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OF PAPUA NEW GUINEA

PATROL REPORTS

DISTRICT: CENTRAL

STATION: Kupiano

VOLUME No: 11

ACCESSION No: 496.

1971 - 1972

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Papua New Guinea Patrol Reports

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PATROL REPORT OF: KUPIANO / MAGARIDA
ACCESSION No. 496
VOL. No: II : 1971-1972 NUMBER OF REPORTS: 15

REPORT NO:	FOLIO	OFFICER CONDUCTING PATROL		AREA PATROLLED	MAPS/ PHOTOS	PERIOD OF PATROL
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[8] 7/71-72	2	Bamford R.H		Morelle River Bridge Sites		27.3.72 – 6.4.72
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[10] 1/71-72	12	Sarufa J.H	P.O	Amazon Bay local Govt Council		10.7.71 – 16.7.71
[11] 2/71-72	11	Voute J.W	P.O	Part of Amazon Bay Census Division	1 Map	26.6.71 – 16.7.71
[12] 3/71-72	2	Sarufa J.H		Neuiea Sanabara, Daena and		26.1.72 – 9.2.72
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CENTRAL DISTRICT

PATROL REPORTS

KUPIANO

1971-1972

Patrol No.	Officer conducting patrol	Area patrolled
1 -71-72	R.J.Wilson	T.L.A. 52 Domara Village
2 71-72	R.J.Wilson	Wards 1-5 of the Marshall Lagoon L.G.Council Area.
3 -71-72	T.J.Downes	Cloudy Bay
3A-71-72	T.J.Downes	Cloudy Bay- part Marshall Lagoon L.G.Council, part Amazon Bay L.G.Council.
4 -71-72	L.Huysmans	Wairavanua Village
5 -71-72	L.B.Warr	Kapari Village District HQ. Report
6 -71-72	R.H.Bamford	Marshall Lagoon C.D.
7 -71-72	R.H.Bamford	Morelle River Bridge Site (Marshall Lagoon C.D.) (District H.Q. report)
8 -71-72	L.B.Warr	Marshall Lagoon C.D.

MAGARIDA

1 -71-72	J.H.Sarufa	Amazon Bay L.G.Council
2 -71-72	J.W.Voute	Coast line Amazon Bay C.D.
3 -71-72	J.H.Sarufa	Amazon Bay L.G.Council Area.
4 -71-72	J.W.Voute	Dimuga C.D.
4A-71-72	J.H.Sarufa	Mailu C.D.
4B-71-72	J.W.Voute	Magarida Council Area District HQ. patrol

TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number 1 of 70/71 Kupiano

Subdistrict Abau

District Central

Type of Patrol Special

Patrol Conducted by R.J.Wilson PO..

Area Patrolled (Council and/or Census Division/s.) TLA 52 Domara Village.

Personnel Accompanying Patrol
Four Teacher Trainees
from the Port Moresby
Teachers College

Duration of Patrol—from 4/7 to 9/7/71

No. of Days 6

Last D.D.A. Patrol to Area:

Date Duration

Objects of Patrol (Briefly) 1971 Territory Census

Total Population of Area Patrolled

Director of District Administration,
KONEDOBU.

Forwarded, please.

/ /19

District Commissioner.

G.P.—P&NG/B1657.

RGO/EN

P.O. Box 2396,
KONEDOBU

67-1-32

20th December, 1971.

The District Commissioner,
Central District,
P.O. Box 776,
PORT MORESBY

KUPIANO PATROL NO. 1-71/72

Your reference 67-2-3 of 18th November, 1971.

I acknowledge with thanks receipt of Special Report by Mr. R.J. Wilson, Patrol Officer, of DOMARA VILLAGE.

I concur with your remarks concerning the extraordinary delay in submitting such a short report.

There should be no repetition of same.

S. J. Pearsall
(S.J. PEARSALL)
a/Secretary

67-1-32

67-2-3
PB/IK

18th November, 1971.

The Assistant District Commissioner,
Sub-District Office,
KUPIANO.

PATROL REPORT NO.1 - 1971/72

I acknowledge receipt of the above report submitted by Mr. R.J. Wilson, Patrol Officer.

You are of course aware of the time requirements as far as submission of patrol reports is concerned. This patrol was conducted in July 1971 and the report reaching this office on 15th November, 1971. Why is this delay of three months?

Please be advised that situations such as this will not be tolerated in future. Have your officers instructed accordingly.

(A. K. JACKSON)
DISTRICT COMMISSIONER,C.D.

Minute to

The Secretary,
Department of the Administrator,
KONEDOBU.

Two copies of the above report are forwarded herewith.

A. K. Jackson
(A. K. JACKSON)
DISTRICT COMMISSIONER,C.D.

KUPIANO PATROL No.1 of 70/71

PATROL DIARY

Sunday 4th. July.	Departed Kupiano 0800 and per M.V. "Lolorua" to Domara arriving 1100. Disembarked and arranged transfer of cargo from "Lolorua" to Domara Rest House. Had discussions with villagers regarding Territory Census. Camped overnight Domara.
Monday 5th. July.	Commenced Territory Census at Domara. Camped overnight Domara.
Tuesday 6th. July.	Continued Territory Census. Camped overnight Domara.
Wednesday 7th. July.	Continued Territory Census. Camped overnight Domara.
Thursday 8th. July.	Continued Territory Census. Camped overnight Domara.
Friday 9th. July.	Completed Territory Census for Domara. Prepared for departure to Baramata or Tutubu. M.V. "Lolorua" arrived 1100. Skipper informed patrol that due to heavy seas he was not able to anchor off Baramata or Tutubu. Decided to erturn to Kupiano. Departed Domara 1230. Arrived Kupiano 1530.

PATROL REPORT

KUPIANO PATROL No.1 of 71/72

SPECIAL PATROL

Introduction.

1. This patrol was mounted expressly for the purpose of the 1971 Territory Census. The patrol covered the area known as TLA 52. This ancompassed the villages of Domara, Tutubu and Baramata No.4.

2. Four teacher trainees from the Port Moresby Teachers' College accompanied the patrol to act as Census Interviewers. They proved to be quite reasonable interviewers.

3. The writer did not complete the Census of the three villages as his wife was admitted to Hospital . Domara was the only village visited by the writer.

4. With the permission of the Sub-district Field Supervisor, one of the four teachers trainees took over as Team Leader and completed the task quite successfully.

The Census.

5. After arriving at Domara and setting up camp, the method of conducting the censuswas explained and the people were requested to make themselves available during the following days for interviews.

6. The Census was carried out in the manner set down in the numerous publications issued during the training course held in the week prior to the patrol's departure. The interviewers had some worrying moments on the first day but after that, they settled down well to their task.

7. There were no incidents during the census, No-body refused to answer the interviewers' questions. It had been explained to the villagers that all questions had to be answered and that anybody who did refuse to answer the questio ns could be liable to prosecution.

8. The task of compiling the information was made considerably more simple by the fact that three of the four interviewers could speak the Magi Language which is spoken in Domara. The fourth interviewer was fluent in Police Motu.

Patrol Report (cont).

Conclusion.

9. All in all this was a successful patrol. There were no serious errors made and no incidents.

10. It would not be correct if something more was said regarding the interviewers who accompanied the patrol. They were four young men who had been subject to village influence for some time but their behaviour on patrol was above reproach.

TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number: 2 of 71/72 Kupiano.

Subdistrict: Abau

District: Central

Type of Patrol: Special

Patrol Conducted by: R.J.WILSON P.O.

Area Patrolled (Council and/or Census Division/s.): Wards 1 to 5 of the Marshall Lagoon Local Government Council.

Personnel Accompanying Patrol: One Poll Clerk

Duration of Patrol—from 20/9/71 to 24/9/71

No. of Days: 5

Last D.D.A. Patrol to Area:

Date: Duration:

Objects of Patrol (Briefly): To carry out Elections.

Total Population of Area Patrolled:

Director of District Administration,
KONEDOBU.

Forwarded, please.

/ /19

District Commissioner.

G.P.—P&NG/B1657.

RGO:MD

P.O. Box 2396,
KONEDOBU.

67-1-33

20th December, 1971.

The District Commissioner,
Central District,
P.O. Box 776,
PORT MORESBY.

KUPIANO PATROL NO.2 - 71/72.

Your reference is 67-2-3 of 18th November, 1971.

I acknowledge with thanks receipt of Special Report by Mr. R.J. Wilson, Patrol Officer of Part of Aroma Coast Area.

Any further instances of late submission of reports by Mr. Wilson will result in his personal file being noted accordingly.

S. J. Pearsall
(S.J. PEARSALL)
a/Secretary.

67-1-33.

67-2-3
PB/IK

18th November, 1971.

The Assistant District Commissioner,
Sub-District Office,
KUPIANO.

PATROL REPORT NO.2 - 1971/72

I acknowledge receipt of the above report submitted by Mr. R.J. Wilson, Patrol Officer.

The report does not warrant further comments from me as the patrol achieved the purpose for which it was mounted.

Again, I draw you attention to the late submission of this report by the officer concerned. It is hoped that this will not be repeated. Refer to my comments on Report No.1 - 1971/72.

(A. K. JACKSON)
DISTRICT COMMISSIONER, C.D.

Minute to

The Secretary,
Department of the Administrator,
KONEDOBU.

Two copies of the above report are forwarded herewith.

A. K. Jackson
(A. K. JACKSON)
DISTRICT COMMISSIONER, C.D.

KUPIANO PATROL No.2 of 71/72

PATROL DIARY

Monday, 20th. September.	Departed Kupiano 8.30. By river truck to Kelerakwa,to the Maurele River by Land Rover thence by tractor and trailer to Paramana arriving 1230. Elections conducted till 6.00 pm. Walkde to Maepa No.1 Stayed overnight Maepa.
Tuesday, 21st. September.	Walkde to Pelagai arriving 0830. Elections conducted till 2.30 pm. Walked to Maopa No.1 Stayed overnight Maopa No.1
Wednesday, 22nd. September.	Elections commenced at Maopa 1 at 8.30. Elections completed 4.00 pm. Stayed overnight Maopa 1.
Thursday, 23rd. September.	Elections for Maopa 2 commenced 8.30 and were completed at 3.00 pm. Aid Post was inspected to compile list of materials required for maintenance. Stayed overnight Maopa 1.
Friday, 24th. September.	Departed Maopa 7.30. Walked to Gaivakala arriving 8.00. Conducted Elections until 1.00 pm. Walked to Paramana and embarked on M.V. "Lelorua" and returned Kupiano arriving 4.30 pm.

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PATROL REPORT

KUPIANO PATROL No.2 of 71/72

SPECIAL PATROL

Introduction

1. This patrol was mounted for the purpose of conducting elections for part of the Marshall Lagoon Local Government Council.

2. The Elections were carried out by two patrols, one lead by the writer and the other by Mr. T. Martin, APO, Abau. The Elections were completed partly by the two patrols and also by daily visits to the nearby villages from Kupiano. This report will cover the period from 20th. September to 24th. September, the period which was actually camped out.

3. The area patrolled covered the villages of Ilimorupu, Paramana, Kilikilana, Pelagai, Wapagai, Maopa No.1, Maopa No.2 and Gaivakala. These villages constitute Wards 1 to 5 of the Council. The villages are all situated in the area known as the Aroma Coast.

The Elections

4. A full report on the elections has been submitted to the returning officer. Some of the main points of the reportare repeated here.

5. Approximately 10% of the voters required assistance in voting. These people were mainly elderly people and in particular, women. The main reason for the assistance was illiteracy. They all seemed to realise the reason for placing a number next to each candidate's name on the ballot paper.

6. Counting of the ballot papers, as an exercise in political education, was carried out in the villages and was watched by many members of the public. Half an hour watching the count was probably worth two hours of instruction on the subject.

7. Female interest in the elections was nothing exceptional. Women's votes accounted for 54% of the total votes cast and 57.8% of women, eligible to vote, did so. These figures really only show the numbers of men who are absent from the village; in the main, these men are working in Port Moresby. There were no women candiates.

8. There were no incidents during the elections.

Patrol Report (cont)

Conclusion.

9. The results of the elections were a little disappointing. Although there is a large number of absentees in the area, there was nothing near a perfect turn out fro voting. There does not seem to be any reason for the disinterest shown by the electors. The ~~xxxxx~~ Council has been active in the area in the provision of capital works. Perhaps a few new councillors will put a little more enthusiasm into their people.

Original

TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number: KUFIANO No 3 71/72

Subdistrict: ABAU

District: CENTRAL

Type of Patrol: SPECIAL

Patrol Conducted by: T. J. DOWNES A.D.C.

Area Patrolled (Council and/or Census Division/s.): CLOUDY BAY

Personnel Accompanying Patrol: L. A. HUYSMANS A.P.O.
G. TAIBARI CONST. 1st class

Duration of Patrol—from 3/11/71 to 5/12/71 Broken duration

No. of Days: 20

Last D.D.A. Patrol to Area:

Date: Duration:

Objects of Patrol (Briefly): Dissemination of information function and role. of Local Government Council within the community. Explanation of action proposed against tax defaulters. Routine administration. Political education.

Total Population of Area Patrolled:

Director of District Administration,
KONEDOBU.

I.A. Extracted
S.B.

Forwarded, please.

/ /19

District Commissioner.

G.P.—P&NG/B1657.

OA:PW

P.O. Box 2396,
KONEDOBU

67-1-45

25th January, 1972

The District Commissioner,
Central District,
PORT MORESBY.

KUPIANO PATROL NO. 3 OF 1971/72

Your reference is CF 22-1 of 10th January, 1972.

I acknowledge with thanks receipt of Special Report by Mr. L. Huysmans, A.P.O. of the Cloudy Bay area.

Proposed follow-up activity in this area is fully supported. This activity must include patient explanations to overcome misinterpretations which so obviously exist. It is most important in this regard that patrolling officers are in possession of all the facts and can speak without fear of contradiction. Council records and relevant legislation should be perused so that unequivocal answers can be given. The perfect answer to slander against the Council and the Administration is truth. With the sympathetic demonstration of this truth we should be able to regain trust.

