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PATROL REPORTS

DISTRICT: MOROBE

STATION: SIALUM, 1969 - 1970

Original documents bound with reports
for: Finschhafen, volume 21.

Papua New Guinea Patrol Reports

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MOROBE DISTRICT PATROL REPORTS
1969-1970

FINSCHHAFEN & SIALUM

<u>Report No.</u>	<u>Officer conducting Patrol</u>	<u>Area Patrolled</u>
<u>FINSCHHAFEN</u>		
2-69-70	M. Slough	Part Yabim Census Division
3-69-70	W.P. Elder	Part Kotte Census Division
4-69-70	S.J. White, A.P.O	Part Kotte Census Division
5-69-70	W.P. Elder, A.P.O	Bonga Area
7-69-70	B.J. Kelly	Part Kotte Census Division
8-69-70	J. Bradbury	Finschhafen Local Government Council
<u>SIALUM</u>		
1-69-70	S.J. White	Dedua Census Division
3-69-70	M.P. Slough	Kalasa and Dedua C.D.
4-69-70	M.P. Slough	Part Kalasa and Part Dedua Census Division
5-69-70	W.P. Elder	Dedua Census Division



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

- District of _____ Report No. _____
- Patrol Conducted by _____
- Area Patrolled _____
- Patrol Accompanied by _____
- District Officer _____
- Patrol Officer _____
- Patrol Period _____
- Patrol Objectives _____
- Patrol Area _____
- Patrol Officer _____
- Patrol Officer _____
1. SIALUM
 2. FINSCHHAFEN
 3. MOROBE
 4. TEWAE COUNCIL AREA
 5. S.J. WHITE
 6. CADET PATROL OFFICER
 7. DEDUA CENSUS DIVISION
 8. ONE MEMBER R.P.N.G.C.
 9. 4/8/69 to 15/8/69 12 DAYS ✓
 10. 28/8/68 to 6/9/68 10 DAYS
 11. REVISION OF CENSUS, POLITICAL EDUCATION, COMPILE LIST OF SHOTGUNS & TRADESTORES
 12. 5449
 13. ROYAL AUSTRALIAN ARMY SERVICE COLPS
 14. VILLAGE POPULATION REGISTER ENCLOSED

Mac Gray Dilla

84/12



TERRITORY OF PAPUA AND NEW GUINEA

67. 6. 26.

Telegrams
Telephone
Our Reference 67-2-14
If calling ask for
Mr.

In Reply
Please Quote

No.



Department of the Administrator,
Division of District Administration,
Morobe District,
LAE.

19th November, 1969.

The Secretary,
Department of the Administrator,
KONE DOBU.

SIALUM PATROL NO.1 OF 1969/70

Your memorandum 67-6-26 of the 12th November,
1969 refers.

Attached please find copies of comments as
requested.

B. Bunting
(B. BUNTING)
a/District Commissioner

6/27

67-1-7

SUB DISTRICT OFFICE
FINSCHHAFEN
MOROBE DISTRICT

15th October 1969.

The District Commissioner,
Morobe District,
Laue.

SIALUM PATROL No. 1 69/70.

1. Enclosed four copies of the Patrol Report submitted by Mr. White. Delay in forwarding has been due to a number of factors, some Mr. Kelly has detailed. A further visit to Yunsein was made by Mr. White to conduct the census there.
2. Mr. White does not appear to have benefited from the detailed remarks covering his last report from Siasai. He is due to proceed to Siasai 21/10/69 for a short period 2-3 weeks to investigate and survey land. He will then return to Finschhafen for an intensive training period.
3. Mr. Kelly has adequately covered in his comments all matters arising from the report. I do not agree with Mr. Kelly where he states there has been or is still a breakdown in law and order. The situation described in his para. 9 seems to be fairly typical of the Sub District. To me, a breakdown in law and order would imply a large number of people actively breaking the law and actively ensuring that offenders are not proceeded against. This does not seem to be the case.
4. For your information please.

(R. C. HILL)
ASSISTANT DISTRICT COMMISSIONER.

c.c. Officer in Charge,
Base Camp,
SIALUM.

c.c. Mr. S. J. White,
SIALUM.

67-1-1

22nd Sept. 1969

Mr. Kelly.

The Assistant District Commissioner,
Sub District Office,
FINSCHAFEN.

BASE CAMP PATROL REPORT - NO. 1 of 1969/70

1. Herewith 6 copies of the above report completed by Mr. S. J. White, A.P.O. The delay in forwarding this report is due to the fact that Mr. White was in Lae for over a week, after completing the patrol, and subsequently, I was absent at Masa for a week and the Council Course and meeting occupied me for a further week. I have the following comments to make.
2. For a census and general administration patrol covering 23 villages, a patrol lasting only 12 days seems to be somewhat hurried. It would have been more fruitful if perhaps three weeks had been spent in the field. The periods spent in informal discussion with the people can do much towards furthering political education and general economic development. The question and answer technique has proved itself to be the most useful method of discussion.
3. The question of the Upper Dedua people feeling somewhat "out of the picture" centres mainly around Yunzain and it is hoped that with this village moving into the Finschhafen council, this somewhat disturbing influence will be removed. These Yunzain people have always been a source of both because of their lazy and indolent attitude.
4. Councillors: Although the Teue Council is not quite four years old, the Dedua has been under Local Government for some seven years both in Finschhafen and Pindiu Councils. I disagree that they lack in knowledge of Council work, in fact they are the backbone of the Teue Council.
5. House of Assembly. Political education is a continuing process and the peoples knowledge of the House of Assembly is considerably greater than two years ago. One finds that in almost every village there are one or two individuals who have a fairly good working knowledge of the house.
6. General Rural Development. Siwea airstrip will directly benefit five villages in the Pedua, Siwea, Orarako, Nebafi, Wuzumai and Yamanzoko, and four villages in the Kalasa. F.M.D.S. has a store and buying point at Wandokai, but the Namau store at Walingai has not been in operation for some years. It is about time F.M.D.S. installed a permanent materials buying point at Wandokai.
7. Non-Indigenous Development. Immediately after this patrol was completed, Mr. Warren Warburton set up residence at Siwea. He intends to assist in completing the airstrip and provide an outlet for produce and trade store goods. This should provide considerable impetus to the area.
8. Education and Health. The mission staffs a school at Zorogo, which teaches in English and is recognised by the Education Department as is the school at Masa. This is definitely not sufficient for the area and it is hoped that the administration can open a school at Siwea in the near future.

9. Law and Order. There does appear to be a breakdown in law and order in this area. Upon completion of Mr. White's patrol, I went to Masa in reply to a number of complaints received regarding assaults and fraudulently taking money. These cases were not recent occurrences, but nobody seemed to find any urgency in reporting these incidents and did not even bother to tell Mr. White.
10. Cult and Unrest. The people appear to have had enough of cults at the moment but a watch will continue to be kept.
11. The rate of male adult absentees is rather alarming and is the main reason for lack of economic progress in the area.
12. Beo-Kambani is by far the most efficient and helpful Councillors and is a real asset being very pro-Administration. Added to the list could be Gabi-Gengomo a former Sergeant of I.P.N.G. and at present Chairman of Demarcation Committee.
13. Land Tenure and Use. (a) Clan leadership is hereditary and not by appointment by other clan members. (b) Alienated land in the Dedua is at Blunker Huk (or Fleucher Point) near Walingai. It is a Mission lease dating back to German days and should be forfeited as no improvements, apart from the former Masasu store, have been made over the years.
14. Missions. I wonder just how strong the Mission influence is. Certainly it would not appear to be as strong as it was some years ago. I think the people feel that they should get more for their money than just talk.
15. Non Indigenes. With the advent of Mr. Warburton's arrival after this patrol, it will be interesting to see what happens in the area. Mr. Warburton appears to be sincere in his wish to help the people and will provide added stimulus to the people to finish the airstrip at Siwea quickly. He intends to act as an entrepreneur in marketing their crops and providing them with a source of trade goods.
16. Roads. Once the road is linked up with the Masaweng, feeder roads will then be constructed into the hinterland. Although this will be a big undertaking, it should be within the capabilities of the Council if Administration assistance is received.
17. Air. I cannot see that routine D.D.A. patrols could ever be made by helicopter. No doubt pads could be used in emergencies, or for cattle inspection etc.
18. Economy of the Area. It should be one of the duties of the patrolling officer to explain to the people the need to advance economically and raise their standard of living. With very little effort the adult Males of this area could earn in excess of \$100 p.a. and I feel that it is incumbent on a patrolling officer to do his utmost to explain to the people the advantages of a higher standard of living that comes with an increase in income.
19. Possibilities of Expanding the Economy. Vegetables would perhaps become the main money earner for the inland Dedua, with coffee being only of secondary importance. I think it is quite important that another cash crop be introduced along the coast, although copra appears to be the most stable of all N.G. cash crops. It has been proved that coconuts grow admirably in this area, and I can see no reason why pepper could not also be successful, although it would not be productive for five years. I doubt whether cocoa would grow well here, as the soil is rather poor. We are still awaiting news from D.A.S.F. about tobacco seeds - for over 15 months now. Perhaps it is about time some active extension work was done in the Dedua by an Agricultural Officer.

28

30. Conclusions. Most of the information given by Mr. White is inaccurate. Perhaps this could have been remedied if he had spent a little more time in the field. He has come up with some good suggestions for increasing the security, and with more training, particularly accompanying senior officers on patrol, will become a useful officer.

(S. G. Smith)
Officer in charge.

67-1-7

27

SUB DISTRICT OFFICE
FEDOROVKA
KURUMI DISTRICT

17th July 1969.

