWANG, a clean Aid-Post is kept by Finuam SIMPUTS who is himself clean and very neat. His instruments were clean, but stocks were low. Som Aid-Post was not visited due to a late arrival and an early departure from that village.

SUKURUM Aid-Post was lacking in many essentials. Kuram MUNGAM, the orderly, maintained that these things had only just run out. There were no injections, no chloroquin, no bandage, no aspirin and little gauze or cotton wool, as well as no labels on a collection of beer bottles with assorted contents. The dangers of unlabelled containers were pointed out.

Suddenly, Kuram decided to accompany the patrol to KAIAPIT to obtain more supplies. Kuram's personal standard of cleanliness was fair.

Education:

The only school seen was a Lutheran Mission school at SOM where thirty five "pupils" (ages ranging from 2-15) were attentively listening to their teacher. The building was of a good standard for one of its type.



OBSERVATIONS AND COMMENTS(cont'd)

Roads and Bridges:

There are no vehicular roads in the Leron Census Division. Walking tracks and log bridges had been prepared for the patrol. Between SOM and SUKURUM just below PUKPUK two solidly constructed suspension bridges, of logs, spanned sections of the LERON River. One had been built only the day before to allow the patrol to cross to an island in midstream, as the river had risen recently.

Walking tracks were all in good condition along the route travelled.

Cemeteries:

None were seen.

Missions:

Only bush churches and schools have been established by the Lutheran Mission.

Airfields:

There are no airfields in serviceable order in this area. The former strip at SUKURUM is unrecognisable.

Anthropological:

Nothing of note was observed.

Labour:

Twenty five percent of the adult male population is absent, working inside the district. Workers are concentrated on MARKHAM Valley properties or in LAE, or BULOLO. Only one adult male works outside the district, he is with the Administration.

Council Tax:

This was collected without incident, there being no defaulters except for a few who slipped off in other areas just prior to the patrols arrival.

Census:

Since the March/April 1966 Census the birth rate has increased from 3.8% to 6.2%, while the death rate has decreased, 3.0% to 1.8% resulting in a difference in natural increase of 3.6%, for the better.

Unfortunately, the office copy of the Census Book had to be used as the field copy is missing. This caused a little difficulty, but as the date at which the patrol revised the census in 1966, in each village, was noted, and care was taken in recording, it is believed that the figures are reasonably accurate. Additionally, all birth cards were checked carefully to ensure that no birth recordings were duplicated.



OBSERVATIONS AND COMMENTS(cont'd)

Census(cont'd)

Even allowing a margin for error in age-estimation, when used, the trend is still obviously, upward.

Personnel:

Constable ORBANGAWE conducted himself well and was helpful.

Rest Houses:

All were well built and roomy. The excellent idea of including the shower shelter in the rest house, by partitioning off a small section at the rear, was found at SOM.

CONCLUSION:

THE patrol was conducted without incident. It is believed that the objects were achieved in the short time that this patrol was in the field. The state of native affairs is good for an area such as the Leron Census Division.



TO

ONS

Oct

M F

Kaiapit Patrol No 7 of 1967-68.  
Leron C/D.

Scale 1" = 4 mls.  
Fourmil Markhan

Roads —

Villages •

Airstrips —

Aid-Posts +

- 1 SUKURNAI
- 2 DUKLIAN
- 3 GABAKIAP
- 4 WAROM
- 5 GUPASSA

Patrol Route →→







TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of MORobe Report No. 8 of 1967/68

Patrol Conducted by G.E. WILLIAMS SPO

Area Patrolled MAIKHAM HEADWATERS Census Division

Patrol Accompanied by Europeans F.B. HAVILAND A.D.C.

Natives IM Member R.P.N.G.C.

Duration—From 11 / 1 / 1968 to 16 / 1 / 1968

Number of Days 6

Did Medical Assistant Accompany? NO

Last Patrol to Area by—District Services May / 1966

Medical ..... / ..... / 19.....

Map Reference FOURILL MAIKHAM

Objects of Patrol 1. Disseminate Electoral Information 2. Revise Census

3. Collect Blood Samples. 4. General Administration.

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

16/2/19 68

[Signature]  
District Commissioner

Amount Paid for War Damage Compensation .... £.....

