## UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA

WILLIAM W. LUDDY CLERK

OFFICE OF THE CLERK
303 U.B. COURT HOUSE
BAN DIEGO, CALIFORNIA 92101
April 9, 1975

Joaquin G. Avila Mexican American Legal Defense & Educational Fund 145 Ninth St. San Francisco, Ca. 94103

Frank Garcia 11229 E. Vallev Blvd. El Monte, Ca. 91731

Albert F. Moreno 348 West Market St. San Diego, Ca. 92101

RE: ALBERT R. GARCIA, et al vs RAYMOND HOOBLER, et al Civil No. 74-301-T

Ted Bromfield, Deputy City Atty City Administration Bldg. 202 C St. San Diego, Ca. 92101

Joseph Patello, Port Attorney San Diego United Port District San Diego, Ca. 92112

McInnis, Fitzgerald, Rees &
Sharkey
1301 U.S. National Bank Bldy.
San Diego, Ca. 92101
vs RAYMOND HOOBLER, et al

You are hereby notified that Order on motions for summary judgment

and to dismiss, and judg, ent on decision by the court

in each of the above-entitled cases was entered in the docket on

April 9, 1975

\*\*\*x copy enclosed. copy not enclosed.

When the time for appeal has expired (without appeal being taken), counsel must arrange for pickup of their exhibits without further notice. Unless you respond within thirty days, they will be destroyed or otherwise disposed of pursuant to Local Rule 20(a).

WILLIAM W. LUDDY, Clerk

By

I hereby certify that this notice was mailed on April 9, 1975

Cynthia M. Freeman

CIV 32 (7-63) APR 9 - 1975

### United States District Court

FOR THE

CLERK, U.S. DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA BY

#### SOUTHERN DISTRICT OF CALIFORNIA

CIVIL ACTION FILE NO. 74-301-T

ALBERT R. GARCIA et al,

Plaintiffs

vs.

JUDGMENT

RAYMOND HOOBLER, Chief of Police, et al,

Defendants

This action came on for trink (hearing) before the Court, Honorable HOWARD B.

TURRENTINE , United States District Judge, presiding, and the issues having been duly tried (heard) and a decision having been duly rendered,

It is Ordered and Adjudged that defendant Chief of Police Hoobler's motion to dismiss is granted, with 30 days leave to amend.

IT IS ORDERED that defendant San Diego Port Commission's motion to dismiss is granted without leave to amend.

IT IS FURTHER ORDERED that defendants Nay's and Dick's motion for summary judgment is granted.

Dated at San Diego, California
April 1975.

of

, this 7th

day

WILLIAM W. LUDDY

Clerk of Court

Ey

Cynthia M. Freeman

### FILED

APR 7 1975

CLERK, U.S. DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

DEFLECT COURT

## UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA

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ALBERT R. GARCIA, OSCAR MEZTA, individually and on behalf of all persons similarly situated; MEXICAN AMERICAN POLITICAL ASSOCIATION (MAPA), National City Chapter; UNITED CALIFORNIA MEXICAN AMERICAN ASSOCIATION, a non-profit organization; and MOVIMIENTO ESTUDIANTIL CHICANO DE AZTLAN (MECHA), Southwestern College Chapter,

Plaintiffs,

RAYMOND HOOBLER, Chief of Police, City of San Diego; SAN DIEGO PORT COMMISSION; DON NAY, Chairman, San Diego Port Commission; WILLIAM L. DICK, Director Harbor Police Department,

Defendants.

No. 74-301-T

ORDER ON MOTIONS FOR SUMMARY JUDGMENT AND TO DISMISS

#### Background

Four individual Mexican Americans and four Mexican American political groups bring this action for declaratory relief and to enjoin the Chief of the San Diego City Police Raymond Hoobler, the San Diego County Sheriff John Duffy, and the San Diego Port Commission (as well as Don Nay as Chairman of the Commission and William Dick as Director of

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the San Diego Port District's Harbor Police Department)
from permitting their subordinates to engage in an alleged
"pattern and practice" of interrogating, detaining, and
arresting Mexican Americans and other Latins who were
thought to be in the country illegally.