Mr. S. J. White,
SIAMIA BARRACKS

SIAMIA PATROL No. 1-6/70

1. Please be prepared to depart on patrol on 21st. July 1969 to the Dedin Census Division.
2. The patrol will attend to any routine administrative matters that crop up. Tackle all police matters whilst magisterial matters must be sent to Sialua.
 - (a) Stay 3 - 4 days at Siuma and sort out any problems concerning the Siuma airstrip.
 - (b) Enquire at villages whether the helicopter pads they said they had built are in fact actually built. I refer you to my memo 4-1-1 to the District Commissioner in this regard.
 - (c) Endeavour to locate and report on improvements on all alienated land in the Census Division.
 - (d) Compile an area study.
 - (e) Compile a situation report.
 - (f) Continue with political education.
 - (g) Record notes on village leaders - I require here a biography of as many outstanding men in the census division as possible.
 - (h) Put as appendices any other information you consider necessary including schedule of shotgun owners and trade store licence holders.
3. Your report must be in my hands within 10 days of your return to the station. Your patrol advance must be acquitted within seven days. Sleep at least a night in each resthouse - longer if you deem it necessary. Mr. Kelly may have further instructions for you. Whilst in the Sialua area you will be under the direct control of Mr. Kelly.

(R. C. HILL)

APPROXIMATE DISTRICT COMMISSIONER

67-6-26

Division of District Administration,
KONEDOBU. PAFUA.

12th November, 1969.

The District Commissioner,
Morobe District,
LAE.

PATROL NO. SIALUM 1/69-70.

Your reference 67-2-14 of 23rd October, 1969.

I acknowledge with thanks receipt of Annual
Census and Area Study by Mr. S.J. White, A.P.O., to BEDUA Census
Division.

Your detailed covering comments are noted with
interest.

Comments by the Assistant District Commissioner,
Finschhafen, and Officer-in-Charge, Sialum, were not forwarded
with the report. Could copies be provided, please.

Mr. White has conducted a useful patrol. His
report is a sound and thoughtful submission, though the presentation
and lay-out should be improved.

(T.W. ELLIS)

Secretary

Department of the Administrator.

Mr. S.J. White,
Patrol Post,
SIALUM. Morobe District.

Please note that political education must be a
continuing process in all situations with the emphasis on the
advantages of national unity.

69. 6-26 (25)

2.

...ally, I would point out that the attitude towards production of cash crops displayed in the Dedua area is typical of the attitude in most primitive areas when crops are first introduced and before modern communications are provided.

I feel that the report has been quite useful and the comments made by the Officer in Charge, Sialum, show his interest and knowledge of the area.



(H.P. SEALE)
District Commissioner

MINUTE:

67.2.14 23rd October, 1969.

The Secretary,
Department of the Administrator,
KONEDOBU.

For your information, the original and duplicate of the above Patrol Report, is attached hereto.

(H.P. SEALE)
District Commissioner

67.2.14

24

Division
XXXXXXXXXX
Department of the Administrator,
Morobe District,
L A E.

23rd October, 1969.

The Assistant District Commissioner,
Sub-district Office,
FINSCHHAFEN.

SIALUM PATROL REPORT NO. 1/1969-70

Receipt of the above Patrol Report is acknowledged and commented on hereunder.

General: I think that Mr. White has carried out a reasonable Patrol and has made quite a number of pertinent observations. However the patrol was obviously hurried and the Officer in Charge, Sialum, must understand that written instructions must be given for all patrols. Please ensure he issues these in future to junior officers. This is a direct order on all patrols. One of its benefits is that patrols last the required amount of time.

Availability of Education:

Comments from the Officer in Charge, Sialum, are quite interesting and I have no doubt they are correct. Considering the amount of criticism we come under regarding political education and the actual concrete results which are being achieved, one inclines to wonder whether political awareness by the ordinary man in the village is not as great as the average European in Australia. I believe the political education work being carried out in patrolling is of immense value but unfortunately it is not recognised by modern critics of this Territory.

Siwea Area:

Comments made on Mr. Warburton's activities are noted. His activities must continue to be watched and reported on.

Education:

The matter of schooling in this area has been taken up in the District Advisory Committee and these needs are definitely known and recognised by the Education Department and ourselves. Unfortunately lack of staff prevents the construction of schools and providing these services at the present time.

Law and Order:

I agree with you that there is probably not a breakdown as stated by the Officer in Charge. This type of attitude has been prevalent in the Finschhafen area for many years and I believe that the influence formerly exercised over the villagers by the Missionaries is slowly waning.

With regard to carrying out routine patrols by helicopter - forget it!

Economy:

The Dedua and Kalaga areas have for many years been recognised as producers of prime vegetables but until such time as there are adequate communications, this type of activity or full harvesting of coffee will not eventuate. You are, of course, perfectly aware of this which is one of our basic reasons for the present all out effort to develop communications.

For the benefit of the reporting officer and possibly Mr.

SIALUM PATROL NO. 1, 1969-70

PATROL DIARY

4/8/69

Ferried cargo to Kanzarua- weather very bad, delayed the operation somewhat. Thence to Sambe. Overnight.

5/8/69

Departed Sambe for Orarako. Arrived 1130. Spent afternoon and evening in informal talks with the people. Conversation, as on subsequent occasions, centred on political education, local government etc. Overnight.

6/8/69

Morning- censused Orarako and Rebafu. After lunch to Siwea. Talked with the people afternoon and evening. Inspected the airstrip. Progress not very marked since my last visit nearly 5 months ago. Overnight.

7/8/69

Conducted census in the morning. Afternoon spent working on the airstrip. Spent the evening talking with the people- particular reference to the airstrip. Overnight.

8/8/69

Spent the greater part of the day working on the airstrip. Late afternoon to Zuzumau. Talks in the evening. Overnight.

9/8/69

Censused Zuzumau and Gu in the morning. Afternoon and evening spent in informal discussions with the people. They agreed to help with the Siwea airstrip. Overnight.

10/8/69

To Masa in the morning- afternoon and evening talks were held with the people of Masa and the surrounding villages who had gathered at Masa for census. Overnight.

11/8/69

Conducted census in the morning- Masa, Hobo, Morago, Faseu, Gunaresing. Afternoon to Kingfarinau. Discussions held in the evening. Overnight.

12/8/69

Censused Kingfarinau and Hompua in the morning. After lunch to Zagaheme. Held census of Zagaheme and Zongafifi. Evening spent in discussions with the people. Overnight.

13/8/69

Morning to Kapauwa. Censused Kapauwa and Butenka in the afternoon, then to Wandokai. Evening spent talking with the people. Overnight.

14/8/69

Conducted census of Wandokai and Hubegong in the morning. Afternoon to Ago. Census, general discussions. Overnight.

15/8/69

To Walingai in the morning. Censused Walingai, Zorogo, and Hudeva. Spent the afternoon talking with the people. Picked up by the Sialum vehicle 1830. Returned to station.

END OF PATROL

(2)

SITUATION REPORT

POLITICAL

a) Local Government

One of the objects of this patrol was political education, and to this end meetings of an informal nature were held at every opportunity. The role of local government particularly in relation to the House of Assembly was one of the main points discussed. In addition the functions and aims of local government were discussed at some length. A question and answer technique was used at most of these gatherings, and many sensible questions were asked. Several misconceptions and misunderstandings were cleared up.

Although nearly all the people of the Dedua had some appreciation of what the Tewae Local Government Council stands for, and what it proposes to do for the people it represents, many of those in the upper Dedua feel somewhat "out of the Picture", because of the inadequate communications with the coast- the site of the Council House, roads, Base Camp, etc. Unfortunately it is difficult to see this situation being overcome in the foreseeable future, as it would be an almost impossible task to build roads up into the interior highlands, and any other method would be beyond the Council's financial resources.

b) Councillors

Councillors were in the main somewhat lacking in knowledge of the institution of which they are members. No doubt this will improve in time. The Council is still comparatively new, and councillors cannot be expected to gain a complete knowledge and understanding of local government overnight. However the Councillors in the Dedua ~~WERE~~ were without exception extremely

helpful.

c) House of Assembly

In general the people did not seem to have a great deal of knowledge of, or interest in the House of Assembly. They seem to feel that it is a little too remote to warrant a lot of consideration, and are (understandably) far more interested in the activities of their Local Government Council. An effort was made to impress upon the people the importance of the House of Assembly in the future of Papua and New Guinea, in which they have a stake as much as anyone else. It was also pointed out that in many ways local government is an extension of central government- i.e. the House of Assembly.

d) Reception of Patrol

The patrol was very well received in all villages. Every assistance was forthcoming and fresh vegetables, eggs etc were in good supply. No difficulties were encountered in obtaining carriers.