Amount Paid from D.N.E. Trust Fund ..... £.....

Amount paid from P.E.D.P. Trust Fund ..... £.....



67-6-42

March 11th, 1968

District Commissioner,  
Morebe District,  
LAE.

KAIAPIT PATROL NO. 8 OF 1967/68

Receipt of the reports relating to the above and relevant comments is acknowledged with thanks.

2. Although Mr. Williams may be improving in compiling reports, the standard attained is not satisfactory. For example, there was no map attached to the report; the enquiry made by the old man at Sumura does not contain sufficient information to enable any action to be taken by the Welfare Officer at Popondetta; although coffee-growing is mentioned in the introduction, the extent of plantings, value and quality of production and any marketing difficulties are not discussed under agriculture; the remarks about bell ringing and singing and some bush schools do not constitute adequate reporting on Missions in the area as Standing Orders stipulate that a statement on each Mission establishment is required describing location, personnel, work, adherents and influence. No clear case was made for bridges over the Ufim and Mana rivers and no recommendations made for construction on self-help basis or otherwise.
3. The Assistant District Commissioner has failed to make clear what action, if any, has been taken at the local level in respect to cessation of salary overpayments to the absentees A.P.O.; the request for a wire rope bridge and the welfare enquiry at Sumura.
4. The remarks about the contents of the Umi River appear neither clear nor relevant.
5. Although absenteeism appears serious by the census statistics, I would have thought that, as most of the absentees are employed in the District, they should be able to see relatives regularly and to make some material contribution to the home community. If this is not so there should be some facts made available to make the situation clearer.

(T.W. ELLIS)  
Director





TERRITORY OF PAPUA AND NEW GUINEA

67.6.42

Telephone  
Telegrams.....  
Our Reference..... 67-2-6  
If calling ask for  
Mr.....



Department of District Administration,  
Morobe District,  
LAE.  
22nd February, 1968.

The Director,  
Department of District Administration,  
KONEDOBUE.

KAIAPIT PATROL NO. 8 OF 1967/68

Attached please find copy of a report of Kaiapit Patrol No. 8 of 1967/68, submitted by Mr. G.E. Williams, Cadet Patrol Officer, together with comprehensive covering comments by the Assistant District Commissioner at Kaiapit.

2. The report reveals a generally satisfactory situation, although the Gumbaiong people continue to be fairly timid, which is shown in their continuing reluctance to all appear for census.

3. The standard of Mr. Williams reporting is indeed improving and it is obvious that he continues to take an interest in his work. Under the guidance of the Assistant District Commissioner he is receiving valuable patrol experience.

*H.P. Seale*  
(H.P. SEALE)  
District Commissioner





TERRITORY OF PAPUA AND NEW GUINEA

9

In Reply  
Please Quote

No. 67-2-6

Sub-District Office  
KAIAPIT

2nd February, 1968

The District Commissioner,  
Morebe District  
LAE

KAIAPIT PATROL No. 8/67-68

MARKHAM HEADWATERS CENSUS DIVISION

Attached are three copies of a report on the above patrol submitted by Mr. G.R. Williams C.P.O.

This patrol was scheduled for November 1967, but had to be postponed following a report of a murder in the Kaffa division (ref. Kaiapit P/R 5/67-68). The first visit to the Markham Headwaters Division in connection with the political education campaign was undertaken in May by two teachers who compiled the Electoral Roll (ref. my 1-5-6 of 20th May 1967). It was therefore imperative that this area be visited by a D.D.A. patrol prior to the forthcoming elections. Consequently the patrol was a hurried one.

The main purpose of the patrol was to ensure that the people in the area were conversant with election procedures. The opportunity was also taken to revise the census and continue the Malaria Service parasite survey which is being conducted throughout the Sub-District.

This report is Mr. Williams' fourth and shows a continuing improvement in his reporting ability. The delay in submission and forwarding was caused by his taking a great deal of care in setting out the report and by my own absences attending Council Tax-payer's Meetings (ref. Kpt. P/R 10/67-68) and in Lae attending a Returning Officer's conference.