In the Court's Order on Motions for Summary

Judgment and to Dismiss dated January 8, 1975, defendants

Attorney General Saxbe, Williams, Coffman, Sheriff Duffy,

Attorney General Younger, San Diego Port Commission, Chief

of Police Hoobler, Nay and Dick were dismissed.

On February 7, 1975, the plaintiffs filed their amended complaint for injunctive and declaratory relief, naming as defendants, Chief of Police Raymond Hoobler, San Diego Port Commission, Don Nay as Chairman of the San Diego Port Commission, and William Dick as Director of the Harbor Police Department.

Subsequently, the defendants moved to dismiss or in the alternative for summary judgment. The hearing occurred March 17, 1975. At that time the Court took the matter under submission.

#### I. DEFENDANT HOOBLER:

In the Court's January 8, 1975, order, the Court found that the pleadings were conclusory in nature. Under the guidelines set forth by the Ninth Circuit Court of Appeals in <u>Finley v. Rittenhouse</u>, 416 F.2d 1186, (9th Cir. 1969), the Court dismissed the complaint with leave to amend.

After reviewing the amended complaint, and after hearing the arguments of counsel, the Court is of the opinion that the pleadings are still conclusory and, thusly, inadequate.

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In the amended complaint the plaintiffs set forth six alleged incidents, none of which were related in time, place, or locale. The incidents are as follows:

- 1) On January 7, 1973, Juan Luis Rodriguez and Expedito Madrigal were allegedly stopped, interrogated, detained, and arrested for a period of four hours by police officers and agents of the San Diego Police Department for the alleged purpose of determining and ascertaining their right to be or remain in the United States. The alleged event occurred at 9:05 A.M. in the San Ysidro area, a short distance north of the U.S. Port of Entry, in the vicinity of a major thoroughfare.
- 2) On May 3, 1973, plaintiffs allege that officers of the San Diego Police Department entered the church school grounds of Our Lady of Guadalupe Church in the Logan Heights area, to stop and interrogate an instructor's aide concerning the right of members of instructor's class to remain in the United States.
- as allegedly stopped, interrogated, and detained by an officer of the San Diego Police Department as to Mezta's right to remain within the United States. The officer interrogated and allegedly prevented plaintiff from fixing his car. The officer threatened to arrest plaintiff if he did not prove his citizenship. At that point plaintiff challenged the officer's basis for asking the questions. The officer allegedly grabbed plaintiff's arm. The aforementioned incidents occurred on some highway within the San Diego area.
- 4) On July 13, 1973, officers of the San Diego Police Department entered the Full Gospel Mission Church,

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located at 441 First Street, San Diego, and allegedly stopped, interrogated and detained seven persons who are members of plaintiffs' class, for the purpose of determining and ascertaining whether or not the persons were illegally within the United States.

- 5) On July 18, 1973, officers of the San
  Diego Police Department conducted an alleged "dragnet"
  operation during which they allegedly stopped, interrogated and detained all persons of Latin appearance. The
  Court notes that this allegation is the epitome of conclusory allegations without a scintilla of fact proffered to support it.
- 6) On July 29, 1973, plaintiff Albert Garcia, while at the San Diego International Airport, Boarding Gate No. 9, was detained for interrogation by a Harbor Police Officer, who believed that plaintiff Garcia was an illegal alien. The Harbor Police Officer threatened to arrest plaintiff Garcia if he did not show proof of United States citizenship. The officer allegedly physically prevented plaintiff and his wife from proceeding to Boarding Gate No. 9; however, the Court notes that in fact plaintiff did not miss his flight.