ECONOMIC

a) General Rural Development

The main cash crop of the upper Dedua is coffee, whilst copra is the main money earner on the coast. The emphasis as far as development is concerned is on coffee in the mountains. Agricultural Assistants controlled from Pindiu are actively engaged in overseeing the activities of people growing coffee. At present they are concentrating on the consolidation of present plantings rather than extending the plantings. This seems to be a sensible plan, particularly in view of the state of the coffee market at present. Only a part of the available coffee crop is harvested in the Dedua- the people advanced the reason that it was too much trouble to carry the coffee to Pindiu or the coast in large quantities. Instead they only harvest

and market sufficient to enable them to meet Council Tax and to buy a few luxuries. Unfortunately there does not appear that there is much that can be done to alter this situation. The Siwea airstrip, when completed may do something to help the situation, but it will only directly benefit 2 or 3 villages. Those situated in the upper Masaweng valley will still not be much better off. When F.M.D.S. is eventually broken up and a Society established in the area, it should be of considerable benefit to the Dedua people, if a couple of stores and buying points were established in the area. At present the only store of this kind is operated at Walin by Namasu, but due to irregular shipping is even more poorly stocked than the main Namasu store at Sialum.

b) Processing & Marketing

The coffee produced in the upper Dedua is carried to Pindiu for marketing through F.M.D.S. and Namasu. That in the areas closer to the coast is carried to Sialum for sale through the same channels. The coffee produced is of an average standard and processing is satisfactory according to the Ag. Assistants in the area. Copra is dried by the sun only, there being no drier in the census division. It too is sold at Sialum. Mr. E. Foad of Finschhafen is expected to begin buying in the area in the near future.

c) Non-indigenous Develop.

At present there is no expatriate enterprise of any kind in the Dedua.

SOCIAL

a) Education & Health

Education in the Dedua is provided exclusively by the Lutheran Mission in "village schools" in which Kotte is taught. English is not taught in any of the

(A)

schools. This is obviously unsatisfactory as no children can go on to a higher education because they cannot speak English. Health services are limited to Government aid posts at Walingai, Zunzuman, Zongafifi, Hompua and Wandokai, and a Mission post at Siwea. In general health is good, although some people in the higher villages had heavy colds.

b) Law & Order

No breaches were brought to the attention of the patrol, although the usual minor disputes were brought to my notice and settled to the satisfaction of all. It was obvious, however, that the vast majority of minor disputes are settled in the villages, and are not referred to the Officer in Charge at Sialum. There is no harm in this, provided the procedure is not extended to more serious matters.

c) Cult & Unrest

No evidence of cult was discovered by the patrol, although this area is considered a potential trouble spot in this regard. Although a watch should continue to be kept on this area, there is no unrest or cultist activities in the Dequa at the moment.

AREA STUDY

A) INTRODUCTION

- a) The Dedua Census Division is situated on the north east coast of the Huon Peninsular, between the Masaweng and Tewae Rivers. The coastal area is a series of old coral terraces which have risen from the sea. This area is covered by kunai grass, and is virtually treeless except for native coconut groves and small trees in the few creek beds. Rising steeply behind this grassland are the foothills of the Sarawaged Range. These are covered by dense tropical rain forest. The coastal section is extremely hot, and has a rainfall of about 90 inches. Inland the temperature drops sharply at night, and it is frequently very cold. Rainfall in this area is approximately 160 inches per year. The rainfall occurs mainly in the north west season. The higher villages are frequently enveloped in dense cloud which descends very quickly without warning.

- b) Access to the area is by 4 wheel drive road from Sialum or by walking from Finschhafen. There are no wharves or airstrips, although an airstrip is at present under construction at Siwea in the upper Dedua.

- c) Prior to the establishment of the Base Camp at Kanom (later moved to Sialum), the Dedua was Patrolled in part from Finschhafen and partly from Pindiu. The attitude of the people towards the Administration is good, and they could be considered pro-Administration. Since the introduction of local government the influence of the Administration has steadily increased. This area has been prey to cargo cults in the past, but there is no evinence of cult or unrest at present.

B) POPULATION DISTRIBUTION & TRENDS

- a) The latest Village Population Register forms are attached.
- b) All the villages in the Dedua are linked by walking tracks, as indicated on the attached map, the only vehicular road being that from Sialum. This road runs for about 3 miles within the census division, ending midway between Ago and Walingai.
- c) Approximately 40% of working age males are absent from the Dedua. About 30% of these are at Manus Island, with most of the others in the main towns. These men have left the district to work for wages, and as there is no wage-paying enterprise in the Dedua, there is no likelihood of this situation changing in the foreseeable future.

C) SOCIAL GROUPINGS

- a) There are 3 separate social groups in the Dedua. These are the Dedua group, comprising Orarako, Rebafu, Siwea, Zunzumau, Gu, Zorogo, Morago, Hobo, Waseu, Masa, Gunarosing, Kingfarinau, Zagaheme, Hompua and Zongafifi; the Migaba group comprising Kapauwa and Butenka; and the Borafung group of Hubegong, Wandokai, Ago, Walingai and Hudewa.
- b) The functional social unit is the extended family.
- c) There are two separate languages in the Dedua: the Dedua and the Migaba. Both are to some extent mutually intelligible. The former language is spoken by the Dedua line- it bears a close resemblance to the languages of the Hube Census Division. The Migaba language is spoken by the Migaba and Borafung people. It is related to the language of the Sialum people.

d) Relations between the various social groups are generally good. There was no evidence of friction between the various peoples of the census division, and in the main they seem to regard themselves as Deduas first and foremost, with clan loyalties taking second place. However the people of the upper Mesaweng valley have strong ties with the Pindiu people, and the feeling of isolation from the rest of the census division must contribute to this.

e) The relationships between the Deduas and adjacent peoples are also good. They have particular ties of course with the Kalasa people with whom they are joined in the Tewae Council. As mentioned above, ties are very strong in the upper Dedua with the Pindius. Intermarriage and intermigration takes place frequently between the three census divisions.

LEADERSHIP

a),b) Following is a list of the few men in the Dedua Census Division who were sufficiently influential and outstanding in their respective villages to be regarded as leaders:

WAREMU/TEWANG (28) of Orarako. Village educated in the Kotte language. Lutheran. Ward Committeeman. Is energetic and of strong personality. Leadership real rather than potential, and aquired through his occupancy of his position.

MEOBANG/SIASIA (32) of Rebafu. Village school for 4 years. Lutheran. Has attended an adult education course at Finschhafen. Ward Committeeman, OIC coffee. Quiet, but impresses as a potential leader.

GANDEM/MANDANG (50) of Gu. Village school educated. Lutheran. Councillor. Served with ANGAU during the War. Spent 2 years at the Wau goldfields, and has worked on plantations at Finschhafen and Manus. Very forceful personality- commands a lot of respect in his village. A real leader.

WANICA/MEIA (44) of Zunzumau. Mission educated in the village. Lutheran. A Ward Committeeman for some years. Has spent a considerable time working in Lae. Quiet but a potential leader. Acquired status through his job.

BEO/KEMBANI (48) of Kingfarinau. No formal education. Lutheran. Councillor. Active church worker. Worked on the goldfields prior to the War, and afterwards at Finschhafen. OIC coffee. A real leader.

c)

The traditional pattern of leadership has not changed greatly over the years. The elders still hold a great deal of influence in the village. The younger "educated and travelled" men are not a force in the village, as many of those who go away to work do not return. Those who do are not sufficiently numerous to upset the status quo. No doubt the situation would change if large numbers of workers returned from the towns, but this is not likely to happen in the foreseeable future. Most of the leaders in the villages are hereditary leaders who have gained some status as a Councillor or Ward Committeeman. In addition most of them are either elders or staunch supporters of the Lutheran Church. The active leadership in each village is generally confined to one man, although sometimes a man may be delegated to look after the village cows for example.

E) LAND TENURE & USE

a) The traditional land tenure system is of clan ownership, with the clan leader being appointed by the clansmen, who has the final say in land matters. All adult males have full land rights, with women and children having subsidiary rights. Members of other clans living in the village may be granted gardening rights.

b) There is no alienated land in the Dedua.

c) Cash cropping is carried out on both a communal and individual basis. Occasionally group effort may be applied to individually owned land, if the owner is in need of assistance. In general it is confined to communally held land.

LITERACY

a) There are no Administration schools in the Dedua, and the people feel badly neglected in this respect. The only education service is provided by the Lutheran Mission in village schools. These teach only Kotte. The children of the area are therefore very much handicapped in that none of them can go on to a higher education, because they are not taught English. There are these mission schools in most of the larger villages, each with 10-20 pupils, but they only go as far as the first two grades.

b) Because of the general lack of education services the literacy rate is very low. In the entire census division there are only 200 adults who are literate in Kotte or Pidgin to some extent.

- c) None of the residents of the Dedua has received what might be called a higher education. Certainly none have passed the intermediate examination.
- d) As far as can be ascertained there are no students from the area receiving a higher education either in the Territory or anywhere else.
- e) The only publication regularly circulated in the area is "Nius Bilong Yumi", but not a great deal of interest is displayed in this (except as a smoker's requisite). There is an average of one radio for every 3 villages, but music is preferred to the Pidgin news.

G) STANDARD OF LIVING

- a) The standard of living in the Dedua is generally good. Housing is of a fairly high ~~xxx~~ standard. Sanitation was reasonable throughout the area, although some instructions had to be issued for improvement had to be issued in a few places. Clothing is shirt and shorts for men, and lap-laps and blouses for women. Warm clothing in the higher villages seemed to be in short supply, particularly amongst the children. Saucepans, plates etc of European manufacture are used exclusively.
- b) Taro and sweet potato is the staple diet inland, with yams, coconuts and a little fresh fish being the main foods on the coast. Bully beef, tinned fish, tea and sugar are used to supplement the diet, but not to any great extent, still being regarded as something of a luxury.

c) There are no community centres or women's clubs in the Dedua. The people are interested in sport, with most villages having a basketball court, and some a rough soccer ground.

H) MISSIONS

a) The Lutheran Mission is the only one operative in the area. It has considerable influence with all groups. Virtually all people follow (or at least profess to do so) the mission teaching, and those who do not risk being ostracized from the village society. ~~MISSION~~ Obviously as there is only one mission in the area there are no inter-religious tensions.

b) The services provided by the mission in the Dedua are an aid post at Siwea, and the various Kotte schools in the larger villages. The mission employs one aid post orderly, and a dozen native teachers in the area. It has no expatriate employees in the census division.

c) The native people take the mission teaching very seriously, particularly as this has displaced many of the old traditional beliefs. Religion has thus assumed an important place in the life of the people of the Dedua.