Specific comments on the report and the patrol are :-

Villages :

I intend mounting follow-up patrols into both the Markham Headwaters and Leron Divisions as soon as the elections are over. These will concentrate on village inspections.

The villages in the Markham Headwaters Division which were not physically visited on this patrol were situated within easy walking distance of the main villages which were visited.

Village Officials :

Luluaf, OPA of Numbugu was, as usual, most helpful and accompanied the patrol to Kapara. He has made it a practise to attend the Markham Council meetings fairly regularly.



Demarcation Committees :

It was found that the members of the Markham Headwaters Demarcation Committee had little idea of their role and functions. This was not unexpected. The Committee members were operating as a type of Village Official, independent of one another. It was stressed in each village that the committee should operate as a unit under its Chairman. I have mentioned the matter to Mr. A. Swing, M.C. Lae, and at the next gathering of demarcation committee members at Kaiapit the matter will be brought up again.

Political Situation :

In accordance with the Administrator's L.H. 725 dated 30th November, 1967, this patrol did not concern itself with 'Political education'. The patrol did, however, reiterate the mechanics of polling, emphasizing the fact that there would be two elections going on at once. The names of all candidates in both Regional and Open Electorates were read out in each village and a list was left in each village showing the names of the candidates in ballot paper order.

Internally, some dissension was encountered involving the people of Gumbalong, Damangana, Kapara and Numbugu on the one hand; and Mari'ingo - Busrio, now of Samura, and Luluni Jiwara of Kapara on the other hand. This dissension dates from about 1955 when Mari'ingo was accused of killing an old woman by sorcery. The matter was dealt with by the A.D.C. Kaiapit at that time. Since then, efforts to get Mari'ingo to publicly declare his goodwill and friendship with everyone around have failed. The situation was worsened when Mari'ingo gave some arrows to an old man from Damangana, Dintarengo. Apparently no one has succeeded in hitting a pig with them and this is said to indicate that Mari'ingo is still antipathetic towards everyone else in the area. He is currently credited with killing, by sorcery, thirteen people.

Luluni Jiwara of Kapara added to the confusion by sending his sister (at Gumbalong) a present of some blankets, amongst which was found a bush knife. He is also accused of being a practising sorcerer.

There is no evidence against either of the men. The situation is extremely volatile, confused with cross-accusations and so full of mutual suspicion that only the permanent removal of Mari'ingo from the area will, I feel, ever allow things to settle down.

An attempt was made to clear the air at Kapara where all involved were gathered together and encouraged to talk out the matter fully and openly to try and rationalise the problems involved.

Finally, both Jiwara and Mari'ingo made up a present of \$16 which they gave to Dintarengo and 'shock hands'. I doubt if the matter will remain settled for any length of time. I have asked Luluni Opa of Numbugu to keep an eye on the situation and to report any deterioration of it immediately. The matter will be closely watched from this office.

Enquiries :

The problems caused by absenteeism are fairly common throughout the labour supplying areas of the Territory and seem to be especially serious in the less well endowed ones such as the Markham Headwaters where subsistence living is hard enough even with a full complement of man-power present in the village. Indications are that the traditional social security system is falling down to the ultimate detriment of the aged.



I feel that the solution to these and similar problems caused by the growing sophistication of the younger people and their movement towards the towns will be found in making village life more attractive to younger people.

Increased amenities in the villages, together with greater economic opportunity - which may result from the work of Demarcation Committees - together with a high level of taxation in towns, helped by a rigid enforcement of the Vagrancy laws may supply the pressure needed to stem, if not reverse, the flow of young people to the towns.

Health :

The Medical Assistant at Kaispit has now completed his patrol into this area. I have not discussed the question of A.P.C. Moir's pay with him as he arrived back and departed again on patrol before my return from here.

Roads and Bridges :

The two steel patrol chairs lost while fording the Mana river will be found or surveyed. We were indeed fortunate that the carrier attached to them was not also lost.

Census :

The people from Gumbalong and Damsagana who were absent from the census are said to have moved 'back to the bush' because of the sorcery troubles (see P/2). I have no doubt that the possibility of having to pay Head Tax if they showed up also occurred to them. The follow-up patrol to this area will investigate the absentees marked in the Census Register.