(S.J. PEARSALL)
Acting Secretary.

Whilst you have been in the bush new procedures for patrol reports have been instituted and it is requested these be adopted henceforth, though in fact the principles are followed quite closely here.

This excellent patrol should be followed up with as much activity as possible. The Amazon Bay Council has had the cheque for Bonua-Darava road for months. Please galvanise officers at Magarida and Abau into action. I would also like a report on the alleged non-payment of the Darava to Onibu Point road. Whatever happened to the grader on the Baimbo Road? If it is available it perhaps could be of use.

(A.K.Jackson)
District Commissioner.C.D.

CF22-1

Minute to:

The Secretary,
Department of the Administrator,
Konedobu.

Above reports forwarded in duplicate. They will probably be of particular interest to the First Assistant Director, District Administration.

(A.K.Jackson)
District Commissioner.C.D.

CF22-1

District Commissioner's Office,
Port Moresby.

10th January,1972.

Assistant District Commissioner,
Subdistrict Office,
Kupiano.

Kupiano Patrol No.3 of 1971/72.

Receipt is acknowledged of your report of the patrol of the Cloudy Bay area and report no.3A by Mr.Huysmans. Both reports are most informative and valuable - and do indicate that everything has been done to explain the law on Council taxation. The patrol must have been particularly exasperating at times and I count it as most successful that there were no serious incidents.

Mr.Huysmans has some very useful observations - and a different slant is always helpful. He should, however, always endeavour to state "who said what". This is not always easy but a few questions after a meeting will establish that "a certain person said that Moses stated that two High Schools will be built etc." It is not a critical matter at present but may be very useful later to have such precise facts. What teachers are there at Bam? Could you advise me of their names and marital state. The patrol map was adequate but Robinson River Plantation is shown north of Segili- Bam whereas other maps show it south and there are two mis-spelt village names. The final recommendations I fully endorse.

Concerning your report the resume was useful but I have two comments:

(1) The Nemea Landowners Association was formed and known in Port Moresby considerably before the cane incident.

(2) There is no evidence here that the Association was originally against all development - only mining.

Concerning Bam school, I am not sure of the Amazon Bay Local Government Council's responsibility for classrooms, desks and fu[illegible] - and teachers houses - but will enquire. I consider t[illegible]se special circumstances, and as the Cloudy Bay peopl[illegible]ll minority group in either Council, there is a st[illegible] Administration assistance by a grant to the Amazon [illegible]uncil. What do you think?

Please take up urgently the provision of furtniture for the teachers houses, which I believe is an Administration responsibility.

/cont.

PATROL DIARY.

3-11-71 Depart by M.V. Lolorua for Abau Island arrived at Abau Island 13.00 hours.
Unloaded patrol equipment and proceeded by dinghy to Si'ini village.
Made arrangements for patrol equipment to be picked up in the morning by canoe from Abau Island. Returned to Abau Island.

4-11-71 0900 hours departed for Si'ini village by canoe. Discussions with villagers. Overnight at Si'ini.

5-11-71 0900 hours departed for Badu Badu village by dinghy, arrived at Badu Badu 10.30 hours. Discussions. Returned to Abau Island 15.30 hours.

6-11-71 Observe Abau Island.
7-11-17

8-11-71 Depart 0900 hours for Duramu by canoe and from there to Domara, return to Duramu village for discussions, returned to Domara 1900 hours. Overnight at Domara

village.

9-11-71 Depart Domara 1100 hours (high tide) for x Bau Bauguina plantation. Arrived 1400 hours. Discussions with Manager Mr. Schmidthamer. Depart by tractor to Baiobo village but walked half the distance (2 hours) discussions with few villagers who were in the village. Other villagers were away in the gardens. Returned to Bau Bauguina plantation and from there proceeded by canoe to Manaua village. Reached Manaua village 1900 hours. Stayed overnight at Manaua village.

10-11-71 0800 hours. Discussions with villagers of Manaua. Visited old logging mill and looked at cattle project. Stayed overnight at Manaua.

11-11-71 Departed 0700 hours for Apaiua village by canoe discussions with villagers. Stayed overnight at Apaiua.

12-11-71 0800 Hours. Departed by canoe for Segiri village and discussion with villagers. Returned by canoe to Abau Island at 1600 hours.

13-11-71 Went back to Manaua village and assisted villagers to shift 2 6'x4' bore pipes to their village from Abau Island where they had been for 7 years.

14-11-71 Observed Manaua village and instructed village officals in the instalment of their bore pipes. Returned to Abau Island 1600 hours.

15-11-71 Patrol interrupted, returned to Kupiano by "Akura".

28-11-71 Depart for Abau Island by truck to Baia plantation and from there by hire canoe to Domara. Transport was difficult to obtain at Domara village stayed overnight at Domara.

29-11-71 Depart from Domara to Abau Island by hire canoe and on to Robertson River plantation. Continued by tractor to Bam village and stayed overnight.

30-11-71 Walked to Doma village and talked to the villagers. Walked back (2 hours) to Bam village and held discussions with villagers there. Overnight at Bam.

1-12-71 Returned to Robertson River by tractor and then by canoe to Abau Island from there to Dedeli plantation where Mr. Downes held Court. Proceeded to Abau village by canoe. Discussion with villagers that same night. Overnight at Abau.

2-12-71 0700 hours departed by canoe for Magabu village discussion with villagers, continued that afternoon to Darawa village, overnight at Darawa village.

3-12-71 Conducted discussions with Darawa villagers in the morning, then proceeded by foot to Bonua village (4½ hours walk good track) Discussion with villagers and stayed overnight at Bonua village.

4-12-71 Walked back to Magabu village and stayed there all day and night. S.D.A. crew of the hire canoe were not willing to work on Saturday at 1800 hours the sea was too rough to leave moarings in the river.

5-12-71 0500 hours. Returned to Kupiano by canoe. Arrived at Kupiano at 1400 hours.

End of patrol diary. A.P.O.

PATROL REPORT

Introduction.

The patrol was mounted with the object in mind to explain to the villagers the purpose of tax in general and why it should be paid by everyone. It was also explained that failure to pay tax would result into prosecution. The members of the patrol went into great detail, explaining the workings of the Local Government and their departments in relation to the House of Assembly and general law and order of the country. It was now obvious that very little was known to these people about anything of our discussions mentioned above and the general acceptance of our discussions was disbelief and gross ignorance. The majority of villages visited showed this utter confusion. One village stood out as definitely pro Administration and two others have been undecided as to what to believe, where as all the other villages were too often being brain washed by the leaders of the Nemea Association to form distinct pictures in their minds of what was true and what was not. In the following paragraphs I will discuss each village seperately and on its own merits, trying to explain as much as possible the attitude of the villagers.

SI'INI VILLAGE: Reception of patrol was without enthusiasm but accepted as necessary. Rest house was somewhat neglected. We received some help with the patrol equipment. Discussions were 100% one sided, no questions asked, no arguments put forward. People seemed very wary of talks received from both the Administration and the Nemea Association Representatives. Same afternoon Mr. Moses Anai appeared, I talked with him for a while. He seemed to be a fanatical sort of a man without much education, it is a pity to note that the only things that seemed to drive him is the self grorification of being Vice President of the Nemea Association. Three or four times he had to impress this fact in our ten minute talk. He also is rather tactless, I say this because he mentioned his likes and dislikes for certain D.D.A. officers. I feel that a man of his calibre can be dangerous and is undermining a lot of the work being done by the Administration and Local Govefnment Council.

BADU BADU VILLAGE: The reception of the patrol was more responsive and some effort was made to make us feel at home although the visit was only for the day. I feel that with some effort people could swing their opinions considerably in favour of the Local Government Council. At 1300 hours a confrontation was reached when the President of the Cloudy Bay Savings and Loan Society Bagau Lapau and Philamon Hua, secretary of the Nemea Association appeared and after a while confronted Mr. Downes with the classic questions such as "what has happened to the 13 years tax money payed by the people of Cloudy Bay". I think that when we departed, we had left a clear picture in the villagers minds in respect of Council tax but had not lost their confidence.

DURAMU VILLAGE: People were unfriendly and showed no cooperation. Excuses were nade that there was no house for the patrol to stay in. The Councillor had a 50/50 attitude and felt somewhat embarassed by the situation. We went to Domara where we installed the patrol gear in the rest house and returned to Duramu for discussions. Bagau and Philamon were present at the discussions and could have been responsible for the lack of cooperation by the villagers and Bagau and Philamon are thoroughly confused about the workings of the Local Government Council and its organisations. For instance they were convinced that Mr. Downes was personally responsible for Council tax and would spend it on projects of his choice. They had no conception of the necessity of the payment of tax nor the districution of funds for different projects. The only thing they understood was "you take it, we lose it and don't see it again". Because of the contradictions in talks from the representatives of the Nemea Association it was very difficult to establish a sound relationship with the villagers of that village.

BAIOBO VILLAGE: Small village 10-12 houses, most men and women had gone to the gardens for the day. However we had a small audience of men and women. People admitted that most of them had not paid Council tax, but they were so instructed by the representatives of the Nemea Association. The villagers are not a progressive type of people and not much concerned about what goes on and are easily guided in any direction, they live more or less the same way as they always have and do not show any great desire to change their ways.

MANAUA VILLAGE: The people here have a strong pro feeling for the Administration and Local Government Council and have rejected all talks from the Nemea Association,, also have told Moses Anai to leave their village because "they dont want to hear his lies".

It is interesting to note that these villagers have been more involved with various enterprises of some kind either directly or indirectly. A logging camp was operating in the area. The presence of the old airstrip was also a form of contact.

The people are looking forward to a road from Amau to Manaua so they can progress in some way. A strong feeling for improvement is felt throughout the community and I feel that this particular village can be regarded as an island within the Nemea Association which could well be used as an example for surrounding villages. The villagers are also eager to have their boundaries surveyed so that the Nemea Association can not interfere with their land. 60% of the boundaries have been cut.

APAEVA VILLAGE: Very little impressed with what we had to say. The people here have been often talked to by the Nemea Representatives, but 12 men had paid their Council tax. There was complete lack of confidence in the workings of the Local Government Council and the Administration. Here again the damage had been done by contradictory talks by the Nemea Representatives. Not only are their talks (promises) without any truth, they are also directly opposed to that of the Local Government Council and the Administration (see conclusion of this report).

SEGILI VILLAGE: This is the headquarters of the Nemea Association and there was no response. Population completly influenced by the leaders of the Nemea Association. All questions and answers were given by Mr. Boodor Agabu and David Boida. Ironically the meeting was held under the half finished Head Office of the Association and the patrol discovered later that the Association had run out of funds and the construction of the office had to be delayed. Again it became apparent that the leaders and their Associated members are thoroughly confused and misinformed, their justification for their statements is purely based on something they have heard or they have read (quotations of Mao Tse Tung) (see conlusion of this report.)

PATROL INTERUPTED.

BAM VILLAGE: Small village with mixed feelings about a lot of things, including the Council activities and the Nemea talks. Much could be done in this village to improve the general situation and this could be easily achieved by updating their Boarding school, at present the school consists of buildings of native material with the exception of one roof which is corrugated iron and is the schools primary water supply via a 1000 gallon tank.

The Administration should note that the staff of the school, Head teacher and wife and two other teachers are the only persons who constantly back up the Local Government Council and the Administration by their discussions with parents and more important their students. Most of these students come from the villages where spiritually the Nemea Association has firmly established itself, Apaeva and Segili to mention two.

During private talks with the staff of the school it became ovious that they were not too happy with the general situation, for example, they have to pay $1.25 per fortnight for accommodation that was initially built by the villagers. Furniture in the houses is non existing apart from one table. The school buildings themselves were built by the villagers and maintained by them until recently. The access road from Robinson River plantation to this village leaves much to be desired and has been in a better state. It is at present only fit for tractor and trailor with some difficulty. Much has been achieved in the form of unity by the school children, with the outing they had when the students attended the Kelerakwa sports carnival and were able to see other villages and different areas and be active in the same sport and games in which other villages were participating. The Nemea Association had told the villagers of this village that no more Council money was to be spent on the school if this was to be offered. I think statements like that are only meant as a direct insult to the Local Government Council.

DOMA VILLAGE: Doma village is two hours walk away from Bam over a track that has in recent years a fairly good road, but it has been greatly reduced by new growth and Kunai grass. However within the boundaries of Doma it has been well cleared and regrowth cut back about twenty feet and kept short. The village itself is well laid out and a productive little place with coffee and copra as a cash crop. It is sad to note that there is that sign of neglect present, that attitude of "who cares", a form of degeneration back to the untidy villages. The large area on which the village is built is overgrown with grass and remains of old houses have been left untouched. The people themselves also show that careless attitude. Upon an invitation to ask any questions there was very little result, and obviously the people had been influenced by the Nemea Association, in fact two representatives were present from the Segili village.

BORU VILLAGE: A progressive village with plenty of things going such as copra, pigs and the building of a cooperative store, the people had a different attitude and they seemed to be an independent community, discussions were well received and no connections were apparent with the Nemea Association.

MAGAUBO VILLAGE: A different reception again, very little interest in our patrol and the reason for our visit. During our discussions, the interest taken in it was more based on politeness than anything else and in the end the people were distracted by a pig that had broken away and everyone decided it was time to chase the animal. So we were left to our devices. We told the villagers that we were at their service for the rest of the day but nobody showed the least bit of interest for any discussion.

DARAVA VILLAGE: Not much different from the previous village, very little interest in what was going on. People were seemingly happy with their lot and would disclose very little as to what their views were.

BONUA VILLAGE: Reception very good and plenty of assistance given by the people. The people of this village care very much about what is going on and want to know exactly where they stand. During discussions at night it became apparent that the Nemea Association had been doing their usual talking and managed to collect $200 Membership fees and a further $300 for the Cloudy Bay Savings and Loan Society. This is what we were told. Plenty of questions were asked and some arguments put forward. The people are interested in a road, to transport their wares to the coast. The existing track is quite good and level and shouldn't need a great deal to improve for tractor use. The people have coffee, peanuts, copra and cattle; the women make things such as grass skirts and mats for commercial purposes. These villagers are a great contrast to those living on the coast.