I) NON-INDIGENES

- a) Nil
- b) N/A
- c) N/A

(10)

d) I understand Mr. W. Warburton of Madang is to establish a trading company in the Dedua in the near future. At present there is no expatriate resident in the area.

J) COMMUNICATIONS

a) Roads: As mentioned previously a vehicular road extends into the Dedua to a point midway between Ago and Walingai from Sialum. It is planned to extend this road to the Masaweng River to link up with a road from Finschhafen. Apart from the existing 3 miles of road, the Dedua is entirely without roads. It is difficult to see this being rectified in the foreseeable future as far as the area inland from the coast is concerned, because of the precipitous terrain which rises very steeply from the coast. This would make road building a very expensive operation. Any attempt to build roads in this type of country would be a waste of ~~ix~~ time without a professional survey. Even then it is hard to see much progress being made without heavy earth moving equipment.

b) Sea: There are no anchorages on the Dedua coast, although cargo is sometimes off-loaded at Walingai by dinghy in good weather. There are no sites which could be developed into anchorages or wharf sites.

c) Air: There are no airstrips in the Dedua at present, although an 1800 foot strip is being constructed at Siwea. This is about half completed. Helicopters may land at all villages. No doubt the fact that I was asked to check on this means that future D.P.A. patrols to the area will be made by helicopter!

(9)

K) TECHNICAL AND CLERICAL
SKILLS

Apart from the following "bush carpenters", there are no people with technical or clerical skills residing in the area. No doubt some of those away at work have acquired skills of some kind.

Ranzing-Eloma, Rebafu
File-Geauba, Siwea

STAGE OF POLITICAL
DEVELOPMENT

The Tewae Council was established in 1966. It covers in the Dedua and Kalasa Census Divisions. Formerly the Dedua had been partly in the Finschhafen Council and partly in the Pindiu Council area. The Kalasas had previously had no experience of Local Government, and consequently the Deduas tend to take a leading role in Council affairs (the President is a Dedua). However there is no fragmentation of the community in either the Dedua or the Council area as a whole. The Dedua people comprehend the machinery of the present form of Local Government to a reasonably marked degree, however they tend to look no further than this, and do not have a great appreciation of the workings of Central government. Efforts were made during the patrol to increase the understanding of the people of the relation between Local and Central Government. No doubt with further political education the mysteries of government will gradually be revealed to the Deduas.

M) ECONOMY OF THE AREA

x2

a)

At present there is no record of the number of economic trees in the native coconut lines available. A list of coffee trees was obtained from the Agricultural Assistant at Masa:

<u>VILLAGE</u>	<u>TREES</u>
Masa	18000
Morogo & Iobo	9000
Faseu	8000
Gunabosing	1000
Kingfarinau	9000
Hompua	1000
Zagaheme	13000
Zunzumau	9000
Gu	8000
Siwea	1000
Rebafu	1500

Most of these trees are mature, as emphasis is on consolidation rather than extension. New trees are only planted to replace old or diseased trees.

b)

Production figures for this area are not available. Perhaps they could be obtained from F.M.D.S. Namasu & ~~MA~~ unwilling to supply figures for the amount of coffee and copra purchased by them. A certain quantity is purchased by Mr. Foad, but exactly how much is unknown. With the poor communications to and from Sialum it would have been impossible to obtain these figures without unnecessarily delaying the submission of this report.

Due to this lack of information a realistic figure for the value of production is unobtainable. However from enquiries in the villages, it has been ascertained that an adult male can expect an annual income of \$20-\$30 with a minimum of effort. Several men I spoke to had earned up to \$200 in the last coffee season. In general, though, a few dollars to meet tax obligations and buy a few luxuries is all that is wanted.

c) The Ag. Assistants I spoke to were confident that output could be doubled easily if the people wished. A large percentage of ripe beans are not picked and are allowed to rot on the trees, simply because the people are not interested in working a bit harder for more return. Perhaps if a little more interest were displayed in the area by D.A.S.F., this attitude could be overcome.

d) No market gardening as such is carried on in the Dedua. An occasional bilum of potatoes and onions is sold to the Station at Sialum, but this is about all. There is great potential for a marketing gardening industry here, however, as vegetables thrive in the higher areas. Lack of communications is again the drawback, but perhaps when the Siwea airstrip is eventually completed vegetables could be sent to Lae for sale. The current income from this source is negligible.

e) No money is earned by wage labour in the area. Cash earnings from other sources are restricted to payment of patrol carriers- approximately \$200 per year.

- f) The F.M.D.S. is operating in the Dedua. The people are reasonably satisfied with the service provided, but expect better service when the Society is broken up and a separate co-operative is formed for the area. I encountered quite a bit of enthusiasm for this plan, and there is no doubt that such a co-operative will receive the full support of the Dedua people. Owing to the reorganization taking place at present, no figures are available here for the total amount of share capital held in the Dedua.
- g) There are no entrepreneurs outstanding or otherwise operating in the area.
- h) Information regarding Commonwealth Savings Bank accounts was not available in the field. Representation is to be made to the Bank in an effort to elicit this information.
- i) There were no instances of difficulty in paying Council tax brought to the attention of the patrol.
- j) As previously explained there is no concrete information on which to base an average annual income figure. However as little income is derived from sources other than commercial crops, an annual income of \$25 per adult male would not be unrealistic.
- k) Marketing facilities are limited to the Namasu and F.M.D.S. stores at Sialum and the Namasu store at Walingai. With the completion of the Sialum-Finschhafen road and the opening of the Siwea airstrip, this situation is expected to improve.

(5)

N) POSSIBILITIES OF EXPANDING
THE ECONOMY

- a) There is ample arable land available for increased plantings of cash crops. The area has about as much coffee planted as is economic (especially in view of the fact that it is not worked to capacity), but copra plantings could be increased. Introduction of a new cash crop would be of great benefit to the area if a suitable market could be found, and the people educated to apply a bit of effort to earn a better income than they are at present doing. Pepper and peanuts are two cash crops that would be admirably suited to conditions on the Dedua coast. Of course communications would have to be improved to ensure success of such a venture.
- b) With the poor transport system available at the ~~time~~ moment it would not be possible to increase market gardening (even though there is virtually none now). Given a reliable method of transport there is plenty of scope for a profitable market gardening industry to be developed.
- c) As there ~~xxx~~ is no wage earning in the census division at present it obviously requires the establishment of a business enterprise from outside to provide employment for the Deduas. Ample labour would be available for such an enterprise.
- d) As mentioned previously, pepper and peanuts are cash crops which could be seriously be considered for introduction into the Dedua. Perhaps tobacco could also be introduced. Fish are scarce along the coast, and could not support ~~X~~ an industry. There are no commercial stands of timber in the area.

O) ATTITUDE TOWARDS LOCAL GOVERNMENT

Having had experience of Local Government for some years now, the people of the Dedua have some appreciation of its value and are favourably disposed towards it. Unfortunately due to a lack of communications the people in the more remote parts of the Census Division do tend to feel a little out of things.

P) ATTITUDE TOWARDS CENTRAL GOVERNMENT

Although the people of the Dedua have some idea of what central government is and how it works, they do not display the same interest in it as they do in their own Local Government Council. This is understandable, as the House of Assembly is far more remote from their everyday lives than is the Tewae Council. Despite this lack of interest there is no evidence to suggest that the Dedua people are not favourably disposed towards the Administration.

Q) ACCOMMODATION, SERVICES & FACILITIES

There is no accommodation or facilities of any kind in the Dedua. Transport is limited to the Council tractor and trailer, and the D.D.A. Minimoke. However these vehicles are limited to 3 miles of road in the census division. Services are confined to aid posts scattered over the area, and a third rate store at Walingai.

S.J. White
.....
S.J. WHITE
(Cadet Patrol Officer)

(4)

APPENDIX "A"

SHOTGUN REGISTER

<u>NAME</u>	<u>VILLAGE</u>	<u>LICENCE NO.</u>	<u>EXPIRY DATE</u>
Zoka-Rovana	Orarako	32367	Expired
Male-Limoki	"	32393	"
Wenangi-Tingua	"	40894	20/12/69
Mineba-Wanke	Rebafu	31005	20/5/70
Henzi-Roke	Siwea	40891	9/9/69
Emba-Zai	"	40893	Expired
Parau-Kutso	Zunzumu	40945	27/10/69
Winas-Patang	"	32422	Expired
Luenzing-Teweng	"	32429	"
Unbiling-Wiring	Gu	40895	"
Liliwonga-Songa	Morago	40949	8/11/69
Banga-Erin	"	30965	Expired
Basir-Kioki	Masa	Nil	Confiscated
Kiambe-Neling	Kingfarinau	16237	Expired
Zuzubam-Nambeng	"	40942	"
Benafa-Suru	Hompua	16234	"
Wesingai-Laegi	Zongafifi	awaiting new licence	
Api-Miagari	"	32424	Expired
Windom-Sikewa	Butenka	awaiting new licence	
Senus-Nageve	Wandokai	" " "	
Kela-Tumbing	Ago	42475	25/11/69
Tulic-Wendanga	Walingai	32428	Expired
Gawi-Gegino	Hudewa	31009	4/11/69
Mona-Fing	Zorogo	15807	Expired
Torimai-Funkeyet	Hudewa	48250	"

Guns not currently registered were confiscated, and the matter referred to the Officer in Charge, Sialum.