The 29% absentee rate in the male sector of the population is not as high as that in other similar areas of this District. For this reason, it will probably rise considerably. The natural increase of 4.4% is quite good although the figures for family size (for what they are worth) are extremely low in the case of Semura, Kapart and Marbel (all less than 2) - perhaps there is more than water in the Uad river and its tributaries.

Conclusion :

The patrol achieved its objectives, which on this occasion were fairly narrow. The area requires some concentrated administration, which it will get as soon as circumstances permit. The potential of the Mandham Headwaters is not very promising, but with some effort on the part of the people, an improvement in their lot is possible.

Contingencies for Camping Allowance for myself and Mr. Williams are attached. A claim for Const. Exp has been sent to the Regional Superintendent.

*F. E. Haviland*

.....  
( F. E. Haviland )  
Assistant District Commissioner





TERRITORY OF PAPUA AND NEW GUINEA

6

In Reply  
Please Quote  
67-2-6  
No.

Sub-District Office  
KAIAPIT  
9th January, 1968

Mr. G.E. Williams,  
Cadet Patrol Officer  
KAIAPIT

PATROL INSTRUCTIONS

KAIAPIT PATROL No. 8/1967-68

Please prepare to depart on patrol on Thursday, 11th January, for the Markham Headwaters Census Division.

You will be accompanied by myself and one member of the Kaiapit detachment, R.P. & H.C.C., together with Mr. J. Tama Malaria Service Field Assistant.

The objects of the patrol will be :-

1. Electoral Information

We will advise the people of the area of the names of the candidates for the forthcoming election; the polling program in their area; and reiterate the mechanics of polling.

2. Census Revision

You will revise the census for the division.

3. Parasite Survey

Mr. Tama will continue his survey of the Sub-District in conjunction with the census.

4. General Administration.

I will deal with any court actions, disputes etc... which may arise. You will collect sufficient information to enable you to submit a report on the patrol as required by the Standing Instructions Volume 1.

*F.E. Haviland*  
.....  
( F.E. Haviland )  
Assistant District Commissioner



PATROL DIARYThur. 11/1:

Departed KAIAPIT 1200 by Toyota. Arrived SIGITSRULPUN 1330. Carriers assembled. Departed 1305. Arrived LANKUAM 1600. O/night LANKUAM.

Fri. 12/1:

Census; electoral information given. Departed 1005. Crossed UFIM River by log bridge. Arrived NUMBUGU 1200. Patrol objects completed in rain. 1610 to rest house.

Sat. 13/1:

Departed NUMBUGU 0750. Arrived SUMURA 0925. 2 complaints heard. One man charged, convicted for assault, sentenced to 6 months ILL. 2nd hearing discontinued; alleged sorcerer taken on to home village - KAPARA. Crossed UMI river by log bridge. Arrived KAPARA 1630. Carriers - 1715.

Sun. 14/1:

Departed KAPARA 1245 after sorcery case settled. (Trade store inspected - no licence) Arrived MARANOI 1435. Two metal frames chairs lost en route, fording WANA river. Patrol work completed. Demarcation committeemen spoken to on work. Departed 1705. Arrived YANKOWAN 1900. Carriers 1915-1950.

Mon. 15/1:

Censused YANKOWAN, HINGGIA, & GUSAP at YANKOWAN. Electoral information given. Demarcation work discussed. Departed 1225. Arrived HUMPA 1400. Work sample 1530.

Tues. 16/1:

Departed 0620. Arrived RAGITSARIA 0930. To KAIAPIT by truck, arrived 1145. Returned to RAGITSARIA by Toyota. All patrol personnel and gear at KAIAPIT by 1345.

END OF DIARY.

INTRODUCTION

The Markham Headwaters census division covers a lowly populated, mountainous area. High rainfall and shaly soil results in rapid erosion, particularly in the form of landslides. Consequently, walking tracks and bridges are continually destroyed.

The only economic activity pursued throughout the division is coffee growing. As with many other areas of similar conditions, the only factor of production these people have is labour. At present twenty nine percent of the adult male population is absent, working, mainly inside the district.



OBSERVATIONS AND COMMENTS

Reception of Patrol:

The patrol was well received in all the villages visited. At two villages, presents were made of fowls.