Plaintiffs' pleadings may be sufficient to state a claim for individual causes of action under 42 U.S.C. §1983, but the Court notes that the plaintiffs in the instant cases are seeking to state a claim of an alleged "pattern and practice" of infringement of constitutional rights. Guidelines have been set forth as to what must be alleged in the pleadings to establish a "pattern and practice" lawsuit. See, Council of Organizations on Philadelphia Police Accountability and Responsibility et a

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v. L. Rizzo et al., 357 F.Supp. 1289 (E.D. Penn. 1973);
W. Lewis et al. v. F. Kugler, 446 F.2d 1343, (3rd Cir.
1971); H. Wecht et al. v. Marsteller et al., 363 F.Supp.
1183 (W.D. Penn. 1973); Lankford v. Gelston, 364 F.2d
197 (4th Cir. 1966); T. Schnell v. City of Chicago, 407
F.2d 1084 (7th Cir. 1969).
In the above cited cases the "pattern and practice" is established by either a showing of numerous

In the above cited cases the "pattern and practice" is established by either a showing of numerous offenses perpetrated by a single officer or group of officers, or by a showing of a large number of incidents tending to evidence the effectuation of a plan conceived by high ranking officials.

The instant case presents only six separate incidents over a six months' period, which occurred in totally unrelated locales. While the Court cannot state a magic number of incidents which must be pleaded to state a claim, the Court finds that the six incidents pleaded herein fail to establish a "pattern and practice" of detaining, interrogating, and arresting plaintiffs solely on the basis of their Latin appearance.

Therefore, defendant Chief of Police Hoobler's motion to dismiss is hereby granted, with 30 days' leave to amend.

#### II. DEFENDANT SAN DIEGO PORT COMMISSION:

As set forth in the January 8, 1975, opinion of the Court, there are two possible jurisdictional bases for equitable relief against the Port Commission: 28 U.S.C. §1343 in conjunction with a cause of action under 42 U.S.C. §1983; and 28 U.S.C. §1331 in conjunction with an implied cause of action.

Regarding the 42 U.S.C. §1983 jurisdictional

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basis, the Court reaffirms its prior holding at page 10 of the January 8, 1975, order wherein the Court stated that: "As a subdivision of the state, it (Port Commission) is not subject to a suit for injunction under §1983."

Regarding the 28 U.S.C. §1331 jurisdictional basis, the Court cites and reaffirms its earlier position at pages 13-16 of the January 8, 1975, opinion, wherein the Court stated:

> The other potential bar to a claim under \$1331 is the jurisdictional amount. In injunction suits, the amount in controversy is not the amount that the plaintiff might recover at law, but rather the value of the right to be protected or the extent of the injury to be prevented. .

The courts have followed widely divergent courses in attempting to measure the value of fundamental constitutional rights. courts have denied jurisdiction on the ground that it is impossible to assign a dollar value to basic constitutional rights, while other courts have found jurisdiction on the belief that these same rights are worth \$10,000 almost by definition. . . .

The Court also stated at pages 15-16 of the January 8, 1975, opinion that:

> The constitutional rights allegedly violated in the case sub judice are more easily susceptible to valuation than

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the intangible right of free speech.

Illegal interrogations, detentions,
and arrests may have a close similarity
to common law torts like false imprisonment, false arrest, battery, and assault,
and may be evaluated accordingly. Measured
by this standard, the complaint in this
case offers hardly a jot of evidence that
Albert Garcia, the class representative,
was injured in the amount of \$10,000.

The Court dismissed the first complaint with leave to file an amended complaint asserting facts giving rise to a colorable claim of \$10,000. In their amended complaint, the plaintiffs allege that there was a 15 minute detention and that there was slight physical force used to detain the plaintiff. In spite of the amended allegations by the plaintiffs, the Court finds that the allegations still do not equate with a \$10,000 amount in controversy. Thus, the Court lacks subject matter jurisdiction over the action regarding the San Diego Port Commission.

Therefore, the Court hereby grants defendant

Port Commission's motion without leave to amend.

III. DEFENDANTS DON NAY and WILLIAM DICK

Defendants Nay and Dick made a motion to dismiss or in the alternative for summary judgment. Plaintiffs had ample notice and opportunity to answer both the motion to dismiss and the motion for summary judgment. The Court has considered both the pleadings and the proffered affidavits. Therefore, in accordance with the rule set forth by the Ninth Circuit Court of Appeals in Costen

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v. Pauline's Sportswear, Inc., 391 F.2d 81 (9th Cir. 1968), the Court must convert defendant's motion to dismiss into a motion for summary judgment.