(2)

APPENDIX "B"

TRADE STORES

<u>NAME</u>	<u>VILLAGE</u>	<u>LICENCE NO.</u>	<u>EXPIRY DATE</u>
Zoga	Orarako	26457	Expired
Otimba	"	16099	"
Mire	Rebafu	26476	"
Ohfoi	Siwea	31079	"
Aramba	"	31071	"
Gundeng + Palau	Zunzumau	26456	"
Kambatinga	"	26456	"
Umbiling	Gu	31078	"
Sonis	Gu	31076	"
Wanga	Morago	16149	"
Meken	Masa	currently being renewed	
Malas + Moreia	Kingfarinau	01281	"
Saiwa	Zongafifi	currently being renewed	
Kioa	Zagaheme	26472	"
Kedama	Kapauwa	16176	"
Anus	Zorogo	16101	"



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

District of

Patrol Conducted by

Area Covered

Patrol Accompanied by

1. No. 3 of 69/70 (special)
2. Finschhafen
3. Oro Morobe
4. Tewae Council
5. M.P. Slough
6. Patrol Officer
7. Kalasa and Dedua Census Divisions.
8. Const Begae R.P.M.G.C.
Council Clerk
9. 25-11-69 to 17-12-69 (broken period)
16 days.
10. Dedua C.D. 4-8-69 to 15-8-69 12 days
Kalasa C.D. 18-11-68 to 14-9-68 36 days.
11. Conduct 3rd. General Elections Tewae Council.
12. 13,028
13. Sketch map attached.
14. Village Population register not enclosed.

12270

D.P. Seab

Amount Paid for War Damage Compensation

Amount Paid from D.N.E. Trust Fund

Amount paid from P.E.D.P. Trust Fund

.....
.....
.....

GFB/BT

67-6-60

Division of District Administration,

KONEBOBU, PAPUA.

24th February, 1970.

The District Commissioner,
Morobe District,
LAE.

PATROL NO. SIALUM 3/69-70.

Your reference 67-2-14 of 12th February, 1970.

I acknowledge with thanks receipt of Special Report by Mr. M.P. Slough, Patrol Officer, to KALABA Census Division.

I am pleased that the elections were completed satisfactorily despite the lack of sound organisation.

The people display little interest in the Council, and there appears to be a need for a better directed approach to the problems of the area.

Mr. Slough's report is a sound piece of work.

Three copies of this report were submitted - one is returned herewith.

(S. J. PEARSALL)

s/Secretary,

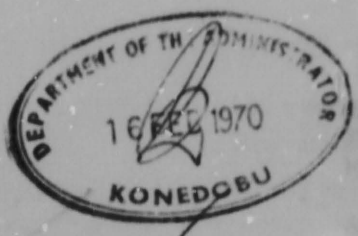
Department of the Administrator.

c.c.
Mr. M.P. Slough,
Base Camp,
SIALUM, Morobe District.

Whilst political education is a continuing process it is becoming a more specialised task, and you are still expected to participate fully in its extension at every opportunity.

67.6.60-10

67.2.14



Division of District Administration,
Koror District,
L.A.E.

12th February, 1970.

The Assistant District Commissioner,
Sub-district Office,
FINSCHHAFFEN.

SIALUM SPECIAL PATROL NO. 3 1969/70

Thank you for the above Special Patrol Report.
The claim for camping allowance was not received.

I wish you to put a note on the Patrol File
for the incoming A.D.C., Mr. Carrol, to take special
note of this Patrol Report.

It would appear to me that a definite
administrative attitude needs to be adopted towards
these people as was adopted last year in the Pindiu
area with success.

I believe that Mr. Carrol will be able to
overnight such policy quite satisfactorily.

(H.P. SEALE)
District Commissioner

MINUTE:

The Secretary,
Department of the Administrator,
KONEDOBU.

Attached please find two copies of the above
Special Patrol Report together with comments from the
Assistant District Commissioner, Finschhafen. I have
no further comments to add at this stage regarding this
area.

H.P. Seale
(H.P. SEALE)
District Commissioner

67-1-7

SUB DISTRICT OFFICE
PINSCHHEFEN
MOROBE DISTRICT.

8th February 1970.

The District Commissioner,
Morobe District,
L.A.E.

Assistant District Commissioner,
Sub District Office
SIALUM.

SIALUM SPECIAL PATROL NO. 3 of 1969/70

Attached please find the above mentioned report submitted by Mr. M. P. Slough, Patrol Officer. Also attached please find his claim for Camping Allowance.

The purpose of the patrol was to conduct the Third General Elections for the Sialum Council. The Electoral Report has been forwarded under separate cover.

It appears that Mr. Slough struck many administrative problems at the commencement of the elections, however, these were overcome successfully and the elections completed on time. It is unfortunate that there was a lack of interest in the elections and I feel that a Council propaganda campaign should be launched to bring the Council to the people and give them a better understanding of the functions of the Council.

The Siwea airstrip appears to be coming along well but as it is only 1,500 ft. long, it will more than likely have load restrictions placed on it. Sialum airstrip is well on the way only needing a minimum of work to completion. It is now only awaiting D.C.A. inspection which I believe will be carried out in early March.

Primary schools appear to be lacking in the Sialum administrative area and it is hoped that with improved communications the educational situation will improve.

Mr. Slough has compiled another good report.


(P. E. WILSON)

Assistant District Commissioner.

c.o. Officer in charge,
Sialum Base Camp.

8

67-1-1

Division

XXXXXXXX

Base Camp,

SIALUM Morobe District

25-11-69 Slough Completed packing patrol gear at 1100 hrs. Walked to Sialum, arriving at 1200 hrs. Station closed down, out to Kaniok to find Council Clerk and arrange election patrol. Returned Sialum, slept in D.D.A. office.

26-11-69 Assistant District Commissioner, Sub District Office, FINSCHAAFEN.

27-11-69 Elections were held. Departed Kaniok for Kalamia at 1100 hrs. SIALUM SPECIAL PATROL No. 2 OF 69/70.

28-11-69 Attached find six copies of Sialum Special Patrol No. 2 of 69/70. Claims for camping allowance and F.O.J. entries are included.

29-11-69 The preparation of the required election report, followed by the Christmas-New Year break and my subsequent transfer to Sialum and taking over of the station accounts for the delay in the submission of this report.

1-12-69 For your information, sir.

2-12-69 Elections were held. Departed Kaniok for Kalamia at 1100 hrs. arriving Sialum at 1200 hrs.

3-12-69 Elections ward 11. Departed Kaniok for Kalamia at 1000 hrs arriving Sialum at 1100 hrs. Elections ward 12. M. Slough.
Officer in Charge.

attach. To Finschhafen by foot and N.V. Vehicle for Supreme Court hearings.

11-12-69 Court hearings false start, caught fog. Chatter to Kalamia at 1000 hrs arriving Sialum at 1100 hrs. Departed Sialum with M.S. for Kalamia.

12-12-69 Snow foot, unable to contact Sialum as roads washed out by heavy rain. At Sialum

SIALUM PATROL No. 2 69/70

DIARY.

- 25-11-69. Completed packing patrol gear, to Kalanoa by Aztec at 1100 hrs. Walked to Sialum, arriving 1530 hrs. Station closed down, out to Kanoni to find Council Clerk and arrange election patrol. Returned Sialum, slept in D.D.A. office.
- 26-11-69. Checked electoral roll and gear in morning. To Kalasa by vehicle in afternoon, then walked to Kukuya. Slept Kukuya.
- 27-11-69. Election Ward 4 held. Departed Kukuya for Kalasa at 1500 hrs. Slept Kalasa. Onto Sialum by vehicle.
- 28-11-69. Elections Ward 5 held. Departed Kalasa for Rua at 1400 hrs arriving 1700 hrs. Slept Rua.
- 29-11-69. Elections Ward 6 held. Departed Rua for Tunge at 1400 hrs arriving 1430 hrs. Slept Tunge.
- 30-11-69. Departed Tunge for Karako at 0900 hrs arriving 1200 hrs. Slept Karako.
- 1-12-69. Elections Ward 9 held. Departed Karako for Zakubep at 1300 hrs arriving 1400 hrs. Slept Zakubep.
- 2-12-69. Elections Ward 10 held. Departed Zakubep 1339 hrs. arriving Zankoa 1415 hrs. Slept Zankoa.
- 3-12-69. Elections Ward 11. Candidate unopposed. Departed Zankoa at 1000 hrs arriving Siwea at 1230 hrs. Elections Ward 12. Candidate unopposed. Slept Siwea.
- 4-12-69. To Finschhafen by foot and M.V. Vitiaz for Supreme Court hearings.
- 11-12-69. Court hearings false alarm, caught Gov. Charter to Kalanoa at 1000 hrs arriving Sialum 1330 hrs. Discussed elections with O.I.C. Mr. Kelly.
- 12-12-69. Sore foot, unable to conduct elections as roads washed out by heavy rain. At Sialum

(6)

- 13-12-69 To Walingai in morning by vehicle. Elections Ward 18. Returned Sialum in afternoon, still suffering from infected leg.
- 14-12-69 Sunday at Sialum.
- 15-12-69 To Walingai by vehicle, departed by foot for Zunzumau at 0800 hrs arriving 1400 hrs. Old councillor re-elected unopposed. Slept Zunzumau.
- 16-12-69 Departed Zunzumau at 0800 hrs. arriving Masa 1030 hrs. Old councillor re-elected unopposed. No nomination received for Ward 15. Slept Masa.
- 17-12-69. Departed Zunzumau for Zagaheme at 0300 hrs arriving 1000 hrs. Old councillor re-elected unopposed. Onto Walingai arriving 1600 hrs. Onto Sialum per vehicle.