Villages:

Due to limited time the only villages visited were: LANKUAM; NUMBUGU; SUREIRA; KAPARA; MARABOI; YANKOWAN; & RUMPA. The people of DAMANGAN were censused at NUMBUGU; those of GUMBAIONG at KAPARA; and those of HINGGIA, GUSAP at YANKOWAN.

The patrol stayed over night only when prevented from moving on by incomplete work, or lack of time before nightfall.

Villages were fairly clean with the exception of MARABOI where litter was strewn about. No time was found to inspect latrines and rubbish pits.

Clean water was provided, at each village, in bamboo containers.

Village Officials:

Lulusis and Tuluks were helpful except for Dindenge / MOROMBEL (TR, GUMBAIONG) who had to be told by others what was going on in his village, and where absentees were.

Demarcation Committee:

The Assistant District Commissioner discussed the work with the chairman and committeemen, stressing the advisability of having as many present from both of the villages involved, when fixing boundaries. Avoidance of unnecessary argument over land was also stressed.

Political Situation:

Mr. Haviland will comment on the present situation.

Agriculture:

Cocoanuts are grown in several villages but are not bearing in many as they are not yet mature trees. Kau-kau, taro sugarcane, and bananas are in plentiful supply in all the villages visited. Indigenous tobacco is scattered through many villages. Small quantities of paw-paw are grown, and to a lesser extent the following introduced vegetables and fruits: English potatoes, cucumbers, cabbages, Chinese cabbage, and pineapples at most villages, mandarins, passionfruit and a variety of tomato at YANKOWAN.

Commercial Crops:

Arabica coffee is the only one cultivated and that seen, looked healthy and well tended, especially the gardens around RUMPA.

Livestock:

Pigs and fowls are plentiful and appeared very healthy. Dogs are sadly neglected.



Forests:

No commercial use is made of timber in this area. Inaccessability is the main problem facing any potential miller. The people of LANKUAN and NUMBUGU are using local wood to make their bridges across the UFD river, and to finish off their houses with a broad "weatherboard".

Commerce and Industry:

The one and only trade store, at KAPARA, was inspected and found to be unlicensed. The storekeeper, Yati NARIANGO, was instructed to obtain a licence as soon as possible. Goods sold include kerosene, sugar, tinned meat and clothing.

Complaints:

Several minor complaints were made to the A.D.C., but no trend was apparent.

Courts:

The Local Court was convened twice during the patrol. First, a man was before the court, at SUMURA, on an assault charge. He was found guilty and sentenced to six months in hard labour. A second matter arose at SUMURA but after discussions at KAPARA the matter was settled.

Enquiries:

An enquiry was made at SUMURA by an old man. He wanted his son to return home from Pepongetta, where he is working, and lives with his wife. An English speaking villager told me that he had written to the son, but no reply was received. He had heard that the son was willing to return but could not find the fare.

Unfortunately, this type of enquiry is common. The parents position can be understood, but little can be done to help them or their distant relatives. More unfortunate is the plight of some of these elderly folk, who are often neglected and unable to help themselves. The burden of repairing their houses is taken on by other villagers when, and only when a patrol comes to inspect housing. This situation is the result of social change, and seems inevitable, and likely to worsen.

As the District Commissioner, Mr. Timperley, foretold in a 67-2-6 of June 21st, 1966, the people are mystified by the absence of tax collecting. The first personal tax was collected in the Markham Headwaters Census Division in May 1966. No D.D.A. patrol had been into the area, until this patrol was mounted.

Mr. Haviland informed those enquiring that personal tax had been abolished. Income and Council Tax having replaced it. Hence no further tax would be collected until the division was under the Markham Local Government Council.

Health:

Although there is only one Aid-Post operating in this division, the people appeared healthy, but for a few minor sores and goitres. The manned Aid-Post at NUMBUGU was locked while the patrol was there, the Aid-Post Orderly having gone to KALAPIT on business.