CONCLUSION.

The general impressions of the people in the Cloudy Bay area are basically of being left behind by the Administration when the Sub District Office was moved to Kupiano and the Local Government Council disappeared from the area. Naturally the move was made after careful consideration, but has never been accepted nor understood by the people concerned. The lack of understanding has been the major factor in the establishment of the Nemea Association and the leaders of the Association would not have had so many followers if only there was the understanding why things were done. In this patrol it was obvious that the people did not understand why Council tax would have to be paid, nor did they understand that, when they had paid Council tax the spending of their money would be subject to matters of urgency and what was regarded as fair distribution of funds on various projects. This misunderstanding included the leaders of the Association. Not only don't they understand but have gone as far as to directly oppose any attempts by the Local Government Council undertakings (rejection of aid post in Apaeva. No development until independence, no improvement on Bam school.)

If the leaders were sincere in their aim to help the people of the Cloudy Bay area, they would not have told them to stop paying Council tax. They would have welcomed any attempt from the Local Government Council or Administration in their efforts to make good. Perhaps the following promises made by the Nemea Association are known in Head Office but I feel that it would be appropriate to mention them again. They have promised the Cloudy Bay area:
Two high schools and one General Hospital. It is also understood that Moses Anai personnaly has borrowed $A6000 from President Nixon These are the talks that are used as a draw card to maintain popularity convincing talks are given by Moses Anai who has, after working in Port Moresby, perhaps seen the status achieved by leaders of office, a fanatic pride in his personal pedestal as Vice President. Upon our return to Kupiano to attend a meeting between Administration, Council, Pangu and Nemea representatives I asked Moses Anai if I could have a look at the book he was reading, (famous quotations of Mao Tse Tung). He explained that this book would teach him how to guide his people. Literature of this kind could well be dangerous in the hands of a man of his psychological calibre. I feel that the following recomendations if implemeted, would benefit the Cloudy Bay area.

1. Frequent patrols in the area, <u>not</u> only to lecture the people concerned but more of an informative nature and above all, more intensive political education. Plenty of good will from the Administration is needed to establish trust and confidence once more. The situation is certainly not hopelessly lost, but it will take a great deal of work to repair the damage so far done.
2. Abau Island should be advertised as a centre for their welfare, law and order and general meeting place for all their indifferences. A weekly market on the island should be encouraged. Banking and postal services should be well established. The presence of a radio is of great importance to keep D.D.A. informed daily if necessary, and to give the people of the area access to essential radio service.

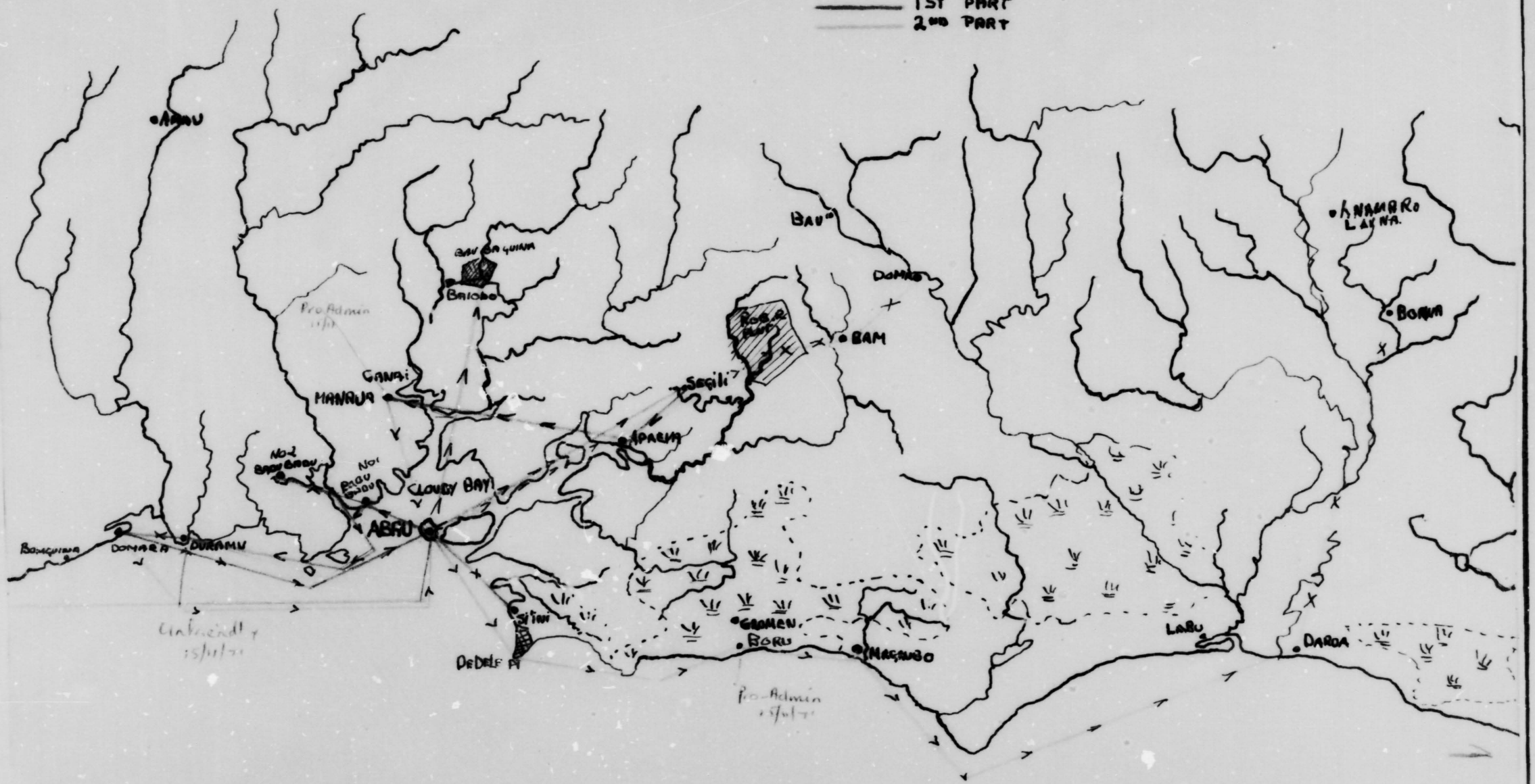
3. The areas that would like to develop (Manaua) should be given priotity in development and, regardless of the wishes of the Nemea Association, improvements on Bam boarding school and access road should be started. Also funds should now be made available for the road from Darava to Bonua.

4. Serious attempts should be made by the Local Government Council to improve Aid Post facilities and staff to operate their Aid Posts. The same goes for the present Aid Post conditions on Abau Island.

(HUYSMANS)
A.P.O.

CLOUDY BAY
AREA PATROLED

1ST PART
2ND PART



TERRITORY OF PAPUA AND NEW GUINEA

PATROL REPORT

Report Number: KUPIANO 3A 71/72

Subdistrict: ABAU

District: CENTRAL

Type of Patrol: SPECIAL

Patrol Conducted by: T.J. DOWNES A.D.C.

Area Patrolled (Council and/or Census Division/s.): CLOUDY BAY
PORTION MARSHALL LAGOON L.G. COUNCIL
PORTION AMAZON BAY L.G. COUNCIL

Personnel Accompanying Patrol

L.A. HUSMANS A.P.O.

G. TAIBARI Const 1st Class

Duration of Patrol—from 3 / 11/71 to 5 / 12 / 71 (Broken duration)

No. of Days: 19

Last D.D.A. Patrol to Area:

Date: Duration:

Objects of Patrol (Briefly): Political Education, Gauge attitudes of Cloudy Bay people to proposed Local Government Activities. Routine Administration

Total Population of Area Patrolled:

Director of District Administration,
KONEDOBU.

Forwarded, please.

/ /19

District Commissioner.

G.P.—P&NG/B1657.

OA:MG

P.O. Box 2396,
KONEDOBU.

27-1-46

25th January, 1972.

The District Commissioner,
Central District,
PORT MORESBY.

KUPIANO PATROL NO. 3A OF 1971-72.

Your reference CF 22-1 of 10/1/72.

I acknowledge with thanks receipt of Situation Report by Mr. T. Downes, A.D.O. of the Cloudy Bay Census Division.

My comment on Mr. Huysmans' report applies. Whatever the temptation we cannot fail to keep up our obligations here by withdrawing.

(S.J. PEARSALL)
a/Secretary.

SITUATION REPORT No No. 3A

Station	Kupiano	Officer Compiling	T.J. DOWNES, A.D.C.
District	Central	Sub District	Abau
Census Division	Cloudy Bay	L.G. Council	Marshall Lagoon and Amazon Bay

Subject: Nemea Landowners Association - Cloudy Bay area.

A. Introduction:

1. A brief resume of Nemea activities and a description of their sphere of influence is hereunder described to acquaint the reader with the situation which necessitated the patrol which is covered by this report.

2. In mid 1970, an incident occurred in which came was gathered by students of the Amazon Bay Vocational Centre who had their homes in the Cloudy Bay area. As a result of correspondence, in which compensation of $1000 was claimed, and by personal representation to District Office Port Moresby, it came to the notice of the Administration that an organisation known as the Nemea Landowner's Association had been formed by a group of people domiciled in Segili village, Cloudy Bay.

3. Very little was known initially of their aims or their intentions, but it soon became obvious, through numerous letters, that a certain anti-Administration/anti-Council attitude prevailed amongst those professing to lead the group. Initially, the general Secretary of the Pangu Pati, Mr. A.M. Kiki assisted the group in their representations to the Administration. Several of the Nemea executive were living in Port Moresby at the time, viz. Mr. Moses Anai (Vice President) and Mr. Philimon Hua (Secretary/Treasurer). The former worked with Mr. A.M. Kiki and Mr. Kiki's office address was used for receipt of correspondence to do with Nemea. Furthermore, letters from the association were usually shown as originating from "Pangu Branch of Nemea Landowner's Association." This seemed to indicate a tacit acceptance by the Pangu Pati (by the secretary at least) of the Association as a Pangu organization.

4. As a result of continuing correspondence, aims of the association as indicated were.

(i) Cessation of all developmental activity in the Cloudy Bay area. This activity to be ceased both by Councils and Administration until after "Independence."

(ii) Cessation of all mineral exploration in the Cloudy Bay area.

(iii) Initiation of action to have all native owned land in their area of jurisdiction "registered" with the Land Titles Commission.

5. The Association claimed intially, that land in the Cloudy Bay area, bounded on the west by the Mori River, on the east by the Bonua River, north by the Adau River (Keveri Valley) and south by coastline between the former two rivers, came under their jurisdiction. These boundaries have now enlarged and become rather more nebulous. It is now claimed that the western boundary is Marshall Lagoon, the eastern boundary somewhere between the Bonua River and Amazon Bay, the northern District and the Southern boundary situated thirty miles south of the Papua boundary in the vicinity of Safia in the Northern coast.

6. The villages involved directly in Nemea activities are, in the Marshall Lagoon Council; Duramu, Badubadu, Apaeva, Segili, Baiobo and Si'ini. In the Amazon Bay Council; Oio, Bam, Ba'u, Magaubo (50%), Darava (partial) and Bonua. The village group of Mananaua/Ganai (Marshall Lagoon Council) and the village of Boru (Amazon Bay Council) are vociferously anti-Nemea.

7. As a result of continuing build up of Nemea activities and correspondence, an officer was posted to Abau Island in July 1971. The area was patrolled in August 1971 by acting D.D.C. Mr. P. Bouraga in company with Mr. T. Martin APO (based at Abau). A visit was made to Apaeva and Segili in September by D.C. Mr. A.K. Jackson, DLGO Mr. B.J. Dunn and ADC (Abau) Mr. T.J. Downes.

8. Tax evasion soon developed in the area as a major issue and it was openly stated by Nemea officials that they encouraged their members to refrain from paying Council tax. As revealed by this patrol, Nemea members have been instructed not to pay tax but to "go on a tax strike". The prime reason given for the "tax strike" was that after 13 years of paying tax, no results could be seen in Cloudy Bay of Council activity. Consistent with other claims made by the Nemea Association, this statement grossly exaggerated the situation.

9. The patrol, conducted by the writer, primarily set out to explain to the people the role of Local Government within the National framework, linking with the House of Assembly through delegated authority as vested under the Local Government Ordinance. In all villages visited explanatory talks were given on this subject with varying results. It was also intended to obtain the views of the village people concerned, on the proposals of Councils to expend money in their area on several projects, viz, $5000 on road construction Bonua to Darava (Amazon Bay); $500 school improvement Bam Primary T School (Amazon Bay); $1000 road improvement Bam/Doma (Amazon Bay); $6000 Mori/Amau/Mananaua road (Marshall Lagoon) Nemea Association executive members had indicated both verbally and by correspondence that no money was to be spent. It was thought that the village people concerned might well have different views when advised of Council intentions.

B. <u>Reactions observed by patrol</u>

Villages will be listed in the order in which they were visited by the patrol and remarks relative to a village will be made under that village heading. The impending visit by the writer was made known to each village concerned by circular letter written in Motu, setting out times and dates of patrol itinerary. This was done approximately one week prior to the start of the patrol.

(i) Si'ini (Marshall Lagoon Council). 4.11.71

Very little reaction to talks given. Six men and seventeen women only came together for discussions. It was claimed that the remainder of the village people had departed for Port Moresby to sell produce at Koki Market.

After explaining the Councils role in the community and outlining legal requirements of paying tax, the only comment which came from those present was that the Nemea Association would speak for them. I stressed that I wanted to hear their views, not the views of the Association, but the response remained the same.

Later in the afternoon of that day (November 4th), several members of Nemea executive arrived in the village. These included Mr. Moses Anai (Vice President) Mr. Philimon Hua (Secretary/Treasurer) and Mr. Bagau Lapau (Chairman of the Cloudy Bay Savings and Loan Society.). A meeting was held in the evening by this group and the attendance was noted to be about double that of the earlier meeting conducted by myself. As the Nemea meeting was conducted in the vernacular language, it was not possible to obtain knowledge of the subjects discussed, although frequent reference was made to "Australian Aborigine" and "Council tax."