END OF PATROL.

Overall interest in the elections was not high. Only four new councillors were elected whilst another has been nominated following the failure of an election. There were 11 uncontested wards out of 13, quite a high figure. Most of these uncontested wards were in the New Guinea District, which was part of the Pindia Local Government Council for four years before coming under the control of a Union Area Council and transferring to the New Guinea Council. The New Guinea Council has been under council control since the inauguration of the New Guinea Council, shortly under four years and are therefore less familiar and less likely to be complacent about council elections.

In ward 15, a councillor was nominated. The imminent transfer of Yungui village from this ward into the Pindia Council and the absorption of the two remaining villages in this ward with Yungui and the reconstitution of a separate ward for Masa village probably led to this situation as another election will have to take place in the near future. In the meantime, the name of a suitable P.M. has been submitted to Regent Masang for his approval.

Overall, the elections were not impressive. When they eventually got underway, election stationery, stamp kit and a ballot box were not available, despite previous requests.

SIALUM SPECIAL PATROL No. 3 69/70.SITUATION REPORT.POLITICAL.Council Elections.

The 3rd. General Elections of the Tewae Council was the primary reason for mounting this patrol.

Following the absence of Mr. Kelly A.D.C. Sialum at the time of the elections and the illness of the replacement officer Mr. W. Tomutmut, the writer was called upon to travel from Finschhafen to Sialum to take over the election patrol, it eventually got underway three days late. A false alarm concerning attending a supreme court hearing midway through the patrol further delayed the course of the elections. However, with the return of Mr. Kelly and myself returning to Sialum to continue polling, they were eventually completed on the last day of the writ.

Overall interest in the elections was not high, only four new councillors were elected whilst another has to be nominated following the failure of an election. There were 11 uncontested wards out of 18, quite a large figure. Most of these uncontested wards were in the Dedua Census Division, which was part of the Pindiu Local Government Council for four years before coming under the control of Sialum Base Camp, and transferring to the Tewae Council. The Kalasa Census Division has been under council control since the inauguration of the Tewae Council, shortly under four years and is therefore less familiar and less likely to be complacent about council elections.

In Ward 15, nobody bothered to nominate. The imminent transfer of Munzain village from this ward into the Finschhafen Council and the amalgamation of the two remaining villages in this Ward with Morago and the reconstitution of a separate ward for Masa village probably led to this situation as another election will have to take place when this occurs. In the meantime, the name of a suitable individual has been submitted to Regloc Madang for his approval.

Overall, the elections were not impressive. When they eventually got underway, election stationary, stamp kit and a ballot box were not available, despite previous requests.

appears to be doing well out of the tradestore sales and is suffering little competition in his coffee purchases. He has some ideas about making Siwea a private airstrip when it opens, he will select who ~~and~~ cannot land there. As he does not own the land upon which the airstrip is being built, it is difficult to see how he can manage this. No doubt D.C.A. will make the final decisions on the use of the airstrip.

Mr. Warburton has some vegetable gardens under way and is occasionally having potatoes and onions sent down to the coast for resale at Finschhafen. He plans to have his wife, who is from Siwea village, apply for individual title over a block of land at Siwea so that he can begin firmly establishing himself. Overall, besides making some money for himself, he appears to have a genuine desire to assist the people and help economically develop the area.

Sialum Airstrip.

At last it appears as if a site free of land problems has been found next to Sialum Station suitable for an airstrip. The site appears to be located entirely on an old Mission Lease and thus is not subject to the likes or otherwise of the Kwambu people whose complete lack of foresight has prevented land being made available for an airstrip.

Once work gets underway on the airstrip, a few weeks work should see it completed as the surface is relatively flat and free of obstructions. The main delay will be awaiting the necessary survey to be undertaken by D.C.A. before work can begin. Once the strip is finished, communications will be vastly improved, particularly when Siwea airstrip in the Dedua is opened. It is an almost unbelievable paradox that Sialum Station has at the back a perfect site for a sheltered wharf and at the front an ideal site for an airstrip, both of which could be built for a minimum of costs and difficulties, and yet has neither. Perhaps once communications with the station improve, it will be upgraded from a base camp and its present half built state rectified. The Sialum administrative area certainly has good potential and well worth developing. For too long it has been a virtual "sleepy hollow" and been quite neglected.

Communications.

At each polling centre, the subject of communications was spoken about, the general roadwork and airstrip building programme was explained and the peoples expected efforts in getting these projects completed delved upon. Generally, their response

(2)

4.

was favourable, whether in practice they are so co-operative is to be seen. Roadwork in this area does not entail a great deal of heavy work for the most part and quite a reasonable amount of progress can be made for a bit of continuous effort.

Absenteeism.

As is common elsewhere throughout the Huon Peninsular, absenteeism of men between 18 - 45 years is high, thus slowing down rural economic development. The situation is much the same as elsewhere, the men find the bright lights offer what they consider an easier living and a constant wage. Legislation will probably be the only way to ensure that a reasonable amount of young men remain in their village.

SOCIAL.

Education.

A permanent materials school building has almost been completed at Siwea with a little assistance from Mr. Warburton. He and the people are keen to have it opened as soon as possible if the Education Department will approve. The people have a reasonable case to put forward, there is a lack of T schools in the area although it has a reasonably large population, 6,000. Mr. Warburton's wife was previously employed as a pre-school teacher and he wishes to have her employed in this capacity at Siwea. Certainly the people have put quite a bit of effort and money into the school building and once the airstrip opens, the communications problem will be insignificant.

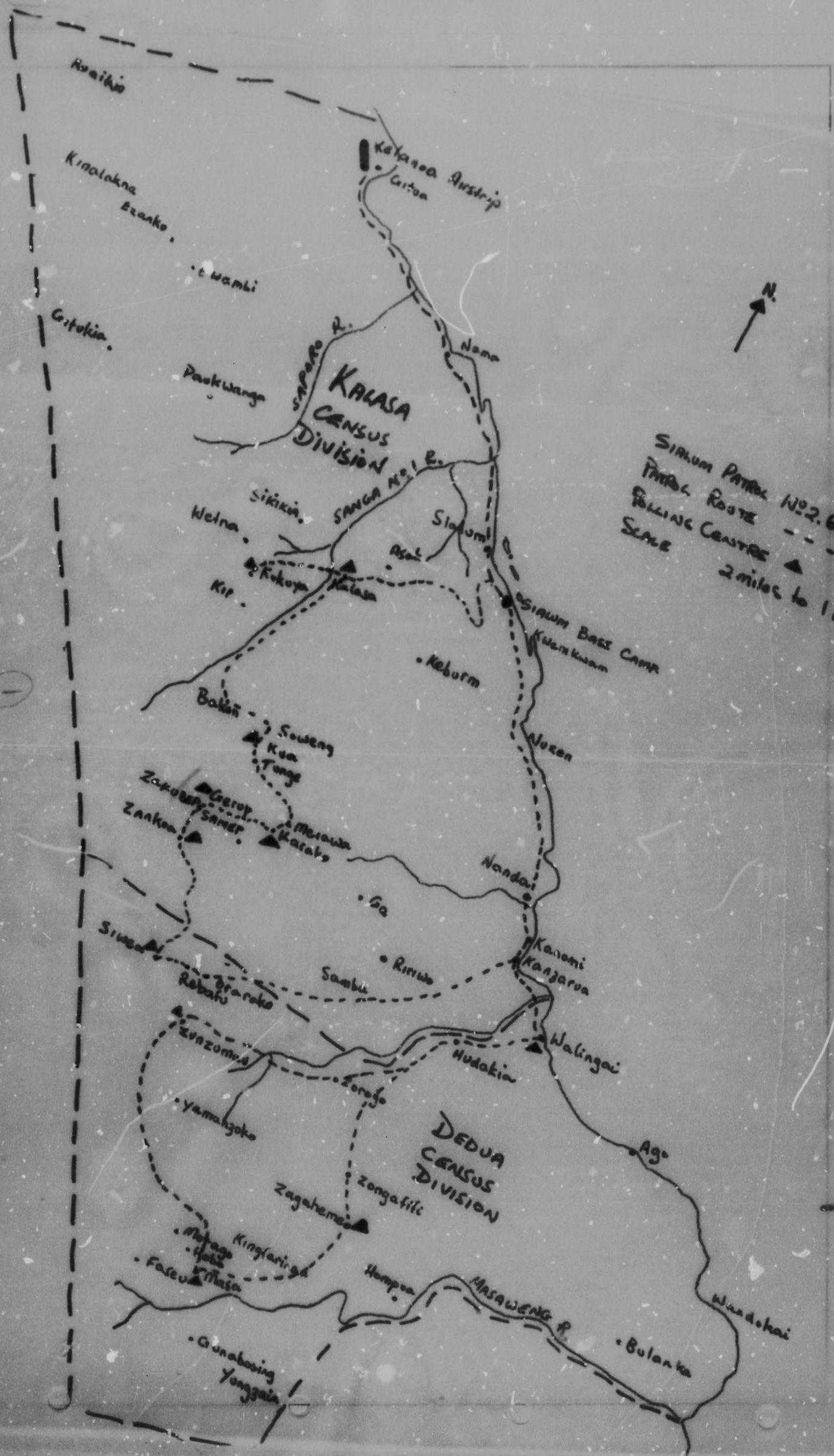
MISCELLANEOUS

Nil.