YANKOWAN Aid-Post was reported to the patrol as having been unmanned since August, 1967, when the Aid-Post Orderly (Main MOREST) left the area. His salary had been paid into his savings account, fortnightly, up to and including the pay period ending 30/11/67. Apparently, the Medical Assistant in charge of the KALAPIT Hospital, Mr. Iino BITACKO, has been aware of the situation for some time. He is to mount a patrol



Health: (cont'd)

to the area in the next few weeks.

Mr. J. TAMU, malaria services, KALAPIT, took blood samples throughout the patrol to complete this phase of the parasite survey currently being conducted in the Sub-District in preparation for a malarial eradication programme to begin as soon as spraymen are trained.

Education:

Two male children from LANKUAM, are the only ones in the census division who attend a government school, namely TOMORA Primary 'T' School. Several others attend Lutheran Mission Schools within the division and at KALAPIT.

Roads and Bridges:

There are no vehicular roads in this area. Walking tracks were all fairly well graded and prepared for the patrol. Sound log and vine bridges had been built across the UFIM and UMI rivers. Both are swift flowing; swollen by heavy rainfall; and continually cause extensive landslides along their banks, often destroying bridges. At NUMBUGU the A.B.C. was asked for some steel wire rope to build a better, and more permanent, footbridge across the UFIM river.

Although only a small creek the FANA claimed two steel-frame chairs when a carrier stumbled while fording it. A search downstream and in the immediate area revealed nothing. The patrol was delayed about twenty five minutes as patrol gear and women carriers were carried across this tricky stream. It would not be too difficult to construct a bridge at the fording place, as many large boulders in the vicinity could provide solid foundations, and the stream is no more than thirty feet across at this point.

Cemeteries:

Two only were seen; at NUMBUGU and NEMPA; both were neatly laid out with wooden crosses marking the graves.

Missions:

Bell ringing and singing were heard at villages when the patrol stayed overnight. This is the influence of the Lutheran Mission. Some bush schools are also run by the mission in the area.

Airfields:

There are none at all, and no likely sites.

Anthropologies:

Nothing of note was observed.

Carriers:

There was little difficulty found in hiring carriers, women carried willingly in places of low population.

Labour:

Twenty nine percent of the total adult male population is absent working, mostly inside the district.



Census:

A comparison with the May, 1966 census reveals an increase in the birth rate of 3.6%, while the death rate has decreased by 1.2%. The rate of natural increase is now 4.4%.

A few new names were recorded at NUBUGU and for BAWANGAN. Some migrated in from the Saider Sub-District, MADANG District. One young man with a wife and two children, who had his name recorded with the BAWANGAN people, claimed that he had been born at LAE and had lived there until he married. He had just decided to return to his father's home, and yet no trace of his family could be found in the Census Register.

Some went bush just prior to the patrol's arrival, probably to avoid paying tax, so they thought.

The ex-Ful-tal, GUMBALONG, remained at the old village site with thirteen others that have their names in the Census Register. This is not the first time that he and others of old GUMBALONG have failed to turn up for census. Note was made of this in the village book.

Personnel:

Constable IAP's conduct was fair but he did little to help. Form RS 1 has been sent to the Commissioner of Police.

Rest Houses:

All were well built and roomy, shower rooms are included at the back; a boon to weary travellers when the cold winds blow. Cooking shelters and police houses were more than adequate. Fire wood had been piled in the cooking houses, and ample water in bamboo containers laid nearby.

Walking Times:

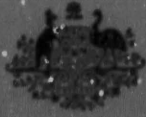
		mts.
SIGITSRUMPUK	to LANKUM	55
LANKUM	to NUBUGU	1hr.55
NUBUGU	to SUMURA	1hr.35
SUMURA	to KAPERA	3hr.30
KAPERA	to MARPOI	1hr.50
MARPOI	to YANKOWAN	1hr.55
YANKOWAN	to HSEPA	1hr.35
HSEPA	to SIGITSARIA	3hr.10

Conclusion:

This patrol was very enjoyable, despite one or two steep climbs and the fact that it had to be carried out in as little time as possible.

The MARGHAM Headwaters is an interesting area, but has little potential. It is hoped that the division will be brought under the MARGHAM Local Government Council before many more years have passed. Unfortunately, the people are unwilling to join the council at present, but should they be persuaded to do so their prospects would certainly be far better than they are now.