(ii) Badubadu (Marshall Lagoon Council) 5.11.71

This village is in the process of moving from its present site on the shores of Cloudy Bay to a site inland on a tributary of the Gadoguna River.

The meeting was held at the new village site and was quite well attended - 15 men and 20 women.

Following educational talks, discussion was quite active and several points of interest were raised.

The opinion was voiced that Nemea Association was government sponsored. This may have evolved from the Association between Pangu Pati and House of Assembly. The Nemea Association had certainly been claiming Pangu affiliation and support. When it was explained that the Nemea Association was not government sponsored, a comparison was drawn, by the speaker who first raised the question, between Nemea Association and Local Government. He queried term of office of Councillors and Council executive members. When reminded that Local Government Council elections for Marshall Lagoon Council had only been completed the preceding month, and that at the general meeting held on November 2nd a new executive committee was elected he queried the term of office of Nemea executive members. I stated that I did not know of any fixed term of office for the Nemea executive and that I believed that the executive members had not been elected to office. He then spoke on financial activities of the Council and the system of estimates was explained at length. When asked, the Badubadu people could not name any tangible benefits brought to them by Nemea Association up to date.

At this stage, two members of the Nemea Executive (Philimon Hua and Bagau Lapau) appeared on the scene and the tone of the whole meeting altered. They dominated questions and continued to raise the age old cry of nothing done for Cloudy Bay after 13 years taxation etc.. The speaker who had raised queries earlier asked Bagau and Philimon what was intended to be done with monies contributed to Nemea and when. The reply was that money would have to mount up first, possibly for a period of two or three years, before work started. The answer seemed to satisfy those present. Nothing more resulted from the meeting, but I carefully outlined once again before leaving, the requirements of the law in relation to payment of Council taxes.

(iii) Duramu (Marshall Lagoon Council) 8.11.71.

The patrol was poorly received initially at this village. No house was made available to house patrol personnel, and no attempt was made to assist in the movement of patrolgear from the canoe to the beach. Men of the village were generally lazing under houses and occupying themselves in leisure activities. I have no doubt that the patrol was deliberately ignored and accordingly I instructed the canoe to carry on to Domara. My temper was a little ragged and so it appeared better to calm down slightly before returning.

Patrol set up camp in the rest house at Domara and shortly afterwards, Mr. Philimon Hua arrived, having walked from Duramu (approximately ½ hour walk). He claimed that the Duramu people were upset at my departure from there, had gathered together for the meeting. Accordingly, the patrol returned to Duramu, leaving patrol equipment at Domara.

Discussion commenced at 1300 hours, and once again I outlined role of Council as compared to House of Assembly, explaining the authority under which Councils operated. The theme of National unity was used in all talks, and the need to develop this unity prior to self-government. The people at the meeting, approximately 25 men and 30 women, sat quietly until the subject of Council tax was raised. At this point, things started to liven up somewhat. Bagau Lapau, who is domiciled in Duramu became most eloquent on the subject of Councils stealing money from the hard working people and was practically in tears before he finished. He and several others repeated the theme of theft of monies by the Council. One speaker claimed that if the Council wanted to collect tax from the people, then it should provide the money in the first place by providing the people with work and with businesses of a lucrative nature. I used as an illustration the example of asking if a dog should be asked to pay tax and obviously I made a blunder as I was immediately accused of calling the speaker a dog. After apologizing and explaining that no reference to the speaker was meant, I went on to try to illustrate the individuals responsibility to his country, his obligation as a citizen. To no avail.

At this meeting, it was claimed that AOG Minerals had removed twelve bags of gold from the area in the few weeks previous to the meeting. I attempted to explain the system of taking of rock samples for testing and was told that I didn't know what they ever taking. Had I seen the rock samples?

Mention was also made during this meeting to one of the patrols canoe crémen that Boodor Agabu, President of the Nemea Association had been promised $6,000 as a gift from President Nixon of America. It was thought to be unwise to delve too deeply into the veracity or otherwise of this remark.

Mr. Philimon Hua started in again on his theme of taxes paid and no result etc., but was requested to keep his peace and give the Duramu people a chance to speak. It was suggested that he would have opportunity to outline his personal views when the patrol visited Segili village later in the week.

At this point a minor bombshell was dropped in when one of the villagers claimed that he had attempted to pay his tax to the Council tax collectors and had been refused the right to pay. The Councillor of the village was questioned on this and admitted that he, in company with other members of the tax collection team had refused to accept tax payment from several people, but only after a meeting of members of the Pangu Pati had decided that tax would not be paid to the Council. I must admit that I was flabbergasted. After the talk on Councils and the need to pay taxes, to find a tax collection team had refused to accept tax. An assurance was given then and there to those present, that a repetition of such an incident would not occur but it was obvious that the damage was done. This matter was raised at the last meeting of the Marshall Lagoon Council Executive Committee held December 6th, but nothing could be substantiated. The Executive did not seem to grasp the implications of such an incident, and indicated that I was making much ado about nothing.

A further point raised at the Duramu meeting by one man was that he had been absent during the tax collection patrol, but had sent his tax money to his wife for her to pay. According to him, members of the Nemea executive had persuaded his wife to pay the tax money to their Association and consequently his tax remained unpaid. When questioned on this matter, Mr. Bagau Lapau admitted that it was true, but that the woman had paid the money voluntarily.

The meeting closed at Duramu at 7 pm with the reiteration of the legal provisions relating to the payment of Council taxes. The patrol returned to Domara.

(iv) Baiobo (Marshall Lagoon Council) 9.11.71.

This village (10 houses) situated approximately 45 minutes walk north east of Baubauguina plantation was deserted when the patrol arrived. One old man only was present, and after waiting several hours, a few women arrived. One other woman turned up, but he was from the Goilala area and had married into the village. He claimed that the menfolk had gone off hunting and would not be back for several days. Accordingly, I outlined to the women of the village the theme of my talks in other villages. Once again I stressed the legal implications of refusal to pay tax but felt that my words were wasted.

After being assured that my message would be passed on, the patrol left Baiobo and moved by canoe to Mananaua.

(v) Mananaua (Marshall Lagoon Council) 10.11.71.

Situated in the mid western region of Cloudy Bay, Mananaua and Ganai maintain close ties, most residents living alternatively in both villages. Ganai is gradually merging with Mananaua on the site of the old Cloudy Bay airstrip and previous headquarters of the Cloudy Bay Council.

The people of Mananaua and Ganai are declared opponents of the Nemea Association. Magari Sam, an ex Councillor impressed me as a progressive thinker and has indicated a desire to push development in his village. He plans to have clan land boundaries delineated, then negotiate with Pacific Island Timbers for the sale of timber rights over their land, following which the capital received will be utilized to promote cattle raising and other ventures.

Concern was expressed regarding the intentions of the Nemea Association to register land in Cloudy Bay. The people of Mananaua expressed a desire to delineate their land to prevent Nemea from claiming ownership to

it. They were advised to mark their boundaries by cutting, and contact Sub District office, Kupiano, when this was done, following which a survey would be conducted and an application lodged with Land Titles Commission.

Talks were given on Local Government and associated political matters. The legal provisions concerning the payment of Council taxes were also outlined; the patrol was assured that ther were no tax defaulters from that village.

(vi) Apaeva (Marshall Lagoon Council) 11.11.71.

It was difficult to assess the attitudes and desires of the people of this village. From the beginning, the patrol was virtually ignored; no assistance in moving patrol gear from the canoe to the rest house was offered, with the exception of the Local Government Councillors

After calling the people together for a meeting, a talk was given along the same lines as given in other villages. Approximately thirty people were present at the discussions, two thirds of whom were women. When an attempt was made to obtain the views of the people present, the answer was that Nemea Association would speak for them.

The people present obviously were prepared to tolerate the presence of the patrol, but nothing further. When it was pointed out to them that their refusal to pay tax could render them liable to prosecuction, the point was made that they had no money to pay taxes, and therefore could not pay tax. It was pointed out that their outright refusal to pay tax was not the way to advise tax collection teams of their lack of cash resources, but rather they should have applied for tax exemptions, which would be considered for genuine cases.

After the meeting closed, people drifted away and the patrol moved back to the rest house. When moving about the village later in the afternoon in an attempt to talk with individuals, people generally moved indoors or deliberately ignored my attempts to discuss anything with them.

(vii) Segili (Marshall Lagoon Council) 12.11.71.

The village of Segili represents the headquarters of the Nemea Landowners Association. All active members of the Executive of the Association, with the exception of Bagau Lapau (Duramu) are recorded as being domiciled in Segili. Work has commenced on the construction of Nemea Association H.Q. office, dismensions approximately 40' X 20'. Work has ceased due to lack of funds.

The meeting at this village was doomed to failure from the start. It was impossible to penetrate the barrier erected by Boodor Agabu (President) and David Boida (Committee member). Both these men dominated in the expression of ideas and questions, with the exception of a short tirade given by an ex-Councillor of the Cloudy Bay Local Government Council.

As before, no new issues were raised but the same old complaints were aired - long period of tax payments with no material benefit; breaking of promises made by Administration when the Cloudy Bay Council was first formed; abandonment of the Cloudy Bay people when Sub District headquarters moved to Kupiano; intention of Marshall Lagoon and Amazon Bay Councils to "steal " tax money. The adamant view was expressed that the Councils had no right to demand payment of taxes, as this was stealing the personal property of the individual. All attempts to explain the legal rights of Councils in the matter of tax collection, and the necessity of the individual to recognize his obligations as a citizen of the country were met with the expression "the people of the Nemea Association have agreed not to pay tax." The attitude was that it was up to the taxpayer to decide whther or not he should pay tax, and that any attempt to force the payment of taxes was wrong.

Seventeen men attended the meeting at Segili, but women appeared to be excluded, whether by direct instruction or by lack of interest was impossible to ascertain.

This was the only village visited in which women did not attend discussions held.

The remainder of the men present at the meeting sat stolidly through the performance, fairly obviously sympathetic to the Association views.

At the end of talks, once again concluding with the warning that tax default could result in court prosecution, the patrol was told that nothing more was to be said and that we should go. Accordingly, the members of the patrol departed and returned to Abau.

At this stage, the patrol was temporarily called off to allow attendance at a meeting to be held at Kupiano on November 17th between representatives of Administration, Councils, Pangu Pati and Nemea Association (Refer my CF4-2 of 25.11.71). At this meeting, Nemea executive members were instructed, by Mr. Michael Somare, to cease immediately the use of the Pangu Pati's name in relation to their activities.. They were advised, in no uncertain terms, that Pangu Pati did not support the Nemea Association and its policies and that they were not a Pangu association.

(viii) Bam (Amazon Bay Council) 29.11.71

The patrol arrived at Bam mid-afternoon to find the village practically deserted. Signs of neglect were evident throughout, houses dilapidated village area untidy and tracks overgrown. The road from Robinson River Plantation to Bam, originally constructed by Cloudy Bay Council, has fallen into a bad state of disrepair through lack of maintenance and is impassable to tractor after a shower of rain.

Discussions were held with school teachers from Bam Primary T School and I was advised that support for the school had dropped to almost nil. The head teacher, Mr. Williams, advised that most of the village people were away hunting and it was unlikely that they would return for several days. It was decided to visit Doma the following day for discussions there.

(ix) Doma (Amazon Bay Council) 30.11.71

No carriers being available, the patrol party walked to Doma, held the meeting and returned the same day.

Signs of neglect were evident again in Doma village obviously a once very attractive village rapidly falling into disrepair. The walking track from Bam is completely overgrown with secondary growth. A vehicular road between these two villages had been commenced by the Cloudy Bay Council, and even at this stage would require very little to complete.

Only five men from Doma and two from Segili attended talks given by the patrol. Following my contribution to the discussions, the people present were asked for their views. They refused to comment. When pressed, they stated that they were frightened that what they said would be heard by the four big men of Nemea Association, referring to Boodor Agabu, Moses Anai, Philimon Hua and Bagau Lapau.

It was pointed out that the Amazon Bay Council had allocated the sum of $1000 to upgrade the road from Bam to Doma, and that Nemea had indicated that this money was not to be spent. The views of the people were sought on whether this money should be spent. Those present refused again to comment. No amount of persuasion succeeded in obtaining any change of attitude. I was thanked politely for my talk, given a bunch of bananas, and that was that.

The patrol returned to Bam where a meeting had been arranged for that afternoon.

(viii) Bam.

The meeting at Bam commenced at approximately 4 pm and was attended by approximately 20 people from Oio, Darava No.2, Bam and Segili. The usual pattern was followed, this time with the inclusion of advice of the intentions of Amazon Bay Council to expend $500 on the Bam Primary T School, $400 on classroom maintenance and $100 on purchase of school equipment.

The same old arguments were raised and were so obviously unjustified as to be ludicrous. When I was told of how people had paid taxes for many years and received no benefits, I pointed out that the village had received payment and assistance for the construction of a vehicular road to Robinson River, an Aid Post built, staffed and supplied with medicines as a result of Council activity, and had in their village a Council supported Primary T School. It made no impression; parrot fashion the complaint was repeated.

I pressed for the views of parents regarding the money to be spent on the school. The only persons who agreed that the money should be spent were the school teachers themselves and two members of the Board of Management of the school. At this point, in an attempt to force consideration of the issue, I advised the meeting that a continued lack of support of the school could result in the school closing. No threat was made that the school would close, but the closure of the school at Iopara (Kupiano) for the same reason was given as an illustration of what could happen. No chage in attitude resulted, but rather was the anti-school view more strongly emphasised. One man was most vehement in his objection to the spending of Council money on school improvement.

Following the meeting, I advised the head-teacher that I would ask the Amazon Bay Council to continue with its plans to spend money on the school. Mr. Williams informed me that all school ground cleaning and essential maintenance was done by students and teachers, that village support had dropped to nothing. The condition of the school buildings were noted during a short inspection (refer Appendix "A" attached).