M. Slough

M. Slough.
Patrol Officer.

12-1-70.



SIRUM PATROL NO. 2. 69/70
 PATROL ROUTE - - -
 FALLING CENTRE ▲
 SCALE 2 miles to 1 inch

**KALASA
 CENSUS
 DIVISION**

**DEдуа
 CENSUS
 DIVISION**

Kwalakna
 Ezanko
 Wambi
 Paokwanga
 Sikika
 Welna
 Kip
 Kukuya
 Kalasa
 Keburn
 Nuzen
 Nandanai
 Kanoni
 Kanjarua
 Walingai
 Agi
 Bulanka
 Wundohai
 Hampa
 Zongafili
 Zogahema
 Kingfaringa
 Faleu
 Gunabosing
 Yungain

Kalasa Airstrip
 Sanga N. E. R.
 Masaweng R.





TERRITORY OF PAPUA AND NEW GUINEA

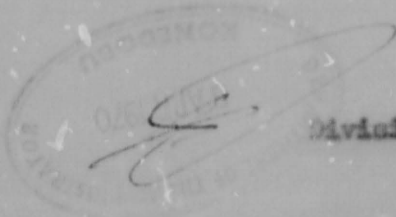
PATROL REPORT

1. No.4 of 69/70 (special)
2. Finschhafen
3. Morobe
4. Tewae Council
5. M.P. Slough
6. Patrol Officer
7. Part Kalasa and part Dedua Census Divisions.
8. Council President.
9. 30-4-70 to 9-2-70 (broken period)
6 days.
10. 25-11-69 to 17-12-69 (broken period)
16 days.
11. Taxpayers meetings.
General Administration.
12. 13,028
13. Sketch map attached.
14. Village population register not enclosed.

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9

SWA 67-6-72



67-6-72

Division of District Administration,

KONEDOBU, Papua.

23rd March, 1970.

The District Commissioner,
Wewak District,
LAH.

PATROL MINUTE NO. 4/69-73

Your reference is 67-2-14 of 16th March, 1970.

I acknowledge with thanks receipt of Special Report
by Mr. H.P. Slough, Patrol Officer of parts KALASA and
NEBUA Census Divisions.

Mr. Slough has conducted a short but useful patrol.

Please have the patrol map sent in as soon as
possible.

T.W. ELLIOTT
(T.W. ELLIOTT)
Secretary

Department of the Administrator

MINUTE: 67-2-14
7th April, 1970.

The Secretary,
Department of the Administrator,
KONEDOBU.

Attached please find the patrol map for the
abovementioned patrol.

H.P. Seale
(H.P. SEALE)
District Commissioner

Gr 1314

GFB:HC

④

67-6-72
Division of District Administration,
KOROROU, Papua.

23rd March, 1970.

The District Commissioner,
Morobe District,
LAE.

PATROL STALUM NO. 4/69-70

Your reference of 67-2-14 of 16th March, 1970.

I acknowledge with thanks receipt of Special Report
by Mr. H.P. Slough, Patrol Officer of parts KALASA and
JEDUA Census Divisions.

Mr. Slough has conducted a short but useful patrol.

Please have the patrol map sent in as soon as
possible.

(T.N. ELLIS)

Secretary

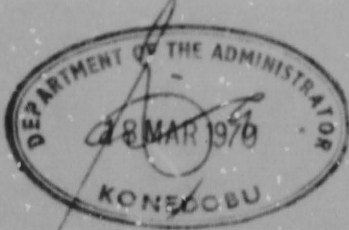
Department of the Administrator

C.C.
Mr. H.P. Slough,
Base Camp,
STALUM,
Morobe District.

Whilst political education is a continuing process it is
becoming a more specialised task, and you are still expected
to participate fully in its extension at every opportunity.

67. 6. 72. (7)

67-2-14



Division of District Administration,
Morobe District,
LAE.

16th March, 1970.

Assistant District Commissioner,
Sub-District Office,
FINSCHHAFFEN.

SIALUM SPECIAL PATROL NO. 4 - 1969/1970

I acknowledge receipt of the above mentioned patrol report conducted by Mr. M. Slough to part K-lasa and Part Dedua census Divisions. Would you please have Mr. Slough forward a patrol diary and a map of his patrol neither of which were received with the report.

I agree that Mr. Slough has carried out a useful piece of field work and has presented a good report of his patrol. The disenchantment of the people visited by the patrol with their elected Member of the House of Assembly is possibly based on "cargo" type thinking at the time of his election and his failure to produce the goods has caused him to fall into disfavour.

(G.G. HARDY)
a/District Commissioner

MINUTE:

→ The Secretary,
Department of the Administrator,
KONEDOBU.

Attached please find original and one copy of the abovementioned patrol report together with covering comments by the Assistant District Commissioner, Finschhafen,

G.G. Hardy
(G.G. HARDY)
a/District Commissioner

6

67-1-7


Sub District Office,
FINSCHEHAFFEN
Morobe District.

4th March 1970.

The District Commissioner,
Morobe District,
L.A.E.

SIALUM SPECIAL PATROL No. 4 - 1969/1970

1. The attached patrol report submitted by Mr. M. Slough, Patrol Officer, is forwarded yours. The following are my comments.
2. Taxpayers' Meeting. The report on taxpayers' meeting indicates a favourable reaction to the Council, and is indicative of the stable situation prevailing in the area. Mr. Slough will be advised that whilst the people are free to express their opinions regarding the tax rate, it is the prerogative of the Tewae Council to set the rate within this area and it need not necessarily comply with the wishes of the people.
3. Situation Report. House of Assembly. Mr. Rauke Gem will, no doubt, receive his just deserts at the next House of Assembly elections. The people of the Finischhafen Electorate have expressed similar sentiments regarding their Member, Mr. Mek Singlilong. It is quite apparent that he has little hope of being re-elected at the next House of Assembly elections.
4. Communications. It is pleasing to note the development of communications within the area and this will, no doubt, accelerate economic development. I am visiting Sialum on Tuesday, March 10th, and intend to meet with Mr. Warburton. He is apparently under the mistaken impression that he will control the Siwea airstrip and be able to close it to other traders. His trading activities are also suspect and a separate report will be forwarded yours on completion of my visit to Sialum.
5. Finischhafen Marketing & Development Company and Nemasu. L.A.S.F. Extension Work. Health.
Matters raised under these headings have been brought to the attention of the various departments concerned. Copies of correspondence attached.
6. Mr. Slough has presented an interesting and informative report. He will be instructed to number the paragraphs of future reports for easy reference.
7. Claims for Camping Allowance are forwarded yours for processing, release.


(M. F. CARROLL)
Assistant District Commissioner.

Att:

DIARY.

- 30-1-70. Taxpayers meetings for coastal Kalasa villages in afternoon, at Sialum airstrip site.
- 3-2-70. To Gitua for taxpayers meetings in morning, returned Sialum in afternoon.
- 4-2-70. By vehicle to Walingai, departed Walingai by foot for Zorogo at 1200 hrs. arriving 1500 hrs.
- 5-2-70. Taxpayers meeting for upper Dedua at Zorogo in morning. Walked to Walingai, thence vehicle to Sialum
- 6-2-70. Taxpayers meetings for inland Kalasa villages in afternoon at Sialum airstrip site.
- 9-2-70 To Walingai by vehicle in morning. Taxpayers meetings for coastal Dedua villagers. Inspected roadwork, returned Sialum in afternoon.

End of Patrol.



4

Telephone
Telegrams.....
Our Reference.....
If calling ask for
Mr. Slough.....

Division
~~Department~~ of District Administration,
Base Camp,
SIALUM Morobe District.

12th February, 1970.

Assistant District Commissioner,
Sub District Office
FINSCHHAFEN.

TAXPAYERS MEETINGS - TEWAE COUNCIL.

Taxpayers meetings for the Tewae Council were held in February to seek the villagers feelings on the new tax rate for the coming financial year.

So that the greatest number of people could be contacted in a minimum of time, these meetings were held at locations where works programmes, with the exception of the gathering at Zorogo village, were underway. In addition to this meeting, there were two held at the Sialum airstrip site, one at Kelanoa airstrip and one at the Walingai road site. In this way, most people were available at the time of the meetings and little time was lost in the supervision of the Sialum airstrip work.

These meetings were quite successful by virtue of the fact that four of the five groups of taxpayers agreed to a rise of \$1.00 for a new tax rate of \$5.00 per year for males and a rise of from 10c to 30c. for females making a new rate of up to 50c. Only at the Walingai meeting did the majority of males refuse to agree to a \$1.00 increase, most plugged for a 50c. increase and no increase for females. From the information gathered at these meetings, it can be assumed that the tax rate for 1970/71 will be \$5.00 for males and 50c. for females. However, the rise in revenue through these increases will probably be lost to town councils because of the high absenteeism rate in the Tewae area.

In all cases, the taxpayers, after hearing an initial talk from the council president, Hobi, plugged for the same tax rate as previous years. The usual complaint, no money available

(1)

for extra tax was loudly voiced. To overcome this resistance to increase the tax the following points were stressed;

(1) This was the third year in which the tax rate had remained unchanged

(2) The Tewas Council taxpayers had the lowest tax rate in the Morobe District.

(3) In the past three years, extra avenues for income had become available.

(4) If the Council expected to receive Rural Development Funds, the people had to show that they supported the Council and made an effort to push council works projects along.

(5) The Council would have to offset the loss of revenue going to town councils

(6) The Council wished to buy road construction machinery to hasten the construction of roads.

(7) Unless extra revenue was found this year, the council would find it difficult to carry out an adequate works programme in the coming year.