TERRITORY OF PAPUA AND NEW GUINEA

# PATROL REPORT

District of MOROBE Report No. 12 of 1967-68

Patrol Conducted by G.E. WILLIAMS G.P.O.

Area Patrolled ONGA & WAPPA HEADWATERS C/D's.

Patrol Accompanied by Europeans NIL

Natives Asst. Pres., Officer G. YAU & Poll Clerk J. TAU  
1 member R.P.&N.G.C.

Duration—From 16/2/1968 to 3/3/1968

Number of Days 15

Did Medical Assistant Accompany? NO.

Last Patrol to Area by—District Services JAN. /1968

Medical ...../...../19.....

Map Reference FOURNIL - MARKHAM

Objects of Patrol 1. To conduct a poll for the House of Assembly Elections.

Director of Native Affairs,  
PORT MORESBY.

Forwarded, please.

14/4/68

H. P. Williams  
District Commissioner

Amount Paid for War Damage Compensation ..... £.....

Amount Paid from D.N.E. Trust Fund ..... £.....

Amount paid from P.E.D.P. Trust Fund ..... £.....



TERRITORY OF PAPUA AND NEW GUINEA

Ref: 67-6-46

Dept. of District Administration,  
KONEDOBU, Papua.

May 27th, 19 68.

District Commissioner,  
Morobe District,  
M.

PATROL NO. KAIAPIT 12-67/68

I acknowledge with thanks receipt of ~~Manuscript~~  
~~Patrol~~ Patrol Report covering patrol by.. M.E. WILLIAMS...C.P.O.  
to ...OUPK & RAFFA HEADWATERS..... Census Divisions.

*J. W. Ellis*  
(T.W. ELLIS)  
Director *fs*

\* Delete as necessary.



67. 6. 46.



TERRITORY OF PAPUA AND NEW GUINEA

Telegrams  
Telephone  
Our Reference 67-2-6  
If calling ask for  
Mr.



Department of District Administration,  
Morobe District,  
LAE.

17th April, 1968.

The Director,  
Department of District Administration,  
KONEDOBU.

KAIAPIT PATROL NO. 12 OF 1967/68 .  
ONGA & WAFFA HEADWATERS CENSUS DIVISIONS  
- G.E. WILLIAMS, CADET PATROL OFFICER.

I attach copy of a short report submitted by Cadet Patrol Officer Williams of an electoral patrol through the Onga and Waifa Headwaters. Also attached is a copy of comments by Assistant District Commissioner, Kaiapit.

There is little to comment on in this report which was for the express purpose of conducting the poll in the areas covered. The work was satisfactorily performed.

(H.P. SEAL)  
District Commissioner



67-2-3

Sub-District Office  
KAIAPIT

29th March, 1968

The District Commissioner,  
Morobe District  
LAE

KAIAPIT PATROL REPORT No. 12/67-68

Attached are three copies of the above, short report, submitted by Mr. G.E. Williams, C.P.O. covering his electoral patrol through the Cnga and Waffa Headwaters Divisions of the Markham Electorate.

Claims for camping allowance for Mr. Williams are attached.

Claims for :

John Tama of Malaria Service  
Gari Yara of P.H.D. Kaiapit

are also attached. Could you please onforward them to the Regional Medical Officer for authorisation and eventual payment.

Claims for Const. Jentipih have been forwarded to the Regional Superintendent.

The patrol achieved its object according to schedule. This team had the most difficult job of all - conducting the poll in the Waffa area. The terrain is rugged, the population sparse and almost unintelligible. Mr. Williams has previously accompanied me through this area (ref. KPT F/R 6/67-68) and for this reason was selected to lead this patrol.

Electoral Returns have been received. The patrol calls for little comment except to congratulate Mr. Williams and his team on the successful completion of their arduous task.

.....  
( P.E. Heviland )  
Assistant District Commissioner



PATROL DIARY:

Fri. 16th: Departed KAIAPIT 1350 by TOYOTA. Arrived MUTSING bank of MARKHAM River 1425. Crossed river by 1500. Arrived ONGA 1610.

Sat. 17th: Poll opened 0800. Steady voting 'til 1810. Closed poll.

Sun. 18th: Morning observed. Departed 1300. Arrived YATSING 1530.