Under the appropriate circumstances the Court may grant a summary judgment in an action under the Civil Rights Act. Ryan v. Scoggin, 245 F.2d 54 (10th Cir. 1957); Sarelas v. Porikos, 320 F.2d 827 (7th Cir. 1963).

In the instant case plaintiffs allege one instance of Marbor Police involvement in the alleged "pattern and practice." The one instance alleged does not contain any facts which lead to the belief that there will continue to be a threat or that there is any pattern, practice, or policy of the San Diego Unified Port District, the Harbor Police, Nay or Dick.

Police Accountability and Responsibility et al., v. L.

Rizzo, et al., supra; Lankford v. Geltson, supra; T.

Schnell v. City of Chicago, supra; H. Wecht et al., v.

Marsteller et al., supra; W. Lewis et al., v. F. Kugler, supra, the respective courts set forth guidelines for establishing a viable "pattern and practice" case. The six incidents alleged fail to follow those guidelines and are isolated as to time, place, and locale.

Therefore, the Court finds that there is no genuine issue as to any material fact and that defendants

Don Nay and William Dick are entitled to judgment as a matter of law.

Defendants' Nay and Dick's motion for summary judgment is hereby granted.

In summation the Court:

a) Grants defendant Chief of Police Hoobler's

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1	motion to dismiss, with 30 days leave to amend;
2	b) Grants defendant San Diego Port Commission's
3	motion to dismiss without leave to amend;
4	c) Grants defendants Nay and Dick's motion for
5	summary judgment.
6	DATED: April 4, 1975.
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8	toevalle lecention
9	United States District Judge
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15	COPY TO:
- 16	Joaquin G. Avila, Esq. Mexican American Legal Defense and
17	Educational Fund 145 Ninth Street
18	San Francisco, California 94103
19	Frank Garcia, Esq. 11229 E. Valley Blvd.,
20	El Monte, California 91731
21	Albert F. Moreno, Esq.
22	348 West Market St., San Diego, CA 92101
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26	Joseph D. Patello, Port Attorney San Diego United Port District
27	San Diego, CA 92112
28	McInnis, Fitzgerald, Rees & Sharkey 1301 U.S. National Bank Bldg.,
29	San Diego, California 92101
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Oscar Mezta et al VS. Raymond Hoobler

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA

WILLIAM W LUDDY CLERK

OFFICE OF THE CLERK

U. S. COUNT HOUSE

BAN DIEGO. CALIFORNIA 92101

SEE Attached List

RE:

You are hereby notified that the court grants defendant Hoobler's
motion for Summary Judgment.
in each of the above-entitled cases wasFiledEntered on
x copy enclosedcopy not enclosed.
When the time for appeal has expired (without appeal being taken), counsel must arrange for pickup of their exhibits without further notice. Unless you respond within thirty days, they will be destroyed or otherwise disposed of pursuant to Local Rule 20 (a).
I hereby certify that this notice was mailed on 8-7-75
WILLIAM W. LUDDY, Clerk
By SE Boyer Clerk

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Robert J. Logan Deputy City Attorney City Administration Building 202 "C" Street San Diego, Ca 92101

Lloyd M. Harmon Jr Office of the County Counsel 1600 Pacific Hwy San Diego, Ca 92101

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Alfred F. Moreno 348 West Market St. Suite 100 San Diego, Ca 92101

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\_CLERK, U.S. DISTRICT COURT

SOUTHERN DISTRICT of CALIFORNIA SOUTHERN DISTRICT OF CALIFORNIA BY.

SOUTHERN DIST
OSCAR MEZTA, on behalf of all
persons similarly situated;
MEXICAN AMERICAN POLITICAL
ASSOCIATION (MAPA), National
City Chapter; UNITED CALIFORNIA
MEXICAN AMERICAN ASSOCIATION, a
nonprofit organization; and
MOVIMIENTO ESTUDIANTIL CHICANO
DE AZTLAN (MECHA), Southwestern
College Chapter; CASA JUSTICIA,
an unincorporated association,
V.