The students of the Bam school were addressed by me prior to the patrols departure for Boru. In the question period which followed, questions concerning Local Government Councils and the Nemea Association were raised and were answered to the best of my ability. Questions such as "what is Nemea doing with the money they collect.?" and "what does the word tax mean? " indicated an awareness of the current situation in Cloudy Bay.

(x) Boru (Amazon Bay Council) 1.12.71.

Arrival at Boru mid afternoon saw a welcome change in village conditions. The patrol was welcomed with afternoon tea from the Boru women's club and village people were friendly and communicative. A tour through the village revealed neat and tidy houses, tidy village environs and many people engaged in copra production. A village Co-operative store in course of construction was almost completed and showed a high standard of workmanship.

Talks were held in the evening and were attended by almost 70 people. Much interest was expressed in the activities of political parties within the framework of the government. Advice was given that it was not compulsory for any person to become a member of political parties, but if he so desired, a person could join any party of his own choice. The meeting was also advised that information concerning political parties should be available prior to the general elections of 1972.

Several spokesmen at the meeting expressed sentiments opposing Nemea Association and expressed the intention of having nothing to do with their activities. This appeared to be the attitude of all present at the Boru meeting.

(xi) Magaubo (Amazon Bay Council) 2.12.71.

Attitudes in this village were similar to those existing in the ~~inejeicty~~ of villages visited to date.

When an attempt was made to call the people together for a meeting, the greater percentage those in the village chose to ignore such requests. A meeting of sorts was convened, but, following a disturbance involving an escaped pig, those few adults present departed hastily and we were left facing an audience of several children and old women.

After a wait of some length, all of us feeling slightly foolish, we retired to the Rest House which has been excluded from the village area, outside the fence in company with the village pigs.

Further attempts during the day to re-establish communication with the people failed, and the patrol departed for Darava at 4 p.m.

(xii) Darava (Amazon Bay Council). 2.12.71

A rather more successful meeting was convened at Darava during the evening. At this meeting, which was attended by about 16 men and 20 women, all matters relating to Council activities were discussed. The main purpose of the meeting was to obtain the views of the people concerning the expenditure of $5000 to construct a vehicular road from Darava to Bonua. It was felt that if the village people would support the project, then similar to the Bam situation, the objections raised by Nemea Association could be ignored.

Only mediocre interest in the proposal was displayed. However, it was finally agreed that the villagers would assist in road construction following the completion of the new Mission Primary School, adjacent to Darava. It was anticipated that this work would be completed towards the end of January and that work on the road could commence in February. Reference was made to previous road works done by Darava people, viz., a coastal track from Darava to Onibu Point, for which payment by the Council had allegedly been promised but which had never been received. It was not known if this claim was in fact true. The meeting was advised that workers on the Bonua road would be paid on a daily basis at a fixed rate yet to be nominated. Workers to be paid fortnightly.

In view of the immediate expressed intent to assist, it is recommended that a start be made on this project as near as possible to the date as nominated. The work will be hampered by lack of numbers and will probably proceed very slowly.

I was advised that 8 people in the village were members of Nemea Association. This information was imparted late in the evening when the local missionary called in at the Rest House to borrow a cup of sugar.

(xiii) Bonua (Amazon Bay Council) 3.12.71.

During the walk to Bonua (4 hours) particular note was taken of the terrain over which the road is to be built. No serious obstacles exist to prevent construction. Several creeks will have to be bridged, but ample bush timber is available for such bridging.

When we arrived at the village, most of the people were absent in the gardens, accordingly it was decided to wait until evening to talk with them.

The meeting in the evening was well attended, most of those in Bonua at the time of our visit present. Discussions opened with the usual coverage of Local Government, House of Assembly and associated political matters. Interest appeared high and remained so throughout the evening.

Discussion then turned to the proposal to construct the road from Darava to Bonua, causing several mixed reactions. The suggestion was raised that money earned on the job by the people would have to be repaid to the Council in taxes. Doubt was expressed that the offer to provide the money for road construction was a genuine one. "We have been told to work on roads three times prior to this, and after having worked, have received no pay." It was noted on the trip between Bonua and Darava that bush clearing work of a minor nature had been done in several places.

The activities of AOG Minerals were discussed and there seemed to be a solid objection to their presence in the area. The rights of the company were explained, and it was suggested that rather than object to employees of the company, who were after all only doing their job, that any objections be brought to the attention of the nearest government officer. However, the chances of this occurring seem pretty remote.

The meeting wound up at about 10 pm on a pretty indeterminate note, but with a promise to support the road project, and with the suggestion that I never return to the village if the money did not eventuate. When I suggested that some of the money would be used to purchase road making tools, this was quickly vetoed and I was advised that all the money should be held to pay the people - they would use

their own tools.

On the return journey I talked at some length with one of the carriers, a lad from Bonua aged about 15 or 16 years. He dicussed the attitudes of the people following the departure of Mr. Huysmans and myself from the meeting the previous evening. The points he raised were -

(a) Mr. Moses Anai had left instructions to be advised by letter of the visit of any government officer and to be given a full report on what was discussed.

(b) That Mr. Huysmans (Assistant Patrol Officer), was not in reality a government officer, but an employee of A.O.G. who was accompanying me to see what land could be taken from the people.

(c) That the Nemea Association "big four" had been promoting anti-government/anti-Council attitudes. They had not been punished. Therefore they must be right.

(d) That the thinking of some of the people had been changed by the talks of the previous evening, but that many still favoured Nemea Association.

(e) That the people still had the right to decide whether or not to pay tax to the Council.

COUNCLUSION.

The Nemea Association has captured the support of a large percentage of the Cloudy Bay population. The seeds of discontent that the Nemea leaders have been sowing have fallen onto very fertile ground.

That the people of Cloudy Bay have had reason to be dissatisfied with the Administration and Councils is generally beyond doubt, and this situation has been exploited by Nemea leaders. All support for the Association is not active, many members remaining passive and shutting their minds to any advice from outsiders - "There are none so deaf as those who do not wish to hear" appears to sum up attitudes.

Mr. Boodor Agabu is a thoroughly confused man who seems genuine in his belief that he is doing the right thing for his people. However, the real leader is Mr. Moses Anai who is an egotistical type, superior and condescending in his attitudes to others. He is manipulating the president of the association, feeding him advice and information to suit his own ends. It is my firm belief that the financial position of Mr. Anai has improved since his involvement with the Nemea Association. Mr. Anai has the firm support of two others of the executive who no doubt are attempting to bask in the reflected glory of the office of vice president.

Great confusion exists in the minds of members of the Association. For example, at Bam village, a policy of non support for the school is evident and yet school teachers there are still supplied with free garden produce sufficient for their daily needs. Advantage is still taken everywhere of Council and Administration services, although expansion of thse services are not desired.

I feel that Nemea leaders fear the continued activity of Councils as a way in which their influence will be lessened, and consequently are doing their utmost to convince their members that it would be in their best interest to discontinue council support. There is no immediate solution to the problem. Eventually when promises prove to be empty, when realization hits that monies have been wasted, when disstisfaction with the Nemea Association commences, then the local people may start to realign themselves with Administration and Council policies and programmes.

Whilst this patrol has been the most frustrating experience to the writer, and would try the patience of the most tolerant person, and the temptation exists to try and solve the problem by withdrawing. Council and Administration services and let the Nemea Association attempt to replace these things, it must be that we battle on regardless. The recent posting of an officer to Abau together with associated services (radio, postal banking) must improve the low standing in which the Administration is currently held.

(T. J. DOWNES)
Assistant District Commissioner.

APPENDIX "A"

Inspection Bam Primary "T" School.

The school teachers at Bam live and teach under fairly primitive conditions. There is very little in the way of improvements supplied by Administration to make life a little more comfortable. The following items are of note.

1. Insufficient school desks. Only Standard 6 students sit at desks supplied by Administration. For the remainder, rickety home made furniture serves the purpose.

2. Two double native material classrooms in deplorable condition. Earthern floors subject to flooding in wet weather. Due to wind and rain problems, the eaves of these classrooms extend well down over side openings causing obstruction of natural lighting.

3. Insufficient storage facilities for school supplies and equipment. After strong winds, papers and books are scattered throughout classrooms and outside, plucked from home made shelving.

4. Staff housing leaves much to be desired. In the house occupied by one of the single teachers, the roof leaks badly, leaving very little dry area inside the house.

5. One dining table is the total furniture complement of four houses.

6. School grounds neat and tidy - result of efforts of students and teachers.

PATROL REPORT

Report number:	4 of 1971/72	Objects of patrol:	Land Discussions
District:	Central	Station:	Kupiano
Patrol conducted by:	L. Huysmans	Subdistrict:	Abau
Area patrolled:	Wairavanua Village	Designation:	A.P.O.
Duration of patrol:	1/2/1972 - 4/2/72	Personnel accompanying:	Const. Lesinia.
Last D.D.A. patrol:		Number of days:	4.
Last O.L.G. patrol:		Total population of area:	
Map reference:	Cocoalands S.E. Milinch Formil of Kalo.	Council area:	
		House of Assembly Electorate:	

The District Commissioner,

Central District,

In respect of this patrol, I attach

Field Officers Journal Folios To ,	(3)
Patrol Instructions,	(Enc)
The Report and my comments,	(Enc)
Area study,	(N/A)
Updating of area study,	(N/A)
Situation Reports No's 1— ,	(N/A)
Patrol map,	(Enc)

DATE: 10/3 1972.

(T.J. DOWNES)
Assistant District Commissioner

The Secretary,
Department of the Administrator,
Division of District Administration,
KONEDOBU, Papua New Guinea.

In respect of this patrol, I attach

Area study,	( )
Updating of area study,	( )
Situation Report No's. 1—	( )
	( )
	( )

District Headquarters assessment of	Above average
Patrol & Report	Average
	Below average

Date: / 2 /1972.

District Commissioner

Grand Total

RGO:MKG

67-1-97

P.O. Box 2396
KONEDOBU

12th January, 1973.

The District Commissioner
Central District
P.O. Box 776
PORT MORESBY

KUPIANO PATROL NO. 4 OF 1971/72.

Reference your 67-1-1 of 8th January, 1973.

I acknowledge with thanks receipt of report arising out of the above patrol of part of Marshall Lagoon Census Division, as submitted by Mr. L. Huysmans, Assistant Patrol Officer.

Please see comments in my 67-1-103 and 67-1-104 of 12th January, 1973.

S.J. Pearsall

S.J. PEARSALL
a/Secretary

Encl.

67-1-97 (6)

Papua New Guinea

DEPARTMENT OF THE ADMINISTRATOR

Telegrams
Telephone
Our Reference 67-1-1
If calling ask for
Mr. FEK:PMA

In Reply
Please Quote
No.

District Office,
P.O. Box 776,
PORT MORESBY.

8th January, 1973.

The Secretary,
Department of the Administrator,
KONEDOBU.

OUTSTANDING PATROL REPORTS, 1971/72

Your reference is 67-1-0 dated 11th ult.

Enclosed please find the required Patrol Reports as received here from the outstations.

Ela Beach, Port Moresby	-	Nos. 5 and 13
Kwikila	-	Nos. 11 and 12
Bereina	-	Nos. 10, 12, 13, 16, 21
Kupiano	-	No. 4
Guari	-	No. 6, 7, 8
Woitape	-	Nos. 8, 9, 12

Attached also are replies from the Assistant District Commissioner, Port Moresby and Bereina referring to Patrol Reports Ela Beach No. 10 and Bereina No. 14. It would appear that the two Patrol Reports do not exist.

Patrol Reports No. 10 Woitape and No. 10 Guari are not yet to hand. They will be forwarded to you as soon as they are received here.

R.T. Galloway

R.T. GALLOWAY,
District Commissioner. C.D.

Encl.

TERRITORY OF PAPUA AND NEW GUINEA

(5)

DEPUTY DISTRICT COMMISSIONER.

Govt. Print.—A4329/10,000.—4.68.

MINUTE

File No. 64-2-3

SUBJECT: PATROL REPORT NO: 4 of 71/72 - KUPIANO

The matter of the school site has been handled under separate file cover.

As regards the D.A.S.F. station, the Assistant District Commissioner is aware that the Minister for Lands and Enviroment has placed an embargo on involvement over disputed areas of land and he should not proceed to involve either himself or his officers in this matter.

1st June, 1972.

P.J. Russell,
DISTRICT OFFICER.

TERRITORY OF PAPUA AND NEW GUINEA

Telegrams
Telephone
Our Reference 67-3-1
If calling ask for
Mr. TJD/SH

In Reply
Please Quote
No.

Department of the Administrator.
Sub-District Office,
Kupiano,
MARSHALL LAGOON. C.D.

10th March, 1972.

The District Commissioner,
District Office,
PORT MORESBY.

PATROL REPORT No.4. 71/72.

Enclosed herewith please find Report submitted by Mr. L.J. Huysmans, my comments are as follows.

The main object of this patrol was to finalize details for resiting of the Wairavanua School. In this Mr. Huysmans was successful and following an informal instruction a full investigation with a view to purchase will be made. It may be preferable to have the land donated for the purpose of the School should the people be amenable to this. Quite often when a small purchase such as this one is negotiated owners refuse to sell due to the small amount of purchase moneys involved. It may be better to attempt to have the owners make the land available without monetary consideration.

The present school sited at Wairavanua is unsuitable from several points. Firstly, the land is subject to dispute. Secondly, the site is open to the strong S.E. Winds causing exusing excessive corrosion damage to buildings and disrupting classes. The present school site is also not central to the 4 villages which it serves, namely Buru, Wairavanua, Kwapeupa and Kolekapana.