Mon. 19th: Informal discussions with villagers.

Tues. 20th: Poll opened 0800, after short talk. No voters after 1500. Poll closed 1800.

Wed. 21st: Departed YATTING 0820. Arrived GNAROWEIN 1155. Poll opened 1330. All BAMPA & GNAROWEIN people voted by 1800.

Thur. 22nd: Poll conducted without incident, ONUNK & YANUP people voted by 0930: as previously planned, to allow plenty of time to reach KUSING. Departed GNAROWEIN 1030. Arrived YASURU 1300. Overnight YASURU. Informal discussions with committeemen at night.

Fri. 23rd: Departed YASURU 0730. Arrived KUSING 1100. Informal discussions with SIAGA, TUMBUNA & KUSING V.B.'s during afternoon.

Sat. 24th: Poll conducted with aid of interpreter.

Sun. 25th: Patrol departed 1000 led by Constable JONTIPIHO. Climbed to saddle in dividing range with LILUAI to view demarcation mark - border with OBURA Patrol Post and TUMBUNA ground. Returned to TUMBUNA 1315. Departed TUMBUNA 1600. Arrived SIAGA 1745.

Mon. 26th: Departed SIAGA 0830. Visited URINT en route - deserted. Arrived IMANI 1300. Informal discussions afternoon.

Tues. 27th: Polled IMANI & URINT with aid of interpreter by 1100. Satisfied no more voters present. Departed 1300. Arrived GWOISIRAM 1800. Informal discussions - L.L.'s at night.

Wed. 28th: Remained in rest house - ill.

Thur. 29th: Poll conducted with aid of interpreter. Satisfied all had voted by 1000. Departed 1030. Some difficulty organizing carriers. Arrived ONUNK 1630.

Fri. 1st: Departed ONUNK 0830. Arrived WAFFA River 0920. All across by 0945. Departed 0950. Arrived GNAROWEIN 1245. Departed GNAROWEIN 1500. Arrived GURUF 1730.

Sat. 2nd: Departed GURUF 0800, arriving far bank MARKHAM



PATROL DIARY:(continued)

Rivor 0840. Departed for KAIAPIT by Toyota, arriving 1145.

End of Diary

POLLING:

The Polling Schedule as issued was adhered to, except at GNAROWEIN. Previous advice was given to the people concerned, who co-operated willingly. The reason for the change in the schedule was to increase the time available for the journey to KUSING. This walk is both long and arduous and often hindered by the tardiness of the KUSING people in arriving at YASURU to carry up the range. For once they were on time, the team arriving at KUSING with plenty of time to spare.

VOYING:

In the ONGA census division village bloc-voting was confined to the smaller, mountain villages. It appeared that the majority of villagers had individual preferences as the order of voting changed continually within groups. This type of generalisation cannot be substantiated, it must be remembered, and may well be inaccurate, but it is the best that could be done without figures under the circumstances.

Only a few aged people had difficulty remembering candidates' names.

At GNAROWEIN village, where an S.I.L. team is resident they reported that even a four year old could rapidly recite the Open Electorate Candidates in ballot paper order. Apparently they had been discussed fairly often.

Understandably, ignorance of candidates was found throughout the WAPPA Headwaters census division. Only one candidate, Mr. Tom LEAHY had campaigned in the area. Letters had been sent to each village by Mr. Toni VOUTAS. There are only one or two fluent pidgin speakers in each group, communication therefore is poor; with the result that few voters named four preferences in the Open Electorate.

No unpleasant incidents occurred, although carriers were hard to find at SIAGA and unwilling at GWOISIRA.

PERSONNEL:

Both Mr. John TAMU and Mr. Giri YARU did excellent work in their respective capacities as poll clerk and assistant presiding officer. They facilitated polling in the ONGA, being locals speaking ATZERA. Their patience was tested and came through with flying colours in dealing with the 'Upper WAPPA' names which are unpronounceable even for them.

Constable JONTIPIHO's conduct was good and he was most helpful in organising the polling booths, carriers, and voters. The voters, he guided with courtesy, when they were slow to come forward or were unsure of the procedure. Form RS 1 has been sent to the Commissioner of Police.