CIVIL ACTION FILE NO. 74-301-T

JUDGMENT

RAYMOND HOOBLER, Chief of Police, City of San Diego,

This action came on for xxixix (hearing) before the Court, Honorable HOWARD B.

TURRENTINE, United States District Judge, presiding, and the issues having been duly www (heard) and a decision having been duly rendered,

It is Ordered and Adjudged

that the Court grants defendant Hoobler's motion for summary Judgment.

Dated at San Diego, California August , 1975 .

, this

day 7th

WILLIAM W. LUDDY

Во

Clerk of Court

## FILED

AUG 7 1975

CLERR, U.S. EINTECT COURT SOUTHERN DISTRICT OF CALIFORNIA BY

# UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA

OSCAR MEZTA, on behalf of all persons similarly situated; MEXICAN AMERICAN POLITICAL ASSOCIATION (MAPA), National City Chapter; UNITED CALIFORNIA MEXICAN AMERICAN ASSOCIATION, a nonprofit organization; and MOVIMIENTO ESTUDIANTIL CHICANO DE AZTLAN (MECHA), Southwestern College Chapter; CASA JUSTICIA, an unincorporated association,

Plaintiffs,

v.

RAYMOND HOOBLER, Chief of Police, City of San Diego,

Defendant.

No. 74-301-T

ORDER GRANTING MOTION FOR SUMMARY JUDGMENT

#### Background:

One individual Mexican American and four Mexican American political groups bring this action for declaratory relief and to enjoin the Chief of the San Diego City. Police Raymond Hoobler from permitting his subordinates to engage in an alleged "pattern and practice" of interrogating, detaining, and arresting Mexican Americans and other Latins who were thought to be in the country illegally.

In the Court's Order on Motions for Summary Judgment and to Dismiss dated January 8, 1975, defendants

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FPI-Sandstone 5-3-72-100M-940 Attorney General Saxbe, Williams, Coffman, Sheriff Duffy, Attorney General Younger, San Diego Port Commission, Chief of Police Hoobler, Nay and Dick were dismissed.

On February 7, 1975, the plaintiffs filed their amended complaint for injunctive and declaratory relief, naming as defendants, Chief of Police Raymond Hoobler, San Diego Port Commission, Don Nay as Chairman of the San Diego Port Commission, and William Dick as Director of the Harbor Police Department.

Subsequently, the defendants moved to dismiss or in the alternative for summary judgment. The hearing occurred March 17, 1975. On April 7, 1975, this Court entered an order wherein the motions of defendants San Diego Port Commission, Don Nay, and William Dick, were granted without leave to amend, and defendant Hoobler's motion to dismiss was granted with 30 days leave to amend.

On May 12, 1975, plaintiffs Oscar Metza, Mexican American Political Association, United California Mexican American Association, Movimiento Estudiantil Chicano De Aztlan, and Casa Justicia, filed their second amended complaint for injunctive and declaratory relief.

Subsequently, defendant Chief of Police Hoobler noticed a motion to dismiss, or in the alternative for summary judgment for June 9, 1975. During the hearing, counsel for defendant Hoobler brought to the Court's attention the fact that the plaintiffs had submitted no affidavits in contravention to those filed by defendant pursuant to Fed.R.Civ.P. 56. The Court at that time granted plaintiffs an extension of time until June 20, 1975 by which time they were to have their opposing affidavit

filed. It appears from the record now before the Court that plaintiffs have failed to proffer any opposition affidavits in accordance with Fed.R.Civ.P. 56(e), and therefore the court enters the following order:

#### I. DEFENDANT HOOBLER:

In the Court's January 8, 1975, order, the Court found that the pleadings were conclusory in nature. Under the guidelines schoforth by the Ninth Circuit Court of Appeals in Firely v. Rittenhouse, 416 F.2d 1186 (9th Cir. 1969), the Court dismissed the complaint with leave to amend. Again on April 7, 1975, the Court entered an order reiterating the earlier holding, that the allegations in the complaint were too conclusory and thus, inadequate. Or May 12, 1975 the plaintiffs filed their second amended complaint for injunctive and declaratory relief.