In relation to the second object of the patrol, I am not surprised that the owner of this land as indicated by the Agricultural Officer is apparently incorrect owner. The officer concerned had the habit of rushing headlong into situations with a great deal of enthusiasm but not much common sense. At the time Mr. Macindoe was seeking a site for his Station he was advised verbally by myself to take great care in establishing that he was dealing with the right people. I do not doubt that Mr. Menaga claims ownership over this area but further work should have been done at the time to ensure that nobody else claimed ownership. In my experience the whole of the Aroma Coast area is disputed. That Mr. Macindoe had paid a sum of money to a person claiming ownership seems to me to indicate a certain amount of tactlessness. Mr. Macindoe has recently been transferred to Kapogere and I have not been able to ascertain the veracity of this report. It is to be hoped that some agreement will be able to be reached and that Agriculture continue with their projected work in that area and gradually re-establish favourable relations with the people.

I consider the patrol well conducted and Mr. Huysmans continues to show promise. His relationships with the people with whom he is dealing is good and he has no trouble in obtaining their confidence.

Claim for Camping Allowance is enclosed.

(T.J. DOWNES)
Assistant District Commissioner.

PATROL REPORT

STATION: Kupiano

DISTRICT: Central

CENSUS DIVISION: Marshall Lagoon

OFFICER CONDUCTING: L.J.Huysmans A.P.M.

SUB DIVISION: Abau.

L.G.COUNCIL: Marshall Lagoon.

INTRODUCTION

This Patrol must be regarded as successful although the second paragraph of the Patrol Instructions could not be satisfied due to the fact that with previous accounts to purchase this land, the wrong people were approached and as a result distrust was achieved as will be seen in the following report.

The Patrol managed to convince the population from Duru, Wairavanna and Kwapenga, that the present school was far from ideal in respect to the location and state of repair and that as a result the Education Department could not afford to spend any amount of money on the upkeep of the present school. They agreed to sell approximately 1.25 hectare in a more central position adjacent to the main Road Veleraiwa - Aroma (see map). During our stay in Wairavanna the people although non commital at first became helpful and a good spirit and happy relationship was maintained throughout our stay.

1. POLITICAL

Various questions were asked regarding the elections to be held in February 1972, but the people were told that the patrol was there for land matters and that the voting was entirely a matter for themselves to decide and that any questions in connection with politics would have to be delayed until after the elections were held.

2. ECONOMICAL

The population is purely dependent on their gardens. Some fishing is done and some hunting. 95% of gardens from Duru and Wairavanna were destroyed by fire on 3rd February 1972. The land purchase of the new school site will not effect the economical situation in any way. There is ample land available to grow the crops required by the population.

3. SOCIAL

Houses in Wairavanna are mostly constructed out of permanent materials. A combined meeting - church hall was erected by the Local Government Council in 1970 and served during out stay as resthouse. The original rest house is ready to fall down.

4. INTERRELATIONS

During our discussions with the villagers it became obvious that there is some fragmentation between the people of Wairavanna and Kwapenga.

While investigations of some possible sites for the new school in the vicinity of Upagum river, people of the two villages argued strongly about where the boundaries were and it seemed better that some land was obtained that was undisputed. The site that seemed most suitable is close to the turnoff to Wairavanna adjacent to the main road Veleraiwa - Aroma.

(1)

67-1-0

LW/SH

Sub-District Office,
Kupiano,
MARSHALL LAGOON C.D.

28th January, 1972.

Mr.L.Huysmans,
Assistant Patrol Officer,
Sub-District Office,
KUPIANO.

PATROL INSTRUCTION NO.4. 1971/72

You will prepare to proceed on patrol in the Wairavanua area on the 1st February 1972.

Apart from your normal general administration activities your two main objects of the patrol will be:

1. To hold discussions with the Wairavanua people regarding the future of their Primary School. The village leaders refused to lease the school site for a period of twenty five years to the Administration. They were approached in July last year.

   The Education Department and P.W.D. are now loath to commit any further funds to the school for maintenance and expansion unless they are assured of tenure over the land.

   It has also been suggested that a new site on the Upagau River be made available for a Primary School. This would be more Central to the four villages which the present school now serves.

   The people must decide whether they want a school at all and if so where?

2. You will also investigate with a view to purchase an area of 5.75 acres (approx.) adjacent to the Maurele River. This land is required by the Department of Agriculture Stock and Fisheries for an extension centre. If the owners are unwilling to sell then a 10 year lease may be negotiated.

   The pertinent documents from the Lands Department are attached to this instruction.

Your general administration activities will include the hearing of minor disputes which may be brought before you. You will refer any which require Court action to Kupiano.

You should also take with you a copy of the House of Assembly Elections Polling Programme and advise the villagers when they can expect a polling team in their area. Remember not to get involved in any political discussions at this stage.

It is anticipated that the patrol should take from four to five days.

T.J.DOWNES
Assistant District Commissioner.

It consists of flat ground 1.25 Hectare approximately. At present it is covered with Kunai grass and some insignificant trees and two small (2 years) coconut palms. It is central to the 3 villages concerned. A survey was done and details have been forwarded to the Department of Land.

The second task per patrol instructions was unsuccessful. After contacting Mr. Menaga in Egalana village, who was according to the letter received from D.A.S.F. 3/9/72 the owner of the land required by that Department. We were told that this man did not own the land and that the rightful owner was Mr. Leka-Geno who was not available that day.

We left a message for Leka Geno requesting him to come to Wairavanua the next day for discussions.

The following day the man arrived together with Menaga who was brought along by Leka-Geno who wanted to know why Menaga's name was in the letter about the land.

Leka Geno was very suspicious and more or less blamed Menaga for trying to sell land that did not belong to him. I pointed out that this was not so and that the investigating Officer from D.A.S.F. had previously made a mistake by recording the wrong name.

Before Leka-Geno makes a decision, he will first contact his two sons who work in Port Moresby.

After our return to Kupiano I made enquiries from D.A.S.F. and was told that in November 1970 Mr.Macindoe had contacted some people in Egalauna village (names were forgotten) and had found no difficulties in obtaining this particular piece of land. He had paid $5 to Menaga. D.A.S.F. then went ahead and built a house and made a garden.

CONCLUSION

1. The people from Wairavanua would like to participate in building the new school. They told me that they have plenty carpenters available and would like to be employed when work commences on a casual basis. They are eager to start on the new school.

2. D.A.S.F. should be more thorough in their investigations. The image of D.A.S.F. in that area has been damaged and it would take a great deal of constructive and positive action to repair that image.

L.A.HUYSMANS A.P.P.

DAP 67 - 1.70

PATROL REPORT

REPORT NUMBER:	5 of 1971/72	OBJECTS OF PATROL	Land Discussions
DISTRICT:	Central	STATION:	Kupiano
PATROL CONDUCTED BY:	L.B.WARR	SUB-DISTRICT:	Abau
AREA PATROLLED:	Kapari Village	DESIGNATION:	A.D.O.
DURATION OF PATROL:	1/2/72 - 3/2/72	PERSONNEL ACCOMPANYING	R.H.Bamford A.P.O. Const.Taibari.
LAST D.D.A.PATROL	June 1971		
LAST O.L.G. PATROL	Sept. 1971.	NUMBER OF DAYS:	2½
MAP REFERENCE:	Cocoalands S.E.Milinch Formil of Kalo.	TOTAL POPULATION OF AREA	1630 (1969)
		COUNCIL AREA:	Marshall Lagoon.

The District Commissioner,
CENTRAL DISTRICT.

In respect of this Patrol I attach:

Field Officer's Journal, Folios 2 To —	( )
PATROL Instructions	(—)
The Report and my Comments	(Incl)
Area Study	(N/A)
Updating of Area Study	(N/A)
Situation Reports No's.	(N/A)
Patrol Map	(Incl)

Date 9/3/72

Assistant District Commissioner

The Secretary,
Department of the Administrator,
Division of District Administration,
KONEDOBU
Papua.

In respect of this Patrol I attach:

Area Study	( )
Updating of Area Study	( )
Situation Reports No's.	( )

Date 2/72.

District Commissioner.

NLM/AH

P.O. Box 2396, KONEDOBU.

67-1-70

8th June, 1972.

The District Commissioner,
Central District,
P.O. Box 776,
PORT MORESBY.

KUPIANO PATROL NO. 5 OF 1971/72.

Reference your undated minute.

I acknowledge with thanks receipt of your minute arising out of the above patrol of Kapari Village, as submitted by Mr. L.B. Warr, Assistant District Officer.

(T.W.ELLIS)
Secretary.

67-1-71 (4)

Papua New Guinea

DEPARTMENT OF THE ADMINISTRATOR

Telegrams
Telephone
Our Reference 67-2-3
If calling ask for
Mr. PR.1

DEPARTMENT OF THE ADMINISTRATOR
11 JUL 1972
KONEDOBU

In Reply
Please Quote
No.

District Office,
P.O. Box 776,
PORT MORESBY.

29th June, 1972.

The Secretary,
Department of the Administrator,
KONEDOBU.

F.2

KUPIANO PATROL NO.6 - 1971/72

Your 67-1-71 of 31st May, 1972, refers.

Two copies of the relevant parts of the report on the recent General Elections are enclosed.

A K Jackson
(A. K. JACKSON)
DISTRICT COMMISSIONER, C.D.

(3)

PATROL REPORT

(EXTRACT)

STATION Kupiano

OFFICER COMPILING: R.H.BAMFORD A.P.O.

District Central

SUB DISTRICT: Abau

CENSUS DIVISION: Marshall Lagoon

L.G.COUNCIL: Marshall Lagoon.

KAPARI/VIRIOLO

Political: There was strong interest shown in the Elections as indicated by the number of voters that turned up for Polling. Judging by the Common Roll a good 95% of those eligible to vote did so. The people seemed to be aware of voting procedure and few difficulties were experienced, especially among the younger village members. People were helpful, orderly and well behaved throughout the polling period.

LALAURA: Political

Much the same as above except that people here needed more assistance and instruction on the method of marking their ballot papers. A high percentage of those eligible to vote did so.

TUTUBU

Political: A very small turn up of voters owing to the size of the village. Polling was completed, apart from one or two in the afternoon, by about 10.00 in the morning. Once again most of those eligible to vote did so.

BARAMATA NO.4.

Political: Time spent on actual polling was much the same as for Tutubu village although the polls were kept open for the specified period. More assistance was needed here on the method of marking ballot papers but no problems were encountered. Interest among those who attended was high.

DOMARA

Political: After a late start owing to transport hold ups the polling proceeded quite well. People were co-operative, well informed as to method and what could have turned out to be a lengthy procedure was completed quite quickly. Once again interest and attendance by those eligible was high.

DURAMU

Political: As for Baramata and Tutubu. Voting was completed except for one or two by 10 a.m. No votes registered from noon until the Poll closed at 1800. Attendance for the population was high.

AMAU

Political: As for other polling centres in this report. Good attendance and interest. No problems. Polling conducted smoothly and without any difficulty.

ADM 67-1-71

PATROL REPORT

REPORT NO. 6 of 1971/72.

OBJECTS OF PATROL: 1972 House of Assembly Elections.

JAW:MG

P.O. Box 2396,
KONEDOBU.

67-1-71

31st May, 1972.

The District Commissioner,
Central District,
PORT MORESBY.

KUPIANO PATROL NO. 6-1971/72.

I acknowledge with thanks receipt of notification of the above patrol of the Marshall Lagoon Local Government Census Division, as submitted by Mr. Wale Kovea, Council Clerk.

I am surprised to find a Council Clerk submitting a Patrol Report - or was Mr. Bamford the reporter?

Please forward me an extract of the relevant parts of the Report which deals with the House of Assembly elections.

(T.W. ELLIS)
Secretary.

ADM 67-1-71

PATROL REPORT

REPORT NO. 6 of 1971/72.

DISTRICT: Central

PATROL CONDUCTED BY: Walo Kovea, Council Clerk, Presiding Officer.

AREA PATROLLED: Kapari/Viriolo, Tutubu, Laloura, Baramata No.4, Domara, Duramu, Amau Villages.

DURATION OF PATROL: 18/2/72 - 27/2/72
4/3/72 - 7/3/72.

LAST D.D.A.PATROL: Feb.1972.

LAST O.L.G.PATROL: Sept.1971.

MAP REFERENCE: Milinch of Cocoalands S.E. Formil of Kalo.

OBJECTS OF PATROL: 1972 House of Assembly Elections.

STATION: Kupiano.

SUB DISTRICT: Abau

DESIGNATION: A.P.O.

PERSONNEL ACCOMPANYING: R.H.BAMFORD A.P.O.
M.OATA A.R.D.O.

NO. OF DAYS: 10½

TOTAL POPULATION OF AREA: 2630 approx. (1968 Census)

COUNCIL AREA: MARSHALL LAGOON.

THE DISTRICT COMMISSIONER
CENTRAL DISTRICT.

In Respect of this Patrol I Attach:

Field Officer's Journal, Folios 11 to 12	(1)
Patrol Instructions:	(—)
The Report and My Comments:	(2)
Area Study:	(—)
Updating of Area Study:	(—)
Situation Report No's,	(—)
Patrol Map:	(1)

Date 11 / 4 /1972.

Assistant District Commissioner.

The Secretary,
Department of District Administration,
Division of District Administration,
KONEDOBU Papua.

In respect of this Patrol I Attach:

Area Study	( )
Updating of Area Study	( )
Situation Reports Nos.	( )

Date / /1972.

District Commissioner.

ADM 67-1 72.

PATROL NO.	7 of 1971/72	OBJECTS OF PATROL	Liason between Army and Civilian Labour.
DISTRICT:	Central		
PATROL CONDUCTED BY:	R.H.Bamford	STATION:	Kupiano
AREA PATROLLED:	Morelle River Bridge Site	SUB DISTRICT:	Abau
DURATION OF PATROL:	27/3/72 - 30/3/72 3/4/72 - 6/4/72	DESIGNATION:	A.P.O.
		PERSONNEL ACCOMPANYING:	Nil
LAST D.D.A.PATROL	N/A	NO. of DAYS	8
LAST O.L.G.PATROL	N/A	TOTAL POPULATION OF AREA	N/A
MAP REFERENCE:		COUNCIL AREA:	Marshall Lagoon.

The District Commissioner,
CENTRAL DISTRICT.

In Respect of this Patrol I Attach:

Field Officer's Journal, Police 13 to	(1)
Patrol Instructions:	(—)
The Report and My Comments:	(2)
Area Study:	(—)
Updating of Area Study:	(—)
Situation Report No's	(—)
Patrol Map:	(—)

Date 11 / 4 / 1972.

Assistant District Commissioner.

The Secretary,
Division of District Administration,
Department of District Administration,
KONEDOBU PAPUA.

In Respect of this Patrol I attach:

Area Study	( )
Updating of Area Study	( )
Situation Reports Nos.	( )

Date 23 / 5 / 1972.

District Commissioner.

JAW/JK

P.O. Box 2396 - KONEDOBU

67-1-72

31st May, 1972

The District Commissioner
Central District
P.O. Box 776
PORT MORESBY.

KUMIANO PATROL NO. 7 - 1971/72

Reference your minute of the 23rd May, 1972.

I acknowledge with thanks receipt of notification of the above patrol of the MARSHALL LAGOON Council Area, as submitted by Mr. R.H. Bamford, Assistant Patrol Officer.

(T.W. ELLIS)
Secretary

PATROL REPORT

Report number:	8 of 1971/72	Objects of patrol:	CENSUS GENERAL ADMIN.
District:	CENTRAL	Station:	KUPIANO
Patrol conducted by:	L.B.WARR	Subdistrict:	ABAU
Area patrolled:	MARSHALL LAGOON	Designation:	A.D.O.
Duration of patrol:	10/4/72 - 20/6/72	Personnel accompanying:	A.P.O. CONST 1/C
Last D.D.A. patrol:	FEB-MARCH 1972	Number of days:	42
Last O.L.G. patrol:		Total population of area:	17,500
Map reference:		Council area:	MARSHALL LAGOON
		House of Assembly Electorate:	RIGO - ABAU

The District Commissioner,

Central District,
PORT MORESBY

In respect of this patrol, I attach

Field Officers Journal Folios 20 To 27,	(X)
Patrol Instructions,	(X)
The Report and my comments,	(X)
Area study,	( )
Updating of area study,	(X)
Situation Reports No's 1— ,	( )
Patrol map,	(X)

DATE: 21/ 9/ 72.

Assistant District Commissioner
J. DARAS-WELLS

The Secretary,
Department of the Administrator,
Division of District Administration,
KONEDOBU, Papua New Guinea.

Area Study Filed
Statistics Filed

In respect of this patrol, I attach

Area study,	( )
Updating of area study,	(✓)
Situation Report No's. 1—	( )
	( )
	( )

District Headquarters assessment of Patrol & Report 8

~~Above average~~
Average
Below average

R. Saldanha
District Commissioner

Date: / /19 .

DAA 67-1-92

(16)

Papua New Guinea

DEPARTMENT OF THE ADMINISTRATOR

Telegrams
Telephone
Our Reference 67-2-3
If calling ask for
Mr.

In Reply
Please Quote
No.

District Office
P.O. Box 776
PORT MORESBY

14th December, 1972.

The Secretary,
Department of Administrator,
KONEDOBU

(15)

KUPIANO PATROL NO.8 of 1971/72.

Your reference is 67-1-92 dated 6th inst.

Enclosed is the required map forwarded for your attention, please.

R.T. Galloway

R.T. GALLOWAY,
District Commissioner C.D.

Encl

Sketch map

RGOPMKC

(15)

P.O. Box 2396
KONEDOBU

67-1-92

6th December, 1972.

The District Commissioner
Central District
P.O. Box 776
PORT MORESBY

KUPIANO PATROL NO. 8 OF 1971/72.

(14)

Reference your 67-2-3 of 23rd November, 1972.

I acknowledge with thanks receipt of Area Study arising out of the above patrol of Marshall Lagoon Local Government Council Census Division, as submitted by Mr. L.B. Warr, Assistant District Officer.

I note Mr. Warr makes mention of a map being included. May I have copy of same, please.

Please note that two copies of Area Studies are required by this Headquarters.

An informative Area Study by Mr. Warr.

S. J. Pearsall

S.J. PEARSALL
a/Secretary

BBS 67-1.92 (14)

Papua New Guinea

DEPARTMENT OF THE ADMINISTRATOR

Telegrams
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Our Reference
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Mr.

In Reply
Please Quote

No. 67-2-3

District Office
P.O. Box 776
PORT MORESBY.

23rd November, 1972.

The Secretary
Department of the Administrator
Division of District Administration
P.O. Box 2396
KONEDOBU.

PATROL REPORT-8/71/72 - MARSHALL LAGOON

1. Attached please find Patrol Report Jacket No. 8 and updating Area Study.

2. It is unfortunate that this has not been typed on Quarto paper. Pray accept my apologies for on-forwarding however, at this present moment I have no spare typist to retype the same. For our own records here I hope to have it re-typed at a later date, and will then forward to you a copy.

(R.T. GALLOWAY)
District Commissioner, C.D.

AREA STUDY REVISION

MARSHALL LAGOON LOCAL GOVERNMENT COUNCIL

INTRODUCTION

Marshall Lagoon Local Government Council area covers approximately 30 miles of the South East Papuan Coast from Paramana Point to mid Cloudy Bay. The Northern Boundary is formed by the Owen Stanley ranges. The area is predominantly flat grass land and mangrove swamp along the coastal areas graduating into dense rain forest which leads to the heavily timbered slopes of the Owen Stanleys. Average rainfall for the area is 90 inches.

80 - 90% of the people live in Coastal villages and consequently the main means of transport is by sea. An extensive road network links the Sub-District Headquarters to Cape Rodney and the re-settlement area including Pacific Island Timbers logging outlets provide for efficient communications over a large area.

A recently completed timber and steel wharf at Kupiano has improved immensely coastal shipping facilities at Marshall Lagoon.

The Abau Patrol Post has been re-opened and an officer is posted there permanently.

The Marshall Lagoon Council area as in common with much of the Papuan Coast has been under general Administration and Mission influence since the middle 20's. The greater majority of the people, especially the Western Coastal villagers are sophisticated and generally self sufficient calling rarely for central government assistance. A number of villages in the Cloudy Bay environs are involved in the Nemea Landowner's Association. This basically is an anti-establishment movement which has become apparent over the last few years. The basic aim is to be allowed to run their own affairs with little or no outside interference or assistance. Their leaders who although appear sincere seem to be a little misguided at this stage.

LEADERSHIP

The following lists include all councillors for the Marshall Lagoon Council. Most influential of these men is Mr.Kornet Marai mainly by virtue of his position.

The only other truly outstanding personality would be URONI GOLOBA'AU the main councillor from Wanigela village. He is also involved with a number of contracting teams in Port Moresby.

All other councillors do have some influence in their village but this influence is very variable and most have little influence in other surrounding villages.

It is difficult to evaluate the leadership structure in the Aroma coast area as many of the villages are fragmented amongst themselves. This is apparent especially when dealing with land matters (see Land Tenure and Use). Much of this has been written already on Budoor Agabau and his associates in the Nemea Association and I do not intend to elaborate on these gentlemen in this report.

COUNCILLORS		VILLAGE
KONI MARAI	President	Baramata
TUA JOHN	Vice President	Lalaura
KOKO BOROAU	Executive	Gavuone
H.E.Clark	"	Maopa No.1.
URONI GOLOBA'AU	"	Wanigela
WARI ONE	"	Maopa No.1.
KULA VELE	"	Pelagai
ABAU GABINA	"	Domara
RUPA RUPA	Councillor	Ilimorupu
LAGANI THOA	"	Maopa No.2.
VILA WARI	"	Gaivakala
GENO ORA	"	Egalauna
ILAGI PALAU	"	Kelekapana
VELEA AREA	"	Wairavanua
VEU TUVARU	"	Kelerakwa
KEPORE RAI	"	Gavuone
ITI PURI	"	Gavuone
POI REAKEI	"	Wanigela
OBEAU IRUAU	"	Wanigela
SALESI BAIRA	"	Wanigela
VERNU GEREGA	"	Waiori
VALI MAO	"	Waiori
MEMEA KAKATOU	"	Obaha
THAVURU UAI	"	Kapari
ILA VFLE	"	Viriolo
DONSIN AURAMA	"	Dom
SAPE OTOASI	"	Manabo Block
PAPARI MA'A	"	Domara
KERRY EINA	"	Duramu
OVERE GEBAU	"	Amau
LAUWAIRA RIPORO	"	Manaua

POPULATION

A copy of the latest Population figures are included. The revised register does not provide for a detailed breakup of the population figures. An accurate assessment of the population increase is not possible as the last recorded census for the area was in 1968. Although, a revision was carried out in early 1970, the statistics were not compiled, therefore it is difficult to relate the last recorded census to this year's.

New village registers were compiled in all villages and these will be typed and used in conjunction with the Local Government Records.

Total population for the area is 17,804.

Absenteeism runs at a high rate in all the villages situated on the Coast and in Marshall Lagoon itself. The majority of course are males working in Port Moresby and its surrounds. A comprehensive map is included indicating villages and road access in the area.

COMMUNICATIONS

Roads

The main trunk road Kupiano/Cape Rodney and re-settlement subdivision Nos.1 & 2 still provides good all weather access to these areas (see map). P.I.T. are continually extending their logging roads through much of their Permit and Licence area.

These roads constructed at approximately $6000 per mile are an asset to any area but at this stage are being left to deteriorate after logging of the area is completed. Although it is no doubt uneconomical to maintain these roads it appears criminal to an officer from the Highlands who has seen miles of road painfully hand built.

Secondary roads link the following villages - Mori, Ianu and Lalaura. These roads are still trafficable throughout most of the year. Kapari Viriolo, Baramata and Tutubu villages can be reached by vehicle at low tides along the beaches.

Rural development projects under the auspices of the Council include roads to Amau from Moreguina D.A.S.F. Station and Kelerakwa to Aroma Coast. Both of these projects are underway in the current financial year. At a later stage it is projected to eventually link the Amau road with Ganai village in Cloudy Bay.

The major requirement for the area as a whole is a road link with Port Moresby. It is understood that the road is in the design stage and surveys are being prepared gradually extending from the Rigo area.

Sea

A regular coastal shipping service is carried out by vessels from both Steamships and Burns Philp Trading Companies. Both companies run a weekly service. The major ports of call are Marshall Lagoon, Cape Rodney (Otomata) and Cloudy Bay. These vessels drop cargo at the various villages along the coast when it is warranted.

A common complaint from the Coastal villages especially the Aroma Coast is that the vessels will not pick up copra as back loading to Port Moresby. This becomes a problem during the South East Season when the villagers find difficulty in sailing to Port Moresby in their canoes. The problem appears not that the Companies will not carry the copra but the vessels are fully back loaded with produce from the companies own Plantations.

Pacific Island Timbers are now chartering a 1000 ton ship the "Lizbeth Bue" which has been plying between Australia and Marshall Lagoon on approximately a monthly basis. The Company at present exports timber to Sydney and Darwin. The next shipment will be opening markets in Melbourne. Pacific Island Timbers also have 2 tugs which regularly tow barges of timber to Port Moresby for the town's markets.

Another important sea transport are the large outboard canoes which travel between Port Moresby and the Council area with passengers and produce.

LITERACY

The Marshall Lagoon Council area is well serviced by Schools with approximately 75% of children of school age actually attending school. The percentage is much higher in and around Marshall Lagoon itself.

There is an abundance of young people in the villages who are literate in English. Most are literate in their local venacular.

The Vocational Centre runs courses for young men and girls whose training includes Agriculture, Carpentry, Plumbing, Mechanics, Animal Husbandry and Caneworking for the young men, and domestic courses for the girls. The present Vocational Centre site at Kupiano will be taken over by the new High School in 1973. It is planned to gradually relocate the Centre at a 300 acre site on the Mori River, Subdivision No.1. of the Re-settlement scheme.

Herewith please find a breakup of schools in the Marshall Lagoon Council area -

School	Standards	Boys	Girls	Total
St.Stephens Ianu.	2	13	4	17
	3	4	7	11
	4	16	9	25
	5	-	-	-
	6	11	1	12
		44	21	65
Wairavanua	1	13	8	21
	2	20	14	34
	3	20	13	33
	4	21	10	31
	5	23	7	30
	6	15	13	28
		122	65	177
Vocational Centre Marshall Lagoon		70	11	81
Aroma	1A	17	6	23
	1B	10	7	17
	2A	16	19	35
	2B	18	13	21
	2C	6	10	16
	2D	21	8	29
	2E	24	15	39
	2F	13	21	34
	3A	20	10	30
	3B	21	7	28
	3C	15	8	23
	4A	16	14	30
	4B	19	11	30
	4C	23	4	27
	5A	23	7	30
	5B	20	4	24
	6A	24	13	37
	6B	22	6	28
		328	183	511
Bomguina A Stream	Prep.	2	3	5
	1	3	3	6
	2	2	6	8
	3	1	3	4
	4	1	4	5
	5	4	0	4
	6	2	0	2
		15	19	34
Bomguina T Stream	1	16	13	29

Bomguina T Stream Contd.	2	24	14	38
	3	17	11	28
	4	15	17	32
	5	17	13	30
	6	16	8	24
		105	76	181
Amau U.C.	2	15	1	16
	3	12	2	14
		27	3	30
Iopara	1	14	8	22
	2	17	9	26
	3	16	8	24
	4A	21	9	30
	4B	17	11	28
		85	45	130
Kapari Viriolo	2A			32
	2B			35
	3A			35
	3B			33
	4			35
	5			30
	6			32
				232
Gavuone	2	20	16	36
	3	28	13	41
	4	21	11	32
	5	22	19	41
	6A	16	7	23
	6B	15	9	24
		122	75	197
Kelerakwa	2	14	21	35
	3	21	8	29
	4	20	6	26
	5	7	12	19
	6	12	6	18
		74	53	127
St.Raphael Mori C.M.	1	4	9	13
	3	11	5	16
	5	8	7	15
		23	21	44
Waiori	2	18	15	33
	3	18	8	26
	4	19	0	19
	5	11	0	11
	6	18	0	18
		84	23	107

A large number of the absentees includes young men and women from this area who are at present holding high positions in the Public Service and private enterprise throughout Papua New Guinea.

TECHNICAL & CLERICAL SKILLS

As has already been stated under the heading Literacy a large number of young people from the area hold responsible positions in the Public Service and Private Enterprise. Although these are mainly on the clerical side a number of local young men are at present gaining technical skills with Pacific Island Timbers. Each and every village in the area surveyed can claim at least 2 men who have had experience as carpenters and a good number of these are able to read plans and take contracts with Public Works Department and the private sector. Mechanical skills are limited although there are a few people who have had experience in garages and workshops in various centres. One man has started an Outboard motor repair service in conjunction with the Vocational Centre at Kupiano.

MISSIONS

4 Religious Denominations, Seventh Day Adventists, United Church, Roman Catholic and the Revivalist church still actively work in the council area. The Seventh Day Adventists and the United Church are by far the two largest claiming nearly half the population each. The two largest villages, Wanigela and Domara are both S.D.A. adherents.

1. (a) S.D.A.

Has local pastors stationed in all villages with a large percentage of S.D.A.'s.

(b) Maintains schools at Gavuone, Madana, Korela and Mori.

2. (a) United Church

Also has numerous pastors in villages with adherents.

(b) Maintains schools at Gavuone and Amau which have now been incorporated in the National Education scheme.

(c) Runs infant and maternal service throughout Coastal area. An expatriate nurse is soon to be transferred to Iruna Hospital. The infant and maternal welfare personnel will move to Kupiano and be under the control of the upgraded Health Centre and the Public Health Department.

3. (a) Roman Catholic

Has an expatriate Priest stationed at Ianu which is predominantly Roman Catholic. Many of the Block Holders in the re-settlement scheme are also Catholic.

(b) The mission has two schools at Ianu and Mori (Newtown) These are both incorporated in the National Education Scheme.

4. (a) Revivalist Church

Is centred around Lalaura where approximately 75% of the population are followers. Restricts its work mainly to religious teaching.

NON INDIGENES

The main Non Indigenous influence in the area is still Pacific Island Timbers with some 30 European employees working at the Mill. The Mill and ancillary logging operations employ some 500 local employees, although only approximately 20% of these are from within the local Council area. The Company has stated it would prefer to employ all of its work force from the local villages but has been unable to generate enough interest.

Most other expatriate enterprises, mainly Plantations, have remained as per last area study, however, Mr.N.I.(Scotty) Uroe recently walked off Lawani Estate which has now been taken over by the Development Bank. Due to unsuitable soil and successive bush fires, rubber and copra crops failed to develop. it appears that the present Minister of Health Dr.R.Taureka is interested in taking over the property with a view to establishing cattle. The project is apparently being sponsored by the Department of Agriculture.

Mr.F.Muir has recently formed a Company including both Coastal Stores Pty.Ltd. and Coastal Bakery Pty.Ltd. it appears that an expatriate business man in Port Moresby has taken approximately 51% of the shares, the P.N.G.Development Bank has taken 30%, and the remainder has been taken up by indigenous shareholders. The 30% equity held by the Development Bank will eventually be sold to prospective indigenous shareholders.

Mr.J.McGaven still maintains the local Tavern, Guest House and Trade Store complex at Kupiano.

The total non-indigenous population of the Marshall Lagoon Council area including children is now 150.

LAND TENURE & USE

The land Tenure of the area follows basically a partilineal inheritance pattern with minor differences from village to village. Land is inherited through the mother's group on the odd occasion. This is the exception rather than the rule.

Two distinct problems are apparent in the Council area in relation to land. These involve disputes between and inside the clans and villages of the council areas and the refusal of some of the inland villages to recognize Administration land and consequently many of the Administration leases. A grave problem exists with the Council villages, especially along the Aroma Coast with a spate of inter-village and intra-village land disputes. It appears that many disputes are even between brothers. The situation is aggravated by the refusal of the majority of the people on the Aroma coast to allow a Land Titles Commission hearing to be arranged. On a number of occasions over the last 2 years the people have not and will not allow a survey to be carried out over the disputed areas. One group may allow a survey of their own claim but violently refuse to allow a survey of the opposing clans claim. Although the Land Titles Commission require only one claim surveyed with notification of other claimants, the situation is such that one claim often includes 2 or more counterclaims. It is not possible to survey the counterclaims within the original claim.

A survey party from this office was attacked while it was attempting to carry out such a survey. One man was injured with a knife and a number of men were charged and subsequently convicted and sent to jail for assault. At this stage it is not possible for a survey to be carried out unless all disputant

parties agree to such a survey. It is apparent that no survey will be allowed unless Police protection is available and this of course is a policy to be decided by the Government. At this stage there are no surveys of Land Titles claims being carried out on the coastal areas.

The problem will continue to increase until something is done. It is hoped that the present Government will be able to table suitable legislation as soon as possible.

ATTITUDES TOWARDS CENTRAL AND LOCAL GOVERNMENT

The people of the Marshall Lagoon Council area are relatively sophisticated and most have a fair idea of the different roles and responsibilities of the Central and local Governments.

The breakaway group, the Nemea Association, are of course an exception but as the Patrol did not actually enter the Nemea stronghold it is not intended to discuss their area in this survey. In the remainder of the areas the people participated in Political Education discussions and were more than interested in explanations of the new Ministry and the Coalition Government. Some showed misgivings but seemed to be satisfied when it was explained that the movement to self government did not necessarily mean a cessation of Australia's assistance monetarily or otherwise. The majority seemed to adopt a wait-and-see attitude.

As far as Local Government is concerned there seems to be a growing dissatisfaction amongst the smaller villages who feel that they have been neglected in the allocation of Capital works by the Council. Looking around the Council area this seems to be a valid criticism and I feel that the Marshall Lagoon Council should consider spending some revenue in the smaller villages. This dissatisfaction is in danger of growing to such an extent that refusal to pay Council Tax may become the vogue.

STANDARD OF LIVING

The standard of living in the Marshall Lagoon Council area is relatively high in comparision to the whole of Papua New Guinea. This apparent in the people's dress and the number of permanent material houses being built by the local villagers. This is especially apparent in many of the Coastal villages where the average of 75% of the houses are full permanent materials, although many of these through lack of maintenance are in poor condition.

Another indication of the rising standard of living is the number of outboard motors being purchased by the local people. Practically all the Coastal people have at least one outboard motor owned by individuals or a group.

441 Shotguns were registered for the area during the 12 months ending the 30th June 1972 and 42 new guns were purchased. As in most areas the shotgun has now appeared as a symbol of prosperity. Unfortunately however, the game in many areas is very scarce and only the inland villages such as Ianu Mori and Amau have regular success on hunting trips.

ECONOMY OF THE AREA

The economy of the area has continued to be dominated by Pacific Island Timbers Ltd. The Company produced 9.5 million s.f. of timber for the last financial year to the 30th June, 3.2 Million s.f. of which was exported to Australia with the remainder marketed in Papua New Guinea, mainly in Port Moresby.

An approximate assessment by the Department of Agriculture puts the total planting of coconuts by the local inhabitants of the Marshall Lagoon Council area at 3705 Hectares. These plantings give at present a production figure of approximately 360 tons per annum, a return to the local people of $39,000. A small number of people produce coffee which gave a return of $190.

The Resettlement scheme of some 450 blocks set aside for the production of rubber unfortunately cannot in any way be termed successful. The scheme has now only 26 blocks with Lessees who have started any work at all. Some 363.03 Hectares have been planted of which 202 Hectares are now being tapped. This gave the block holders some $13,600 return for the last financial year. These figures, considering the fact the scheme commenced in 1962 are poor. The uncertainty of many of the block holders over the security of Tenure on the land caused by the claim of the Ianu people do no doubt contributed to the scheme's lack of success.

A significant cash income by a number of villages such as Bukuku, Kalapa, Ianu, Mori, Kapari and some of the block holders is derived from the sale of fresh vegetables at market (Kupiano, Thursdays and Fridays and Saturday at Dom).

The Co-operative societies have been a familiar institution for many years in a number of the villages in the area, however some have been liquidated through one cause or another. 8 Co-operatives operated during the 1971-72 financial year with an Annual turnover of $32,477 as compared with $30,338 in 1970-71. These Co-operatives include:

Lalaura Co-operative	Turnover	$10,791
Gavuone "	"	$ 7,184
Kelekapana/Kwapeupa	"	$ 4,012
Kapari	"	$ 2,835
Maopa	"	$ 4,497
Pelegai	"	$ 2,475
Kelerakwa	"	$ 30
Duramu	"	$ 651

It appears that the Kelerakwa society is soon to be liquidated. A number of others have been plagued by losses. The Societies did however allow for a small rebate to members of some $2000. It appears that the people are basically satisfied with the co-operative system as it now stands. It provides for a convenient place for them to purchase essential items and an easy outlet for their Copra. They have long passed the stage of expecting large profits from the Societies. A table appended to this survey gives some indication of income derived by the local people in the Marshall Lagoon Council area.

POSSIBILITY OF EXPANDING THE ECONOMY

There are no plans at present to expand the production of timber by P.I.T. and little expansion can be expected from the expatriate plantations. There is however the possible expansion of the production of copra by the local inhabitants as the full potential of the planted area is not utilized. Even at the present prices, the present plantings could return over $700,000 to the local people. Many of the men from the villages near the Mill could find work with the company and therefore keep a large proportion of the wages bill in the area.

The Department of Agriculture is in the process of placing a small freezer on Abau Island and intends purchasing fish at 10¢ per lb. The potential of the area has been assessed by Fisheries as being good but it will remain to be seen if the people will fully utilize this outlet.

APPENDIX "A"

CASH INCOME MARSHALL LAGOON LOCAL GOVERNMENT COUNCIL AREA

Pacific Island Timbers	
Total Indigenous Wages	$200,000.00
Timber Commission	6,000.00
Administration	
P.W.D. Maintenance (Engineering & Architectural)	35,000.00
Others (D.D.A. & D.A.S.F. Patrol Wages etc.)	5,000.00
Marshall Lagoon Local Government Council	
Personal emoluments (Councillors & Employees)	12,000.00
Other Plantations & Enterprises	
Wages etc.	20,000.00
Return from Produce	
Copra (Estimate on 360 tons)	38,880.00
Coffee	190.00
Rubber (Resettlement)	13,600.00
(considerable amount for sale of fresh food at Dom & Kupiano)	
TOTAL	$330.670.00

This gives an indicated per capita income of approximately $19.50 per year. However, taking into consideration that a large portion of the P.I.T. wages is paid to employees from other areas a more accurate assessment would be $10 per annum to the villagers.

This has not taken into consideration the large number of absentee males who also send money into the area.

POPULATION

VILLAGE	TOTALS (Excluding Absentees)				ABSEBTEES Resident outside Elo-otate)				GRAND TOTAL
	CHILD		ADULT		CHILD		ADULT		
	M.	F.	M.	F.	M.	F.	M.	F.	
Paramana	29	72	28	47	12	4	25	12	229
Ilinerupu	87	123	87	100	32	8	69	15	521
Pelagai	131	116	58	86	30	12	96	31	560
Napagai	29	18	11	18	4	-	10	2	92
Naopa No.2	123	113	95	89	20	11	53	35	539
Naopa No.1	246	251	80	138	56	35	239	139	1184
Gaivakala	105	104	93	56	22	8	59	47	494
Agalauma	53	66	60	67	12	3	46	13	320
Irueme	26	28	19	23	4	2	30	5	137
Nare	31	26	16	16	-	-	5	-	94
Keagolo	33	36	25	26	5	-	8	-	133
Kwapoupa	47	56	16	32	10	3	48	12	224
Kelekapana	79	68	46	72	17	8	53	18	361
Nairavanua	84	78	25	38	22	11	75	43	376
Baru	37	28	14	25	7	4	11	6	132
Kelerakwa	173	171	70	125	25	8	128	37	737
Gavueme	403	415	190	276	63	30	266	112	1755
Naieri	243	261	94	152	37	16	179	46	1028
Nanigela	543	603	179	541	92	60	544	234	2796
Bukuku	41	38	24	27	5	1	11	3	150
Obaha	20	30	17	15	3	-	16	5	106
Kalapa	11	17	8	7	8	3	1	-	55
Udiri	19	9	9	8	-	-	1	-	46
Dom	65	76	56	55	3	1	3	-	259
Iamu	59	68	92	103	20	9	25	9	385
Kapari	169	172	147	123	27	11	97	40	786
Viriele	100	124	60	50	26	12	65	40	477
Lalaura	103	79	70	64	25	11	44	16	412
Tutubu	30	31	25	29	8	-	10	4	137
Baramata No.4	41	61	34	23	26	24	32	30	271
Bamara	229	191	108	125	42	16	170	95	976
Amau	46	53	26	40	17	10	34	14	240
Maiagole	16	19	27	24	4	1	8	-	99
Sub Div. 1&2	62	53	66	51	-	-	-	-	232
Merani	34	36	20	24	4	1	4	2	125
Mori	17	18	21	17	3	-	9	2	87
Total Area censused.	3564	3708	2016	2712	691	323	2474	1067	16555

POPULATION

VILLAGE	TOTALS (Excluding Absentees)				ABSENTEES (Resident outside Electate)				GRAND TOTAL
	CHILD		ADULT		CHILD		ADULT		
	M.	F.	M.	F.	M.	F.	M.	F.	

Note.

At the following villages in the Cloudy Bay area were not censused due to Nemea Association activities figures are only estimates a 2% per annum increase. The final totals therefore will not be completely accurate. Same applies for absentees.

Apaeva	32	32	28	41	109	242
Badubadu	22	37	27	38	83	207
Baiobo	9	7	7	8	29	60
Duramu	32	34	29	36	44	175
Ganai	52	55	31	39	90	267
Si'ini	33	22	23	25	38	141
Segili	17	15	22	25	88	167

Estimated Totals

Marshall Lagoon Local
Government Council
Census Division.

	3768	3910	2183	2924	Not Estimated	17,814