After having these points stressed to them, most men agreed to raise the tax figure to \$5.00. However, there was a good deal of dissent on the rate for females, some agreed on a rise of 30c. to make a rate of 50c. whilst others said a rise of 10c. was adequate as any extra money would be difficult to find.

Another pleasing aspect of the meetings was the general agreement of the people to work on council projects and forgo the \$1.00 per week pay that they have been receiving. This money is to be held by the Council and a suitable roadwork tractor purchased when sufficient funds are on hand. If R.D.F. funds for roadwork are made available to the Council this year, the proposed tractor may be able to be purchased during the 1970/71 year.

M. Slough

M. Slough.
Patrol Officer.
12-2-70.

3

1.

SIALUM SPECIAL PATROL No. 4 69/70

SITUATION REPORT.

POLITICAL.

HOUSE OF ASSEMBLY MEMBERS.

During a recent political education survey, it was found that the people were quite familiar with their Regional Member, Tony Voutas because he makes a point of coming to the area every so often, in fact he visited the coastal area during late January this year. However, the Local Member, Rauke Gam, is almost completely unknown, no doubt his failure to visit the Sialum area since his election to office in 1968 is the main reason for this. The efforts of the last Local Member did not impress the people and they do not appear to care at all for Local Members, particularly when they come from the Kabwum area.

ECONOMIC.

COMMUNICATIONS.

The Sialum Administrative area is finally getting somewhere in the field of communications.

Work has started on an airstrip adjacent to Sialum station and this is expected to be inspected and opened in late March this year, thus easing substantially the chronic communications problems that have existed at Sialum because of poor shipping services.

Mr. Warburton, the European living at Siwea in the Dedua Census Division reports that work on the airstrip there is approaching the final stages and he hopes to have it completed in about three months. With Kelanoe airstrip already opened, there should be three airstrips serving the area within a few months.

(2)

Roadwise, work is expected to resume shortly on the 120 ft. Kwangam River bridge near Sialum. Once this is completed, approximately another four miles of road is opened up for use except for three small creek crossings until the next large stream, the Saparo River is encountered. This will probably be tackled during the coming financial year and with a bit of luck and money, the road could reach Kelanon in one year's time.

Work has resumed on the Finschhafen Road and about $\frac{1}{2}$ mile beyond Walingai has been completed in about three weeks.

Overall, the people have responded quite well to the call for work. There are the collection of malingerers still present but these are being chased up and advised that such attitudes will not be tolerated. Every village in the area is engaged in some construction project and quite reasonable progress in these fields is being made.

FINSCHHAFFEN MARKETING AND DEVELOPMENT COMPANY AND NAMASU.

Complaints were made during the patrol that F.M.D.C. and Namasu were not buying copra and coffee sometimes and that the copra prices were poor.

Checking on these complaints revealed that some copra along the coast had not been bought, the reason for this appears to be that the Council tractor was not available to carry the copra for six months because it was away being repaired after a crash. It also appears that some copra is not being correctly dried. All copra is sun dried in this area, there are no copra driers erected in any of the villages, the Tewae Council had plans to erect one but this fell through because the villagers were too lazy to give any support to the project. Coffee is not being dried properly in some instances but the coffee prices are once again at a reasonable level. Copra prices are the same as Siassi, 3.5 cents lb. so there is little reason for complaint in this respect.

D.A.S.F. EXTENSION WORK.

Apparently it is a while since D.A.S.F. mounted a patrol in the Kalasa, Lower Dedua area. In view of the complaints received and the quality of the cash crops being produced, extension work in these fields may assist in better production methods being used which may reduce the dissatisfaction which exists amongst the people now. No doubt, the people have already been shown the correct way in which to manage their cash crops but perhaps they are now prepared to take more notice of what they are shown than they were during past D.A.S.F. patrols.

It is noted that an I.M.Q. to be erected at Sialum has been allocated to D.A.S.F. although no field assistant is posted there at present. In view of the numerous cattle projects underway in the area, a field assistant with a knowledge of cattle would be quite useful in his field work amongst the coastal villagers.

SOCIAL.HEALTH.

There is a good deal of influenza and pneumonia throughout the area at the moment and the A.P.O.s are hard pressed to attend to all the sick. This ill health amongst the people has existed for many months now although there are few deaths being recorded at the present time. However, although not as virulent as before, the number of people who are unable to get about at any one time is considerable and there is no sign of any slackening in the sickness rate. About the only villages free from sickness are those located right on the coast.

MISCELLANEOUS.

None.

M. Slough

M. Slough.
Patrol Officer.



TERRITORY OF PAPIA AND NEW GUINEA

PATROL REPORT

- 1. No. 5 Sialum of 69/70 Special.
- 2. Finschhafen
- 3. Morobe
- 4. TEWAE COUNCIL
- 5. W.P. ELDER
- 6. Assistant Patrol Officer.
- 7. Dedua Census Division
- 8. Council President
- 9. 2/6/1970 to 5/6/1970 - 4 days.
- 10. 30/1/1970 to 9/2/1970 (Broken Period), 6 days.
- 11. Variation of Constitution - Finschhafen and Tewae Councils.

Amount Paid for War Damage Compensation \$.....

Amount Paid from D.N.E. Trust Fund \$.....

Amount paid from P.E.D.P. Trust Fund

.....

.....

.....

67-6-122

Division of District Administration,
KONEDOBU, Papua.
15th September, 1970.

The District Commissioner,
Merobe District,
LAE.

SIYALUM PATROL NO. 5/69-70.

Your reference 67-2-14 of 8/9/70.

I acknowledge with thanks receipt of Special
Report by Mr. W. P. Elder, A.P.O., of part Dedua Census Division.

I note your covering comments. The report
appears to be unnecessarily brief.

(T. W. ELLIS)
Departmental Head.

DDA 67. 6.122

(4) (02)

67-2-14



Division of District Administration,
Morobe District,
LAE.

8th September, 1970.

Assistant District Commissioner,
Sub-District Office,
MINICHAPEN.

SIALUM PATROL REPORT NO.5/1969-70

Receipt of the above patrol report is acknowledged.

2. Constitutional matters arising from Mr. Elder's patrol have been finalised.

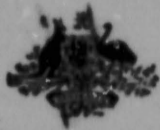
(B. BUNTING)
a/District Commissioner

MINUTE:

→ The Secretary,
Department of the Administrator,
KONEDOBU.

Two copies of the above report herewith.
The report was delayed due to the fact that the original was mislaid.

B. Bunting
(B. BUNTING)
a/District Commissioner



TERRITORY OF PAPUA AND NEW GUINEA

3

Telegrams
Telephone
Our Reference 67-1-7
If calling ask for 42-1-2
Mr. 42-3-2

Department of the Administrator,
Division of District Administration,
Sub-District Office,
FINSCHHAFFEN.
Morobe District.

15th July, 1970.

The District Commissioner,
Department of the Administrator,
Division of District Administration,
Morobe District,
LAE.

SIALUM PATROL NO.5 - 69/70.

Variation of Constitution -
Finschhafen and Tewae Local
Government Councils.

The Commissioner for Local Governments 42-13-1 dated 7th May, 1970; your 42-2-1 dated 20th May, 1970 and the attached Patrol Report submitted by Mr W.P. Elder, Assistant Patrol Officer, refer.

The attendance at this Referendum was most disappointing. In view of the small number of people who actually voted (50 only) I cannot see the Commissioner approving the Amendment Proposal.

Mr P. Russell, Patrol Officer, will be conducting a Census Patrol in the Kotte shortly, and he will be instructed to canvas the people again, regarding this matter.

Claim for camping allowance submitted by Mr Elder is attached.

Handwritten initials

Handwritten signature of M.F. Carroll

(M.F. CARROLL)
Assistant District Commissioner.

Encl.

c.c. Mr W.P. Elder.
Officer-in-Charge, Sialum.

PATROL DIARY.

2nd June, 1970 15.30 KANZUDA to SAMBE 1800 hours.
0630 - Slept same.

3rd June, 1970 SAMBE to SAEWAE 11.30
Slept SAEWAE.

4th June, 1970 0630 hours.
SAEWAE to KOROMANAU 0830 to
MASE 01130 hours.
Left MASE 01330 hours arrived
YUNZAIN 1830 hours.

5th June, 1970 Left Yunzain 0630 hours -
arrived Sattleberg 13.30 hours.

END OF PATROL.

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SIALUM SPECIAL PATROL NO. 5 - 69/70.

The object of the Patrol was to decide a Variation of Constitution between Finschhafen and Tewae Councils at Yunzain Village in the Dedua Census Division.

President Hube of the Tewae Council accompanied the Patrol.

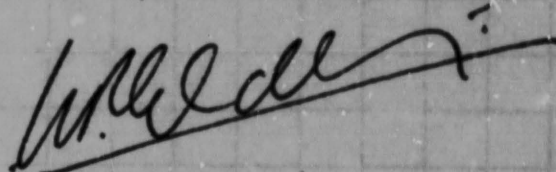
A Referendum by Secret Ballot was conducted at Yunzain on the 4th June. There were 50 adults present, all of which voted.

The results were as follows - 82% - 41 persons agreeing that they should join the Finschhafen Council.

I feel that the Census figures of 366 persons, given in previous correspondence is no longer accurate.

On questioning the people, I found that a large number have left the area. There is no question that the majority of the people now present at Yunzain want to join the Finschhafen Council.

From a practical point of view, I feel that this would be desirable. Due to the brevity of the patrol, I consider a Situation Report would not be necessary.



(W.P. ELDER)
Assistant Patrol Officer.