After reviewing the second amended complaint, and after hearing the arguments of counsel, the Court is of the opinion that plaintiffs have added no substance to the bare bone conclusory allegations which were alleged in the first amended complaint. Thus, the Court finds the pleadings to be inadequate.

In this final order of dismissal for failure to state a claim upon which relief can be granted, it is the Court's feeling that the earlier orders of January 8, 1975, and April 7, 1975, shed considerable light on the rationale underlying the instant dismissal. In the Court's Order on Motions for Summary Judgment and to Dismiss, dated April 7, 1975, the Court stated at page 4-5:

Plaintiffs' pleadings may be sufficient to state a claim for individual causes of action pursuant to 42 U.S.C. §1983, but the Court

FPI-Sandatone 5-3-72-100M-9401

notes that the plaintiffs in the instant case are seeking to state a claim of an alleged "pattern and practice" of infringement of constitutional rights. Guidelines have been set forth as to what must be alleged in the pleadings to establish a "pattern and practice" lawsuit. See, Council of Organizations on Philadelphia Police Accountability and Responsibility et al v. Rizzo et al., 357 F.Supp. 1289 (E.D. Pa.1973); Lewis et al v. Kugler, 446 F.2d 1343 (3d Cir. 1971); Wecht et al. v. Marsteller et al., 363 F.Supp. 1183 (W.D.Pa. 1973); Lankford v. Geleston, 364 F.2d 197 (4th Cir.1966); Schnell v. City of Chicago, 407 F.2d 1084 (7th Cir. 1969).

In the above cited cases the "pattern and practice" is established by either a showing of numerous offenses perpetrated by a single officer or a group of officers, or by a showing of a large number of incidents tending to evidence the effectuation of a plan conceived by high ranking officials.

The instant case presents only six separate incidents over a six months' period, which occurred in totally unrelated locales. While the Court cannot state a magic number of incidents which must be pleaded to state a claim, the Court finds that the six incidents pleaded

FPI-Sandatone 5-3-72-100M-9401

herein fail to establish a "pattern and practice" of detaining, interrogating, and arresting plaintiffs solely on the basis of their Latin appearance.

The Court's position has not changed since the April 7, 1975, order, and the plaintiff has proffered nothing in the way of substance to the Court to alter the Court's opinion regarding the conclusory nature of the allegations. Therefore, the Court finds that there is no genuine issue as to any material fact and that the defendant is entitled to a judgment as a matter of law.

Additionally, as discussed earlier in this order, at the time of the hearing on June 9, 1975, defendant Hoobler raised the fact that plaintiffs had failed to proffer affidavits to the Court which were in contravention to the defendant's affidavits on file. At that time the Court granted plaintiff a 10 day extension, during which time plaintiff could, if he so wished, file counter affidavits in accordance with Fed.R.Civ.P. 56(e) In Fed.R.Civ.P. 56(e), it is stated that:

made and supported as provided in this rule, an adverse party may not rest upon the mere allegations or denials of his pleading, but his response, by affidavits or as otherwise provided in this rule, must set forth specific facts showing that there is a genuine issue for trial. If he does not so respond, summary judgment, if appropriate, shall be entered against him.

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FPI-Sandstone 5-3-72-100M-9401
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See, 6 J. Moore, Federal Practice \(\)\(\)56.22[2] at 2822, wherein it is stated:

And while pleadings are to be construed liberally in favor of the pleader on a motion to dismiss or for judgment on the pleadings, when such a motion is turned into a motion for summary judgment the party opposing summary judgment must normally disclose the merits of his case or defense; and his failure to do so ends his entitlement to the rule of liberally construing the pleadings in his favor. International Longshoremen's and Warehousemen's Union v. Kuntz, 334 F.2d 165 (9th Cir. 1964).

Plaintiff has failed to proffer any affidavits in contravention of defendant's affidavits. Therefore, the Court finds an additional rationale for the granting of summary judgment in favor of the defendant.

the Court grants defendant Hoobler's motion for summary judgment.

DATED: August 6, 1975.

Jaconel Reruture Vaited States District Judge

COPY TO: ALL COUNSEL

In Summation: